101ST GENERAL ASSEMBLY

State of Illinois

2019 and 2020

SB1632

Introduced 2/15/2019, by Sen. Laura Ellman

SYNOPSIS AS INTRODUCED:

35 ILCS 200/18-185

Amends the Property Tax Extension Limitation Law in the Property Tax Code. Provides that, for levy years 2019 and later, for school districts, the "aggregate extension base" is the greater of (A) the district's last preceding aggregate extension limit or (B) the district's last preceding aggregate extension, subject to certain adjustments. Provides that the term "aggregate extension limit" means the district's last preceding aggregate extension if the taxing district had utilized the maximum limiting rate permitted without referendum for each of the 3 immediately preceding levy years. Effective immediately.

LRB101 08270 HLH 53336 b

FISCAL NOTE ACT MAY APPLY HOUSING AFFORDABILITY IMPACT NOTE ACT MAY APPLY 1 AN ACT concerning revenue.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

Section 5. The Property Tax Code is amended by changing
Section 18-185 as follows:

6 (35 ILCS 200/18-185)

Sec. 18-185. Short title; definitions. This Division 5 may
be cited as the Property Tax Extension Limitation Law. As used
in this Division 5:

10 "Consumer Price Index" means the Consumer Price Index for 11 All Urban Consumers for all items published by the United 12 States Department of Labor.

"Extension limitation" means (a) the lesser of 5% or the percentage increase in the Consumer Price Index during the 12-month calendar year preceding the levy year or (b) the rate of increase approved by voters under Section 18-205.

17 "Affected county" means a county of 3,000,000 or more 18 inhabitants or a county contiguous to a county of 3,000,000 or 19 more inhabitants.

20 "Taxing district" has the same meaning provided in Section 21 1-150, except as otherwise provided in this Section. For the 22 1991 through 1994 levy years only, "taxing district" includes 23 only each non-home rule taxing district having the majority of

its 1990 equalized assessed value within any county or counties 1 2 contiguous to a county with 3,000,000 or more inhabitants. Beginning with the 1995 levy year, "taxing district" includes 3 only each non-home rule taxing district subject to this Law 4 5 before the 1995 levy year and each non-home rule taxing district not subject to this Law before the 1995 levy year 6 7 having the majority of its 1994 equalized assessed value in an 8 affected county or counties. Beginning with the levy year in 9 which this Law becomes applicable to a taxing district as provided in Section 18-213, "taxing district" also includes 10 11 those taxing districts made subject to this Law as provided in 12 Section 18-213.

13 "Aggregate extension" for taxing districts to which this Law applied before the 1995 levy year means the annual 14 15 corporate extension for the taxing district and those special 16 purpose extensions that are made annually for the taxing 17 district, excluding special purpose extensions: (a) made for the taxing district to pay interest or principal on general 18 obligation bonds that were approved by referendum; (b) made for 19 20 any taxing district to pay interest or principal on general obligation bonds issued before October 1, 1991; (c) made for 21 22 any taxing district to pay interest or principal on bonds 23 issued to refund or continue to refund those bonds issued before October 1, 1991; (d) made for any taxing district to pay 24 25 interest or principal on bonds issued to refund or continue to refund bonds issued after October 1, 1991 that were approved by 26

referendum; (e) made for any taxing district to pay interest or 1 2 principal on revenue bonds issued before October 1, 1991 for 3 payment of which a property tax levy or the full faith and credit of the unit of local government is pledged; however, a 4 5 tax for the payment of interest or principal on those bonds shall be made only after the governing body of the unit of 6 7 local government finds that all other sources for payment are 8 insufficient to make those payments; (f) made for payments 9 under a building commission lease when the lease payments are 10 for the retirement of bonds issued by the commission before 11 October 1, 1991, to pay for the building project; (g) made for 12 payments due under installment contracts entered into before 13 October 1, 1991; (h) made for payments of principal and 14 interest on bonds issued under the Metropolitan Water 15 Reclamation District Act to finance construction projects initiated before October 1, 1991; (i) made for payments of 16 17 principal and interest on limited bonds, as defined in Section 3 of the Local Government Debt Reform Act, in an amount not to 18 exceed the debt service extension base less the amount in items 19 20 (b), (c), (e), and (h) of this definition for non-referendum 21 obligations, except obligations initially issued pursuant to 22 referendum; (j) made for payments of principal and interest on 23 bonds issued under Section 15 of the Local Government Debt Reform Act; (k) made by a school district that participates in 24 25 the Special Education District of Lake County, created by 26 special education joint agreement under Section 10-22.31 of the

School Code, for payment of the school district's share of the 1 2 amounts required to be contributed by the Special Education District of Lake County to the Illinois Municipal Retirement 3 Fund under Article 7 of the Illinois Pension Code; the amount 4 5 of any extension under this item (k) shall be certified by the school district to the county clerk; (1) made to fund expenses 6 of providing joint recreational programs for persons with 7 disabilities under Section 5-8 of the Park District Code or 8 9 Section 11-95-14 of the Illinois Municipal Code; (m) made for 10 temporary relocation loan repayment purposes pursuant to 11 Sections 2-3.77 and 17-2.2d of the School Code; (n) made for 12 payment of principal and interest on any bonds issued under the 13 authority of Section 17-2.2d of the School Code; (o) made for contributions to a firefighter's pension fund created under 14 15 Article 4 of the Illinois Pension Code, to the extent of the 16 amount certified under item (5) of Section 4-134 of the 17 Illinois Pension Code; and (p) made for road purposes in the first year after a township assumes the rights, powers, duties, 18 19 assets, liabilities, obligations, property, and responsibilities of a road district abolished under 20 the provisions of Section 6-133 of the Illinois Highway Code. 21

"Aggregate extension" for the taxing districts to which this Law did not apply before the 1995 levy year (except taxing districts subject to this Law in accordance with Section 18-213) means the annual corporate extension for the taxing district and those special purpose extensions that are made

annually for the taxing district, excluding special purpose 1 2 extensions: (a) made for the taxing district to pay interest or principal on general obligation bonds that were approved by 3 referendum; (b) made for any taxing district to pay interest or 4 5 principal on general obligation bonds issued before March 1, 6 1995; (c) made for any taxing district to pay interest or 7 principal on bonds issued to refund or continue to refund those bonds issued before March 1, 1995; (d) made for any taxing 8 9 district to pay interest or principal on bonds issued to refund 10 or continue to refund bonds issued after March 1, 1995 that 11 were approved by referendum; (e) made for any taxing district 12 to pay interest or principal on revenue bonds issued before March 1, 1995 for payment of which a property tax levy or the 13 full faith and credit of the unit of local government is 14 pledged; however, a tax for the payment of interest or 15 16 principal on those bonds shall be made only after the governing 17 body of the unit of local government finds that all other sources for payment are insufficient to make those payments; 18 19 (f) made for payments under a building commission lease when 20 the lease payments are for the retirement of bonds issued by the commission before March 1, 1995 to pay for the building 21 22 project; (q) made for payments due under installment contracts 23 entered into before March 1, 1995; (h) made for payments of principal and interest on bonds issued under the Metropolitan 24 25 Water Reclamation District Act to finance construction projects initiated before October 1, 1991; (h-4) made for 26

stormwater management purposes by the Metropolitan Water 1 2 Reclamation District of Greater Chicago under Section 12 of the Metropolitan Water Reclamation District Act; (i) made for 3 payments of principal and interest on limited bonds, as defined 4 5 in Section 3 of the Local Government Debt Reform Act, in an amount not to exceed the debt service extension base less the 6 7 amount in items (b), (c), and (e) of this definition for 8 non-referendum obligations, except obligations initially 9 issued pursuant to referendum and bonds described in subsection 10 (h) of this definition; (j) made for payments of principal and 11 interest on bonds issued under Section 15 of the Local 12 Government Debt Reform Act; (k) made for payments of principal 13 and interest on bonds authorized by Public Act 88-503 and 14 issued under Section 20a of the Chicago Park District Act for 15 aquarium or museum projects; (1) made for payments of principal 16 and interest on bonds authorized by Public Act 87-1191 or 17 93-601 and (i) issued pursuant to Section 21.2 of the Cook County Forest Preserve District Act, (ii) issued under Section 18 19 42 of the Cook County Forest Preserve District Act for zoological park projects, or (iii) issued under Section 44.1 of 20 the Cook County Forest Preserve District Act for botanical 21 22 gardens projects; (m) made pursuant to Section 34-53.5 of the 23 School Code, whether levied annually or not; (n) made to fund expenses of providing joint recreational programs for persons 24 25 with disabilities under Section 5-8 of the Park District Code 26 or Section 11-95-14 of the Illinois Municipal Code; (o) made by

the Chicago Park District for recreational programs for persons 1 2 with disabilities under subsection (c) of Section 7.06 of the Chicago Park District Act; (p) made for contributions to a 3 firefighter's pension fund created under Article 4 of the 4 5 Illinois Pension Code, to the extent of the amount certified under item (5) of Section 4-134 of the Illinois Pension Code; 6 7 (q) made by Ford Heights School District 169 under Section 8 17-9.02 of the School Code; and (r) made for the purpose of 9 making employer contributions to the Public School Teachers' 10 Pension and Retirement Fund of Chicago under Section 34-53 of 11 the School Code.

12 "Aggregate extension" for all taxing districts to which 13 this Law applies in accordance with Section 18-213, except for those taxing districts subject to paragraph (2) of subsection 14 15 (e) of Section 18-213, means the annual corporate extension for 16 the taxing district and those special purpose extensions that 17 are made annually for the taxing district, excluding special purpose extensions: (a) made for the taxing district to pay 18 interest or principal on general obligation bonds that were 19 20 approved by referendum; (b) made for any taxing district to pay 21 interest or principal on general obligation bonds issued before 22 the date on which the referendum making this Law applicable to 23 the taxing district is held; (c) made for any taxing district to pay interest or principal on bonds issued to refund or 24 25 continue to refund those bonds issued before the date on which the referendum making this Law applicable to the taxing 26

district is held; (d) made for any taxing district to pay 1 2 interest or principal on bonds issued to refund or continue to refund bonds issued after the date on which the referendum 3 making this Law applicable to the taxing district is held if 4 5 the bonds were approved by referendum after the date on which the referendum making this Law applicable to the taxing 6 7 district is held; (e) made for any taxing district to pay 8 interest or principal on revenue bonds issued before the date 9 on which the referendum making this Law applicable to the 10 taxing district is held for payment of which a property tax 11 levy or the full faith and credit of the unit of local 12 government is pledged; however, a tax for the payment of interest or principal on those bonds shall be made only after 13 14 the governing body of the unit of local government finds that 15 all other sources for payment are insufficient to make those 16 payments; (f) made for payments under a building commission 17 lease when the lease payments are for the retirement of bonds issued by the commission before the date on which the 18 19 referendum making this Law applicable to the taxing district is 20 held to pay for the building project; (g) made for payments due under installment contracts entered into before the date on 21 22 which the referendum making this Law applicable to the taxing 23 district is held; (h) made for payments of principal and 24 interest on limited bonds, as defined in Section 3 of the Local 25 Government Debt Reform Act, in an amount not to exceed the debt 26 service extension base less the amount in items (b), (c), and

(e) of this definition for non-referendum obligations, except 1 obligations initially issued pursuant to referendum; (i) made 2 3 for payments of principal and interest on bonds issued under Section 15 of the Local Government Debt Reform Act; (j) made 4 5 for a qualified airport authority to pay interest or principal on general obligation bonds issued for the purpose of paying 6 7 obligations due under, or financing airport facilities 8 required to be acquired, constructed, installed or equipped 9 pursuant to, contracts entered into before March 1, 1996 (but 10 not including any amendments to such a contract taking effect 11 on or after that date); (k) made to fund expenses of providing 12 joint recreational programs for persons with disabilities 13 under Section 5-8 of the Park District Code or Section 11-95-14 of the Illinois Municipal Code; (1) made for contributions to a 14 15 firefighter's pension fund created under Article 4 of the 16 Illinois Pension Code, to the extent of the amount certified 17 under item (5) of Section 4-134 of the Illinois Pension Code; and (m) made for the taxing district to pay interest or 18 19 principal on general obligation bonds issued pursuant to 20 Section 19-3.10 of the School Code.

21 "Aggregate extension" for all taxing districts to which 22 this Law applies in accordance with paragraph (2) of subsection 23 (e) of Section 18-213 means the annual corporate extension for 24 the taxing district and those special purpose extensions that 25 are made annually for the taxing district, excluding special 26 purpose extensions: (a) made for the taxing district to pay

1 interest or principal on general obligation bonds that were 2 approved by referendum; (b) made for any taxing district to pay interest or principal on general obligation bonds issued before 3 the effective date of this amendatory Act of 1997; (c) made for 4 5 any taxing district to pay interest or principal on bonds issued to refund or continue to refund those bonds issued 6 before the effective date of this amendatory Act of 1997; (d) 7 8 made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund bonds issued after 9 10 the effective date of this amendatory Act of 1997 if the bonds 11 were approved by referendum after the effective date of this 12 amendatory Act of 1997; (e) made for any taxing district to pay 13 interest or principal on revenue bonds issued before the 14 effective date of this amendatory Act of 1997 for payment of 15 which a property tax levy or the full faith and credit of the 16 unit of local government is pledged; however, a tax for the 17 payment of interest or principal on those bonds shall be made only after the governing body of the unit of local government 18 finds that all other sources for payment are insufficient to 19 20 make those payments; (f) made for payments under a building 21 commission lease when the lease payments are for the retirement 22 of bonds issued by the commission before the effective date of 23 this amendatory Act of 1997 to pay for the building project; (g) made for payments due under installment contracts entered 24 25 into before the effective date of this amendatory Act of 1997; (h) made for payments of principal and interest on limited 26

bonds, as defined in Section 3 of the Local Government Debt 1 2 Reform Act, in an amount not to exceed the debt service extension base less the amount in items (b), (c), and (e) of 3 this definition for non-referendum obligations, 4 except 5 obligations initially issued pursuant to referendum; (i) made for payments of principal and interest on bonds issued under 6 Section 15 of the Local Government Debt Reform Act; (j) made 7 8 for a qualified airport authority to pay interest or principal 9 on general obligation bonds issued for the purpose of paying 10 obligations due under, or financing airport facilities 11 required to be acquired, constructed, installed or equipped 12 pursuant to, contracts entered into before March 1, 1996 (but 13 not including any amendments to such a contract taking effect 14 on or after that date); (k) made to fund expenses of providing 15 joint recreational programs for persons with disabilities 16 under Section 5-8 of the Park District Code or Section 11-95-14 17 of the Illinois Municipal Code; and (1) made for contributions to a firefighter's pension fund created under Article 4 of the 18 Illinois Pension Code, to the extent of the amount certified 19 20 under item (5) of Section 4-134 of the Illinois Pension Code.

"Debt service extension base" means an amount equal to that portion of the extension for a taxing district for the 1994 levy year, or for those taxing districts subject to this Law in accordance with Section 18-213, except for those subject to paragraph (2) of subsection (e) of Section 18-213, for the levy year in which the referendum making this Law applicable to the

taxing district is held, or for those taxing districts subject 1 2 to this Law in accordance with paragraph (2) of subsection (e) 3 of Section 18-213 for the 1996 levy year, constituting an extension for payment of principal and interest on bonds issued 4 5 by the taxing district without referendum, but not including excluded non-referendum bonds. For park districts (i) that were 6 7 first subject to this Law in 1991 or 1995 and (ii) whose 8 extension for the 1994 levy year for the payment of principal 9 and interest on bonds issued by the park district without 10 referendum (but not including excluded non-referendum bonds) 11 was less than 51% of the amount for the 1991 levy year 12 constituting an extension for payment of principal and interest on bonds issued by the park district without referendum (but 13 14 not including excluded non-referendum bonds), "debt service 15 extension base" means an amount equal to that portion of the 16 extension for the 1991 levy year constituting an extension for 17 payment of principal and interest on bonds issued by the park district without referendum (but not including excluded 18 non-referendum bonds). A debt 19 service extension base 20 established or increased at any time pursuant to any provision of this Law, except Section 18-212, shall be increased each 21 22 year commencing with the later of (i) the 2009 levy year or 23 (ii) the first levy year in which this Law becomes applicable to the taxing district, by the lesser of 5% or the percentage 24 25 increase in the Consumer Price Index during the 12-month 26 calendar year preceding the levy year. The debt service

1 extension base may be established or increased as provided 2 under Section 18-212. "Excluded non-referendum bonds" means (i) bonds authorized by Public Act 88-503 and issued under 3 Section 20a of the Chicago Park District Act for aquarium and 4 5 museum projects; (ii) bonds issued under Section 15 of the 6 Reform Act; Local Government Debt or (iii) refunding 7 obligations issued to refund or to continue to refund 8 obligations initially issued pursuant to referendum.

"Special purpose extensions" include, but are not limited 9 10 to, extensions for levies made on an annual basis for 11 unemployment and workers' compensation, self-insurance, 12 contributions to pension plans, and extensions made pursuant to 13 Section 6-601 of the Illinois Highway Code for a road district's permanent road fund whether levied annually or not. 14 15 The extension for a special service area is not included in the 16 aggregate extension.

"Aggregate extension base" means, for taxing districts 17 other than school districts, the taxing district's last 18 preceding aggregate extension as adjusted under Sections 19 20 18-135, 18-215, 18-230, and 18-206. For taxing districts that are school districts, "aggregate extension base" means: (i) for 21 22 levy years before 2019, the taxing district's last preceding 23 aggregate extension as adjusted under Sections 18-135, 18-215, 24 18-230, and 18-206; and (ii) for levy years 2019 and later, the 25 greater of (A) the taxing district's last preceding aggregate extension limit or (B) the taxing district's last preceding 26

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aggregate extension, as adjusted under Sections 18-135, 1 18-215, 18-230, and 18-206. An adjustment under Section 18-135 2 shall be made for the 2007 levy year and all subsequent levy 3 years whenever one or more counties within which a taxing 4 5 district is located (i) used estimated valuations or rates when extending taxes in the taxing district for the last preceding 6 7 levy year that resulted in the over or under extension of taxes, or (ii) increased or decreased the tax extension for the 8 9 last preceding levy year as required by Section 18-135(c). 10 Whenever an adjustment is required under Section 18-135, the 11 aggregate extension base of the taxing district shall be equal 12 to the amount that the aggregate extension of the taxing 13 district would have been for the last preceding levy year if either or both (i) actual, rather than estimated, valuations or 14 rates had been used to calculate the extension of taxes for the 15 16 last levy year, or (ii) the tax extension for the last preceding levy year had not been adjusted as required by 17 subsection (c) of Section 18-135. 18

Notwithstanding any other provision of law, for levy year
20 2012, the aggregate extension base for West Northfield School
21 District No. 31 in Cook County shall be \$12,654,592.

22 "Levy year" has the same meaning as "year" under Section 23 1-155.

24 <u>"Aggregate extension limit" means the district's last</u>
25 preceding aggregate extension if the taxing district had
26 <u>utilized the maximum limiting rate permitted without</u>

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referendum for each of the 3 immediately preceding levy years, as adjusted under Section 18-135, 18-215, 18-230, and 18-206.

3 "New property" means (i) the assessed value, after final board of review or board of appeals action, of new improvements 4 5 or additions to existing improvements on any parcel of real property that increase the assessed value of that real property 6 7 during the levy year multiplied by the equalization factor issued by the Department under Section 17-30, (ii) the assessed 8 9 value, after final board of review or board of appeals action, 10 of real property not exempt from real estate taxation, which 11 real property was exempt from real estate taxation for any 12 portion of the immediately preceding levy year, multiplied by 13 the equalization factor issued by the Department under Section 17-30, including the assessed value, upon final stabilization 14 15 of occupancy after new construction is complete, of any real 16 property located within the boundaries of an otherwise or 17 previously exempt military reservation that is intended for residential use and owned by or leased to a private corporation 18 or other entity, (iii) in counties that classify in accordance 19 20 with Section 4 of Article IX of the Illinois Constitution, an incentive property's additional assessed value resulting from 21 22 a scheduled increase in the level of assessment as applied to 23 the first year final board of review market value, and (iv) any increase in assessed value due to oil or gas production from an 24 25 oil or gas well required to be permitted under the Hydraulic 26 Fracturing Regulatory Act that was not produced in or accounted 1 for during the previous levy year. In addition, the county 2 clerk in a county containing a population of 3,000,000 or more 3 shall include in the 1997 recovered tax increment value for any 4 school district, any recovered tax increment value that was 5 applicable to the 1995 tax year calculations.

"Qualified airport authority" means an airport authority
organized under the Airport Authorities Act and located in a
county bordering on the State of Wisconsin and having a
population in excess of 200,000 and not greater than 500,000.

10 "Recovered tax increment value" means, except as otherwise 11 provided in this paragraph, the amount of the current year's 12 equalized assessed value, in the first year after а 13 municipality terminates the designation of an area as а redevelopment project area previously established under the 14 15 Tax Increment Allocation Development Act in the Illinois 16 Municipal Code, previously established under the Industrial 17 Jobs Recovery Law in the Illinois Municipal Code, previously established under the Economic Development Project Area Tax 18 19 Increment Act of 1995, or previously established under the 20 Economic Development Area Tax Increment Allocation Act, of each taxable lot, block, tract, or parcel of real property in the 21 22 redevelopment project area over and above the initial equalized 23 assessed value of each property in the redevelopment project area. For the taxes which are extended for the 1997 levy year, 24 the recovered tax increment value for a non-home rule taxing 25 26 district that first became subject to this Law for the 1995

levy year because a majority of its 1994 equalized assessed 1 2 value was in an affected county or counties shall be increased 3 if a municipality terminated the designation of an area in 1993 as a redevelopment project area previously established under 4 5 the Tax Increment Allocation Development Act in the Illinois Municipal Code, previously established under the Industrial 6 7 Jobs Recovery Law in the Illinois Municipal Code, or previously 8 established under the Economic Development Area Tax Increment 9 Allocation Act, by an amount equal to the 1994 equalized 10 assessed value of each taxable lot, block, tract, or parcel of 11 real property in the redevelopment project area over and above 12 the initial equalized assessed value of each property in the redevelopment project area. In the first year after 13 а 14 municipality removes a taxable lot, block, tract, or parcel of 15 real property from a redevelopment project area established 16 under the Tax Increment Allocation Development Act in the 17 Illinois Municipal Code, the Industrial Jobs Recovery Law in the Illinois Municipal Code, or the Economic Development Area 18 19 Tax Increment Allocation Act, "recovered tax increment value" 20 means the amount of the current year's equalized assessed value 21 of each taxable lot, block, tract, or parcel of real property 22 removed from the redevelopment project area over and above the 23 initial equalized assessed value of that real property before 24 removal from the redevelopment project area.

Except as otherwise provided in this Section, "limiting rate" means a fraction the numerator of which is the last

preceding aggregate extension base times an amount equal to one 1 2 plus the extension limitation defined in this Section and the denominator of which is the current year's equalized assessed 3 value of all real property in the territory under the 4 5 jurisdiction of the taxing district during the prior levy year. For those taxing districts that reduced their aggregate 6 7 extension for the last preceding levy year, except for school that reduced their extension for educational 8 districts 9 purposes pursuant to Section 18-206, the highest aggregate 10 extension in any of the last 3 preceding levy years shall be 11 used for the purpose of computing the limiting rate. The 12 denominator shall not include new property or the recovered tax 13 increment value. If a new rate, a rate decrease, or a limiting 14 rate increase has been approved at an election held after March 15 21, 2006, then (i) the otherwise applicable limiting rate shall 16 be increased by the amount of the new rate or shall be reduced 17 by the amount of the rate decrease, as the case may be, or (ii) in the case of a limiting rate increase, the limiting rate 18 19 shall be equal to the rate set forth in the proposition 20 approved by the voters for each of the years specified in the proposition, after which the limiting rate of the taxing 21 22 district shall be calculated as otherwise provided. In the case 23 of a taxing district that obtained referendum approval for an 24 increased limiting rate on March 20, 2012, the limiting rate 25 for tax year 2012 shall be the rate that generates the 26 approximate total amount of taxes extendable for that tax year,

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as set forth in the proposition approved by the voters; this
rate shall be the final rate applied by the county clerk for
the aggregate of all capped funds of the district for tax year
2012.
(Source: P.A. 99-143, eff. 7-27-15; 99-521, eff. 6-1-17;
100-465, eff. 8-31-17.)

7 Section 99. Effective date. This Act takes effect upon8 becoming law.