

## Sen. Daniel Biss

## Filed: 5/25/2016

	09900HB6292sam002 LRB099 19829 EFG 49179 a
1	AMENDMENT TO HOUSE BILL 6292
2	AMENDMENT NO Amend House Bill 6292, AS AMENDED, by
3	replacing everything after the enacting clause with the
4	following:
5	"Section 5. The Illinois Pension Code is amended by adding
6	Sections 1-113.17, 1-113.17a, 1-113.17b, and 1-113.17c as
7	follows:
8	(40 ILCS 5/1-113.17 new)
9	Sec. 1-113.17. Investment transparency; definitions. As
10	used in this Section and Sections 1-113.17a, 1-113.17b, and
11	<u>1-113.17c:</u>
12	(a) "Affiliate" means any person directly or indirectly
13	controlling or controlled by, or under direct or indirect
14	common control with, another person.
15	(a-5) "Alternative investment fund" means a private equity
16	fund, hedge fund, absolute return fund, or total return fund.

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

1	(b) "Board" or "public retirement system board" means the
2	board of trustees of a public retirement system and includes
3	the Illinois State Board of Investment established under
4	Article 22A of this Code.

- (c) "External manager" means either of the following:
- (1) A person who manages an alternative investment fund and who offers or sells, or has offered or sold, an ownership interest in the alternative investment fund to a board.
- (2) A general partner, managing member entity, fund manager, fund adviser, or other similar person or entity with decision-making authority over an alternative investment fund.
- (d) "External manager group" means (1) the external manager, (2) its affiliates, (3) any other parties described in the external manager's marketing materials for the relevant alternative investment fund as providing services to or on behalf of portfolio holdings, and (4) any other parties described in the external manager's affiliated adviser's SEC Form ADV filing as receiving portfolio holding fees or portfolio holding other compensation. "External manager group" does not include the affiliated alternative investment fund in which the public retirement system is an investor, nor does it include an alternative investment fund used to effectuate investments of the affiliated fund in which the public retirement system is an investor.

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

- 1 (e) "Marketing materials" means (1) a prospectus, (2) a private placement memorandum, (3) a prospective investor 2 presentation, (4) a due diligence questionnaire, but only if 3 4 the questions are authored by an external manager, or (5) any 5 other written material provided by an external manager for the 6 purpose of soliciting a commitment to an alternative investment 7 fund.
  - (f) "New agreement" means an agreement that is proposed or executed after February 1, 2019, and includes any modification to or amendment of such an agreement that modifies or alters any of the provisions required to be disclosed under Section 1-113.17a or 1-113.17b. "New agreement" also means any subsequent agreement that implements, memorializes, or provides detail about such an agreement.
    - (g) "Person" means an individual, corporation, partnership, limited partnership, limited liability company, or association, either domestic or foreign.
    - (h) "Portfolio holding" means any business, partnership, real property, or other business entity or asset in which an alternative investment fund has, at any time, held either an interest in the securities thereof or a real property interest in, or has acted as a lender to, the entity or asset.
  - (i) "Portfolio holding fee" means the total payment obligation of a portfolio holding, regardless of whether it is actually paid or accrued, and regardless of whether the payment obligation is satisfied in cash, securities, or other

- 1 consideration, and regardless of whether it is incurred as
- compensation for services provided or as reimbursement for 2
- 3 expenses incurred.
- 4 (j) "Private equity fund" means a pooled investment entity
- 5 that is, or holds itself out as being, engaged primarily, or
- proposes to engage primarily, in investment strategies 6
- involving equity or debt financings that are provided for 7
- purchasing or expanding private or public companies, or for 8
- 9 related purposes such as financing for capital, research and
- 10 development, introduction of a product or process into the
- 11 marketplace, or similar needs requiring risk capital. This
- includes, but is not limited to, financing classified as 12
- 13 venture capital, mezzanine, buyout, or growth funds.
- (k) "Public retirement system" means a pension fund or 14
- 15 retirement system subject to Article 5, 6, 7, 8, 9, 11, 12, 13,
- 16 15, 16, or 17 of this Code, and includes the Illinois State
- Board of Investment established under Article 22A of this Code. 17
- (1) "Task Force" means the Investment Transparency Task 18
- 19 Force created under Section 1-113.17c of this Code.
- 2.0 (40 ILCS 5/1-113.17a new)
- 21 Sec. 1-113.17a. Investment transparency; disclosure of
- 22 alternative investment fund agreements.
- 23 (a) The definitions in Section 1-113.17 of this Code apply
- 24 to this Section.
- 25 (b) Within 90 days after entering into a new agreement to

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

1	invest	in ar	alter	<u>native</u>	e inv	zestm	ent fund	d, a	publi	c ret	ire	ement
2	system	must	discl	ose,	in	the	manner	pro	vided	unde	er	this
3	Section	n, th	e exis	tence	of	the	agreem	nent	and	all	of	the
4	followi	ing pa	rts and	prov:	isio	ns of	the agr	eeme:	nt:			

- (1) All management fee waiver provisions, including, but not limited to, provisions that permit the external manager or general partner to waive fees, or that specify the mechanics of the fee waiver or its repayment, or that specify the magnitude of the fee waiver, or that are necessary to understand how the fee waiver works, and all defined terms related to or affecting the fee waiver.
- (2) All indemnification provisions, including, but not limited to, provisions that require the alternative investment fund or its investors to indemnify the external manager or general partner, or any of its affiliates, for settlements or judgments paid, and including all provisions necessary to understand how the indemnification works and all defined terms related to or affecting indemnification.
- (3) All clawback provisions, including, but not limited to, provisions that allow the external manager or general partner to pay back an amount less than the full cost of the overpayment received by the manager, and including all provisions necessary to understand how the clawback works and all defined terms related to or affecting clawbacks.

1	(4) The cover page and signature block of the
2	agreement.
3	However, in the case of a new agreement that consists of a
4	modification of or amendment to a previous new agreement for
5	which the disclosures required under this subsection have
6	already been made, it is sufficient for the public retirement
7	system (i) to identify the previous disclosures and disclose
8	only the parts and provisions of the modification of or
9	amendment to the agreement that modify, alter, or affect any of
10	the provisions previously disclosed under this subsection or
11	(ii) to make and disclose a finding that the modification or
12	amendment does not modify, alter, or affect any of the
13	provisions previously disclosed under this subsection,
14	whichever is applicable.
15	(c) The public retirement system shall make the disclosures
16	required under subsection (b) by doing all of the following:
17	(1) filing a copy of the required material with the
18	Public Pension Division of the Illinois Department of
19	<pre>Insurance;</pre>
20	(2) filing a copy of the required material with the
21	Illinois Secretary of State; and
22	(3) posting and maintaining the required material on
23	the public retirement system's website.
24	(d) A new agreement shall not be deemed to be violated or
25	made invalid by the public retirement system's good faith
26	effort to make the disclosures required under subsection (b) of

of this Section.

1	this Section, nor due to harmless or inadvertent failure by the
2	public retirement system to correctly include or identify a
3	component of a required disclosure.
4	(e) The following are public records and are subject to
5	disclosure under the Freedom of Information Act:
6	(1) All of the material required to be disclosed under
7	subsection (b) of this Section.
8	(2) Any amounts paid in indemnification and any amounts
9	deducted from payments owed by the general partner or
10	external manager under an agreement establishing or
11	providing for participation in an alternative investment
12	fund by a public retirement system, and any documents
13	submitted to a public retirement system justifying the
14	demand for payment relating to the indemnification.
15	(3) The cover page and a legible copy of the executed
16	signature block of any new agreement to establish or
17	participate in an alternative investment fund by a public
18	retirement system.
19	(f) If a public retirement system adopts and implements the
20	recommendations of the Task Force that apply to this Section,
21	and those recommendations are not rejected by the General
22	Assembly under subsection (f) of Section 1-113.17c, then
23	disclosures made in conformance with those recommendations

shall constitute compliance with the disclosure requirements

- 1 (40 ILCS 5/1-113.17b new)
- Sec. 1-113.17b. Investment transparency; disclosure of 2
- 3 certain investment fees.
- 4 (a) The definitions in Section 1-113.17 of this Code apply
- 5 to this Section. For the purposes of this Section, "carried
- interest" means a share of the profits of an alternative 6
- investment fund that is paid, accrued, or due to the general 7
- 8 partner or the external manager or their affiliates.
- 9 (b) This Section applies to any new agreement that a public
- 10 retirement system enters into in order to establish or
- 11 participate in an alternative investment fund. A public
- retirement system shall not enter into such new agreement 12
- 13 without a written undertaking by the alternative investment
- 14 fund external managers and general partners that they will
- 15 comply with this Section and the requirements of the public
- retirement system pursuant to subsection (c), except as 16
- 17 provided in subsection (e).
- (c) Every public retirement system shall require its 18
- 19 alternative investment fund external managers and general
- 20 partners to make the following disclosures annually, in a
- manner and form prescribed by the system, in regard to each 21
- 22 alternative investment fund:
- 23 (1) The fees and expenses that the public retirement
- 24 system pays directly to the alternative investment fund, or
- 25 to the alternative investment fund external manager or
- 26 general partner.

1	(2) The public retirement system's share of all fees
2	and expenses not included in paragraph (1), including
3	carried interest, that are paid or allocated from the
4	alternative investment fund to the external manager or
5	general partners, or that are deducted from payments owed
6	from the external manager or general partners to the
7	alternative investment fund.
8	(3) The amount of all management fee waivers made by
9	the alternative investment fund external managers or
10	general partners.
11	(4) The total amount of portfolio holding fees incurred
12	by each portfolio holding of the alternative investment
13	fund as payment to any person who is a member of the
14	external manager group.
15	An alternative investment fund external manager or general
16	partner may provide a public retirement system with a completed
17	reporting template developed by the Institutional Limited
18	Partners Association, and such provision shall constitute
19	compliance with the reporting requirements of this subsection.
20	(d) A public retirement system shall make the information
21	received under subsection (c) available by:
22	(1) filing a copy of the received material with the
23	Public Pension Division of the Illinois Department of
24	<pre>Insurance; and</pre>
25	(2) posting and maintaining the received information
26	on the public retirement system's website, together with

4

5

6

7

8

9

23

1	sufficient	identifying	and	explanatory	material	to
2	facilitate a	access and unde	-rstan	nding by the nu	hlic	

- (e) If a public retirement system adopts and implements the recommendations of the Task Force that apply to this Section, and those recommendations are not rejected by the General Assembly under subsection (f) of Section 1-113.17c, then disclosures made in conformance with those recommendations shall constitute compliance with the disclosure requirements of this Section.
- 10 (40 ILCS 5/1-113.17c new)
- 11 Sec. 1-113.17c. Investment Transparency Task Force.
- 12 (a) The definitions in Section 1-113.17 of this Code apply 13 to this Section.
- 14 (b) There is created the Investment Transparency Task Force. It is the purpose of the Task Force to study, identify 15 best available practices, and make recommendations relating 16 to: (1) disclosure of, and best practices related to, the 17 18 portions of limited partnership agreements addressing 19 indemnification provisions, clawback provisions, and 20 management fee waivers, which are the subject of Section 21 1-113.17a; and (2) disclosure of fees and expenses incurred, 22 including related fee waivers and portfolio holding fees, which
- 24 (c) The Task Force shall consist of the following persons:

are the subject of Section 1-113.17b.

25 (1) The executive director (or his or her designee) of

1	each public retirement system subject to Article 5, 6, 7,
2	8, 9, 11, 12, 13, 15, 16, or 17 of this Code, and the
3	director of the Illinois State Board of Investment
4	established under Article 22A of this Code (or the
5	<u>director's designee).</u>
6	(2) One person appointed by each of the 4 Legislative
7	<u>Leaders.</u>
8	(3) The State Treasurer, or his or her designee.
9	(4) One person representing the interests of external
10	managers, appointed by the State Treasurer.
11	(5) One person representing the interests of the
12	beneficiaries of public retirement systems, appointed by
13	the State Treasurer.
14	(6) One person representing the interests of Illinois
15	taxpayers, appointed by the State Treasurer.
16	All members shall be appointed for the life of the Task
17	Force. In the case of a resignation or other vacancy occurring
18	among persons appointed under item $(2)$ , $(3)$ , $(4)$ , $(5)$ , or $(6)$ ,
19	a replacement member may be appointed by the applicable
20	appointing authority.
21	(d) Members of the Task Force shall serve without
22	compensation, but may be reimbursed for their necessary
23	expenses from funds lawfully available for that purpose.
24	(e) No later than January 15, 2018, the Task Force shall
25	report to the General Assembly and the public retirement
26	systems its findings and recommendations, which must be adopted

16

17

18

19

20

21

22

law.

- 1 by a majority of the members appointed. The report of the Task 2 Force shall separate and clearly designate the portions of its findings and recommendations that relate (i) to Section 3 4 1-113.17a and (ii) to Section 1-113.17b. In each portion, the 5 findings and recommendations shall be prepared and presented in 6 a form that can be readily identified, adopted, and implemented by any public retirement system wishing to do so. Copies of the 7 report shall be made available to the public as provided by 8
- 10 (f) The 100th General Assembly may, by joint resolution, 11 reject the portion of the report relating to Section 1-113.17a, the portion of the report relating to Section 1-113.17b, or 12 13 both. Any part of the report that is not so rejected shall be 14 deemed to have been accepted by the General Assembly as 15 consistent with the public policy of the State.
  - (q) A public retirement system may adopt and implement any of the recommendations of the Task Force at any time. However, if one or both portions of the report are rejected by the General Assembly under subsection (f), the public retirement system shall adjust its implementation of the rejected provision as necessary to comply with the requirements of Section 1-113.17a or 1-113.17b or both, as applicable.
- 23 Section 99. Effective date. This Act takes effect upon 24 becoming law.".