97TH GENERAL ASSEMBLY

State of Illinois

2011 and 2012

HB1246

Introduced 02/08/11, by Rep. Elizabeth Hernandez

SYNOPSIS AS INTRODUCED:

See Index

Amends the Election Code. Requires that each election authority (i) conduct an election day audit of a random sample of 10% of votes cast and (ii) provide by contract or employment for the performance by one or more independent auditors of post-election parallel tabulations and audits. Provides for the scope of the audits and the resulting reports. Requires that optical scan technology and direct recording electronic voting systems meet certain federal and independent testing standards. With respect to early voting, requires that an election authority using only direct recording electronic voting systems have paper ballots available for voters wishing to use them.

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FISCAL NOTE ACT MAY APPLY

A BILL FOR

1

AN ACT concerning elections.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 5. The Election Code is amended by changing 5 Sections 19A-75, 24B-2, 24B-16, 24C-2, 24C-9, and 24C-16 and by 6 adding Article 21B as follows:

7 (10 ILCS 5/19A-75)

Sec. 19A-75. Early voting in jurisdictions using Direct 8 9 Recording Electronic Voting Systems under Article 24C. 10 Election authorities that have adopted for use Direct Recording Electronic Voting Systems under Article 24C may (i) either use 11 those voting systems to conduct early voting, provided that 12 each early voting polling place shall have available sufficient 13 14 paper ballots for those voters who request them, consistent with the limitations set forth in subsection (b) of Section 15 16 <u>19A-10</u>, or <u>(ii)</u>, so long as at least one Direct Recording 17 Electronic Voting System device is available at each early voting polling place, use whatever method the election 18 19 authority uses for absentee balloting conducted by mail; provided that no early ballots are counted before the polls 20 21 close on election day.

22 (Source: P.A. 94-645, eff. 8-22-05.)

1 (10 ILCS 5/Art. 21B heading new)	
2 <u>ARTICLE 21B. AUDITS</u>	
3 (10 ILCS 5/21B-5 new)	
4 <u>Sec. 21B-5. Election day audit.</u> There shall be con	ducted a
5 <u>10% election day audit of all votes cast for each de</u>	<u>signated</u>
6 <u>race or proposition on election day.</u>	
7 (10 ILCS 5/21B-10 new)	
8 Sec. 21B-10. Scope of the audit. The 10% audit	shall be
9 <u>conducted for all races or propositions that meet the f</u>	ollowing
10 <u>criteria:</u>	
11 (1) all statewide offices and propositions;	
12 (2) all countywide offices and propositions;	
13 (3) all federal races; and	
14 (4) any municipal or other political sub-dive	<u>ision or</u>
15 <u>taxing entity races where the number of registered</u>	<u>d voters</u>
16 <u>eligible to vote on that race or proposition exceed</u>	<u>s 50,000</u>
17 <u>voters.</u>	
18 (10 ILCS 5/21B-15 new)	
19 Sec. 21B-15. Time and place of the audit. The 10	% audits
20 shall take place on election day as soon as practicab	le after
21 the close of the polls and shall take place at the	location
22 where votes are originally counted (in-precinct for a	<u>ll votes</u>
23 <u>cast on election day and at the central counting loca</u>	tion for

1 <u>early voting, grace, and absentee ballots), provided that the</u> 2 <u>10% hand count shall be subordinate to and not interfere with</u> 3 the reporting of election results.

4 (10 ILCS 5/21B-20 new)

5 Sec. 21B-20. Conduct. The election day audit shall be 6 conducted by election judges selected and appointed in the same 7 manner as set forth in Sections 13-1, 13-2, 14-1, 14-2, and 8 14-3 of this Code. Election authorities may implement the 9 appointment of part-time judges, job-sharing, split shifts, or 10 other methods of allocating election judge resources to ensure 11 that sufficient judges are available to conduct the election day audits in a timely and efficient manner. 12

13 (10 ILCS 5/21B-25 new) 14 Sec. 21B-25. Random selection of ballots to be examined. 15 (a) The election authority shall provide to each polling place, precinct, or central counting location as appropriate 16 17 one set of 10 plastic disks, each imprinted on one or both sides with a number from 1 to 10. Each disk shall have one such 18 19 number imprinted, with the same number on each side, and no 2 20 disks shall have the same number. In addition, a suitable 21 opaque container shall be provided sufficient to contain the 22 set. (b) After the close of the polls and prior to the 23

24 <u>commencement of the election day audit, the election judges</u>

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present shall select one of their number to place the numbered 1 2 disk in the container and shake the container sufficiently so 3 that the disks shall be in random order. The judges shall 4 select another of their number to select one such disk from the 5 container in such a manner that the selecting judge has no knowledge of which disk he or she is selecting. The disk drawn 6 7 from the container shall be examined and the number of the disk chosen publicly announced. That result shall indicate which 8 9 ballots are to be examined, e.g. a result of 7 shall require 10 that the seventh and every tenth ballot thereafter be examined 11 (7, 17, 27, etc.). The result of the drawing shall be recorded 12 on the summary report section set forth in Section 21B-35.

13 (10 ILCS 5/21B-30 new) 14 Sec. 21B-30. Ballots or paper records to be examined. 15 (a) The election authority shall provide to each polling 16 place, precinct, or central counting location as appropriate 17 one self-inked consecutive numbering stamp capable of 18 numbering from 1 to 999,999. (b) All paper ballots shall be placed in a single stack in 19 20 a random order as retrieved from the ballot boxes and each 21 ballot shall be stamped with a consecutive number, starting 22 with the number 1 until all ballots have been numbered. 23 (c) The starting number and tenth ballot thereafter shall 24 be examined in accordance with the selection number resulting from the operation of Section 21B-25. 25

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1 <u>(d) For paper records printed by Direct Recording</u> 2 <u>Electronic (DRE) voting machines, the paper records shall be</u> 3 <u>examined in the order printed on the DRE produced paper records</u> 4 <u>selecting each starting and tenth paper record thereafter in</u> 5 <u>accordance with the selection number resulting from the</u> 6 <u>operation of Section 21B-25.</u>

7 <u>(e) For paper records printed by Direct Recording</u> 8 <u>Electronic (DRE) voting machines, only the human-readable</u> 9 <u>portion of the paper record shall be used in the election day</u> 10 <u>audit. The use of bar codes or other human unreadable records</u> 11 <u>of votes shall not be permitted.</u>

12 (10 ILCS 5/21B-35 new)

13 <u>Sec. 21B-35. Reports.</u>

(a) Prior to election day, the appropriate election 14 15 authority shall cause to be created and printed an audit 16 summary form that shall state the races and propositions to be audited in accordance with Section 21B-10 and shall have 17 18 pre-printed spaces, boxes, or both in which the results of the election day audit shall be recorded. This form shall also 19 20 include a reconciliation of all ballots counted by category, 21 such as provisional, federal only, standard, etc., and shall be 22 provided in sufficient number to all auditing locations to 23 facilitate the required distribution. 24 (b) Upon completion of the audit, 6 copies of the election

25 <u>day audit summary shall be signed by all the judges</u>

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participating in the election day audit and shall be 1 2 distributed as follows: 3 (1) One copy shall be posted in the polling or counting location in a manner that the election day audit summary is 4 5 clearly visible and available for public inspection for a 6 period of not less than one hour. 7 (2) Two copies shall be placed in the ballot box or 8 designated envelope or envelopes and transported to the 9 election authority in the same manner as ballots. 10 (3) Three copies shall be made available on request to 11 pollwatchers or members of the public in that order of 12 preference. 13 (4) Pollwatchers and other observers in the polls may 14 take photographs of the posted copies without restriction. (c) The audit reports from all in-precinct and central 15 16 counting locations shall be received by the election authority 17 and a consolidated report shall be prepared. The consolidated reports shall be published by the election authority within 24 18 19 hours after the closing of the polls, and the authorities shall 20 certify the election day audit results and maintain both 21 consolidated and individual location reports in the same manner 22 and for the same period of time as ballots, except that copies 23 of consolidated and individual location reports shall be 24 available to the public upon request. If that election 25 authority maintains a public website, then the copies shall 26 also be made freely available to the public via the Internet

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1	for a period of not less than 60 days.
2	(d) The certified Consolidated and individual location
3	reports shall be deemed admissible as evidence to the extent
4	permitted by law in any action for discovery or other recount.
5	(10 ILCS 5/21B-40 new)
6	Sec. 21B-40. Parallel, independent audits. There shall be
7	conducted an independent parallel tabulation and audit for each
8	race or proposition in every election.
9	(10 ILCS 5/21B-45 new)
10	Sec. 21B-45. Authority. Each election authority shall be
11	empowered on behalf of all voters in that jurisdiction to
12	contract for, employ, or both contract for and employ one or
13	more independent auditors to conduct a parallel count and
14	tabulation of the results of every election conducted by the
15	election authority for every race and proposition in the
16	

17 (10 ILCS 5/21B-50 new)

Sec. 21B-50. Independent election audit committee. Each election authority shall cause to be constituted an independent election audit committee (EAC) of not less than 5 members, that shall have as its primary duties: (1) the preparation of a request for proposal (RFP) for the parallel election tabulation and audit (PETA) and (2) the selection of the independent

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auditor or auditors to perform such audit.

2	(10 ILCS 5/21B-55 new)
3	Sec. 21B-55. Time of convening. The election audit
4	committee for each jurisdiction shall convene at least 120 days
5	prior to election day and meet thereafter as often as shall be
6	deemed necessary and proper by its membership.
7	(10 ILCS 5/21B-60 new)
8	Sec. 21B-60. Committee composition. The election audit
9	committee shall consist of the following members:
10	(1) One member appointed by each political party that
11	shall have had a candidate for jurisdiction-wide public
12	office in that jurisdiction on the ballot for the previous
13	general election, provided that the party shall have had at
14	least one candidate who received 10% of the ballots cast in
15	that election.
16	(2) Two members appointed by the election authority for
17	the jurisdiction.
18	(3) One election judge from each of the political
19	parties qualifying under paragraph (1) who has served as an

20 <u>election judge in the most recent election conducted in</u> 21 <u>that jurisdiction and at least 2 previous elections. The</u> 22 <u>election judge members shall be selected by lot from among</u> 23 <u>the pool of available judges from the most recent election</u> 24 <u>conducted in that jurisdiction.</u>

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1	(10 ILCS 5/21B-65 new)
2	Sec. 21B-65. Request for proposal. Each election authority
3	shall issue a request for proposal (RFP) for a parallel
4	election tabulation and audit as prepared by the independent
5	election audit committee not less than 90 days before election
6	day. The proposals shall be examined and reviewed by the EAC,
7	and the election authority (or other governmental body with
8	appropriation and contracting authority for the jurisdiction)
9	shall award the contract for the audit not less than 45 days
10	before each election.
11	(10 ILCS 5/21B-70 new)
	Con 21D 70 Eucline The mublic accounting firm
12	Sec. 21B-70. Funding. The public accounting firm
12 13	conducting the PETA shall be paid from public funds
13	conducting the PETA shall be paid from public funds
13 14	conducting the PETA shall be paid from public funds appropriated by each election jurisdiction and designated for
13 14	conducting the PETA shall be paid from public funds appropriated by each election jurisdiction and designated for
13 14 15	conducting the PETA shall be paid from public funds appropriated by each election jurisdiction and designated for that purposes.
13 14 15 16	conducting the PETA shall be paid from public funds appropriated by each election jurisdiction and designated for that purposes. (10 ILCS 5/21B-75 new)
13 14 15 16 17	conducting the PETA shall be paid from public funds appropriated by each election jurisdiction and designated for that purposes. (10 ILCS 5/21B-75 new) Sec. 21B-75. Contractor qualifications. To qualify to
13 14 15 16 17 18	<pre>conducting the PETA shall be paid from public funds appropriated by each election jurisdiction and designated for that purposes. (10 ILCS 5/21B-75 new) Sec. 21B-75. Contractor qualifications. To qualify to submit a proposal, a potential PETA contractor shall include in</pre>
13 14 15 16 17 18 19	<pre>conducting the PETA shall be paid from public funds appropriated by each election jurisdiction and designated for that purposes. (10 ILCS 5/21B-75 new) Sec. 21B-75. Contractor qualifications. To qualify to submit a proposal, a potential PETA contractor shall include in its response to the RFP:</pre>

23 to conduct the parallel election tabulation, the firm can post

1 <u>a performance bond equal to \$1 for every registered voter in</u> 2 that jurisdiction.

3 <u>(3) An agreement to submit a response to the RFP that</u> 4 <u>shall limit the aggregate amount to be paid the contractor to</u> 5 <u>not more than (i) \$75 per precinct audited, (ii) \$0.075 per</u> 6 <u>ballot or paper record counted and tallied at central counting</u> 7 <u>locations, or (iii) both (i) and (ii).</u>

8 <u>(4) A statement of performance secured by the</u> 9 <u>performance bond in item (2) that above the parallel election</u> 10 <u>tabulation and audit shall be completed and public reports</u> 11 <u>submitted within the time limitations set forth in Section</u> 12 <u>21B-85.</u>

13 (10 ILCS 5/21B-80 new)

Sec. 21B-80. Award. The public accounting firm awarded the 14 15 contract shall be granted access to any and all records of the 16 election, including but not limited to paper ballots, portable computer memory devices from DREs, scanning devices, central 17 18 count devices, paper records, ballot generating software, counting and tabulation software, computer logs and error 19 20 reports of all voting machines and central tabulation devices, 21 servers, communications protocols, databases of all types 22 including registration databases, pollwatcher and election 23 judge logs and reports, and any other records deemed relevant 24 to the conduct of the election as the auditing entity shall deem necessary and reasonable for the conduct of the parallel 25

1 <u>election tabulation and audit.</u>

2	(10 ILCS 5/21B-85 new)
3	Sec. 21B-85. Reports.
4	(a) The public accounting firm shall produce an initial
5	results report within 72 hours after the close of the polls
6	that shall examine and comment on at least, but not limited to,
7	the following:
8	(1) Whether proper procedures were used in the
9	compilation and tabulation of the 10% election day audit.
10	(2) Whether each voter's choices were accurately
11	summarized in the precinct or central count tallying.
12	(3) To the extent possible to determine from the
13	records available, that the central tabulation procedures,
14	equipment, and software functioned correctly and that the
15	totals reflected in the internal and public tabulation of
16	votes was consistent and accurate.
17	The auditing entity shall certify, with any exceptions
18	noted thereto, the tabulated results of each race or
19	proposition of the election as being accurate to the extent
20	that the winner of each race or the prevailing result for each
21	proposition is correct. For each and every race for which the
22	auditing entity is unable to certify, it shall state the
23	reasons therefore, citing specific circumstances as to why it
24	is unable to certify the outcome.
25	(b) The public accounting firm shall produce an operational

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1	report within 21 days after the close of the polls that shall
2	examine and comment on at least, but not limited to, the
3	following:
4	(1) Pre-election preparation including the compiling
5	and production of registration and eligible voter lists,
6	including printed ballot applications and voter records in
7	electronic poll books, and candidate, voter, and
8	pollworker accessible records of eligibility.
9	(2) Proper compiling and production of ballots, both
10	paper and electronic, as to completeness and accuracy for
11	each ballot style produced.
12	(3) Adequacy and completeness of training manuals,
13	election judge's manuals, voter instruction materials, and
14	other internal and public documents related to the
15	election.
16	(4) The election process during the time the polls were
17	open, including reports of machine failures, election
18	problems of all varieties, pollworkers and pollwatchers,
19	reports in order to determine and express an opinion of the
20	efficacy of the election process and to determine to the
21	extent possible that:
22	(A) All eligible voters were given an opportunity
23	<u>to vote.</u>
24	(B) Each voter received a proper and complete
25	ballot.

(C) Each voter's choices were properly recorded by

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1	the electronic or mechanical machines used in the
2	voting process.
3	(b-5) The auditors of the parallel election tabulation
4	shall examine the processes used after the polls closed to
5	determine, to the extent possible from the records available,
6	if:
7	(1) All election materials were properly secured and
8	that a complete and unbroken chain of custody exists for
9	all election materials.
10	(2) In the case where election authorities gather
11	election results through electronic transmission, either
12	through land lines or wireless networks, the transmissions
13	were secure, reliable, and accurate.
14	(c) The auditing entity shall produce a report that
15	adequately describes all problems associated with the election
16	process and to the extent possible the causes of those
17	problems.
18	(d) To the extent possible within the time constraints
19	imposed by the 21-day requirement, the auditing entity shall
20	include in its report recommendations for modifications to
21	procedures, equipment, or software that would eliminate
22	problems or improve the efficiency and accuracy of the process
23	in whatever stage examined or reported.

24	(10 I	LCS 5/21B	-90 new)				
25	Sec.	21B-90.	Availability	and	ownership	of	parallel

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1	election tabulation and audit reports.
2	(a) The report of the auditing entity shall be public
3	property, in the public domain, and available to anyone upon
4	request and payment of a reasonable fee, subject to the
5	provisions of the Freedom of Information Act (5 ILCS 140/).
6	(b) If the election authority contracting for the parallel
7	election tabulation and audit report maintains a website, the
8	Report shall be posted on the publicly accessible portion of
9	the website in an appropriate format for downloading and
10	printing by the public.
11	(10 ILCS 5/21B-95 new)
12	Sec. 21B-95. Legal effect. The parallel election
13	tabulation and audit reports shall be deemed admissible as
14	evidence to the extent permitted by law in any action for
15	discovery or other recount.
16	(10 ILCS 5/24B-2)
17	Sec. 24B-2. Definitions. As used in this Article:
18	"Approved independent testing authority" means an
19	independent laboratory or authority certified by the federal
20	Election Assistance Commission (EAC).
21	"Computer", "automatic tabulating equipment" or
22	"equipment" includes apparatus necessary to automatically
23	examine and count votes as designated on ballots, and data

24 processing machines which can be used for counting ballots and

1 tabulating results.

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"Ballot" means paper ballot sheets.

3 "Ballot configuration" means the particular combination of 4 political subdivision ballots including, for each political 5 subdivision, the particular combination of offices, candidate 6 names and questions as it appears for each group of voters who 7 may cast the same ballot.

8 "Ballot sheet" means a paper ballot printed on one or both 9 sides which is (1) designed and prepared so that the voter may 10 indicate his or her votes in designated areas, which must be 11 areas clearly printed or otherwise delineated for such purpose, 12 and (2) capable of having votes marked in the designated areas automatically examined, counted, 13 tabulated and by an 14 electronic scanning process.

15 "Central counting" means the counting of ballots in one or 16 more locations selected by the election authority for the 17 processing or counting, or both, of ballots. A location for central counting shall be within the territorial jurisdiction 18 the election authority unless there 19 of is no suitable 20 available within his tabulating equipment territorial 21 jurisdiction. However, in any event a counting location shall 22 be within this State.

"Computer operator" means any person or persons designated by the election authority to operate the automatic tabulating equipment during any portion of the vote tallying process in an election, but shall not include judges of election operating HB1246 - 16 - LRB097 07434 HLH 47543 b

1 vote tabulating equipment in the precinct.

2 "Computer program" or "program" means the set of operating 3 instructions for the automatic tabulating equipment that 4 examines, counts, tabulates, canvasses and prints votes 5 recorded by a voter on a ballot.

6 "Edit listing" means a computer generated listing of the 7 names of each candidate and proposition as they appear in the 8 program for each precinct.

9 "Header sheet" means a data processing document which is 10 coded to indicate to the computer the precinct identity of the 11 ballots that will follow immediately and may indicate to the 12 computer how such ballots are to be tabulated.

"In-precinct counting" means the counting of ballots on automatic tabulating equipment provided by the election authority in the same precinct polling place in which those ballots have been cast.

17 "Marking device" means a pen, computer, or other device 18 approved by the State Board of Elections for marking, or 19 causing to be marked, a paper ballot with ink or other 20 substance which will enable the ballot to be tabulated by 21 automatic tabulating equipment or by an electronic scanning 22 process.

23 "Precinct Tabulation Optical Scan Technology" means the 24 capability to examine a ballot through electronic means and 25 tabulate the votes at one or more counting places.

26 "Redundant count" means a verification of the original

computer count by another count using compatible equipment or
 by hand as part of a discovery recount.

3 "Security designation" means a printed designation placed 4 on a ballot to identify to the computer program the offices and 5 propositions for which votes may be cast and to indicate the 6 manner in which votes cast should be tabulated while negating 7 any inadmissible votes.

8 "Separate ballot", with respect to ballot sheets, means a 9 separate portion of the ballot sheet which is clearly defined 10 by a border or borders or shading.

"Specimen ballot" means a representation of names of offices and candidates and statements of measures to be voted on which will appear on the official ballot or marking device on election day. The specimen ballot also contains the party and position number where applicable.

16 "Voting defect identification" means the capability to 17 detect overvoted ballots or ballots which cannot be read by the 18 automatic tabulating equipment.

19 "Voting defects" means an overvoted ballot, or a ballot 20 which cannot be read by the automatic tabulating equipment.

21 "Voting system" or "electronic voting system" means that 22 combination of equipment and programs used in the casting, 23 examination and tabulation of ballots and the cumulation and 24 reporting of results by electronic means.

25 (Source: P.A. 93-574, eff. 8-21-03.)

1 (10 ILCS 5/24B-16)

2 Sec. 24B-16. Approval of Precinct Tabulation Optical Scan 3 Technology Voting Systems; Requisites. The State Board of Elections shall approve all Precinct Tabulation Optical Scan 4 5 Technology voting systems provided by this Article that fulfill the voluntary provisions and mandatory requirements of the 6 7 federal voting system standards pertaining to Precinct 8 Tabulation Optical Scan Technology voting systems promulgated 9 by the Federal Election Commission or the Election Assistance 10 Commission and that fulfill the testing requirements of an 11 approved independent testing authority.

12 No Precinct Tabulation Optical Scan Technology voting 13 system shall be approved unless it <u>has been certified by the</u> 14 <u>Federal Election Commission or the Election Assistance</u> 15 <u>Commission and</u> fulfills the following requirements:

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(a) It enables a voter to vote in absolute secrecy;

(b) (Blank);

18 (c) It enables a voter to vote a ticket selected in 19 part from the nominees of one party, and in part from the 20 nominees of any or all parties, and in part from 21 independent candidates, and in part of candidates whose 22 names are written in by the voter;

(d) It enables a voter to vote a written or printed
ticket of his or her own selection for any person for any
office for whom he or she may desire to vote;

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(e) It will reject all votes for an office or upon a

1 proposition when the voter has cast more votes for the 2 office or upon the proposition than he or she is entitled 3 to cast;

4 (e-5) It will identify when a voter has not voted for
5 all statewide constitutional offices; and

6 (f) It will accommodate all propositions to be 7 submitted to the voters in the form provided by law or, 8 where no form is provided, then in brief form, not to 9 exceed 75 words.

10 The State Board of Elections shall not approve any voting 11 equipment or system that includes an external Infrared Data 12 Association (IrDA) communications port.

13 The State Board of Elections is authorized to withdraw its 14 approval of a Precinct Tabulation Optical Scan Technology 15 voting system if the system fails to fulfill the above 16 requirements.

The vendor, person, or other private entity shall be solely responsible for the production and cost of: all application fees; all ballots; additional temporary workers; and other equipment or facilities needed and used in the testing of the vendor's, person's, or other private entity's respective equipment and software.

Any voting system vendor, person, or other private entity seeking the State Board of Elections' approval of a voting system shall, as part of the approval application, submit to the State Board a non-refundable fee. The State Board of Elections by rule shall establish an appropriate fee structure, taking into account the type of voting system approval that is requested (such as approval of a new system, a modification of an existing system, the size of the modification, etc.). No voting system or modification of a voting system shall be approved unless the fee is paid.

7 No vendor, person, or other entity may sell, lease, or 8 loan, or have a written contract, including a contract 9 contingent upon State Board approval of the voting system or 10 voting system component, to sell, lease, or loan, a voting 11 system or Precinct Tabulation Optical Scan Technology voting 12 system component to any election jurisdiction unless the voting 13 system or voting system component is first approved by the State Board of Elections pursuant to this Section. 14

15 (Source: P.A. 94-1000, eff. 7-3-06; 95-699, eff. 11-9-07.)

16

(10 ILCS 5/24C-2)

17 Sec. 24C-2. Definitions. As used in this Article:

18 <u>"Approved independent testing authority" means an</u> 19 <u>independent laboratory or authority certified by the federal</u> 20 Election Assistance Commission (EAC).

21 "Audit trail" or "audit capacity" means a continuous trail 22 of evidence linking individual transactions related to the 23 casting of a vote, the vote count and the summary record of 24 vote totals, but which shall not allow for the identification 25 of the voter. It shall permit verification of the accuracy of

the count and detection and correction of problems and shall 1 2 provide a record of each step taken in: defining and producing 3 ballots and generating related software for specific elections; installing ballots and software; testing system 4 5 readiness; casting and tabulating ballots; and producing images of votes cast and reports of vote totals. The record 6 shall incorporate system status and error messages generated 7 8 during election processing, including a log of machine 9 activities and routine and unusual intervention by authorized 10 and unauthorized individuals. Also part of an audit trail is 11 the documentation of such items as ballots delivered and 12 collected, administrative procedures for system security, pre-election testing of voting systems, 13 and maintenance 14 performed on voting equipment. All test plans, test results, 15 documentation, and other records used to plan, execute, and 16 record the results of the testing and verification, including 17 prepared or used by independent testing all material authorities or other third parties, shall be made part of the 18 public record and shall be freely available via the Internet 19 20 and paper copy to anyone. "Audit trail" or "audit capacity" also means that the voting system is capable of producing and 21 22 shall produce immediately after a ballot is cast a permanent 23 paper record of each ballot cast that shall be available as an official record for any recount, redundant 24 count, or 25 verification or retabulation of the vote count conducted with 26 respect to any election in which the voting system is used.

"Ballot" means an electronic audio or video display or any other medium, including paper, used to record a voter's choices for the candidates of their preference and for or against public questions.

5 "Ballot configuration" means the particular combination of 6 political subdivision or district ballots including, for each 7 political subdivision or district, the particular combination 8 of offices, candidate names and public questions as it appears 9 for each group of voters who may cast the same ballot.

10 "Ballot image" means a corresponding representation in 11 electronic or paper form of the mark or vote position of a 12 ballot.

13 "Ballot label" or "ballot screen" means the display of 14 material containing the names of offices and candidates and 15 public questions to be voted on.

16 "Central counting" means the counting of ballots in one or 17 more locations selected by the election authority for the processing or counting, or both, of ballots. A location for 18 19 central counting shall be within the territorial jurisdiction 20 of the election authority unless there is no suitable tabulating equipment available within his 21 territorial 22 jurisdiction. However, in any event a counting location shall be within this State. 23

24 "Computer", "automatic tabulating equipment" or 25 "equipment" includes apparatus necessary to automatically 26 examine and count votes as designated on ballots, and data 1 processing machines which can be used for counting ballots and 2 tabulating results.

3 "Computer operator" means any person or persons designated 4 by the election authority to operate the automatic tabulating 5 equipment during any portion of the vote tallying process in an 6 election, but shall not include judges of election operating 7 vote tabulating equipment in the precinct.

8 "Computer program" or "program" means the set of operating 9 instructions for the automatic tabulating equipment that 10 examines, records, displays, counts, tabulates, canvasses, or 11 prints votes recorded by a voter on a ballot or that displays 12 any and all information, graphics, or other visual or audio 13 information or images used in presenting voting information, 14 instructions, or voter choices.

"Direct recording electronic voting system", "voting 15 16 system" or "system" means the total combination of mechanical, 17 electromechanical or electronic equipment, programs and practices used to define ballots, cast and count votes, report 18 or display election results, maintain or produce any audit 19 trail information, identify all system components, test the 20 system during development, maintenance and operation, maintain 21 22 records of system errors and defects, determine specific system 23 changes to be made to a system after initial qualification, and make available any materials to the voter such as notices, 24 25 instructions, forms or paper ballots.

26

"Edit listing" means a computer generated listing of the

names of each candidate and public question as they appear in
 the program for each precinct.

3 "In-precinct counting" means the recording and counting of 4 ballots on automatic tabulating equipment provided by the 5 election authority in the same precinct polling place in which 6 those ballots have been cast.

7 "Marking device" means any device approved by the State 8 Board of Elections for marking a ballot so as to enable the 9 ballot to be recorded, counted and tabulated by automatic 10 tabulating equipment.

"Permanent paper record" means a paper record upon which 11 12 shall be printed in human readable form the votes cast for each 13 candidate and for or against each public question on each 14 ballot recorded in the voting system. Each permanent paper 15 record shall be printed by the voting device upon activation of 16 the marking device by the voter and shall contain a unique, 17 randomly assigned identifying number that shall correspond to the number randomly assigned by the voting system to each 18 ballot as it is electronically recorded. 19

20 "Redundant count" means a verification of the original 21 computer count of ballots by another count using compatible 22 equipment or other means as part of a discovery recount, 23 including a count of the permanent paper record of each ballot 24 cast by using compatible equipment, different equipment 25 approved by the State Board of Elections for that purpose, or 26 by hand.

"Separate ballot" means a separate page or display screen
 of the ballot that is clearly defined and distinguishable from
 other portions of the ballot.

4 "Voting device" or "voting machine" means an apparatus that
5 contains the ballot label or ballot screen and allows the voter
6 to record his or her vote.

7 (Source: P.A. 93-574, eff. 8-21-03; 94-645, eff. 8-22-05.)

8 (10 ILCS 5/24C-9)

9 Sec. 24C-9. Testing of Direct Recording Electronic Voting 10 System Equipment and Programs; Custody of Programs, Test 11 Materials and Ballots. Prior to the public test, the election 12 authority shall conduct an errorless pre-test of the Direct 13 Recording Electronic Voting System equipment and programs to 14 determine that they will correctly detect voting defects and count the votes cast for all offices and all public questions. 15 16 On any day not less than 5 days prior to use in an the election day, the election authority shall publicly test the Direct 17 Recording Electronic Voting System equipment and programs to 18 determine that they will correctly detect voting errors and 19 20 accurately count the votes legally cast for all offices and on 21 all public questions. Public notice of the time and place of 22 the test shall be given at least 48 hours before the test by 23 publishing the notice in one or more newspapers within the 24 election jurisdiction of the election authority, if a newspaper 25 is published in that jurisdiction. If a newspaper is not

published in that jurisdiction, notice shall be published in a 1 2 newspaper of general circulation in that jurisdiction. Timely written notice stating the date, time, and location of the 3 public test shall also be provided to the State Board of 4 5 Elections. The test shall be open to representatives of the political parties, the press, representatives of the State 6 Board of Elections, and the public. The test shall be conducted 7 by entering a pre- audited group of votes designed to record a 8 9 predetermined number of valid votes for each candidate and on 10 each public question, and shall include for each office one or 11 more ballots having votes exceeding the number allowed by law 12 to test the ability of the automatic tabulating equipment to reject the votes. The test shall also include producing an edit 13 14 listing. In those election jurisdictions where in-precinct 15 counting equipment is used, a public test of both the equipment 16 and program shall be conducted as nearly as possible in the 17 manner prescribed above. The State Board of Elections may select as many election jurisdictions as the Board deems 18 19 advisable in the interests of the election process of this 20 State, to order a special test of the automatic tabulating equipment and program before any regular election. The Board 21 22 may order a special test in any election jurisdiction where, 23 during the preceding 12 months, computer programming errors or other errors in the use of System resulted in vote tabulation 24 25 errors. Not less than 30 days before any election, the State 26 Board of Elections shall provide written notice to those

selected jurisdictions of their intent to conduct a test. 1 2 Within 5 days of receipt of the State Board of Elections' written notice of intent to conduct a test, the selected 3 jurisdictions shall forward to the principal office of the 4 5 State Board of Elections a copy of all specimen ballots. The 6 State Board of Elections' tests shall be conducted and 7 completed not less than 2 days before the public test and under 8 the supervision of the Board. The vendor, person, or other 9 private entity shall be solely responsible for the production 10 and cost of: all ballots; additional temporary workers; and 11 other equipment or facilities needed and used in the testing of 12 the vendor's, person's, or other private entity's respective 13 equipment and software. After an errorless test, materials used 14 in the public test, including the program, if appropriate, 15 shall be sealed and remain sealed until the test is run again 16 on election day. If any error is detected, the cause of the 17 error shall be determined and corrected, and an errorless public test shall be made before the automatic tabulating 18 equipment is approved. Each election authority shall file a 19 20 sealed copy of each tested program to be used within its jurisdiction at an election with the State Board of Elections 21 22 before the election. The Board shall secure the program or 23 programs of each election jurisdiction so filed in its office 24 until the next election of the same type (general primary, 25 general election, consolidated primary, or consolidated 26 election) for which the program or programs were filed. At the

expiration of that time, if no election contest or appeal is 1 2 pending in an election jurisdiction, the Board shall destroy 3 the sealed program or programs. Except where in-precinct counting equipment is used, the test shall be repeated 4 5 immediately before the start of the official counting of the 6 ballots, in the same manner as set forth above. After the 7 completion of the count, the test shall be re-run using the 8 same program. Immediately after the re-run, all material used 9 in testing the program and the programs shall be sealed and 10 retained under the custody of the election authority for a 11 period of 60 days. At the expiration of that time the election 12 authority shall destroy the voted ballots, together with all 13 unused ballots returned from the precincts. Provided, if any 14 contest of election is pending at the time in which the ballots 15 may be required as evidence and the election authority has 16 notice of the contest, the same shall not be destroyed until 17 after the contest is finally determined. If the use of back-up equipment becomes necessary, the same testing required for the 18 19 original equipment shall be conducted.

20 (Source: P.A. 93-574, eff. 8-21-03; 94-1000, eff. 7-3-06.)

21 (10 ILCS 5/24C-16)

22 Sec. 24C-16. Approval of Direct Recording Electronic 23 Voting Systems; Requisites. The State Board of Elections shall 24 approve all Direct Recording Electronic Voting Systems that 25 fulfill the functional requirements provided by Section 24C-11

1 voluntary provisions and of this Code, the mandatory 2 requirements of the federal voting system standards pertaining to Direct Recording Electronic Voting Systems promulgated by 3 the Federal Election Commission or the Election Assistance 4 5 Commission. the testing requirements of an approved 6 independent testing authority and the rules of the State Board 7 of Elections.

8 The State Board of Elections shall not approve any Direct 9 Recording Electronic Voting System that <u>(i) has not been</u> 10 <u>certified by the Federal Election Commission or the Election</u> 11 <u>Assistance Commission or (ii)</u> includes an external Infrared 12 Data Association (IrDA) communications port.

13 The State Board of Elections is authorized to withdraw its 14 approval of a Direct Recording Electronic Voting System if the 15 System, once approved, fails to fulfill the above requirements.

16 The vendor, person, or other private entity shall be solely 17 responsible for the production and cost of: all application 18 fees; all ballots; additional temporary workers; and other 19 equipment or facilities needed and used in the testing of the 20 vendor's, person's, or other private entity's respective 21 equipment and software.

Any voting system vendor, person, or other private entity seeking the State Board of Elections' approval of a voting system shall, as part of the approval application, submit to the State Board a non-refundable fee. The State Board of Elections by rule shall establish an appropriate fee structure,

taking into account the type of voting system approval that is requested (such as approval of a new system, a modification of an existing system, the size of the modification, etc.). No voting system or modification of a voting system shall be approved unless the fee is paid.

6 No vendor, person, or other entity may sell, lease, or 7 loan, or have a written contract, including a contract contingent upon State Board approval of the voting system or 8 9 voting system component, to sell, lease, or loan, a Direct Recording Electronic Voting System or system component to any 10 11 election jurisdiction unless the system or system component is 12 first approved by the State Board of Elections pursuant to this 13 Section.

14 (Source: P.A. 94-1000, eff. 7-3-06; 95-699, eff. 11-9-07.)

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