## 97TH GENERAL ASSEMBLY

## State of Illinois

## 2011 and 2012

### SB1982

Introduced 2/10/2011, by Sen. Heather A. Steans

## SYNOPSIS AS INTRODUCED:

210 ILCS 45/1-114.2 new 210 ILCS 45/2-106.1 210 ILCS 45/2-106.2 new 210 ILCS 45/2-202 405 ILCS 5/2-107

from Ch. 111 1/2, par. 4152-202 from Ch. 91 1/2, par. 2-107

Amends the Nursing Home Care Act. Sets forth a definition for "institution for mental diseases". Provides that electroconvulsive therapy may only be administered to a resident who has provided informed consent pursuant the Mental Health and Developmental Disabilities Code or under a Court order pursuant to the Mental Health and Developmental Disabilities Code. Provides that no adult may be admitted to institutions for mental diseases or to certain sections of nursing homes except as provided for in certain provisions of the Mental Health and Developmental Disabilities Code. Makes other changes. Amends the Mental Health and Developmental Disabilities Code to make changes in provisions concerning emergency administration of psychotropic medication. Effective immediately.

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FISCAL NOTE ACT MAY APPLY SB1982

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AN ACT concerning health facilities.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Nursing Home Care Act is amended by changing
Sections 2-106.1 and 2-202 and by adding Sections 1-114.2 and
2-106.2 as follows:

7 (210 ILCS 45/1-114.2 new)

8 <u>Sec. 1-114.2. Institution for mental diseases.</u> 9 <u>"Institution for mental diseases" means a nursing facility that</u> 10 <u>is primarily engaged in providing diagnosis, treatment, or care</u> 11 <u>of persons with mental diseases, including medical attention,</u> 12 <u>nursing care, and related services.</u>

13 (210 ILCS 45/2-106.1)

14 Sec. 2-106.1. Drug treatment.

15 (a) A resident shall not be given unnecessary drugs. An unnecessary drug is any drug used in an excessive dose, 16 17 including in duplicative therapy; for excessive duration; 18 without adequate monitoring; without adequate indications for its use; or in the presence of adverse consequences that 19 20 indicate the drugs should be reduced or discontinued. The 21 Department shall adopt, by rule, the standards for unnecessary 22 drugs contained in interpretive guidelines issued by the United States Department of Health and Human Services for the purposes
 of administering Titles XVIII and XIX of the Social Security
 Act.

Psychotropic medication shall not be prescribed 4 (b) 5 without the informed consent of the resident except as provided in subsection (d) of this Section , the resident's guardian, or 6 7 other authorized representative. "Psychotropic medication" 8 means medication that is used for or listed as used for 9 antipsychotic, antidepressant, antimanic, or antianxiety 10 behavior modification or behavior management purposes in the 11 latest editions of the AMA Drug Evaluations or the Physician's 12 Desk Reference. The Department shall adopt, by rule, a protocol specifying how informed consent for psychotropic medication 13 may be obtained or refused. The protocol shall require, at a 14 15 minimum, a discussion between (i) the resident or the 16 resident's authorized representative and (ii) the resident's 17 physician, a registered pharmacist (who is not a dispensing pharmacist for the facility where the resident lives), or a 18 licensed nurse about the possible risks and benefits of a 19 20 recommended medication and the use of standardized consent 21 forms designated by the Department. Each form developed by the 22 Department (i) shall be written in plain language, (ii) shall 23 be able to be downloaded from the Department's official 24 website, (iii) shall include information specific to the 25 psychotropic medication for which consent is being sought, and (iv) shall be used for every resident for whom psychotropic 26

1 drugs are prescribed. In addition to creating those forms, the 2 Department shall approve the use of any other informed consent 3 forms that meet criteria developed by the Department.

In addition to any other penalty prescribed by law, a 4 5 facility that is found to have violated this subsection, or the federal certification requirement that informed consent be 6 7 obtained before administering a psychotropic medication, shall 8 thereafter be required to obtain the signatures of 2 licensed 9 health care professionals on every form purporting to give 10 informed consent for the administration of a psychotropic 11 medication, certifying the personal knowledge of each health 12 care professional that the consent was obtained in compliance 13 with the requirements of this subsection.

14 (c) The requirements of this Section are intended to 15 control in a conflict with the requirements of Sections 2-102 16 and 2-107.2 of the Mental Health and Developmental Disabilities 17 Code with respect to the administration of psychotropic 18 medication.

19 <u>(d) If the resident is unable to give informed consent to</u> 20 <u>psychotropic medication pursuant to subsection (b) of this</u> 21 <u>Section, then such medications may only be administered</u> 22 <u>pursuant to Sections 2-107 or 2-107.1 of the Mental Health and</u> 23 <u>Developmental Disabilities Code.</u>

24 (Source: P.A. 95-331, eff. 8-21-07; 96-1372, eff. 7-29-10.)

25 (210 ILCS 45/2-106.2 new)

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1	Sec. 2-106.2. Electroconvulsive therapy. Electroconvulsive
2	therapy may only be administered to a resident who has provided
3	informed consent pursuant to Section 2-102 of the Mental Health
4	and Developmental Disabilities Code or under a court order
5	pursuant to Section 2-107.1 of the Mental Health and
6	Developmental Disabilities Code.

7 (210 ILCS 45/2-202) (from Ch. 111 1/2, par. 4152-202)

8 Sec. 2-202. (a) Before a person is admitted to a facility, 9 or at the expiration of the period of previous contract, or 10 when the source of payment for the resident's care changes from 11 private to public funds or from public to private funds, a 12 written contract shall be executed between a licensee and the 13 following in order of priority:

14 (1) the person, or if the person is a minor, his parent15 or guardian; or

16 (2) the person's guardian, if any, or agent, if any, as
17 defined in Section 2-3 of the Illinois Power of Attorney
18 Act; or

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(3) a member of the person's immediate family.

An adult person shall be presumed to have the capacity to contract for admission to a long term care facility unless he has been adjudicated a "disabled person" within the meaning of Section 11a-2 of the Probate Act of 1975, or unless a petition for such an adjudication is pending in a circuit court of Illinois. - 5 - LRB097 07037 RPM 47130 b

If there is no quardian, agent or member of the person's 1 2 immediate family available, able or willing to execute the 3 contract required by this Section and a physician determines that a person is so disabled as to be unable to consent to 4 5 placement in a facility, or if a person has already been found 6 to be a "disabled person", but no order has been entered allowing residential placement of the person, that person may 7 8 be admitted to a facility before the execution of a contract 9 required by this Section; provided that a petition for 10 quardianship or for modification of quardianship is filed 11 within 15 days of the person's admission to a facility, and 12 provided further that such a contract is executed within 10 13 days of the disposition of the petition.

No adult shall be admitted to a facility if he objects, 14 15 orally or in writing, to such admission, except as otherwise 16 provided in Chapters III and IV of the Mental Health and 17 Developmental Disabilities Code or Section 11a-14.1 of the Probate Act of 1975. Notwithstanding any other provision in 18 19 this Act, no adult may be admitted to institutions for mental 20 diseases or to those sections of nursing homes that are 21 primarily engaged in providing diagnosis, treatment, or care of 22 persons with mental diseases, except as provided for in 23 Chapters III and IV of the Mental Health and Developmental 24 Disabilities Code.

If a person has not executed a contract as required by this Section, then such a contract shall be executed on or before

July 1, 1981, or within 10 days after the disposition of a petition for guardianship or modification of guardianship that was filed prior to July 1, 1981, whichever is later.

Before a licensee enters a contract under this Section, it shall provide the prospective resident and his guardian, if any, with written notice of the licensee's policy regarding discharge of a resident whose private funds for payment of care are exhausted.

9 (b) A resident shall not be discharged or transferred at 10 the expiration of the term of a contract, except as provided in 11 Sections 3-401 through 3-423.

12 (c) At the time of the resident's admission to the 13 facility, a copy of the contract shall be given to the 14 resident, his guardian, if any, and any other person who 15 executed the contract.

16 (d) A copy of the contract for a resident who is supported 17 by nonpublic funds other than the resident's own funds shall be 18 made available to the person providing the funds for the 19 resident's support.

(e) The original or a copy of the contract shall be maintained in the facility and be made available upon request to representatives of the Department and the Department of Healthcare and Family Services.

(f) The contract shall be written in clear and unambiguous
language and shall be printed in not less than 12-point type.
The general form of the contract shall be prescribed by the

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1 Department.

- 2 (g) The contract shall specify:
  - (1) the term of the contract;

4 (2) the services to be provided under the contract and
5 the charges for the services;

6 (3) the services that may be provided to supplement the 7 contract and the charges for the services;

8 (4) the sources liable for payments due under the 9 contract;

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(5) the amount of deposit paid; and

(6) the rights, duties and obligations of the resident, except that the specification of a resident's rights may be furnished on a separate document which complies with the requirements of Section 2-211.

(h) The contract shall designate the name of the resident's representative, if any. The resident shall provide the facility with a copy of the written agreement between the resident and the resident's representative which authorizes the resident's representative to inspect and copy the resident's records and authorizes the resident's representative to execute the contract on behalf of the resident required by this Section.

(i) The contract shall provide that if the resident is compelled by a change in physical or mental health to leave the facility, the contract and all obligations under it shall terminate on 7 days notice. No prior notice of termination of the contract shall be required, however, in the case of a

resident's death. The contract shall also provide that in all 1 2 other situations, a resident may terminate the contract and all 3 obligations under it with 30 days notice. All charges shall be prorated as of the date on which the contract terminates, and, 4 5 if any payments have been made in advance, the excess shall be refunded to the resident. This provision shall not apply to 6 7 life-care contracts through which a facility agrees to provide 8 maintenance and care for a resident throughout the remainder of 9 his life nor to continuing-care contracts through which a 10 facility agrees to supplement all available forms of financial 11 support in providing maintenance and care for a resident 12 throughout the remainder of his life.

13 (j) In addition to all other contract specifications 14 contained in this Section admission contracts shall also 15 specify:

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(1) whether the facility accepts Medicaid clients;

17 (2) whether the facility requires a deposit of the 18 resident or his family prior to the establishment of 19 Medicaid eligibility;

(3) in the event that a deposit is required, a clear
and concise statement of the procedure to be followed for
the return of such deposit to the resident or the
appropriate family member or guardian of the person;

(4) that all deposits made to a facility by a resident,
or on behalf of a resident, shall be returned by the
facility within 30 days of the establishment of Medicaid

eligibility, unless such deposits must be drawn upon or encumbered in accordance with Medicaid eligibility requirements established by the Department of Healthcare and Family Services.

5 (k) It shall be a business offense for a facility to 6 knowingly and intentionally both retain a resident's deposit 7 and accept Medicaid payments on behalf of that resident.

8 (Source: P.A. 95-331, eff. 8-21-07.)

9 Section 10. The Mental Health and Developmental 10 Disabilities Code is amended by changing Section 2-107 as 11 follows:

12 (405 ILCS 5/2-107) (from Ch. 91 1/2, par. 2-107)

13 Sec. 2-107. Refusal of services; informing of risks.

14 (a) An adult recipient of services or the recipient's 15 quardian, if the recipient is under quardianship, and the recipient's substitute decision maker, if any, must be informed 16 17 of the recipient's right to refuse medication or 18 electroconvulsive therapy. The recipient and the recipient's guardian or substitute decision maker shall be given the 19 20 opportunity to refuse generally accepted mental health or 21 developmental disability services, including but not limited to medication or electroconvulsive therapy. If such services 22 23 are refused, they shall not be given unless such services are 24 necessary to prevent the recipient from causing serious and

imminent physical harm to the recipient or others and no less restrictive alternative is available. The facility director shall inform a recipient, guardian, or substitute decision maker, if any, who refuses such services of alternate services available and the risks of such alternate services, as well as the possible consequences to the recipient of refusal of such services.

8 (b) Psychotropic medication or electroconvulsive therapy 9 may be administered under this Section for up to 24 hours only 10 if the circumstances leading up to the need for emergency 11 treatment are set forth in writing in the recipient's record.

12 Administration of medication or electroconvulsive (C) 13 therapy may not be continued unless the need for such treatment 14 is redetermined at least every 24 hours based upon a personal 15 examination of the recipient by a physician or a nurse under physician 16 the supervision of а and the circumstances 17 demonstrating that need are set forth in writing in the recipient's record. 18

19 (d) Neither psychotropic medication nor electroconvulsive 20 therapy may be administered under this Section for a period in 21 excess of 72 hours, excluding Saturdays, Sundays, and holidays, 22 unless a petition is filed under Section 2-107.1 and the 23 treatment continues to be necessary under subsection (a) of this Section. Once the petition has been filed, treatment may 24 25 continue in compliance with subsections (a), (b), and (c) of this Section until the final outcome of the hearing on the 26

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1 petition.

2 (e) The Department shall issue rules designed to insure that in State-operated mental health facilities psychotropic 3 medication and electroconvulsive therapy are administered in 4 5 accordance with this Section and only when appropriately authorized and monitored by a physician or a nurse under the 6 7 supervision of a physician in accordance with accepted medical practice. The facility director of each mental health facility 8 9 not operated by the State shall issue rules designed to insure 10 that in that facility psychotropic medication and 11 electroconvulsive therapy are administered in accordance with 12 this Section and only when appropriately authorized and 13 monitored by a physician or a nurse under the supervision of a physician in accordance with accepted medical practice. Such 14 rules shall be available for public inspection and copying 15 16 during normal business hours.

(f) The provisions of this Section with respect to the emergency administration of psychotropic medication and electroconvulsive therapy do not apply to facilities licensed under the Nursing Home Care Act or the MR/DD Community Care Act. The provisions of this Section concerning the emergency administration of psychotropic medication do not apply to facilities licensed under the MR/DD Community Care Act.

(g) Under no circumstances may long-acting psychotropicmedications be administered under this Section.

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(h) Whenever psychotropic medication or electroconvulsive

therapy is refused pursuant to subsection (a) of this Section 1 2 at least once that day, the physician shall determine and state 3 in writing the reasons why the recipient did not meet the criteria for administration of medication or electroconvulsive 4 5 therapy under subsection (a) and whether the recipient meets the standard for administration of psychotropic medication or 6 7 electroconvulsive therapy under Section 2-107.1 of this Code. 8 If the physician determines that the recipient meets the 9 standard for administration of psychotropic medication or 10 electroconvulsive therapy under Section 2-107.1, the facility 11 director or his or her designee shall petition the court for 12 administration of psychotropic medication or electroconvulsive therapy pursuant to that Section unless the facility director 13 14 or his or her designee states in writing in the recipient's 15 record why the filing of such a petition is not warranted. This 16 subsection (h) applies only to State-operated mental health 17 facilities.

(i) The Department shall conduct annual trainings for all 18 19 physicians and registered nurses working in State-operated 20 mental health facilities on the appropriate use of emergency 21 administration of psychotropic medication and 22 electroconvulsive therapy, standards for their use, and the 23 methods of authorization under this Section.

24 (Source: P.A. 95-172, eff. 8-14-07; 96-339, eff. 7-1-10.)

25 Section 99. Effective date. This Act takes effect upon 26 becoming law.