

Rep. Thaddeus Jones

## Filed: 4/6/2018

	10000HB4204ham001	LRB100 16292 SMS 36982 a
1	AMENDMENT TO HOUSE BILL 4204	
2	AMENDMENT NO Amend H	House Bill 4204 by replacing
3	everything after the enacting clause with the following:	
4 5	"Section 1. This Act may be Homeless Veterans and Working Fami	
6	Section 5. The Illinois Lottery Law is amended by changing	
7	Sections 2, 9.1, and 20 and by adding Section 21.10 as follows:	
8	(20 ILCS 1605/2) (from Ch. 120, par. 1152)	
9	(Text of Section before amendm	ent by P.A. 100-466)
10	Sec. 2. This Act is enacted	to implement and establish
11	within the State a lottery to be conducted by the State through	
12	the Department. The entire net proceeds of the Lottery are to	
13	be used for the support of the State's Common School Fund,	
14	except as provided in subsection (o) of Section 9.1 and	
15	Sections 21.5, 21.6, 21.7, 21.8	, <del>and</del> 21.9 <u>, and 21.10</u> . The

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1 General Assembly finds that it is in the public interest for 2 the Department to conduct the functions of the Lottery with the 3 assistance of a private manager under a management agreement 4 overseen by the Department. The Department shall be accountable 5 to the General Assembly and the people of the State through a 6 comprehensive system of regulation, audits, reports, and enduring operational oversight. The Department's ongoing 7 8 conduct of the Lottery through a management agreement with a 9 private manager shall act to promote and ensure the integrity, 10 security, honesty, and fairness of the Lottery's operation and 11 administration. It is the intent of the General Assembly that the Department shall conduct the Lottery with the assistance of 12 13 a private manager under a management agreement at all times in a manner consistent with 18 U.S.C. 1307(a)(1), 1307(b)(1), 14 15 1953(b)(4).

16 (Source: P.A. 98-649, eff. 6-16-14; 99-933, eff. 1-27-17.)

17 (Text of Section after amendment by P.A. 100-466)

Sec. 2. This Act is enacted to implement and establish 18 19 within the State a lottery to be conducted by the State through the Department. The entire net proceeds of the Lottery are to 20 21 be used for the support of the State's Common School Fund, 22 except as provided in subsection (o) of Section 9.1 and 23 Sections 21.5, 21.6, 21.7, 21.8, and 21.9, and 21.10. The 24 General Assembly finds that it is in the public interest for 25 the Department to conduct the functions of the Lottery with the

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1 assistance of a private manager under a management agreement overseen by the Department. The Department shall be accountable 2 3 to the General Assembly and the people of the State through a 4 comprehensive system of regulation, audits, reports, and 5 enduring operational oversight. The Department's ongoing 6 conduct of the Lottery through a management agreement with a private manager shall act to promote and ensure the integrity, 7 security, honesty, and fairness of the Lottery's operation and 8 9 administration. It is the intent of the General Assembly that 10 the Department shall conduct the Lottery with the assistance of 11 a private manager under a management agreement at all times in a manner consistent with 18 U.S.C. 1307(a)(1), 1307(b)(1), 12 13 1953(b)(4).

Beginning with Fiscal Year 2018 and every year thereafter, any moneys transferred from the State Lottery Fund to the Common School Fund shall be supplemental to, and not in lieu of, any other money due to be transferred to the Common School Fund by law or appropriation.

19 (Source: P.A. 99-933, eff. 1-27-17; 100-466, eff. 6-1-18.)

20 (20 ILCS 1605/9.1)

21 Sec. 9.1. Private manager and management agreement.

22 (a) As used in this Section:

23 "Offeror" means a person or group of persons that responds24 to a request for qualifications under this Section.

25 "Request for qualifications" means all materials and

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1 documents prepared by the Department to solicit the following 2 from offerors:

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(1) Statements of qualifications.

4 (2) Proposals to enter into a management agreement, 5 including the identity of any prospective vendor or vendors 6 that the offeror intends to initially engage to assist the 7 offeror in performing its obligations under the management 8 agreement.

9 "Final offer" means the last proposal submitted by an 10 offeror in response to the request for qualifications, 11 including the identity of any prospective vendor or vendors 12 that the offeror intends to initially engage to assist the 13 offeror in performing its obligations under the management 14 agreement.

15 "Final offeror" means the offeror ultimately selected by 16 the Governor to be the private manager for the Lottery under 17 subsection (h) of this Section.

(b) By September 15, 2010, the Governor shall select a private manager for the total management of the Lottery with integrated functions, such as lottery game design, supply of goods and services, and advertising and as specified in this Section.

(c) Pursuant to the terms of this subsection, the Department shall endeavor to expeditiously terminate the existing contracts in support of the Lottery in effect on the effective date of this amendatory Act of the 96th General 10000HB4204ham001 -5- LRB100 16292 SMS 36982 a

1 Assembly in connection with the selection of the private manager. As part of its obligation to terminate these contracts 2 3 and select the private manager, the Department shall establish 4 a mutually agreeable timetable to transfer the functions of 5 existing contractors to the private manager so that existing Lottery operations are not materially diminished or impaired 6 during the transition. To that end, the Department shall do the 7 8 following:

9 (1) where such contracts contain a provision 10 authorizing termination upon notice, the Department shall 11 provide notice of termination to occur upon the mutually 12 agreed timetable for transfer of functions;

13 (2) upon the expiration of any initial term or renewal 14 term of the current Lottery contracts, the Department shall 15 not renew such contract for a term extending beyond the 16 mutually agreed timetable for transfer of functions; or

(3) in the event any current contract provides for termination of that contract upon the implementation of a contract with the private manager, the Department shall perform all necessary actions to terminate the contract on the date that coincides with the mutually agreed timetable for transfer of functions.

If the contracts to support the current operation of the Lottery in effect on the effective date of this amendatory Act of the 96th General Assembly are not subject to termination as provided for in this subsection (c), then the Department may 10000HB4204ham001

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include a provision in the contract with the private manager
 specifying a mutually agreeable methodology for incorporation.

3 (c-5) The Department shall include provisions in the 4 management agreement whereby the private manager shall, for a 5 fee, and pursuant to a contract negotiated with the Department 6 (the "Employee Use Contract"), utilize the services of current Department employees to assist in the administration and 7 8 operation of the Lottery. The Department shall be the employer of all such bargaining unit employees assigned to perform such 9 10 work for the private manager, and such employees shall be State 11 employees, as defined by the Personnel Code. Department employees shall operate under the same employment policies, 12 13 rules, regulations, and procedures, as other employees of the 14 Department. In addition, neither historical representation 15 rights under the Illinois Public Labor Relations Act, nor 16 existing collective bargaining agreements, shall be disturbed by the management agreement with the private manager for the 17 18 management of the Lottery.

(d) The management agreement with the private manager shallinclude all of the following:

21 (1) A term not to exceed 10 years, including any 22 renewals.

(2) A provision specifying that the Department:
(A) shall exercise actual control over all
significant business decisions;

(A-5) has the authority to direct or countermand

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operating decisions by the private manager at any time;

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(B) has ready access at any time to information regarding Lottery operations;

4 (C) has the right to demand and receive information
5 from the private manager concerning any aspect of the
6 Lottery operations at any time; and

7 (D) retains ownership of all trade names,
8 trademarks, and intellectual property associated with
9 the Lottery.

10 (3) A provision imposing an affirmative duty on the 11 private manager to provide the Department with material 12 information and with any information the private manager 13 reasonably believes the Department would want to know to 14 enable the Department to conduct the Lottery.

15 (4) A provision requiring the private manager to 16 provide the Department with advance notice of any operating decision that bears significantly on the public interest, 17 including, but not limited to, decisions on the kinds of 18 games to be offered to the public and decisions affecting 19 20 the relative risk and reward of the games being offered, so 21 the Department has a reasonable opportunity to evaluate and countermand that decision. 22

(5) A provision providing for compensation of the
 private manager that may consist of, among other things, a
 fee for services and a performance based bonus as
 consideration for managing the Lottery, including terms

1 that may provide the private manager with an increase in 2 compensation if Lottery revenues grow by a specified 3 percentage in a given year.

(6) (Blank).

5 (7) A provision requiring the deposit of all Lottery 6 proceeds to be deposited into the State Lottery Fund except 7 as otherwise provided in Section 20 of this Act.

8 (8) A provision requiring the private manager to locate
9 its principal office within the State.

10 (8-5) A provision encouraging that at least 20% of the 11 cost of contracts entered into for goods and services by the private manager in connection with its management of 12 13 the Lottery, other than contracts with sales agents or 14 technical advisors, be awarded to businesses that are a 15 minority-owned business, a women-owned business, or a business owned by a person with disability, as those terms 16 17 are defined in the Business Enterprise for Minorities, 18 Women, and Persons with Disabilities Act.

(9) A requirement that so long as the private manager complies with all the conditions of the agreement under the oversight of the Department, the private manager shall have the following duties and obligations with respect to the management of the Lottery:

24 (A) The right to use equipment and other assets25 used in the operation of the Lottery.

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(B) The rights and obligations under contracts

with retailers and vendors. 1 (C) The implementation of a comprehensive security 2 3 program by the private manager. 4 (D) The implementation of a comprehensive system 5 of internal audits. (E) The implementation of a program by the private 6 7 manager to curb compulsive gambling by persons playing 8 the Lottery. 9 (F) A system for determining (i) the type of 10 Lottery games, (ii) the method of selecting winning 11 tickets, (iii) the manner of payment of prizes to holders of winning tickets, (iv) the frequency of 12 13 drawings of winning tickets, (v) the method to be used 14 in selling tickets, (vi) a system for verifying the 15 validity of tickets claimed to be winning tickets, 16 (vii) the basis upon which retailer commissions are 17 established by the manager, and (viii) minimum 18 payouts.

(10) A requirement that advertising and promotion mustbe consistent with Section 7.8a of this Act.

(11) A requirement that the private manager market the Lottery to those residents who are new, infrequent, or lapsed players of the Lottery, especially those who are most likely to make regular purchases on the Internet as permitted by law.

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(12) A code of ethics for the private manager's

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officers and employees.

(13) A requirement that the Department monitor and 2 3 oversee the private manager's practices and take action 4 that the Department considers appropriate to ensure that 5 the private manager is in compliance with the terms of the management agreement, while allowing the manager, unless 6 specifically prohibited by 7 law or the management 8 agreement, to negotiate and sign its own contracts with 9 vendors.

10 (14) A provision requiring the private manager to 11 periodically file, at least on an annual basis, appropriate 12 financial statements in a form and manner acceptable to the 13 Department.

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(15) Cash reserves requirements.

(16) Procedural requirements for obtaining the prior
approval of the Department when a management agreement or
an interest in a management agreement is sold, assigned,
transferred, or pledged as collateral to secure financing.

19 (17) Grounds for the termination of the management20 agreement by the Department or the private manager.

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(18) Procedures for amendment of the agreement.

(19) A provision requiring the private manager to engage in an open and competitive bidding process for any procurement having a cost in excess of \$50,000 that is not a part of the private manager's final offer. The process shall favor the selection of a vendor deemed to have submitted a proposal that provides the Lottery with the best overall value. The process shall not be subject to the provisions of the Illinois Procurement Code, unless specifically required by the management agreement.

5 transition of rights and obligations, (20)The including any associated equipment or other assets used in 6 the operation of the Lottery, from the manager to any 7 manager of the lottery, 8 successor including the 9 Department, following the termination of or foreclosure 10 upon the management agreement.

11 (21) Right of use of copyrights, trademarks, and 12 service marks held by the Department in the name of the 13 State. The agreement must provide that any use of them by 14 the manager shall only be for the purpose of fulfilling its 15 obligations under the management agreement during the term 16 of the agreement.

17 (22) The disclosure of any information requested by the
18 Department to enable it to comply with the reporting
19 requirements and information requests provided for under
20 subsection (p) of this Section.

(e) Notwithstanding any other law to the contrary, the Department shall select a private manager through a competitive request for qualifications process consistent with Section 20-35 of the Illinois Procurement Code, which shall take into account:

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(1) the offeror's ability to market the Lottery to

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those residents who are new, infrequent, or lapsed players of the Lottery, especially those who are most likely to make regular purchases on the Internet;

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4 (2) the offeror's ability to address the State's
5 concern with the social effects of gambling on those who
6 can least afford to do so;

7 (3) the offeror's ability to provide the most
8 successful management of the Lottery for the benefit of the
9 people of the State based on current and past business
10 practices or plans of the offeror; and

(4) the offeror's poor or inadequate past performance in servicing, equipping, operating or managing a lottery on behalf of Illinois, another State or foreign government and attracting persons who are not currently regular players of a lottery.

16 (f) The Department may retain the services of an advisor or 17 advisors with significant experience in financial services or the management, operation, and procurement of goods, services, 18 19 and equipment for a government-run lottery to assist in the 20 preparation of the terms of the request for qualifications and 21 selection of the private manager. Any prospective advisor 22 seeking to provide services under this subsection (f) shall 23 disclose any material business or financial relationship 24 during the past 3 years with any potential offeror, or with a 25 contractor or subcontractor presently providing goods, 26 services, or equipment to the Department to support the

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1 Lottery. The Department shall evaluate the material business or financial relationship of each prospective advisor. 2 The Department shall not select any prospective advisor with a 3 4 substantial business or financial relationship that the 5 Department deems to impair the objectivity of the services to be provided by the prospective advisor. During the course of 6 the advisor's engagement by the Department, and for a period of 7 8 one year thereafter, the advisor shall not enter into any 9 business or financial relationship with any offeror or any 10 vendor identified to assist an offeror in performing its 11 obligations under the management agreement. Any advisor retained by the Department shall be disqualified from being an 12 offeror. The Department shall not include terms in the request 13 14 for qualifications that provide a material advantage whether 15 directly or indirectly to any potential offeror, or any 16 subcontractor presently providing goods, contractor or 17 services, or equipment to the Department to support the 18 Lottery, including terms contained in previous responses to 19 requests for proposals or qualifications submitted to 20 Illinois, another State or foreign government when those terms 21 are uniquely associated with a particular potential offeror, 22 contractor, or subcontractor. The request for proposals 23 22, offered by the Department on December 2008 as "LOT08GAMESYS" and reference number "22016176" is declared 24 25 void.

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(g) The Department shall select at least 2 offerors as

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1 finalists to potentially serve as the private manager no later 2 than August 9, 2010. Upon making preliminary selections, the Department shall schedule a public hearing on the finalists' 3 4 proposals and provide public notice of the hearing at least 7 5 calendar days before the hearing. The notice must include all of the following: 6

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(1) The date, time, and place of the hearing.

(2) The subject matter of the hearing.

(3) A brief description of the management agreement to 9 10 be awarded.

11 The identity of the offerors that have been (4)selected as finalists to serve as the private manager. 12

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(5) The address and telephone number of the Department.

14 (h) At the public hearing, the Department shall (i) provide 15 sufficient time for each finalist to present and explain its 16 proposal to the Department and the Governor or the Governor's designee, including an opportunity to respond to questions 17 posed by the Department, Governor, or designee and (ii) allow 18 the public and non-selected offerors to comment on the 19 20 presentations. The Governor or a designee shall attend the 21 public hearing. After the public hearing, the Department shall 22 have 14 calendar days to recommend to the Governor whether a 23 management agreement should be entered into with a particular 24 finalist. After reviewing the Department's recommendation, the 25 Governor may accept or reject the Department's recommendation, and shall select a final offeror as the private manager by 26

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publication of a notice in the Illinois Procurement Bulletin on or before September 15, 2010. The Governor shall include in the notice a detailed explanation and the reasons why the final offeror is superior to other offerors and will provide management services in a manner that best achieves the objectives of this Section. The Governor shall also sign the management agreement with the private manager.

8 (i) Any action to contest the private manager selected by 9 the Governor under this Section must be brought within 7 10 calendar days after the publication of the notice of the 11 designation of the private manager as provided in subsection 12 (h) of this Section.

(j) The Lottery shall remain, for so long as a private manager manages the Lottery in accordance with provisions of this Act, a Lottery conducted by the State, and the State shall not be authorized to sell or transfer the Lottery to a third party.

(k) Any tangible personal property used exclusively in connection with the lottery that is owned by the Department and leased to the private manager shall be owned by the Department in the name of the State and shall be considered to be public property devoted to an essential public and governmental function.

(1) The Department may exercise any of its powers under
this Section or any other law as necessary or desirable for the
execution of the Department's powers under this Section.

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1 (m) Neither this Section nor any management agreement 2 entered into under this Section prohibits the General Assembly 3 from authorizing forms of gambling that are not in direct 4 competition with the Lottery.

5 (n) The private manager shall be subject to a complete 6 investigation in the third, seventh, and tenth years of the agreement (if the agreement is for a 10-year term) by the 7 8 Department in cooperation with the Auditor General to determine 9 whether the private manager has complied with this Section and 10 the management agreement. The private manager shall bear the 11 cost of an investigation or reinvestigation of the private manager under this subsection. 12

13 (o) The powers conferred by this Section are in addition 14 and supplemental to the powers conferred by any other law. If 15 any other law or rule is inconsistent with this Section, 16 including, but not limited to, provisions of the Illinois Procurement Code, then this Section controls as to 17 anv management agreement entered into under this Section. This 18 Section and any rules adopted under this Section contain full 19 20 and complete authority for a management agreement between the 21 Department and a private manager. No law, procedure, 22 proceeding, publication, notice, consent, approval, order, or 23 act by the Department or any other officer, Department, agency, 24 or instrumentality of the State or any political subdivision is 25 required for the Department to enter into a management agreement under this Section. This Section contains full and 26

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1 complete authority for the Department to approve any contracts 2 entered into by a private manager with a vendor providing 3 goods, services, or both goods and services to the private 4 manager under the terms of the management agreement, including 5 subcontractors of such vendors.

6 Upon receipt of a written request from the Chief 7 Procurement Officer, the Department shall provide to the Chief 8 Procurement Officer a complete and un-redacted copy of the 9 management agreement or any contract that is subject to the 10 Department's approval authority under this subsection (o). The 11 Department shall provide a copy of the agreement or contract to the Chief Procurement Officer in the time specified by the 12 13 Chief Procurement Officer in his or her written request, but no later than 5 business days after the request is received by the 14 15 Department. The Chief Procurement Officer must retain any 16 portions of the management agreement or of any contract designated by the Department as confidential, proprietary, or 17 trade secret information in complete confidence pursuant to 18 subsection (g) of Section 7 of the Freedom of Information Act. 19 20 The Department shall also provide the Chief Procurement Officer with reasonable advance written notice of any contract that is 21 22 pending Department approval.

Notwithstanding any other provision of this Section to the contrary, the Chief Procurement Officer shall adopt administrative rules, including emergency rules, to establish a procurement process to select a successor private manager if 10000HB4204ham001 -18- LRB100 16292 SMS 36982 a

a private management agreement has been terminated. 1 The selection process shall at a minimum take into account the 2 3 criteria set forth in items (1) through (4) of subsection (e) 4 of this Section and may include provisions consistent with 5 subsections (f), (g), (h), and (i) of this Section. The Chief Procurement Officer shall also implement and administer the 6 adopted selection process upon the termination of a private 7 8 management agreement. The Department, after the Chief 9 Procurement Officer certifies that the procurement process has 10 been followed in accordance with the rules adopted under this 11 subsection (o), shall select a final offeror as the private manager and sign the management agreement with the private 12 13 manager.

Except as provided in Sections 21.5, 21.6, 21.7, 21.8, and 21.9<u>, and 21.10</u>, the Department shall distribute all proceeds of lottery tickets and shares sold in the following priority and manner:

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(1) The payment of prizes and retailer bonuses.

19 (2) The payment of costs incurred in the operation and
20 administration of the Lottery, including the payment of
21 sums due to the private manager under the management
22 agreement with the Department.

(3) On the last day of each month or as soon thereafter
as possible, the State Comptroller shall direct and the
State Treasurer shall transfer from the State Lottery Fund
to the Common School Fund an amount that is equal to the

proceeds transferred in the corresponding month of fiscal year 2009, as adjusted for inflation, to the Common School Fund.

4 (4) On or before the last day of each fiscal year,
5 deposit any remaining proceeds, subject to payments under
6 items (1), (2), and (3) into the Capital Projects Fund each
7 fiscal year.

8 (p) The Department shall be subject to the following 9 reporting and information request requirements:

10 (1) the Department shall submit written quarterly 11 reports to the Governor and the General Assembly on the 12 activities and actions of the private manager selected 13 under this Section;

(2) upon request of the Chief Procurement Officer, the 14 15 Department shall promptly produce information related to 16 the procurement activities of the Department and the 17 private manager requested by the Chief Procurement 18 Officer; the Chief Procurement Officer must retain 19 confidential, proprietary, or trade secret information 20 designated by the Department in complete confidence pursuant to subsection (g) of Section 7 of the Freedom of 21 Information Act; and 22

(3) at least 30 days prior to the beginning of the
 Department's fiscal year, the Department shall prepare an
 annual written report on the activities of the private
 manager selected under this Section and deliver that report

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1 to the Governor and General Assembly. 2 (Source: P.A. 99-933, eff. 1-27-17; 100-391, eff. 8-25-17.) 3 (20 ILCS 1605/20) (from Ch. 120, par. 1170) 4 Sec. 20. State Lottery Fund. (a) There is created in the State Treasury a special fund 5 to be known as the "State Lottery Fund". Such fund shall 6 7 consist of all revenues received from (1) the sale of lottery tickets or shares, (net of commissions, fees representing those 8 9 expenses that are directly proportionate to the sale of tickets 10 or shares at the agent location, and prizes of less than \$600 which have been validly paid at the agent level), (2) 11 12 application fees, and (3) all other sources including moneys credited or transferred thereto from any other fund or source 13 14 pursuant to law. Interest earnings of the State Lottery Fund 15 shall be credited to the Common School Fund.

(b) The receipt and distribution of moneys under Section
21.5 of this Act shall be in accordance with Section 21.5.

18 (c) The receipt and distribution of moneys under Section19 21.6 of this Act shall be in accordance with Section 21.6.

20 (d) The receipt and distribution of moneys under Section
21 21.7 of this Act shall be in accordance with Section 21.7.

(e) The receipt and distribution of moneys under Section23 21.8 of this Act shall be in accordance with Section 21.8.

(f) The receipt and distribution of moneys under Section21.9 of this Act shall be in accordance with Section 21.9.

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1	(g) The receipt and distribution of moneys under Section	
2	21.10 of this Act shall be in accordance with Section 21.10.	
3	(Source: P.A. 98-649, eff. 6-16-14.)	
4	(20 ILCS 1605/21.10 new)	
5	Sec. 21.10. Scratch-off for homelessness prevention	
6	programs.	
7	(a) The Department shall offer a special instant	
8	scratch-off game to fund homelessness prevention programs. The	
9	game shall commence on July 1, 2019 or as soon thereafter, at	
10	the discretion of the Director, as is reasonably practical. The	
11	operation of the game shall be governed by this Act and any	
12	rules adopted by the Department. If any provision of this	
13	Section is inconsistent with any other provision of this Act,	
14	then this Section governs.	
15	(b) The Homelessness Prevention Revenue Fund is created as	
16	a special fund in the State treasury. The net revenue from the	
17	scratch-off game to fund homelessness prevention programs	
18	shall be deposited into the Homelessness Prevention Revenue	
19	Fund. Subject to appropriation, moneys in the Fund shall be	
20	used by the Department of Human Services solely for grants to	
21	homelessness prevention and assistance projects under the	
22	Homelessness Prevention Act.	
23	As used in this subsection, "net revenue" means the total	
24	amount for which tickets have been sold less the sum of the	
25	amount paid out in the prizes and the actual administrative	

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1 expenses of the Department solely related to the scratch-off 2 game under this Section. 3 (c) During the time that tickets are sold for the 4 scratch-off game to fund homelessness prevention programs, the 5 Department shall not unreasonably diminish the efforts devoted to marketing any other instant scratch-off lottery game. 6 (d) The Department may adopt any rules necessary to 7 implement and administer the provisions of this Section. 8 9 (e) Nothing in this Section shall be construed to affect 10 any revenue that any Homelessness Prevention line item receives 11 through the General Revenue Fund or the Illinois Affordable Housing Trust Fund. 12 13 Section 10. The State Finance Act is amended by adding 14 Section 5.886 as follows: (30 ILCS 105/5.886 new) 15 16 Sec. 5.886. The Homelessness Prevention Revenue Fund. 17 Section 95. No acceleration or delay. Where this Act makes 18 changes in a statute that is represented in this Act by text 19 that is not yet or no longer in effect (for example, a Section 20 represented by multiple versions), the use of that text does 21 not accelerate or delay the taking effect of (i) the changes 22 made by this Act or (ii) provisions derived from any other

23 Public Act.

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Section 99. Effective date. This Act takes effect upon
 becoming law.".