

Rep. Lindsay Parkhurst

Filed: 2/21/2018

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1	AMENDMENT TO HOUSE BILL 4193
2	AMENDMENT NO Amend House Bill 4193 by replacing
3	everything after the enacting clause with the following:
4	"Section 5. The School Code is amended by changing Section
5	14-8.02a as follows:
6	(105 ILCS 5/14-8.02a)
7	Sec. 14-8.02a. Impartial due process hearing; civil
8	action.
9	(a) This Section shall apply to all impartial due process
10	hearings requested on or after July 1, 2005. Impartial due
11	process hearings requested before July 1, 2005 shall be
12	governed by the rules described in Public Act 89-652.
13	(a-5) For purposes of this Section and Section 14-8.02b of
14	this Code, days shall be computed in accordance with Section
15	1.11 of the Statute on Statutes.
16	(b) The State Board of Education shall establish an

impartial due process hearing system in accordance with this Section and may, with the advice and approval of the Advisory Council on Education of Children with Disabilities, promulgate rules and regulations consistent with this Section to establish the rules and procedures for due process hearings.

- 6 (c) (Blank).
- 7 (d) (Blank).
- 8 (e) (Blank).

9 (f) An impartial due process hearing shall be convened upon 10 the request of a parent, student if at least 18 years of age or 11 emancipated, or a school district. A school district shall make a request in writing to the State Board of Education and 12 13 promptly mail a copy of the request to the parents or student 14 (if at least 18 years of age or emancipated) at the parent's or 15 student's last known address. A request made by the parent or 16 student shall be made in writing to the superintendent of the school district where the student resides. The superintendent 17 18 shall forward the request to the State Board of Education within 5 days after receipt of the request. The request shall 19 20 be filed no more than 2 years following the date the person or school district knew or should have known of the event or 21 22 events forming the basis for the request. The request shall, at 23 a minimum, contain all of the following:

(1) The name of the student, the address of the
student's residence, and the name of the school the student
is attending.

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(2) In the case of homeless children (as defined under
 the federal McKinney-Vento Homeless Assistance Act (42
 U.S.C. 11434a(2))), available contact information for the
 student and the name of the school the student is
 attending.

6 (3) A description of the nature of the problem relating 7 to the actual or proposed placement, identification, 8 services, or evaluation of the student, including facts 9 relating to the problem.

10 (4) A proposed resolution of the problem to the extent11 known and available to the party at the time.

12 (f-5) Within 3 days after receipt of the hearing request, 13 the State Board of Education shall appoint a due process 14 hearing officer using a rotating appointment system and shall 15 notify the hearing officer of his or her appointment.

16 For a school district other than a school district located in a municipality having a population exceeding 500,000, a 17 hearing officer who is a current resident of the school 18 district, special education cooperative, or other public 19 20 entity involved in the hearing shall recuse himself or herself. A hearing officer who is a former employee of the school 21 22 district, special education cooperative, or other public 23 entity involved in the hearing shall immediately disclose the 24 former employment to the parties and shall recuse himself or 25 herself, unless the parties otherwise agree in writing. A 26 hearing officer having a personal or professional interest that

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1 may conflict with his or her objectivity in the hearing shall disclose the conflict to the parties and shall recuse himself 2 3 or herself unless the parties otherwise agree in writing. For 4 purposes of this subsection an assigned hearing officer shall 5 be considered to have a conflict of interest if, at any time prior to the issuance of his or her written decision, he or she 6 knows or should know that he or she may receive remuneration 7 8 from a party to the hearing within 3 years following the 9 conclusion of the due process hearing.

10 A party to a due process hearing shall be permitted one 11 substitution of hearing officer as a matter of right, in accordance with procedures established by the rules adopted by 12 13 the State Board of Education under this Section. The State 14 Board of Education shall randomly select and appoint another 15 hearing officer within 3 days after receiving notice that the 16 appointed hearing officer is ineligible to serve or upon 17 receiving a proper request for substitution of hearing officer. 18 If a party withdraws its request for a due process hearing after a hearing officer has been appointed, that hearing 19 20 officer shall retain jurisdiction over a subsequent hearing 21 that involves the same parties and is requested within one year 22 from the date of withdrawal of the previous request, unless 23 that hearing officer is unavailable.

Any party may raise facts that constitute a conflict of interest for the hearing officer at any time before or during the hearing and may move for recusal. 10000HB4193ham001 -5- LRB100 16077 AXK 36065 a

1 Impartial due process hearings shall be conducted (a) pursuant to this Section and any rules and regulations 2 promulgated by the State Board of Education consistent with 3 4 this Section and other governing laws and regulations. The 5 hearing shall address only those issues properly raised in the 6 hearing request under subsection (f) of this Section or, if applicable, in the amended hearing request under subsection 7 8 (q-15) of this Section. The hearing shall be closed to the 9 public unless the parents request that the hearing be open to 10 the public. The parents involved in the hearing shall have the 11 right to have the student who is the subject of the hearing present. The hearing shall be held at a time and place which 12 13 are reasonably convenient to the parties involved. Upon the 14 request of a party, the hearing officer shall hold the hearing 15 at a location neutral to the parties if the hearing officer 16 determines that there is no cost for securing the use of the neutral location. Once appointed, the impartial due process 17 hearing officer shall not communicate with the State Board of 18 Education or its employees concerning the hearing, except that, 19 20 where circumstances require, communications for administrative purposes that do not deal with substantive or procedural 21 22 matters or issues on the merits are authorized, provided that 23 the hearing officer promptly notifies all parties of the 24 substance of the communication as a matter of record.

(g-5) Unless the school district has previously provided
 prior written notice to the parent or student (if at least 18

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years of age or emancipated) regarding the subject matter of the hearing request, the school district shall, within 10 days after receiving a hearing request initiated by a parent or student (if at least 18 years of age or emancipated), provide a written response to the request that shall include all of the following:

7 (1) An explanation of why the school district proposed
8 or refused to take the action or actions described in the
9 hearing request.

10 (2) A description of other options the IEP team11 considered and the reasons why those options were rejected.

12 (3) A description of each evaluation procedure,
13 assessment, record, report, or other evidence the school
14 district used as the basis for the proposed or refused
15 action or actions.

16 (4) A description of the factors that are or were
17 relevant to the school district's proposed or refused
18 action or actions.

19 (q-10) When the hearing request has been initiated by a 20 school district, within 10 days after receiving the request, the parent or student (if at least 18 years of age or 21 22 emancipated) shall provide the school district with a response 23 that specifically addresses the issues raised in the school 24 district's hearing request. The parent's or student's response 25 shall be provided in writing, unless he or she is illiterate or 26 has a disability that prevents him or her from providing a

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written response. The parent's or student's response may be provided in his or her native language, if other than English. In the event that illiteracy or another disabling condition prevents the parent or student from providing a written response, the school district shall assist the parent or student in providing the written response.

(g-15) Within 15 days after receiving notice of the hearing 7 8 request, the non-requesting party may challenge the 9 sufficiency of the request by submitting its challenge in 10 writing to the hearing officer. Within 5 days after receiving 11 the challenge to the sufficiency of the request, the hearing officer shall issue a determination of the challenge in writing 12 13 to the parties. In the event that the hearing officer upholds 14 the challenge, the party who requested the hearing may, with 15 the consent of the non-requesting party or hearing officer, 16 file an amended request. Amendments are permissible for the purpose of raising issues beyond those in the initial hearing 17 18 request. In addition, the party who requested the hearing may amend the request once as a matter of right by filing the 19 20 amended request within 5 days after filing the initial request. 21 An amended request, other than an amended request as a matter 22 of right, shall be filed by the date determined by the hearing 23 officer, but in no event any later than 5 days prior to the 24 date of the hearing. If an amended request, other than an amended request as a matter of right, raises issues that were 25 26 not part of the initial request, the applicable timeline for a

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hearing, including the timeline under subsection (g-20) of this
 Section, shall recommence.

(g-20) Within 15 days after receiving a request for a 3 4 hearing from a parent or student (if at least 18 years of age 5 or emancipated) or, in the event that the school district 6 requests a hearing, within 15 days after initiating the request, the school district shall convene a resolution meeting 7 with the parent and relevant members of the IEP team who have 8 specific knowledge of the facts contained in the request for 9 10 the purpose of resolving the problem that resulted in the 11 request. The resolution meeting shall include a representative of the school district who has decision-making authority on 12 13 behalf of the school district. Unless the parent is accompanied 14 by an attorney at the resolution meeting, the school district 15 may not include an attorney representing the school district.

16 The resolution meeting may not be waived unless agreed to in writing by the school district and the parent or student (if 17 18 at least 18 years of age or emancipated) or the parent or student (if at least 18 years of age or emancipated) and the 19 20 school district agree in writing to utilize mediation in place of the resolution meeting. If either party fails to cooperate 21 22 in the scheduling or convening of the resolution meeting, the 23 hearing officer may order an extension of the timeline for 24 completion of the resolution meeting or, upon the motion of a 25 party and at least 7 days after ordering the non-cooperating 26 party to cooperate, order the dismissal of the hearing request

or the granting of all relief set forth in the request, as
 appropriate.

In the event that the school district and the parent or 3 4 student (if at least 18 years of age or emancipated) agree to a 5 resolution of the problem that resulted in the hearing request, 6 the terms of the resolution shall be committed to writing and signed by the parent or student (if at least 18 years of age or 7 8 emancipated) and the representative of the school district with 9 decision-making authority. The agreement shall be legally 10 binding and shall be enforceable in any State or federal court 11 of competent jurisdiction. In the event that the parties utilize the resolution meeting process, the process shall 12 13 continue until no later than the 30th day following the receipt 14 of the hearing request by the non-requesting party (or as 15 properly extended by order of the hearing officer) to resolve 16 the issues underlying the request, at which time the timeline for completion of the impartial due process hearing shall 17 18 commence. The State Board of Education may, by rule, establish additional procedures for the conduct of resolution meetings. 19

20 (g-25) If mutually agreed to in writing, the parties to a 21 hearing request may request State-sponsored mediation as a 22 substitute for the resolution process described in subsection 23 (g-20) of this Section or may utilize mediation at the close of 24 the resolution process if all issues underlying the hearing 25 request have not been resolved through the resolution process. 26 (g-30) If mutually agreed to in writing, the parties to a 10000HB4193ham001 -10- LRB100 16077 AXK 36065 a

1 hearing request may waive the resolution process described in 2 subsection (q-20) of this Section. Upon signing a written 3 agreement to waive the resolution process, the parties shall be 4 required to forward the written waiver to the hearing officer 5 appointed to the case within 2 business days following the 6 signing of the waiver by the parties. The timeline for the impartial due process hearing shall commence on the date of the 7 8 signing of the waiver by the parties.

9 (g-35) The timeline for completing the impartial due 10 process hearing, as set forth in subsection (h) of this 11 Section, shall be initiated upon the occurrence of any one of 12 the following events:

(1) The unsuccessful completion of the resolution
 process as described in subsection (g-20) of this Section.

15 (2) The mutual agreement of the parties to waive the
16 resolution process as described in subsection (g-25) or
17 (g-30) of this Section.

(g-40) The hearing officer shall convene a prehearing 18 conference no later than 14 days before the scheduled date for 19 20 the due process hearing for the general purpose of aiding in 21 the fair, orderly, and expeditious conduct of the hearing. The 22 hearing officer shall provide the parties with written notice 23 of the prehearing conference at least 7 days in advance of the 24 conference. The written notice shall require the parties to 25 notify the hearing officer by a date certain whether they 26 intend to participate in the prehearing conference. The hearing

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1 officer may conduct the prehearing conference in person or by 2 telephone. Each party shall at the prehearing conference (1) 3 disclose whether it is represented by legal counsel or intends 4 to retain legal counsel; (2) clarify matters it believes to be 5 in dispute in the case and the specific relief being sought; 6 (3) disclose whether there are any additional evaluations for the student that it intends to introduce into the hearing 7 record that have not been previously disclosed to the other 8 9 parties; (4) disclose a list of all documents it intends to 10 introduce into the hearing record, including the date and a 11 brief description of each document; and (5) disclose the names of all witnesses it intends to call to testify at the hearing. 12 13 The hearing officer shall specify the order of presentation to 14 be used at the hearing. If the prehearing conference is held by 15 telephone, the parties shall transmit the information required 16 in this paragraph in such a manner that it is available to all parties at the time of the prehearing conference. The State 17 Education may, by rule, establish additional 18 Board of procedures for the conduct of prehearing conferences. 19

20 (g-45) The impartial due process hearing officer shall not 21 initiate or participate in any ex parte communications with the 22 parties, except to arrange the date, time, and location of the 23 prehearing conference, due process hearing, or other status 24 conferences convened at the discretion of the hearing officer 25 and to receive confirmation of whether a party intends to 26 participate in the prehearing conference. 1 (q-50) The parties shall disclose and provide to each other any evidence which they intend to submit into the hearing 2 3 record no later than 5 days before the hearing. Any party to a 4 hearing has the right to prohibit the introduction of any 5 evidence at the hearing that has not been disclosed to that party at least 5 days before the hearing. The party requesting 6 a hearing shall not be permitted at the hearing to raise issues 7 8 that were not raised in the party's initial or amended request, 9 unless otherwise permitted in this Section.

10 (q-55) All reasonable efforts must be made by the parties 11 to present their respective cases at the hearing within a cumulative period of 7 days. When scheduling hearing dates, the 12 13 hearing officer shall schedule the final day of the hearing no more than 30 calendar days after the first day of the hearing 14 15 unless good cause is shown. This subsection (q-55) shall not be 16 applied in a manner that (i) denies any party to the hearing a fair and reasonable allocation of time and opportunity to 17 18 present its case in its entirety or (ii) deprives any party to the hearing of the safeguards accorded under the federal 19 20 Individuals with Disabilities Education Improvement Act of 2004 (Public Law 108-446), regulations promulgated under the 21 22 Individuals with Disabilities Education Improvement Act of 2004, or any other applicable law. The school district shall 23 24 present evidence that the special education needs of the child 25 have been appropriately identified and that the special 26 education program and related services proposed to meet the

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1 needs of the child are adequate, appropriate, and available. Any party to the hearing shall have the right to (1) be 2 represented by counsel and be accompanied and advised by 3 4 individuals with special knowledge or training with respect to 5 the problems of children with disabilities, at the party's own 6 expense; (2) present evidence and confront and cross-examine witnesses; (3) move for the exclusion of witnesses from the 7 8 hearing until they are called to testify, provided, however, that this provision may not be invoked to exclude the 9 10 individual designated by a party to assist that party or its 11 representative in the presentation of the case; (4) obtain a written or electronic verbatim record of the proceedings within 12 13 30 days of receipt of a written request from the parents by the school district; and (5) obtain a written decision, including 14 15 findings of fact and conclusions of law, within 10 calendar 16 days, excluding Saturday, Sunday, and any State holiday, after the conclusion of the hearing. If at issue, the school district 17 shall present evidence that it has properly identified and 18 evaluated the nature and severity of the student's suspected or 19 20 identified disability and that, if the student has been or 21 should have been determined eligible for special education and 22 related services, that it is providing or has offered a free 23 appropriate public education to the student in the least 24 restrictive environment, consistent with procedural safeguards 25 and in accordance with an individualized educational program. 26 At any time prior to the conclusion of the hearing, the

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1 impartial due process hearing officer shall have the authority 2 to require additional information and order independent evaluations for the student at the expense of the school 3 4 district. The State Board of Education and the school district 5 shall share equally the costs of providing a written or 6 electronic verbatim record of the proceedings. Any party may request that the due process hearing officer issue a subpoena 7 to compel the testimony of witnesses or the production of 8 9 documents relevant to the resolution of the hearing. Whenever a 10 person refuses to comply with any subpoena issued under this 11 Section, the circuit court of the county in which that hearing is pending, on application of the impartial hearing officer or 12 13 the party requesting the issuance of the subpoena, may compel compliance through the contempt powers of the court in the same 14 15 manner as if the requirements of a subpoena issued by the court 16 had been disobeyed.

(h) The impartial hearing officer shall issue a written 17 decision, including findings of fact and conclusions of law, 18 within 10 calendar days, excluding Saturday, Sunday, and any 19 20 State holiday, after the conclusion of the hearing and send by 21 certified mail a copy of the decision to the parents or student (if the student requests the hearing), the school district, the 22 director of special education, legal representatives of the 23 24 parties, and the State Board of Education. Unless the hearing 25 officer has granted specific extensions of time at the request of a party, a final decision, including the clarification of a 26

1 decision requested under this subsection, shall be reached and mailed to the parties named above not later than 45 days after 2 3 the initiation of the timeline for conducting the hearing, as 4 described in subsection (q-35) of this Section. The decision 5 shall specify the educational and related services that shall be provided to the student in accordance with the student's 6 needs and the timeline for which the school district shall 7 submit evidence to the State Board of Education to demonstrate 8 9 compliance with the hearing officer's decision in the event 10 that the decision orders the school district to undertake 11 corrective action. The hearing officer shall retain jurisdiction for the sole purpose of considering a request for 12 13 clarification of the final decision submitted in writing by a party to the impartial hearing officer within 5 days after 14 15 receipt of the decision. A copy of the request for 16 clarification shall specify the portions of the decision for which clarification is sought and shall be mailed to all 17 parties of record and to the State Board of Education. The 18 request shall operate to stay implementation of those portions 19 20 of the decision for which clarification is sought, pending 21 action on the request by the hearing officer, unless the 22 parties otherwise agree. The hearing officer shall issue a 23 clarification of the specified portion of the decision or issue 24 a partial or full denial of the request in writing within 10 25 days of receipt of the request and mail copies to all parties to whom the decision was mailed. This subsection does not 26

permit a party to request, or authorize a hearing officer to entertain, reconsideration of the decision itself. The statute of limitations for seeking review of the decision shall be tolled from the date the request is submitted until the date the hearing officer acts upon the request. The hearing officer's decision shall be binding upon the school district and the parents unless a civil action is commenced.

8 (i) Any party to an impartial due process hearing aggrieved by the final written decision of the impartial due process 9 10 hearing officer shall have the right to commence a civil action 11 with respect to the issues presented in the impartial due process hearing. That civil action shall be brought in any 12 13 court of competent jurisdiction within 120 days after a copy of 14 the decision of the impartial due process hearing officer is 15 mailed to the party as provided in subsection (h). The civil 16 action authorized by this subsection shall not be exclusive of any rights or causes of action otherwise available. The 17 commencement of a civil action under this subsection shall 18 operate as a supersedeas. In any action brought under this 19 20 subsection the Court shall receive the records of the impartial due process hearing, shall hear additional evidence at the 21 22 request of a party, and, basing its decision on the preponderance of the evidence, shall grant such relief as the 23 24 court determines is appropriate. In any instance where a school 25 district willfully disregards applicable regulations or 26 statutes regarding a child covered by this Article, and which

disregard has been detrimental to the child, the school district shall be liable for any reasonable attorney's fees incurred by the parent in connection with proceedings under this Section.

5 (j) During the pendency of any administrative or judicial proceeding conducted pursuant to this Section, including 6 mediation (if the school district or other public entity 7 8 voluntarily agrees to participate in mediation), unless the 9 school district and the parents or student (if at least 18 10 years of age or emancipated) otherwise agree, the student shall 11 remain in his or her present educational placement and continue in his or her present eligibility status and special education 12 13 and related services, if any. If mediation fails to resolve the 14 dispute between the parties, or if the parties do not agree to 15 use mediation, the parent (or student if 18 years of age or 16 older or emancipated) shall have 10 days after the mediation concludes, or after a party declines to use mediation, to file 17 a request for a due process hearing in order to continue to 18 invoke the "stay-put" provisions of this subsection (j). If 19 20 applying for initial admission to the school district, the 21 student shall, with the consent of the parents (if the student 22 is not at least 18 years of age or emancipated), be placed in 23 the school district program until all such proceedings have 24 been completed. The costs for any special education and related 25 services or placement incurred following 60 school days after 26 the initial request for evaluation shall be borne by the school

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1 district if the services or placement is in accordance with the final determination as to the special education and related 2 3 services or placement that must be provided to the child, 4 provided that during that 60-day 60 day period there have been 5 no delays caused by the child's parent. The requirements and procedures of this subsection (j) shall be included in the 6 uniform notices developed by the State Superintendent under 7 subsection (q) of Section 14-8.02 of this Code. 8

9 (k) Whenever the parents of a child of the type described 10 in Section 14-1.02 are not known or τ are unavailable τ or the 11 child is a youth in care as defined in Section 4d of the Children and Family Services Act, a person shall be assigned to 12 13 serve as surrogate parent for the child in matters relating to 14 the identification, evaluation, and educational placement of 15 the child and the provision of a free appropriate public 16 education to the child. Persons shall be assigned as surrogate parents by the State Superintendent of Education. The State 17 18 Board of Education shall promulgate rules and regulations establishing qualifications of those persons 19 and their 20 responsibilities and the procedures to be followed in making 21 assignments of persons as surrogate parents. Surrogate parents 22 shall not be employees of the school district, an agency 23 created by joint agreement under Section 10-22.31, an agency 24 involved in the education or care of the student, or the State 25 Board of Education. Services of any person assigned as 26 surrogate parent shall terminate if the parent becomes

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1 available unless otherwise requested by the parents. The 2 assignment of a person as surrogate parent at no time 3 supersedes, terminates, or suspends the parents' legal 4 authority relative to the child. Any person participating in 5 good faith as surrogate parent on behalf of the child before 6 school officials or a hearing officer shall have immunity from civil or criminal liability that otherwise might result by 7 reason of that participation, except in cases of willful and 8 9 wanton misconduct.

10 (1) At all stages of the hearing, the hearing officer shall 11 require that interpreters be made available by the school 12 district for persons who are deaf or for persons whose normally 13 spoken language is other than English.

(m) If any provision of this Section or its application to any person or circumstance is held invalid, the invalidity of that provision or application does not affect other provisions or applications of the Section that can be given effect without the invalid application or provision, and to this end the provisions of this Section are severable, unless otherwise provided by this Section.

21 (Source: P.A. 100-122, eff. 8-18-17; 100-159, eff. 8-18-17; 22 revised 1-22-18.)

23 Section 99. Effective date. This Act takes effect upon 24 becoming law.".