98TH GENERAL ASSEMBLY

State of Illinois

2013 and 2014

HB2752

Introduced 2/21/2013, by Rep. Arthur Turner

SYNOPSIS AS INTRODUCED:

35 ILCS 5/1101	from Ch.	120,	par.	11-1101
35 ILCS 120/5a	from Ch.	120,	par.	444a

Amends the Illinois Income Tax Act and the Retailers' Occupation Tax Act. Provides that the time limitation period on the Department of Revenue's right to file a notice of lien shall not run during the term of a repayment plan that taxpayer has entered into with the Department, as long as taxpayer remains in compliance with the terms of the repayment plan. Effective immediately.

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FISCAL NOTE ACT MAY APPLY

A BILL FOR

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AN ACT concerning State government.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 5. The Illinois Income Tax Act is amended by 5 changing Section 1101 as follows:

6 (35 ILCS 5/1101) (from Ch. 120, par. 11-1101)

7 Sec. 1101. Lien for Tax.

8 (a) If any person liable to pay any tax neglects or refuses 9 to pay the same after demand, the amount (including any 10 interest, additional amount, addition to tax, or assessable 11 penalty, together with any costs that may accrue in addition 12 thereto) shall be a lien in favor of the State of Illinois upon 13 all property and rights to property, whether real or personal, 14 belonging to such person.

(b) Unless another date is specifically fixed by law, the lien imposed by subsection (a) of this Section shall arise at the time the assessment is made and shall continue until the liability for the amount so assessed (or a judgment against the taxpayer arising out of such liability) is satisfied or becomes unenforceable by reason of lapse of time.

(c) Deficiency procedure. If the lien arises from an
assessment pursuant to a notice of deficiency, such lien shall
not attach and the notice referred to in this section shall not

be filed until all proceedings in court for review of such assessment have terminated or the time for the taking thereof has expired without such proceedings being instituted.

(d) Notice of lien. The lien created by assessment shall 4 5 terminate unless a notice of lien is filed, as provided in section 1103 hereof, within 3 years from the date all 6 7 proceedings in court for the review of such assessment have 8 terminated or the time for the taking thereof has expired 9 without such proceedings being instituted. Where the lien 10 results from the filing of a return without payment of the tax 11 or penalty shown therein to be due, the lien shall terminate 12 unless a notice of lien is filed within 3 years from the date 13 such return was filed with the Department. For the purposes of 14 this subsection (d), a tax return filed before the last day 15 prescribed by law, including any extension thereof, shall be 16 deemed to have been filed on such last day. The time limitation 17 period on the Department's right to file a notice of lien shall not run (1) during any period of time in which the order of any 18 19 court has the effect of enjoining or restraining the Department 20 from filing such notice of lien, or (2) during the term of a 21 repayment plan that taxpayer has entered into with the 22 Department, as long as taxpayer remains in compliance with the terms of the repayment plan. 23

24 (Source: P.A. 97-507, eff. 8-23-11.)

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Section 10. The Retailers' Occupation Tax Act is amended by

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1 changing Section 5a as follows:

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2 (35 ILCS 120/5a) (from Ch. 120, par. 444a)

3 Sec. 5a. The Department shall have a lien for the tax 4 herein imposed or any portion thereof, or for any penalty 5 provided for in this Act, or for any amount of interest which may be due as provided for in Section 5 of this Act, upon all 6 7 the real and personal property of any person to whom a final 8 assessment or revised final assessment has been issued as 9 provided in this Act, or whenever a return is filed without 10 payment of the tax or penalty shown therein to be due, 11 including all such property of such persons acquired after 12 receipt of such assessment or filing of such return. The taxpayer is liable for the filing fee incurred by 13 the 14 Department for filing the lien and the filing fee incurred by 15 the Department to file the release of that lien. The filing 16 fees shall be paid to the Department in addition to payment of the tax, penalty, and interest included in the amount of the 17 18 lien.

However, where the lien arises because of the issuance of a final assessment or revised final assessment by the Department, such lien shall not attach and the notice hereinafter referred to in this Section shall not be filed until all proceedings in court for review of such final assessment or revised final assessment have terminated or the time for the taking thereof has expired without such proceedings being instituted. 1 Upon the granting of a rehearing or departmental review 2 pursuant to Section 4 or Section 5 of this Act after a lien has 3 attached, such lien shall remain in full force except to the 4 extent to which the final assessment may be reduced by a 5 revised final assessment following such rehearing or review.

The lien created by the issuance of a final assessment 6 7 shall terminate unless a notice of lien is filed, as provided in Section 5b hereof, within 3 years from the date all 8 proceedings in court for the review of such final assessment 9 10 have terminated or the time for the taking thereof has expired 11 without such proceedings being instituted, or (in the case of a 12 revised final assessment issued pursuant to a rehearing or 13 departmental review) within 3 years from the date all proceedings in court for the review of such revised final 14 15 assessment have terminated or the time for the taking thereof 16 has expired without such proceedings being instituted; and 17 where the lien results from the filing of a return without payment of the tax or penalty shown therein to be due, the lien 18 shall terminate unless a notice of lien is filed, as provided 19 20 in Section 5b hereof, within 3 years from the date when such return is filed with the Department: Provided that the time 21 22 limitation period on the Department's right to file a notice of 23 lien shall not run (1) during any period of time in which the order of any court has the effect of enjoining or restraining 24 25 the Department from filing such notice of lien, or (2) during the term of a repayment plan that taxpayer has entered into 26

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with the Department, as long as taxpayer remains in compliance with the terms of the repayment plan.

If the Department finds that a taxpayer is about to depart 3 from the State, or to conceal himself or his property, or to do 4 5 any other act tending to prejudice or to render wholly or partly ineffectual proceedings to collect such tax unless such 6 7 proceedings are brought without delay, or if the Department finds that the collection of the amount due from any taxpayer 8 9 will be jeopardized by delay, the Department shall give the 10 taxpayer notice of such findings and shall make demand for 11 immediate return and payment of such tax, whereupon such tax 12 shall become immediately due and payable. If the taxpayer, 13 within 5 days after such notice (or within such extension of 14 time as the Department may grant), does not comply with such 15 notice or show to the Department that the findings in such 16 notice are erroneous, the Department may file a notice of 17 jeopardy assessment lien in the office of the recorder of the county in which any property of the taxpayer may be located and 18 19 shall notify the taxpayer of such filing. Such jeopardy 20 assessment lien shall have the same scope and effect as the statutory lien hereinbefore provided for in this Section. 21

If the taxpayer believes that he does not owe some or all of the tax for which the jeopardy assessment lien against him has been filed, or that no jeopardy to the revenue in fact exists, he may protest within 20 days after being notified by the Department of the filing of such jeopardy assessment lien

and request a hearing, whereupon the Department shall hold a 1 2 hearing in conformity with the provisions of this Act and, 3 pursuant thereto, shall notify the taxpayer of its findings as to whether or not such jeopardy assessment lien will be 4 5 released. If not, and if the taxpayer is apprieved by this decision, he may file an action for judicial review of such 6 7 final determination of the Department in accordance with Section 12 of this Act and the Administrative Review Law. 8

9 On and after July 1, 2013, protests concerning matters that 10 are subject to the jurisdiction of the Illinois Independent Tax 11 Tribunal shall be filed with the Tribunal, and hearings on 12 those matters shall be held before the Tribunal in accordance with the Illinois Independent Tax Tribunal Act of 2012. The 13 14 Tribunal shall notify the taxpayer of its findings as to 15 whether or not such jeopardy assessment lien will be released. 16 If not, and if the taxpayer is aggrieved by this decision, he 17 may file an action for judicial review of such final determination of the Department in accordance with Section 12 18 19 of this Act and the Illinois Independent Tax Tribunal Act of 2012. 20

21 With respect to protests filed with the Department prior to 22 July 1, 2013 that would otherwise be subject to the 23 jurisdiction of the Illinois Independent Tax Tribunal, the 24 taxpayer may elect to be subject to the provisions of the 25 Illinois Independent Tax Tribunal Act of 2012 at any time on or 26 after July 1, 2013, but not later than 30 days after the date

1 on which the protest was filed. If made, the election shall be 2 irrevocable.

If, pursuant to such hearing (or after an independent 3 determination of the facts by the Department without a 4 5 hearing), the Department or the Tribunal determines that some or all of the tax covered by the jeopardy assessment lien is 6 not owed by the taxpayer, or that no jeopardy to the revenue 7 exists, or if on judicial review the final judgment of the 8 9 court is that the taxpayer does not owe some or all of the tax 10 covered by the jeopardy assessment lien against him, or that no 11 jeopardy to the revenue exists, the Department shall release 12 its jeopardy assessment lien to the extent of such finding of 13 nonliability for the tax, or to the extent of such finding of 14 no jeopardy to the revenue.

15 The Department shall also release its jeopardy assessment 16 lien against the taxpayer whenever the tax and penalty covered 17 by such lien, plus any interest which may be due, are paid and the taxpayer has paid the Department in cash or by guaranteed 18 19 remittance an amount representing the filing fee for the lien 20 and the filing fee for the release of that lien. The Department shall file that release of lien with the recorder of the county 21 22 where that lien was filed.

Nothing in this Section shall be construed to give the Department a preference over the rights of any bona fide purchaser, holder of a security interest, mechanics lienholder, mortgagee, or judgment lien creditor arising prior

to the filing of a regular notice of lien or a notice of 1 2 jeopardy assessment lien in the office of the recorder in the county in which the property subject to the lien is located: 3 Provided, however, that the word "bona fide", as used in this 4 5 Section shall not include any mortgage of real or personal property or any other credit transaction that results in the 6 7 mortgagee or the holder of the security acting as trustee for 8 unsecured creditors of the taxpayer mentioned in the notice of 9 lien who executed such chattel or real property mortgage or the 10 document evidencing such credit transaction. Such lien shall be 11 inferior to the lien of general taxes, special assessments and 12 special taxes heretofore or hereafter levied by any political 13 subdivision of this State.

In case title to land to be affected by the notice of lien 14 15 or notice of jeopardy assessment lien is registered under the 16 provisions of "An Act concerning land titles", approved May 1, 17 1897, as amended, such notice shall be filed in the office of the Registrar of Titles of the county within which the property 18 subject to the lien is situated and shall be entered upon the 19 20 register of titles as a memorial or charge upon each folium of the register of titles affected by such notice, and the 21 22 Department shall not have a preference over the rights of any 23 bona fide purchaser, mortgagee, judgment creditor or other lien holder arising prior to the registration of such notice: 24 Provided, however, that the word "bona fide" shall not include 25 26 any mortgage of real or personal property or any other credit

transaction that results in the mortgagee or the holder of the security acting as trustee for unsecured creditors of the taxpayer mentioned in the notice of lien who executed such chattel or real property mortgage or the document evidencing such credit transaction.

6 Such regular lien or jeopardy assessment lien shall not be 7 effective against any purchaser with respect to any item in a 8 retailer's stock in trade purchased from the retailer in the 9 usual course of such retailer's business.

10 (Source: P.A. 97-1129, eff. 8-28-12.)

Section 99. Effective date. This Act takes effect upon becoming law.