## 98TH GENERAL ASSEMBLY

# State of Illinois

# 2013 and 2014

#### SB2747

Introduced 1/28/2014, by Sen. Tim Bivins

## SYNOPSIS AS INTRODUCED:

5 ILCS 140/7 105 ILCS 5/2-3.160 new from Ch. 116, par. 207

Amends the Freedom of Information Act and the School Code. Creates the School Security and Standards Task Force within the State Board of Education to study the security of schools in this State, make recommendations, and draft minimum standards for use by schools to make them more secure and to provide a safer learning environment for the children of this State. Sets forth provisions concerning the membership of the Task Force, meetings of the Task Force, State Board support for the Task Force, and the duties of the Task Force. Provides that, on or before January 1, 2015, the Task Force shall submit a report to the General Assembly and the Governor on specific recommendations for changes to the current law or other legislative measures. Provides that, on or before January 1, 2015, the Task Force shall submit a report to the State Board on specific recommendations for model security plan policies for schools to access and use as a guideline, which report is exempt from inspection and copying under the Freedom of Information Act. Provides that the Task Force is abolished and these provisions are repealed on July 1, 2015. Effective immediately.

LRB098 19398 NHT 54555 b

FISCAL NOTE ACT MAY APPLY SB2747

1 AN ACT concerning education.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Freedom of Information Act is amended by
changing Section 7 as follows:

6 (5 ILCS 140/7) (from Ch. 116, par. 207)

7 Sec. 7. Exemptions.

(1) When a request is made to inspect or copy a public 8 9 record that contains information that is exempt from disclosure under this Section, but also contains information that is not 10 exempt from disclosure, the public body may elect to redact the 11 information that is exempt. The public body shall make the 12 13 remaining information available for inspection and copying. 14 Subject to this requirement, the following shall be exempt from inspection and copying: 15

16 (a) Information specifically prohibited from
17 disclosure by federal or State law or rules and regulations
18 implementing federal or State law.

(b) Private information, unless disclosure is required
by another provision of this Act, a State or federal law or
a court order.

(b-5) Files, documents, and other data or databases
 maintained by one or more law enforcement agencies and

specifically designed to provide information to one or more
 law enforcement agencies regarding the physical or mental
 status of one or more individual subjects.

Personal information contained within public 4 (C)5 records, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy, unless the 6 7 disclosure is consented to in writing by the individual 8 subjects of the information. "Unwarranted invasion of 9 personal privacy" means the disclosure of information that 10 is highly personal or objectionable to a reasonable person 11 and in which the subject's right to privacy outweighs any 12 legitimate public interest in obtaining the information. The disclosure of information that bears on the public 13 14 duties of public employees and officials shall not be 15 considered an invasion of personal privacy.

16 (d) Records in the possession of any public body 17 created in the course of administrative enforcement 18 proceedings, and any law enforcement or correctional 19 agency for law enforcement purposes, but only to the extent 20 that disclosure would:

(i) interfere with pending or actually and reasonably contemplated law enforcement proceedings conducted by any law enforcement or correctional agency that is the recipient of the request;

(ii) interfere with active administrativeenforcement proceedings conducted by the public body

SB2747 - 3 - LRB098 19398 NHT 54555 b

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that is the recipient of the request;

(iii) create a substantial likelihood that a person will be deprived of a fair trial or an impartial hearing;

5 (iv) unavoidably disclose the identity of a 6 confidential source, confidential information 7 furnished only by the confidential source, or persons who file complaints with or provide information to 8 9 administrative, investigative, law enforcement, or 10 penal agencies; except that the identities of 11 witnesses to traffic accidents, traffic accident 12 reports, and rescue reports shall be provided by 13 agencies of local government, except when disclosure would interfere with an active criminal investigation 14 15 conducted by the agency that is the recipient of the 16 request;

(v) disclose unique or specialized investigative techniques other than those generally used and known or disclose internal documents of correctional agencies related to detection, observation or investigation of incidents of crime or misconduct, and disclosure would result in demonstrable harm to the agency or public body that is the recipient of the request;

(vi) endanger the life or physical safety of law
 enforcement personnel or any other person; or

(vii) obstruct an ongoing criminal investigation

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by the agency that is the recipient of the request.

2 (d-5) A law enforcement record created for law 3 enforcement purposes and contained in a shared electronic record management system if the law enforcement agency that 4 5 is the recipient of the request did not create the record, did not participate in or have a role in any of the events 6 7 which are the subject of the record, and only has access to 8 the record through the shared electronic record management 9 system.

(e) Records that relate to or affect the security ofcorrectional institutions and detention facilities.

12 (e-5) Records requested by persons committed to the 13 Department of Corrections if those materials are available 14 in the library of the correctional facility where the 15 inmate is confined.

16 (e-6) Records requested by persons committed to the 17 Department of Corrections if those materials include 18 records from staff members' personnel files, staff 19 rosters, or other staffing assignment information.

20 (e-7) Records requested by persons committed to the 21 Department of Corrections if those materials are available 22 through an administrative request to the Department of 23 Corrections.

(f) Preliminary drafts, notes, recommendations,
 memoranda and other records in which opinions are
 expressed, or policies or actions are formulated, except

1 that a specific record or relevant portion of a record 2 shall not be exempt when the record is publicly cited and 3 identified by the head of the public body. The exemption 4 provided in this paragraph (f) extends to all those records 5 of officers and agencies of the General Assembly that 6 pertain to the preparation of legislative documents.

7 Trade secrets and commercial or (q) financial 8 information obtained from a person or business where the 9 trade secrets or commercial or financial information are furnished under a claim that they are proprietary, 10 11 privileged or confidential, and that disclosure of the 12 trade secrets or commercial or financial information would cause competitive harm to the person or business, and only 13 insofar as the claim directly applies to the records 14 15 requested.

16 The information included under this exemption includes 17 all trade secrets and commercial or financial information obtained by a public body, including a public pension fund, 18 19 from a private equity fund or a privately held company 20 within the investment portfolio of a private equity fund as a result of either investing or evaluating a potential 21 22 investment of public funds in a private equity fund. The 23 exemption contained in this item does not apply to the 24 aggregate financial performance information of a private 25 equity fund, nor to the identity of the fund's managers or 26 general partners. The exemption contained in this item does not apply to the identity of a privately held company within the investment portfolio of a private equity fund, unless the disclosure of the identity of a privately held company may cause competitive harm.

5 Nothing contained in this paragraph (g) shall be 6 construed to prevent a person or business from consenting 7 to disclosure.

8 (h) Proposals and bids for any contract, grant, or 9 agreement, including information which if it. were 10 disclosed would frustrate procurement or give an advantage 11 to any person proposing to enter into a contractor 12 agreement with the body, until an award or final selection 13 is made. Information prepared by or for the body in 14 preparation of a bid solicitation shall be exempt until an 15 award or final selection is made.

16 (i) Valuable formulae, computer geographic systems, 17 designs, drawings and research data obtained or produced by any public body when disclosure could reasonably be 18 19 expected to produce private gain or public loss. The 20 exemption for "computer geographic systems" provided in this paragraph (i) does not extend to requests made by news 21 22 media as defined in Section 2 of this Act when the 23 requested information is not otherwise exempt and the only 24 purpose of the request is to access and disseminate 25 information regarding the health, safety, welfare, or 26 legal rights of the general public.

SB2747

#### - 7 - LRB098 19398 NHT 54555 b

1 (j) The following information pertaining to 2 educational matters:

3 (i) test questions, scoring keys and other
4 examination data used to administer an academic
5 examination;

6 (ii) information received by a primary or 7 secondary school, college, or university under its 8 procedures for the evaluation of faculty members by 9 their academic peers;

10 (iii) information concerning a school or 11 university's adjudication of student disciplinary 12 cases, but only to the extent that disclosure would 13 unavoidably reveal the identity of the student; and

14 (iv) course materials or research materials used15 by faculty members.

16 (k) Architects' plans, engineers' technical 17 submissions, and other construction related technical documents for projects not constructed or developed in 18 19 whole or in part with public funds and the same for 20 projects constructed or developed with public funds, 21 including but not limited to power generating and 22 distribution stations and other transmission and 23 distribution facilities, water treatment facilities, 24 airport facilities, sport stadiums, convention centers, and all government owned, operated, or occupied buildings, 25 26 but only to the extent that disclosure would compromise - 8 - LRB098 19398 NHT 54555 b

SB2747

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security.

(1) Minutes of meetings of public bodies closed to the
public as provided in the Open Meetings Act until the
public body makes the minutes available to the public under
Section 2.06 of the Open Meetings Act.

Communications between a public body and an 6 (m) 7 attorney or auditor representing the public body that would 8 not be subject to discovery in litigation, and materials 9 prepared or compiled by or for a public body in 10 anticipation of a criminal, civil or administrative 11 proceeding upon the request of an attorney advising the 12 public body, and materials prepared or compiled with 13 respect to internal audits of public bodies.

(n) Records relating to a public body's adjudication of employee grievances or disciplinary cases; however, this exemption shall not extend to the final outcome of cases in which discipline is imposed.

(o) Administrative or technical information associated 18 19 with automated data processing operations, including but 20 not limited to software, operating protocols, computer program abstracts, file layouts, source listings, object 21 22 modules, load modules, user guides, documentation 23 all logical and physical pertaining to design of 24 computerized systems, employee manuals, and any other 25 information that, if disclosed, would jeopardize the 26 security of the system or its data or the security of

SB2747 – 9 – LRB098 19398 NHT 54555 b

1 materials exempt under this Section.

2 (p) Records relating to collective negotiating matters 3 between public bodies and their employees or representatives, except that any final 4 contract or 5 agreement shall be subject to inspection and copying.

6 (q) Test questions, scoring keys, and other 7 examination data used to determine the qualifications of an 8 applicant for a license or employment.

9 (r) The records, documents, and information relating 10 to real estate purchase negotiations until those 11 negotiations have been completed or otherwise terminated. 12 With regard to a parcel involved in a pending or actually 13 and reasonably contemplated eminent domain proceeding 14 under the Eminent Domain Act, records, documents and 15 information relating to that parcel shall be exempt except 16 as may be allowed under discovery rules adopted by the 17 Court. The records, documents Illinois Supreme and information relating to a real estate sale shall be exempt 18 19 until a sale is consummated.

20 (s) Any and all proprietary information and records 21 related to the operation of an intergovernmental risk 22 management association or self-insurance pool or jointly 23 self-administered health and accident cooperative or pool. 24 Insurance or self insurance (including any 25 intergovernmental risk management association or self 26 insurance pool) claims, loss risk management or

SB2747 - 10 - LRB098 19398 NHT 54555 b

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information, records, data, advice or communications.

2 Information contained (t) in or related to 3 examination, operating, or condition reports prepared by, on behalf of, or for the use of a public body responsible 4 5 for the regulation or supervision of financial institutions or insurance companies, unless disclosure is 6 7 otherwise required by State law.

8 (u) Information that would disclose or might lead to 9 the disclosure of secret or confidential information, 10 codes, algorithms, programs, or private keys intended to be 11 used to create electronic or digital signatures under the 12 Electronic Commerce Security Act.

(v) Vulnerability assessments, security measures, and 13 14 response policies or plans that are designed to identify, 15 prevent, or respond to potential attacks upon a community's 16 population or systems, facilities, or installations, the 17 destruction or contamination of which would constitute a clear and present danger to the health or safety of the 18 19 community, but only to the extent that disclosure could 20 reasonably be expected to jeopardize the effectiveness of 21 the measures or the safety of the personnel who implement 22 them or the public. Information exempt under this item may 23 include such things as details pertaining to the 24 mobilization or deployment of personnel or equipment, to 25 the operation of communication systems or protocols, or to 26 tactical operations.

SB2747

1 (w) (Blank).

2 (x) Maps and other records regarding the location or 3 security of generation, transmission, distribution, 4 storage, gathering, treatment, or switching facilities 5 owned by a utility, by a power generator, or by the 6 Illinois Power Agency.

7 (y) Information contained in or related to proposals, 8 bids, negotiations related to electric or power 9 procurement under Section 1-75 of the Illinois Power Agency Act and Section 16-111.5 of the Public Utilities Act that 10 11 is determined to be confidential and proprietary by the 12 Illinois Power Agency or by the Illinois Commerce 13 Commission.

14 (z)Information about students exempted from 15 disclosure under Sections 10-20.38 or 34-18.29 of the 16 School Code, and information about undergraduate students 17 enrolled at an institution of higher education exempted from disclosure under Section 25 of the Illinois Credit 18 19 Card Marketing Act of 2009.

20 (aa) Information the disclosure of which is exempted
21 under the Viatical Settlements Act of 2009.

(bb) Records and information provided to a mortality review team and records maintained by a mortality review team appointed under the Department of Juvenile Justice Mortality Review Team Act.

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(cc) Information regarding interments, entombments, or

inurnments of human remains that are submitted to the
 Cemetery Oversight Database under the Cemetery Care Act or
 the Cemetery Oversight Act, whichever is applicable.

4 (dd) Correspondence and records (i) that may not be
5 disclosed under Section 11-9 of the Public Aid Code or (ii)
6 that pertain to appeals under Section 11-8 of the Public
7 Aid Code.

addresses, 8 personal (ee) The names, or other 9 information of persons who are minors and are also 10 participants and registrants in programs of park 11 districts, forest preserve districts, conservation 12 districts, recreation agencies, and special recreation associations. 13

names, 14 (ff)The addresses, or other personal 15 information of participants and registrants in programs of 16 park districts, forest preserve districts, conservation 17 districts, recreation agencies, and special recreation 18 associations where such programs are targeted primarily to 19 minors.

20 (gg) Confidential information described in Section
 21 1-100 of the Illinois Independent Tax Tribunal Act of 2012.

(hh) The report submitted to the State Board of Education by the School Security and Standards Task Force under item (8) of subsection (d) of Section <u>2-3.160</u> <u>2-3.157</u> of the School Code and any information contained in that report. 1 (1.5) Any information exempt from disclosure under the 2 Judicial Privacy Act shall be redacted from public records 3 prior to disclosure under this Act.

4 (2) A public record that is not in the possession of a 5 public body but is in the possession of a party with whom the 6 agency has contracted to perform a governmental function on 7 behalf of the public body, and that directly relates to the 8 governmental function and is not otherwise exempt under this 9 Act, shall be considered a public record of the public body, 10 for purposes of this Act.

11 (3) This Section does not authorize withholding of 12 information or limit the availability of records to the public, 13 except as stated in this Section or otherwise provided in this 14 Act.

15 (Source: P.A. 97-333, eff. 8-12-11; 97-385, eff. 8-15-11;
16 97-452, eff. 8-19-11; 97-783, eff. 7-13-12; 97-813, eff.
17 7-13-12; 97-847, eff. 9-22-12; 97-1065, eff. 8-24-12; 97-1129,
18 eff. 8-28-12; 98-463, eff. 8-16-13; 98-578, eff. 8-27-13.)

Section 10. The School Code is amended by adding Section 20 2-3.160 as follows:

21 (105 ILCS 5/2-3.160 new)

22 (Section scheduled to be repealed on July 1, 2015)

- 23 <u>Sec. 2-3.160. School Security and Standards Task Force.</u>
- 24 (a) The School Security and Standards Task Force is created

SB2747

	SB2747 - 14 - LRB098 19398 NHT 54555 b
1	within the State Board of Education to study the security of
2	schools in this State, make recommendations, and draft minimum
3	standards for use by schools to make them more secure and to
4	provide a safer learning environment for the children of this
5	State. The Task Force shall consist of all of the following
6	members:
7	(1) One member of the public who is a parent and one
8	member of the Senate, appointed by the President of the
9	Senate.
10	(2) One member of the public who is a parent and one
11	member of the Senate, appointed by the Minority Leader of
12	the Senate.
13	(3) One member of the public who is a parent and one
14	member of the House of Representatives, appointed by the
15	Speaker of the House of Representatives.
16	(4) One member of the public who is a parent and one
17	member of the House of Representatives, appointed by the
18	Minority Leader of the House of Representatives.
19	(5) A representative from the State Board of Education,
20	appointed by the Chairperson of the State Board of
21	Education.
22	(6) A representative from the Department of State
23	Police, appointed by the Director of State Police.
24	(7) A representative from an association representing
25	Illinois sheriffs, appointed by the Governor.
26	(8) A representative from an association representing

#### - 15 - LRB098 19398 NHT 54555 b

1	Illinois chiefs of police, appointed by the Governor.
2	(9) A representative from an association representing
3	Illinois firefighters, appointed by the Governor.
4	(10) A representative from an association representing
5	Illinois regional superintendents of schools, appointed by
6	the Governor.
7	(11) A representative from an association representing
8	Illinois principals, appointed by the Governor.
9	(12) A representative from an association representing
10	Illinois school boards, appointed by the Governor.
11	(13) A representative from the security consulting
12	profession, appointed by the Governor.
13	(14) An architect or engineer who specializes in
14	security issues, appointed by the Governor.
15	Members of the Task Force appointed by the Governor must be
16	individuals who have knowledge, experience, and expertise in
17	the field of security or who have worked within the school
18	system. The appointment of members by the Governor must reflect
19	the geographic diversity of this State.
20	Members of the Task Force shall serve without compensation
21	and shall not be reimbursed for their expenses.
22	(b) The Task Force shall meet initially at the call of the
23	State Superintendent of Education. At this initial meeting, the
24	Task Force shall elect a member as presiding officer of the
25	Task Force by a majority vote of the membership of the Task
26	Force. Thereafter, the Task Force shall meet at the call of the

1	presiding officer.
2	(c) The State Board of Education shall provide
3	administrative and other support to the Task Force.
4	(d) The Task Force shall make recommendations for minimum
5	standards for security for the schools in this State. In making
6	those recommendations, the Task Force shall do all of the
7	following:
8	(1) Gather information concerning security in schools
9	as it presently exists.
10	(2) Receive reports and testimony from individuals,
11	school district superintendents, principals, teachers,
12	security experts, architects, engineers, and the law
13	enforcement community.
14	(3) Create minimum standards for securing schools.
15	(4) Give consideration to securing the physical
16	structures, security staffing recommendations,
17	communications, security equipment, alarms, video and
18	audio monitoring, school policies, egress and ingress,
19	security plans, emergency exits and escape, and any other
20	areas of security that the Task Force deems appropriate for
21	securing schools.
22	(5) Create a model security plan policy.
23	(6) Suggest possible funding recommendations for
24	schools to access for use in implementing enhanced security
25	measures.
26	(7) On or before January 1, 2015, submit a report to

# - 17 - LRB098 19398 NHT 54555 b

1	the General Assembly and the Governor on specific
2	recommendations for changes to the current law or other
3	legislative measures.
4	(8) On or before January 1, 2015, submit a report to
5	the State Board of Education on specific recommendations
6	for model security plan policies for schools to access and
7	use as a quideline. This report is exempt from inspection
8	and copying under Section 7 of the Freedom of Information
9	<u>Act.</u>
10	The Task Force's recommendations may include proposals for
11	specific statutory changes and methods to foster cooperation
12	among State agencies and between this State and local
13	government.
14	(e) The Task Force is abolished and this Section is
15	repealed on July 1, 2015.
16	Section 99. Effective date. This Act takes effect upon
17	becoming law

17 becoming law.