

100TH GENERAL ASSEMBLY State of Illinois 2017 and 2018 HB5724

by Rep. Sonya M. Harper

SYNOPSIS AS INTRODUCED:

65 ILCS 5/11-74.4-4 65 ILCS 5/11-74.4-4.3 new 65 ILCS 5/11-74.4-8e new from Ch. 24, par. 11-74.4-4

Amends the Tax Increment Allocation Redevelopment Act of the Illinois Municipal Code. Provides that on or after the effective date of the amendatory Act, tax increment revenues may be utilized for jointly undertaken and performed redevelopment projects only in an amount equal to the percentage of eligible costs undertaken within the redevelopment project area that received the revenue. Provides that tax increment revenues received in one redevelopment project area may not be used for eligible costs in another redevelopment project area and tax increment revenues may not be transferred to another redevelopment project area. Provides that if there are any contracts or agreements in force on the effective date of the amendatory Act, tax increment revenues may continue to be used or transferred to another redevelopment project area or utilized for jointly undertaken and performed redevelopment projects only to the extent necessary to comply with the contract or agreement. Provides that a municipality must post on its website, at least quarterly, how all revenue received under this Act was expended, including to whom each expense was paid.

LRB100 20239 AWJ 35524 b

FISCAL NOTE ACT MAY APPLY 1 AN ACT concerning local government.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Illinois Municipal Code is amended by changing Section 11-74.4-4 and by adding Sections 11-74.4-4.3

 and 11-74.4-8e as follows:
- 7 (65 ILCS 5/11-74.4-4) (from Ch. 24, par. 11-74.4-4)

Sec. 11-74.4-4. Municipal powers and duties; redevelopment 8 9 project areas. The changes made by this amendatory Act of the 10 91st General Assembly do not apply to a municipality that, (i) before the effective date of this amendatory Act of the 91st 11 General Assembly, has adopted an ordinance or resolution fixing 12 a time and place for a public hearing under Section 11-74.4-5 13 14 or (ii) before July 1, 1999, has adopted an ordinance or resolution providing for a feasibility study under Section 15 16 11-74.4-4.1, but has not yet adopted an ordinance approving redevelopment plans and redevelopment projects or designating 17 redevelopment project areas under this Section, until after 18 19 that municipality adopts an ordinance approving redevelopment plans and redevelopment projects or designating redevelopment 20 21 project areas under this Section; thereafter the changes made 22 by this amendatory Act of the 91st General Assembly apply to the same extent that they apply to redevelopment plans and 23

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redevelopment projects that were approved and redevelopment projects that were designated before the effective date of this amendatory Act of the 91st General Assembly.

A municipality may:

(a) By ordinance introduced in the governing body of the municipality within 14 to 90 days from the completion the hearing specified in Section 11-74.4-5 approve redevelopment plans and redevelopment projects, designate redevelopment project areas pursuant to notice and hearing required by this Act. No redevelopment project area shall be designated unless a plan and project are approved prior to the designation of such area and such area shall include only those contiquous parcels of real property and improvements thereon substantially benefited by the proposed redevelopment project improvements. Upon adoption of the ordinances, the municipality shall forthwith transmit to the county clerk of the county or counties within which the redevelopment project area is located a certified copy of the ordinances, a legal description of the redevelopment project area, a map of the redevelopment project area, identification of the year that the county clerk shall use for determining the total initial equalized assessed value of the redevelopment project area consistent with subsection (a) of Section 11-74.4-9, and a list of the parcel or tax identification number of each parcel of property included in

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redevelopment project area.

- (b) Make and enter into all contracts with property owners, developers, tenants, overlapping taxing bodies, and others necessary or incidental to the implementation and furtherance of its redevelopment plan and project. Contract provisions concerning loan repayment obligations in contracts entered into on or after the effective date of this amendatory Act of the 93rd General Assembly shall terminate no later than the last to occur of the estimated dates of completion of the redevelopment project and retirement of the obligations issued to finance redevelopment project costs as required by item (3) of subsection (n) of Section 11-74.4-3. Payments received under contracts entered into by the municipality prior to the effective date of this amendatory Act of the 93rd General Assembly that are received after the redevelopment project area has been terminated by municipal ordinance shall be deposited into a special fund of the municipality to be used for other community redevelopment needs within the redevelopment project area.
- (c) Within a redevelopment project area, acquire by purchase, donation, lease or eminent domain; own, convey, lease, mortgage or dispose of land and other property, real or personal, or rights or interests therein, and grant or acquire licenses, easements and options with respect thereto, all in the manner and at such price the

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municipality determines is reasonably necessary to achieve the objectives of the redevelopment plan and project. No conveyance, lease, mortgage, disposition of land or other property owned by a municipality, or agreement relating to the development of such municipal property shall be made except upon the adoption of an ordinance by the corporate authorities of the municipality. Furthermore, conveyance, lease, mortgage, or other disposition of land owned by a municipality or agreement relating to the development of such municipal property shall be made without making public disclosure of the terms of the disposition and all bids and proposals made in response to the municipality's request. The procedures for obtaining and proposals shall provide reasonable opportunity for any person to submit alternative proposals or bids.

- (d) Within a redevelopment project area, clear any area by demolition or removal of any existing buildings and structures.
- (e) Within a redevelopment project area, renovate or rehabilitate or construct any structure or building, as permitted under this Act.
- (f) Install, repair, construct, reconstruct or relocate streets, utilities and site improvements essential to the preparation of the redevelopment area for use in accordance with a redevelopment plan.

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- 1 (g) Within a redevelopment project area, fix, charge 2 and collect fees, rents and charges for the use of any 3 building or property owned or leased by it or any part 4 thereof, or facility therein.
 - (h) Accept grants, guarantees and donations of property, labor, or other things of value from a public or private source for use within a project redevelopment area.
 - (i) Acquire and construct public facilities within a redevelopment project area, as permitted under this Act.
 - (j) Incur project redevelopment costs and reimburse developers who incur redevelopment project costs redevelopment agreement; provided, authorized by а however, that on and after the effective date of this amendatory Act of the 91st General Assembly, municipality shall incur redevelopment project costs (except for planning costs and any other eligible costs authorized by municipal ordinance or resolution that are subsequently included in the redevelopment plan for the area and are incurred by the municipality after the ordinance or resolution is adopted) that are not consistent with the program for accomplishing the objectives of the redevelopment plan as included in that plan and approved by the municipality until the municipality has amended the redevelopment plan as provided elsewhere in this Act.
 - (k) Create a commission of not less than 5 or more than 15 persons to be appointed by the mayor or president of the

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municipality with the consent of the majority of the governing board of the municipality. Members of commission appointed after the effective date of this amendatory Act of 1987 shall be appointed for initial terms of 1, 2, 3, 4 and 5 years, respectively, in such numbers as to provide that the terms of not more than 1/3 of all such members shall expire in any one year. Their successors shall be appointed for a term of 5 years. The commission, subject to approval of the corporate authorities may exercise the powers enumerated in this Section. commission shall also have the power to hold the public this division hearings required by and make recommendations to the corporate authorities concerning adoption of redevelopment plans, redevelopment projects and designation of redevelopment project areas.

- (1) Make payment in lieu of taxes or a portion thereof to taxing districts. If payments in lieu of taxes or a portion thereof are made to taxing districts, those payments shall be made to all districts within a project redevelopment area on a basis which is proportional to the current collections of revenue which each taxing district receives from real property in the redevelopment project area.
- (m) Exercise any and all other powers necessary to effectuate the purposes of this Act.
 - (n) If any member of the corporate authority, a member

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of commission established pursuant to Section 11-74.4-4(k) of this Act, or an employee or consultant of the municipality involved in the planning and preparation of a redevelopment plan, or project for a redevelopment project area or proposed redevelopment project area, as defined in Sections 11-74.4-3(i) through (k) of this Act, owns or controls an interest, direct or indirect, in any property included in any redevelopment area, or proposed redevelopment area, he or she shall disclose the same in writing to the clerk of the municipality, and shall also so disclose the dates and terms and conditions of any disposition of any such interest, which disclosures shall be acknowledged by the corporate authorities and entered upon the minute books of the corporate authorities. If an individual holds such an interest then that individual shall refrain from any further official involvement in regard to such redevelopment plan, project or area, from voting on any matter pertaining to such redevelopment plan, project or area, or communicating with other members concerning corporate authorities, commission or employees concerning any matter pertaining to said redevelopment plan, project or area. Furthermore, no such member or employee shall acquire of any interest direct, or indirect, in any property in a redevelopment area or proposed redevelopment area after either (a) such individual obtains knowledge of such plan, project or area or (b)

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first public notice of such plan, project or area pursuant to Section 11-74.4-6 of this Division, whichever occurs first. For the purposes of this subsection, a property interest acquired in a single parcel of property by a member of the corporate authority, which property is used exclusively as the member's primary residence, shall not be deemed to constitute an interest in any property included in a redevelopment area or proposed redevelopment area that was established before December 31, 1989, but the member must disclose the acquisition to the municipal clerk under the provisions of this subsection. A single property interest acquired within one year after the effective date of this amendatory Act of the 94th General Assembly or 2 years after the effective date of this amendatory Act of the 95th General Assembly by a member of the corporate authority does not constitute an interest in any property included in redevelopment area or any proposed redevelopment area, regardless of when the redevelopment area was established, if (i) the property is used exclusively as the member's primary residence, (ii) the member discloses the acquisition to the municipal clerk the provisions of this subsection, (iii) acquisition is for fair market value, (iv) the member acquires the property as a result of the property being publicly advertised for sale, and (v) the member refrains from voting on, and communicating with other members

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concerning, when the benefits to the any matter redevelopment project or area would be significantly greater than the benefits to the municipality as a whole. For the purposes of this subsection, a month-to-month leasehold interest in a single parcel of property by a member of the corporate authority shall not be deemed to constitute an interest in any property included in any redevelopment area or proposed redevelopment area, but the member must disclose the interest to the municipal clerk under the provisions of this subsection.

(0) Create a Tax Increment Economic Development Advisory Committee to be appointed by the Mayor or President of the municipality with the consent of the majority of the governing board of the municipality, the members of which Committee shall be appointed for initial terms of 1, 2, 3, 4 and 5 years respectively, in such numbers as to provide that the terms of not more than 1/3of all such members shall expire in any one year. Their successors shall be appointed for a term of 5 years. The Committee shall have none of the powers enumerated in this Section. The Committee shall serve in an advisory capacity only. The Committee may advise the governing Board of the municipality and other municipal officials regarding development issues and opportunities within redevelopment project area or the area within the State Sales Tax Boundary. The Committee may also promote and

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publicize development opportunities in the redevelopment project area or the area within the State Sales Tax Boundary.

(p) Municipalities may jointly undertake and perform redevelopment plans and projects and utilize provisions of the Act wherever they have contiguous redevelopment project areas or they determine to adopt tax increment financing with respect to a redevelopment project area which includes contiguous real property within the boundaries of the municipalities, and in doing so, they may, by agreement between municipalities, issue obligations, separately or jointly, and expend revenues received under the Act for eligible expenses anywhere within contiguous redevelopment project areas or otherwise permitted in the Act. With respect redevelopment project areas that are established within a transit facility improvement area, the provisions of this subsection apply only with respect to such redevelopment project areas that are contiguous to each other.

On or after the effective date of this amendatory Act of the 100th General Assembly, revenues received under this Act may be utilized under this subsection (p) for jointly undertaken and performed redevelopment plans and projects only in an amount equal to the percentage of eligible costs undertaken within the redevelopment project area that received the revenue. However, if there are any contracts

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- (q) <u>Before the effective date of this amendatory Act of</u>
 <u>the 100th General Assembly, utilize Utilize</u> revenues,
 other than State sales tax increment revenues, received
 under this Act from one redevelopment project area for
 eligible costs in another redevelopment project area that
 is:
 - (i) contiguous to the redevelopment project area from which the revenues are received;
 - (ii) separated only by a public right of way from the redevelopment project area from which the revenues are received; or
 - (iii) separated only by forest preserve property from the redevelopment project area from which the revenues are received if the closest boundaries of the

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redevelopment project areas that are separated by the forest preserve property are less than one mile apart.

Utilize tax increment revenues for eligible costs that are received from a redevelopment project area created under the Industrial Jobs Recovery Law that is either contiguous to, or is separated only by a public right of way from, the redevelopment project area created under this which initially receives these revenues. Utilize revenues, other than State sales tax increment revenues, by transferring or loaning such revenues to a redevelopment project area created under the Industrial Jobs Recovery Law that is either contiguous to, or separated only by a public right of way from the redevelopment project area that initially produced and received those revenues; and, if the redevelopment project area (i) was established before the effective date of this amendatory Act of the 91st General Assembly and (ii) is located within a municipality with a population of more than 100,000, utilize revenues or proceeds of obligations authorized by Section 11-74.4-7 of this Act, other than use or occupation tax revenues, to pay any redevelopment project costs as defined by subsection (q) of Section 11-74.4-3 to the extent that the redevelopment project costs involve public property that is either contiguous to, or separated only by a public right of way from, a redevelopment project area whether or not redevelopment project costs or the source of payment

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for the costs are specifically set forth in the redevelopment plan for the redevelopment project area.

(r) If no redevelopment project has been initiated in a redevelopment project area within 7 years after the area was designated by ordinance under subsection (a), the municipality shall adopt an ordinance repealing the area's designation as a redevelopment project area; provided, however, that if an area received its designation more than 3 years before the effective date of this amendatory Act of 1994 and no redevelopment project has been initiated within 4 years after the effective date of this amendatory Act of 1994, the municipality shall adopt an ordinance repealing its designation as а redevelopment project Initiation of a redevelopment project shall be evidenced by either a signed redevelopment agreement or expenditures on eligible redevelopment project costs associated with a redevelopment project.

Notwithstanding any other provision of this Section to the contrary, with respect to a redevelopment project area designated by an ordinance that was adopted on July 29, 1998 by the City of Chicago, the City of Chicago shall adopt an ordinance repealing the area's designation as a redevelopment project area if no redevelopment project has been initiated in the redevelopment project area within 15 years after the designation of the area. The City of Chicago may retroactively repeal any ordinance adopted by

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the City of Chicago, pursuant to this subsection (r), that repealed the designation of a redevelopment project area designated by an ordinance that was adopted by the City of Chicago on July 29, 1998. The City of Chicago has 90 days after the effective date of this amendatory Act to repeal the ordinance. The changes to this Section made by this amendatory Act of the 96th General Assembly apply retroactively to July 27, 2005.

9 (Source: P.A. 99-792, eff. 8-12-16.)

- 10 (65 ILCS 5/11-74.4-4.3 new)
- 11 <u>Sec. 11-74.4-4.3. Use or transfer of revenues to another</u> 12 redevelopment project area.
 - (a) Notwithstanding any other provision of law other than subsection (b), revenues received under this Act in one redevelopment project area may not be used for eligible costs in another redevelopment project area on or after the effective date of this amendatory Act of the 100th General Assembly and revenues received under this Act may not be transferred to another redevelopment project area on or after the effective date of this amendatory Act of the 100th General Assembly.
 - (b) If there are any contracts or agreements in force on the effective date of this amendatory Act of the 100th General Assembly, including contracts or agreements for the purposes described in subsection (p) or (q) of Section 11-74.4-4 of this Act, revenues received under this Act may be continue to be

used for eligible costs in another redevelopment project area or transferred to another redevelopment project area after the effective date of this amendatory Act of the 100th General Assembly only to the extent necessary to comply with the contract or agreement. The contract or agreement may not be renewed or extended after the effective date of this amendatory Act of the 100th General Assembly unless the contract or agreement complies with the provisions of this Act at the time the contract is executed.

10 (65 ILCS 5/11-74.4-8e new)

Sec. 11-74.4-8e. Website posting of revenues received. A municipality must post on its website, at least quarterly, how all revenue received under this Act was expended, including to whom each expense was paid.