



# State Universities Retirement System of Illinois

Actuarial Valuation Report as of  
June 30, 2023

DRAFT





October 5, 2023

Board of Trustees  
State Universities Retirement System of Illinois  
1901 Fox Drive  
Champaign, Illinois 61820

Dear Members of the Board:

At your request, we present the report of the actuarial valuation of the State Universities Retirement System of Illinois ("SURS") as of June 30, 2023. GRS has prepared this report exclusively for the Trustees of the State Universities Retirement System of Illinois; GRS is not responsible for reliance upon this report by any other party. This report may be provided to parties other than SURS only in its entirety and only with the permission of the Trustees.

This actuarial valuation provides information on the funding status and the contribution requirements of SURS. This actuarial valuation includes a determination of the statutory State contribution requirement (the "Statutory Contribution") for the fiscal year ending June 30, 2025, and provides estimates of Statutory contributions for subsequent years under Section 15-155 of the SURS Article of the Illinois Pension Code as amended by the provisions of Public Act ("PA") 100-0023 and 100-0587. SURS is currently not moving forward with the implementation of the Optional Hybrid Plan (OHP) created under PA 100-0023. Additional clarifying legislation is needed for SURS to be able to do so. Therefore, provisions related to the OHP are not reflected in this actuarial valuation. Information required by Governmental Accounting Standards Board ("GASB") Statement Nos. 67 and 68 is provided in a separate report. This report should not be relied on for any purpose other than the purpose described herein.

This actuarial valuation is based on the provisions of SURS in effect as of June 30, 2023, data on the SURS membership and information on the asset value of the trust fund as of that date. The actuarial valuation was based upon the information furnished by SURS staff, concerning SURS benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by SURS.

Public Act 103-0080, effective June 9, 2023, created a line of duty disability benefit for police officers injured in the line of duty on or after January 1, 2022 and was first reflected in the actuarial valuation as of June 30, 2023.

50% of the total disability rates were assumed to be line of duty related and the remaining 50% of the total disability rates were assumed to be non-duty related for police officers (as a result of the newly

created line of duty disability benefit which required this assumption). The actuarial cost method (Projected Unit Credit, as required by statute) and the asset smoothing method (also as required by statute) and all other assumptions and methods used in this actuarial valuation are unchanged from the prior June 30, 2022 actuarial valuation of SURS. Economic and demographic actuarial assumptions are based on recommendations from the experience study report covering the period June 30, 2017 through June 30, 2020.

The actuarial assumptions were adopted by the Board pursuant to Section 15-155 of 40 ILCS 5 of the Illinois Pension Code. In our opinion, the actuarial assumptions are reasonable for the purpose of the measurement.

To the best of our knowledge, this actuarial statement is complete and accurate, fairly presents the actuarial position of SURS as of June 30, 2023, and has been prepared in accordance with generally accepted actuarial principles and practices, with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions, contribution amounts or applicable law. Due to the limited scope of the actuary's assignment, the actuary did not perform an analysis of the potential range of such future measurements in this report.

Actuarial valuations do not affect the ultimate cost of the Plan, only the timing of contributions into the Plan. Plan funding occurs over time. If the contribution levels over a period of years are lower or higher than necessary, it is normal and expected practice for adjustments to be made to future contribution levels to take account of this variance, with a view to funding the plan over time.

Although prior year statutory contribution requirements were met, the statutory funding method generates a contribution requirement that is less than a reasonable actuarially determined contribution.

Meeting the statutory requirement does not mean that the undersigned agree that adequate actuarial funding has been achieved; we recommend the development of and adherence to a funding policy that funds the normal cost of the plan, as well as an amortization payment that would seek to pay off the total unfunded accrued liability by 2045 or sooner if possible.

This report was prepared using our proprietary valuation model and related software and spreadsheet models used to calculate the statutory contributions in each future year through 2045 under the SURS statutory funding policy. In our professional judgment, the models used have the capability to provide results that are consistent with the purposes of the valuation and have no material limitations or known weaknesses. We performed tests to ensure that the models reasonably represent that which is intended to be modeled.



The signing actuaries are independent of the plan sponsor.

Amy Williams, Mark Buis and Kevin Noelke are Members of the American Academy of Actuaries (“MAAA”) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.

Respectfully submitted,

Gabriel, Roeder, Smith & Company

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**SUMMARY OF THE ACTUARIAL VALUATION**

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# Executive Summary

## (\$ in Millions)

Actuarial Valuation Date:	June 30, 2022		June 30, 2023	
Fiscal Year Ending:	June 30, 2024		June 30, 2025	
Estimated Statutory Contribution:		% of Payroll <sup>7</sup>		% of Payroll <sup>7</sup>
· Defined Benefit Plan Contribution Amount <sup>1</sup>	\$ 2,091.135	40.41%	\$ 2,168.962	39.33%
· Retirement Savings Plan Contribution Amount <sup>1</sup>	94.893	1.83%	100.345	1.82%
· Total Qualified Plan Contribution Amount	\$ 2,186.028	42.24%	\$ 2,269.307	41.15%
· Excess Benefit Arrangement (EBA) Contribution Amount <sup>2</sup>	17.300	0.33%	18.300	0.33%
· Deferred Compensation Plan (DCP) Administrative Expense	0.500	0.01%	0.490	0.01%
· Combined State and Employer Contribution Amount	\$ 2,203.828	42.59%	\$ 2,288.097	41.49%
Estimated Statutory Contribution from Other Sources:				
· Federal/Trust Contribution Amount <sup>6</sup>	\$ 65.500		\$ 70.500	
· Employer Contribution Amount Related to - Compensation in Excess of Governor's	\$ 4.993		\$ 3.474	
Net State Contribution:				
· Net Dollar Amount (Including EBA Contribution)	\$ 2,133.335	41.23%	\$ 2,214.123	40.15%
Actuarially Determined Contribution (ADC): <sup>3,4</sup>				
· Defined Benefit Plan Contribution Amount	\$ 2,527.245	48.84%	\$ 2,619.215	47.49%
· Defined Benefit Plan Contribution Amount as % of ADC	82.74%		82.81%	
Membership				
· Number of				
- Active Members (full time and part time)	73,307		74,645	
- Members Receiving Payments <sup>3</sup>	71,458		72,580	
- Inactive Members	98,551		100,738	
- Total	243,316		247,963	
· Covered Capped Payroll Provided as of Valuation Date (Total)	\$ 4,714.667		\$ 5,013.132	
· Covered Capped Payroll Provided as of Valuation Date (DB)	3,567.480		3,791.363	
· Projected Capped Payroll for Fiscal Year (Total)	5,174.795		5,515.213	
· Defined Benefit Plan Capped Payroll <sup>5</sup>	3,613.383		3,744.813	
· Annualized Benefit Payments for Year Ended on the Valuation Date <sup>3</sup>	2,870.951		2,976.876	

<sup>1</sup> RSP contributions are net of RSP forfeitures of \$8,394,000 for fiscal year 2024 and of \$8,978,000 for fiscal year 2025. Projected Retirement Savings Plan (RSP) contribution is updated based on the most recent actuarial valuation. Contribution amount for SURS defined benefit plans is the total qualified plan statutory contribution minus the RSP contribution.

<sup>2</sup> Amounts provided by SURS.

<sup>3</sup> Excludes RSP.

<sup>4</sup> 30-year initial closed period (21 years remaining as of June 30, 2023, applicable to the fiscal year 2025 contribution). Amount is updated to reflect actual employee contributions received during the year ending on the valuation date.

<sup>5</sup> Payroll for the year ending on the valuation date. Defined benefit payroll is based on the employee contributions in the financial statements for the fiscal year and an employee contribution rate of 8.00%.

<sup>6</sup> Pay increases in excess of 6% during FAS period for fiscal year 2024 and 2025 are included in the Federal/Trust Contribution Amount.

<sup>7</sup> Percent of projected capped payroll.





# Executive Summary

## (\$ in Millions)

Actuarial Valuation Date:	June 30, 2022	June 30, 2023
<b>Assets <sup>1</sup></b>		
· Market Value of Assets (MVA)	\$ 22,523.123	\$ 23,110.640
· Actuarial Value of Assets (AVA)	22,554.752	23,364.698
· SURS Reported Market Value Rate of Return	-1.36%	5.34%
· Estimated Return on MVA	-2.92%	5.62%
· Estimated Return on AVA	7.68%	6.61%
· Ratio – AVA to MVA	100%	101%
<b>Actuarial Information <sup>2</sup></b>		
· FY 2023/2024 Total Normal Cost Rate	20.54%	19.99%
· FY 2023/2024 Employer Normal Cost Rate <sup>3</sup>	12.53%	11.98%
· FY 2023/2024 Employer Normal Cost Amount	\$ 463.918	\$ 472.041
· Actuarial Accrued Liability (AAL)	49,869.932	51,050.783
· Unfunded Actuarial Accrued Liability (UAAL)	27,315.180	27,686.085
· Funded Ratio based on AVA	45.23%	45.77%
· UAAL as % of Defined Benefit Plan Capped Payroll	755.94%	739.32%
· Funded Ratio based on MVA	45.16%	45.27%
· Defined Benefit Plan Capped Payroll <sup>3</sup>	3,613.383	3,744.813

<sup>1</sup> Amounts provided by SURS.

<sup>2</sup> Excludes RSP.

<sup>3</sup> Payroll for the year ending on the valuation date. Defined benefit payroll is based on the employee contributions in the financial statements for the fiscal year and an employee contribution rate of 8.00%.



## Summary of the Actuarial Valuation

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At your request, we have performed an actuarial valuation of the State Universities Retirement System of Illinois (“SURS”) as of June 30, 2023.

The purposes of this actuarial valuation are as follows:

- To determine the funding status of SURS as of the valuation date based on the market value of assets and the actuarial value of assets; and
- To develop the level of contributions required under Section 15-155 of the SURS Article of the Illinois Pension Code as amended by the provisions of PA 100-0023 and PA 100-0587, (1) for the fiscal year ending June 30, 2025, and (2) to estimate contributions required under that Section for subsequent years of the funding period ending in the year 2045.

Accounting information required under Governmental Accounting Standards Board (“GASB”) Statement Nos. 67 and 68 is presented in a separate report.

### Report Highlights

The Statutory contribution (including the employer contribution and federal and trust fund contributions) for FY 2025 is \$2.288 billion (\$2.269 billion excluding the EBA contribution and the Deferred Compensation Plan (DCP) projected administrative expense) and includes the State’s projected FY 2025 normal cost of \$461.1 million, an unfunded liability contribution of \$1.708 billion, a contribution to fund benefits from the Excess Benefit Arrangement (“EBA”) of \$18.3 million, a contribution to fund the administrative expenses of the DCP of \$0.5 million and the Retirement Savings Plan (“RSP”) contribution of \$100.3 million. The 2022 actuarial valuation had projected the Statutory contribution would increase, from \$2.186 billion for FY 2024 to \$2.235 billion for FY 2025 (excluding EBA and DCP administrative expense contributions). The primary reason for the slight increase in the Statutory contribution of about \$34 million over the projected amount from the prior actuarial valuation is due to higher projected payroll than expected from the 2022 actuarial valuation.

Over the past 10 years, SURS experienced investment gains on a market value basis (compared to the actuarial assumption) in fiscal years 2014, 2017, 2018 and 2021. However, SURS incurred investment losses (or shortfalls in return compared to the actuarial assumption) in fiscal years 2015, 2016, 2019, 2020, 2022 and 2023. The market return for the year ending June 30, 2023, was approximately 5.34% and was -1.36% in FY 2022. The average market value investment return over the most recent 10 years has been approximately 7.6%.

The funded ratio increased slightly from 45.2% as of June 30, 2022, to 45.3% as of June 30, 2023, based on the market value of assets, and increased from 45.2% as of June 30, 2022, to 45.8% as of June 30, 2023, based on the actuarial value of assets. The approximately \$254.1 million in net deferred asset losses will be recognized in the actuarial value of assets over the next four years.

The ratio of the market value of assets of the SURS defined benefit plan to the annual deductions (consisting of benefit payments, refunds of contributions and administrative expenses) and sometimes referred to as the liquidation ratio is about 7.5.



## Summary of the Actuarial Valuation

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This means that less than eight years of retiree benefit payments can be paid from current assets. The ability to make such payments beyond that period is heavily dependent upon future State and employer contributions and future investment return.

### Actuarial Assumptions

The asset valuation method was changed from market value of assets to actuarial value of assets effective with the actuarial valuation as of June 30, 2009, as required by statute.

50% of the total disability rates were assumed to be line of duty related and the remaining 50% of the total disability rates were assumed to be non-duty related for police officers (as a result of the legislation enacted in fiscal year 2023 that created a line of duty disability benefit which required this assumption). All other assumptions were first adopted by the Board for use with the actuarial valuation as of June 30, 2021 and were based on the recommendations from the experience study review performed for the period from June 30, 2017 through June 30, 2020 and remain unchanged from the prior actuarial valuation as of June 30, 2022. An experience review will be completed for the three-year period June 30, 2020, through June 30, 2023 prior to the next actuarial valuation.

The assumption for members electing the accelerated pension benefit payment options is 0%. The rationale for this assumption can be found in a separate letter issued to the Board. Buyout election statistics can be found on page 71.

A complete description of the assumptions can be found in Appendix G of the report.

In addition, we have assumed that the Statutory contribution will be calculated as a level percentage of pensionable payroll. Pensionable payroll for members hired on or after January 1, 2011 is limited by the pay cap for Tier 2 members. The basis for this assumption comes from 40 ILCS 5/1-160 (b-5) for Tier 2.

### SURS Benefits

Public Act 103-0080 created a line of duty disability benefit for police officers injured in the line of duty on or after January 1, 2022. All other benefit provisions valued in this June 30, 2023 actuarial valuation are identical to those valued in the prior actuarial valuation as of June 30, 2022.

SURS has established the Deferred Compensation Plan (DCP), a defined contribution plan, in accordance with Public Act 100-0769. The DCP is an optional benefit to any member who chooses to participate.

Projected administrative expenses for this plan are included in the Statutory contribution. Other costs are not reflected in this valuation.

### Experience During 2023

The System assets earned approximately 5.34% on a market value basis during FY 2023, which was less than the investment return assumption of 6.50% for FY 2023. The System assets earned 6.61% on an actuarial value of assets basis during FY 2023, due to recognition of a portion of current year asset losses and net deferred investment gains from prior years under the asset smoothing method. Because 6.61% is more than the assumed rate of investment return of 6.50% for FY 2023, there was an asset gain of \$25.1 million on the actuarial value of assets.



# Summary of the Actuarial Valuation

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The experience of the population determines the liability gain or loss for the year. There was a net loss of \$344.5 million from actuarial liabilities, which is comprised of a loss of approximately \$50.6 million from demographic experience, and a loss of \$293.9 million from higher than expected pay increases.

From last year to this year, there were demographic losses from termination, disabilities and active and retiree mortality experience and a gain from retirements. Other assumptions not easily attributable to one of the other categories generated an actuarial loss.

The SURS defined benefit programs experienced an overall actuarial loss of \$319.4 million.

See Table 10 (page 35), Appendix C, for detail of the gains and losses by source.

The changes in disability benefit provisions that were legislated for police officers increased the actuarial liabilities by \$0.1 million.

The estimated reduction in the actuarial liabilities due to the buyouts during fiscal year 2023 is \$10.9 million.

There was a contribution made during fiscal year 2023 of \$38.8 million from the Pension Stabilization Fund in addition to the fiscal year 2023 statutory contribution.

## Statutory Appropriations for the 2025 Fiscal Year and Beyond

Section 15-155, which governs the development of Employer/State contributions to SURS, provides that:

1. Employer/State contributions are determined under the following process:
  - a) The overall objective of the statute is to achieve a funded ratio of 90% by the end of fiscal year ("FY") 2045.
  - b) The Employer/State contribution for FY 2012 and each year thereafter to and including FY 2045 is to be based on a (theoretically) constant percentage of the payroll<sup>1</sup> of active members of SURS based on the actuarial value of assets at the actuarial valuation date and assuming the actuarial value of assets earns the assumed investment return in the future.

<sup>1</sup> We have assumed the contribution would be based on pensionable payroll. Pensionable payroll for members hired on or after January 1, 2011, is limited by the pay cap.

- i. Requires any change in an actuarial assumption that increases or decreases the required State contribution to be implemented in equal annual amounts over a five-year period beginning in the State fiscal year in which the change first applies to the required State contribution.
  - o For changes that first applied in FY 2014, FY 2015, FY 2016 or FY 2017, the impact is calculated based on a five-year period and the applicable portion is recognized during the remaining fiscal years in that five-year period.

## Summary of the Actuarial Valuation

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- ii. Required the State to make additional contributions to SURS in FY 2018, FY 2019 and FY 2020 equal to 2% of the total payroll of each employee who participates in the Optional Hybrid Plan or who participates in the Tier 2 Plan in lieu of the Optional Hybrid Plan.
  - iii. Requires employers to make contributions as follows:
    - Requires employers to contribute the employer normal cost of the portion of an employee's earnings that exceeds the amount of salary set for the governor, for academic years beginning on or after July 1, 2017. (Applicable to Tier 1 and Tier 2 employees.)
    - Requires employers to contribute for each employee of the employer who participates in the Optional Hybrid Plan or participates in the Tier 2 Plan in lieu of the Optional Hybrid Plan.
      - 1) The employer normal cost for Fiscal Years 2018, 2019 and 2020.
      - 2) The employer normal cost plus two percent of pay for Fiscal Years 2021 and thereafter.
      - 3) Beginning in FY 2018, the amount for that fiscal year to amortize any unfunded actuarial accrued liability attributable to the defined benefits of the employer's employees who first became participants on or after the implementation date of the Optional Hybrid Plan and the employer's employees who were previously Tier 2 participants but elected to participate in the Optional Hybrid Plan, determined as a level percentage of payroll over a 30-year rolling amortization period.
      - 4) For academic years beginning on or after July 1, 2018, and for earnings paid under a contract or collective bargaining agreement entered into, amended or renewed on or after the effective date of the amendatory Act, if a participant's earnings for any academic year with the same employer as the previous academic year used to determine the final average salary increased by more than 3.00%, then the participant's employer shall pay the System the present value of the increase in benefits resulting from the portion of the increase in earnings that is in excess of 3.00%. Prior to the effective date of Public Act 100-0587, the payment from employers was for pay increases in excess of 6.00%.
  - c) After 2045, the Employer/State contribution rate is to be sufficient to maintain the funding level at 90%.
    - Employers continue to make the required normal cost and unfunded liability contributions.
    - The financial impact of changes in actuarial assumptions continue to be phased in over a five-year period.
2. During the period of amortization of the 2003 bond issue, the Employer/State contribution in any fiscal year may not exceed the difference between:
- a) The contribution, as developed in the preceding number 1., assuming that the special contribution (from the bond proceeds) has not been made; and
  - b) The debt service on the bond issue for the fiscal year.

## Summary of the Actuarial Valuation

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- Pursuant to Public Act 97-0694, Section 15-165, the dollar amount of the proposed Employer/State contribution required for a fiscal year shall be certified to the Governor no later than November 1 for the fiscal year commencing on the following July 1. The required amounts are budgeted pursuant to the continuing appropriations process. The State Actuary is required to review the actuarial assumptions and actuarial valuation and issue a preliminary report. After the Board considers the State Actuary's report, the certification is finalized no later than January 15.

SURS is currently not moving forward with the implementation of the Optional Hybrid Plan (OHP) created under PA 100-0023. Additional clarifying legislation is needed for SURS to be able to do so. Therefore, contributions related to the OHP are not included in the actuarial valuation, including contributions for employer normal cost, additional 2% of payroll contributions and unfunded liability contributions. Estimates of Statutory contributions through 2045, assuming that 55% of academic and 75% of non-academic future new members elect the Tier 2 Plan, 45% of academic and 25% of non-academic future new members elect RSP and all other actuarial assumptions are realized, are set out in Table 14 (page 42).

The Statutory contributions set out in this report represent the contribution amount determined consistent with the State Statute. The net State appropriation certified to the Governor is the total calculated in this report for the qualified plan, plus an estimated amount to fund the annual benefit payments payable from the Excess Benefit Arrangement (EBA), adjusted by contributions from federal and trust funds and employers. The estimated contributions from the federal and trust funds for FY 2025 is \$70,500,000, as estimated by SURS.

### Asset Information

Prior to the actuarial valuation as of June 30, 2009, the market value, without adjustment, was used for all actuarial purposes. Legislation in 2009 required that first effective for the actuarial valuation as of June 30, 2009, contribution projections would be calculated based on the actuarial value of assets. Funding status determinations and the contribution requirements were calculated based on the actuarial value of assets.

The market value of the assets of the System that is available for benefits increased from \$22,523.1 million as of June 30, 2022, to \$23,110.6 million as of June 30, 2023. The actuarial value of assets as of June 30, 2023, is \$23,364.7 million, which is \$254.1 million more than the market value of assets. This difference is due to the continuing recognition of deferred investment gains and losses. Twenty percent of each of these gains and losses are recognized each year. The \$254.1 million, which is the value of net deferred losses, will be smoothed into the actuarial value of assets over the next four years. The remaining unrecognized net asset gains from FY 2021 will be smoothed in over the next two years, and the remaining asset losses from FY 2020, FY 2022 and FY 2023 will be smoothed in over the next one, three and four years, respectively.

The detailed determinations of asset values utilized in this valuation and asset growth in the last year are set out in Appendix A and Table 7 (page 32) of Appendix C.

### Funding Status

The funding status of SURS is measured by the Funded Ratio. The Funded Ratio is the ratio of the assets available for benefits compared to the actuarial accrued liability of the System. Thus, it reflects the



## Summary of the Actuarial Valuation

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portion of benefits earned to date by SURS members, which are covered by current System assets.

A funded ratio of 100% would mean that all of the benefits earned to date by SURS members are covered by assets and assumed future investment returns. By monitoring changes in the funded ratio each year, we can determine whether or not funding progress is being made.

As shown below, the SURS funded ratio increased slightly from 45.2% as of June 30, 2022, to 45.3% as of June 30, 2023, based on the market value of assets, and increased from 45.2% as of June 30, 2022, to 45.8% as of June 30, 2023, based on the actuarial value of assets. There are net deferred losses that will be smoothed into the actuarial value of assets over the next four years. As a result of the approximately \$254.1 million in net deferred losses and the funding policy, the funded ratio is projected to increase over the next two years, decrease slightly after the third year, and then increase thereafter, if all assumptions are realized and all employer contributions are made on a timely basis.

Fiscal Year	Funded Ratio	
	AVA	MVA
2019	42.3 %	42.5 %
2020	42.2	41.2
2021	43.9	48.6
2022	45.2	45.2
2023	45.8	45.3

### Short Condition Test

The following table shows a comparison, for fiscal years 2014 through 2023, of the percentage of actuarial accrued liabilities that are covered by the actuarial value of assets. The employer financed liabilities for current active and inactive members are 0% funded by the assets. Only a portion of the retiree liabilities are funded by current assets and the percentage covered increased from 45.5% as of June 30, 2022, to 46.7% as of June 30, 2023.

## Summary of the Actuarial Valuation

Percentage of Actuarial Accrued Liabilities Covered by Net Assets (in Millions)							
Fiscal Year	Actuarial Accrued Liabilities for				% of Liabilities Covered by		
	Member Acc Contrib. (1)	Members Receiving Benefits (2)	Act/Inact Employer Portion (3)	Net Actuarial Value of Assets	(1)	(2)	(3)
2014	\$ 6,094.9	\$ 24,388.6	\$ 6,946.0	\$ 15,844.7	100.0%	40.0%	0.0%
2015	6,196.6	26,042.4	7,281.7	17,104.6	100.0%	41.9%	0.0%
2016	6,145.8	27,342.2	7,435.3	17,701.6	100.0%	42.3%	0.0%
2017	6,348.8	28,226.0	7,278.6	18,594.3	100.0%	43.4%	0.0%
2018	6,516.3	30,710.7	8,031.7	19,347.9	100.0%	41.8%	0.0%
2019	6,594.1	31,856.5	7,993.4	19,661.9	100.0%	41.0%	0.0%
2020	6,651.0	32,862.0	8,067.5	20,091.7	100.0%	40.9%	0.0%
2021	6,843.1	33,661.7	8,393.6	21,484.8	100.0%	43.5%	0.0%
2022	6,800.0	34,632.8	8,437.2	22,554.8	100.0%	45.5%	0.0%
2023	6,844.1	35,360.2	8,846.4	23,364.7	100.0%	46.7%	0.0%

### Actuarial Funding and Statutory Funding

Measuring the Statutory Contribution against a funding policy under which the sum of the normal cost and amortization of the unfunded accrued liability is contributed helps evaluate the funding adequacy of the current Statutory funding method. The rationale for contributions based on an accrual pattern of normal cost plus amortization of the unfunded liability is to have benefits accrued within the same generation that has earned them as well as to ensure that all benefit obligations will be met. Table 14 illustrates an “alternative policy contribution” which is the sum of the employer normal cost and an initial 30-year closed period (21 years remaining as of the actuarial valuation as of June 30, 2023, applicable to the fiscal year 2025 contribution) level percentage of defined benefit plan capped payroll amortization payment in order to fully pay of the unfunded liability by 2045. The alternative funding policy would require higher contributions in the near term compared to the Statutory funding policy. However, as shown in Graph 1 (page 38) and Graph 4 (page 43), the funded ratio would increase more quickly and require lower contributions than under the Statutory policy after approximately 12 years. The Statutory contributions are projected to continue to increase at a faster rate than under the alternative funding policy in order to meet the ultimate funding objective of a 90% funded ratio in 2045.

Based on projections assuming that the Statutory contributions are made every year (as shown in Table 12, page 37) and an investment return of 6.50% each year, the funded ratio is projected to begin to increase from about 45% funded to 90% funded at 2045. The funded ratio is not projected to exceed 60% until 2037, 70% until 2041 and is projected to increase to 90% during the four-year period from 2041 until 2045. If the Statutory contributions are not made or investment return is less than the assumption of 6.50%, the funded ratio will be lower and the cash flow strain will be higher. If another significant market downturn occurred while the System’s funded ratio is low, the System could be required to liquidate assets in order to pay benefits which could have a further adverse effect on the funded status of the System.





## Summary of the Actuarial Valuation

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The projected actuarial accrued liability of current retirees, current active and inactive members and future members is expected to increase from \$51.051 billion as of the end of FY 2023 to \$55.571 billion as of the end of FY 2034 and decrease to \$53.677 billion as of the end of FY 2045 (as shown in Graph 2, page 39, and Table 23, page 52). There is a projected decrease in the actuarial accrued liability after FY 2034 due to the increasing number of Tier 2 participants and the decreasing number of Tier 1 participants. Total benefit payments are projected to increase from \$3.075 billion in fiscal year 2023 to \$4.350 billion in fiscal year 2045. Graph 3 (page 40, and Table 22, page 51) shows projected benefit payments separately for retirees as of June 30, 2023, active and inactive members as of June 30, 2023, and future members.

### Additional Projection Details

At the request of the State Actuary, we have included exhibits with additional projection details that can be found in Appendix E. The additional projections illustrate the impact on contributions and funded status if deferred asset gains and losses are not recognized.

## Recommendations

The calculations in this report were prepared based on the methods required by the Statutory funding policy including the asset smoothing method that was adopted for the first time in the June 30, 2009 actuarial valuation. GRS does not endorse this funding policy because the Statutory funding policy defers funding for these benefits into the future and places a higher burden on future generations of taxpayers.

We recommend the following changes:

1. Implementing a funding policy that contributes normal cost plus closed period amortization as a level percentage of defined benefit plan capped payroll of the unfunded liability. (Policy which recognizes unfunded liability at the valuation date and not projected liability in the year 2045.)
2. If the current Statutory funding policy is retained, we recommend:
  - a. Eliminating the maximum contribution cap;
  - b. Calculating contributions as a level percentage of defined benefit plan pensionable payroll only instead of total payroll (including RSP payroll); and
  - c. Eliminating smoothing of the change in the contribution requirement due to assumption changes.
3. Implementing an asset corridor to constrain the actuarial value of assets within a certain percentage of the market value of assets (for example, 20%).
4. Changing the actuarial cost method for calculating liabilities from the Projected Unit Credit method to the Entry Age Normal method.
5. Considering whether a decrease in total active membership is expected to occur in the future, and if so, incorporating this into the projections used to calculate the Statutory contribution requirements.

### Change Funding Policy to a More Standard Actuarial Method

We recommend a funding policy that contributes normal cost plus closed period amortization as a level percentage of defined benefit plan capped payroll for paying off the current unfunded accrued liability

## Summary of the Actuarial Valuation

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(i.e., the amortization period declines by one year with each actuarial valuation) such that the funded ratio is projected to be 100% funded by 2045 or earlier. A closed amortization period methodology (with 21 years remaining as of the June 30, 2023 actuarial valuation) pays off the unfunded accrued liability in full by the end of the period in 2045. The Fiscal Year 2025 contribution would be \$2,719.560 (\$2,619.215 million for the SURS contribution and \$100.345 million for RSP) under this alternate funding policy. The current Statutory contribution does not comply with this recommendation. Underfunding the System creates the risk that ultimately benefit obligations cannot be met from the trust, and will require a greater amount of funding from other State resources. In addition, continually underfunding the System also creates more of a funding need from contributions since less is available from investment return – thereby creating a more expensive plan. Projected contributions under the current Statutory policy and the recommended policy are shown in Graph 4 on page 43 and projected funded ratios are shown in Graph 1 on page 38.

### Eliminate Maximum Contribution Cap

If the current statutory funding policy is not changed, we recommend that the provision that establishes a maximum contribution cap be eliminated. The contribution cap is based on the projected hypothetical contributions if the proceeds from the 2003 bond issue had not been received. The cap is projected to lower contributions during certain fiscal years 2025 through 2033 compared to if no maximum contribution methodology was in place.

### Calculate Defined Benefit Plan Contributions Based on Defined Benefit Payroll Only

Currently, the Statutory contributions to the SURS defined benefit plan are calculated based on a level percentage of total pensionable payroll, including RSP payroll. We recommend that the contributions be calculated as a level percentage of defined benefit plan pensionable payroll only.

### Implement an Asset Corridor

In addition, we recommend that an asset corridor on the actuarial value of assets be implemented, in case there is another significant market downturn similar to Fiscal Year 2009. The following table compares the ratio of the actuarial value of assets to the market value of assets since Fiscal Year 2009. Using an actuarial value of assets that is significantly higher than the market value of assets delays funding to the System by further deferring contributions into the future. The plan is already in serious funding jeopardy, and we cannot recommend an asset valuation method that does not include a corridor, because it could add additional risk to the funding of the benefit obligations if another downturn occurred.

## Summary of the Actuarial Valuation

(\$ in Millions)				
Year	Actuarial Value of Assets	Market Value of Assets	Ratio of Actuarial Value	
2009	\$ 14,281.998	\$ 11,032.973	129 %	
2010	13,966.643	12,121.542	115	
2011	13,945.680	14,274.003	98	
2012	13,949.905	13,705.143	102	
2013	14,262.621	15,037.102	95	
2014	15,844.714	17,391.323	91	
2015	17,104.607	17,462.968	98	
2016	17,701.646	17,005.630	104	
2017	18,594.326	18,484.820	101	
2018	19,347.886	19,321.076	100	
2019	19,661.891	19,717.348	100	
2020	20,091.675	19,617.016	102	
2021	21,484.799	23,768.313	90	
2022	22,554.752	22,523.123	100	
2023	23,364.698	23,110.640	101	

### Change the Actuarial Cost Method to the Entry Age Normal Method

The current actuarial cost method is the Projected Unit Credit method, which is required by statute. The Projected Unit Credit method recognizes costs such that the normal cost for an individual member increases as a percentage of payroll throughout his/her career. The Entry Age Normal cost method is the most commonly used method in the public sector. It is also the method required to be used for financial reporting under GASB Statement Nos. 67 and 68. The Entry Age Normal method recognizes costs as a level percentage of payroll over a member's career. We recommend a change to the Entry Age Normal method. The actuarial accrued liability under the Entry Age Normal method is about \$1.2 billion higher as of the current actuarial valuation date than under the Projected Unit Credit method.

### Number of Projected Future Active Members

The statutory contribution is based on performing an open group projection through the year 2045. The projection is based on assuming that new active members are hired to replace the current members who leave active membership (through termination, retirement, death or disability). The number of active members has decreased by about 8% between 2013 and 2023, which is an average annualized decrease of about 0.9%.

Currently, the actuarial valuation assumes that the total number of active members in the future will be equal to the number of active members in the current actuarial valuation. Given the decrease in the number of active members over the past 10 years, if SURS expects to continue to see a similar decline of the active population in the near term, the Board may want to consider an update to the population projection assumption to include a decreasing population in the near term before reaching an equilibrium number of active members long term.

## Summary of the Actuarial Valuation

Total Active Members (Full and Part Time)						
June 30	Traditional & Portable	RSP	Total	Annual Change in Membership	% Annual Change in Membership	Earnings (\$ in Millions)
2013	70,556	10,746	81,302			\$4,078.1
2014	69,436	11,409	80,845	(457)	-0.6%	4,131.0
2015	69,381	11,928	81,309	464	0.6%	4,280.5
2016	66,245	11,880	78,125	(3,184)	-3.9%	4,218.4
2017	64,117	11,852	75,969	(2,156)	-2.8%	4,184.5
2018	62,844	12,106	74,950	(1,019)	-1.3%	4,264.3
2019	62,589	12,531	75,120	170	0.2%	4,356.6
2020	63,206	13,129	76,335	1,215	1.6%	4,583.9
2021	60,397	13,046	73,443	(2,892)	-3.8%	4,639.1
2022	60,281	13,026	73,307	(136)	-0.2%	4,714.7
2023	61,509	13,136	74,645	1,338	1.8%	5,013.1
Total Change (10 years)				(6,657)	-0.9%	
Total Change (5 years)				(305)	-0.1%	
Total Change (3 years)				(1,690)	-0.7%	

We recognize that the State Statute governs the funding policy of the System. The purpose of these comments is to highlight the difference between the Statutory appropriation methodology and the recommended actuarial funding policy and to highlight the risks and additional costs of continuing to underfund the System. We believe that the State Statute would allow the Board to change the assumption regarding the projected number of future active members.

### GASB Disclosure

A separate actuarial valuation report with calculations completed in accordance with the provisions of GASB Statement Nos. 67 and 68 has been issued.

### Future Considerations

Changes (such as the phase-in of assumption changes, five-year asset smoothing and the addition of the new benefit tiers) have had the effect of reducing the Statutory contribution amounts that would have otherwise been made. However, the change in the investment return assumption and other changes to more closely align the actuarial assumptions with current market expectations have increased the contribution amounts that would otherwise have been made. Assuming the statutory contributions are received (and the actuarial assumptions are met including a 6.50% investment rate of return, each year through 2045), SURS is currently projected to have contributions sufficient to increase the funded ratio from the current level of 45.8% to 90.0% by 2045. While capital market assumptions have improved over the past year, policy makers should be aware that if return expectations decrease (similar to expectations in 2021 and 2022), average future returns may be lower than 6.50%.

# Summary of the Actuarial Valuation

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This is a severely underfunded plan and the ability of the plan to reach 90% funding by 2045 is heavily dependent on the plan sponsor contributing the statutory contributions each and every year until 2045. We are not able to assess the plan sponsor's ability to make contributions when due.

## Actuarial Standards of Practice (ASOP) 4 Disclosures

### General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the plan's contribution allocation procedure, if all actuarial assumptions are met (including the assumption of the plan earning 6.50% on the actuarial value of assets and the active member group size remaining unchanged), it is expected that:

1. The combined State and employer contribution rate will be level as a percentage of total capped payroll through 2045 (after all assumption changes and deferred asset gains and losses are fully recognized);
2. The unfunded liability will increase for the next three years and then decrease in dollar amount;
3. The unfunded actuarial accrued liabilities will never be fully amortized; and
4. The funded status of the plan will increase gradually towards a 90% funded ratio in 2045.

### Limitations of Funded Status Measurements

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

1. The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations; in other words, of transferring the obligations to an unrelated third party in an arm's length market value type transaction.
2. The measurement is dependent upon the actuarial cost method which, in combination with the plan's amortization policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100% is not synonymous with no required future contributions. If the funded status were 100%, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
3. The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets.

Limitation of Project Scope: Actuarial standards do not require the actuary to evaluate the ability of the plan sponsor or other contributing entity to make required contributions to the plan when due. Such an evaluation was not within the scope of this project and is not within the actuary's domain of expertise. Consequently, the actuary performed no such evaluation.

# Summary of the Actuarial Valuation

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## Risks Associated with Measuring the Accrued Liability and Contributions

The determination of the accrued liability and the statutory and actuarially determined contribution requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability and the statutory and actuarially determined contribution that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

1. **Investment Risk** – actual investment returns may differ from the expected returns;
2. **Asset/Liability Mismatch** – changes in asset values may not match changes in liabilities, thereby altering the gap between the accrued liability and assets and consequently altering the funded status and contribution requirements;
3. **Contribution Risk** – actual contributions may differ from expected future contributions. For example, actual contributions may not be made in accordance with the plan's funding policy or material changes may occur in the anticipated number of covered employees, covered payroll or other relevant contribution factor;
4. **Salary and Payroll Risk** – actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
5. **Longevity Risk** – members may live longer or shorter than expected and receive pensions for a period of time other than assumed;
6. **Other Demographic Risks** – members may terminate, retire or become disabled at times or with benefits other than assumed, resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example, if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise, if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.

## Summary of the Actuarial Valuation

As shown on Table 10, investment risk is a main driver in the change in the unfunded actuarial accrued liability from year to year for SURS, which also impacts the annual statutory contribution requirement. The use of asset smoothing helps dampen the annual volatility due to this risk. Because the funded ratio is less than 50%, SURS is currently less impacted by investment risk than it will be when the assets and funded ratio are projected to be higher (closer to 2045).

Due to the current funded status and statutory contribution policy, SURS is subject to higher contribution risk than many plans. Under the statutory contribution policy, contributions are calculated as a level percentage of payroll such that the funded ratio is projected to be 90% in 2045. As shown on Graph 4, annual statutory contributions are projected to increase from over \$2 billion to almost \$4 billion by 2045. Adverse experience (especially closer to 2045), could increase the contributions to even higher levels.

There is also contribution risk for SURS associated with the assumptions related to projecting the actuarial accrued liability, benefits and payroll to 2045 (as required under the statutory funding policy). To the extent that certain assumptions differ from actual experience, significant changes in contributions could occur. Examples of such assumptions include: the number of total active members remains the same as the number as of the date of the most recent actuarial valuation, the percentage of new hires that elect the RSP or the SURS defined benefit plans and the assumed new hire demographics.

The statutory contribution may be considered as a minimum contribution that complies with State statute. Contributions above this minimum level would enhance benefit security and improve the plan's funding level. The timely receipt of contributions is critical to support the financial health of the plan. Users of this report should be aware that contributions made in accordance with the funding policy do not necessarily guarantee benefit security.

### Plan Maturity Measures

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Generally accepted plan maturity measures include the following:

	2020	2021	2022	2023
Ratio of the market value of assets to total payroll	4.28	5.12	4.78	4.61
Ratio of actuarial accrued liability to payroll	10.38	10.54	10.58	10.18
Ratio of actives to retirees and beneficiaries	1.10	1.05	1.03	1.03
Ratio of net non-investment cash flow to market value of assets	-3.3%	-2.6%	-2.5%	-2.9%
Approximate modified duration of the present value of future benefits	13.33	13.29	13.16	13.10

*Payroll used in the above table includes RSP payroll.*

### Ratio of Market Value of Assets to Payroll

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 2.0 times the payroll, a return on assets 5% different than assumed would equal 10% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.



# Summary of the Actuarial Valuation

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## Ratio of Actuarial Accrued Liability to Payroll

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of 100% is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time.

The ratio of liability to payroll may also be used as a measure of sensitivity of the liability itself to changes in assumptions or to actuarial gains and losses. For example, if the actuarial accrued liability is 2.5 times the payroll, a change in liability 2% other than assumed would equal 5% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in liability (and also plan sponsor contributions) as a percentage of payroll.

## Ratio of Actives to Retirees and Beneficiaries

A young plan with many active members and few retirees will have a high ratio of active to retirees. A mature open plan may have close to the same number of actives to retirees resulting in a ratio near 1.0. A super-mature or closed plan may have significantly more retirees than actives resulting in a ratio below 1.0.

## Ratio of Net Cash Flow to Market Value of Assets

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.

## Duration of the Present Value of Future Benefits

The duration of the present value of future benefits may be used to approximate the sensitivity to a 1% change in the assumed rate of return. For example, duration of 10 indicates that the liability would increase approximately 10% if the assumed rate of return were lowered 1% from its current level.

## Additional Risk Assessment

Based on the recommendation from the State Actuary in their 2021 report, we are providing an estimate to the change in the statutory contribution of potential reductions in the discount rate. Public Act 100-0023 requires any change in an actuarial assumption that increases or decreases the required State contribution to be implemented in equal annual amounts over a five-year period beginning in the State fiscal year in which the change first applies to the required State contribution. A 50 basis point decrease in the investment return assumption/discount rate from 6.50% to 6.00% is estimated to increase the statutory contribution by about 2% for the first year of the five-year phase in. The statutory contribution will continue to increase as the full impact of the assumption change is phased in. More details on the impact can be found in the stress testing analysis performed for SURS.

Additional risk assessment is outside the scope of the annual actuarial valuation. Additional assessment may include scenario tests, sensitivity tests, stochastic modeling, stress tests and a comparison of the present value of accrued benefits at low-risk discount rates with the actuarial accrued liability.



# Summary of the Actuarial Valuation

## Risk Measures Summary (\$ in Millions)

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
			Market		Market				
	Accrued	Market	Value		Value	Retiree	RetLiab /	AAL /	Assets /
Valuation	Liabilities	Value of	Unfunded	Valuation	Funded	Liabilities	AAL	Payroll	Payroll
Date (6/30)	(AAL)	Assets	AAL	Payroll	Ratio	(RetLiab)	(6)/(1)	(1)/(4)	(2)/(4)
					(2)/(1)				
2015	\$ 39,521	\$ 17,463	\$ 22,058	\$ 4,281	44.2%	\$ 26,042	65.9%	923.3%	408.0%
2016	40,923	17,006	23,918	4,218	41.6%	27,342	66.8%	970.1%	403.1%
2017	41,853	18,485	23,369	4,184	44.2%	28,226	67.4%	1,000.2%	441.7%
2018	45,259	19,321	25,938	4,264	42.7%	30,711	67.9%	1,061.3%	453.1%
2019	46,444	19,717	26,727	4,357	42.5%	31,857	68.6%	1,066.1%	452.6%
2020	47,580	19,617	27,963	4,584	41.2%	32,862	69.1%	1,038.0%	428.0%
2021	48,898	23,768	25,130	4,639	48.6%	33,662	68.8%	1,054.1%	512.4%
2022	49,870	22,523	27,347	4,715	45.2%	34,633	69.4%	1,057.8%	477.7%
2023	51,051	23,111	27,940	5,013	45.3%	35,360	69.3%	1,018.3%	461.0%

	(10)	(11)	(12)	(13)	(14)	(15)	(16)
				Non-			
	Portfolio	Std Dev %	Unfunded	Investment	NICF /	Market	5-Year
Valuation	StdDev	of Pay	/ Payroll	Cash Flow	Assets	Rate of	Trailing
Date (6/30)				(NICF)	(13)/(2)	Return	Average
2015			515.3%	\$ (432)	-2.5%	2.9%	
2016			567.0%	(474)	-2.8%	0.1%	13.6%
2017			558.5%	(515)	-2.8%	11.9%	11.1%
2018			608.3%	(664)	-3.4%	8.3%	6.5%
2019			613.5%	(734)	-3.7%	6.0%	8.9%
2020	10.9%	46.6%	610.0%	(643)	-3.3%	2.8%	5.8%
2021	11.9%	61.0%	541.7%	(612)	-2.6%	24.7%	10.5%
2022	11.5%	54.9%	580.0%	(560)	-2.5%	-2.9%	7.4%
2023	10.9%	50.2%	557.3%	(660)	-2.9%	5.6%	6.8%

(5). The Funded ratio is the most widely known measure of a plan's financial strength, but the trend in the funded ratio is much more important than the absolute ratio. The funded ratio should trend to 100%. As it approaches 100%, it is important to re-evaluate the level of investment risk in the portfolio and potentially to re-evaluate the assumed rate of return.

(6) and (7). The ratio of Retiree liabilities to total accrued liabilities gives an indication of the maturity of the system. As the ratio increases, cash flow needs increase, and the liquidity needs of the portfolio change. A ratio on the order of 50% indicates a maturing system.

(8) and (9). The ratios of liabilities and assets to payroll gives an indication of both maturity and volatility. Many systems have ratios between 500% and 700%. Ratios significantly above that range may indicate difficulty in supporting the benefit level as a level % of payroll.



## Summary of the Actuarial Valuation

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- (10) and (11). The portfolio standard deviation measures the volatility of investment return. When multiplied by the ratio of assets to payroll it gives the effect of a one standard deviation asset move as a percent of payroll. This figure helps users understand the difficulty of dealing with investment volatility and the challenges volatility brings to sustainability. This ratio is likely to increase as the plan approaches full funding which is expected to lead to increasing volatility of contribution rates.
- (12). The ratio of unfunded liability to payroll gives an indication of the plan sponsor's ability to actually pay off the unfunded liability. A ratio above approximately 300% or 400% may indicate difficulty in discharging the unfunded liability within a reasonable time frame.
- (13) and (14). The ratio of Non-Investment Cash Flow to assets is an important measure of sustainability. A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.
- (15) and (16). Investment return is probably the largest single risk that most systems face. The year-by-year return and the 5-year geometric average both give an indication of the reasonableness of the system's assumed return. Of course, past performance is not a guarantee of future results. Market rate shown is based on actuarial estimation methods and differs modestly from figures reported by SURS.

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# Summary of the Actuarial Valuation

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## Low-Default-Risk Obligation Measure

### INTRODUCTION

In December 2021, the Actuarial Standards Board (ASB) adopted a revision to Actuarial Standard of Practice (ASOP) No. 4, Measuring Pension Obligations and Determining Pension Plan Costs or Contributions. The revised ASOP No. 4 requires the calculation and disclosure of a liability referred to by the ASOP as the “Low-Default-Risk Obligation Measure” (LDROM).

### What is the LDROM?

The LDROM is a particular measure of the benefits earned (or costs accrued if appropriate under the actuarial cost method used for this purpose) as of the measurement date.

### How is the LDROM Calculated?

The LDROM is calculated using an immediate gain actuarial cost method, one in which gains and losses become part of the unfunded actuarial accrued liabilities. Examples would be Entry Age Normal Cost, Projected Unit Credit and Traditional Unit Credit. It is based upon a discount rate or discount rates derived from low-default-risk fixed income securities whose cash flows are reasonably consistent with the pattern of benefits expected to be paid in the future.

### What Does the LDROM Tell Me?

The LDROM gives an approximate measure of the cost as of the measurement date of securing benefits by constructing a Low Default Risk Bond portfolio whose cash flows match the pattern of benefits expected to be paid in the future. The LDROM is very dependent upon market interest rates at the time of the LDROM measurement. The lower the market interest rates, the higher the LDROM, and vice versa.

### Is the LDROM the “right” liability that should be reported?

No single number, including the LDROM, can provide all of the information necessary to understand the financial condition of a pension plan. The rationale that the ASB cited for the calculation and disclosure of the LDROM was included in the Transmittal Memorandum of ASOP No. 4 and is presented below:

“The ASB believes that the calculation and disclosure of this measure provides appropriate, useful information for the intended user regarding the funded status of a pension plan. The calculation and disclosure of this additional measure is not intended to suggest that this is the “right” liability measure for a pension plan. However, the ASB does believe that this additional disclosure provides a more complete assessment of a plan’s funded status and provides additional information regarding the security of benefits that members have earned as of the measurement date.”

### COMPARING THE ACCRUED LIABILITIES AND THE LDROM

The LDROM results presented in this report are based on the Projected Unit Credit (PUC) actuarial cost method and discount rates based upon the June 2023 (end of month) FTSE Pension Discount Curve (PDC). The PDC is calculated based on a universe of AA rated corporate bonds from the FTSE US Broad Investment-Grade Bond Index (USBIG®) of varying maturities and the yields of the Treasury model curve.

The 1-, 5-, 10-, 20- and 30-year rates follow: 5.76%, 4.64%, 4.68%, 5.22% and 4.85%.



## Summary of the Actuarial Valuation

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The funding actuarial accrued liability is based on the PUC actuarial cost method and discount rate (the expected long-term rate of return on assets) of 6.50%.

Presented below is a comparison of the funding actuarial accrued liability and the LDROM as of June 30, 2023 for SURS:

\$ in millions	
Funding Valuation Actuarial Accrued Liability (PUC)	\$ 51,051
LDROM (PUC)	61,677
Difference	(10,616)

The difference between the funding actuarial accrued liability and the LDROM (\$10.6 billion) is one illustration of the potential savings in contributions (on a present value basis) due to the additional investment earnings that SURS anticipates from taking on the risk in its well-diversified portfolio (which would not be earned by investing in low-default-risk fixed income securities).

The funded status based on the LDROM is lower than the funded status based on the funding actuarial accrued liability. Since plan assets are not invested in a portfolio of low-default-risk fixed income securities, LDROM does not provide relevant information on the statutory contribution requirements. (The funded status and statutory contributions are based on the funding valuation actuarial accrued liability using a discount rate of 6.50%.) Benefit security for members of the plan relies on a combination of the current assets in the plan, the future investment returns generated on those assets, and the promise of future contributions from the plan sponsor.

The LDROM liability contained in this report was provided solely to comply with the requirements of ASOP 4 section 3.11 and should not be used for any other purpose. This measure may not be appropriate for assessing the need for or amount of future contributions. This measure may not be appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligation if the portfolio market interest rates used to settle the benefit obligations are significantly different than those used in the LDROM liability measurement.

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**APPENDICES**

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## **APPENDIX A**

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### **ASSET INFORMATION**

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**Table 1**  
**Statement of Plan Net Position**  
**as of June 30, 2022 and June 30, 2023**

	Defined Benefit Plan	
	2022	2023
Assets		
Cash and short-term investments	\$ 1,061,255,469	\$ 449,149,479
Receivables		
Members	10,649,398	12,060,621
Non-employer contributing entity	-	-
Federal, trust funds, and other	7,206,887	6,670,893
Pending investment sales	157,904,664	28,351,140
Interest and dividends	61,533,285	65,497,025
Total receivables	237,294,234	112,579,679
Prepaid expenses	248,928	77,828
Investments, at fair value		
Equity investments	7,827,398,404	8,298,836,625
Fixed income investments	5,206,315,692	5,547,879,241
Real estate investments	2,091,471,758	2,588,750,719
Alternative investments	6,153,566,562	6,179,179,602
Total investments	21,278,752,416	22,614,646,187
Securities lending collateral	197,353,020	3,288,077,360
Capital assets, at cost, net of accum deprec	16,327,085	22,237,138
Total assets	22,791,231,152	26,486,767,671
Liabilities		
Benefits payable	18,257,707	16,345,740
Refunds payable	7,567,132	3,891,456
Securities lending collateral	197,002,904	3,288,081,133
Payable to brokers for unsettled trades	29,639,357	56,012,609
Reverse repurchase agreements	-	-
Investment expenses payable	9,398,697	5,867,224
Administrative expenses payable	5,811,950	5,929,185
Total liabilities	267,677,747	3,376,127,347
Plan Net Position	\$ 22,523,553,405	\$ 23,110,640,324

*The plan net position as of June 30, 2022 reported for the June 30, 2022 actuarial valuation of \$22,523,123,405 was \$430,000 less than the restated plan net position as of June 30, 2022 reported for the June 30, 2023 actuarial valuation of \$22,523,553,405.*



## Table 2

### Statement of Changes in Plan Net Position for Years Ended June 30, 2022 and June 30, 2023

	Defined Benefit Plan	
	2022	2023
Additions		
Contributions		
Employer	\$ 57,906,329	\$ 63,759,762
Non-employer contributing entity <sup>1</sup>	2,078,152,813	2,074,926,940
Member	<u>289,070,662</u>	<u>299,585,025</u>
Total Contributions	2,425,129,804	2,438,271,727
Investment Income		
Net appreciation		
in fair value of investments	(993,854,105)	917,360,437
Interest	180,085,919	181,319,932
Dividends	233,414,277	261,122,563
Securities lending	<u>6,360,276</u>	<u>3,899,727</u>
Gross Investment Income	(573,993,633)	1,363,702,659
Less investment expense		
Asset management expense	111,060,389	116,249,427
Securities lending expense	<u>572,138</u>	<u>314,179</u>
Net investment income	<u>(685,626,160)</u>	<u>1,247,139,053</u>
Total additions	1,739,503,644	3,685,410,780
Deductions		
Benefits	2,879,643,912	2,995,372,248
Refunds of contributions	82,458,931	79,236,365
Administrative expense	<u>22,102,850</u>	<u>23,715,248</u>
Total deductions	2,984,205,693	3,098,323,861
Net increase (decrease)	(1,244,702,049)	587,086,919
Plan Net Position		
Beginning of year	<u>23,768,313,260</u>	<u>22,523,553,405</u>
Impact of adoption of new accounting standards	(57,806)	-
Plan Net Position		
End of year	<u>\$ 22,523,553,405</u>	<u>\$ 23,110,640,324</u>

<sup>1</sup> Includes a contribution from the Pension Stabilization Fund of \$58,138,900 for 2022 and \$38,759,300 for 2023.

The plan net position as of June 30, 2022 reported for the June 30, 2022 actuarial valuation of \$22,523,123,405 was \$430,000 less than the restated plan net position as of June 30, 2022 reported for the June 30, 2023 actuarial valuation of \$22,523,553,405.





## APPENDIX B

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### MEMBERSHIP DATA

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# Table 3A

## Summary of Data Characteristics – Active, Inactive, Retired

(\$ in Millions)

	June 30, 2022		June 30, 2023	
	Number	Earnings	Number	Earnings
<b>Active Members</b>				
Full time				
Traditional SURS	40,304	\$2,310.2	40,820	\$2,455.2
Portable SURS	17,094	1,235.4	17,552	1,311.2
RSP	12,645	1,143.0	12,749	1,217.7
Total Full Time <sup>1</sup>	70,043	\$4,688.6	71,121	\$4,984.1
Part time				
Traditional SURS	2,367	\$ 17.3	2,588	\$ 19.6
Portable SURS	516	4.6	549	5.3
RSP	381	4.2	387	4.1
Total Part Time	3,264	\$ 26.1	3,524	\$ 29.0
Total	73,307	\$4,714.7	74,645	\$5,013.1
<b>Inactive Members</b>				
Traditional SURS	73,697		75,007	
Portable SURS	14,132		14,717	
RSP	10,722		11,014	
Total <sup>2</sup>	98,551		100,738	
	Number	Annual Benefits	Number	Annual Benefits
<b>Benefit Recipients</b>				
Retirement				
Traditional SURS	52,509	\$ 2,294.1	52,876	\$ 2,354.7
Portable SURS	8,601	336.8	9,091	367.7
Total Retirement	61,110	\$ 2,630.9	61,967	\$ 2,722.4
Survivor				
Traditional SURS	9,102	\$ 210.1	9,351	\$ 223.2
Portable SURS	358	7.8	389	8.6
Total Survivor	9,460	\$ 217.9	9,740	\$ 231.8
Disability				
Traditional SURS	707	\$ 16.7	684	\$ 16.7
Portable SURS	181	5.4	189	5.9
Total Disability	888	\$ 22.1	873	\$ 22.6
Total	71,458	\$ 2,871.0	72,580	\$ 2,976.9
<b>Total Participants</b>				
Total Traditional SURS	178,686		181,326	
Total Portable SURS	40,882		42,487	
Total RSP	23,748		24,150	
Total	243,316		247,963	

<sup>1</sup> Includes 659 police officers (including RSP) as of June 30, 2022, and 643 as of June 30, 2023.

<sup>2</sup> Based on SURS service plus reciprocal service, 22,882 defined benefit members are vested as of June 30, 2022, and 22,731 as of June 30, 2023.

Values may not add due to rounding.



## Table 3B

### Summary of Data Characteristics – Full Time Active

(\$ in Millions)

	June 30, 2022		June 30, 2023	
	Number	Earnings	Number	Earnings
<b>Active Members</b>				
Full time				
Continuing Full Time Actives and Full Time Actives from Inactive and Part Time status - Tier 1				
Traditional SURS	20,598	\$ 1,426.2	19,250	\$ 1,422.1
Portable SURS	8,040	698.0	7,512	693.3
RSP	4,555	445.8	4,299	442.5
Total	33,193	\$ 2,570.0	31,061	\$ 2,557.9
Continuing Full Time Actives and Full Time Actives from Inactive and Part Time status - Tier 2				
Traditional SURS	15,545	\$ 783.8	16,824	\$ 913.8
Portable SURS	7,687	490.0	8,314	553.3
RSP	7,078	644.8	7,357	711.0
Total	30,310	\$ 1,918.5	32,495	\$ 2,178.2
New Actives - Tier 1				
Traditional SURS	361	\$ 9.7	437	\$ 12.2
Portable SURS	81	2.7	87	3.6
RSP	40	1.4	38	1.8
Total	482	\$ 13.8	562	\$ 17.6
New Actives - Tier 2				
Traditional SURS	3,800	\$ 90.6	4,309	\$ 107.1
Portable SURS	1,286	44.7	1,639	61.0
RSP	972	51.1	1,055	62.4
Total	6,058	\$ 186.3	7,003	\$ 230.5
Total Actives - Tier 1				
Traditional SURS	20,959	\$ 1,435.8	19,687	\$ 1,434.2
Portable SURS	8,121	700.7	7,599	696.9
RSP	4,595	447.2	4,337	444.3
Total	33,675	\$ 2,583.7	31,623	\$ 2,575.4
Total Actives - Tier 2				
Traditional SURS	19,345	\$ 874.3	21,133	\$ 1,020.9
Portable SURS	8,973	534.6	9,953	614.3
RSP	8,050	695.8	8,412	773.4
Total	36,368	\$ 2,104.8	39,498	\$ 2,408.6
Total Actives - Tier 1 and Tier 2				
Traditional SURS	40,304	\$ 2,310.2	40,820	\$ 2,455.2
Portable SURS	17,094	1,235.4	17,552	1,311.2
RSP	12,645	1,143.0	12,749	1,217.7
Total	70,043	\$ 4,688.6	71,121	\$ 4,984.1

Values may not add due to rounding.



## Table 3C

### Summary of Data Characteristics – Part Time Active/Inactive

(\$ in Millions)

	June 30, 2022		June 30, 2023	
	Number	Earnings	Number	Earnings
<b>Active Members</b>				
Part time				
Total Actives - Tier 1				
Traditional SURS	593	\$ 3.8	563	\$ 4.1
Portable SURS	139	1.1	157	1.3
RSP	62	0.6	70	0.5
Total	794	\$ 5.4	790	\$ 6.0
Total Actives - Tier 2				
Traditional SURS	1,774	\$ 13.5	2,025	\$ 15.5
Portable SURS	377	3.5	392	4.0
RSP	319	3.6	317	3.5
Total	2,470	\$ 20.7	2,734	\$ 23.1
Total Actives - Tier 1 and Tier 2				
Traditional SURS	2,367	\$ 17.3	2,588	\$ 19.6
Portable SURS	516	4.6	549	5.3
RSP	381	4.2	387	4.1
Total	3,264	\$ 26.1	3,524	\$ 29.0
<b>Inactive Members</b>				
Total Inactives - Tier 1				
Traditional SURS	53,171		52,099	
Portable SURS	8,766		8,591	
RSP	6,547		6,275	
Total	68,484		66,965	
Total Inactives - Tier 2				
Traditional SURS	20,526		22,908	
Portable SURS	5,366		6,126	
RSP	4,175		4,739	
Total	30,067		33,773	
Total Inactives - Tier 1 and Tier 2				
Traditional SURS	73,697		75,007	
Portable SURS	14,132		14,717	
RSP	10,722		11,014	
Total	98,551		100,738	

Values may not add due to rounding.



## Table 3D

### Summary of Data Characteristics – Academic/Non-Academic

(\$ in Millions)

	June 30, 2022				June 30, 2023			
	Academic		Non-Academic		Academic		Non-Academic	
	Number	Earnings	Number	Earnings	Number	Earnings	Number	Earnings
<b>Full time</b>								
Traditional SURS	13,356	\$ 881.1	26,948	\$ 1,460.1	13,145	\$ 881.1	27,675	\$ 1,574.1
Portable SURS	5,886	536.3	11,208	718.3	5,933	536.3	11,619	775.0
RSP	5,407	615.7	7,238	552.6	5,345	615.7	7,404	602.0
<b>Total</b>	<b>24,649</b>	<b>\$ 2,033.1</b>	<b>45,394</b>	<b>\$ 2,730.9</b>	<b>24,423</b>	<b>\$ 2,033.1</b>	<b>46,698</b>	<b>\$ 2,951.0</b>
<b>Part time</b>								
Traditional SURS	1,853	\$ 881.1	514	\$ 3.8	1,959	\$ 14.9	629	\$ 4.8
Portable SURS	408	536.3	108	1.0	406	3.9	143	1.4
RSP	331	615.7	50	0.8	323	3.3	64	0.8
<b>Total</b>	<b>2,592</b>	<b>\$ 2,033.1</b>	<b>672</b>	<b>\$ 5.7</b>	<b>2,688</b>	<b>\$ 22.0</b>	<b>836</b>	<b>\$ 7.0</b>
<b>Inactive</b>								
Traditional SURS	38,175		35,522		38,304		36,703	
Portable SURS	6,281		7,851		6,384		8,333	
RSP	5,681		5,041		5,711		5,303	
<b>Total</b>	<b>50,137</b>		<b>48,414</b>		<b>50,399</b>		<b>50,339</b>	
	Number	Annual Benefit	Number	Annual Benefit	Number	Annual Benefit	Number	Annual Benefit
<b>Benefit Recipients</b>								
Traditional SURS	27,873	\$ 1,354.4	34,444	\$ 1,166.5	28,170	\$ 1,387.6	34,741	\$ 1,207.0
Portable SURS	3,919	173.1	5,221	176.9	4,130	189.6	5,539	192.6
<b>Total</b>	<b>31,792</b>	<b>1,527.5</b>	<b>39,665</b>	<b>1,343.4</b>	<b>32,300</b>	<b>1,577.2</b>	<b>40,280</b>	<b>1,399.7</b>
<b>Total Participants</b>								
Total Traditional SURS	81,257		97,428		81,578		99,748	
Total Portable SURS	16,494		24,388		16,853		25,634	
Total RSP	11,419		12,329		11,379		12,771	
<b>Total</b>	<b>109,170</b>		<b>134,145</b>		<b>109,810</b>		<b>138,153</b>	

Values may not add due to rounding.



**Table 3E**  
**Summary of Data Characteristics –**  
**Actives by Tier and Academic/Non-Academic**  
**(\$ in Millions)**

	June 30, 2022				June 30, 2023				
	Academic		Non-Academic		Academic		Non-Academic		
	Number	Earnings	Number	Earnings	Number	Earnings	Number	Earnings	
<b>Full time - Tier 1</b>									
Traditional SURS	8,535	\$ 625.3	12,424	\$ 810.5	8,002	\$ 625.3	11,685	\$ 809.0	
Portable SURS	3,609	363.9	4,512	336.8	3,407	361.9	4,192	335.1	
RSP	2,556	282.9	2,039	164.2	2,415	280.0	1,922	164.3	
<b>Total</b>	<b>14,700</b>	<b>\$ 1,272.2</b>	<b>18,975</b>	<b>\$ 1,311.6</b>	<b>13,824</b>	<b>\$ 1,267.1</b>	<b>17,799</b>	<b>\$ 1,308.3</b>	
<b>Full time - Tier 2</b>									
Traditional SURS	4,821	\$ 224.7	14,524	\$ 649.6	5,143	\$ 255.8	15,990	\$ 765.1	
Portable SURS	2,277	153.2	6,696	381.5	2,526	174.4	7,427	439.9	
RSP	2,851	307.5	5,199	388.3	2,930	335.7	5,482	437.7	
<b>Total</b>	<b>9,949</b>	<b>\$ 685.4</b>	<b>26,419</b>	<b>\$ 1,419.4</b>	<b>10,599</b>	<b>\$ 765.9</b>	<b>28,899</b>	<b>\$ 1,642.7</b>	
<b>Full time - Total</b>									
Traditional SURS	13,356	\$ 850.0	26,948	\$ 1,460.1	13,145	\$ 881.1	27,675	\$ 1,574.1	
Portable SURS	5,886	517.1	11,208	718.3	5,933	536.3	11,619	775.0	
RSP	5,407	590.5	7,238	552.6	5,345	615.7	7,404	602.0	
<b>Total</b>	<b>24,649</b>	<b>\$ 1,957.6</b>	<b>45,394</b>	<b>\$ 2,730.9</b>	<b>24,423</b>	<b>\$ 2,033.1</b>	<b>46,698</b>	<b>\$ 2,951.0</b>	
<b>Part time - Tier 1</b>									
Traditional SURS	493	\$ 3.1	100	\$ 0.6	444	\$ 3.2	119	\$ 0.9	
Portable SURS	113	0.9	26	0.2	113	1.0	44	0.4	
RSP	54	0.4	8	0.1	60	0.4	10	0.1	
<b>Total</b>	<b>660</b>	<b>\$ 4.5</b>	<b>134</b>	<b>\$ 1.0</b>	<b>617</b>	<b>\$ 4.6</b>	<b>173</b>	<b>\$ 1.4</b>	
<b>Part time - Tier 2</b>									
Traditional SURS	1,360	\$ 10.4	414	\$ 3.2	1,515	\$ 11.7	510	\$ 3.9	
Portable SURS	295	2.7	82	0.8	293	3.0	99	1.0	
RSP	277	2.9	42	0.7	263	2.9	54	0.7	
<b>Total</b>	<b>1,932</b>	<b>\$ 16.0</b>	<b>538</b>	<b>\$ 4.7</b>	<b>2,071</b>	<b>\$ 17.5</b>	<b>663</b>	<b>\$ 5.6</b>	
<b>Part time - Total</b>									
Traditional SURS	1,853	\$ 13.5	514	\$ 3.8	1,959	\$ 14.9	629	\$ 4.8	
Portable SURS	408	3.6	108	1.0	406	3.9	143	1.4	
RSP	331	3.3	50	0.8	323	3.3	64	0.8	
<b>Total</b>	<b>2,592</b>	<b>\$ 20.5</b>	<b>672</b>	<b>\$ 5.7</b>	<b>2,688</b>	<b>\$ 22.0</b>	<b>836</b>	<b>\$ 7.0</b>	

Values may not add due to rounding.



**Table 4**  
**Distribution of Full-Time Active Members by Age and Years of Service**  
**as of June 30, 2023**

Age	Years of Service									Totals
	Under 1	1-4	5-9	10-14	15-19	20-24	25-29	30 & Over		
Under 20	21	15	-	-	-	-	-	-	-	36
	\$ 167,581	\$ 302,439	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 470,020
20-24	512	978	15	-	-	-	-	-	-	1,505
	\$ 6,095,749	\$ 35,033,842	\$ 591,445	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 41,721,037
25-29	856	3,490	550	4	-	-	-	-	-	4,900
	\$ 11,859,305	\$ 169,906,380	\$ 29,162,044	\$ 232,928	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 211,160,657
30-34	771	4,004	1,987	331	10	-	-	-	-	7,103
	\$ 13,540,320	\$ 241,593,291	\$ 122,633,622	\$ 19,959,619	\$ 471,689	\$ -	\$ -	\$ -	\$ -	\$ 398,198,541
35-39	547	3,246	2,757	1,481	422	14	-	-	-	8,467
	\$ 10,574,658	\$ 217,270,378	\$ 198,311,305	\$ 108,299,014	\$ 30,923,106	\$ 927,740	\$ -	\$ -	\$ -	\$ 566,306,200
40-44	482	2,554	2,613	2,042	1,426	395	13	-	-	9,525
	\$ 8,753,815	\$ 170,140,191	\$ 191,249,585	\$ 162,762,103	\$ 118,556,452	\$ 31,724,902	\$ 1,062,605	\$ -	\$ -	\$ 684,249,652
45-49	330	1,924	2,083	1,729	1,767	1,250	301	3	-	9,387
	\$ 5,950,438	\$ 123,285,687	\$ 150,611,100	\$ 145,557,601	\$ 163,868,900	\$ 114,119,052	\$ 25,715,867	\$ 231,393	\$ -	\$ 729,340,037
50-54	326	1,698	1,723	1,485	1,775	1,600	952	180	-	9,739
	\$ 5,799,121	\$ 106,709,639	\$ 110,687,849	\$ 115,784,360	\$ 164,163,640	\$ 158,801,578	\$ 88,235,283	\$ 15,961,159	\$ -	\$ 766,142,630
55-59	219	1,268	1,477	1,286	1,469	1,399	969	418	-	8,505
	\$ 4,659,692	\$ 76,899,487	\$ 91,784,433	\$ 93,848,596	\$ 122,737,221	\$ 136,971,803	\$ 106,224,410	\$ 42,646,873	\$ -	\$ 675,772,515
60-64	121	873	1,159	1,049	1,154	1,029	762	471	-	6,618
	\$ 2,176,449	\$ 52,759,380	\$ 69,925,097	\$ 69,520,749	\$ 90,796,308	\$ 93,495,197	\$ 78,537,123	\$ 60,593,711	\$ -	\$ 517,804,015
65 & Over	70	558	921	833	953	800	553	648	-	5,336
	\$ 937,530	\$ 28,970,674	\$ 45,938,504	\$ 46,581,823	\$ 67,320,451	\$ 67,750,512	\$ 53,591,508	\$ 81,837,537	\$ -	\$ 392,928,540
Total Count	4,255	20,608	15,285	10,240	8,976	6,487	3,550	1,720	-	71,121
Total Payroll	\$ 70,514,659	\$ 1,222,871,389	\$ 1,010,894,985	\$ 762,546,793	\$ 758,837,766	\$ 603,790,783	\$ 353,366,798	\$ 201,270,673	\$ -	\$ 4,984,093,845

*Includes the use of capped payroll for defined benefit plan members hired on or after January 1, 2011. Includes RSP.*



**Table 5**  
**Distribution of Benefit Recipients by Age**  
**as of June 30, 2023**

<u>Age</u>	<u>Number</u>	<u>Annual Benefit</u>
<b>Retirees and Survivors</b>		
Under 50	422	\$ 3,488,999
50-54	344	13,668,665
55-59	2,812	101,154,825
60-64	7,544	282,171,342
65-69	12,952	502,136,107
70-74	15,967	640,338,364
75-79	13,552	594,907,753
80-84	9,307	442,609,111
85-89	5,447	243,949,100
90 & Over	3,360	129,851,458
<b>Total</b>	<b>71,707</b>	<b>\$ 2,954,275,724</b>
<b>Disabilitants</b>		
Under 50	107	\$ 3,083,087
50-54	126	3,580,929
55-59	138	4,018,988
60-64	189	4,685,191
65-69	168	4,552,713
70-74	79	1,542,957
75-79	34	635,933
80-84	19	293,723
85-89	8	104,531
90 & Over	5	101,965
<b>Total</b>	<b>873</b>	<b>\$ 22,600,017</b>

*Excludes RSP.*





## **APPENDIX C**

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### **ACTUARIAL DETERMINATIONS**

**DRAFT**

**Table 6**  
**Summary of Actuarial Values**  
**as of June 30, 2023**  
(\$ in Millions)

	Actuarial Present Value of Projected Benefits (APV)	Projected Unit Credit Values		Gross NC % of Pay <sup>1</sup>
		Actuarial Accrued Liability (AAL)	Gross Normal Cost (NC) <sup>1</sup>	
<b>1. Active Members</b>				
a. Retirement	\$16,536.0	\$ 11,000.9	\$595.2	14.96%
b. Death	246.8	154.9	10.5	0.26%
c. Disability	278.8	156.8	18.1	0.45%
d. Termination	1,955.0	1,153.3	142.3	3.57%
Total - Active Members	\$19,016.5	\$ 12,465.9	\$766.1	19.25%
<b>2. Benefit Recipients</b>				
a. Retirement	\$32,997.0	\$32,997.0	\$ 0.0	
b. Survivor	2,079.2	2,079.2	0.0	
c. Disability	284.1	284.1	0.0	
Total - Benefit Recipients	\$35,360.2	\$35,360.2	\$ 0.0	
<b>3. Other Inactive</b>	\$ 3,224.6	\$ 3,224.6		
<b>4. Grand Total</b>	\$57,601.4	\$51,050.8	\$766.1	19.25%
<b>5. Operating Expense</b>			\$ 29.5	0.74%
<b>6. Fiscal Year 2024 Total Normal Cost <sup>2</sup></b>			\$795.6	19.99%
<b>7. Expected Pay During Fiscal Year 2024 for Defined Benefit Plans <sup>1</sup></b>				\$ 3,980.1
<b>8. Present Value of Future Salaries (PVFS) <sup>1</sup></b>				\$ 32,815.3

<sup>1</sup> For members currently active as of June 30, 2023, in the Traditional and Portable defined benefit plans and includes the use of capped payroll for members hired on or after January 1, 2011.

<sup>2</sup> The normal cost as a percent of capped pay is 11.86% for Tier 2 members and 26.94% of payroll for Tier 1 members.

Excludes RSP.

Values may not add due to rounding.



**Table 7**  
**Defined Benefit Plan Development of the Actuarial Value of Assets**  
**for the Year Ending June 30, 2023**

	2022	2023	2024	2025	2026	2027
Beginning of Year:						
(1) Market Value of Assets	\$ 23,768,313,260	\$ 22,523,123,405				
(1a) Adjustment as of June 30, 2022		430,000				
(2) Actuarial Value of Assets	21,484,798,600	22,554,752,340				
(2a) Adjustment as of June 30, 2022		430,000				
End of Year:						
(3) Market Value of Assets	22,523,123,405	23,110,640,324				
(4) Net of Contributions and Disbursements	(559,556,891)	(660,052,134)				
(5) Total Investment Return						
=(3)-(1)-(1a)-(4)	(685,632,964)	1,247,139,053				
(6) Projected Rate of Return	6.50%	6.50%				
(7) Projected Investment Return						
=([(1)+(1a)]x(6)+[(1+(6)) <sup>5</sup> -1]x(4)	1,527,041,048	1,442,916,978				
(8) Investment Return in Excess of Projected Return	(2,212,674,012)	(195,777,925)				
(9) Excess Investment Return Recognized						
This Year (5 year recognition)						
(9a) From This Year	(442,534,802)	(39,155,585)				
(9b) From One Year Ago	691,825,575	(442,534,802)	\$ (39,155,585)			
(9c) From Two Years Ago	(153,482,516)	691,825,575	(442,534,802)	\$ (39,155,585)		
(9d) From Three Years Ago	(30,001,418)	(153,482,516)	691,825,575	(442,534,802)	\$ (39,155,585)	
(9e) From Four Years Ago	36,662,744	(30,001,419)	(153,482,517)	691,825,577	(442,534,804)	\$ (39,155,585)
(9f) Total Phased-In Return	102,469,583	26,651,253	56,652,671	210,135,190	(481,690,389)	(39,155,585)
(10) Change in Actuarial Value of Assets						
=(4)+(7)+(9f)	1,069,953,740	809,516,097				
End of Year:						
<b>(3) Market Value of Assets</b>	<b>22,523,123,405</b>	<b>23,110,640,324</b>				
<b>(11) Final Actuarial Value of Assets</b>	<b>22,554,752,340</b>	<b>23,364,698,437</b>				
(12) Difference Between Market & Actuarial Values	(31,628,935)	(254,058,113)				
(13) Actuarial Value Rate of Return	7.68 %	6.61 %				
(14) Estimated Market Value Rate of Return	(2.92)%	5.62 %				
(15) Ratio of Actuarial Value to Market Value	100 %	101 %				
(16) SURS Reported Market Value Rate of Return	(1.36)%	5.34 %				

Excludes RSP.



**Table 8**  
**Analysis of Change in**  
**Actuarial Accrued Liability and Actuarial Value of Assets**  
**for the Year Ending June 30, 2023**  
(\$ in Millions)

1. Actuarial (Gain)/Loss on Actuarial Accrued Liability ("AAL")		
(a) AAL 6/30/2022		\$ 49,869.9
(b) Normal Cost FY 2023	\$ 767.5	
(c) Benefits and Admin Expenses Paid FY 2023	(3,098.3)	
(d) Interest on (a), (b), and (c) at 6.50%	3,167.0	
(e) Expected AAL 6/30/2023 (a+b+c+d)		50,706.1
(f) Actual AAL 6/30/2023 Before Assumption and Method Changes		51,050.7
(g) Actuarial (Gain)/Loss on AAL (f-e)		<u>\$ 344.5</u>
(h) Impact of Benefit Changes <sup>1</sup>		0.1
(i) Impact of Change in Actuarial Assumptions and Methods		0.0
(j) Actual AAL After Changes (f+h+i)		<u>\$ 51,050.8</u>
2. Actuarial (Gain)/Loss on Assets		
(a) Actuarial Value of Assets 6/30/2022		\$ 22,554.8
(b) Contributions FY 2023	2,438.3	
(c) Benefits and Administrative Expenses	(3,098.3)	
(d) Interest on (a), (b), and (c) at 6.50%	1,444.9	
(e) Expected Assets 6/30/2023 (a+b+c+d)		\$ 23,339.6
(f) Actual Actuarial Value of Assets 6/30/2023		23,364.7
(g) Actuarial (Gain)/Loss on Assets (e-f)		<u>\$ (25.1)</u>
3. Total Actuarial (Gain)/Loss		
(a) (Gain)/Loss on AAL		\$ 344.5
(b) (Gain)/Loss on Assets		<u>(25.1)</u>
(c) Net (Gain)/Loss (a+b)		<u>\$ 319.4</u>

*Excludes RSP.*

*Values may not add due to rounding.*

<sup>1</sup>*Under Public Act 103-0080, a line of duty disability benefit was added for police officers.*



**Table 9**  
**Analysis of Change in**  
**Unfunded Actuarial Accrued Liability**  
**for the Year Ending June 30, 2023**  
**(\$ in Millions)**

1. Unfunded Actuarial Accrued Liability (UAAL) at 06/30/2022	\$		27,315.2
2. Contributions			
a. Contributions equal to normal cost plus interest on UAAL			
i Interest on 1)	\$		1,775.5
ii Member contributions			299.6
iii Employer/State normal cost			467.9
iv Interest on ii and iii			24.6
v Total due	\$		2,567.5
b. Contributions paid based on funding policy			
i Member contributions	\$		299.6
ii Employer/State contributions			2,138.7 <sup>1</sup>
iii Interest on i and ii			78.0
iv Total paid	\$		2,516.3
c. Expected increase in UAAL (2a.v-2b.iv)			51.2
3. Expected UAAL at 06/30/2023 (1+2c)			27,366.4
4. (Gains)/Losses			
a. Investment income	\$		(25.1)
b. Salary increases			293.9
c. Demographic and other			50.6
d. Total	\$		319.4
5. Plan Provision Changes <sup>2</sup>			0.1
6. Assumption Changes			-
7. Total Change in UAAL (2c + 4d + 5 + 6)			370.9
8. UAAL at 06/30/2023 (1 + 7)	\$		27,686.1

<sup>1</sup> Includes a contribution of \$38,759,300 from the Pension Stabilization Fund.

<sup>2</sup> Under Public Act 103-0080, a line of duty disability benefit was added for police officers.

Excludes RSP.

Values may not add due to rounding.



## Table 10

### Analysis of Actuarial (Gains) and Losses

(\$ in Millions)

	Amount of (Gain) or Loss			
	FY 2020	FY 2021	FY 2022	FY 2023
Investment Return <sup>1</sup>	\$ 233.5	\$ (668.9)	\$ (250.9)	\$ (25.1)
Salary Increase	5.4	(88.5)	22.9	293.9
Age and Service Retirement	6.0	9.6	15.2	(62.9)
General Employment Termination	22.3	28.8	0.1	0.4
Disability Incidence	(1.7)	(2.0)	3.4	2.9
In Service Mortality	1.2	3.8	1.5	0.5
Benefit Recipient <sup>2</sup>	13.3	(61.8)	(7.4)	108.2
Other <sup>3</sup>	56.0	62.8	47.7	1.5
<b>Total Actuarial (Gain)/Loss</b>	<b>\$ 336.0</b>	<b>\$ (716.2)</b>	<b>\$ (167.5)</b>	<b>\$ 319.4</b>
BOY Actuarial Accrued Liability (AAL)	\$ 46,443.9	\$ 47,580.5	\$ 48,898.5	\$ 49,869.9
(Gain)/Loss as a % of BOY AAL	0.7%	(1.5)%	(0.3)%	0.6%
<b>Total Non-Investment (Gain)/Loss</b>	<b>\$ 102.5</b>	<b>\$ (47.3)</b>	<b>\$ 83.4</b>	<b>\$ 344.5</b>
(Gain)/Loss as a % of BOY AAL	0.2%	(0.1)%	0.2%	0.7%

Excludes RSP.

<sup>1</sup> Gain/Loss is based on actuarial value of assets.

<sup>2</sup> Benefit recipient (gain)/loss includes gains and losses due to mortality and unexpected changes in benefit amounts from year to year. Unexpected changes may occur when benefits that are initially paid as preliminary estimates are finalized. Mortality gains and losses include deviations in the assumed demographics of future beneficiaries compared to the actual demographics of new beneficiaries.

There is an additional load of 5% on the liabilities of retirees who are currently receiving benefits as a preliminary estimate for whom Staff provided a best formula benefit and a 10% load on the liabilities of retirees who are currently receiving benefits as a preliminary estimate for whom Staff has not provided a best formula benefit.

<sup>3</sup> Includes other experience such as deviations between actual and expected benefit payments and refunds that were not easily attributable to one of the categories above.

**Table 11**

**Funded Ratio and Illustrative Contributions under Funding Policy of Net Normal Cost Plus Level Percentage of Payroll Amortization of Unfunded Liability**  
 (\$ in Millions)

Fiscal Year	DB Payroll <sup>1</sup>	Actuarial Value of Assets (AVA)	Actuarial Accrued Liability (AAL)	Unfunded Actuarial Accrued Liability (UAAL)	Funded Ratio	Total Normal Cost	Member Contributions <sup>2</sup>	Amortization of UAAL (30-year open) <sup>3</sup>	Net State Contribution (30-year open) <sup>3</sup>	Amortization of UAAL (30-year closed) <sup>4</sup>	Net State Contribution (30-year closed) <sup>4</sup>	Net State 30-year closed with 1 year Interest Adjustment <sup>4</sup>
2015	\$3,606.537	\$17,104.607	\$39,520.687	\$22,416.080	43.28 %	\$730.020	\$267.682	\$1,160.318	\$1,622.656			
2016	3,513.108	17,701.646	40,923.301	23,221.655	43.26	739.549	278.884	1,205.004	1,665.669	\$1,350.394	\$1,811.060	\$1,942.361
2017	3,458.320	18,594.326	41,853.348	23,259.022	44.43	719.225	278.643	1,248.309	1,688.891	\$1,424.261	\$1,864.843	\$2,000.044
2018	3,470.226	19,347.886	45,258.751	25,910.865	42.75	701.871	282.726	1,250.317	1,669.462	1,442.888	1,862.033	1,997.030
2019	3,506.650	19,661.891	46,443.937	26,782.046	42.33	730.265	280.018	1,392.034	1,842.281	1,789.119	2,239.366	2,390.524
2020	3,642.617	20,091.675	47,580.470	27,488.795	42.23	729.332	282.367	1,414.304	1,861.269	1,852.066	2,299.031	2,454.215
2021	3,638.244	21,484.799	48,898.480	27,413.681	43.94	739.676	288.476	1,451.626	1,902.826	1,852.066	2,303.266	2,458.736
2022	3,613.383	22,554.752	49,869.932	27,315.180	45.23	765.300	289.071	1,449.109	1,925.338	1,901.545	2,377.774	2,532.330
2023	3,744.813	23,364.698	51,050.783	27,686.085	45.77	767.538	299.585	1,443.902	1,911.855	1,905.047	2,373.000	2,527.245
2024						795.584	323.543	1,463.509	1,935.550	1,987.316	2,459.357	2,619.215

<sup>1</sup> Defined benefit payroll for Fiscal Year 2022 and after is based on the employee contributions in the financial statements for the fiscal year and an employee contribution rate of 8.00%. Defined Benefit Plan payroll prior to Fiscal Year 2022 is rolled forward with one year of salary scale at 3.00% (3.25% from 2018 through 2020, 3.75% prior to fiscal year 2018) and uses capped payroll for members hired on and after January 1, 2011.

<sup>2</sup> Projected for Fiscal Year 2024 and actual for years prior to Fiscal Year 2024.

<sup>3</sup> A 30-year open period amortization policy is not a funding policy recommended by GRS. This illustrative contribution was included at the request of the Governor's Office. The amortization payment was calculated as a level percentage of total uncapped payroll (assumed to increase by 3.00% each year, 3.25% for fiscal years 2018 through 2021 and 3.75% for years prior to Fiscal Year 2019).

<sup>4</sup> GRS recommends the development of and adherence to a funding policy that funds the normal cost of the plan as well as an amortization payment that would seek to pay off the total unfunded accrued liability by 2045 or sooner if possible, which is a 21-year closed amortization period for Fiscal Year 2024. (The statutory contribution would apply to Fiscal Year 2025; therefore, a one-year interest adjustment was applied). The amortization payment was calculated as a level percentage of defined benefit plan pensionable (capped) payroll.

## **APPENDIX D**

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### **ACTUARIAL PROJECTIONS**

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**Table 12**  
**Baseline Projections – Actuarial Valuation June 30, 2023**  
**Assumes Contributions Based on Table 14 & Investment Return of 6.50% Each Year**  
**(\$ in Millions)**

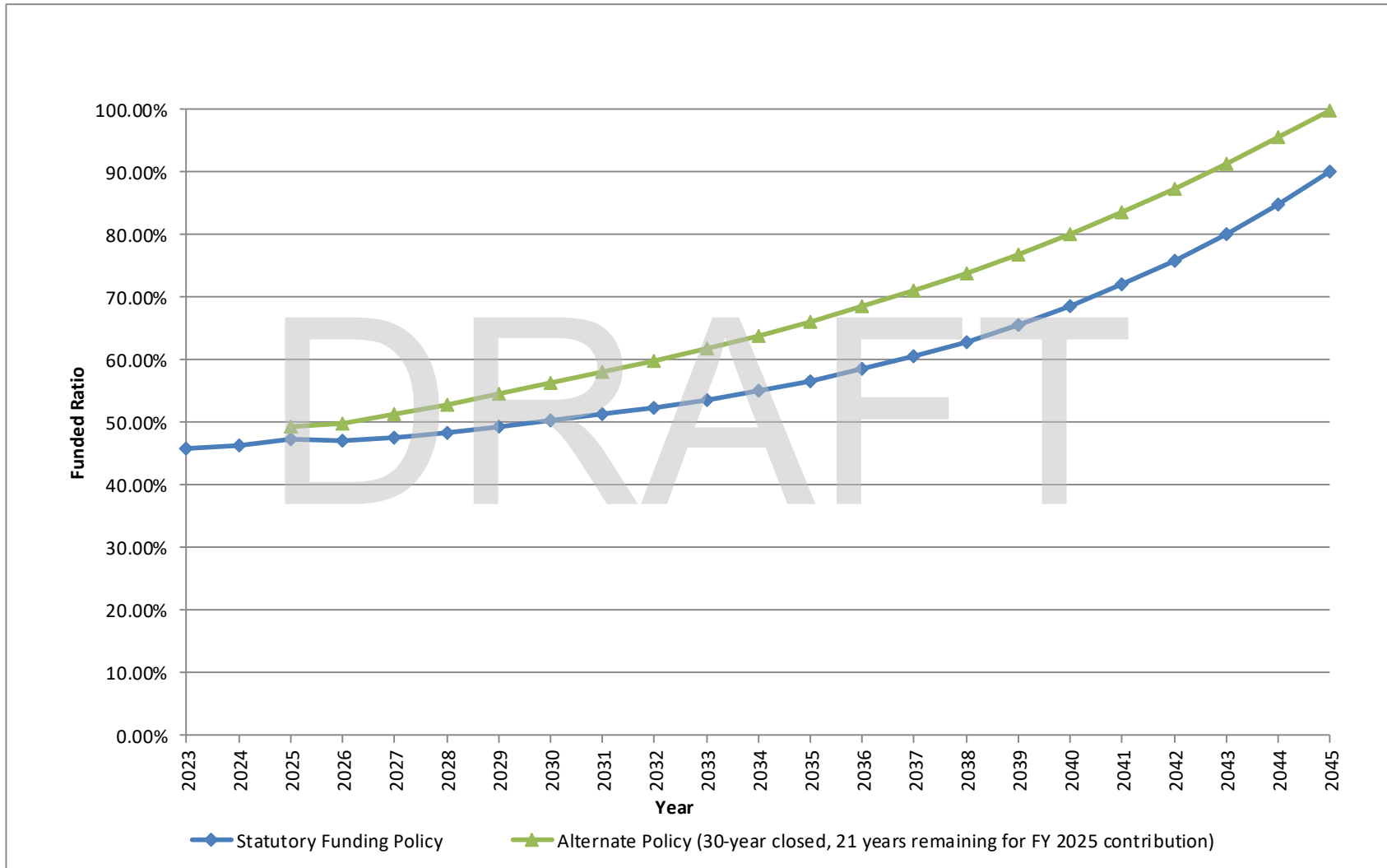
Fiscal Year Ending	Total Payroll <sup>1</sup>	RSP Payroll	DB Payroll <sup>1</sup>	SURS Contributions <sup>2</sup>	Member Contributions	Benefits	Expenses	Assets EOY	AAL	Funding Ratio	UAAL	Debt Service	Maximum Contribution <sup>3</sup>	SURS Contribution % of Total Payroll
2023	\$ 5,013.132	\$ 1,221.769	\$ 3,791.363	\$ 2,138.687	\$ 299.585	\$ 3,074.609	\$ 23.715	\$ 23,364.698	\$ 51,050.783	45.77 %	\$ 27,686.085	\$ 153.373	\$ 2,117.984	42.66 %
2024	5,382.053	1,342.820	4,039.233	2,091.135	323.543	3,249.077	29.500	24,032.008	51,806.626	46.39	27,774.618	164.417	2,096.719	38.85
2025	5,515.213	1,421.755	4,093.458	2,168.962	327.886	3,343.550	30.385	24,878.885	52,506.349	47.38	27,627.464	174.604	2,172.097	39.33
2026	5,658.846	1,506.046	4,152.800	2,217.008	332.639	3,450.573	31.297	25,018.425	53,133.516	47.09	28,115.091	179.149	2,218.612	39.18
2027	5,810.804	1,589.564	4,221.239	2,256.166	338.121	3,547.178	32.235	25,586.283	53,695.214	47.65	28,108.931	183.195	2,258.123	38.83
2028	5,968.351	1,671.425	4,296.926	2,353.599	344.184	3,644.163	33.203	26,238.474	54,187.910	48.42	27,949.436	191.634	2,353.599	39.43
2029	6,126.027	1,753.426	4,372.600	2,416.334	350.245	3,740.161	34.199	26,903.957	54,608.795	49.27	27,704.838	199.325	2,416.334	39.44
2030	6,285.100	1,835.804	4,449.295	2,472.420	356.389	3,838.383	35.225	27,574.494	54,951.280	50.18	27,376.786	211.160	2,472.420	39.34
2031	6,448.400	1,920.777	4,527.623	2,531.308	362.663	3,929.885	36.281	28,260.343	55,217.684	51.18	26,957.341	221.997	2,531.308	39.25
2032	6,615.215	2,007.772	4,607.443	2,597.588	369.056	4,018.031	37.370	28,973.681	55,406.805	52.29	26,433.124	226.944	2,597.588	39.27
2033	6,786.763	2,097.284	4,689.479	2,671.529	375.627	4,098.852	38.491	29,731.910	55,522.167	53.55	25,790.257	226.249	2,671.529	39.36
2034	6,961.712	2,189.253	4,772.460	2,760.888	382.274	4,169.367	39.646	30,564.539	55,570.723	55.00	25,006.184	NA	2,972.476	39.66
2035	7,141.627	2,284.598	4,857.030	2,832.239	389.048	4,233.951	40.835	31,464.036	55,554.754	56.64	24,090.718	NA	3,049.296	39.66
2036	7,322.303	2,380.864	4,941.439	2,903.891	395.809	4,294.434	42.060	32,439.239	55,474.201	58.48	23,034.962	NA	3,126.440	39.66
2037	7,505.383	2,479.542	5,025.840	2,976.498	402.570	4,347.563	43.322	33,503.606	55,332.448	60.55	21,828.842	NA	3,204.610	39.66
2038	7,691.900	2,580.540	5,111.360	3,050.467	409.420	4,397.823	44.621	34,667.353	55,128.939	62.88	20,461.586	NA	3,284.249	39.66
2039	7,883.980	2,683.853	5,200.128	3,126.643	416.530	4,340.997	45.960	36,049.956	54,971.478	65.58	18,921.522	NA	3,366.262	39.66
2040	8,079.917	2,790.308	5,289.609	3,204.347	423.698	4,368.052	47.339	37,580.671	54,777.900	68.61	17,197.229	NA	3,449.922	39.66
2041	8,281.548	2,898.155	5,383.393	3,284.310	431.210	4,383.277	48.759	39,283.979	54,560.243	72.00	15,276.264	NA	3,536.013	39.66
2042	8,487.481	3,007.688	5,479.793	3,365.980	438.931	4,388.109	50.222	41,183.756	54,330.347	75.80	13,146.591	NA	3,623.942	39.66
2043	8,698.397	3,118.904	5,579.493	3,449.625	446.917	4,382.940	51.728	43,305.361	54,100.083	80.05	10,794.722	NA	3,713.997	39.66
2044	8,911.901	3,232.098	5,679.804	3,534.297	454.952	4,369.816	53.280	45,672.484	53,879.347	84.77	8,206.863	NA	3,805.158	39.66
2045	9,128.457	3,347.603	5,780.854	3,620.179	463.046	4,350.156	54.879	48,309.093	53,676.770	90.00	5,367.677	NA	3,897.622	39.66

Projections are based on 55% of academic and 75% of non-academic new hires electing Tier 2 and 45% of academic and 25% of non-academic new hires electing RSP and 74,645 total active members (71,121 full time and 3,524 part time) in each future year.

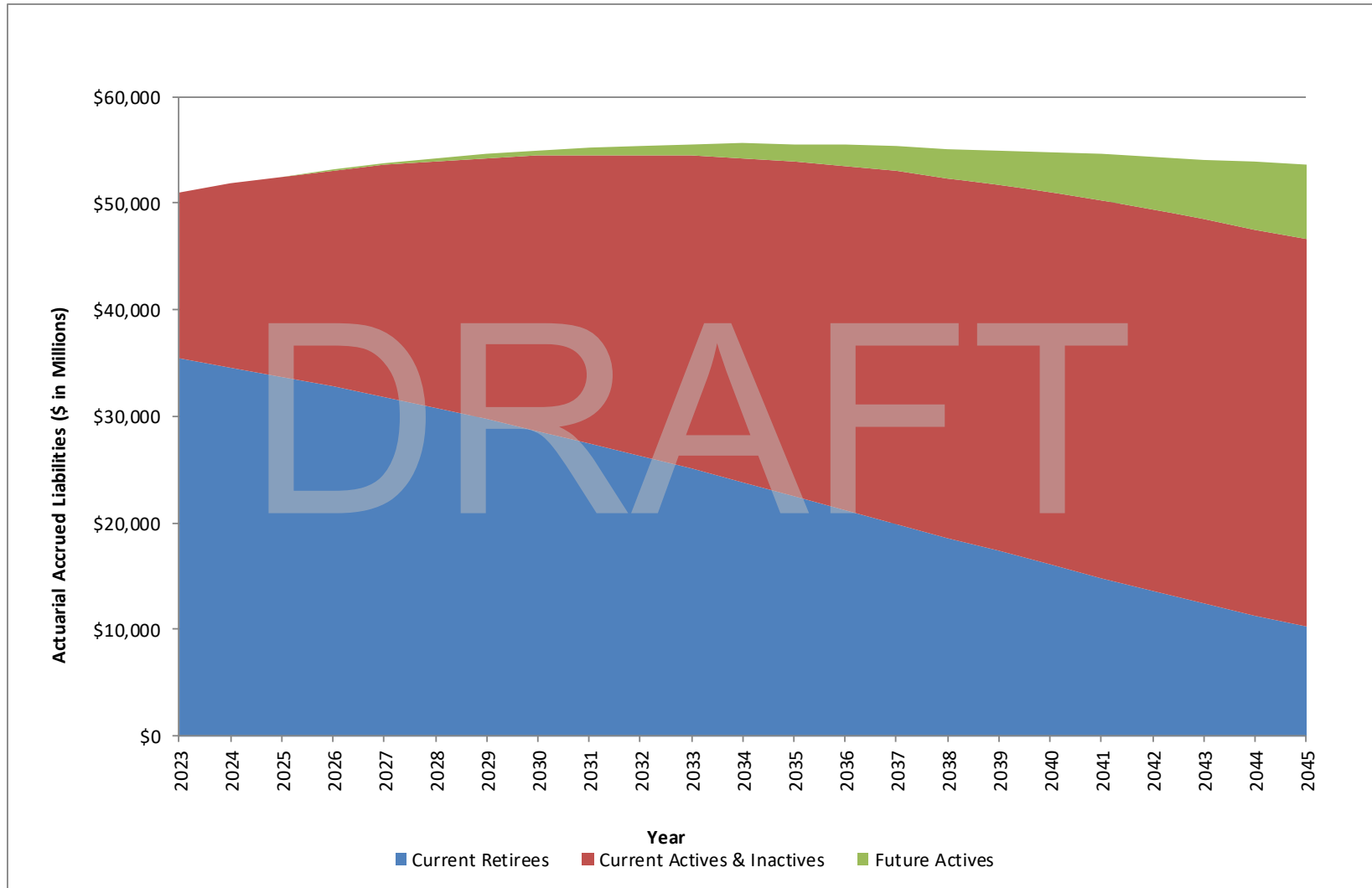
- <sup>1</sup> Payroll shown is pensionable pay. It does not include amounts in excess of the pay caps applicable to members in Tier 2 participating in the Traditional and Portable plans.
- <sup>2</sup> Excludes RSP contributions. Includes employer contributions.
- <sup>3</sup> Maximum contribution after the impact of debt service. Maximum contribution is equal to the SURS contribution shown on Table 17 (before the impact of the bonds issued in 2004) minus the debt service.



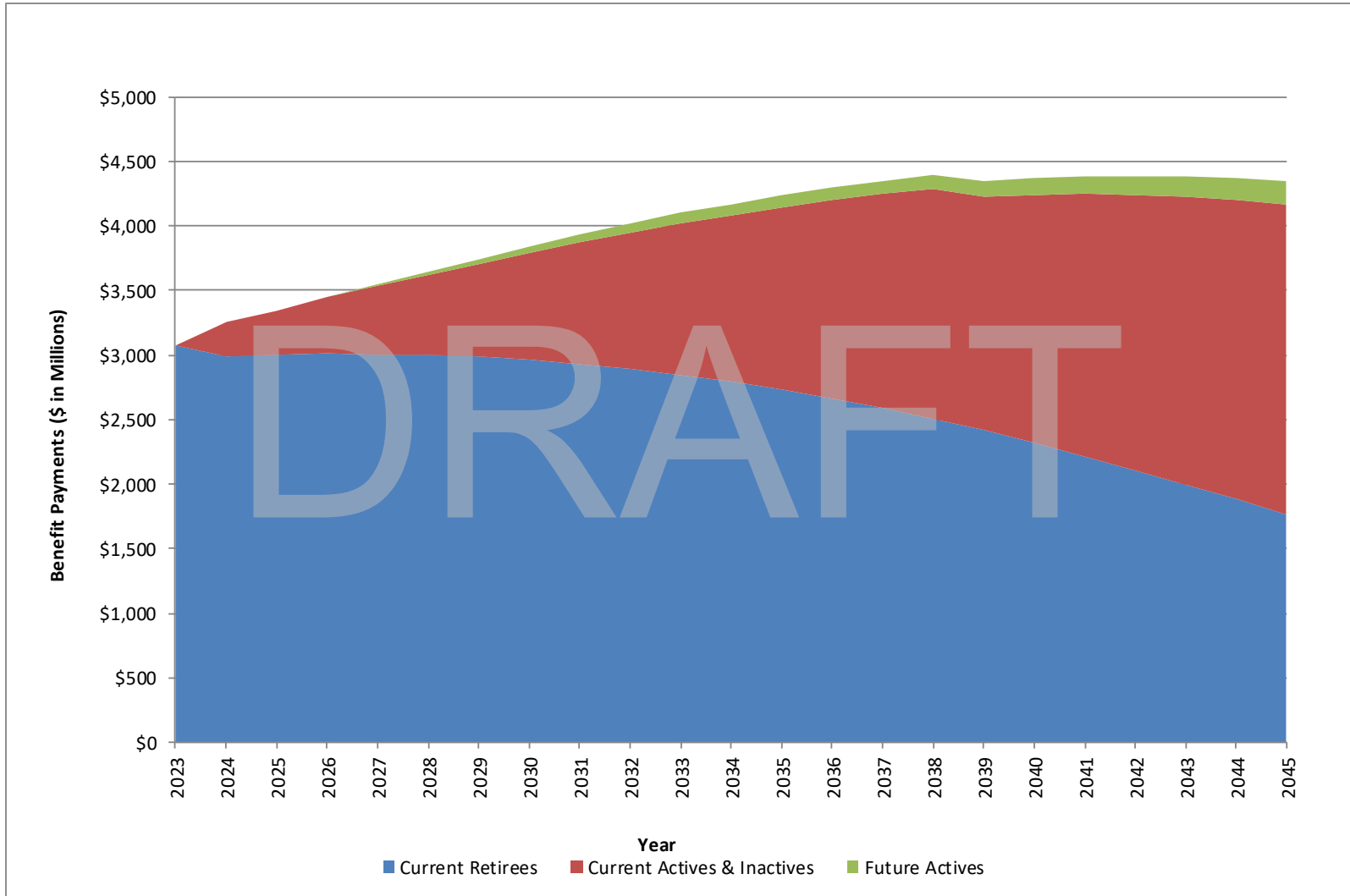
**Graph 1**  
**Projected Funded Ratio Based on Statutory Contributions**  
**Actuarial Valuation as of June 30, 2023**  
 (\$ in Millions)



**Graph 2**  
**Projected Actuarial Accrued Liabilities**  
**Actuarial Valuation as of June 30, 2023**  
 (\$ in Millions)



### Graph 3 Projected Benefit Payments Actuarial Valuation as of June 30, 2023 (\$ in Millions)



**Table 13**  
**Projected Statutory Contributions for the Actuarial Valuation as of June 30, 2023**  
**Before Impact of Bonds Issued in 2004**  
(\$ in Millions)

FYE	SURS Cont. <sup>1</sup>	RSP Cont. <sup>1</sup>	Combined State and Employer Contribution	
			\$	% of Pay <sup>2</sup>
2024	\$ 2,261.137	\$ 94.893	\$ 2,356.030	43.78 %
2025	2,346.701	100.345	2,447.046	44.37
2026	2,397.761	107.085	2,504.846	44.26
2027	2,441.318	112.992	2,554.310	43.96
2028	2,545.234	118.785	2,664.019	44.64
2029	2,615.660	124.588	2,740.248	44.73
2030	2,683.580	130.419	2,813.999	44.77
2031	2,753.305	136.433	2,889.738	44.81
2032	2,824.531	142.591	2,967.122	44.85
2033	2,897.778	148.927	3,046.705	44.89
2034	2,972.476	155.437	3,127.913	44.93
2035	3,049.296	162.186	3,211.482	44.97
2036	3,126.440	169.001	3,295.441	45.01
2037	3,204.610	175.986	3,380.596	45.04
2038	3,284.249	183.137	3,467.386	45.08
2039	3,366.262	190.451	3,556.713	45.11
2040	3,449.922	197.989	3,647.911	45.15
2041	3,536.013	205.625	3,741.638	45.18
2042	3,623.942	213.382	3,837.324	45.21
2043	3,713.997	221.258	3,935.255	45.24
2044	3,805.158	229.276	4,034.434	45.27
2045	3,897.622	237.458	4,135.080	45.30
Total	\$66,796.992	\$3,558.244	\$70,355.236	

<sup>1</sup> Assumes 75 percent of new hires elect Tier 2 and 25 percent elect to participate in the Retirement Savings Plan (RSP) for the Non-Academic members and 55 percent of new hires elect Tier 2 and 45 percent elect to participate in the Retirement Savings Plan (RSP) for the Academic members.

<sup>2</sup> Percent of pay amounts are calculated based on pensionable pay. Pensionable pay does not include amounts in excess of the pay caps applicable to members in Tier 2 participating in the Traditional and Portable plans.

**Table 14**  
**Projected Statutory Contributions for the Actuarial Valuation as of June 30, 2023**  
**Including Impact of Bonds Issued in 2004**  
(\$ in Millions)

FYE	SURS Cont. <sup>1</sup>	RSP Cont. <sup>1</sup>	Combined State and Employer Contribution		Debt Service		SURS Alternate Policy Contribution <sup>3</sup>		Projected % of Alternate Policy Contributed <sup>4</sup>	Employer Contributions	Federal/Trust Fund Contributions <sup>5</sup>	Qualified Plan State Contribution
			\$	% of Pay <sup>2</sup>	\$	% of Pay <sup>2</sup>	SURS Cont.	Total (w/RSP)				
2024	\$ 2,091.135	\$ 94.893	\$ 2,186.028	40.62 %	\$ 164.417	3.05 %	\$ 2,527.245	\$ 2,622.138	83.37 %	\$ 4.993	\$ 65.500	\$ 2,115.535
2025	2,168.962	100.345	2,269.307	41.15	174.604	3.17	2,619.215	2,719.560	83.44	3.474	70.500	2,195.333
2026	2,217.008	107.085	2,324.093	41.07	179.149	3.17	2,632.582	2,739.667	84.83	3.982	70.500	2,249.611
2027	2,256.166	112.992	2,369.158	40.77	183.195	3.15	2,631.970	2,744.962	86.31	3.601	70.500	2,295.057
2028	2,353.599	118.785	2,472.384	41.42	191.634	3.21	2,695.602	2,814.387	87.85	3.331	70.500	2,398.553
2029	2,416.334	124.588	2,540.922	41.48	199.325	3.25	2,717.415	2,842.003	89.41	3.111	70.500	2,467.311
2030	2,472.420	130.419	2,602.839	41.41	211.160	3.36	2,735.722	2,866.141	90.81	2.904	70.500	2,529.435
2031	2,531.308	136.433	2,667.741	41.37	221.997	3.44	2,754.202	2,890.635	92.29	2.695	70.500	2,665.046
2032	2,597.588	142.591	2,740.179	41.42	226.944	3.43	2,772.842	2,915.433	93.99	2.491	70.500	2,737.688
2033	2,671.529	148.927	2,820.456	41.56	226.249	3.33	2,791.344	2,940.271	95.93	2.273	70.500	2,818.183
2034	2,760.888	155.437	2,916.325	41.89			2,810.227	2,965.664	98.34	2.083	70.500	2,914.242
2035	2,832.239	162.186	2,994.425	41.93			2,829.559	2,991.745	100.09	1.914	70.500	2,992.511
2036	2,903.891	169.001	3,072.892	41.97			2,848.426	3,017.427	101.84	1.749	70.500	3,071.143
2037	2,976.498	175.986	3,152.484	42.00			2,866.047	3,042.033	103.63	1.591	70.500	3,150.893
2038	3,050.467	183.137	3,233.604	42.04			2,882.070	3,065.207	105.49	1.433	70.500	3,232.171
2039	3,126.643	190.451	3,317.094	42.07			2,896.288	3,086.739	107.46	1.280	70.500	3,315.814
2040	3,204.347	197.989	3,402.336	42.11			2,908.492	3,106.481	109.52	1.137	70.500	3,401.199
2041	3,284.310	205.625	3,489.935	42.14			2,917.598	3,123.223	111.74	1.010	70.500	3,488.925
2042	3,365.980	213.382	3,579.362	42.17			2,922.236	3,135.618	114.15	0.888	70.500	3,578.474
2043	3,449.625	221.258	3,670.883	42.20			2,917.405	3,138.663	116.96	0.783	70.500	3,670.100
2044	3,534.297	229.276	3,763.573	42.23			2,890.478	3,119.754	120.64	0.685	70.500	3,762.888
2045	3,620.179	237.458	3,857.637	42.26			2,792.698	3,030.156	127.31	0.600	70.500	3,857.037
Total	\$ 61,885.413	\$ 3,558.244	\$ 65,443.657		\$ 1,978.674		\$ 61,359.664	\$ 64,917.908		\$ 48.008	\$ 1,546.000	\$ 64,907.149

<sup>1</sup> Assumes 75% of new hires elect Tier 2 and 25 percent elect to participate in the Retirement Savings Plan (RSP) for the Non-Academic members and 55 percent of new hires elect Tier 2 and 45 percent elect to participate in the Retirement Savings Plan (RSP) for the Academic members.

<sup>2</sup> Percent of pay amounts are calculated based on pensionable pay. Pensionable pay does not include amounts in excess of the pay caps applicable to members in Tier 2 participating in the Traditional and Portable plans.

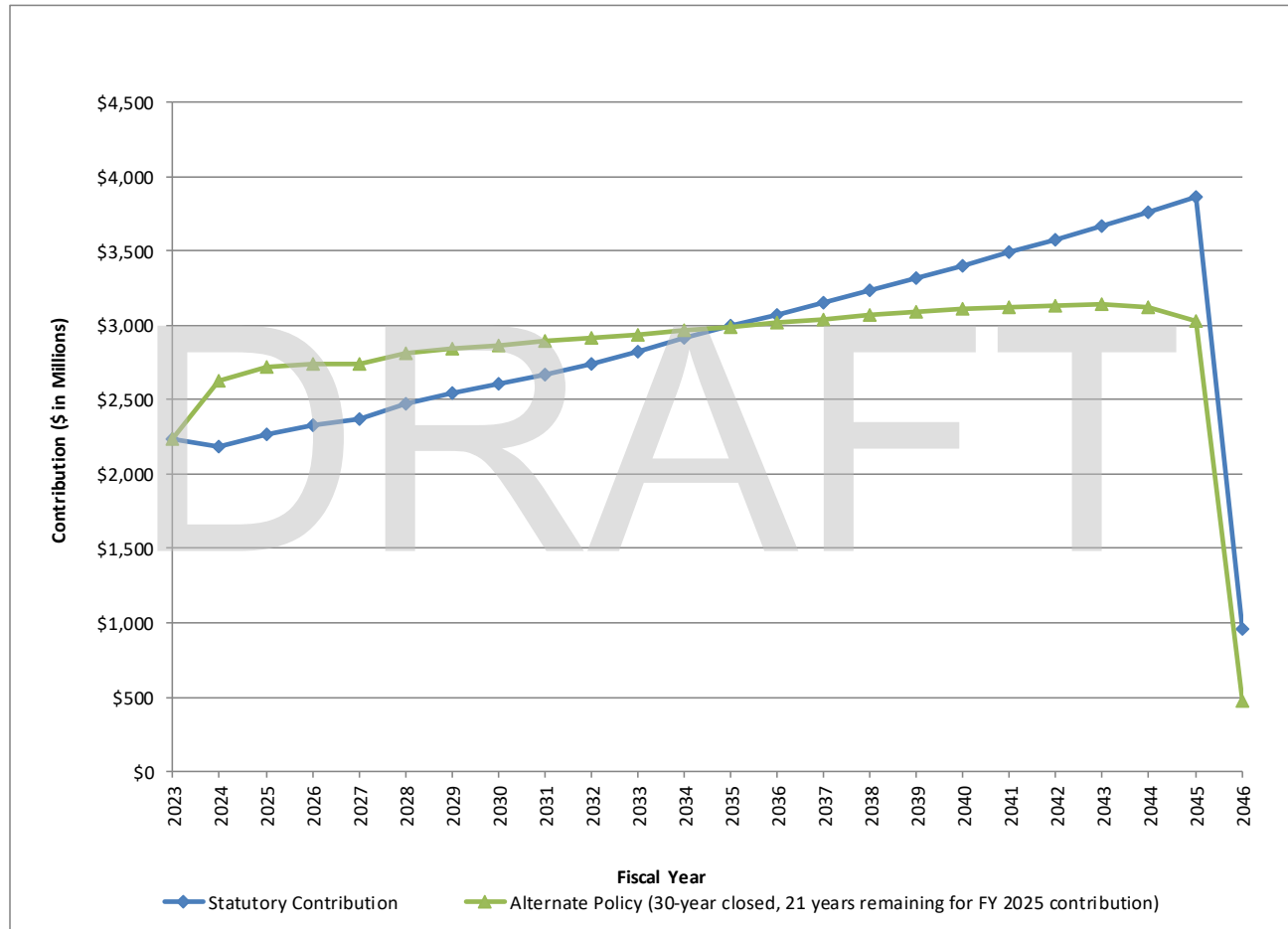
<sup>3</sup> Alternate funding policy of normal cost plus 30-year closed period amortization of the unfunded liability as a level percentage of defined benefit plan capped payroll beginning in FY 2016 with 21 years remaining as of FY 2025.

<sup>4</sup> Compares the SURS Statutory contribution (targets a funded ratio of 90% in 2045) against an alternate funding policy (targets a funded ratio of 100% in 2045).

<sup>5</sup> Federal/Trust fund contributions for fiscal years 2024 and 2025 were provided by SURS staff. Projected amounts for fiscal years 2026 and after are assumed to remain the same as the fiscal year 2025 amount.

## Graph 4

### Projected Statutory Contributions vs. Contributions under Alternate Policy (Net Normal Cost Plus Closed Period Level Percent of Pay Amortization) (21 years remaining in Amortization Period for FY 2025 Contribution) (\$ in Millions)



*Alternate funding policy of net normal cost plus closed period amortization of the unfunded liability as a level percentage of defined benefit plan capped payroll that would seek to pay off the total unfunded accrued liability by 2045 or sooner if possible (21 years remaining for the FY 2025 contribution). Alternate funding policy contributions based on actual assets as of the current valuation and the alternate policy contribution being made.*

## **APPENDIX E**

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### **ADDITIONAL PROJECTION DETAILS**

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Table 15

**Projections – Does Not Reflect Recognition of Deferred Asset Gains and Losses in Projected Actuarial Value of Assets (Impact of Bonds Issued in 2004 Included)**  
**Assumes Investment Return of 6.50% Each Year on Actuarial Value of Assets**  
**(\$ in Millions)**

Fiscal Year Ending	Total Payroll <sup>1</sup>	RSP Payroll	DB Payroll <sup>1</sup>	SURS Contributions <sup>2</sup>	Member Contributions	Benefits	Expenses	Assets EOY	AAL	Funding Ratio	UAAL	Debt Service	Maximum Contribution <sup>3</sup>	SURS Contribution % of Total Payroll
2023	\$ 5,013.132	\$ 1,221.769	\$ 3,791.363	\$ 2,138.687	\$ 299.585	\$ 3,074.609	\$ 23.715	\$ 23,364.698	\$ 51,050.783	45.77 %	\$ 27,686.085	\$ 153.373	\$ 2,117.984	42.66 %
2024	5,382.053	1,342.820	4,039.233	2,091.135	323.543	3,249.077	29.500	23,991.870	51,806.626	46.31	27,814.756	164.417	2,096.719	38.85
2025	5,515.213	1,421.755	4,093.458	2,168.962	327.886	3,343.550	30.385	24,646.198	52,506.349	46.94	27,860.151	174.604	2,172.097	39.33
2026	5,658.846	1,506.046	4,152.800	2,220.356	332.639	3,450.573	31.297	25,289.614	53,133.516	47.60	27,843.902	179.149	2,221.311	39.24
2027	5,810.804	1,589.564	4,221.239	2,274.171	338.121	3,547.178	32.235	25,935.380	53,695.214	48.30	27,759.834	183.195	2,274.171	39.14
2028	5,968.351	1,671.425	4,296.926	2,332.357	344.184	3,644.163	33.203	26,588.341	54,187.910	49.07	27,599.569	191.634	2,332.357	39.08
2029	6,126.027	1,753.426	4,372.600	2,391.347	350.245	3,740.161	34.199	27,250.779	54,608.795	49.90	27,358.016	199.325	2,391.347	39.04
2030	6,285.100	1,835.804	4,449.295	2,446.783	356.389	3,838.383	35.225	27,917.402	54,951.280	50.80	27,033.878	211.160	2,446.783	38.93
2031	6,448.400	1,920.777	4,527.623	2,505.005	362.663	3,929.885	36.281	28,598.396	55,217.684	51.79	26,619.288	221.997	2,505.005	38.85
2032	6,615.215	2,007.772	4,607.443	2,570.604	369.056	4,018.031	37.370	29,305.861	55,406.805	52.89	26,100.944	226.944	2,570.604	38.86
2033	6,786.763	2,097.284	4,689.479	2,643.846	375.627	4,098.852	38.491	30,057.113	55,522.167	54.14	25,465.054	226.249	2,643.846	38.96
2034	6,961.712	2,189.253	4,772.460	2,726.687	382.274	4,169.367	39.646	30,875.586	55,570.723	55.56	24,695.137	NA	2,944.080	39.17
2035	7,141.627	2,284.598	4,857.030	2,797.154	389.048	4,233.951	40.835	31,759.093	55,554.754	57.17	23,795.661	NA	3,020.165	39.17
2036	7,322.303	2,380.864	4,941.439	2,867.919	395.809	4,294.434	42.060	32,716.353	55,474.201	58.98	22,757.848	NA	3,096.572	39.17
2037	7,505.383	2,479.542	5,025.840	2,939.626	402.570	4,347.563	43.322	33,760.681	55,332.448	61.01	21,571.767	NA	3,173.996	39.17
2038	7,691.900	2,580.540	5,111.360	3,012.679	409.420	4,397.823	44.621	34,902.141	55,128.939	63.31	20,226.798	NA	3,252.874	39.17
2039	7,883.980	2,683.853	5,200.128	3,087.911	416.530	4,340.997	45.960	36,260.034	54,971.478	65.96	18,711.444	NA	3,334.103	39.17
2040	8,079.917	2,790.308	5,289.609	3,164.653	423.698	4,368.052	47.339	37,763.440	54,777.900	68.94	17,014.460	NA	3,416.964	39.17
2041	8,281.548	2,898.155	5,383.393	3,243.626	431.210	4,383.277	48.759	39,436.642	54,560.243	72.28	15,123.601	NA	3,502.233	39.17
2042	8,487.481	3,007.688	5,479.793	3,324.283	438.931	4,388.109	50.222	41,303.312	54,330.347	76.02	13,027.035	NA	3,589.322	39.17
2043	8,698.397	3,118.904	5,579.493	3,406.893	446.917	4,382.940	51.728	43,388.589	54,100.083	80.20	10,711.494	NA	3,678.517	39.17
2044	8,911.901	3,232.098	5,679.804	3,490.516	454.952	4,369.816	53.280	45,715.940	53,879.347	84.85	8,163.407	NA	3,768.807	39.17
2045	9,128.457	3,347.603	5,780.854	3,575.334	463.046	4,350.156	54.879	48,309.093	53,676.770	90.00	5,367.677	NA	3,860.388	39.17

<sup>1</sup> Payroll shown is pensionable pay. It does not include amounts in excess of the pay caps applicable to members in Tier 2 participating in the Traditional and Portable plans.

<sup>2</sup> Excludes RSP contributions. Includes employer contributions.

<sup>3</sup> Maximum contribution after impact of debt service.



**Table 16**  
**Development of Market and Actuarial Value of Assets as of June 30, 2023**  
**after Bonds (Valuation Basis) and before Bonds (Hypothetical Basis)**

		After Bonds (Valuation Basis)	Before Bonds (Hypothetical)
1	Market Value at 6/30/2022 <sup>2</sup>	\$22,523,553,405	\$20,005,986,769
2a	Employer and Non-Employer Contributing Entity Contributions <sup>1</sup>	2,138,686,702	2,271,356,627
2b	Member Contributions	299,585,025	299,585,025
2c	Benefits and Expenses	3,098,323,861	3,098,323,861
2d	Net Non-Investment Cash Flow	(660,052,134)	(527,382,209)
3	Investment Return (Based on Estimated Rate of 5.62%)	1,247,139,053	1,109,597,501
4	Expected Return (Based on Estimated Rate of 6.50%)	1,442,916,978	1,283,519,042
5	Market Value at 6/30/2023 (1+2d+3)	23,110,640,324	20,588,202,061
6	Expected Market Value at 6/30/2023 (1+2d+4)	23,306,418,249	20,762,123,602
7a	Actuarial Gain/(Loss) Current Year	(195,777,925)	(173,921,541)
7b	Actuarial Gain/(Loss) 1 Year Prior	(2,212,674,012)	(1,962,348,325)
7c	Actuarial Gain/(Loss) 2 Years Prior	3,459,127,877	3,062,643,460
7d	Actuarial Gain/(Loss) 3 Years Prior	(767,412,581)	(676,460,110)
7e	Actuarial Gain/(Loss) 4 Years Prior	(150,007,091)	(131,557,100)
8	Actuarial Value at 6/30/2022 <sup>2</sup>	22,555,182,340	20,035,174,796
9	Actuarial Value at 6/30/2023 (8+2d+4+.2*(7a+7b+7c+7d+7e))	23,364,698,437	20,814,982,905

<sup>1</sup> Hypothetical contributions (before bonds) are equal to the total contributions of \$2,326,768,000 minus actual fiscal year 2023 RSP contributions of \$94,170,673 plus the actual fiscal year 2023 contribution of \$38,759,300 from the Pension Stabilization Fund.

<sup>2</sup> Based on restated plan net position as of June 30, 2022 reported for the June 30, 2023 actuarial valuation.

**Table 17**

**Hypothetical Assets to Determine Maximum Contribution**

**Projections – Reflects Recognition of Deferred Asset Gains and Losses in Projected Actuarial Value of Assets (Before Impact of Bonds Issued in 2004)**  
**(\$ in Millions)**

Fiscal Year Ending	Total Payroll <sup>1</sup>	RSP Payroll	DB Payroll <sup>1</sup>	SURS Contributions <sup>2</sup>	Member Contributions	Benefits	Expenses	Assets EOY	AAL	Funding Ratio	UAAL	Debt Service	SURS Contribution % of Total Payroll
2023	\$ 5,013.132	\$ 1,221.769	\$ 3,791.363	\$ 2,271.357	\$ 299.585	\$ 3,074.609	\$ 23.715	\$ 20,814.983	\$ 51,050.783	40.77 %	\$ 30,235.800	NA	45.31 %
2024	5,382.053	1,342.820	4,039.233	2,261.137	323.543	3,249.077	29.500	21,487.105	51,806.626	41.48	30,319.521	NA	42.01
2025	5,515.213	1,421.755	4,093.458	2,346.701	327.886	3,343.550	30.385	22,329.332	52,506.349	42.53	30,177.017	NA	42.55
2026	5,658.846	1,506.046	4,152.800	2,397.761	332.639	3,450.573	31.297	22,547.945	53,133.516	42.44	30,585.571	NA	42.37
2027	5,810.804	1,589.564	4,221.239	2,441.318	338.121	3,547.178	32.235	23,150.952	53,695.214	43.12	30,544.262	NA	42.01
2028	5,968.351	1,671.425	4,296.926	2,545.234	344.184	3,644.163	33.203	23,842.611	54,187.910	44.00	30,345.299	NA	42.65
2029	6,126.027	1,753.426	4,372.600	2,615.660	350.245	3,740.161	34.199	24,558.065	54,608.795	44.97	30,050.730	NA	42.70
2030	6,285.100	1,835.804	4,449.295	2,683.580	356.389	3,838.383	35.225	25,294.033	54,951.280	46.03	29,657.247	NA	42.70
2031	6,448.400	1,920.777	4,527.623	2,753.305	362.663	3,929.885	36.281	26,060.751	55,217.684	47.20	29,156.933	NA	42.70
2032	6,615.215	2,007.772	4,607.443	2,824.531	369.056	4,018.031	37.370	26,865.319	55,406.805	48.49	28,541.486	NA	42.70
2033	6,786.763	2,097.284	4,689.479	2,897.778	375.627	4,098.852	38.491	27,719.990	55,522.167	49.93	27,802.177	NA	42.70
2034	6,961.712	2,189.253	4,772.460	2,972.476	382.274	4,169.367	39.646	28,640.202	55,570.723	51.54	26,930.521	NA	42.70
2035	7,141.627	2,284.598	4,857.030	3,049.296	389.048	4,233.951	40.835	29,638.616	55,554.754	53.35	25,916.138	NA	42.70
2036	7,322.303	2,380.864	4,941.439	3,126.440	395.809	4,294.434	42.060	30,724.835	55,474.201	55.39	24,749.366	NA	42.70
2037	7,505.383	2,479.542	5,025.840	3,204.610	402.570	4,347.563	43.322	31,913.175	55,332.448	57.68	23,419.273	NA	42.70
2038	7,691.900	2,580.540	5,111.360	3,284.249	409.420	4,397.823	44.621	33,214.803	55,128.939	60.25	21,914.136	NA	42.70
2039	7,883.980	2,683.853	5,200.128	3,366.262	416.530	4,340.997	45.960	34,750.275	54,971.478	63.22	20,221.203	NA	42.70
2040	8,079.917	2,790.308	5,289.609	3,449.922	423.698	4,368.052	47.339	36,449.940	54,777.900	66.54	18,327.960	NA	42.70
2041	8,281.548	2,898.155	5,383.393	3,536.013	431.210	4,383.277	48.759	38,339.505	54,560.243	70.27	16,220.738	NA	42.70
2042	8,487.481	3,007.688	5,479.793	3,623.942	438.931	4,388.109	50.222	40,444.105	54,330.347	74.44	13,886.242	NA	42.70
2043	8,698.397	3,118.904	5,579.493	3,713.997	446.917	4,382.940	51.728	42,790.461	54,100.083	79.10	11,309.622	NA	42.70
2044	8,911.901	3,232.098	5,679.804	3,805.158	454.952	4,369.816	53.280	45,403.642	53,879.347	84.27	8,475.705	NA	42.70
2045	9,128.457	3,347.603	5,780.854	3,897.622	463.046	4,350.156	54.879	48,309.093	53,676.770	90.00	5,367.677	NA	42.70

<sup>1</sup> Payroll shown is pensionable pay. It does not include amounts in excess of the pay caps applicable to members in Tier 2 participating in the Traditional and Portable plans.

<sup>2</sup> Excludes RSP contributions. Includes employer contributions.



**Table 18**

**Hypothetical Assets to Determine Maximum Contribution**

**Projections – Does Not Reflect Recognition of Deferred Asset Gains and Losses in Projected Actuarial Value of Assets  
(Before Impact of Bonds Issued in 2004)**

**Assumes Investment Return of 6.50% Each Year on Actuarial Value of Assets  
(\$ in Millions)**

Fiscal Year Ending	Total Payroll <sup>1</sup>	RSP Payroll	DB Payroll <sup>1</sup>	SURS Contributions <sup>2</sup>	Member Contributions	Benefits	Expenses	Assets EOY	AAL	Funding Ratio	UAAL	Debt Service	SURS Contribution % of Total Payroll
2023	\$ 5,013.132	\$ 1,221.769	\$ 3,791.363	\$ 2,271.357	\$ 299.585	\$ 3,074.609	\$ 23.715	\$ 20,814.983	\$ 51,050.783	40.77 %	\$ 30,235.800	NA	45.31 %
2024	5,382.053	1,342.820	4,039.233	2,261.137	323.543	3,249.077	29.500	21,451.863	51,806.626	41.41	30,354.763	NA	42.01
2025	5,515.213	1,421.755	4,093.458	2,346.701	327.886	3,343.550	30.385	22,124.515	52,506.349	42.14	30,381.834	NA	42.55
2026	5,658.846	1,506.046	4,152.800	2,400.459	332.639	3,450.573	31.297	22,789.886	53,133.516	42.89	30,343.630	NA	42.42
2027	5,810.804	1,589.564	4,221.239	2,457.365	338.121	3,547.178	32.235	23,462.225	53,695.214	43.70	30,232.989	NA	42.29
2028	5,968.351	1,671.425	4,296.926	2,523.992	344.184	3,644.163	33.203	24,152.195	54,187.910	44.57	30,035.715	NA	42.29
2029	6,126.027	1,753.426	4,372.600	2,590.672	350.245	3,740.161	34.199	24,861.985	54,608.795	45.53	29,746.810	NA	42.29
2030	6,285.100	1,835.804	4,449.295	2,657.943	356.389	3,838.383	35.225	25,591.251	54,951.280	46.57	29,360.029	NA	42.29
2031	6,448.400	1,920.777	4,527.623	2,727.002	362.663	3,929.885	36.281	26,350.144	55,217.684	47.72	28,867.540	NA	42.29
2032	6,615.215	2,007.772	4,607.443	2,797.548	369.056	4,018.031	37.370	27,145.676	55,406.805	48.99	28,261.129	NA	42.29
2033	6,786.763	2,097.284	4,689.479	2,870.095	375.627	4,098.852	38.491	27,990.002	55,522.167	50.41	27,532.165	NA	42.29
2034	6,961.712	2,189.253	4,772.460	2,944.080	382.274	4,169.367	39.646	28,898.459	55,570.723	52.00	26,672.264	NA	42.29
2035	7,141.627	2,284.598	4,857.030	3,020.165	389.048	4,233.951	40.835	29,883.599	55,554.754	53.79	25,671.155	NA	42.29
2036	7,322.303	2,380.864	4,941.439	3,096.572	395.809	4,294.434	42.060	30,954.918	55,474.201	55.80	24,519.283	NA	42.29
2037	7,505.383	2,479.542	5,025.840	3,173.996	402.570	4,347.563	43.322	32,126.620	55,332.448	58.06	23,205.828	NA	42.29
2038	7,691.900	2,580.540	5,111.360	3,252.874	409.420	4,397.823	44.621	33,409.744	55,128.939	60.60	21,719.195	NA	42.29
2039	7,883.980	2,683.853	5,200.128	3,334.103	416.530	4,340.997	45.960	34,924.700	54,971.478	63.53	20,046.778	NA	42.29
2040	8,079.917	2,790.308	5,289.609	3,416.964	423.698	4,368.052	47.339	36,601.691	54,777.900	66.82	18,176.209	NA	42.29
2041	8,281.548	2,898.155	5,383.393	3,502.233	431.210	4,383.277	48.759	38,466.259	54,560.243	70.50	16,093.984	NA	42.29
2042	8,487.481	3,007.688	5,479.793	3,589.322	438.931	4,388.109	50.222	40,543.371	54,330.347	74.62	13,786.976	NA	42.29
2043	8,698.397	3,118.904	5,579.493	3,678.517	446.917	4,382.940	51.728	42,859.564	54,100.083	79.22	11,240.519	NA	42.29
2044	8,911.901	3,232.098	5,679.804	3,768.807	454.952	4,369.816	53.280	45,439.722	53,879.347	84.34	8,439.625	NA	42.29
2045	9,128.457	3,347.603	5,780.854	3,860.388	463.046	4,350.156	54.879	48,309.093	53,676.770	90.00	5,367.677	NA	42.29

<sup>1</sup> Payroll shown is pensionable pay. It does not include amounts in excess of the pay caps applicable to members in Tier 2 participating in the Traditional and Portable plans.

<sup>2</sup> Excludes RSP contributions. Includes employer contributions.



**Table 19**  
**Additional Details – Total Normal Cost Dollars**  
(\$ in Millions)

Fiscal Year Ending	Total Normal Cost <sup>1</sup>				Admin Expense				Normal Cost with Admin Expense			
	Tier 2				Tier 2				Tier 2			
	Tier 1	Current	Future	Total	Tier 1	Current	Future	Total	Tier 1	Current	Future	Total
2024	\$ 562.210	\$ 203.874	\$ 0.000	\$ 766.084	\$ 15.904	\$ 13.596	\$ 0.000	\$ 29.500	\$ 578.114	\$ 217.470	\$ 0.000	\$ 795.584
2025	531.359	197.467	29.753	758.579	15.135	13.052	2.198	30.385	546.494	210.519	31.951	788.964
2026	501.534	191.672	58.036	751.242	14.375	12.518	4.404	31.297	515.909	204.190	62.440	782.539
2027	472.519	187.124	85.284	744.927	13.598	12.056	6.581	32.235	486.116	199.180	91.865	777.161
2028	444.647	183.926	111.116	739.689	12.836	11.726	8.641	33.203	457.482	195.652	119.757	772.891
2029	417.020	181.583	136.487	735.090	12.075	11.484	10.639	34.199	429.095	193.068	147.126	769.289
2030	389.157	179.819	161.879	730.855	11.308	11.283	12.633	35.225	400.465	191.102	174.512	766.079
2031	361.120	178.463	187.500	727.083	10.530	11.104	14.648	36.281	371.649	189.567	202.148	763.364
2032	333.089	177.350	213.148	723.587	9.754	10.949	16.667	37.370	342.843	188.298	229.815	760.956
2033	305.768	176.327	238.949	721.044	8.997	10.808	18.686	38.491	314.765	187.135	257.636	759.536
2034	279.312	175.545	264.724	719.581	8.259	10.677	20.710	39.646	287.570	186.222	285.434	759.226
2035	253.068	175.164	290.370	718.602	7.525	10.558	22.752	40.835	260.593	185.722	313.122	759.437
2036	226.738	174.985	315.808	717.531	6.797	10.449	24.813	42.060	233.535	185.434	340.621	759.590
2037	200.374	174.784	341.292	716.450	6.075	10.335	26.912	43.322	206.449	185.118	368.204	759.771
2038	174.301	174.583	366.933	715.817	5.363	10.212	29.047	44.621	179.664	184.796	395.980	760.440
2039	149.324	174.463	392.660	716.447	4.677	10.082	31.201	45.960	154.001	184.545	423.862	762.408
2040	126.013	174.090	418.338	718.441	4.033	9.936	33.370	47.339	130.046	184.026	451.708	765.780
2041	105.199	173.311	444.032	722.542	3.448	9.766	35.545	48.759	108.647	183.077	479.577	771.301
2042	87.436	172.192	469.607	729.235	2.935	9.575	37.712	50.222	90.371	181.767	507.319	779.457
2043	72.308	170.716	495.178	738.202	2.487	9.364	39.878	51.728	74.795	180.080	535.055	789.930
2044	59.493	168.652	520.679	748.824	2.097	9.131	42.052	53.280	61.590	177.783	562.731	802.104
2045	48.622	165.741	546.303	760.666	1.758	8.865	44.256	54.879	50.380	174.606	590.559	815.545
2046	39.435	162.042	572.063	773.540	1.463	8.569	46.493	56.525	40.899	170.611	618.555	830.065

<sup>1</sup> Normal Cost excludes expense portion.

Values may not add due to rounding.



**Table 20**  
**Additional Details – Normal Cost Rates**  
(\$ in Millions)

Fiscal Year Ending	Expected Defined Benefit Plan Pay <sup>1</sup>				Total Normal Cost Rate <sup>1</sup>					Employer Normal Cost Rate		
	Tier 1	Tier 2		Total	Tier 1	Tier 2		Total	Combined Tier 2	Tier 1	Tier 2	Total
		Current	Future			Current	Future					
2024	\$ 2,145.673	\$ 1,834.396	\$ 0.000	\$ 3,980.069	26.94%	11.86%		19.99%	11.86%	18.93%	3.85%	11.98%
2025	2,008.081	1,731.642	291.625	4,031.348	27.21%	12.16%	10.96%	19.57%	11.98%	19.20%	3.97%	11.56%
2026	1,876.288	1,633.993	574.802	4,085.083	27.50%	12.50%	10.86%	19.16%	12.07%	19.49%	4.06%	11.15%
2027	1,749.770	1,551.429	846.876	4,148.075	27.78%	12.84%	10.85%	18.74%	12.14%	19.77%	4.13%	10.73%
2028	1,630.275	1,489.341	1,097.501	4,217.117	28.06%	13.14%	10.91%	18.33%	12.19%	20.05%	4.18%	10.32%
2029	1,514.329	1,440.241	1,334.269	4,288.839	28.34%	13.41%	11.03%	17.94%	12.26%	20.33%	4.25%	9.93%
2030	1,400.208	1,397.112	1,564.155	4,361.475	28.60%	13.68%	11.16%	17.56%	12.35%	20.59%	4.34%	9.55%
2031	1,288.155	1,358.368	1,791.990	4,438.513	28.85%	13.96%	11.28%	17.20%	12.43%	20.84%	4.42%	9.19%
2032	1,178.885	1,323.270	2,014.356	4,516.511	29.08%	14.23%	11.41%	16.85%	12.53%	21.07%	4.52%	8.84%
2033	1,074.207	1,290.373	2,231.061	4,595.641	29.30%	14.50%	11.55%	16.53%	12.63%	21.29%	4.62%	8.52%
2034	974.101	1,259.324	2,442.806	4,676.231	29.52%	14.79%	11.68%	16.24%	12.74%	21.51%	4.73%	8.23%
2035	877.087	1,230.649	2,651.893	4,759.629	29.71%	15.09%	11.81%	15.96%	12.85%	21.70%	4.84%	7.95%
2036	782.560	1,203.006	2,856.698	4,842.264	29.84%	15.41%	11.92%	15.69%	12.96%	21.83%	4.95%	7.68%
2037	690.619	1,174.785	3,059.227	4,924.631	29.89%	15.76%	12.04%	15.43%	13.07%	21.88%	5.06%	7.42%
2038	601.925	1,146.222	3,260.235	5,008.382	29.85%	16.12%	12.15%	15.18%	13.18%	21.84%	5.17%	7.17%
2039	518.489	1,117.758	3,459.180	5,095.427	29.70%	16.51%	12.25%	14.96%	13.29%	21.69%	5.28%	6.95%
2040	441.613	1,088.094	3,654.264	5,183.971	29.45%	16.91%	12.36%	14.77%	13.41%	21.44%	5.40%	6.76%
2041	373.037	1,056.636	3,845.851	5,275.524	29.12%	17.33%	12.47%	14.62%	13.52%	21.11%	5.51%	6.61%
2042	313.876	1,023.833	4,032.554	5,370.263	28.79%	17.75%	12.58%	14.51%	13.63%	20.78%	5.62%	6.50%
2043	262.879	989.934	4,215.630	5,468.443	28.45%	18.19%	12.69%	14.45%	13.74%	20.44%	5.73%	6.44%
2044	219.144	954.160	4,394.415	5,567.719	28.10%	18.63%	12.81%	14.41%	13.85%	20.09%	5.84%	6.40%
2045	181.564	915.525	4,570.617	5,667.706	27.75%	19.07%	12.92%	14.39%	13.95%	19.74%	5.94%	6.38%
2046	149.324	874.441	4,744.400	5,768.165	27.39%	19.51%	13.04%	14.39%	14.05%	19.38%	6.03%	6.38%

<sup>1</sup>Expected pay for members in the defined benefit plans at June 30. Used to develop normal cost as a percent of pay.

Values may not add due to rounding.



**Table 21**  
**Additional Details – Number of Members, Contributions and Payroll**  
(\$ in Millions)

Fiscal Year Ending	RSP Total Active Members	Number of Defined Benefit Plan Active				Defined Benefit Plan Payroll <sup>1</sup>				Member Contributions			
		Tier 2				Tier 2				Tier 2			
		Tier 1	Current	Future	Total	Tier 1	Current	Future	Total	Tier 1	Current	Future	Total
2023	13,136	28,006	33,503	0	61,509	\$ 2,136.614	\$ 1,654.750	\$ 0.000	\$ 3,791.363				\$ 299.585
2024	14,400	25,030	29,540	5,675	60,245	2,030.822	1,726.405	282.006	4,039.233	\$ 162.669	\$ 138.285	\$ 22.589	323.543
2025	15,587	22,358	25,978	10,720	59,056	1,901.138	1,635.109	557.211	4,093.458	152.281	130.972	44.633	327.886
2026	16,757	19,862	22,763	15,263	57,888	1,775.538	1,548.460	828.802	4,152.800	142.220	124.032	66.387	332.639
2027	17,541	17,773	20,623	18,708	57,104	1,656.328	1,482.304	1,082.607	4,221.239	132.671	118.733	86.717	338.121
2028	18,116	15,952	19,076	21,500	56,528	1,542.257	1,432.713	1,321.956	4,296.926	123.535	114.760	105.889	344.184
2029	18,624	14,274	17,755	23,990	56,019	1,429.563	1,389.866	1,553.171	4,372.600	114.508	111.328	124.409	350.245
2030	19,084	12,726	16,601	26,234	55,561	1,318.935	1,351.540	1,778.820	4,449.295	105.648	108.258	142.483	356.389
2031	19,500	11,292	15,587	28,266	55,145	1,209.950	1,316.535	2,001.138	4,527.623	96.918	105.454	160.291	362.663
2032	19,880	9,987	14,678	30,100	54,765	1,104.629	1,284.433	2,218.381	4,607.443	88.481	102.883	177.692	369.056
2033	20,236	8,798	13,843	31,771	54,412	1,004.624	1,253.574	2,431.281	4,689.479	80.470	100.411	194.746	375.627
2034	20,557	7,710	13,093	33,283	54,086	908.201	1,225.170	2,639.089	4,772.460	72.747	98.136	211.391	382.274
2035	20,863	6,704	12,411	34,667	53,782	814.134	1,198.466	2,844.430	4,857.030	65.212	95.997	227.839	389.048
2036	21,145	5,778	11,772	35,950	53,500	722.507	1,171.893	3,047.039	4,941.439	57.872	93.869	244.068	395.809
2037	21,408	4,921	11,166	37,152	53,239	633.489	1,144.180	3,248.171	5,025.840	50.743	91.649	260.178	402.570
2038	21,651	4,139	10,599	38,257	52,995	548.237	1,116.763	3,446.360	5,111.360	43.914	89.453	276.053	409.420
2039	21,874	3,446	10,057	39,269	52,772	469.610	1,089.024	3,641.494	5,200.128	37.615	87.231	291.684	416.530
2040	22,082	2,835	9,528	40,200	52,563	397.222	1,058.895	3,833.492	5,289.609	31.818	84.817	307.063	423.698
2041	22,262	2,326	9,018	41,037	52,381	335.049	1,027.622	4,020.722	5,383.393	26.837	82.313	322.060	431.210
2042	22,428	1,900	8,521	41,795	52,216	281.114	994.834	4,203.845	5,479.793	22.517	79.686	336.728	438.931
2043	22,573	1,545	8,041	42,485	52,071	234.967	961.188	4,383.338	5,579.493	18.821	76.991	351.105	446.917
2044	22,708	1,251	7,561	43,127	51,939	195.262	924.491	4,560.051	5,679.804	15.640	74.052	365.260	454.952
2045	22,829	1,007	7,081	43,728	51,816	161.196	885.145	4,734.513	5,780.854	12.912	70.900	379.234	463.046

<sup>1</sup> Payroll shown is pensionable pay. It does not include amounts in excess of the pay caps applicable to members in the Tier 2 participating in the Traditional and Portable plans.

Values may not add due to rounding.



**Table 22**  
**Additional Details – Present Value of Future Benefits and Benefit Payments**  
(\$ in Millions)

Fiscal Year Ending	Present Value of Future Benefits						Benefit Payments					
	Current Retirees	Current Inactives	Tier 1 Actives	Tier 2 Actives		Total	Current Retirees	Current Inactives	Tier 1 Actives	Tier 2 Actives		Total
				Current	Future					Current	Future	
2023	\$ 35,360.221	\$ 3,224.634	\$ 15,408.188	\$ 3,608.308	\$ 0.000	\$ 57,601.351						\$ 3,074.609
2024	34,572.564	3,347.567	16,285.877	3,786.383	298.303	58,290.694	\$ 2,990.414	\$ 83.981	\$ 120.004	\$ 54.678	\$ 0.000	3,249.077
2025	33,721.660	3,459.757	17,161.285	3,970.617	619.710	58,933.029	3,002.088	102.135	177.497	59.916	1.914	3,343.550
2026	32,810.315	3,566.289	18,009.571	4,163.760	967.147	59,517.082	3,007.062	114.684	258.916	62.867	7.044	3,450.573
2027	31,841.314	3,667.991	18,829.523	4,371.178	1,336.764	60,046.770	3,005.529	126.073	339.800	61.181	14.595	3,547.178
2028	30,817.621	3,761.450	19,616.371	4,595.333	1,729.439	60,520.214	2,997.494	140.468	423.523	58.007	24.671	3,644.163
2029	29,742.969	3,842.981	20,364.084	4,838.177	2,147.477	60,935.688	2,982.395	157.911	511.005	53.995	34.855	3,740.161
2030	28,621.450	3,911.081	21,065.719	5,098.550	2,589.269	61,286.069	2,960.122	176.063	602.750	52.283	47.165	3,838.383
2031	27,457.631	3,963.842	21,716.712	5,378.301	3,055.277	61,571.763	2,930.472	195.215	696.015	49.883	58.300	3,929.885
2032	26,256.531	4,001.418	22,310.286	5,678.191	3,544.531	61,790.957	2,893.294	213.252	792.656	47.965	70.864	4,018.031
2033	25,023.806	4,024.015	22,846.470	5,994.286	4,058.309	61,946.886	2,848.287	230.134	885.654	51.128	83.649	4,098.852
2034	23,765.499	4,029.560	23,322.501	6,321.081	4,607.608	62,046.249	2,795.434	248.081	977.714	60.648	87.490	4,169.367
2035	22,487.961	4,017.647	23,732.471	6,658.547	5,194.208	62,090.834	2,734.812	265.347	1,071.711	70.871	91.210	4,233.951
2036	21,197.907	3,986.735	24,071.236	7,006.435	5,820.357	62,082.670	2,666.475	283.006	1,166.529	82.005	96.419	4,294.434
2037	19,902.318	3,935.951	24,335.950	7,364.113	6,487.320	62,025.652	2,590.585	300.315	1,259.624	94.411	102.628	4,347.563
2038	18,608.567	3,862.414	24,520.738	7,730.974	7,195.243	61,917.936	2,507.200	319.164	1,353.745	108.020	109.694	4,397.823
2039	17,323.961	3,864.389	24,625.500	8,106.485	7,945.295	61,865.630	2,416.852	241.361	1,442.929	122.726	117.129	4,340.997
2040	16,055.798	3,853.925	24,647.796	8,489.524	8,738.931	61,785.974	2,320.006	253.539	1,529.437	139.066	126.004	4,368.052
2041	14,811.263	3,831.394	24,590.587	8,878.506	9,576.107	61,687.857	2,217.236	264.574	1,607.882	157.418	136.167	4,383.277
2042	13,597.294	3,797.644	24,455.960	9,271.625	10,458.775	61,581.298	2,109.230	274.025	1,679.298	177.896	147.660	4,388.109
2043	12,420.415	3,753.042	24,246.848	9,667.004	11,388.627	61,475.936	1,996.828	282.415	1,742.994	200.455	160.248	4,382.940
2044	11,286.714	3,697.960	23,966.313	10,062.179	12,368.387	61,381.553	1,880.863	289.760	1,799.032	225.547	174.614	4,369.816
2045	10,201.640	3,632.425	23,618.625	10,453.393	13,399.386	61,305.469	1,762.336	296.420	1,846.433	254.269	190.698	4,350.156

Values may not add due to rounding.





**Table 23**  
**Additional Details – Actuarial Accrued Liability and Employer Normal Cost Dollars**  
(\$ in Millions)

Fiscal Year Ending	Actuarial Accrued Liability						Fiscal Year Ending	Employer Normal Cost Dollar		
	Current Retirees	Current Inactives	Tier 1 Actives	Tier 2 Actives		Total		Tier 1	Tier 2	Total
				Current	Future					
2023	\$ 35,360.221	\$ 3,224.634	\$ 11,321.197	\$ 1,144.731	\$ 0.000	\$ 51,050.783	2024	\$ 415.445	\$ 56.596	\$ 472.041
2024	34,572.564	3,347.567	12,513.426	1,373.069	0.000	51,806.626	2025	394.213	66.865	461.078
2025	33,721.660	3,459.757	13,691.981	1,604.221	28.730	52,506.349	2026	373.689	76.211	449.900
2026	32,810.315	3,566.289	14,832.339	1,841.352	83.221	53,133.516	2027	353.445	85.595	439.040
2027	31,841.314	3,667.991	15,933.406	2,090.923	161.580	53,695.214	2028	333.947	94.760	428.707
2028	30,817.621	3,761.450	16,990.876	2,356.670	261.293	54,187.910	2029	314.587	104.457	419.044
2029	29,742.969	3,842.981	17,998.293	2,641.393	383.159	54,608.795	2030	294.817	114.873	409.690
2030	28,621.450	3,911.081	18,947.755	2,944.545	526.449	54,951.280	2031	274.731	125.970	400.701
2031	27,457.631	3,963.842	19,833.753	3,268.458	694.000	55,217.684	2032	254.362	137.538	391.900
2032	26,256.531	4,001.418	20,648.678	3,614.231	885.947	55,406.805	2033	234.295	149.614	383.909
2033	25,023.806	4,024.015	21,392.408	3,978.137	1,103.801	55,522.167	2034	214.823	162.129	376.952
2034	23,765.499	4,029.560	22,062.171	4,355.042	1,358.451	55,570.723	2035	195.381	175.008	370.389
2035	22,487.961	4,017.647	22,651.382	4,745.482	1,652.282	55,554.754	2036	175.663	188.118	363.781
2036	21,197.907	3,986.735	23,153.868	5,149.604	1,986.087	55,474.201	2037	155.706	201.495	357.201
2037	19,902.318	3,935.951	23,565.736	5,566.962	2,361.481	55,332.448	2038	135.750	215.270	351.020
2038	18,608.567	3,862.414	23,880.336	5,997.176	2,780.446	55,128.939	2039	116.386	229.492	345.878
2039	17,323.961	3,864.389	24,097.573	6,440.035	3,245.520	54,971.478	2040	98.228	243.854	342.082
2040	16,055.798	3,853.925	24,215.600	6,894.413	3,758.164	54,777.900	2041	81.810	258.281	340.091
2041	14,811.263	3,831.394	24,238.861	7,358.567	4,320.158	54,560.243	2042	67.854	272.672	340.526
2042	13,597.294	3,797.644	24,171.605	7,830.590	4,933.214	54,330.347	2043	55.974	287.039	343.013
2043	12,420.415	3,753.042	24,018.631	8,308.479	5,599.516	54,100.083	2044	45.950	301.202	347.152
2044	11,286.714	3,697.960	23,784.657	8,789.397	6,320.619	53,879.347	2045	37.468	315.031	352.499
2045	10,201.640	3,632.425	23,475.341	9,268.924	7,098.440	53,676.770	2046	30.332	328.530	358.862

Values may not add due to rounding.



**Table 24**  
**Additional Details – Payroll and Payroll in Excess of Governor’s Pay**  
(\$ in Millions)

Fiscal Year Ending	Defined Benefit Plan Payroll <sup>1</sup>				Defined Benefit Plan Payroll in Excess of Governor's Pay <sup>2</sup>		
	Tier 1	Tier 2		Total	Tier 1	Tier 2	
		Current	Future			Current	Total
2023	\$ 2,136.614	\$ 1,654.750	\$ 0.000	\$ 3,791.363	\$ 40.034	\$ 0.000	\$ 40.034
2024	2,030.822	1,726.405	282.006	4,039.233	49.206	0.000	49.206
2025	1,901.138	1,635.109	557.211	4,093.458	46.148	0.000	46.148
2026	1,775.538	1,548.460	828.802	4,152.800	44.368	0.000	44.368
2027	1,656.328	1,482.304	1,082.607	4,221.239	43.077	0.000	43.077
2028	1,542.257	1,432.713	1,321.956	4,296.926	41.797	0.000	41.797
2029	1,429.563	1,389.866	1,553.171	4,372.600	40.291	0.000	40.291
2030	1,318.935	1,351.540	1,778.820	4,449.295	38.728	0.000	38.728
2031	1,209.950	1,316.535	2,001.138	4,527.623	36.734	0.000	36.734
2032	1,104.629	1,284.433	2,218.381	4,607.443	34.940	0.000	34.940
2033	1,004.624	1,253.574	2,431.281	4,689.479	33.235	0.000	33.235
2034	908.201	1,225.170	2,639.089	4,772.460	31.447	0.000	31.447
2035	814.134	1,198.466	2,844.430	4,857.030	29.608	0.000	29.608
2036	722.507	1,171.893	3,047.039	4,941.439	27.605	0.000	27.605
2037	633.489	1,144.180	3,248.171	5,025.840	25.485	0.000	25.485
2038	548.237	1,116.763	3,446.360	5,111.360	23.372	0.000	23.372
2039	469.610	1,089.024	3,641.494	5,200.128	21.344	0.000	21.344
2040	397.222	1,058.895	3,833.492	5,289.609	19.189	0.000	19.189
2041	335.049	1,027.622	4,020.722	5,383.393	17.200	0.000	17.200
2042	281.114	994.834	4,203.845	5,479.793	15.204	0.000	15.204
2043	234.967	961.188	4,383.338	5,579.493	13.395	0.000	13.395
2044	195.262	924.491	4,560.051	5,679.804	11.752	0.000	11.752
2045	161.196	885.145	4,734.513	5,780.854	10.198	0.000	10.198

<sup>1</sup> Payroll shown is pensionable pay. It does not include amounts in excess of the pay caps applicable to members in Tier 2 participating in the Traditional and Portable plans.

<sup>2</sup> Governor’s pay is \$216,000 in 2024 and is projected to increase annually by 1.125%.

Values may not add due to rounding.



**Table 25**  
**Additional Details – Statutorily Required Employer Contributions**  
(\$ in Millions)

Fiscal Year Ending	Applicable Employer Normal Cost Rates		Employer Normal Cost Contributions for Pay in Excess of the Governor's Pay <sup>1</sup>			Total Employer Contributions Required by Statute <sup>2</sup>		
	Tier 1	Total	Tier 1	Tier 2	Total	Tier 1	Tier 2	Total
2025	18.93%	11.98%			\$ 3.474	\$ 0.000	\$ 0.000	\$ 3.474
2026	19.20%	11.56%	\$ 3.982	\$ 0.000	3.982	3.982	0.000	3.982
2027	19.49%	11.15%	3.601	0.000	3.601	3.601	0.000	3.601
2028	19.77%	10.73%	3.331	0.000	3.331	3.331	0.000	3.331
2029	20.05%	10.32%	3.111	0.000	3.111	3.111	0.000	3.111
2030	20.33%	9.93%	2.904	0.000	2.904	2.904	0.000	2.904
2031	20.59%	9.55%	2.695	0.000	2.695	2.695	0.000	2.695
2032	20.84%	9.19%	2.491	0.000	2.491	2.491	0.000	2.491
2033	21.07%	8.84%	2.273	0.000	2.273	2.273	0.000	2.273
2034	21.29%	8.52%	2.083	0.000	2.083	2.083	0.000	2.083
2035	21.51%	8.23%	1.914	0.000	1.914	1.914	0.000	1.914
2036	21.70%	7.95%	1.749	0.000	1.749	1.749	0.000	1.749
2037	21.83%	7.68%	1.591	0.000	1.591	1.591	0.000	1.591
2038	21.88%	7.42%	1.433	0.000	1.433	1.433	0.000	1.433
2039	21.84%	7.17%	1.280	0.000	1.280	1.280	0.000	1.280
2040	21.69%	6.95%	1.137	0.000	1.137	1.137	0.000	1.137
2041	21.44%	6.76%	1.010	0.000	1.010	1.010	0.000	1.010
2042	21.11%	6.61%	0.888	0.000	0.888	0.888	0.000	0.888
2043	20.78%	6.50%	0.783	0.000	0.783	0.783	0.000	0.783
2044	20.44%	6.44%	0.685	0.000	0.685	0.685	0.000	0.685
2045	20.09%	6.40%	0.600	0.000	0.600	0.600	0.000	0.600
2046	19.74%	6.38%	0.525	0.000	0.525	0.525	0.000	0.525

<sup>1</sup> FY 2025 amount based on excess pay amount as provided by SURS and the total employer normal cost rate. Amounts in FY 2026 and thereafter based on excess pay amount projected by GRS and the total employer normal cost rate. SURS may want to consider having employer normal cost contributions be based on the normal cost rate by tier. 30% of future Tier 1 excess pay employer contributions that would have been calculated are not included because they are already assumed to be part of the federal and trust funds contributions.

<sup>2</sup> Projected employer contributions do not include 6% employer billing contributions. No additional assumption is made for earnings greater than 6% during the final average salary (FAS) period. The participant's employer is required to make contributions equal to the present value of the increase in benefits attributable to member pay increases in excess of 6% during the FAS period. These contributions are collected when the participant retires.

Values may not add due to rounding.



## **APPENDIX F**

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### **HISTORICAL SCHEDULES**

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**Table 26**  
**Historical Schedule of Funding Status**  
(\$ in Thousands)

As of June 30	Actuarial Value of Assets	AAL	UAAL	Funded Ratio	Payroll/DB*	UAAL as % of Payroll
2009	\$ 14,281,998	\$ 26,316,231	\$12,034,233	54.27 %	\$3,463,922	347.42 %
2010 **	13,966,643	30,120,427	16,153,784	46.37	3,491,071	462.72
2011	13,945,680	31,514,336	17,568,656	44.25	3,460,838	507.64
2012	13,949,905	33,170,216	19,220,311	42.06	3,477,166	552.76
2013	14,262,621	34,373,104	20,110,483	41.49	3,533,858	569.08
2014 **	15,844,714	37,429,515	21,584,801	42.33	3,522,246	612.81
2015	17,104,607	39,520,687	22,416,080	43.28	3,606,537	621.54
2016	17,701,646	40,923,301	23,221,655	43.26	3,513,108	661.00
2017	18,594,326	41,853,348	23,259,022	44.43	3,458,320	672.55
2018 **	19,347,886	45,258,751	25,910,865	42.75	3,470,226	746.66
2019	19,661,891	46,443,937	26,782,046	42.33	3,506,650	763.75
2020	20,091,675	47,580,470	27,488,795	42.23	3,642,617	754.64
2021 **	21,484,799	48,898,480	27,413,681	43.94	3,638,244	753.49
2022	22,554,752	49,869,932	27,315,180	45.23	3,613,383	755.94
2023	23,364,698	51,050,783	27,686,085	45.77	3,744,813	739.32

AAL – Actuarial Accrued Liability.

UAAL – Unfunded Actuarial Accrued Liability.

\* Defined benefit payroll as of June 30, 2022 and later is based on the employee contributions in the financial statements for the fiscal year and an employee contribution rate of 8.00 percent. Payroll prior to June 30, 2022 is rolled forward with salary scale for one year and uses capped payroll for members hired on and after January 1, 2011.

\*\* Investment rate of return assumption decreased from 8.50 percent to 7.75 percent in plan year 2010, decreased from 7.75 percent to 7.25 percent in plan year 2014, decreased from 7.25 percent to 6.75 percent in plan year 2018, and decreased from 6.75 percent to 6.50 percent in plan year 2021.



**Table 27**  
**Historical Comparison of ARC and State Contributions**  
(\$ in Millions)

Fiscal Year	(1) Total Normal Cost	(2) Amortization of UAAL	(3) (1) + (2) Total ADC	(4) Member Contribution	(5) (3) - (4) Net State ARC*	(6) Actual State Contribution	(7) (6) / (5) State Cont. as Percent of Net ARC
2003			\$ 843.8	\$ 246.3	\$ 597.5	\$ 285.3	47.74 %
2004			934.8	243.8	691.0	1,757.5	254.36
2005			859.7	251.9	607.8	285.4	46.96
2006			914.9	252.9	662.0	180.0	27.19
2007			968.3	262.4	705.9	261.1	36.99
2008			971.6	264.1	707.5	344.9	48.75
2009			1,147.3	273.3	874.0	451.6	51.67
2010 **			1,278.3	275.0	1,003.3	696.6	69.43
2011 ***	\$ 723.798	\$ 795.427	1,519.2	260.2	1,259.0	773.6	61.44
2012	700.972	1,000.612	1,701.584	258.236	1,443.348	985.815	68.30
2013	699.747	1,094.681	1,794.428	245.141	1,549.287	1,401.481	90.46
2014	698.225	1,145.380	1,843.605	283.081	1,560.524	1,502.864	96.31

\* ARC - Annual Required Contribution as defined in GASB Statements No. 25 and 27. The ARC is the Actuarially Determined Contribution ("ADC") net of member contributions.

\*\* Assets at Actuarial Value (Market Value through 2009, then Actuarial Value beginning with Fiscal Year 2010).

\*\*\* Investment rate of return assumption decreased from 8.50 percent to 7.75 percent in Fiscal Year 2011.

Beginning in Fiscal Year 2011, dollars are shown rounded to three decimal places.

Information beginning with Fiscal Year 2015 can be found in Table 11 of the report.



**Table 28**  
**Historical Schedule of Contributions**  
(\$ in Thousands)

FY Ending June 30,	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Estimated Covered Payroll	Actual Contribution as a % of Covered Payroll
2014	\$ 1,560,524	\$ 1,502,864	\$ 57,660	\$ 3,522,246	42.67 %
2015	1,622,656	1,528,525	94,130	3,606,537	42.38
2016	1,811,060	1,582,295	228,765	3,513,108	45.04
2017	1,864,843	1,650,551	214,292	3,458,320	47.73
2018	1,862,033	1,607,880	254,153	3,470,226	46.33
2019	2,239,366	1,642,054	597,312	3,506,650	46.83
2020	2,299,031	1,838,786	460,245	3,642,617	50.48
2021	2,303,266	1,978,743	324,523	3,638,244	54.39
2022	2,377,774	2,136,059	241,715	3,613,383	59.12
2023	2,373,000	2,138,687	234,313	3,744,813	57.11

*For Fiscal Years 2015 and prior, the Actuarially Determined Contribution is equal to normal cost plus 30-year open period amortization of the unfunded actuarial accrued liability as a level percentage of total payroll.*

*For Fiscal Years 2016 and after, the Actuarially Determined Contribution is equal to the net normal cost plus closed period amortization of the unfunded actuarial accrued liability as a level percentage of defined benefit plan pensionable (capped) payroll to pay off the total unfunded liability by 2045.*

*Covered employee payroll as of June 30, 2022 and later is based on the employee contributions in the financial statements for the fiscal year and an employee contribution rate of 8.00%. Covered employee payroll prior to June 30, 2022 is equal to defined benefit payroll from the actuarial valuation as of the same date and rolled forward with one year of wage inflation.*

## **APPENDIX G**

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### **ACTUARIAL METHODS AND ASSUMPTIONS**

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# Actuarial Methods and Assumptions

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## Projected Unit Credit Method

The Projected Unit Credit Method is mandated under Section 15-155 of the SURS Article of the Illinois Pension Code as the funding method to be used for SURS.

The concept of this method is that funding of benefits should occur as benefits are accrued (earned) by active members of SURS.

The Normal Cost (“NC”) for a fiscal year under this method is the actuarial present value of all benefits expected to be accrued during the fiscal year adjusted for future expected salary increases. The Actuarial Accrued Liability (“AAL”) under this method is the actuarial present value of all benefits accrued to the valuation date. To the extent that the assets of the fund are insufficient to cover the AAL, an Unfunded Actuarial Accrued Liability (“UAAL”) develops. Under the classical application of this method, the contribution for a year is the NC for that year plus an amount to amortize the UAAL.

## Funding Policy to Calculate Statutory Contributions

Under Section 15-155 of the Illinois Pension Code, the employer/State contribution is determined such that the assets of SURS reach 90% of the AAL by the end of FY 2045.

This contribution is determined as a level percentage of pay for all years except that the contribution rates through 2010 shall grade in equal steps to the desired level contribution rate. *We have assumed the contribution would be based on pensionable (capped) payroll for members hired on or after January 1, 2011 (“Tier 2 members”).* Pensionable pay does not include amounts in excess of the pay cap (\$119,892 in fiscal year 2023 for Tier 2, increased by the lesser of 3% and 1/2 of the increase in CPI-U as measured in the preceding 12-month calendar year) that is applicable to members hired on or after January 1, 2011, participating in the defined benefit plans.

Public Act 100-0023 (Effective July 6, 2017) made the following changes to the SURS funding policy:

### State Contributions

- Requires the State to make additional contributions to SURS in FY 2018, FY 2019 and FY 2020 equal to 2% of the total payroll of each employee who participates in the Optional Hybrid Plan or who participates in the Tier 2 plan in lieu of the Optional Hybrid Plan.
- Requires any change in an actuarial assumption that increases or decreases the required State contribution to be implemented in equal annual amounts over a five-year period beginning in the State fiscal year in which the change first applies to the required State contribution.
  - For changes that first applied in FY 2014, FY 2015, FY 2016 or FY 2017, the impact is calculated based on a five-year period and the applicable portion is recognized during the remaining fiscal years in that five-year period.

# Actuarial Methods and Assumptions

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## Employer Contributions

- Requires employers to contribute the employer normal cost of the portion of an employee's earnings that exceeds the amount of salary set for the governor, for academic years beginning on or after July 1, 2017. (Applicable to Tier 1 and Tier 2 employees.)

Public Act 100-0587 (Effective June 4, 2018) made the following changes to the SURS funding policy:

## Employer Contributions

- For academic years beginning on or after July 1, 2018, and for earnings paid under a contract or collective bargaining agreement entered into, amended or renewed on or after the effective date of the amendatory Act (June 5, 2018), if a participant's earnings for any academic year with the same employer as the previous academic year used to determine the final average salary increased by more than 3.00%, then the participant's employer shall pay the System the present value of the increase in benefits resulting from the portion of the increase in earnings that is in excess of 3.00%. Prior to the effective date of Public Act 100-0587, the payment from employers was for pay increases in excess of 6.00%.

PA 101-0010 rescinded the change to 3% from PA 100-0587. Therefore, employers make contributions equal to the present value of the increase in benefit attributable to members who receive pay increases in excess of 6% during the final average salary (FAS) period.

The 6% employer billing rule is assumed to apply to all current and future Tier 1 and Tier 2 members.

## Statutory Contributions Related to the Optional Hybrid Plan

SURS is currently not moving forward with the implementation of the Optional Hybrid Plan (OHP) created under PA 100-0023. Additional clarifying legislation is needed for SURS to be able to do so. Therefore, contributions related to the OHP are not included in the actuarial valuation, including contributions for employer normal cost, additional 2 percent of payroll contributions and unfunded liability contributions.

## Phase In of the Financial Impact of Assumption Changes

On the following page is a table with the recognition schedule for the phase in of actuarial assumption changes required under Public Act 100-0023. The following actuarial assumption changes were made:

1. Beginning with the June 30, 2018 actuarial valuation, there were changes to the economic and demographic actuarial assumptions.
2. Beginning with the June 30, 2021 actuarial valuation, there were changes to the economic and demographic actuarial assumptions.

## Actuarial Methods and Assumptions

Valuation Year Ending 6/30	2022	2023	2024	2025	2026	2027
Applicable Fiscal Year Ending 6/30	2024	2025	2026	2027	2028	2029
	<b>\$ in Millions</b>					
	<b>After Impact of Bonds</b>					
Contribution Before Assumption Change:						
(1) Contribution Dollar	\$ 2,186.0	\$ 2,269.3				
(2) Contribution Rate	42.24%	41.15%				
Contribution After Assumption Change:						
(3) Contribution Dollar	2,186.0	2,269.3				
(4) Contribution Rate	42.24%	41.15%				
(5) Assumption Impact as Percentage of Payroll						
=(4)-(2)	0.00%	0.00%				
(6) Assumption Change Impact Recognized						
This Year (5 year recognition)						
(6a) From This Year	0.00%	0.00%				
(6b) From One Year Ago	-0.09%	0.00%	0.00%			
(6c) From Two Years Ago	0.00%	-0.09%	0.00%	0.00%		
(6d) From Three Years Ago	0.00%	0.00%	-0.09%	0.00%	0.00%	
(6e) From Four Years Ago	0.68%	0.00%	0.00%	-0.07%	0.00%	0.00%
(6f) Total Recognized Assumption Change Impact	0.59%	-0.09%	-0.09%	-0.07%	0.00%	0.00%

### Contribution Related to Pay in Excess of Governor's Pay

Following is a table with the estimated contributions required under Public Act 100-0023 to be made by employers for pay in excess of the Governor's pay. (Information calculated and provided by SURS.)

<b>\$ in Millions</b>									
Contribution Year	Governor's Pay		Pay for Preceding Fiscal Year for Affected Members						
	Fiscal Year	Amount	Year of Member Pay	Excess Pay	Employer Normal Cost Rate	Excess Pay * ER NC Rate	Additional Adjustments <sup>1</sup>	Estimated Employer Contributions	
<b>2018</b>	2017	\$ 177,500	2017	\$ 46.831	12.46%	\$ 5.835	\$ (1.579)	\$ 4.256	
<b>2019</b>	2018	177,500	2017	47.193	12.29%	5.800	(1.654)	4.146	
<b>2020</b>	2019	177,500	2018	55.726	13.02%	7.256	(2.132)	5.124	
<b>2021</b>	2020	177,500	2019	60.295	12.70%	7.657	(2.128)	5.529	
<b>2022</b>	2021	181,700	2020	58.515	12.32%	7.209	(1.840)	5.369	
<b>2023</b>	2022	184,800	2021	54.838	12.83%	7.036	(1.988)	5.048	
<b>2024</b>	2023	190,700	2022	54.291	12.53%	6.803	(1.810)	4.993	
<b>2025</b>	2024	216,000	2023	40.034	11.98%	4.796	(1.322)	3.474	

<sup>1</sup> Additional adjustments for members with pay in excess of the Governor's pay whose employers' already make normal cost contributions.

# Actuarial Methods and Assumptions

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## Asset Valuation Method

Prior to the actuarial valuation as of June 30, 2009, market value of assets was used. Under Section 15-155(l) of the Illinois Pension Code, beginning with the actuarial valuation as of June 30, 2009, the asset value is the actuarial value of assets which is calculated by recognizing 20% of the investment gain or loss (the difference between the actual investment return and the expected investment return) on the market value of assets for each of the five following fiscal years. This method was not applied retroactively to recognize a portion of investment gains or losses from previous fiscal years.

Following is a table with the investment return assumption used in recent actuarial valuations.

Valuation Date	Investment Return Assumption
Prior to June 30, 2010	8.50%
June 30, 2010 through June 30, 2013	7.75%
June 30, 2014 through June 30, 2017	7.25%
June 30, 2018 through June 30, 2020	6.75%
June 30, 2021 to present	6.50%

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# Actuarial Methods and Assumptions

## Actuarial Assumptions

### (Most Adopted Effective with the June 30, 2021, Actuarial Valuation)

Under Section 15-155(a) of the Illinois Pension Code, the Board adopts the assumptions after consultation with the actuary. All actuarial assumptions are expectations of future experience and are not market measures. The rationale for the actuarial assumptions may be found in the experience study report covering the period June 30, 2017 through June 30, 2021, issued to the Board of Trustees on June 1, 2021.

**Rate of Investment Return.** For all purposes under the system the rate of investment return is assumed to be 6.50% per annum beginning with the **June 30, 2021** actuarial valuation. This assumption is net of investment expenses.

**Price Inflation (Increase in Consumer Price Index “CPI”).** The assumed rate is 2.25% per annum.

**Effective Rate of Interest.** The actuarial valuation assumed rate credited to member accounts is 6.50% per annum, beginning with the June 30, 2021 actuarial valuation.

**Cost of Living Adjustment “Automatic Annual Increase (AAI).”** The assumed rate is 3.00% per annum based on the benefit provision of 3.00% annual compound increases for members hired before January 1, 2011, who have not elected the AAI buyout and 1.50% simple (non-compound) increases for members who have elected the buyout. The assumed rate is 1.125% for members hired on or after January 1, 2011, based on the benefit provision of increases equal to ½ of the increase in CPI-U with a maximum increase of 3.00%.

**Annual Compensation Increases.** Each member’s compensation is assumed to increase by 3.00% each year, 2.25% reflecting salary inflation and 0.75% reflecting standard of living increases. That rate is increased for members with less than 35 years of service to reflect merit, longevity and promotion increases. (Compensation is limited by the pay cap for Tier 2 members.) The rates are based on service at the beginning of the year and are as follows:

Service Year	Total Increase	
	Under Age 50	50 and Older
0	12.75%	12.00%
1	12.75%	12.00%
2	9.00%	8.25%
3	7.75%	7.00%
4	6.75%	6.00%
5	6.25%	5.50%
6	6.00%	5.25%
7	5.50%	4.75%
8-10	5.00%	4.25%
11-14	4.50%	3.75%
15-18	4.25%	3.50%
19	4.00%	3.25%
20-33	3.75%	3.25%
34+	3.50%	3.00%

## Actuarial Methods and Assumptions

**General Wage Inflation.** The assumed rate of general wage inflation is 3.00%.

**Mortality.** The mortality assumptions are as follows:

Members classified as an employee type of academic:

Applicable Group	Base Mortality Table	Male Scaling Factor	Female Scaling Factor
Pre-retirement	Pub-2010 Employee Mortality Table (for Teachers)	101%	97%
Post-retirement (non-disabled)	Pub-2010 Healthy Retiree Mortality Table (for Teachers)	99%	105%
Post-retirement (disabled)	Pub-2010 Disabled Retiree Mortality Table (for Non-Safety Employees)	112%	110%

Members classified as an employee type of non-academic:

Applicable Group	Base Mortality Table	Male Scaling Factor	Female Scaling Factor
Pre-retirement	Pub-2010 Employee Mortality Table (for General Employees)	114%	105%
Post-retirement (non-disabled)	Pub-2010 Healthy Retiree Mortality Table (for General Employees)	99%	107%
Post-retirement (disabled)	Pub-2010 Disabled Retiree Mortality Table (for Non-Safety Employees)	112%	110%

Future mortality improvements are reflected by projecting the base mortality tables from 2010 using the Society of Actuaries (SOA) MP-2020 projection scale. The assumptions are generational mortality tables and include a margin for improvement.

Following are the future life expectancies for post-retirement (non-disabled) mortality:

Age	Future Life Expectancy (years) in 2023				Future Life Expectancy (years) in 2035			
	Academic		Non-Academic		Academic		Non-Academic	
	Male	Female	Male	Female	Male	Female	Male	Female
35	53.57	55.31	51.19	53.50	54.48	56.13	52.30	54.46
40	48.32	50.05	45.92	48.20	49.23	50.88	47.03	49.17
45	43.09	44.81	40.68	42.92	43.99	45.64	41.77	43.88
50	37.88	39.58	35.56	37.75	38.78	40.41	36.63	38.70
55	32.76	34.45	30.67	32.80	33.65	35.27	31.70	33.72
60	27.80	29.50	25.95	27.96	28.65	30.29	26.92	28.84
65	23.02	24.68	21.44	23.26	23.82	25.42	22.32	24.07
70	18.48	20.01	17.17	18.76	19.19	20.67	17.93	19.48
75	14.27	15.58	13.24	14.56	14.87	16.17	13.87	15.17

## Actuarial Methods and Assumptions

**Disability.** A table of disability incidence with rates follows:

Age	Academic		Non-Academic	
	Male	Female	Male	Female
20	0.007410%	0.016400%	0.027170%	0.037720%
21	0.007590%	0.017350%	0.027830%	0.039905%
22	0.007770%	0.018300%	0.028490%	0.042090%
23	0.007950%	0.019250%	0.029150%	0.044275%
24	0.008130%	0.020200%	0.029810%	0.046460%
25	0.008310%	0.021150%	0.030470%	0.048645%
26	0.008490%	0.022100%	0.031130%	0.050830%
27	0.008670%	0.023050%	0.031790%	0.053015%
28	0.008850%	0.024050%	0.032450%	0.055315%
29	0.009000%	0.025000%	0.033000%	0.057500%
30	0.009450%	0.027050%	0.034650%	0.062215%
31	0.009900%	0.029100%	0.036300%	0.066930%
32	0.010350%	0.031150%	0.037950%	0.071645%
33	0.010770%	0.033200%	0.039490%	0.076360%
34	0.011220%	0.035250%	0.041140%	0.081075%
35	0.011850%	0.037250%	0.043450%	0.085675%
36	0.012450%	0.039300%	0.045650%	0.090390%
37	0.013080%	0.041350%	0.047960%	0.095105%
38	0.013710%	0.043400%	0.050270%	0.099820%
39	0.014310%	0.045450%	0.052470%	0.104535%
40	0.016080%	0.047500%	0.058960%	0.109250%
41	0.017850%	0.049550%	0.065450%	0.113965%
42	0.019620%	0.051600%	0.071940%	0.118680%
43	0.021390%	0.053650%	0.078430%	0.123395%
44	0.023160%	0.055700%	0.084920%	0.128110%
45	0.025350%	0.057750%	0.092950%	0.132825%
46	0.027570%	0.059800%	0.101090%	0.137540%
47	0.029790%	0.061850%	0.109230%	0.142255%
48	0.031980%	0.063900%	0.117260%	0.146970%
49	0.034200%	0.065950%	0.125400%	0.151685%
50	0.036420%	0.068000%	0.133540%	0.156400%
51	0.038610%	0.070050%	0.141570%	0.161115%
52	0.040830%	0.072100%	0.149710%	0.165830%
53	0.043050%	0.074150%	0.157850%	0.170545%
54	0.045240%	0.076200%	0.165880%	0.175260%
55 & Older	0.046560%	0.078250%	0.170720%	0.179975%

Disability rates apply during the retirement eligibility period.

Members are assumed to first receive disability benefits (DB) and then receive disability retirement annuity (DRA) benefits.

For police officers, 50 percent of disabilities are assumed to occur in the line of duty and 50 percent of disabilities are assumed to be ordinary.



## Actuarial Methods and Assumptions

**Retirement.** Upon eligibility, active members are assumed to retire as follows:

Age	Tier 1					
	Normal (Unreduced) Retirement				Early (Reduced) Retirement	
	Academic		Non-Academic		Academic	Non-Academic
	Under 40 Years	40+ Years	Under 40 Years	40+ Years		
Under 50	55.0%		55.0%			
50	55.0%		40.0%			
51	40.0%		30.0%			
52	40.0%		30.0%			
53	30.0%		30.0%			
54	30.0%		30.0%			
55	20.0%	30.0%	25.0%	37.5%	4.0%	8.0%
56	20.0%	30.0%	25.0%	37.5%	4.0%	5.5%
57	20.0%	30.0%	25.0%	37.5%	4.0%	5.5%
58	20.0%	30.0%	25.0%	37.5%	4.0%	5.5%
59	20.0%	30.0%	25.0%	37.5%	4.0%	7.0%
60	13.0%	19.5%	20.0%	30.0%		
61	13.0%	19.5%	15.0%	22.5%		
62	13.0%	19.5%	15.0%	22.5%		
63	13.0%	19.5%	15.0%	22.5%		
64	13.0%	19.5%	15.0%	22.5%		
65	17.0%	25.5%	25.0%	37.5%		
66	17.0%	25.5%	25.0%	37.5%		
67	17.0%	25.5%	25.0%	37.5%		
68	17.0%	25.5%	25.0%	37.5%		
69	17.0%	25.5%	25.0%	37.5%		
70	17.0%	25.5%	20.0%	30.0%		
71-79	15.0%	22.5%	20.0%	30.0%		
80+	100.0%	100.0%	100.0%	100.0%		

*The Non-Academic retirement rates apply to Police and Firefighters.*



## Actuarial Methods and Assumptions

Tier 2					
Age	Normal (Unreduced) Retirement			Early (Reduced) Retirement	
	Academic	Non-Academic	Police	Academic	Non-Academic
60			60.0%		
61			25.0%		
62			25.0%	25.0%	35.0%
63			25.0%	10.0%	15.0%
64			25.0%	10.0%	15.0%
65			15.0%	10.0%	15.0%
66			15.0%	10.0%	15.0%
67	35.0%	35.0%	15.0%		
68	17.0%	25.0%	25.0%		
69	17.0%	25.0%	25.0%		
70	17.0%	20.0%	20.0%		
71-79	15.0%	20.0%	20.0%		
80+	100.0%	100.0%	100.0%		

*A rate equal to 1.5 times the Tier 2 rate shown is used if the member has 40 or more years of service and is younger than 80 years old. The Tier 2 rates shown above are for members with less than 40 years of service.*

Members who retire are assumed to elect the most valuable option on a present value basis – refund of contributions (or portable lump sum retirement, if applicable) or a retirement annuity.

For purposes of the projections in the actuarial valuation, members of the Retirement Savings Plan are assumed to retire in accordance with the Tier 1 and Tier 2 retirement rates (based on hire date).

## Actuarial Methods and Assumptions

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**General Turnover.** A table of termination rates based on the most recent experience study period. The assumption is a table of turnover rates by years of service. A sample of these rates follows:

Years of Service	Academic	Non-Academic
0	15.00%	15.00%
1	15.00	15.00
2	12.00	15.00
3	11.00	14.00
4	10.00	12.00
5	9.00	10.00
6	8.00	9.00
7	7.00	8.00
8	6.00	7.00
9	5.00	6.00
10	4.00	5.00
11	4.00	5.00
12	3.00	3.50
13	3.00	3.50
14	3.00	3.50
15	2.50	3.00
16	2.50	3.00
17	2.50	3.00
18	2.50	3.00
19	2.50	3.00
20	2.00	2.00
21	2.00	2.00
22	2.00	2.00
23	2.00	2.00
24	2.00	2.00
25	1.50	1.50
26	1.50	1.50
27	1.50	1.50
28	1.50	1.50
29	1.50	1.50

A termination rate of 100 percent is assumed at three years of service for members classified as part time for valuation purposes.

Members who terminate with at least five years of service (10 years of service for Tier 2 members) are assumed to elect the most valuable option on a present value basis – refund of contributions or a deferred benefit.

Termination rate for 29 years of service used for Tier 2 members until retirement eligibility is met.

## Actuarial Methods and Assumptions

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**Operational Expenses.** The amount of operational expenses for administration incurred in the latest fiscal year are supplied by SURS staff and incorporated in the Normal Cost. Estimated administrative expenses for FY 2025 and after are assumed to increase by 3.00%.

**Marital Status.** Members are assumed to be married in the following proportions:

Age	Males	Females
20-24	10 %	25 %
25-29	35	45
30-34	60	65
35-39	70	70
40-44	75	75
45-49	80	75
50-54	80	75
55-59	80	75
60-64	80	70
65-69	80	70
70-74	80	70
75-79	80	70
80-84	80	70
85-89	80	70

**Spouse Age.** The female spouse is assumed to be three years younger than the male spouse.

**Benefit Commencement Age.** Inactive members eligible for a deferred benefit are assumed to commence benefits at their earliest normal retirement age. For Tier 1 members, this is age 62 with at least five years of service, age 60 with at least eight years of service or immediately if at least 30 years of service. For Tier 2 members, this is age 67 with 10 or more years of service.

**Load on Final Average Salary.** No load is assumed to account for higher than assumed pay increases in final years of employment before retirement.

**Load on Liabilities for Service Retirees with Non-finalized Benefits.** A load of 10% on liabilities for service retirees whose benefits have not been finalized as of the valuation date is assumed to account for finalized benefits that on average are 10% higher than 100% of the preliminary estimated benefit. A load of 5% is used if a “best formula” benefit was provided in the data by Staff.

**Valuation of Inactives.** An annuity benefit is estimated based on information provided by staff for Tier 1 inactive members with five or more years of service and Tier 2 members with 10 or more years of service.

**Assumption for Missing Data.** Members with an unknown gender are assumed to be female. Active and inactive members with an unknown date of birth are assumed to be 37 years old at the valuation date. An assumed spouse date of birth is calculated for current service retirees in the traditional plan for

## Actuarial Methods and Assumptions

purposes of calculating future survivor benefits. The female spouse is assumed to be three years younger than the male spouse. 70% of current total male retirees and 80% of current total female retirees in the traditional plan who have not elected a survivor refund are assumed to have a spouse at the valuation date.

**Reciprocal Service.** Reciprocal service is included for current inactive members for purposes of determining vesting eligibility and eligibility age to commence benefits.

The recently updated actuarial assumptions (including retirement and termination rates) were based on SURS service only. Therefore, reciprocal service was not included for current active members.

**Projection Assumptions.** The number of total active members throughout the projection period will remain the same as the total number of active members in the defined benefit plans and the RSP in the current valuation.

Future new hires are assumed to elect to participate in the offered plans as follows:

- Academic
  - 45% elect to participate in the Retirement Savings Plan
  - 55% elect to participate in the Tier 2 Plan
- Non-Academic
  - 25% elect to participate in the Retirement Savings Plan
  - 75% elect to participate in the Tier 2 Plan

New entrants have an average age of 37.9 and average capped pay of \$51,371 and average uncapped pay of \$53,633 (2023 dollars). These values are based on the estimated average age and average pay of current members at plan entry. The new entrant data is based on the age at hire and assumed pay at hire (using the actuarial assumptions, inflated to 2023 dollars) of current active members with hire dates between July 1, 2019 and July 1, 2022.

### Academic

Summary of New Entrants - Academic									
Age	Average Pay			Average Pay			Total Number	Average Pay	
	Number Males	Tier 2		Number Females	Tier 2			Capped Total	Uncapped Total
		Capped Male	Uncapped Male		Capped Female	Uncapped Female			
<20	-	\$ -	\$ -	-	\$ -	\$ -	-	\$ -	\$ -
20 - 24	45	34,539	34,539	57	32,155	32,155	102	33,207	33,207
25 - 29	196	45,662	46,795	294	46,412	47,583	490	46,112	47,268
30 - 34	413	66,680	73,974	585	59,472	64,207	998	62,455	68,249
35 - 39	433	66,462	74,055	493	56,974	60,701	926	61,411	66,945
40 - 44	289	61,276	68,563	340	51,298	54,272	629	55,883	60,838
45 - 49	197	51,467	58,032	242	47,876	51,142	439	49,487	54,234
50 - 54	148	56,240	64,834	184	46,130	50,608	332	50,637	56,950
55 - 59	136	52,170	62,897	132	44,709	52,507	268	48,495	57,780
60 - 64	87	39,177	48,900	80	38,014	44,434	167	38,620	46,761
65 - 69	11	30,420	40,175	9	42,870	58,477	20	36,023	48,411
Total	1,955	\$58,225	\$65,185	2,416	\$51,822	\$55,655	4,371	\$54,686	\$59,917

## Actuarial Methods and Assumptions

### Non-Academic

Summary of New Entrants - Non-Academic									
Age	Average Pay			Average Pay			Total Number	Average Pay	
	Number Males	Tier 2		Number Females	Tier 2			Tier 2	
		Capped Male	Uncapped Male		Capped Female	Uncapped Female		Capped Total	Uncapped Total
<20	20	\$26,593	\$26,593	27	\$23,617	\$23,617	47	\$24,883	\$24,883
20 - 24	533	38,083	38,083	884	36,577	36,577	1,417	37,143	37,143
25 - 29	1,205	48,369	48,392	1,913	46,763	46,783	3,118	47,384	47,405
30 - 34	1,044	54,078	55,862	1,487	51,876	52,533	2,531	52,784	53,906
35 - 39	675	59,413	62,014	1,096	51,224	51,774	1,771	54,345	55,677
40 - 44	529	60,747	62,662	946	52,554	54,115	1,475	55,492	57,180
45 - 49	453	58,862	63,749	785	51,115	53,115	1,238	53,950	57,006
50 - 54	412	57,223	60,419	645	50,734	52,882	1,057	53,263	55,820
55 - 59	306	55,396	59,129	490	47,957	49,467	796	50,817	53,181
60 - 64	169	53,678	61,239	213	47,301	51,183	382	50,122	55,632
65 - 69	15	68,859	76,025	7	35,618	37,714	22	58,282	63,836
<b>Total</b>	<b>5,361</b>	<b>\$53,182</b>	<b>\$55,181</b>	<b>8,493</b>	<b>\$48,522</b>	<b>\$49,421</b>	<b>13,854</b>	<b>\$50,325</b>	<b>\$51,650</b>

**RSP Contribution Assumptions.** The projected RSP contributions are equal to 7.6% of RSP payroll, plus estimated RSP expenses minus RSP employer forfeitures. Estimated RSP expenses for FY 2024 are \$1,232,760 and actual FY 2022 RSP employer forfeitures used to reduce the certified contributions for FY 2025 are \$8,977,663 (as provided by SURS). Estimated RSP expenses for FY 2025 and after are assumed to increase by 3.00%. Estimated RSP employer forfeitures used to reduce the certified contributions for FY 2026 and after are assumed to be 7.5% of the gross RSP employer contribution.

**Pensionable Earnings Greater than 6%.** The participant's employer is required to pay the present value of the increase in benefits resulting from the portion of the increase in excess of 6.00% for earnings used in the calculation of the final average salary. The projections include a component paid for by employers for earnings increases greater than 6.00% in the calculation of the final average salary.

**Governor's Pay.** The governor's pay is \$190,700 as of June 30, 2023, and budgeted as \$216,000 for fiscal year ending June 30, 2024, and is expected to increase each year by the assumed rate of increase in the Tier 2 pay cap (1/2 the increase in CPI or 1.125%).

## Actuarial Methods and Assumptions

**Buyout Election Assumption.** 0% of eligible Tier 1 active members are assumed to elect to receive a reduced and delayed AAI benefit at retirement and an accelerated pension benefit option in accordance with Public Acts 100-0587, 101-0010 and 102-0718. 0% of eligible inactive members are assumed to elect to receive an accelerated pension benefit option in lieu of an annuity at retirement in accordance with Public Acts 100-0587 and 101-0010.

\$ in millions			
Buyout Activity from Inception Through 6/30/2023			
	AAI	VIB	Total
Number Eligible for the buyout*	11,209	23,669	34,878
Buyout applications received	422	151	573
Buyout election forms sent	283	124	407
Buyout election forms approved	180	91	271
Application %	3.8%	0.6%	1.6%
Approved %	1.6%	0.4%	0.8%
Approved buyout amount**	\$17.0	\$24.4	\$41.3
Estimated Approved buyout (non EBA)	17.0	16.0	32.9
Estimated Liability Reduction	24.2	26.6	50.8

\* Number eligible for the VIB buyout is the number of vested Tier 1 inactive members included in the actuarial valuation as of June 30, 2019 who are in the Traditional or Portable Plan.

\*\* Includes amounts attributable to benefits that would have been payable from the Excess Benefit Arrangement (EBA). There was one \$11.2 million VIB buyout of which \$8.4 million was payable from the EBA.

**Treatment of Benefits in Excess of the Internal Revenue Code Section 415 Limits.** The benefit amounts in excess of the IRC Section 415 limits for current retirees are paid through the Excess Benefit Arrangement (EBA) and are not reported in the actuarial valuation data. Therefore, the liabilities and the required contributions for these EBA benefits are not reflected in the actuarial valuation results. The amount of the estimated EBA payments for the upcoming fiscal year are provided by SURS Staff and included in the Statutory contribution requirement. Following are the estimates used in the previous and current valuations:

Valuation Year	Applicable Fiscal Year	Estimated EBA Payments
2018	2020	\$17.065 million
2019	2021	\$18.000 million
2020	2022	\$21.500 million
2021	2023	\$24.200 million
2022	2024	\$17.300 million
2023	2025	\$18.300 million

## Actuarial Methods and Assumptions

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**Estimated Federal/Trust Fund Employer Contributions.** Following are the estimated employer contributions provided by SURS that reduce the estimated State contributions.

Valuation Year	Applicable Fiscal Year	Estimated Federal/Trust Fund Payments
2018	2020	\$52.0 million
2019	2021	\$52.5 million
2020	2022	\$57.0 million
2021	2023	\$62.0 million
2022	2024	\$65.5 million
2023	2025	\$70.5 million

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## **APPENDIX H**

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### **SUMMARY OF BENEFIT PROVISIONS OF SURS**

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## Summary of Benefit Provisions of SURS

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It should be noted that the purpose of this Appendix is to describe the benefit structures of SURS for which actuarial values have been generated. There is no description of the Retirement Savings Plan (RSP) and many portions of the defined plans are described in a manner which may not be legally complete or precise.

It is not our intent to provide an exhaustive description of all benefits provided under SURS or the policies and procedures utilized by SURS staff. A more precise description of the provisions of SURS is contained in the Member's Guide, published by SURS staff. Of course, the statute is controlling.

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# Summary of Benefit Provisions of SURS

## Plans

There are two defined benefit plans available under SURS, the Traditional Plan and the Portable Plan, and one defined contribution plan, the Retirement Savings Plan (RSP). A Member must select one of these plans within the first six months of participation. If no choice is made in that time, the Traditional Plan is deemed chosen. Effective September 1, 2020 the Self Managed Plan (SMP) was renamed the Retirement Savings Plan (RSP).

New tiers of benefits have been established for members hired on or after January 1, 2011 (“Tier 2”). Members hired before January 1, 2011, participate in Tier 1. Members in Tiers 1 and 2 are eligible to choose either the Traditional or the Portable Plan. **SURS is currently not moving forward with the implementation of the optional hybrid plan created under PA 100-0023. Additional clarifying legislation is needed for SURS to be able to do so.**

Tier 2 members who participate in the Traditional and Portable Plans are subject to the pay caps established under Public Act 96-0889. The Tier 2 pay cap was \$106,800 in fiscal year 2012 and increases by the lesser of (1) 3% and (2) ½ the increase in the Consumer Price Index-Urban (“CPI-U”) for the 12 months ending with the September proceeding each November 1.

The pay cap history is as follows:

Fiscal Year	CPI-U	½ CPI-U	Increase	Tier 2 Pensionable Pay Cap
2012				\$106,800.00
2013	3.90%	1.95%	1.95%	\$108,882.60
2014	2.00%	1.00%	1.00%	\$109,971.43
2015	1.20%	0.60%	0.60%	\$110,631.26
2016	1.70%	0.85%	0.85%	\$111,571.63
2017	0.00%	0.00%	0.00%	\$111,571.63
2018	1.50%	0.75%	0.75%	\$112,408.42
2019	2.20%	1.10%	1.10%	\$113,644.91
2020	2.30%	1.15%	1.15%	\$114,951.83
2021	1.70%	0.85%	0.85%	\$115,928.92
2022	1.40%	0.70%	0.70%	\$116,740.42
2023	5.40%	2.70%	2.70%	\$119,892.41
2024	8.20%	4.10%	3.00%	\$123,489.18

The Tier 2 pay cap is calculated annually by the Illinois Department of Insurance.

The Retirement Savings Plan is a defined contribution plan under which members contribute 8.0% of compensation and the State contributes 7.6% of compensation. A portion of the employer contribution is used to fund disability benefits for RSP participants. Members hired on or after January 1, 2011 who participate in the RSP are not subject to the Tier 2 pay cap.

# Summary of Benefit Provisions of SURS

The provisions of the Traditional and Portable defined benefit plans are identical in many areas. The description below is primarily of the Traditional Plan. Where different, the Portable plan provisions will be described in *italics*.

## Member Contributions

Most members in Tier 1 and Tier 2 contribute a total of 8% of pensionable compensation. Police officers and firefighters contribute a total of 9.5% of pensionable compensation, with the additional 1.5% allocated to the retirement annuity.

The total contribution is broken down as follows:

	Tier 1 and Tier 2	
	Police/Fire	All Others
Retirement Annuity	8.0%	6.5%
Survivor Benefits	1.0%	1.0%
Annual Increases in Retirement	0.5%	0.5%
Total Contribution	9.5%	8.0%

*Portable Plan members contribute the same percent of compensation, but the breakdown set out above does not apply.*

The retirement annuity portion of the total contribution (8.0% of compensation for police officers and firefighters and 6.5% of compensation for all others) is annuitized for the money purchase formula (Rule 2) calculation for Tier 1 members.

Contributions for Tier 2 members are assumed not to be made on pay in excess of the pay cap.

Since January 1, 1981, the member contributions under SURS have been “picked up” for IRS purposes by employers.

## Effective Rate of Interest

The Effective Rate of Interest (“ERI”) is the interest rate that is applied to member contribution balances. Effective for the 2006 fiscal year, the ERI for the purpose of determining the money purchase benefit is established by the State Comptroller annually. The ERI for other purposes, such as the calculation of purchases of service credit, refunds for excess contributions, portable plan refunds and lump sum portable retirements is determined by the SURS Board annually and certified to the Governor. For purposes of the actuarial valuation, the assumed ERI is 6.50% beginning with the actuarial valuation as of June 30, 2021.

For the purposes of withdrawal of contributions at termination or death by Traditional Plan Members, this rate is not greater than 4.5% by statute.



# Summary of Benefit Provisions of SURS

## Retirement Benefits

### Final Average Salary

Final average salary is equal to:

<b>Tier 1</b>	High four consecutive year average compensation or the average of the last 48 consecutive months of employment.
<b>Tier 2</b>	High final eight consecutive year average compensation within the last 10 years or the average of the last 96 consecutive months within the last 120 months.

The Tier 2 pay cap history is shown in a table earlier in this section. We have assumed that the pay cap each year applies to the individual pay amounts that are used to develop the final average compensation.

The present value of the benefits for pay increases in excess of 6% during the final average earnings period immediately preceding retirement will be paid by the employer. The employer will pay this amount in a lump sum to the Retirement System.

### Normal Retirement

#### Eligibility

For police officers and firefighters, separation from service on or after the attainment of the earlier of:

Tier 1	Tier 2
Age 55/20 Years of Service	Age 60/20 Years of Service
Age 50/25 Years of Service	Age 67/10 Years of Service

For all other Tier 1 and Tier 2 members, separation from service on or after attainment of the earlier of:

Tier 1	Tier 2
Age 62/5 Years of Service	Age 67/10 Years of Service
Age 60/8 Years of Service	
Any age/30 Years of Service	

#### Initial Benefit Amount

There are three alternate formulae. The initial benefit is the largest produced by one of the three:

1. General Formula (Applicable to all Tiers)
2. Money Purchase Formula (Applicable to Tier 1 only, hired before July 1, 2005)
3. Minimum Benefit (Applicable to all Tiers)

Following is a description of the benefits provided under each of the three alternate formulae.



## Summary of Benefit Provisions of SURS

1. General Formula (Applicable to all Tiers): The following percentages of final average compensation for each year of service:

Year of Service	Tier 1 and Tier 2	
	General	Police/Fire
1 <sup>st</sup> 10 Years	2.20 %	2.25 %
Next 10 Years	2.20	2.50
Over 20	2.20	2.75

2. Money Purchase Formula (Applicable to Tier 1 only, hired before July 1, 2005):
- The member contributions for retirement benefits (8.0% of compensation for police officers and firefighters and 6.5% of compensation for all others) accumulated with interest at the ERI, plus
  - An imputed employer contribution match at \$1.40 per dollar of member contribution accumulated with interest at the ERI.
  - The total of the accumulations in (a) and (b) is converted into an annuity using a life annuity factor that takes into account neither the automatic 50% spousal survivor benefit nor the automatic annual increases.

Members hired on or after July 1, 2005 no longer receive the Money Purchase Formula under the plan.

3. Minimum Benefit (Applicable to all Tiers) – A benefit for each year of service, up to 30, based on final annual pay, as follows:

Under 3,500	\$ 8
\$3,500 - \$4,500	9
\$4,500 - \$5,500	10
\$5,500 - \$6,500	11
\$6,500 - \$7,500	12
\$7,500 - \$8,500	13
\$8,500 - \$9,500	14
Over \$9,500	15

Minimum Retirement Annuity – No retiree shall receive a retirement annuity less than \$25 per month for each year of service up to 30. The comparable benefit for survivor benefit recipients is \$17.50 per month for each year of service up to 30.

### Maximum Benefit

All Tiers have a maximum benefit equal to 80% of final average compensation.

## Summary of Benefit Provisions of SURS

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Contribution waivers are applicable to members whose benefits are capped at 80% of final average compensation. Member contributions made once the maximum benefit is achieved are refunded to the member with interest (at the Effective Rate of Interest).

### Benefit Duration

The Normal Retirement benefit is payable for the lifetime of the retired member. If the retiree under the Traditional Plan has a spouse at date of retirement and if that spouse survives the retiree, the spouse will receive, upon the death of the retiree, a survivor benefit equal to the following percentage of the monthly benefit being paid to the retiree as of the date of death.

1. The survivor benefit for Tier 1 members is equal to 50% of the monthly benefit being paid to the retiree as of the date of death.
2. The survivor benefit for Tier 2 members is equal to 66 2/3% of the monthly benefit being paid to the retiree as of the date of death.

Such benefit will continue for the lifetime of the surviving spouse.

*For retirees under the Portable Plan, the normal form of benefit is a single-life annuity for unmarried participants and a reduced 50% joint and survivor benefit for married participants. With spousal consent, a member may designate a contingent annuitant to receive a joint and survivor annuity or elect a single-life annuity or lump sum distribution. Those receiving a joint and survivor annuity will have their benefit reduced to cover the cost of the option. The available joint and survivor options are 50%, 75% and 100%. A member may elect the 75% or 100% spousal joint and survivor annuity without consent.*

*Portable Plan members may also elect to receive their retirement benefit as a lump sum equal to member contributions with an equal employer match (if have the required years of service), accumulated with interest (at the Effective Rate of Interest that is certified annually by the SURS Board).*

*The required years of service is five years for all plans. (Must have 10 years if retirement age.)*

### Annual Increases

For Tier 1 members who have not elected the Automatic Annual Increase (AAI) buyout, each January 1 subsequent to retirement date, the monthly benefit being paid each retiree shall be increased by 3% (compound COLA). The adjustment for the first January after retirement shall be proportional based on the portion of the year retired. See Accelerated Pension Benefit Options on pages 87 and 88 for a description of the increase for members who have elected the AAI buyout.

For Tier 2 members, each January 1 subsequent to retirement date, the monthly benefit being paid each retiree shall be increased by fifty percent of the Consumer Price Index-Urban ("CPI-U") up to a maximum of 3% applied to the original benefit (simple COLA). The first increase will be

## Summary of Benefit Provisions of SURS

granted upon the later of the attainment of age 67 or the first anniversary of the commencement of the annuity.

The historical development of the Tier 2 Annual Increase as determined by the Illinois Department of Insurance can be found in the following table.

Calendar Year	CPI-U *	½ CPI-U *	Annual Increase
2011			3.00%
2012	3.90%	1.95%	1.95%
2013	2.00%	1.00%	1.00%
2014	1.20%	0.60%	0.60%
2015	1.70%	0.85%	0.85%
2016	0.00%	0.00%	0.00%
2017	1.50%	0.75%	0.75%
2018	2.20%	1.10%	1.10%
2019	2.30%	1.15%	1.15%
2020	1.70%	0.85%	0.85%
2021	1.40%	0.70%	0.70%
2022	5.40%	2.70%	2.70%
2023	8.20%	4.10%	3.00%

Increase effective January 1.

*\*Measured based on the change in CPI-U from September to September of the calendar year preceding the year in which the annual increase applies.*

### Early Retirement

#### Eligibility

For Tier 1 members other than police and fire employees, separation from service on or after attainment of age 55 with 8 years of service, but not eligible for Normal Retirement.

For Tier 2 members, separation from service on or after attainment of age 62 with 10 years of service, but not eligible for Normal Retirement.

#### Benefits

The benefit amounts and all terms of benefit payment are the same as that for Normal Retirement, except that the benefit amounts calculated under the General Formula and the Minimum Formula shall be reduced by .5% for each month by which the retirement date precedes the 60<sup>th</sup> birthday for Tier 1 members and the 67<sup>th</sup> birthday for Tier 2 members.

# Summary of Benefit Provisions of SURS

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## Benefits on Death before Retirement

### Survivor Benefits

#### Traditional Plan

##### Eligibility

Payable to eligible survivor(s) (spouse, child or dependent parent) for the death of an active member with at least 1.5 years of service or a terminated member with at least 10 years of service. For this purpose, service under the State Employees' Retirement System, the Teachers' Retirement System of the State of Illinois and the Public School Teachers' Pension Fund of Chicago is recognized.

##### Benefits

For Tier 1 members, an annuity to the eligible survivor(s) equal to the greater of:

1. 50% of the benefit accrued to the date of the death of the member, and
2. The lowest applicable benefit from the following list:
  - a) \$400 per month to a single eligible survivor or \$600 per month to two or more eligible survivors.
  - b) 30% (one survivor), or 60% (two survivors), or 80% (three or more survivors) of the member's final rate of earnings.
  - c) If member inactive, 80% of base retirement annuity.

For Tier 2 members, an annuity to the survivor(s) equal to 66 2/3% of the benefit accrued to the date of the death of the member.

Supplemental Minimum Survivor Annuity of \$17.50 per month times number of years of service credit, up to 30 years. No annual increases payable on the supplemental minimum survivor annuity.

##### Benefit Duration

###### *Surviving spouse*

May receive a lifetime benefit commencing at the later of the day following the member's date of death and the spouse's attainment of age 50. May be payable the day following the member's date of death if a dependent child in their care is also receiving benefits.

###### *Dependent child*

Payable to unmarried child(ren) under age 18 (over 18 if disabled prior to age 18), and children age 18-22 if a qualified full-time student.



# Summary of Benefit Provisions of SURS

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## *Dependent parent*

Payable to a parent of the member who was dependent upon the member at the time of their death. Payable at the later of the day following the member's date of death and the parent's attainment of age 55. The benefit continues until the parent dies.

## **Annual Increases**

For Tier 1 members, each January 1 subsequent to retirement date the monthly benefit being paid each survivor annuity recipient shall be increased by 3%. The first increase begins with the first January closest to the first anniversary of the survivor annuity.

For Tier 2 members, each January 1 subsequent to retirement date the monthly benefit being paid each survivor annuity recipient shall be increased fifty percent of the Consumer Price Index-Urban ("CPI-U") up to a maximum of 3% of the originally granted survivor annuity (simple COLA). The first increase will be granted upon January 1 following the first anniversary of the commencement of the survivor annuity.

## **Portable Plan**

### **Eligibility**

Payable to an eligible spouse for the death of an active or inactive member with at least 1.5 years of SURS service.

### **Benefits**

An annuity to the eligible spouse equal to 50% of the member's earned retirement benefit after the reductions to pay for the cost of providing the pre-retirement survivor annuity. (Applicable to Tier 1 and Tier 2 members.)

### **Benefit Duration**

#### *Surviving spouse*

May receive a lifetime benefit commencing at the member's earliest retirement age.

### **Annual Increases**

For members hired before January 1, 2011 and for all members hired on or after January 1, 2011, each January 1 subsequent to retirement date the monthly benefit being paid each survivor annuity recipient shall be increased by 3%. The adjustment for the first January after retirement shall be proportional.

## **Lump Sum Death Benefit**

### **Eligibility**

Death of member prior to retirement.



# Summary of Benefit Provisions of SURS

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## Traditional Plan

### Benefit

#### With Eligible Survivor

- $\frac{7}{8}$ <sup>ths</sup> of accumulated member contributions balance (includes all contributions and interest)

#### Without Eligible Survivor

- Refund of the total accumulated member contribution and interest; and
- An amount up to \$5,000 based on the annual final average earnings amount to a dependent beneficiary or \$2,500 to a non-dependent beneficiary. The additional death benefit is only payable if the member was active at death. If the member was inactive, this additional death benefit is not payable.

## Portable Plan

### Benefit

#### With Eligible Spouse

- Refund of total accumulated member contributions at the full Effective Rate of Interest, plus, if the member has at least 1.5 years of service at death, a like amount of imputed employer contributions – less the actuarial equivalent of the Pre-Retirement Survivor Annuity.

#### Without Eligible Spouse

- Refund of total accumulated member contributions at the full Effective Rate of Interest, plus, if the member has at least 1.5 years of service at death, a like amount of imputed employer contributions.

## Benefits on Death after Retirement

In addition to survivor/spouse benefits payable from the System, the following death benefit is payable if a member does not have an eligible survivor/spouse/contingent annuitant:

- The greater of the total accumulated member contributions and interest minus the total retirement annuities paid to the member through the date of their death or \$1,000.

### Eligibility

Payable to eligible survivor(s) (spouse, child or dependent parent) as long as the member did not take a refund of their survivor contributions at retirement.

# Summary of Benefit Provisions of SURS

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## Traditional Plan

### Benefits

For Tier 1 members, an annuity to the eligible survivor(s) equal to the greater of:

1. 50% of the annuity at the time of the member's death.
2. The lowest applicable benefit from the following list:
  - a) \$400 per month to a single eligible survivor or \$600 per month to two or more eligible survivors.
  - b) 30% (one survivor), or 60% (two survivors), or 80% (three or more survivors) of the member's final rate of earnings.
  - c) 80% of base retirement annuity.

For Tier 2 members, an annuity to the survivor(s) equal to 66 2/3% of retirement annuity at the time of the member's death.

Supplemental Minimum Survivor Annuity of \$17.50 per month times number of years of service credit, up to 30 years. No annual increases payable on the supplemental minimum survivor annuity.

### Benefit Duration

#### *Surviving spouse*

May receive a lifetime benefit commencing at the later of the day following the member's date of death and the spouse's attainment of age 50. May be payable the day following the members' date of death if a dependent child in their care is also receiving benefits.

#### *Dependent child*

Payable to unmarried child(ren) under age 18 (over 18 if disabled prior to age 18), and children age 18-22 if a qualified full-time student.

#### *Dependent parent*

Payable to a parent of the member who was dependent upon the member at the time of their death. Payable at the later of the day following the member's date of death and the parent's attainment of age 55. The benefit continues until the parent dies.

# Summary of Benefit Provisions of SURS

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## Portable Plan

### Benefits

A 50%, 75% or 100% Joint and Survivor annuity is payable to the Contingent Annuitant that the member chose at the time of retirement, if any. The member's retirement annuity is reduced to pay for the Joint and Survivor Annuity.

### Benefit Duration

*Surviving spouse*

May receive a lifetime benefit commencing at the member's earliest retirement age.

### Annual Increases

For members hired before January 1, 2011, and for all members hired on or after January 1, 2011, each January 1 on or after the survivor annuity shall be increased by 3% compounded. The first AAI begins with the January 1 on or after the commencement of the survivor annuity if retired January 14, 1991 or later. If the member retired prior to January 14, 1991, then January 1 on or closest to the 1st anniversary of the Survivor Annuity shall be increased by 3%. The adjustment for the first January after retirement shall be proportional.

## Benefits for Disability

## Disability Benefit

### Eligibility

Disablement after completing two years of service. The service requirement is waived if the disablement is accidental.

Disability definition – inability to perform the duties of “own occupation.”

Pregnancy and childbirth are, by definition, disablement.

### Benefit

The greater of 50% of the basic compensation paid at date of disablement or 50% of the average earnings for the 24 months prior to the date of disablement. This base benefit level is offset dollar for dollar by each of the following:

1. Earnings while disabled in excess of the disability benefit.
2. Other disability insurance either fully or partially employer provided.
3. Worker's compensation benefits.

# Summary of Benefit Provisions of SURS

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## Duration of Benefit

Benefits become payable on the later of the termination of salary and sick leave, or the 61<sup>st</sup> day after disablement and continue to the earlier of the following:

1. Recovery or death.
2. Benefits paid equal 50% of total compensation during the period of SURS service.
3. If disablement occurs prior to age 65, the disability benefit may not continue past the August 31 following 70<sup>th</sup> birthday.
4. If disablement occurs at or after attainment of age 65, completion of five years in disablement.

Survivor and death benefits are payable if a member dies while receiving disability benefits.

If, at discontinuance of the disability benefit, the member is eligible for a retirement benefit (based on service, which includes the period of disability and may also include time receiving a disability retirement annuity), the member may retire and receive that benefit. The member may commence the retirement benefit once age and service requirements are met. The early retirement reduction does not apply for members who began first participating prior to January 1, 2011 (Tier 1). The benefit is based on the greatest of three formulas (General Formula, Money Purchase and Minimum Benefit), subject to applicable maximums. Contributions are not made during the disability period. However, accumulated contributions continue to accrue interest.

For police officers who are disabled in the line of duty, benefits and duration of benefits are based on 65% instead of 50%.

## Annual Increases

Each January 1 subsequent to retirement date, the monthly benefit being paid each retiree shall be increased by 3%. The adjustment for the first January after retirement shall be proportional.

## Disability Retirement Annuity

### Eligibility

Continuing disablement after discontinuation of the disability benefit as a result of reaching the "50% of total earnings" limitation (65% of total earning for police officers disabled in the line of duty). Disability is defined in accordance with the Social Security disability definition.

### Benefit

35% of the compensation being earned at disablement.

# Summary of Benefit Provisions of SURS

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## Duration of Benefit

Benefits become payable upon discontinuance of the disability benefit and continue to the earlier of the following:

1. Recovery or death
2. Election to receive a retirement benefit

Survivor and death benefits are payable if a member dies while receiving a disability retirement annuity.

## Annual Increases

Each January 1 subsequent to retirement date, the monthly benefit being paid each retiree shall be increased by 3%. The adjustment for the first January after retirement shall be proportional.

For members hired on or after January 1, 2011, if the member converts to a service retirement annuity (item 2 above), each January 1 subsequent to retirement date the monthly benefit being paid each retiree shall be increased fifty percent of the Consumer Price Index ("CPI") up to a maximum of 3% of the originally granted benefit. The first increase will be granted upon the later of the attainment of age 67 or the first anniversary of the commencement of the annuity.

## Benefits for Deferred Members

### Eligibility

For members hired before January 1, 2011, separation from employment with at least five years of service and separation from employment with at least 10 years of service for members hired on or after January 1, 2011.

### Benefit

Benefit as defined for normal retirement purposes, but calculated based on final average compensation and service at date of termination.

### Commencement of Benefit

Benefits commence when member reaches the age condition for either normal or early retirement.

### Annual Increases

For members hired before January 1, 2011, who have not elected the AAI buyout, each January 1 subsequent to retirement date the monthly benefit being paid each retiree shall be increased by 3%. The adjustment for the first January after retirement shall be proportional. See Accelerated

# Summary of Benefit Provisions of SURS

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Pension Benefit Options on pages 87 and 88 for a description of the increase for members who have elected the AAI buyout.

For members hired on or after January 1, 2011, each January 1 subsequent to retirement date the monthly benefit being paid each retiree shall be increased fifty percent of the Consumer Price Index (“CPI”) up to a maximum of 3% applied to the original benefit. The first increase will be granted upon the later of the attainment of age 67 or the first anniversary of the commencement of the annuity.

## Member Refunds

Non-vested terminated members and members who elect a refund in lieu of a vested benefit receive the following amounts.

### Traditional Plan

Refund of the total accumulated member contribution at 4.5% interest.

### Portable Plan

Refund of total accumulated member contributions at the full Effective Rate of Interest that is certified annually by the SURS Board, plus, if the member has the required years of service, a like amount of imputed employer contributions.

The required years of service is five years for all plans. (Must have 10 years if retirement age.)

## Accelerated Pension Benefit Options

Under Public Act (PA) 100-0587 and PA 101-0010, SURS shall offer an accelerated pension benefit payment to eligible members beginning on the implementation date and until June 30, 2024. Public Act 102-0718 extended the buyout period through June 30, 2026.

There are two accelerated pension benefit payment options that will be offered:

1. For vested inactive members, a payment equal to 60% of the present value of the member’s pension benefit in lieu of receiving any pension benefit.
2. For members eligible for retirement, a payment equal to 70% of the difference between: (i) the present value of the automatic annual increases (AAI) to a Tier 1 member's retirement and survivor’s annuity under the current AAI provisions and (ii) the present value of the automatic annual increases to the Tier 1 member's retirement annuity under revised AAI provisions:
  - a. The current AAI provisions are an annual 3% increase of the prior year’s benefit (compound COLA) payable as of the January 1 following the annuity start date (first increase is prorated).
  - b. The revised AAI provisions are an annual 1.5% increase of the originally granted benefit

## Summary of Benefit Provisions of SURS

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(simple COLA). The delayed AAI begins the January 1 following the first anniversary of the retirement date, or the January 1 following age 67, whichever is later. The survivor AAI is first payable 1 year after the survivor annuity commences.

### Defined Contribution Plan

Public Act 100-0769, effective August 10, 2018, requires the SURS Board of Trustees, as soon as practicable after the effective date of the legislation, to establish and maintain a defined contribution plan. The defined contribution benefit must be an optional benefit to any member who chooses to participate. SURS has established the Deferred Compensation Plan (DCP).

Projected administrative expenses for this plan are included in the Statutory contribution. Other costs are not reflected in this valuation.

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## **APPENDIX I**

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### **GLOSSARY OF TERMS**

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## Glossary of Terms

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**Actuarial Accrued Liability (“AAL”).** The difference between (i) the actuarial present value of future plan benefits, and (ii) the actuarial present value of future normal cost. Sometimes referred to as “accrued liability” or “past service liability.”

**Actuarial Assumptions.** Estimates of future plan experience such as investment return, expected lifetimes and the likelihood of receiving a pension from the Pension Plan. Demographic, or “people” assumptions, include rates of mortality, retirement and separation. Economic, or “money” assumptions, include expected investment return, inflation and salary increases.

**Actuarial Cost Method.** A mathematical budgeting procedure for allocating the dollar amount of the “actuarial present value of future plan benefits” between the actuarial present value of future normal cost and the actuarial accrued liability. Sometimes referred to as the “actuarial funding method.”

**Actuarial Present Value of Future Plan Benefits (“APV”).** The amount of funds presently required to provide a payment or series of payments in the future. It is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

**Actuarial Value of Assets (“AVA”).** Smoothed value of assets that recognizes the difference between the expected investment return using the valuation assumption of 6.5 percent and the actual investment return over a five-year period. Dampens volatility of asset value over time.

**Actuarially Determined Contribution (“ADC”).** The sum of the gross normal cost (including employee contributions) and amortization of the unfunded actuarial accrued liability over a period not to exceed 30 years.

**Amortization.** Paying off an interest-bearing liability by means of periodic payments of interest and principal, as opposed to paying it off with a lump sum payment.

**Annual Required Contribution (“ARC”).** The sum of the normal cost (net of employee contributions) and amortization of the unfunded actuarial accrued liability over a period not to exceed 30 years. Was required for accounting purposes by the Governmental Accounting Standards Board (GASB) Statement Nos. 25 and 27.

**Asset Return.** The net investment return for the asset divided by the mean asset value. Example: if \$1.00 is invested and yields \$1.065 after a year, the asset return is 6.50 percent.

**Funded Ratio.** The actuarial value of assets divided by the actuarial accrued liability. Measures the portion of the actuarial accrued liability that is currently funded.

**Market Value of Assets (“MVA”).** The value of assets currently held in the trust available to pay for benefits of the Pension Plan. Each of the investments in the trust is valued at market price which is the price at which buyers and sellers trade similar items in the open market.



## Glossary of Terms

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**Normal Cost (“NC”).** The annual cost assigned, under the actuarial funding method, to current and subsequent plan years. Sometimes referred to as “current service cost.” Any payment toward the unfunded actuarial accrued liability is not part of the normal cost.

**Unfunded Actuarial Accrued Liability (“UAAL”).** The difference between the actuarial accrued liability and valuation assets. Sometimes referred to as “unfunded accrued liability.”

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