



101ST GENERAL ASSEMBLY

State of Illinois

2019 and 2020

SB1439

Introduced 2/13/2019, by Sen. Jil Tracy

SYNOPSIS AS INTRODUCED:

New Act

Creates the Full and Fair Noneconomic Damages Act. Provides that, in determining noneconomic damages, the fact finder may not consider: (i) evidence of a defendant's alleged wrongdoing, misconduct, or guilt; (ii) evidence of the defendant's wealth or financial resources; or (iii) any other evidence that is offered for the purpose of punishing the defendant, rather than offered for a compensatory purpose. Provides for bifurcated trials before the same jury in cases involving punitive damages, if requested by any defendant. Outlines the procedure for the bifurcated trials. Provides for court post-trial review of noneconomic damage awards pursuant to specified nonexclusive factors. Includes legislative findings, definitions, and applicability language. Effective immediately.

LRB101 06111 LNS 51132 b

1 AN ACT concerning civil law.

2 **Be it enacted by the People of the State of Illinois,**
3 **represented in the General Assembly:**

4 Section 1. Short title. This Act may be cited as the Full
5 and Fair Noneconomic Damages Act.

6 Section 5. Findings.

7 (a) The purpose of this Act is to ensure that individuals
8 receive full and fair compensatory damages, including damages
9 for pain and suffering.

10 (b) Pain and suffering awards are intended to provide an
11 injured person with compensation for the pain and suffering
12 resulting from the injury at issue in a particular lawsuit.

13 (c) Punitive damages are intended to punish a defendant for
14 wrongful conduct. Punitive damages are subject to certain
15 statutory requirements, must be based on the appropriate
16 evidence, and must be in accordance with the constitutional
17 jurisprudence of the Supreme Court of the United States.

18 (d) Pain and suffering awards are distinct from punitive
19 damages. Pain and suffering awards are intended to compensate a
20 person for his or her loss. They are not intended to punish a
21 defendant for wrongful conduct.

22 (e) For that reason, evidence that juries may consider in
23 awarding pain and suffering damages is different from evidence

1 courts may consider for punitive damages. For example, the
2 amount of a plaintiff's pain and suffering is not relevant to a
3 decision on wrongdoing, and the degree of the defendant's
4 wrongdoing is not relevant to the amount of pain and suffering.

5 (f) The size of noneconomic damage awards, which includes
6 pain and suffering, has increased dramatically in recent years.
7 While pain and suffering awards are inherently subjective, the
8 General Assembly believes that this inflation of noneconomic
9 damages is partially due to the improper consideration of
10 evidence of wrongdoing in assessing pain and suffering damages.

11 (g) Inflated damage awards create an improper resolution of
12 civil justice claims. The increased and improper costs of
13 litigation and resulting rise in insurance premiums are passed
14 on to the general public through higher prices for products and
15 services. Therefore, courts should provide juries with clear
16 instructions about the purpose of pain and suffering damages.
17 Courts should instruct juries that evidence of misconduct is
18 not to be considered in deciding compensation for noneconomic
19 damages. Rather, it is to be considered solely for the purpose
20 of deciding punitive damage awards.

21 (h) In each case in which an award for punitive damages is
22 requested, the defendant should have the right to request
23 bifurcation of a trial to ensure that evidence of misconduct is
24 not inappropriately considered by the jury in its determination
25 of liability and compensatory damages.

26 (i) As an additional protection, trial and appellate courts

1 should rigorously review pain and suffering awards to ensure
2 that they properly serve compensatory purposes and are not
3 excessive.

4 Section 10. Definitions. As used in this Act:

5 "Exemplary damages" means damages awarded as a penalty or
6 by way of punishment but not for compensatory purposes.
7 Exemplary damages are neither economic nor noneconomic
8 damages. "Exemplary damages" includes punitive damages.

9 "Noneconomic damages" means damages, recoverable in a tort
10 action, that are awarded for the purpose of compensating a
11 claimant for physical pain and suffering, mental or emotional
12 pain or anguish, loss of consortium, disfigurement, physical
13 impairment, loss of companionship and society, inconvenience,
14 loss of enjoyment of life, and all other nonpecuniary losses
15 other than exemplary or punitive damages.

16 "Pain and suffering" means the type of noneconomic damages
17 that cover actual physical pain and suffering that is the
18 proximate result of a physical injury sustained by a person.

19 Section 15. Noneconomic damages; determination.

20 (a) In determining noneconomic damages, the finder of fact
21 may not consider:

22 (1) evidence of a defendant's alleged wrongdoing,
23 misconduct, or guilt;

24 (2) evidence of a defendant's wealth or financial

1 resources; or

2 (3) any other evidence that is offered for the purpose
3 of punishing a defendant, rather than offered for a
4 compensatory purpose.

5 Section 20. Procedure for trial of compensatory and
6 punitive damages.

7 (a) All actions involving punitive damages tried before a
8 jury shall, if requested by any defendant, be conducted in a
9 bifurcated trial before the same jury.

10 (b) In the first stage of a bifurcated trial, the jury
11 shall determine liability for compensatory damages and the
12 amount of compensatory damages or nominal damages. Evidence
13 relevant only to the issues of punitive damages is not
14 admissible in this stage.

15 (c) Punitive damages may be awarded only if compensatory
16 damages have been awarded in the first stage of the trial. An
17 award of nominal damages cannot support an award of punitive
18 damages.

19 (d) In the second stage of a bifurcated trial, the jury
20 shall determine whether a defendant is liable for punitive
21 damages.

22 Section 25. Review of noneconomic damage awards.

23 (a) Upon a post-trial motion, a trial court shall perform a
24 rigorous analysis of the evidence supporting a noneconomic

1 damages award challenged as excessive. The court shall consider
2 in its analysis the following nonexclusive factors:

3 (1) Whether the evidence presented or the arguments of
4 counsel resulted in one or more of the following events in
5 the determination of a noneconomic damage award:

6 (i) It inflamed the passion or prejudice of the
7 trier of fact.

8 (ii) It resulted in the improper consideration of
9 the wealth of the defendant.

10 (iii) It resulted in the improper consideration of
11 the misconduct of the defendant so as to punish the
12 defendant in circumvention of statutory or
13 constitutional standards applicable to punitive damage
14 awards.

15 (2) Whether the verdict is in excess of verdicts
16 involving comparable injuries to similarly situated
17 plaintiffs.

18 (3) Whether there were any extraordinary circumstances
19 in the record to account for an award in excess of what was
20 granted by courts to similarly situated plaintiffs, with
21 consideration to the injury type, the severity of the
22 injury, and the plaintiff's age.

23 (b) A trial court upholding a noneconomic damages award
24 challenged as excessive shall set forth in writing its reasons
25 for upholding the award.

26 (c) A reviewing court shall use a de novo standard of

1 review when considering an appeal of a noneconomic damages
2 award on the grounds of excessiveness.

3 Section 30. Applicability. This Act applies to actions
4 filed on or after its effective date.

5 Section 99. Effective date. This Act takes effect upon
6 becoming law.