

## 104TH GENERAL ASSEMBLY State of Illinois 2025 and 2026 HB4061

Introduced 5/21/2025, by Rep. Bob Morgan

## SYNOPSIS AS INTRODUCED:

430 ILCS 65/8.1 from Ch. 38, par. 83-8.1 430 ILCS 65/10 from Ch. 38, par. 83-10 430 ILCS 65/11 from Ch. 38, par. 83-11 430 ILCS 65/15c new

Amends the Firearm Owners Identification Card Act. Provides that the Illinois State Police must deny the application or suspend or revoke a person's Firearm Owner's Identification Card upon receipt of a report from the Department of Human Services that an applicant or owner poses a clear and present danger. Requires the Department of Human Services to provide by rule for such a report. Makes similar changes if a law enforcement or school administrator notifies the Illinois State Police that a person poses a clear and present danger. Requires any information disclosed under the Act to be confidential. Prohibits the information from being redisclosed or used for any other purpose except as otherwise allowed by law. Provides that the identity of the reporting person may be disclosed only to the subject of the report if required by the Firearm Owner's Identification Card Review Board or a court as authorized under the Act. Requires that no later than January 1, 2026, the Firearm Owner's Identification Card Review Board must establish a process by which any person who is subject to the provisions of the Act can request expedited review from the Board. Requires that the Illinois State Police must provide the Board or any court with jurisdiction all records relevant to the request for relief. Allows the Illinois State Police and the individual seeking expedited relief to seek judicial review upon receipt of a final administrative decision under the Act. Provides that the Board, Illinois State Police, or employees and agents of the Board and Illinois State Police participating in the process under the Act may not be held liable for damages in any civil action arising from the alleged wrongful or improper granting, denying, renewing, revoking, suspending, or failing to grant, deny, renew, revoke, or suspend a Firearm Owner's Identification Card.

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1 AN ACT concerning safety.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Firearm Owners Identification Card Act is amended by changing Sections 8.1, 10, and 11 and by adding Section 15c as follows:
- 7 (430 ILCS 65/8.1) (from Ch. 38, par. 83-8.1)
- 8 Sec. 8.1. Notifications to the Illinois State Police.
- 9 (a) The Circuit Clerk shall, in the form and manner 10 required by the Supreme Court, notify the Illinois State 11 Police of all final dispositions of cases for which the 12 Department has received information reported to it under 13 Sections 2.1 and 2.2 of the Criminal Identification Act.
  - (b) Upon adjudication of any individual as a person with a mental disability as defined in Section 1.1 of this Act or a finding that a person has been involuntarily admitted, the court shall direct the circuit court clerk to immediately notify the Illinois State Police, Firearm Owner's Identification (FOID) department, and shall forward a copy of the court order to the Department.
- (b-1) Beginning July 1, 2016, and each July 1 and December 30 of every year thereafter, the circuit court clerk shall, in the form and manner prescribed by the Illinois State Police,

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- Illinois Police, 1 notify the State Firearm Owner's 2 Identification (FOID) department if the court has not directed the circuit court clerk to notify the Illinois State Police, 3 Owner's Identification (FOID) department under 5 subsection (b) of this Section, within the preceding 6 months, because no person has been adjudicated as a person with a 6 7 mental disability by the court as defined in Section 1.1 of 8 this Act or if no person has been involuntarily admitted. The 9 Supreme Court may adopt any orders or rules necessary to 10 identify the persons who shall be reported to the Illinois 11 State Police under subsection (b), or any other orders or 12 rules necessary to implement the requirements of this Act.
  - (c) The Department of Human Services shall, in the form and manner prescribed by the Illinois State Police, report all information collected under subsection (b) of Section 12 of the Mental Health and Developmental Disabilities Confidentiality Act for the purpose of determining whether a person who may be or may have been a patient in a mental health facility is disqualified under State or federal law from receiving or retaining a Firearm Owner's Identification Card, or purchasing a weapon.
  - (d) If a person is determined to pose a clear and present danger to himself, herself, or to others:
- 24 (1) by a physician, clinical psychologist, or 25 qualified examiner, or is determined to have a 26 developmental disability by a physician, clinical

psychologist, or qualified examiner, whether employed by the State or privately, then the physician, clinical psychologist, or qualified examiner shall, within 24 hours of making the determination, notify the Department of Human Services that the person poses a clear and present danger or has a developmental disability; or

(2) by a law enforcement official or school administrator, then the law enforcement official or school administrator shall, within 24 hours of making the determination, notify the Illinois State Police that the person poses a clear and present danger.

The Department of Human Services shall immediately update its records and information relating to mental health and developmental disabilities, and if appropriate, shall <u>under paragraph (1) of subsection (d) of this Section</u> notify the Illinois State Police in a form and manner prescribed by the Illinois State Police. The Illinois State Police shall <u>deny the application or suspend or determine whether to revoke the person's Firearm Owner's Identification Card under Section 8 of this Act. Any information disclosed under this subsection shall remain privileged and confidential, and shall not be redisclosed, except as required under subsection (e) of Section 3.1 <u>and subsection (c-5) or (f) of Section 10</u> of this Act, nor used for any other purpose. The method of providing this information shall guarantee that the information is not released beyond what is necessary for the purpose of these</u>

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Sections. Reports from the Department of Human Services this Section and shall be provided by rule by the Department of Human Services. The identity of the person reporting under paragraph (1) of subsection (d) of this Section shall only not be disclosed to the subject of the report if required by the Board or a court with jurisdiction consistent with proceedings under subsections (c-5) or (f) of Section 10 of this Act.

The law enforcement official or school administrator under paragraph (2) of subsection (d) of this Section shall notify the Illinois State Police in the form and manner prescribed by the Illinois State Police. The Illinois State Police shall determine whether to deny the application or suspend or revoke the person's Firearm Owner's Identification Card under Section 8 of this Act. Any information disclosed under this subsection shall remain confidential and shall not be redisclosed or used for any other purpose except as required under subsection (e) of Section 3.1 and subsection (c-5) or (f) of Section 10 of this Act. The method of providing this information shall guarantee that the information is not released beyond what is necessary for the purpose of these Sections. The identity of the person reporting under this Section shall be disclosed only to the subject of the report if required by the Board or a court with jurisdiction consistent with proceedings under subsection (c-5) or (f) of Section 10 this Act.

The physician, clinical psychologist, qualified examiner, law enforcement official, or school administrator making the

- determination and his or her employer shall not be held
- 2 criminally, civilly, or professionally liable for making or
- 3 not making the notification required under this subsection,
- 4 except for willful or wanton misconduct.
- 5 (e) The Illinois State Police shall adopt rules to
- 6 implement this Section.
- 7 (Source: P.A. 102-538, eff. 8-20-21.)
- 8 (430 ILCS 65/10) (from Ch. 38, par. 83-10)
- 9 Sec. 10. Appeals; hearing; relief from firearm
- 10 prohibitions.
- 11 (a) Whenever an application for a Firearm Owner's
- 12 Identification Card is denied or whenever such a Card is
- 13 suspended or revoked <del>or seized</del> as provided for in Section 8,
- 8.2, or 8.3 of this Act, upon complying with the requirements
- of Section 9.5 of the Act, the aggrieved party may (1) file a
- 16 record challenge with the Director regarding the record upon
- 17 which the decision to deny or revoke the Firearm Owner's
- 18 Identification Card was based under subsection (a-5); or (2)
- 19 appeal to the Director of the Illinois State Police through
- December 31, 2022, or beginning January 1, 2023, the Firearm
- 21 Owner's Identification Card Review Board for a hearing seeking
- 22 relief from such denial, suspension, or revocation unless the
- denial, suspension, or revocation was based upon a forcible
- 24 felony, stalking, aggravated stalking, domestic battery, any
- 25 violation of the Illinois Controlled Substances Act, the

Methamphetamine Control and Community Protection Act, or the Cannabis Control Act that is classified as a Class 2 or greater felony, any felony violation of Article 24 of the Criminal Code of 1961 or the Criminal Code of 2012, or any adjudication as a delinquent minor for the commission of an offense that if committed by an adult would be a felony, in which case the aggrieved party may petition the circuit court in writing in the county of his or her residence for a hearing seeking relief from such denial or revocation.

(a-5) There is created a Firearm Owner's Identification Card Review Board to consider any appeal under subsection (a) beginning January 1, 2023, other than an appeal directed to the circuit court and except when the applicant is challenging the record upon which the decision to deny or revoke was based as provided in subsection (a-10).

(0.05) In furtherance of the policy of this Act that the Board shall exercise its powers and duties in an independent manner, subject to the provisions of this Act but free from the direction, control, or influence of any other agency or department of State government. All expenses and liabilities incurred by the Board in the performance of its responsibilities hereunder shall be paid from funds which shall be appropriated to the Board by the General Assembly for the ordinary and contingent expenses of the Board.

(1) The Board shall consist of 7 members appointed by

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the Governor, with the advice and consent of the Senate, with 3 members residing within the First Judicial District and one member residing within each of the 4 remaining Judicial Districts. No more than 4 members shall be members of the same political party. The Governor shall designate one member as the chairperson. The members shall have actual experience in law, education, social work, behavioral sciences, law enforcement, or community affairs or in a combination of those areas.

(2) The terms of the members initially appointed after January 1, 2022 (the effective date of Public Act 102-237) shall be as follows: one of the initial members shall be appointed for a term of one year, 3 shall be appointed for terms of 2 years, and 3 shall be appointed for terms of 4 years. Thereafter, members shall hold office for 4 years, with terms expiring on the second Monday in January immediately following the expiration of their terms and every 4 years thereafter. Members may be reappointed. Vacancies in the office of member shall be filled in the same manner as the original appointment, for the remainder of the unexpired term. The Governor may remove a member incompetence, neglect of duty, malfeasance, inability to serve. Members shall receive compensation in an amount equal to the compensation of members of the Executive Ethics Commission and, beginning July 1, 2023, shall be compensated from appropriations provided to the

Comptroller for this purpose. Members may be reimbursed, from funds appropriated for such a purpose, for reasonable expenses actually incurred in the performance of their Board duties. The Illinois State Police shall designate an employee to serve as Executive Director of the Board and provide logistical and administrative assistance to the Board.

- (3) The Board shall meet at least quarterly each year and at the call of the chairperson as often as necessary to consider appeals of decisions made with respect to applications for a Firearm Owner's Identification Card under this Act. If necessary to ensure the participation of a member, the Board shall allow a member to participate in a Board meeting by electronic communication. Any member participating electronically shall be deemed present for purposes of establishing a quorum and voting.
- (4) The Board shall adopt rules for the review of appeals and the conduct of hearings. The Board shall maintain a record of its decisions and all materials considered in making its decisions. All Board decisions and voting records shall be kept confidential and all materials considered by the Board shall be exempt from inspection except upon order of a court.
- (5) In considering an appeal, the Board shall review the materials received concerning the denial or revocation by the Illinois State Police. By a vote of at least 4

members, the Board may request additional information from the Illinois State Police or the applicant or the testimony of the Illinois State Police or the applicant. The Board may require that the applicant submit electronic fingerprints to the Illinois State Police for an updated background check if the Board determines it lacks sufficient information to determine eligibility. The Board may consider information submitted by the Illinois State Police, a law enforcement agency, or the applicant. The Board shall review each denial or revocation and determine by a majority of members whether an applicant should be granted relief under subsection (c).

- (6) The Board shall by order issue summary decisions. The Board shall issue a decision within 45 days of receiving all completed appeal documents from the Illinois State Police and the applicant. However, the Board need not issue a decision within 45 days if:
  - (A) the Board requests information from the applicant, including, but not limited to, electronic fingerprints to be submitted to the Illinois State Police, in accordance with paragraph (5) of this subsection, in which case the Board shall make a decision within 30 days of receipt of the required information from the applicant;
  - (B) the applicant agrees, in writing, to allow the Board additional time to consider an appeal; or

- (C) the Board notifies the applicant and the Illinois State Police that the Board needs an additional 30 days to issue a decision. The Board may only issue 2 extensions under this subparagraph (C). The Board's notification to the applicant and the Illinois State Police shall include an explanation for the extension.
- (7) If the Board determines that the applicant is eligible for relief under subsection (c), the Board shall notify the applicant and the Illinois State Police that relief has been granted and the Illinois State Police shall issue the Card.
- (8) Meetings of the Board shall not be subject to the Open Meetings Act and records of the Board shall not be subject to the Freedom of Information Act.
- (9) The Board shall report monthly to the Governor and the General Assembly on the number of appeals received and provide details of the circumstances in which the Board has determined to deny Firearm Owner's Identification Cards under this subsection (a-5). The report shall not contain any identifying information about the applicants.
- (a-10) Whenever an applicant or cardholder is not seeking relief from a firearms prohibition under subsection (c) but rather does not believe the applicant is appropriately denied or revoked and is challenging the record upon which the decision to deny or revoke the Firearm Owner's Identification

- Card was based, or whenever the Illinois State Police fails to
  act on an application within 30 days of its receipt, the
  applicant shall file such challenge with the Director. The
  Director shall render a decision within 60 business days of
  receipt of all information supporting the challenge. The
  Illinois State Police shall adopt rules for the review of a
  record challenge.
  - (b) At least 30 days before any hearing in the circuit court, the petitioner shall serve the relevant State's Attorney with a copy of the petition. The State's Attorney may object to the petition and present evidence. At the hearing, the court shall determine whether substantial justice has been done. Should the court determine that substantial justice has not been done, the court shall issue an order directing the Illinois State Police to issue a Card. However, the court shall not issue the order if the petitioner is otherwise prohibited from obtaining, possessing, or using a firearm under federal law.
  - (c) Any person prohibited from possessing a firearm under Sections 24-1.1 or 24-3.1 of the Criminal Code of 2012 or acquiring a Firearm Owner's Identification Card under Section 8 of this Act may apply to the Firearm Owner's Identification Card Review Board or petition the circuit court in the county where the petitioner resides, whichever is applicable in accordance with subsection (a) of this Section, requesting relief from such prohibition and the Board or court may grant

such relief if it is established by the applicant to the court's or the Board's satisfaction that:

- (0.05) when in the circuit court, the State's Attorney has been served with a written copy of the petition at least 30 days before any such hearing in the circuit court and at the hearing the State's Attorney was afforded an opportunity to present evidence and object to the petition;
- (1) the applicant has not been convicted of a forcible felony under the laws of this State or any other jurisdiction within 20 years of the applicant's application for a Firearm Owner's Identification Card, or at least 20 years have passed since the end of any period of imprisonment imposed in relation to that conviction;
- (2) the circumstances regarding a criminal conviction, where applicable, the applicant's criminal history and his reputation are such that the applicant will not be likely to act in a manner dangerous to public safety;
- (3) granting relief would not be contrary to the public interest; and
- (4) granting relief would not be contrary to federal law.
  - (c-5) (1) An active law enforcement officer employed by a unit of government or a Department of Corrections employee authorized to possess firearms who is denied, revoked, or has his or her Firearm Owner's Identification Card seized under

subsection (e) of Section 8 of this Act may apply to the Firearm Owner's Identification Card Review Board requesting relief if the officer or employee did not act in a manner threatening to the officer or employee, another person, or the public as determined by the treating clinical psychologist or physician, and as a result of his or her work is referred by the employer for or voluntarily seeks mental health evaluation or treatment by a licensed clinical psychologist, psychiatrist, or qualified examiner, and:

- (A) the officer or employee has not received treatment involuntarily at a mental health facility, regardless of the length of admission; or has not been voluntarily admitted to a mental health facility for more than 30 days and not for more than one incident within the past 5 years; and
- (B) the officer or employee has not left the mental institution against medical advice.
- (2) The Firearm Owner's Identification Card Review Board shall grant expedited relief to active law enforcement officers and employees described in paragraph (1) of this subsection (c-5) upon a determination by the Board that the officer's or employee's possession of a firearm does not present a threat to themselves, others, or public safety. The Board shall act on the request for relief within 30 business days of receipt of:
  - (A) a notarized statement from the officer or employee

- in the form prescribed by the Board detailing the circumstances that led to the hospitalization;
  - (B) all documentation regarding the admission, evaluation, treatment and discharge from the treating licensed clinical psychologist or psychiatrist of the officer;
  - (C) a psychological fitness for duty evaluation of the person completed after the time of discharge; and
  - (D) written confirmation in the form prescribed by the Board from the treating licensed clinical psychologist or psychiatrist that the provisions set forth in paragraph (1) of this subsection (c-5) have been met, the person successfully completed treatment, and their professional opinion regarding the person's ability to possess firearms.
  - (3) Officers and employees eligible for the expedited relief in paragraph (2) of this subsection (c-5) have the burden of proof on eligibility and must provide all information required. The Board may not consider granting expedited relief until the proof and information is received.
  - (4) "Clinical psychologist", "psychiatrist", and "qualified examiner" shall have the same meaning as provided in Chapter I of the Mental Health and Developmental Disabilities Code.
  - (5) No later than January 1, 2026, the Firearm Owner's Identification Card Review Board shall establish a process by

Board.

which	any	perso	on who	is	sub	ject	to	the	pro	visi	ons	of
subsect	cion	(f) of	Section	n 8	of t	his	Act :	may re	ques	st ex	pedi	ted
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- (A) The Board shall disclose to an individual requesting an expedited review any information relating to the individual that was provided by the Department under subsection (d) of Section 8.1, subject to redactions.
- (B) The individual requesting expedited review may submit to the Firearm Owner's Identification Card Review Board an objection to any redaction made under paragraph (1) or (2) of subsection (d) of Section 8.1. The objection must specify the basis for the individual's belief that the redacted information is necessary for a full and fair review.
- (C) In determining whether information should be unredacted, the Board may consider any relevant factor, including, but not limited to, (i) the extent to which the disclosure of such information is necessary to provide the individual with a meaningful opportunity to understand, respond to, or rebut evidence for the basis for the denial or revocation and (ii) the safety and well-being of any person who, directly or indirectly, is the source or reporter of such information.
- (D) The Board, Illinois State Police, or the employees and agents of the Board and Illinois State Police

participating in this process under this Act shall not be
held liable for damages in any civil action arising from
the disclosure or non-disclosure of the information
released to an individual as part of this process.

- (c-10) (1) An applicant, who is denied, revoked, or has his or her Firearm Owner's Identification Card seized under subsection (e) of Section 8 of this Act based upon a determination of a developmental disability or an intellectual disability may apply to the Firearm Owner's Identification Card Review Board requesting relief.
- (2) The Board shall act on the request for relief within 60 business days of receipt of written certification, in the form prescribed by the Board, from a physician or clinical psychologist, or qualified examiner, that the aggrieved party's developmental disability or intellectual disability condition is determined by a physician, clinical psychologist, or qualified to be mild. If a fact-finding conference is scheduled to obtain additional information concerning the circumstances of the denial or revocation, the 60 business days the Director has to act shall be tolled until the completion of the fact-finding conference.
- (3) The Board may grant relief if the aggrieved party's developmental disability or intellectual disability is mild as determined by a physician, clinical psychologist, or qualified examiner and it is established by the applicant to the Board's satisfaction that:

- 1 (A) granting relief would not be contrary to the public interest; and
- 3 (B) granting relief would not be contrary to federal law.
  - (4) The Board may not grant relief if the condition is determined by a physician, clinical psychologist, or qualified examiner to be moderate, severe, or profound.
  - (5) The changes made to this Section by Public Act 99-29 apply to requests for relief pending on or before July 10, 2015 (the effective date of Public Act 99-29), except that the 60-day period for the Director to act on requests pending before the effective date shall begin on July 10, 2015 (the effective date of Public Act 99-29). All appeals as provided in subsection (a-5) pending on January 1, 2023 shall be considered by the Board.
  - (d) When a minor is adjudicated delinquent for an offense which if committed by an adult would be a felony, the court shall notify the Illinois State Police.
  - (e) The court shall review the denial of an application or the revocation of a Firearm Owner's Identification Card of a person who has been adjudicated delinquent for an offense that if committed by an adult would be a felony if an application for relief has been filed at least 10 years after the adjudication of delinquency and the court determines that the applicant should be granted relief from disability to obtain a Firearm Owner's Identification Card. If the court grants

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relief, the court shall notify the Illinois State Police that the disability has been removed and that the applicant is eligible to obtain a Firearm Owner's Identification Card.

(f) Any person who is subject to the disabilities of 18 U.S.C. 922(d)(4) and 922(q)(4) of the federal Gun Control Act of 1968 because of an adjudication or commitment that occurred under the laws of this State or who was determined to be subject to the provisions of subsections (e), (f), or (g) of Section 8 of this Act may apply to the Board Illinois State Police requesting relief from that prohibition. The Board shall grant the relief if it is established by a preponderance of the evidence that the person will not be likely to act in a manner dangerous to public safety and that granting relief would not be contrary to the public interest. In making this determination, the Board shall receive evidence concerning (i) the circumstances regarding the firearms disabilities from which relief is sought; (ii) the petitioner's mental health and criminal history records, if any; (iii) the petitioner's reputation, developed at a minimum through character witness statements, testimony, or other character evidence; and (iv) changes in the petitioner's condition or circumstances since the disqualifying events relevant to the relief sought. Notwithstanding any other provision of this Act or any other law to the contrary, the Illinois State Police shall provide the Board or any court with jurisdiction with all records relevant to the request for relief under Section 8.1. If

- 1 relief is granted under this subsection or by order of a court
- 2 under this Section, the Director shall as soon as practicable
- 3 but in no case later than 15 business days, update, correct,
- 4 modify, or remove the person's record in any database that the
- 5 Illinois State Police makes available to the National Instant
- 6 Criminal Background Check System and notify the United States
- 7 Attorney General that the basis for the record being made
- 8 available no longer applies. The Illinois State Police shall
- 9 adopt rules for the administration of this Section.
- 10 (Source: P.A. 102-237, eff. 1-1-22; 102-538, eff. 8-20-21;
- 11 102-645, eff. 1-1-22; 102-813, eff. 5-13-22; 102-1115, eff.
- 12 1-9-23; 102-1129, eff. 2-10-23; 103-605, eff. 7-1-24.)
- 13 (430 ILCS 65/11) (from Ch. 38, par. 83-11)
- 14 Sec. 11. Judicial review of final administrative
- decisions.
- 16 (a) All final administrative decisions of the Firearm
- 17 Owner's Identification Card Review Board under this Act,
- 18 including final administrative decisions of the Firearm
- 19 Owner's Identification Card Review Board made under the
- 20 <u>expedited review process established under paragraph (5) of</u>
- 21 subsection (c-5) of Section 10 of this Act, except final
- 22 administrative decisions of the Firearm Owner's Identification
- 23 Card Review Board to deny a person's application for relief
- under subsection (f) of Section 10 of this Act, shall be
- 25 subject to judicial review under the provisions of the

- 1 Administrative Review Law, and all amendments and
- 2 modifications thereof, and the rules adopted pursuant thereto.
- 3 The term "administrative decision" is defined as in Section
- 4 3-101 of the Code of Civil Procedure. The Illinois State
- 5 Police or the individual seeking expedited relief may seek
- 6 judicial review upon receipt of a final administrative
- 7 <u>decision under paragraph (5) of subsection (c-5) of Section 10</u>
- 8 of this Act.
- 9 (b) Any final administrative decision by the Firearm
- 10 Owner's Identification Card Review Board to deny a person's
- 11 application for relief under subsection (f) of Section 10 of
- 12 this Act is subject to de novo judicial review by the circuit
- 13 court, and any party may offer evidence that is otherwise
- 14 proper and admissible without regard to whether that evidence
- is part of the administrative record.
- 16 (c) The Firearm Owner's Identification Card Review Board
- shall submit a report to the General Assembly on March 1 of
- 18 each year, beginning March 1, 1991, listing all final
- 19 decisions by a court of this State upholding, reversing, or
- 20 reversing in part any administrative decision made by the
- 21 Firearm Owner's Identification Card Review Board <del>Illinois</del>
- 22 State Police.

- 23 (Source: P.A. 102-237, eff. 1-1-22; 102-538, eff. 8-20-21;
- 24 102-813, eff. 5-13-22.)
  - (430 ILCS 65/15c new)

Sec. 15c. Civil immunity; Board, employees, and agents.

The Board and its employees and agents who participate in the process established under this Act and the Illinois State Police and its employees and agents who participate in the process established under this Act shall not be held liable for damages in any civil action arising from the alleged wrongful or improper granting, denying, renewing, revoking, suspending, or failing to grant, deny, renew, revoke, or suspend a Firearm Owner's Identification Card.