#### **100TH GENERAL ASSEMBLY**

### State of Illinois

#### 2017 and 2018

#### HB0421

by Rep. Grant Wehrli

#### SYNOPSIS AS INTRODUCED:

40 ILCS 5/2-124 40 ILCS 5/2-167 new from Ch. 108 1/2, par. 2-124

Amends the General Assembly Article of the Illinois Pension Code. Requires the General Assembly Retirement System to establish a self-directed retirement plan. Provides that on and after the effective date of the amendatory Act, an active participant's participation in the System shall be limited to participation in the self-directed retirement plan. Provides that an annuitant shall not receive an automatic increase in retirement annuity on or after the effective date of the amendatory Act unless, according to the most recent actuarial valuations, the total assets of the System are equal to or greater than 100% of the total actuarial liabilities of the System. Establishes a schedule for vesting in the self-directed retirement plan. Requires the Public Pension Division of the Department of Insurance to develop a schedule that, subject to certain requirements, increases the retirement age of active participants who are ineligible to retire as of the effective date of the amendatory Act. Provides that the Division's schedule shall also provide for the adjustment of retirement ages using a matrix that (i) takes into account the current statutory retirement age for various classes of persons and service credit accrued by those persons and (ii) proportionally discounts the increase in statutory retirement ages based on proximity to the currently established retirement age. Provides a new funding formula for State contributions, with a 100% funding goal through 2045 (determined using the projected unit credit actuarial cost method) and a 100% funding goal thereafter.

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FISCAL NOTE ACT MAY APPLY PENSION IMPACT NOTE ACT MAY APPLY 1

AN ACT concerning public employee benefits.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Illinois Pension Code is amended by changing
Section 2-124 and by adding Section 2-167 as follows:

6 (40 ILCS 5/2-124) (from Ch. 108 1/2, par. 2-124)

7 (Text of Section WITHOUT the changes made by P.A. 98-599,
8 which has been held unconstitutional)

9 Sec. 2-124. Contributions by State.

(a) The State shall make contributions to the System by 10 which, together 11 appropriations of amounts with the contributions of participants, interest earned on investments, 12 and other income will meet the cost of maintaining and 13 14 administering the System on a 100% 90% funded basis in accordance with actuarial recommendations. 15

16 (b) The Board shall determine the amount of State 17 contributions required for each fiscal year on the basis of the 18 actuarial tables and other assumptions adopted by the Board and 19 the prescribed rate of interest, using the formula in 20 subsection (c).

(c) For State fiscal years 2018 through 2045, the minimum
 contribution to the System to be made by the State for each
 fiscal year shall be an amount determined by the System to be

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sufficient to bring the total assets of the System up to 100% of the total actuarial liabilities of the System by the end of State fiscal year 2045. In making these determinations, the required State contribution shall be calculated each year as a level dollar amount over the years remaining to and including fiscal year 2045 and shall be determined under the projected unit credit actuarial cost method.

8 For State fiscal years 2012 through 2017 2045, the minimum 9 contribution to the System to be made by the State for each 10 fiscal year shall be an amount determined by the System to be 11 sufficient to bring the total assets of the System up to 90% of 12 the total actuarial liabilities of the System by the end of 13 State fiscal year 2045. In making these determinations, the 14 required State contribution shall be calculated each year as a 15 level percentage of payroll over the years remaining to and including fiscal year 2045 and shall be determined under the 16 17 projected unit credit actuarial cost method.

For State fiscal years 1996 through 2005, the State contribution to the System, as a percentage of the applicable employee payroll, shall be increased in equal annual increments so that by State fiscal year 2011, the State is contributing at the rate required under this Section.

Notwithstanding any other provision of this Article, the total required State contribution for State fiscal year 2006 is \$4,157,000.

Notwithstanding any other provision of this Article, the

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1 total required State contribution for State fiscal year 2007 is 2 \$5,220,300.

For each of State fiscal years 2008 through 2009, the State contribution to the System, as a percentage of the applicable employee payroll, shall be increased in equal annual increments from the required State contribution for State fiscal year 2007, so that by State fiscal year 2011, the State is contributing at the rate otherwise required under this Section.

9 Notwithstanding any other provision of this Article, the 10 total required State contribution for State fiscal year 2010 is 11 \$10,454,000 and shall be made from the proceeds of bonds sold 12 in fiscal year 2010 pursuant to Section 7.2 of the General 13 Obligation Bond Act, less (i) the pro rata share of bond sale 14 expenses determined by the System's share of total bond 15 proceeds, (ii) any amounts received from the General Revenue 16 Fund in fiscal year 2010, and (iii) any reduction in bond 17 proceeds due to the issuance of discounted bonds, if 18 applicable.

Notwithstanding any other provision of this Article, the 19 20 total required State contribution for State fiscal year 2011 is 21 the amount recertified by the System on or before April 1, 2011 22 pursuant to Section 2-134 and shall be made from the proceeds 23 of bonds sold in fiscal year 2011 pursuant to Section 7.2 of the General Obligation Bond Act, less (i) the pro rata share of 24 bond sale expenses determined by the System's share of total 25 26 bond proceeds, (ii) any amounts received from the General

1 Revenue Fund in fiscal year 2011, and (iii) any reduction in 2 bond proceeds due to the issuance of discounted bonds, if 3 applicable.

Beginning in State fiscal year 2046, the minimum State contribution for each fiscal year shall be the amount needed to maintain the total assets of the System at 100% of the total actuarial liabilities of the System. Beginning in State fiscal year 2046, the minimum State contribution for each fiscal year shall be the amount needed to maintain the total assets of the System at 90% of the total actuarial liabilities of the System.

11 Amounts received by the System pursuant to Section 25 of 12 the Budget Stabilization Act or Section 8.12 of the State 13 Finance Act in any fiscal year do not reduce and do not 14 constitute payment of any portion of the minimum State 15 contribution required under this Article in that fiscal year. 16 Such amounts shall not reduce, and shall not be included in the 17 calculation of, the required State contributions under this Article in any future year until the System has reached a 18 funding ratio of at least 90%. A reference in this Article to 19 20 the "required State contribution" or any substantially similar term does not include or apply to any amounts payable to the 21 22 System under Section 25 of the Budget Stabilization Act.

Notwithstanding any other provision of this Section, the required State contribution for State fiscal year 2005 and for fiscal year 2008 and each fiscal year thereafter, as calculated under this Section and certified under Section 2-134, shall not

exceed an amount equal to (i) the amount of the required State 1 2 contribution that would have been calculated under this Section 3 for that fiscal year if the System had not received any payments under subsection (d) of Section 7.2 of the General 4 5 Obligation Bond Act, minus (ii) the portion of the State's total debt service payments for that fiscal year on the bonds 6 7 issued in fiscal year 2003 for the purposes of that Section 7.2, as determined and certified by the Comptroller, that is 8 9 the System's portion of the total moneys the same as 10 distributed under subsection (d) of Section 7.2 of the General 11 Obligation Bond Act. In determining this maximum for State 12 fiscal years 2008 through 2010, however, the amount referred to 13 in item (i) shall be increased, as a percentage of the 14 applicable employee payroll, in equal increments calculated 15 from the sum of the required State contribution for State 16 fiscal year 2007 plus the applicable portion of the State's 17 total debt service payments for fiscal year 2007 on the bonds issued in fiscal year 2003 for the purposes of Section 7.2 of 18 the General Obligation Bond Act, so that, by State fiscal year 19 20 2011, the State is contributing at the rate otherwise required under this Section. 21

(d) For purposes of determining the required State contribution to the System, the value of the System's assets shall be equal to the actuarial value of the System's assets, which shall be calculated as follows:

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As of June 30, 2008, the actuarial value of the System's

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assets shall be equal to the market value of the assets as of that date. In determining the actuarial value of the System's assets for fiscal years after June 30, 2008, any actuarial gains or losses from investment return incurred in a fiscal year shall be recognized in equal annual amounts over the 5-year period following that fiscal year.

7 (e) For purposes of determining the required State 8 contribution to the system for a particular year, the actuarial 9 value of assets shall be assumed to earn a rate of return equal 10 to the system's actuarially assumed rate of return.

11 (Source: P.A. 96-43, eff. 7-15-09; 96-1497, eff. 1-14-11; 12 96-1511, eff. 1-27-11; 96-1554, eff. 3-18-11; 97-813, eff. 13 7-13-12.)

14 (40 ILCS 5/2-167 new)

## 15 <u>Sec. 2-167. Self-directed retirement plan; end of service</u> 16 credit.

- 17 (a) For the purposes of this Section:
- 18 <u>"Active participant" means a participant in the System</u>
  19 who does not receive an annuity from the System.

20 <u>"Automatic increase in retirement annuity" means an</u> 21 <u>automatic increase in retirement annuity that is granted</u> 22 <u>under this Article.</u>

- 23 "Employer" means the State.
- 24 <u>"Pensionable salary" means the amount of salary,</u>
   25 compensation, or earnings used by the System to calculate

1	the amount of an individual's retirement annuity.			
2	(b) On and after the effective date of this amendatory Act			
3	of the 100th General Assembly, an active participant's			
4	participation in the System shall be limited to participation			
5	in a self-directed retirement plan established under			
6	subsection (f) of this Section.			
7	All service credit under the System (including service			
8	under any participating system if the participant elects to use			
9	the reciprocal provisions of Article 20) shall be considered			
10	for purposes of vesting in the benefits provided prior to the			
11	effective date of this Section, but only service credit earned			
12	and contributions made before that effective date shall be			
13	considered in determining the amount of those benefits. In lieu			
14	of receiving any such benefits, an active participant may elect			
15	to have an account balance established in his or her			
16	self-directed plan account in an amount equal to the amount of			
17	the contribution refund that the participant would be eligible			
18	to receive if he or she withdrew from service on the effective			
19	date of this Section and elected a refund of contributions,			
20	except that this hypothetical refund shall include interest at			
21	the effective rate for the respective years. The System shall			
22	make these transfers of assets to the self-directed plan as			
23	tax-free transfers in accordance with Internal Revenue Service			
24	guidelines.			
25	(c) The pensionable salary of an active participant shall			
26	not exceed the pensionable salary of that participant as of the			

effective date of this amendatory Act of the 100th General
 Assembly.

3 <u>(d) An annuitant shall not receive an automatic increase in</u> 4 <u>retirement annuity on or after the effective date of this</u> 5 <u>amendatory Act of the 100th General Assembly unless, according</u> 6 <u>to the most recent actuarial valuations, the total assets of</u> 7 <u>the System are equal to or greater than 100% of the total</u> 8 <u>actuarial liabilities of the System.</u>

9 (e) The retirement age of active participants who are ineligible to retire as of the effective date of this 10 11 amendatory Act of the 100th General Assembly shall be increased 12 according to a schedule developed, as soon as practicable after 13 the effective date of this amendatory Act of the 100th General 14 Assembly, by the Public Pension Division of the Department of Insurance. The schedule of retirement ages adopted by 15 16 administrative rule of the Division shall, at a minimum, ensure 17 (i) that persons who first become active participants on or after the effective date of this amendatory Act of the 100th 18 19 General Assembly are not eligible to retire until reaching the 20 Social Security Normal Retirement Age and (ii) that persons who 21 are active participants but ineligible to retire as of the 22 effective date of this amendatory Act of the 100th General 23 Assembly remain ineligible to retire until reaching age 59. The 24 Division's schedule shall also provide for the adjustment of 25 retirement ages using a matrix (i) that takes into account the 26 current statutory retirement age for various classes of persons

1 and service credit accrued by those persons as of the effective 2 date of this amendatory Act of the 100th General Assembly and 3 (ii) that proportionally discounts the increase in statutory retirement age based on proximity to the currently established 4 5 retirement age. The minimum retirement age established under this subsection (e) shall not apply to active participants with 6 respect to participation in a self-directed retirement plan 7 8 established under subsection (f) of this Section.

9 (f) As soon as practicable after the effective date of this 10 amendatory Act of the 100th General Assembly, the System shall 11 establish a self-directed retirement plan that allows 12 individuals who are active participants and individuals who become active participants on or after the effective date of 13 14 this amendatory Act of the 100th General Assembly the opportunity to accumulate assets for retirement through a 15 16 combination of employee and employer contributions that may be 17 invested in mutual funds, collective investment funds, or other investment products and used to purchase annuity contracts, 18 19 either fixed or variable or a combination thereof. The plan 20 must be qualified under the Internal Revenue Code of 1986.

At any time after withdrawal from service, a participant in the self-directed plan shall be entitled to a benefit that is based on the account values attributable to his or her participant contributions and the vested percentage of employer contributions, as well as any investment returns attributable to those contributions. A participant becomes

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1	vested in the employer's contributions credited to his or her
2	account according to the following schedule:
3	(1) if the participant has completed less than 2 years
4	of service under the System (including service under any
5	participating system if the participant elects to use the
6	reciprocal provisions of Article 20), 0%;
7	(2) if the participant has completed at least 2 but
8	less than 3 years of such service, 25%;
9	(3) if the participant has completed at least 3 but
10	less than 4 years of such service, 50%;
11	(4) if the participant has completed at least 4 but
12	less than 5 years of such service, 75%; and
13	(5) if the participant has completed at least 5 years
14	of such service, 100%.
15	At the time of taking a benefit under the self-directed
16	plan, any employer contributions that have not vested, and the
17	investment returns attributable to the employer contributions
18	that have not vested, shall be forfeited. Employer
19	contributions that are forfeited shall be held in escrow by the
20	company investing those contributions and shall be used, as
21	directed by the System, for future allocations of employer
22	contributions.
23	(g) Each active participant in the System shall participate
24	in the self-directed retirement plan established under
25	subsection (f) and, in lieu of the contributions otherwise
26	provided for in this Article, shall contribute 8% of his or her

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1 salary, earnings, or compensation, whichever is applicable, to the plan. The employer of each of those active participants 2 3 shall contribute 7% of salary to that plan on behalf of the 4 participant. 5 (h) The provisions of this amendatory Act of the 100th General Assembly apply notwithstanding any other law, 6 including Section 1-160 of this Code. If there is a conflict 7 8 between the provisions of this amendatory Act of the 100th General Assembly and any other law, the provisions of this 9 10 Section shall control.