

## 100TH GENERAL ASSEMBLY State of Illinois 2017 and 2018 SB1521

Introduced 2/9/2017, by Sen. Heather A. Steans

## SYNOPSIS AS INTRODUCED:

305 ILCS 5/14-12

Amends the Illinois Public Aid Code. Makes a technical change in a Section concerning the hospital rate reform payment system.

LRB100 09155 KTG 19310 b

1 AN ACT concerning public aid.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Illinois Public Aid Code is amended by changing Section 14-12 as follows:
- 6 (305 ILCS 5/14-12)

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- Sec. 14-12. Hospital rate reform payment system. The The hospital payment system pursuant to Section 14-11 of this Article shall be as follows:
  - (a) Inpatient hospital services. Effective for discharges on and after July 1, 2014, reimbursement for inpatient general acute care services shall utilize the All Patient Refined Diagnosis Related Grouping (APR-DRG) software, version 30, distributed by 3M<sup>TM</sup> Health Information System.
    - (1) The Department shall establish Medicaid weighting factors to be used in the reimbursement system established under this subsection. Initial weighting factors shall be the weighting factors as published by 3M Health Information System, associated with Version 30.0 adjusted for the Illinois experience.
- 21 (2) The Department shall establish a 22 statewide-standardized amount to be used in the inpatient 23 reimbursement system. The Department shall publish these

amounts on its website no later than 10 calendar days prior to their effective date.

- (3) In addition to the statewide-standardized amount, the Department shall develop adjusters to adjust the rate of reimbursement for critical Medicaid providers or services for trauma, transplantation services, perinatal care, and Graduate Medical Education (GME).
- (4) The Department shall develop add-on payments to account for exceptionally costly inpatient stays, consistent with Medicare outlier principles. Outlier fixed loss thresholds may be updated to control for excessive growth in outlier payments no more frequently than on an annual basis, but at least triennially. Upon updating the fixed loss thresholds, the Department shall be required to update base rates within 12 months.
- (5) The Department shall define those hospitals or distinct parts of hospitals that shall be exempt from the APR-DRG reimbursement system established under this Section. The Department shall publish these hospitals' inpatient rates on its website no later than 10 calendar days prior to their effective date.
- (6) Beginning July 1, 2014 and ending on June 30, 2018, in addition to the statewide-standardized amount, the Department shall develop an adjustor to adjust the rate of reimbursement for safety-net hospitals defined in Section 5-5e.1 of this Code excluding pediatric hospitals.

- (7) Beginning July 1, 2014 and ending on June 30, 2018, in addition to the statewide-standardized amount, the Department shall develop an adjustor to adjust the rate of reimbursement for Illinois freestanding inpatient psychiatric hospitals that are not designated as children's hospitals by the Department but are primarily treating patients under the age of 21.
- (b) Outpatient hospital services. Effective for dates of service on and after July 1, 2014, reimbursement for outpatient services shall utilize the Enhanced Ambulatory Procedure Grouping (E-APG) software, version 3.7 distributed by  $3M^{\text{TM}}$  Health Information System.
  - (1) The Department shall establish Medicaid weighting factors to be used in the reimbursement system established under this subsection. The initial weighting factors shall be the weighting factors as published by 3M Health Information System, associated with Version 3.7.
  - (2) The Department shall establish service specific statewide-standardized amounts to be used in the reimbursement system.
    - (A) The initial statewide standardized amounts, with the labor portion adjusted by the Calendar Year 2013 Medicare Outpatient Prospective Payment System wage index with reclassifications, shall be published by the Department on its website no later than 10 calendar days prior to their effective date.

- (B) The Department shall establish adjustments to the statewide-standardized amounts for each Critical Access Hospital, as designated by the Department of Public Health in accordance with 42 CFR 485, Subpart F. The EAPG standardized amounts are determined separately for each critical access hospital such that simulated EAPG payments using outpatient base period paid claim data plus payments under Section 5A-12.4 of this Code net of the associated tax costs are equal to the estimated costs of outpatient base period claims data with a rate year cost inflation factor applied.
  - (3) In addition to the statewide-standardized amounts, the Department shall develop adjusters to adjust the rate of reimbursement for critical Medicaid hospital outpatient providers or services, including outpatient high volume or safety-net hospitals.
- (c) In consultation with the hospital community, the Department is authorized to replace 89 Ill. Admin. Code 152.150 as published in 38 Ill. Reg. 4980 through 4986 within 12 months of the effective date of this amendatory Act of the 98th General Assembly. If the Department does not replace these rules within 12 months of the effective date of this amendatory Act of the 98th General Assembly, the rules in effect for 152.150 as published in 38 Ill. Reg. 4980 through 4986 shall remain in effect until modified by rule by the Department. Nothing in this subsection shall be construed to mandate that

1 the Department file a replacement rule.

- (d) Transition period. There shall be a transition period to the reimbursement systems authorized under this Section that shall begin on the effective date of these systems and continue until June 30, 2018, unless extended by rule by the Department. To help provide an orderly and predictable transition to the new reimbursement systems and to preserve and enhance access to the hospital services during this transition, the Department shall allocate a transitional hospital access pool of at least \$290,000,000 annually so that transitional hospital access payments are made to hospitals.
  - (1) After the transition period, the Department may begin incorporating the transitional hospital access pool into the base rate structure.
  - (2) After the transition period, if the Department reduces payments from the transitional hospital access pool, it shall increase base rates, develop new adjustors, adjust current adjustors, develop new hospital access payments based on updated information, or any combination thereof by an amount equal to the decreases proposed in the transitional hospital access pool payments, ensuring that the entire transitional hospital access pool amount shall continue to be used for hospital payments.
- (e) Beginning 36 months after initial implementation, the Department shall update the reimbursement components in subsections (a) and (b), including standardized amounts and

- 1 weighting factors, and at least triennially and no more
- 2 frequently than annually thereafter. The Department shall
- 3 publish these updates on its website no later than 30 calendar
- 4 days prior to their effective date.
- 5 (f) Continuation of supplemental payments. Any
- 6 supplemental payments authorized under Illinois Administrative
- 7 Code 148 effective January 1, 2014 and that continue during the
- 8 period of July 1, 2014 through December 31, 2014 shall remain
- 9 in effect as long as the assessment imposed by Section 5A-2 is
- in effect.
- 11 (g) Notwithstanding subsections (a) through (f) of this
- 12 Section and notwithstanding the changes authorized under
- 13 Section 5-5b.1, any updates to the system shall not result in
- 14 any diminishment of the overall effective rates of
- 15 reimbursement as of the implementation date of the new system
- 16 (July 1, 2014). These updates shall not preclude variations in
- 17 any individual component of the system or hospital rate
- 18 variations. Nothing in this Section shall prohibit the
- 19 Department from increasing the rates of reimbursement or
- 20 developing payments to ensure access to hospital services.
- 21 Nothing in this Section shall be construed to guarantee a
- 22 minimum amount of spending in the aggregate or per hospital as
- 23 spending may be impacted by factors including but not limited
- to the number of individuals in the medical assistance program
- and the severity of illness of the individuals.
- 26 (h) The Department shall have the authority to modify by

- 1 rulemaking any changes to the rates or methodologies in this
- 2 Section as required by the federal government to obtain federal
- 3 financial participation for expenditures made under this
- 4 Section.
- 5 (i) Except for subsections (g) and (h) of this Section, the
- 6 Department shall, pursuant to subsection (c) of Section 5-40 of
- 7 the Illinois Administrative Procedure Act, provide for
- 8 presentation at the June 2014 hearing of the Joint Committee on
- 9 Administrative Rules (JCAR) additional written notice to JCAR
- 10 of the following rules in order to commence the second notice
- 11 period for the following rules: rules published in the Illinois
- Register, rule dated February 21, 2014 at 38 Ill. Reg. 4559
- 13 (Medical Payment), 4628 (Specialized Health Care Delivery
- 14 Systems), 4640 (Hospital Services), 4932 (Diagnostic Related
- 15 Grouping (DRG) Prospective Payment System (PPS)), and 4977
- 16 (Hospital Reimbursement Changes), and published in the
- 17 Illinois Register dated March 21, 2014 at 38 Ill. Reg. 6499
- 18 (Specialized Health Care Delivery Systems) and 6505 (Hospital
- 19 Services).
- 20 (Source: P.A. 98-651, eff. 6-16-14; 99-2, eff. 3-26-15.)