

98TH GENERAL ASSEMBLY State of Illinois 2013 and 2014 HB5628

by Rep. Dwight Kay

SYNOPSIS AS INTRODUCED:

20 ILCS 2405/3

from Ch. 23, par. 3434

Amends the Disabled Persons Rehabilitation Act. In provisions concerning personal assistants contained in Public Acts 97-732 and 97-1019, provides that any person providing services as a personal assistant under the Department of Human Services' Home Services Program shall complete standardized training as determined by the Department before enrollment under the Program. Provides that the training must be available in languages other than English and to those who need accommodations due to disabilities; and that personal assistant training must include successful completion of the following training components: basic first aid, vulnerable adult, child maltreatment, OSHA universal precautions, and basic roles and responsibilities of personal assistants including information about assistance with lifting and transfers for Program recipients, emergency preparedness, orientation to positive behavioral practices, fraud issues, and completion of time sheets. Provides that upon completion of the training components, the personal assistant must demonstrate the competency to provide assistance to Program recipients. Adds similar requirements to provisions concerning home care and home health workers who function as personal care attendants, personal assistants, or individual maintenance home health workers contained in Public Act 97-1158. Effective immediately.

LRB098 16971 KTG 52049 b

FISCAL NOTE ACT MAY APPLY

1 AN ACT concerning State government.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Disabled Persons Rehabilitation Act is amended by changing Section 3 as follows:
- 6 (20 ILCS 2405/3) (from Ch. 23, par. 3434)

in the manner provided in these Acts.

- 7 (Text of Section from P.A. 97-732 and 97-1019)
- 8 Sec. 3. Powers and duties. The Department shall have the powers and duties enumerated herein:
- 10 (a) To co-operate with the federal government in the 11 administration of the provisions of the federal Rehabilitation 12 Act of 1973, as amended, of the Workforce Investment Act of 13 1998, and of the federal Social Security Act to the extent and
- (b) To prescribe and supervise such courses of vocational 15 16 training and provide such other services as may be necessary 17 for the habilitation and rehabilitation of persons with one or more disabilities, including the administrative activities 18 19 under subsection (e) of this Section, and to co-operate with State and local school authorities and other recognized 20 21 habilitation, rehabilitation agencies engaged in and 22 comprehensive rehabilitation services; and to cooperate with the Department of Children and Family Services regarding the 23

- 1 care and education of children with one or more disabilities.
- 2 (c) (Blank).
- (d) To report in writing, to the Governor, annually on or 3 before the first day of December, and at such other times and 5 in such manner and upon such subjects as the Governor may require. The annual report shall contain (1) a statement of the 6 7 existing condition of comprehensive rehabilitation services, habilitation and rehabilitation in the State; (2) a statement 8 9 of suggestions and recommendations with reference to the 10 development of comprehensive rehabilitation services, 11 habilitation and rehabilitation in the State; and (3) an 12 itemized statement of the amounts of money received from 13 federal, State and other sources, and of the objects and 14 purposes to which the respective items of these several amounts 15 have been devoted.
- 16 (e) (Blank).
- (f) To establish a program of services to prevent the unnecessary institutionalization of persons in need of long term care and who meet the criteria for blindness or disability as defined by the Social Security Act, thereby enabling them to remain in their own homes. Such preventive services include any or all of the following:
- 23 (1) personal assistant services;
- 24 (2) homemaker services;
- 25 (3) home-delivered meals;
- 26 (4) adult day care services;

- 1 (5) respite care;
- 2 (6) home modification or assistive equipment;
- 3 (7) home health services;
- (8) electronic home response;
- (9) brain injury behavioral/cognitive services;
- 6 (10) brain injury habilitation;
- 7 (11) brain injury pre-vocational services; or
- 8 (12) brain injury supported employment.

9 The Department shall establish eligibility standards for 10 such services taking into consideration the unique economic and 11 social needs of the population for whom they are to be 12 provided. Such eligibility standards may be based on the 13 recipient's ability to pay for services; provided, however, 14 that any portion of a person's income that is equal to or less than the "protected income" level shall not be considered by 15 16 the Department in determining eligibility. The "protected 17 income" level shall be determined by the Department, shall never be less than the federal poverty standard, and shall be 18 adjusted each year to reflect changes in the Consumer Price 19 20 Index For All Urban Consumers as determined by the United States Department of Labor. The standards must provide that a 21 22 person may not have more than \$10,000 in assets to be eligible 23 for the services, and the Department may increase or decrease the asset limitation by rule. The Department may not decrease 24 25 the asset level below \$10,000.

The services shall be provided, as established by the

Department by rule, to eligible persons to prevent unnecessary or premature institutionalization, to the extent that the cost of the services, together with the other personal maintenance expenses of the persons, are reasonably related to the standards established for care in a group facility appropriate to their condition. These non-institutional services, pilot projects or experimental facilities may be provided as part of or in addition to those authorized by federal law or those funded and administered by the Illinois Department on Aging. The Department shall set rates and fees for services in a fair and equitable manner. Services identical to those offered by the Department on Aging shall be paid at the same rate.

Personal assistants shall be paid at a rate negotiated between the State and an exclusive representative of personal assistants under a collective bargaining agreement. In no case shall the Department pay personal assistants an hourly wage that is less than the federal minimum wage.

Solely for the purposes of coverage under the Illinois Public Labor Relations Act (5 ILCS 315/), personal assistants providing services under the Department's Home Services Program shall be considered to be public employees and the State of Illinois shall be considered to be their employer as of the effective date of this amendatory Act of the 93rd General Assembly, but not before. The State shall engage in collective bargaining with an exclusive representative of personal assistants working under the Home Services Program

concerning their terms and conditions of employment that are within the State's control. Nothing in this paragraph shall be understood to limit the right of the persons receiving services defined in this Section to hire and fire personal assistants or supervise them within the limitations set by the Home Services Program. The State shall not be considered to be the employer of personal assistants for any purposes not specifically provided in this amendatory Act of the 93rd General Assembly, including but not limited to, purposes of vicarious liability in tort and purposes of statutory retirement or health insurance benefits. Personal assistants shall not be covered by the State Employees Group Insurance Act of 1971 (5 ILCS 375/).

Any person providing services as a personal assistant under the Department's Home Services Program shall complete standardized training as determined by the Department before enrollment under the Program. The training must be available in languages other than English and to those who need accommodations due to disabilities. Personal assistant training must include successful completion of the following training components: basic first aid, vulnerable adult, child maltreatment, OSHA universal precautions, and basic roles and responsibilities of personal assistants including information about assistance with lifting and transfers for Program recipients, emergency preparedness, orientation to positive behavioral practices, fraud issues, and completion of time sheets. Upon completion of the training components, the

personal assistant must demonstrate the competency to provide assistance to Program recipients.

The Department shall execute, relative to nursing home prescreening, as authorized by Section 4.03 of the Illinois Act on the Aging, written inter-agency agreements with the Department on Aging and the Department of Healthcare and Family Services, to effect the intake procedures and eligibility criteria for those persons who may need long term care. On and after July 1, 1996, all nursing home prescreenings for individuals 18 through 59 years of age shall be conducted by the Department, or a designee of the Department.

The Department is authorized to establish a system of recipient cost-sharing for services provided under this Section. The cost-sharing shall be based upon the recipient's ability to pay for services, but in no case shall the recipient's share exceed the actual cost of the services provided. Protected income shall not be considered by the Department in its determination of the recipient's ability to pay a share of the cost of services. The level of cost-sharing shall be adjusted each year to reflect changes in the "protected income" level. The Department shall deduct from the recipient's share of the cost of services any money expended by the recipient for disability-related expenses.

To the extent permitted under the federal Social Security
Act, the Department, or the Department's authorized
representative, may recover the amount of moneys expended for

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services provided to or in behalf of a person under this Section by a claim against the person's estate or against the estate of the person's surviving spouse, but no recovery may be had until after the death of the surviving spouse, if any, and then only at such time when there is no surviving child who is under age 21, blind, or permanently and totally disabled. This paragraph, however, shall not bar recovery, at the death of the person, of moneys for services provided to the person or in behalf of the person under this Section to which the person was not entitled; provided that such recovery shall not be enforced against any real estate while it is occupied as a homestead by the surviving spouse or other dependent, if no claims by other creditors have been filed against the estate, or, if such claims have been filed, they remain dormant for failure of prosecution or failure of the claimant to compel administration of the estate for the purpose of payment. This paragraph shall not bar recovery from the estate of a spouse, under Sections 1915 and 1924 of the Social Security Act and Section 5-4 of the Illinois Public Aid Code, who precedes a person receiving services under this Section in death. All moneys for services paid to or in behalf of the person under this Section shall be claimed for recovery from the deceased spouse's estate. "Homestead", as used in this paragraph, means the dwelling house and contiquous real estate occupied by a surviving spouse or relative, as defined by the rules and regulations of the Department of Healthcare and Family Services, regardless of the

1 value of the property.

The Department shall submit an annual report on programs and services provided under this Section. The report shall be filed with the Governor and the General Assembly on or before March 30 each year.

The requirement for reporting to the General Assembly shall be satisfied by filing copies of the report with the Speaker, the Minority Leader and the Clerk of the House of Representatives and the President, the Minority Leader and the Secretary of the Senate and the Legislative Research Unit, as required by Section 3.1 of the General Assembly Organization Act, and filing additional copies with the State Government Report Distribution Center for the General Assembly as required under paragraph (t) of Section 7 of the State Library Act.

- (g) To establish such subdivisions of the Department as shall be desirable and assign to the various subdivisions the responsibilities and duties placed upon the Department by law.
- (h) To cooperate and enter into any necessary agreements with the Department of Employment Security for the provision of job placement and job referral services to clients of the Department, including job service registration of such clients with Illinois Employment Security offices and making job listings maintained by the Department of Employment Security available to such clients.
- (i) To possess all powers reasonable and necessary for the exercise and administration of the powers, duties and

- 1 responsibilities of the Department which are provided for by
- 2 law.

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- (j) (Blank).
- 4 (k) (Blank).
- (1) To establish, operate and maintain a Statewide Housing 6 government Clearinghouse of information on available, 7 subsidized housing accessible to disabled persons 8 available privately owned housing accessible to disabled 9 persons. The information shall include but not be limited to 10 location, rental requirements, access features 11 proximity to public transportation of available housing. The 12 Clearinghouse shall consist of at least a computerized database 13 for the storage and retrieval of information and a separate or 14 shared toll free telephone number for use by those seeking 15 information from the Clearinghouse. Department offices and 16 personnel throughout the State shall also assist in 17 operation of the Statewide Housing Clearinghouse. Cooperation with local, State and federal housing managers shall be sought 18 and extended in order to frequently and promptly update the 19 Clearinghouse's information. 20
 - (m) To assure that the names and case records of persons who received or are receiving services from the Department, including persons receiving vocational rehabilitation, home services, or other services, and those attending one of the Department's schools or other supervised facility shall be confidential and not be open to the general public. Those case

- 1 records and reports or the information contained in those
- 2 records and reports shall be disclosed by the Director only to
- 3 proper law enforcement officials, individuals authorized by a
- 4 court, the General Assembly or any committee or commission of
- 5 the General Assembly, and other persons and for reasons as the
- 6 Director designates by rule. Disclosure by the Director may be
- 7 only in accordance with other applicable law.
- 8 (Source: P.A. 97-732, eff. 6-30-12; 97-1019, eff. 8-17-12;
- 9 revised 8-23-12.)
- 10 (Text of Section from P.A. 97-732 and 97-1158)
- 11 Sec. 3. Powers and duties. The Department shall have the
- 12 powers and duties enumerated herein:
- 13 (a) To co-operate with the federal government in the
- 14 administration of the provisions of the federal Rehabilitation
- 15 Act of 1973, as amended, of the Workforce Investment Act of
- 16 1998, and of the federal Social Security Act to the extent and
- in the manner provided in these Acts.
- 18 (b) To prescribe and supervise such courses of vocational
- 19 training and provide such other services as may be necessary
- for the habilitation and rehabilitation of persons with one or
- 21 more disabilities, including the administrative activities
- 22 under subsection (e) of this Section, and to co-operate with
- 23 State and local school authorities and other recognized
- 24 agencies engaged in habilitation, rehabilitation and
- 25 comprehensive rehabilitation services; and to cooperate with

- the Department of Children and Family Services regarding the care and education of children with one or more disabilities.
- 3 (c) (Blank).

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- (d) To report in writing, to the Governor, annually on or before the first day of December, and at such other times and in such manner and upon such subjects as the Governor may require. The annual report shall contain (1) a statement of the existing condition of comprehensive rehabilitation services, habilitation and rehabilitation in the State; (2) a statement of suggestions and recommendations with reference to the development of comprehensive rehabilitation services. habilitation and rehabilitation in the State; and (3) an itemized statement of the amounts of money received from federal, State and other sources, and of the objects and purposes to which the respective items of these several amounts have been devoted.
- 17 (e) (Blank).
 - (f) To establish a program of services to prevent unnecessary institutionalization of persons with Alzheimer's disease and related disorders or persons in need of long term care who are established as blind or disabled as defined by the Social Security Act, thereby enabling them to remain in their own homes or other living arrangements. Such preventive services may include, but are not limited to, any or all of the following:
 - (1) home health services;

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- 1 (2) home nursing services;
- 2 (3) homemaker services;
- 3 (4) chore and housekeeping services;
- (5) day care services;
- (6) home-delivered meals;
- 6 (7) education in self-care;
- 7 (8) personal care services;
- 8 (9) adult day health services;
- 9 (10) habilitation services;
- 10 (11) respite care; or
- 11 (12) other nonmedical social services that may enable 12 the person to become self-supporting.

The Department shall establish eligibility standards for such services taking into consideration the unique economic and social needs of the population for whom they are to be provided. Such eligibility standards may be based on the recipient's ability to pay for services; provided, however, that any portion of a person's income that is equal to or less than the "protected income" level shall not be considered by the Department in determining eligibility. The "protected income" level shall be determined by the Department, shall never be less than the federal poverty standard, and shall be adjusted each year to reflect changes in the Consumer Price Index For All Urban Consumers as determined by the United States Department of Labor. The standards must provide that a person may have not more than \$10,000 in assets to be eligible

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for the services, and the Department may increase the asset limitation by rule. Additionally, in determining the amount and nature of services for which a person may qualify, consideration shall not be given to the value of cash, property or other assets held in the name of the person's spouse pursuant to a written agreement dividing marital property into equal but separate shares or pursuant to a transfer of the person's interest in a home to his spouse, provided that the spouse's share of the marital property is not made available to the person seeking such services.

The services shall be provided to eligible persons to prevent unnecessary or premature institutionalization, to the extent that the cost of the services, together with the other personal maintenance expenses of the persons, are reasonably related to the standards established for care in a group facility appropriate to their condition. These non-institutional services, pilot projects or experimental facilities may be provided as part of or in addition to those authorized by federal law or those funded and administered by the Illinois Department on Aging. The Department shall set rates and fees for services in a fair and equitable manner. Services identical to those offered by the Department on Aging shall be paid at the same rate.

Personal care attendants shall be paid:

- (i) A \$5 per hour minimum rate beginning July 1, 1995.
- (ii) A \$5.30 per hour minimum rate beginning July 1,

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2 (iii) A \$5.40 per hour minimum rate beginning July 1, 3 1998.

Solely for the purposes of coverage under the Illinois Public Labor Relations Act (5 ILCS 315/), personal care attendants and personal assistants providing services under the Department's Home Services Program shall be considered to be public employees, and the State of Illinois shall be considered to be their employer as of the effective date of this amendatory Act of the 93rd General Assembly, but not before. Solely for the purposes of coverage under the Illinois Public Labor Relations Act, home care and home health workers who function as personal care attendants, personal assistants, and individual maintenance home health workers and who also provide services under the Department's Home Services Program shall be considered to be public employees, no matter whether provides such services the State through direct fee-for-service arrangements, with the assistance of a managed care organization or other intermediary, or otherwise, and the State of Illinois shall be considered to be the employer of those persons as of the effective date of this amendatory Act of the 97th General Assembly, but not before except as otherwise provided under this subsection (f). The State shall in collective bargaining with an representative of home care and home health workers who function as personal care attendants, personal assistants, and

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individual maintenance home health workers working under the Home Services Program concerning their terms and conditions of employment that are within the State's control. Nothing in this paragraph shall be understood to limit the right of the persons receiving services defined in this Section to hire and fire home care and home health workers who function as personal care attendants, personal assistants, and individual maintenance home health workers working under the Home Services Program or to supervise them within the limitations set by the Home Services Program. The State shall not be considered to be the employer of home care and home health workers who function as personal care attendants, personal assistants, and individual maintenance home health workers working under the Home Services Program for any purposes not specifically provided in Public Act 93-204 or this amendatory Act of the 97th General Assembly, including but not limited to, purposes of vicarious liability in tort and purposes of statutory retirement or health insurance benefits. Home care and home health workers who function as personal care attendants, personal assistants, and individual maintenance home health workers and who also provide services under the Department's Home Services Program shall not be covered by the State Employees Group Insurance Act of 1971 (5 ILCS 375/).

Any home care and home health worker who functions as a personal care attendant, personal assistant, or individual maintenance home health worker and provides services under the

Department's Home Services Program shall complete standardized training as determined by the Department before enrollment under the Program. The training must be available in languages other than English and to those who need accommodations due to disabilities. Home care and home health worker training must include successful completion of the following training components: basic first aid, vulnerable adult, child maltreatment, OSHA universal precautions, and basic roles and responsibilities of home care and home health workers including information about assistance with lifting and transfers for Program recipients, emergency preparedness, orientation to positive behavioral practices, fraud issues, and completion of time sheets. Upon completion of the training components, the home care and home health worker must demonstrate the competency to provide assistance to Program recipients.

The Department shall execute, relative to the nursing home prescreening project, as authorized by Section 4.03 of the Illinois Act on the Aging, written inter-agency agreements with the Department on Aging and the Department of Public Aid (now Department of Healthcare and Family Services), to effect the following: (i) intake procedures and common eligibility criteria for those persons who are receiving non-institutional services; and (ii) the establishment and development of non-institutional services in areas of the State where they are not currently available or are undeveloped. On and after July 1, 1996, all nursing home prescreenings for individuals 18

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1 through 59 years of age shall be conducted by the Department.

The Department is authorized to establish a system of recipient cost-sharing for services provided under this Section. The cost-sharing shall be based upon the recipient's ability to pay for services, but in no case shall the recipient's share exceed the actual cost of the services provided. Protected income shall not be considered by the Department in its determination of the recipient's ability to pay a share of the cost of services. The level of cost-sharing shall be adjusted each year to reflect changes in the "protected income" level. The Department shall deduct from the recipient's share of the cost of services any money expended by the recipient for disability-related expenses.

Department, or the Department's authorized representative, shall recover the amount of moneys expended for services provided to or in behalf of a person under this Section by a claim against the person's estate or against the estate of the person's surviving spouse, but no recovery may be had until after the death of the surviving spouse, if any, and then only at such time when there is no surviving child who is under age 21, blind, or permanently and totally disabled. This paragraph, however, shall not bar recovery, at the death of the person, of moneys for services provided to the person or in behalf of the person under this Section to which the person was not entitled; provided that such recovery shall not be enforced against any real estate while it is occupied as a homestead by

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the surviving spouse or other dependent, if no claims by other creditors have been filed against the estate, or, if such claims have been filed, they remain dormant for failure of prosecution or failure of the claimant to compel administration of the estate for the purpose of payment. This paragraph shall not bar recovery from the estate of a spouse, under Sections 1915 and 1924 of the Social Security Act and Section 5-4 of the Illinois Public Aid Code, who precedes a person receiving services under this Section in death. All moneys for services paid to or in behalf of the person under this Section shall be claimed for recovery from the deceased spouse's estate. "Homestead", as used in this paragraph, means the dwelling house and contiquous real estate occupied by a surviving spouse or relative, as defined by the rules and regulations of the Department of Healthcare and Family Services, regardless of the value of the property.

The Department and the Department on Aging shall cooperate in the development and submission of an annual report on programs and services provided under this Section. Such joint report shall be filed with the Governor and the General Assembly on or before March 30 each year.

The requirement for reporting to the General Assembly shall be satisfied by filing copies of the report with the Speaker, the Minority Leader and the Clerk of the House of Representatives and the President, the Minority Leader and the Secretary of the Senate and the Legislative Research Unit, as

- required by Section 3.1 of the General Assembly Organization
 Act, and filing additional copies with the State Government
 Report Distribution Center for the General Assembly as required
 under paragraph (t) of Section 7 of the State Library Act.
 - (g) To establish such subdivisions of the Department as shall be desirable and assign to the various subdivisions the responsibilities and duties placed upon the Department by law.
 - (h) To cooperate and enter into any necessary agreements with the Department of Employment Security for the provision of job placement and job referral services to clients of the Department, including job service registration of such clients with Illinois Employment Security offices and making job listings maintained by the Department of Employment Security available to such clients.
 - (i) To possess all powers reasonable and necessary for the exercise and administration of the powers, duties and responsibilities of the Department which are provided for by law.
 - (j) To establish a procedure whereby new providers of personal care attendant services shall submit vouchers to the State for payment two times during their first month of employment and one time per month thereafter. In no case shall the Department pay personal care attendants an hourly wage that is less than the federal minimum wage.
 - (k) To provide adequate notice to providers of chore and housekeeping services informing them that they are entitled to

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an interest payment on bills which are not promptly paid pursuant to Section 3 of the State Prompt Payment Act.

- (1) To establish, operate and maintain a Statewide Housing Clearinghouse of information on available, government subsidized housing accessible t.o disabled persons available privately owned housing accessible to disabled persons. The information shall include but not be limited to location, rental requirements, access features proximity to public transportation of available housing. The Clearinghouse shall consist of at least a computerized database for the storage and retrieval of information and a separate or shared toll free telephone number for use by those seeking information from the Clearinghouse. Department offices and personnel throughout the State shall also assist in the operation of the Statewide Housing Clearinghouse. Cooperation with local, State and federal housing managers shall be sought and extended in order to frequently and promptly update the Clearinghouse's information.
- (m) To assure that the names and case records of persons who received or are receiving services from the Department, including persons receiving vocational rehabilitation, home services, or other services, and those attending one of the Department's schools or other supervised facility shall be confidential and not be open to the general public. Those case records and reports or the information contained in those records and reports shall be disclosed by the Director only to

- 1 proper law enforcement officials, individuals authorized by a
- 2 court, the General Assembly or any committee or commission of
- 3 the General Assembly, and other persons and for reasons as the
- 4 Director designates by rule. Disclosure by the Director may be
- 5 only in accordance with other applicable law.
- 6 (Source: P.A. 97-732, eff. 6-30-12; 97-1158, eff. 1-29-13;
- 7 revised 2-21-13.)
- 8 Section 99. Effective date. This Act takes effect upon
- 9 becoming law.