



Sen. Omar Aquino

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10400HB4757sam001

LRB104 20222 SPS 36989 a

1 AMENDMENT TO HOUSE BILL 4757

2 AMENDMENT NO. _____. Amend House Bill 4757 by replacing
3 everything after the enacting clause with the following:

4 "Section 5. The Illinois Health Facilities Planning Act is
5 amended by changing Sections 2, 3, 4, 4.2, 5, 6, 6.2, 8.5, 8.7,
6 10, 11, 12, 12.2, and 13 as follows:

7 (20 ILCS 3960/2) (from Ch. 111 1/2, par. 1152)

8 (Section scheduled to be repealed on December 31, 2029)

9 Sec. 2. Purpose of the Act. This Act shall establish a
10 procedure (1) which requires a person establishing,
11 constructing or modifying a health care facility, as herein
12 defined, to have the qualifications, background, character and
13 financial resources to adequately provide a proper service for
14 the community; (2) that promotes the orderly and economic
15 development of health care facilities in the State of Illinois
16 that avoids unnecessary duplication of such facilities; and

1 (3) that promotes planning for and development of health care
2 facilities needed for comprehensive health care especially in
3 areas where the health planning process has identified unmet
4 needs.

5 The changes made to this Act by this amendatory Act of the
6 96th General Assembly are intended to accomplish the following
7 objectives: to improve the financial ability of the public to
8 obtain necessary health services; to establish an orderly and
9 comprehensive health care delivery system that will guarantee
10 the availability of quality health care to the general public;
11 to maintain and improve the provision of essential health care
12 services and increase the accessibility of those services to
13 the medically underserved and indigent; to assure that the
14 reduction and closure of health care services or facilities is
15 performed in an orderly and timely manner, and that these
16 actions are deemed to be in the best interests of the public;
17 and to assess the financial burden to patients caused by
18 unnecessary health care construction and modification.
19 Evidence-based assessments, projections and decisions will be
20 applied regarding capacity, quality, value and equity in the
21 delivery of health care services in Illinois. The integrity of
22 the Certificate of Need Permit and Certificate of Exemption
23 processes are ~~process is~~ ensured through ethical practices and
24 effective communication ~~revised ethics and communications~~
25 procedures. Cost containment and support for safety net
26 services must continue to be central tenets of the Certificate

1 of Need Permit and Certificate of Exemption processes ~~process~~.

2 (Source: P.A. 99-527, eff. 1-1-17.)

3 (20 ILCS 3960/3) (from Ch. 111 1/2, par. 1153)

4 (Section scheduled to be repealed on December 31, 2029)

5 Sec. 3. Definitions. As used in this Act:

6 "Certificate of need" or "permit" means the authorization
7 for a health care facility to conduct activities or
8 transactions that require Board approval under this Act,
9 including constructing or modifying the health care facility
10 and acquiring major medical equipment.

11 "Certificate of exemption" or "exemption" means the
12 authorization for a health care facility to conduct activities
13 or transactions that are exempt from the permitting
14 requirements under this Act, including changes of ownership,
15 discontinuation of a single category of service, and the
16 establishment or expansion of a neonatal intensive care
17 service or the addition of beds.

18 "Health care facilities" means and includes the following
19 facilities, organizations, and related persons:

20 (1) An ambulatory surgical treatment center required
21 to be licensed pursuant to the Ambulatory Surgical
22 Treatment Center Act.

23 (2) An institution, place, building, or agency
24 required to be licensed pursuant to the Hospital Licensing
25 Act.

1 (3) Skilled and intermediate long term care facilities
2 licensed under the Nursing Home Care Act.

3 (A) If a demonstration project under the Nursing
4 Home Care Act applies for a certificate of need to
5 convert to a nursing facility, it shall meet the
6 licensure and certificate of need requirements in
7 effect as of the date of application.

8 (B) Except as provided in item (A) of this
9 subsection, this Act does not apply to facilities
10 granted waivers under Section 3-102.2 of the Nursing
11 Home Care Act.

12 (3.5) Skilled and intermediate care facilities
13 licensed under the ID/DD Community Care Act or the MC/DD
14 Act. No permit or exemption is required for a facility
15 licensed under the ID/DD Community Care Act or the MC/DD
16 Act prior to the reduction of the number of beds at a
17 facility. If there is a total reduction of beds at a
18 facility licensed under the ID/DD Community Care Act or
19 the MC/DD Act, this is a discontinuation or closure of the
20 facility. If a facility licensed under the ID/DD Community
21 Care Act or the MC/DD Act reduces the number of beds or
22 discontinues the facility, that facility must notify the
23 Board as provided in Section 14.1 of this Act.

24 (3.7) Facilities licensed under the Specialized Mental
25 Health Rehabilitation Act of 2013.

26 (4) Hospitals, nursing homes, ambulatory surgical

1 treatment centers, or kidney disease treatment centers
2 maintained by the State or any department or agency
3 thereof.

4 (5) Kidney disease treatment centers, including a
5 free-standing hemodialysis unit required to meet the
6 requirements of 42 CFR 494 in order to be certified for
7 participation in Medicare and Medicaid under Titles XVIII
8 and XIX of the federal Social Security Act.

9 (A) This Act does not apply to a dialysis facility
10 that provides only dialysis training, support, and
11 related services to individuals with end stage renal
12 disease who have elected to receive home dialysis.

13 (B) This Act does not apply to a dialysis unit
14 located in a licensed nursing home that offers or
15 provides dialysis-related services to residents with
16 end stage renal disease who have elected to receive
17 home dialysis within the nursing home.

18 (C) The Board, however, may require dialysis
19 facilities and licensed nursing homes under items (A)
20 and (B) of this subsection to report statistical
21 information on a quarterly basis to the Board to be
22 used by the Board to conduct analyses on the need for
23 proposed kidney disease treatment centers.

24 (6) An institution, place, building, or room used for
25 the performance of outpatient surgical procedures that is
26 leased, owned, or operated by or on behalf of an

1 out-of-state facility.

2 (7) An institution, place, building, or room used for
3 provision of a health care category of service, including,
4 but not limited to, cardiac catheterization and open heart
5 surgery.

6 (8) An institution, place, building, or room housing
7 major medical equipment used in the direct clinical
8 diagnosis or treatment of patients, and whose project cost
9 is in excess of the capital expenditure minimum.

10 "Health care facilities" does not include the following
11 entities or facility transactions:

12 (1) Federally-owned facilities.

13 (2) Facilities used solely for healing by prayer or
14 spiritual means.

15 (3) An existing facility located on any campus
16 facility as defined in Section 5-5.8b of the Illinois
17 Public Aid Code, provided that the campus facility
18 encompasses 30 or more contiguous acres and that the new
19 or renovated facility is intended for use by a licensed
20 residential facility.

21 (4) Facilities licensed under the Supportive
22 Residences Licensing Act or the Assisted Living and Shared
23 Housing Act.

24 (5) Facilities designated as supportive living
25 facilities that are in good standing with the program
26 established under Section 5-5.01a of the Illinois Public

1 Aid Code.

2 (6) Facilities established and operating under the
3 Alternative Health Care Delivery Act as a children's
4 community-based health care center alternative health care
5 model demonstration program or as an Alzheimer's Disease
6 Management Center alternative health care model
7 demonstration program.

8 (7) The closure of an entity or a portion of an entity
9 licensed under the Nursing Home Care Act, the Specialized
10 Mental Health Rehabilitation Act of 2013, the ID/DD
11 Community Care Act, or the MC/DD Act, with the exception
12 of facilities operated by a county or Illinois Veterans
13 Homes, that elect to convert, in whole or in part, to an
14 assisted living or shared housing establishment licensed
15 under the Assisted Living and Shared Housing Act and with
16 the exception of a facility licensed under the Specialized
17 Mental Health Rehabilitation Act of 2013 in connection
18 with a proposal to close a facility and re-establish the
19 facility in another location.

20 (8) Any change of ownership of a health care facility
21 that is licensed under the Nursing Home Care Act, the
22 Specialized Mental Health Rehabilitation Act of 2013, the
23 ID/DD Community Care Act, or the MC/DD Act, with the
24 exception of facilities operated by a county or Illinois
25 Veterans Homes. Changes of ownership of facilities
26 licensed under the Nursing Home Care Act must meet the

1 requirements set forth in Sections 3-101 through 3-119 of
2 the Nursing Home Care Act.

3 (9) (Blank).

4 With the exception of those health care facilities
5 specifically included in this Section, nothing in this Act
6 shall be intended to include facilities operated as a part of
7 the practice of a physician or other licensed health care
8 professional, whether practicing in his individual capacity or
9 within the legal structure of any partnership, medical or
10 professional corporation, or unincorporated medical or
11 professional group. Further, this Act shall not apply to
12 physicians or other licensed health care professional's
13 practices where such practices are carried out in a portion of
14 a health care facility under contract with such health care
15 facility by a physician or by other licensed health care
16 professionals, whether practicing in his individual capacity
17 or within the legal structure of any partnership, medical or
18 professional corporation, or unincorporated medical or
19 professional groups, unless the entity constructs, modifies,
20 or establishes a health care facility as specifically defined
21 in this Section. This Act shall apply to construction or
22 modification and to establishment by such health care facility
23 of such contracted portion which is subject to facility
24 licensing requirements, irrespective of the party responsible
25 for such action or attendant financial obligation.

26 "Person" means any one or more natural persons, legal

1 entities, governmental bodies other than federal, or any
2 combination thereof.

3 "Consumer" means any person other than a person (a) whose
4 major occupation currently involves or whose official capacity
5 within the last 12 months has involved the providing,
6 administering or financing of any type of health care
7 facility, (b) who is engaged in health research or the
8 teaching of health, (c) who has a material financial interest
9 in any activity which involves the providing, administering or
10 financing of any type of health care facility, or (d) who is or
11 ever has been a member of the immediate family of the person
12 defined by item (a), (b), or (c).

13 "State Board" or "Board" means the Health Facilities and
14 Services Review Board.

15 "Construction or modification" means the establishment,
16 erection, building, alteration, reconstruction,
17 modernization, improvement, extension, ~~discontinuation,~~
18 ~~change of ownership,~~ of or by a health care facility, or the
19 purchase or acquisition by or through a health care facility
20 of equipment or service for diagnostic or therapeutic purposes
21 or for facility administration or operation, or any capital
22 expenditure made by or on behalf of a health care facility
23 which exceeds the capital expenditure minimum; however, any
24 capital expenditure made by or on behalf of a health care
25 facility for (i) the construction or modification of a
26 facility licensed under the Assisted Living and Shared Housing

1 Act or (ii) a conversion project undertaken in accordance with
2 Section 30 of the Older Adult Services Act shall be excluded
3 from any obligations under this Act.

4 "Discontinuation" means to, on a voluntary or involuntary
5 basis, cease the operation of a health care facility or
6 discontinue a category of service.

7 "Establish" means the construction of a health care
8 facility or the replacement of an existing health care
9 facility on another site or the initiation of a category of
10 service.

11 "Major medical equipment" means medical equipment which is
12 used for the provision of medical and other health services
13 and which costs in excess of the capital expenditure minimum,
14 except that such term does not include medical equipment
15 acquired by or on behalf of a clinical laboratory to provide
16 clinical laboratory services if the clinical laboratory is
17 independent of a physician's office and a hospital and it has
18 been determined under Title XVIII of the Social Security Act
19 to meet the requirements of paragraphs (10) and (11) of
20 Section 1861(s) of such Act. In determining whether medical
21 equipment has a value in excess of the capital expenditure
22 minimum, the value of studies, surveys, designs, plans,
23 working drawings, specifications, and other activities
24 essential to the acquisition of such equipment shall be
25 included.

26 "Capital expenditure" means an expenditure: (A) made by or

1 on behalf of a health care facility (as such a facility is
2 defined in this Act); and (B) which under generally accepted
3 accounting principles is not properly chargeable as an expense
4 of operation and maintenance, or is made to obtain by lease or
5 comparable arrangement any facility or part thereof or any
6 equipment for a facility or part; and which exceeds the
7 capital expenditure minimum.

8 For the purpose of this paragraph, the cost of any
9 studies, surveys, designs, plans, working drawings,
10 specifications, and other activities essential to the
11 acquisition, improvement, expansion, or replacement of any
12 plant or equipment with respect to which an expenditure is
13 made shall be included in determining if such expenditure
14 exceeds the capital expenditures minimum. Unless otherwise
15 interdependent, or submitted as one project by the applicant,
16 components of construction or modification undertaken by means
17 of a single construction contract or financed through the
18 issuance of a single debt instrument shall not be grouped
19 together as one project. Donations of equipment or facilities
20 to a health care facility which if acquired directly by such
21 facility would be subject to review under this Act shall be
22 considered capital expenditures, and a transfer of equipment
23 or facilities for less than fair market value shall be
24 considered a capital expenditure for purposes of this Act if a
25 transfer of the equipment or facilities at fair market value
26 would be subject to review.

1 "Capital expenditure minimum" means \$11,500,000 for
2 projects by hospital applicants, \$6,500,000 for applicants for
3 projects related to skilled and intermediate care long-term
4 care facilities licensed under the Nursing Home Care Act, and
5 \$3,000,000 for projects by all other applicants, which shall
6 be annually adjusted to reflect the increase in construction
7 costs due to inflation, for major medical equipment and for
8 all other capital expenditures.

9 "Financial commitment" means the commitment of at least
10 33% of total funds assigned to cover total project cost, which
11 occurs by the actual expenditure of 33% or more of the total
12 project cost or the commitment to expend 33% or more of the
13 total project cost by signed contracts or other legal means.

14 "Non-clinical service area" means an area (i) for the
15 benefit of the patients, visitors, staff, or employees of a
16 health care facility and (ii) not directly related to the
17 diagnosis, treatment, or rehabilitation of persons receiving
18 services from the health care facility. "Non-clinical service
19 areas" include, but are not limited to, chapels; gift shops;
20 news stands; computer systems; tunnels, walkways, and
21 elevators; telephone systems; projects to comply with life
22 safety codes; educational facilities; components in a patient
23 care unit used as educational space, consultation and
24 touchdown rooms, and on-call rooms; student housing; patient,
25 employee, staff, and visitor dining areas; administration and
26 volunteer offices; modernization of structural components

1 (such as roof replacement and masonry work); boiler repair or
2 replacement; vehicle maintenance and storage facilities;
3 parking facilities; mechanical systems for heating,
4 ventilation, and air conditioning; loading docks; and repair
5 or replacement of carpeting, tile, wall coverings, window
6 coverings or treatments, or furniture. "Non-clinical service
7 area" does not include health and fitness centers, areas in a
8 patient care unit, or areas that are required by Department
9 licensing standards, including life safety code regulations,
10 such as hallways and other interdependent components to a
11 clinical area.

12 "Areawide" means a major area of the State delineated on a
13 geographic, demographic, and functional basis for health
14 planning and for health service and having within it one or
15 more local areas for health planning and health service. The
16 term "region", as contrasted with the term "subregion", and
17 the word "area" may be used synonymously with the term
18 "areawide".

19 "Local" means a subarea of a delineated major area that on
20 a geographic, demographic, and functional basis may be
21 considered to be part of such major area. The term "subregion"
22 may be used synonymously with the term "local".

23 "Physician" means a person licensed to practice in
24 accordance with the Medical Practice Act of 1987, as amended.

25 "Licensed health care professional" means a person
26 licensed to practice a health profession under pertinent

1 licensing statutes of the State of Illinois.

2 "Director" means the Director of the Illinois Department
3 of Public Health.

4 "Agency" or "Department" means the Illinois Department of
5 Public Health.

6 "Alternative health care model" means a facility or
7 program authorized under the Alternative Health Care Delivery
8 Act.

9 "Out-of-state facility" means a person that is both (i)
10 licensed as a hospital or as an ambulatory surgery center
11 under the laws of another state or that qualifies as a hospital
12 or an ambulatory surgery center under regulations adopted
13 pursuant to the Social Security Act and (ii) not licensed
14 under the Ambulatory Surgical Treatment Center Act, the
15 Hospital Licensing Act, or the Nursing Home Care Act.
16 Affiliates of out-of-state facilities shall be considered
17 out-of-state facilities. Affiliates of Illinois licensed
18 health care facilities 100% owned by an Illinois licensed
19 health care facility, its parent, or Illinois physicians
20 licensed to practice medicine in all its branches shall not be
21 considered out-of-state facilities. Nothing in this definition
22 shall be construed to include an office or any part of an
23 office of a physician licensed to practice medicine in all its
24 branches in Illinois that is not required to be licensed under
25 the Ambulatory Surgical Treatment Center Act.

26 "Change of ownership of a health care facility" means a

1 change in the person who has ownership or control of a health
2 care facility's physical plant and capital assets. A change in
3 ownership is indicated by the following transactions: sale,
4 transfer, acquisition, lease, change of sponsorship, or other
5 means of transferring control.

6 "Related person" means any person that: (i) is at least
7 50% owned, directly or indirectly, by either the health care
8 facility or a person owning, directly or indirectly, at least
9 50% of the health care facility; or (ii) owns, directly or
10 indirectly, at least 50% of the health care facility.

11 "Charity care" means care provided by a health care
12 facility for which the provider does not expect to receive
13 payment from the patient or a third-party payer.

14 "Freestanding emergency center" means a facility subject
15 to licensure under Section 32.5 of the Emergency Medical
16 Services (EMS) Systems Act.

17 "Category of service" means a grouping by generic class of
18 various types or levels of support functions, equipment, care,
19 or treatment provided to patients or residents, including, but
20 not limited to, classes such as medical-surgical, pediatrics,
21 or cardiac catheterization. A category of service may include
22 subcategories or levels of care that identify a particular
23 degree or type of care within the category of service. Nothing
24 in this definition shall be construed to include the practice
25 of a physician or other licensed health care professional
26 while functioning in an office providing for the care,

1 diagnosis, or treatment of patients. A category of service
2 that is subject to the Board's jurisdiction must be designated
3 in rules adopted by the Board.

4 "State Board Staff Report" means the document that sets
5 forth the review and findings of the State Board staff, as
6 prescribed by the State Board, regarding applications subject
7 to Board jurisdiction.

8 "Patient care unit" means a physically identifiable and
9 organized unit in a clearly defined administrative and
10 geographic area that meets applicable standards of service in
11 which nursing care and therapeutic services are provided on a
12 continuous basis and to which specific nursing and support
13 staff are assigned. "Patient care unit" does not include
14 education spaces, consultation and touchdown rooms, and
15 on-call rooms that are not required by Department licensing
16 standards.

17 "Provider" includes, but is not limited to, a hospital,
18 long-term care facility, end-stage renal dialysis facility,
19 ambulatory surgical treatment center, freestanding emergency
20 center, or birth center.

21 (Source: P.A. 104-365, eff. 1-1-26.)

22 (20 ILCS 3960/4) (from Ch. 111 1/2, par. 1154)

23 (Section scheduled to be repealed on December 31, 2029)

24 Sec. 4. Health Facilities and Services Review Board;
25 membership; appointment; term; compensation; quorum.

1 (a) There is created the Health Facilities and Services
2 Review Board, which shall perform the functions described in
3 this Act. The Department shall provide operational support to
4 the Board as necessary, including the provision of office
5 space, supplies, and clerical, financial, and accounting
6 services. The Board may contract for functions or operational
7 support as needed. The Board may also contract with experts
8 related to specific health services or facilities and create
9 technical advisory panels to assist in the development of
10 criteria, standards, and procedures used in the evaluation of
11 applications for permit and exemption.

12 (b) The State Board shall consist of 11 voting members.
13 All members shall be residents of Illinois and at least 4 shall
14 reside outside the Chicago Metropolitan Statistical Area
15 Census Data. Consideration shall be given to potential
16 appointees who reflect the ethnic and cultural diversity of
17 the State. Neither Board members nor Board staff shall be
18 convicted felons or have pled guilty to a felony.

19 Each member shall have a reasonable knowledge of the
20 practice, procedures and principles of the health care
21 delivery system in Illinois, including at least 5 members who
22 shall be knowledgeable about health care delivery systems,
23 health systems planning, finance, or the management of health
24 care facilities currently regulated under the Act. One member
25 shall be a representative of a non-profit health care consumer
26 advocacy organization. One member shall be a representative

1 from the community with experience on the effects of
2 discontinuing health care services or the closure of health
3 care facilities on the surrounding community; provided,
4 however, that all other members of the Board shall be
5 appointed before this member shall be appointed. A spouse,
6 parent, sibling, or child of a Board member cannot be an
7 employee, agent, or under contract with services or facilities
8 subject to the Act. Prior to appointment and in the course of
9 service on the Board, members of the Board shall disclose the
10 employment or other financial interest of any other relative
11 of the member, if known, in service or facilities subject to
12 the Act. Members of the Board shall declare any conflict of
13 interest that may exist with respect to the status of those
14 relatives and recuse themselves from voting on any issue for
15 which a conflict of interest is declared. No person shall be
16 appointed or continue to serve as a member of the State Board
17 who is, or whose spouse, parent, sibling, or child is, a member
18 of the Board of Directors of, has a financial interest in, or
19 has a business relationship with a health care facility.

20 Notwithstanding any provision of this Section to the
21 contrary, the term of office of each member of the State Board
22 serving on the day before the effective date of this
23 amendatory Act of the 96th General Assembly is abolished on
24 the date upon which members of the Board, as established by
25 this amendatory Act of the 96th General Assembly, have been
26 appointed and can begin to take action as a Board.

1 (c) The State Board shall be appointed by the Governor,
2 with the advice and consent of the Senate. Not more than 6 of
3 the appointments shall be of the same political party at the
4 time of the appointment.

5 The Secretary of Human Services, the Director of
6 Healthcare and Family Services, and the Director of Public
7 Health, or their designated representatives, shall serve as
8 ex-officio, non-voting members of the State Board.

9 (d) Of those members initially appointed by the Governor
10 following the effective date of this amendatory Act of the
11 96th General Assembly, 3 shall serve for terms expiring July
12 1, 2011, 3 shall serve for terms expiring July 1, 2012, and 3
13 shall serve for terms expiring July 1, 2013. Thereafter, each
14 appointed member shall hold office for a term of 3 years,
15 provided that any member appointed to fill a vacancy occurring
16 prior to the expiration of the term for which his or her
17 predecessor was appointed shall be appointed for the remainder
18 of such term and the term of office of each successor shall
19 commence on July 1 of the year in which his predecessor's term
20 expires. Each member shall hold office until his or her
21 successor is appointed and qualified. The Governor may
22 reappoint a member for additional terms, but no member shall
23 serve more than 3 terms, subject to review and re-approval
24 every 3 years.

25 (e) State Board members, while serving on business of the
26 State Board, shall receive actual and necessary travel and

1 subsistence expenses while so serving away from their places
2 of residence. Until March 1, 2010, a member of the State Board
3 who experiences a significant financial hardship due to the
4 loss of income on days of attendance at meetings or while
5 otherwise engaged in the business of the State Board may be
6 paid a hardship allowance, as determined by and subject to the
7 approval of the Governor's Travel Control Board.

8 (f) The Governor shall designate one of the members to
9 serve as the Chairman of the Board, who shall be a person with
10 expertise in health care delivery system planning, finance or
11 management of health care facilities that are regulated under
12 the Act. The Chairman shall annually review Board member
13 performance and shall report the attendance record of each
14 Board member to the General Assembly.

15 (g) The State Board, through the Chairman, shall prepare a
16 separate and distinct budget approved by the General Assembly
17 and shall hire and supervise its own professional staff
18 responsible for carrying out the responsibilities of the
19 Board.

20 (h) The State Board shall meet at least every 45 days, or
21 as often as the Chairman of the State Board deems necessary, or
22 upon the request of a majority of the members.

23 (i) Six members of the State Board shall constitute a
24 quorum. The affirmative vote of 6 of the members of the State
25 Board shall be necessary for any action requiring a vote to be
26 taken by the State Board. A vacancy in the membership of the

1 State Board shall not impair the right of a quorum to exercise
2 all the rights and perform all the duties of the State Board as
3 provided by this Act.

4 (j) A State Board member shall disqualify himself or
5 herself from the consideration of any application for a permit
6 or exemption in which the State Board member or the State Board
7 member's spouse, parent, sibling, or child: (i) has an
8 economic interest in the matter; or (ii) is employed by,
9 serves as a consultant for, or is a member of the governing
10 board of the applicant or a party opposing the application.

11 (k) The Chairman, Board members, and Board staff must
12 comply with the Illinois Governmental Ethics Act.

13 (Source: P.A. 102-4, eff. 4-27-21.)

14 (20 ILCS 3960/4.2)

15 (Section scheduled to be repealed on December 31, 2029)

16 Sec. 4.2. Ex parte communications.

17 (a) Except in the disposition of matters that agencies are
18 authorized by law to entertain or dispose of on an ex parte
19 basis including, but not limited to rulemaking, the State
20 Board, any State Board member, employee, or a hearing officer
21 shall not engage in ex parte communication in connection with
22 the substance of any formally filed application for a permit
23 with any person or party or the representative of any party.
24 This subsection (a) applies when the Board, member, employee,
25 or administrative law judge ~~hearing officer~~ knows, or should

1 know upon reasonable inquiry, that the application or
2 exemption has been formally filed with the State Board.
3 Nothing in this Section shall prohibit State Board employees
4 ~~staff members~~ from providing technical assistance to
5 applicants. Nothing in this Section shall prohibit State Board
6 employees ~~staff~~ from verifying or clarifying an applicant's
7 information as it prepares the State Board Staff Report. Once
8 an application for permit or exemption is filed and deemed
9 complete, a written record of any communication between State
10 Board employees ~~staff~~ and an applicant shall be prepared by
11 staff and made part of the public record, using a prescribed,
12 standardized format, and shall be included in the application
13 file.

14 (b) A State Board member or employee may communicate with
15 other members or employees and any State Board member or
16 hearing officer may have the aid and advice of one or more
17 personal assistants.

18 (c) An ex parte communication received by the State Board,
19 any State Board member, employee, or an administrative law
20 judge ~~a hearing officer~~ shall be made a part of the record of
21 the matter, including all written communications, all written
22 responses to the communications, and a memorandum stating the
23 substance of all oral communications and all responses made
24 and the identity of each person from whom the ex parte
25 communication was received.

26 (d) "Ex parte communication" means any written or oral a

1 communication ~~between a person who is not a State Board member~~
2 ~~or employee and a State Board member or employee~~ that imparts
3 or requests material information or makes a material argument
4 regarding potential action ~~reflects~~ on the substance of a
5 pending or impending permit or exemption application or State
6 Board proceeding and that takes place outside the open record
7 of the proceeding. "Ex parte communication" does not include:
8 (i) statements by a person publicly made in a public forum;
9 (ii) statements regarding matters of procedure and practice,
10 such as the format of application materials, the number of
11 copies required, the manner of filing, and the status of a
12 matter; and (iii) statements made between a State Board member
13 or employee and another State Board member or employee.
14 ~~Communications regarding matters of procedure and practice,~~
15 ~~such as the format of pleading, number of copies required,~~
16 ~~manner of service, and status of proceedings, are not~~
17 ~~considered ex parte communications.~~ Technical assistance with
18 respect to an application, not intended to influence any
19 decision on the application, may be provided by employees to
20 the applicant. Any technical assistance shall be documented in
21 writing by the applicant and employees within 10 business days
22 after the technical assistance is provided and made part of
23 the open record.

24 (e) For purposes of this Section, "employee" means a
25 person the State Board or the Agency employs on a full-time,
26 part-time, contract, or intern basis.

1 (f) The State Board, State Board member, or administrative
2 law judge ~~hearing examiner~~ presiding over the proceeding, in
3 the event of a violation of this Section, must take whatever
4 action is necessary to ensure that the violation does not
5 prejudice any party or adversely affect the fairness of the
6 proceedings.

7 (g) Nothing in this Section shall be construed to prevent
8 the State Board or any member of the State Board from
9 consulting with the attorney for the State Board.

10 (Source: P.A. 100-518, eff. 6-1-18; 100-681, eff. 8-3-18;
11 101-81, eff. 7-12-19.)

12 (20 ILCS 3960/5) (from Ch. 111 1/2, par. 1155)

13 (Section scheduled to be repealed on December 31, 2029)

14 Sec. 5. Construction, modification, or establishment of
15 health care facilities or acquisition of major medical
16 equipment; permits or exemptions. No person shall
17 construct, modify or establish a health care facility or
18 acquire major medical equipment without first obtaining a
19 permit or exemption from the State Board.

20 The State Board shall not delegate to the staff of the
21 State Board or any other person or entity the authority to
22 grant permits or exemptions whenever the staff or other person
23 or entity would be required to exercise any discretion
24 affecting the decision to grant a permit or exemption.

25 The State Board may, by rule, delegate authority to the

1 Chairman to grant permits or exemptions when applications meet
2 all of the State Board's review criteria and are unopposed.

3 A permit or exemption shall be obtained prior to the
4 acquisition of major medical equipment or to the construction
5 or modification of a health care facility which:

6 (a) requires a total capital expenditure in excess of
7 the capital expenditure minimum; or

8 (b) substantially changes the scope or changes the
9 functional operation of the facility; or

10 (c) changes the bed capacity of a health care facility
11 by increasing the total number of beds or by distributing
12 beds among various categories of service or by relocating
13 beds from one physical facility or site to another by more
14 than 20 beds or more than 10% of total bed capacity as
15 defined by the State Board, whichever is less, over a
16 2-year period.

17 A permit shall be valid only for the defined construction
18 or modifications, site determined by legal street address or
19 corresponding legal description, project amount, and person or
20 persons named in the application for such permit. ~~The State~~
21 ~~Board may approve the transfer of an existing permit without~~
22 ~~regard to whether the permit to be transferred has yet been~~
23 ~~financially committed, except for permits to establish a new~~
24 ~~facility or category of service.~~ A permit shall be valid until
25 such time as the project has been completed, provided that the
26 project commences and proceeds to completion with due

1 diligence by the completion date or extension date approved by
2 the Board.

3 A permit holder must do the following: (i) submit the
4 final completion and cost report for the project within 90
5 days after the approved project completion date or extension
6 date and (ii) submit annual progress reports no earlier than
7 30 days before and no later than 30 days after each anniversary
8 date of the Board's approval of the permit until the project is
9 completed. To maintain a valid permit and to monitor progress
10 toward project commencement and completion, routine
11 post-permit reports shall be limited to annual progress
12 reports and the final completion and cost report. Annual
13 progress reports shall include information regarding the
14 committed funds expended toward the approved project. For
15 projects to be completed in 12 months or less, the permit
16 holder shall report financial commitment in the final
17 completion and cost report. For projects to be completed
18 between 12 to 24 months, the permit holder shall report
19 financial commitment in the first annual report. For projects
20 to be completed in more than 24 months, the permit holder shall
21 report financial commitment in the second annual progress
22 report. The report shall contain information regarding
23 expenditures and financial commitments. The State Board may
24 extend the financial commitment period after considering a
25 permit holder's showing of good cause and request for
26 additional time to complete the project. The State Board may

1 approve the transfer of an existing permit without regard to
2 whether the permit to be transferred has been financially
3 committed, except for permits to establish a new facility or
4 category of service.

5 The permit ~~Certificate of Need~~ process required under this
6 Act is designed to restrain rising health care costs by
7 preventing unnecessary construction or modification of health
8 care facilities. The Board must assure that the establishment,
9 construction, or modification of a health care facility or the
10 acquisition of major medical equipment is consistent with the
11 public interest and that the proposed project is consistent
12 with the orderly and economic development or acquisition of
13 those facilities and equipment and is in accord with the
14 standards, criteria, or plans of need adopted and approved by
15 the Board. Board decisions regarding the construction of
16 health care facilities must consider capacity, quality, value,
17 and equity. Projects may deviate from the costs, fees, and
18 expenses provided in their project cost information for the
19 project's cost components, provided that the final total
20 project cost does not exceed the approved permit amount.
21 Project alterations shall not increase the total approved
22 permit amount by more than the limit set forth under the
23 Board's rules.

24 The acquisition by any person of major medical equipment
25 that will not be owned by or located in a health care facility
26 and that will not be used to provide services to inpatients of

1 a health care facility shall be exempt from review provided
2 that a notice is filed in accordance with exemption
3 requirements.

4 Notwithstanding any other provision of this Act, no permit
5 or exemption is required for the construction or modification
6 of a non-clinical service area of a health care facility.

7 (Source: P.A. 100-518, eff. 6-1-18; 100-681, eff. 8-3-18.)

8 (20 ILCS 3960/6) (from Ch. 111 1/2, par. 1156)

9 (Section scheduled to be repealed on December 31, 2029)

10 Sec. 6. Application for permit or exemption; exemption
11 regulations.

12 (a) An application for a permit or exemption shall be made
13 to the State Board upon forms provided by the State Board. This
14 application shall contain such information as the State Board
15 deems necessary. The State Board shall not require an
16 applicant to file a Letter of Intent before an application is
17 filed. Such application shall include affirmative evidence on
18 which the State Board or Chairman may make its decision on the
19 approval or denial of the permit or exemption.

20 (b) The State Board shall establish by regulation the
21 procedures and requirements regarding issuance of exemptions.
22 An exemption shall be approved when information required by
23 the Board by rule is submitted. Projects eligible for an
24 exemption, rather than a permit, include, but are not limited
25 to, change of ownership of a health care facility and

1 discontinuation of a category of service, other than a health
2 care facility maintained by the State or any agency or
3 department thereof or a nursing home maintained by a county.
4 The Board may accept an application for an exemption for the
5 discontinuation of a category of service at a health care
6 facility only once in a 6-month period following (1) the
7 previous application for exemption at the same health care
8 facility or (2) the final decision of the Board regarding the
9 discontinuation of a category of service at the same health
10 care facility, whichever occurs later. A discontinuation of a
11 category of service shall otherwise require an application for
12 a permit if an application for an exemption has already been
13 approved ~~accepted~~ within the 6-month period. For a change of
14 ownership among related persons of a health care facility, the
15 State Board shall provide by rule for an expedited process for
16 obtaining an exemption. For the purposes of this Section,
17 "change of ownership among related persons" means a
18 transaction in which the parties to the transaction are under
19 common control or ownership before and after the transaction
20 is complete.

21 (c) All applications shall be signed by the applicant and
22 shall be verified by any 2 officers thereof.

23 (c-5) Any written review or findings of the Board staff
24 set forth in the State Board Staff Report concerning an
25 application for a permit must be made available to the public
26 and the applicant at least 14 calendar days before the meeting

1 of the State Board at which the review or findings are
2 considered. The applicant and members of the public may
3 submit, to the State Board, written responses regarding the
4 facts set forth in the review or findings of the Board staff.
5 Members of the public and the applicant shall have until 10
6 days before the meeting of the State Board to submit any
7 written response concerning the Board staff's written review
8 or findings. The Board staff may revise any findings to
9 address corrections of factual errors cited in the public
10 response. At the meeting, the State Board may, in its
11 discretion, permit the submission of other additional written
12 materials.

13 (d) Upon receipt of an application for a permit, the State
14 Board shall approve and authorize the issuance of a permit if
15 it finds (1) that the applicant is fit, willing, and able to
16 provide a proper standard of health care service for the
17 community with particular regard to the qualification,
18 background and character of the applicant, (2) that economic
19 feasibility is demonstrated in terms of effect on the existing
20 and projected operating budget of the applicant and of the
21 health care facility; in terms of the applicant's ability to
22 establish and operate such facility in accordance with
23 licensure regulations promulgated under pertinent state laws;
24 and in terms of the projected impact on the total health care
25 expenditures in the facility and community, (3) that
26 safeguards are provided that assure that the establishment,

1 construction or modification of the health care facility or
2 acquisition of major medical equipment is consistent with the
3 public interest, and (4) that the proposed project is
4 consistent with the orderly and economic development of such
5 facilities and equipment and is in accord with standards,
6 criteria, or plans of need adopted and approved pursuant to
7 the provisions of Section 12 of this Act.

8 (Source: P.A. 100-518, eff. 6-1-18; 100-681, eff. 8-3-18;
9 101-83, eff. 7-15-19.)

10 (20 ILCS 3960/6.2)

11 (Section scheduled to be repealed on December 31, 2029)

12 Sec. 6.2. Review of permits and exemptions; public
13 hearings; State Board Staff Reports.

14 (a) Upon receipt of an application for an exemption or a
15 permit to establish, construct, or modify a health care
16 facility, the State Board staff shall notify the applicant in
17 writing within 10 business ~~working~~ days either that the
18 application is or is not substantially complete. If the
19 application is substantially complete, the State Board staff
20 shall notify the applicant of the beginning of the review
21 process. If the application is not substantially complete, the
22 Board staff shall explain within the 10-day period why the
23 application is incomplete.

24 (b) The State Board staff shall afford a reasonable amount
25 of time as established by the State Board, but not to exceed

1 120 days, for the review of the application. The 120-day
2 period begins on the day the application is found to be
3 substantially complete, as that term is defined by the State
4 Board. During the 120-day period, the applicant may request an
5 extension. An applicant may modify the application, as
6 established by the State Board by rule, at any time before a
7 final administrative decision has been made on the
8 application.

9 ~~The State Board staff shall submit its State Board Staff~~
10 ~~Report to the State Board for its decision-making regarding~~
11 ~~approval or denial of the permit.~~

12 (c) When an application for an exemption or a permit is
13 initially reviewed by State Board staff, as provided in this
14 Section, the State Board shall, upon request by the applicant
15 or an interested person, afford an opportunity for a public
16 hearing within a reasonable amount of time after receipt of
17 the complete application, but not to exceed 90 days after
18 receipt of the complete application. Notice of the hearing
19 shall be made promptly, not less than 10 business days before
20 the hearing, by certified mail to the applicant and, not less
21 than 10 business days before the hearing, by publication on
22 the State Board's website, in the principal office and
23 website, if available, of the local government ~~a newspaper of~~
24 ~~general circulation~~ in the area or community to be affected,
25 and in the location where the meeting is to be held. The
26 hearing shall be held in the area or community in which the

1 proposed project is to be located and shall be for the purpose
2 of allowing the applicant and any interested person to present
3 public testimony concerning the approval, denial, renewal, or
4 revocation of the permit or exemption. All interested persons
5 attending the hearing shall be given a reasonable opportunity
6 to present their views or arguments in writing or orally, and a
7 record of all of the testimony shall accompany any findings of
8 the State Board staff. The State Board shall adopt reasonable
9 rules and regulations governing the procedure and conduct of
10 the hearings.

11 (d) The staff of the State Board shall submit its State
12 Board Staff Report to the State Board for approval or denial of
13 the permit or exemption.

14 (Source: P.A. 99-114, eff. 7-23-15; 100-681, eff. 8-3-18.)

15 (20 ILCS 3960/8.5)

16 (Section scheduled to be repealed on December 31, 2029)

17 Sec. 8.5. Certificate of exemption for change of ownership
18 of a health care facility; discontinuation of a category of
19 service; public notice and public hearing.

20 (a) Upon a finding that an application for a change of
21 ownership is complete, the State Board shall publish a ~~legal~~
22 ~~notice on 3 consecutive days~~ on the State Board's website and
23 in the principal office and website, if available, of the
24 local government in the area or community to be affected ~~in a~~
25 ~~newspaper of general circulation in the area or community to~~

1 ~~be affected~~ and afford the public an opportunity to request a
2 hearing. ~~If the application is for a facility located in a~~
3 ~~Metropolitan Statistical Area, an additional legal notice~~
4 ~~shall be published in a newspaper of limited circulation, if~~
5 ~~one exists, in the area in which the facility is located. If~~
6 ~~the newspaper of limited circulation is published on a daily~~
7 ~~basis, the additional legal notice shall be published on 3~~
8 ~~consecutive days. The applicant shall pay the cost incurred by~~
9 ~~the Board in publishing the change of ownership notice in~~
10 ~~newspapers as required under this subsection. The legal notice~~
11 ~~shall also be posted on the Health Facilities and Services~~
12 ~~Review Board's web site and sent to the State Representative~~
13 ~~and State Senator of the district in which the health care~~
14 ~~facility is located and to the Office of the Attorney General.~~
15 An application for change of ownership of a hospital shall not
16 be deemed complete without a signed certification that for a
17 period of 2 years after the change of ownership transaction is
18 effective, the hospital will not adopt a charity care policy
19 that is more restrictive than the policy in effect during the
20 year prior to the transaction. An application for a change of
21 ownership need not contain signed transaction documents so
22 long as it includes the following key terms of the
23 transaction: names and background of the parties; structure of
24 the transaction; the person who will be the licensed or
25 certified entity after the transaction; the ownership or
26 membership interests in such licensed or certified entity both

1 prior to and after the transaction; fair market value of
2 assets to be transferred; and the purchase price or other form
3 of consideration to be provided for those assets. The issuance
4 of the certificate of exemption shall be contingent upon the
5 applicant submitting a statement to the Board within 90 days
6 after the closing date of the transaction, or such longer
7 period as provided by the Board, certifying that the change of
8 ownership has been completed in accordance with the key terms
9 contained in the application. If such key terms of the
10 transaction change, a new application shall be required.

11 Where a change of ownership is among related persons, and
12 there are no other changes being proposed at the health care
13 facility that would otherwise require a permit or exemption
14 under this Act, the applicant shall submit an application
15 consisting of a standard notice in a form set forth by the
16 Board briefly explaining the reasons for the proposed change
17 of ownership. Once such an application is submitted to the
18 Board and reviewed by the Board staff, the State Board Chair
19 shall take action on an application for an exemption for a
20 change of ownership among related persons at the next meeting
21 ~~within 45 days~~ after the application has been deemed complete,
22 provided the application meets the applicable standards under
23 this Section. ~~If the Board Chair has a conflict of interest or~~
24 ~~for other good cause, the Chair may request review by the~~
25 ~~Board.~~ Notwithstanding any other provision of this Act, for
26 purposes of this Section, a change of ownership among related

1 persons means a transaction where the parties to the
2 transaction are under common control or ownership before and
3 after the transaction is completed.

4 Nothing in this Act shall be construed as authorizing the
5 Board to impose any conditions, obligations, or limitations,
6 other than those required by this Section, with respect to the
7 issuance of an exemption for a change of ownership, including,
8 but not limited to, the time period before which a subsequent
9 change of ownership of the health care facility could be
10 sought, or the commitment to continue to offer for a specified
11 time period any services currently offered by the health care
12 facility.

13 The changes made by this amendatory Act of the 103rd
14 General Assembly are inoperative on and after January 1, 2027.

15 (a-3) (Blank).

16 (a-5) If a public hearing is requested, it shall be held at
17 least 15, but not more than 30 calendar days, after issuance of
18 the notice in the community in which the facility is located.
19 The hearing shall be held in the affected area or community in
20 a place of reasonable size and accessibility and a full and
21 complete written transcript of the proceedings shall be made.
22 All interested persons attending the hearing shall be given a
23 reasonable opportunity to present their positions in writing
24 or orally. The applicant shall provide a summary or describe
25 the proposed change of ownership at the public hearing. Upon a
26 finding that an application to discontinue a category of

1 service is complete and provides the requested information, as
2 specified by the State Board, an exemption shall be issued. No
3 later than 30 days after the approval ~~issuance~~ of the
4 exemption by the State Board, the health care facility must
5 give written notice of the discontinuation of the category of
6 service to the State Senator and State Representative serving
7 the legislative district in which the health care facility is
8 located. No later than 90 days after a discontinuation of a
9 category of service, the applicant must submit a statement to
10 the State Board certifying that the discontinuation is
11 complete.

12 (b) (Blank). ~~If a public hearing is requested, it shall be~~
13 ~~held at least 15 days but no more than 30 days after the date~~
14 ~~of publication of the legal notice in the community in which~~
15 ~~the facility is located. The hearing shall be held in the~~
16 ~~affected area or community in a place of reasonable size and~~
17 ~~accessibility and a full and complete written transcript of~~
18 ~~the proceedings shall be made. All interested persons~~
19 ~~attending the hearing shall be given a reasonable opportunity~~
20 ~~to present their positions in writing or orally. The applicant~~
21 ~~shall provide a summary or describe the proposed change of~~
22 ~~ownership at the public hearing.~~

23 (c) (Blank). ~~For the purposes of this Section "newspaper~~
24 ~~of limited circulation" means a newspaper intended to serve a~~
25 ~~particular or defined population of a specific geographic area~~
26 ~~within a Metropolitan Statistical Area such as a municipality,~~

1 ~~town, village, township, or community area, but does not~~
2 ~~include publications of professional and trade associations.~~

3 (d) The changes made to this Section by this amendatory
4 Act of the 101st General Assembly shall apply to all
5 applications submitted after the effective date of this
6 amendatory Act of the 101st General Assembly.

7 (Source: P.A. 103-526, eff. 1-1-24.)

8 (20 ILCS 3960/8.7)

9 (Section scheduled to be repealed on December 31, 2029)

10 Sec. 8.7. Application for permit for discontinuation of a
11 health care facility or category of service; public notice and
12 public hearing.

13 (a) Upon a finding that an application to discontinue
14 ~~close~~ a health care facility or discontinue a category of
15 service is complete, the State Board shall publish a ~~legal~~
16 notice on the State Board's website and in the principal
17 office and website, if available, of the local government in
18 the area or community to be affected ~~3 consecutive days in a~~
19 ~~newspaper of general circulation in the area or community to~~
20 ~~be affected~~ and afford the public an opportunity to request a
21 hearing. ~~If the application is for a facility located in a~~
22 ~~Metropolitan Statistical Area, an additional legal notice~~
23 ~~shall be published in a newspaper of limited circulation, if~~
24 ~~one exists, in the area in which the facility is located. If~~
25 ~~the newspaper of limited circulation is published on a daily~~

1 ~~basis, the additional legal notice shall be published on 3~~
2 ~~consecutive days.~~ The legal notice shall also be ~~posted on the~~
3 ~~Health Facilities and Services Review Board's website and~~ sent
4 to the State Representative and State Senator of the district
5 in which the health care facility is located. In addition, the
6 health care facility shall provide notice of closure to the
7 local media that the health care facility would routinely
8 notify about facility events.

9 An application to close a health care facility shall only
10 be deemed complete if it includes evidence that the health
11 care facility provided written notice at least 30 days prior
12 to filing the application of its intent to do so to the
13 municipality in which it is located, the State Representative
14 and State Senator of the district in which the health care
15 facility is located, the State Board, the Director of Public
16 Health, and the Director of Healthcare and Family Services.
17 The changes made to this subsection by this amendatory Act of
18 the 101st General Assembly shall apply to all applications
19 submitted after the effective date of this amendatory Act of
20 the 101st General Assembly.

21 (b) No later than 30 days after issuance of a permit to
22 discontinue ~~close~~ a health care facility or discontinue a
23 category of service, the permit holder shall give written
24 notice of the ~~closure or~~ discontinuation to the State Senator
25 and State Representative serving the legislative district in
26 which the health care facility is located.

1 (c) ~~(1)~~ If there is a pending lawsuit that challenges an
2 application to discontinue a health care facility that either
3 names the Board as a party or alleges fraud in the filing of
4 the application, the Board may defer action on the application
5 until all litigation related to the application is complete
6 ~~for up to 6 months after the date of the initial deferral of~~
7 ~~the application.~~

8 ~~(2) The Board may defer action on an application to~~
9 ~~discontinue a hospital that is pending before the Board as of~~
10 ~~the effective date of this amendatory Act of the 102nd General~~
11 ~~Assembly for up to 60 days after the effective date of this~~
12 ~~amendatory Act of the 102nd General Assembly.~~

13 ~~(3) The Board may defer taking final action on an~~
14 ~~application to discontinue a hospital that is filed on or~~
15 ~~after January 12, 2021, until the earlier to occur of: (i) the~~
16 ~~expiration of the statewide disaster declaration proclaimed by~~
17 ~~the Governor of the State of Illinois due to the COVID-19~~
18 ~~pandemic that is in effect on January 12, 2021, or any~~
19 ~~extension thereof, or July 1, 2021, whichever occurs later; or~~
20 ~~(ii) the expiration of the declaration of a public health~~
21 ~~emergency due to the COVID-19 pandemic as declared by the~~
22 ~~Secretary of the U.S. Department of Health and Human Services~~
23 ~~that is in effect on January 12, 2021, or any extension~~
24 ~~thereof, or July 1, 2021, whichever occurs later. This~~
25 ~~paragraph (3) is repealed as of the date of the expiration of~~
26 ~~the statewide disaster declaration proclaimed by the Governor~~

1 ~~of the State of Illinois due to the COVID-19 pandemic that is~~
2 ~~in effect on January 12, 2021, or any extension thereof, or~~
3 ~~July 1, 2021, whichever occurs later.~~

4 (d) (Blank). ~~The changes made to this Section by this~~
5 ~~amendatory Act of the 101st General Assembly shall apply to~~
6 ~~all applications submitted after the effective date of this~~
7 ~~amendatory Act of the 101st General Assembly.~~

8 (e) An application for a permit under this Section is
9 required for the discontinuation of a hospital regardless of
10 whether the facility is licensed independently or licensed
11 under a dual campus license.

12 (Source: P.A. 101-83, eff. 7-15-19; 101-650, eff. 7-7-20;
13 102-4, eff. 4-27-21.)

14 (20 ILCS 3960/10) (from Ch. 111 1/2, par. 1160)

15 (Section scheduled to be repealed on December 31, 2029)

16 Sec. 10. Administrative hearings following an initial
17 denial or revocation of a permit. ~~Presenting information~~
18 ~~relevant to the approval of a permit or certificate or in~~
19 ~~opposition to the denial of the application; notice of outcome~~
20 ~~and review proceedings. When a motion by the State Board, to~~
21 ~~approve an application for a permit, fails to pass, the~~
22 ~~applicant or the holder of the permit, as the case may be, and~~
23 ~~such other parties as the State Board permits, will be given an~~
24 ~~opportunity to appear before the State Board and present such~~
25 ~~information as may be relevant to the approval of a permit.~~

1 Subsequent to an appearance by the applicant before the
2 State Board or default of such opportunity to appear, a motion
3 by the State Board to approve an application for a permit which
4 fails to pass shall be considered an initial denial of the
5 application for a permit, as the case may be. Such action of an
6 initial denial or an action by the State Board to revoke a
7 permit shall be communicated to the applicant or holder of the
8 permit. Such person or organization shall be afforded an
9 opportunity for a hearing before an administrative law judge,
10 who is appointed by the Chairman of the State Board. A written
11 notice of a request for such hearing shall be served upon the
12 Chairman of the State Board or the Agency within 30 days
13 following notification of the decision of the State Board. The
14 administrative law judge shall take actions necessary to
15 ensure that the hearing is completed within a reasonable
16 period of time, but not to exceed 120 days, except for delays
17 or continuances agreed to by the person requesting the
18 hearing. Following its consideration of the report of the
19 hearing, or upon default of the party to the hearing, the State
20 Board shall make its final determination, specifying its
21 findings and conclusions within 90 days of receiving the
22 written report of the hearing. A copy of such determination
23 shall be sent by certified mail or served personally upon the
24 party.

25 A full and complete record shall be kept of all
26 administrative hearing proceedings, including the notice of

1 hearing, complaint, and all other documents in the nature of
2 pleadings, written motions filed in the proceedings, and the
3 report and orders of the State Board or hearing officer. All
4 testimony shall be reported by either a court reporter or some
5 other reliable means of recording but need not be transcribed
6 unless the decision is appealed in accordance with the
7 Administrative Review Law, as now or hereafter amended. A copy
8 or copies of the administrative hearing transcript may be
9 obtained by any ~~interested~~ party granted the right to
10 intervene on payment of the cost of preparing such copy or
11 copies.

12 The State Board or administrative law judge ~~hearing~~
13 ~~officer~~ shall upon its own or the administrative law judge's
14 ~~his~~ motion, or on the written request of any party to the
15 administrative hearing proceeding who has, in the State
16 Board's or administrative law judge's ~~hearing officer's~~
17 opinion, demonstrated the relevancy of such request to the
18 outcome of the proceedings, issue subpoenas requiring the
19 attendance and the giving of testimony by witnesses, and
20 subpoenas duces tecum requiring the production of books,
21 papers, records, or memoranda. The fees of witnesses for
22 attendance and travel shall be the same as the fees of
23 witnesses before the circuit court of this State.

24 When the witness is subpoenaed at the instance of the
25 State Board, or its administrative law judge ~~hearing officer~~,
26 such fees shall be paid in the same manner as other expenses of

1 the State Board, and when the witness is subpoenaed at the
2 instance of any other party to any such proceeding the State
3 Board may, in accordance with its rules, require that the cost
4 of service of the subpoena or subpoena duces tecum and the fee
5 of the witness be borne by the party at whose instance the
6 witness is summoned. In such case, the State Board in its
7 discretion, may require a deposit to cover the cost of such
8 service and witness fees. A subpoena or subpoena duces tecum
9 so issued shall be served in the same manner as a subpoena
10 issued out of a court.

11 Any circuit court of this State upon the application of
12 the State Board or upon the application of any other party to
13 the administrative hearing proceeding, may, in its discretion,
14 compel the attendance of witnesses, the production of books,
15 papers, records, or memoranda and the giving of testimony
16 before it or its administrative law judge ~~hearing officer~~
17 conducting an investigation or holding a hearing authorized by
18 this Act, by an attachment for contempt, or otherwise, in the
19 same manner as production of evidence may be compelled before
20 the court.

21 (Source: P.A. 99-527, eff. 1-1-17; 100-681, eff. 8-3-18.)

22 (20 ILCS 3960/11) (from Ch. 111 1/2, par. 1161)

23 (Section scheduled to be repealed on December 31, 2029)

24 Sec. 11. Any person who is adversely affected by a final
25 decision of the State Board may have such decision judicially

1 reviewed. The provisions of the Administrative Review Law, as
2 now or hereafter amended, and the rules adopted pursuant
3 thereto shall apply to and govern all proceedings for the
4 judicial review of final administrative decisions of the State
5 Board. The term "administrative decisions" is as defined in
6 Section 3-101 of the Code of Civil Procedure. In order to
7 comply with subsection (b) of Section 3-108 of the
8 Administrative Review Law of the Code of Civil Procedure, upon
9 the filing of an administrative judicial review action, the
10 State Board shall transcribe each State Board meeting using a
11 certified court reporter. The transcript shall contain the
12 record of the findings and decisions of the State Board.

13 (Source: P.A. 98-1086, eff. 8-26-14.)

14 (20 ILCS 3960/12) (from Ch. 111 1/2, par. 1162)

15 (Section scheduled to be repealed on December 31, 2029)

16 Sec. 12. Powers and duties of State Board. For purposes of
17 this Act, the State Board shall exercise the following powers
18 and duties:

19 (1) Prescribe rules, regulations, standards, criteria,
20 procedures or reviews which may vary according to the
21 purpose for which a particular review is being conducted
22 or the type of project reviewed and which are required to
23 carry out the provisions and purposes of this Act.
24 Policies and procedures of the State Board shall take into
25 consideration the priorities and needs of medically

1 underserved areas and other health care services, giving
2 special consideration to the impact of projects on access
3 to safety net services.

4 (2) Adopt procedures for public notice and hearing on
5 all proposed rules, regulations, standards, criteria, and
6 plans required to carry out the provisions of this Act.

7 (3) (Blank).

8 (4) Develop criteria and standards for health care
9 facilities planning, conduct statewide inventories of
10 health care facilities, maintain an updated inventory on
11 the Board's web site reflecting the most recent bed and
12 service changes and updated need determinations when new
13 census data become available or new need formulae are
14 adopted, and develop health care facility plans which
15 shall be utilized in the review of applications for permit
16 under this Act. Such health facility plans shall be
17 coordinated by the Board with pertinent State Plans.
18 Inventories pursuant to this Section of skilled or
19 intermediate care facilities licensed under the Nursing
20 Home Care Act, skilled or intermediate care facilities
21 licensed under the ID/DD Community Care Act, skilled or
22 intermediate care facilities licensed under the MC/DD Act,
23 facilities licensed under the Specialized Mental Health
24 Rehabilitation Act of 2013, or nursing homes licensed
25 under the Hospital Licensing Act shall be conducted on an
26 annual basis no later than July 1 of each year and shall

1 include among the information requested a list of all
2 services provided by a facility to its residents and to
3 the community at large and differentiate between active
4 and inactive beds.

5 In developing health care facility plans, the State
6 Board shall consider, but shall not be limited to, the
7 following:

8 (a) The size, composition and growth of the
9 population of the area to be served;

10 (b) The number of existing and planned facilities
11 offering similar programs;

12 (c) The extent of utilization of existing
13 facilities;

14 (d) The availability of facilities which may serve
15 as alternatives or substitutes;

16 (e) The availability of personnel necessary to the
17 operation of the facility;

18 (f) Multi-institutional planning and the
19 establishment of multi-institutional systems where
20 feasible;

21 (g) The financial and economic feasibility of
22 proposed construction or modification; and

23 (h) In the case of health care facilities
24 established by a religious body or denomination, the
25 needs of the members of such religious body or
26 denomination may be considered to be public need.

1 The health care facility plans which are developed and
2 adopted in accordance with this Section shall form the
3 basis for the plan of the State to deal most effectively
4 with statewide health needs in regard to health care
5 facilities.

6 (5) Coordinate with other state agencies having
7 responsibilities affecting health care facilities,
8 including those of licensure and cost reporting.

9 (6) Solicit, accept, hold and administer on behalf of
10 the State any grants or bequests of money, securities or
11 property for use by the State Board in the administration
12 of this Act; and enter into contracts consistent with the
13 appropriations for purposes enumerated in this Act.

14 (7) (Blank).

15 (8) Prescribe rules, regulations, standards, and
16 criteria for the conduct of an expeditious review of
17 applications for permits for projects of construction or
18 modification of a health care facility, which projects are
19 classified as emergency, substantive, or non-substantive
20 in nature.

21 Substantive projects shall include no more than the
22 following:

23 (a) Projects to construct (1) a new or replacement
24 facility located on a new site or (2) a replacement
25 facility located on the same site as the original
26 facility and the cost of the replacement facility

1 exceeds the capital expenditure minimum, which shall
2 be reviewed by the Board within 120 days;

3 (b) Projects proposing a (1) new service within an
4 existing healthcare facility or (2) discontinuation of
5 a service within an existing healthcare facility,
6 which shall be reviewed by the Board within 60 days; or

7 (c) Projects proposing a change in the bed
8 capacity of a health care facility by an increase in
9 the total number of beds or by a redistribution of beds
10 among various categories of service or by a relocation
11 of beds from one physical facility or site to another
12 by more than 20 beds or more than 10% of total bed
13 capacity, as defined by the State Board, whichever is
14 less, over a 2-year period.

15 The Chairman may approve applications for exemption
16 that meet the criteria set forth in rules or refer them to
17 the full Board. The Chairman may approve any unopposed
18 application for permit that meets all of the review
19 criteria or refer them to the full Board.

20 Such rules shall not prevent the conduct of a public
21 hearing upon the timely request of an interested party.
22 Such reviews shall not exceed 60 days from the date the
23 application is declared to be complete.

24 (9) Prescribe rules, regulations, standards, and
25 criteria pertaining to the granting of permits for
26 construction and modifications which are emergent in

1 nature and must be undertaken immediately to prevent or
2 correct structural deficiencies or hazardous conditions
3 that may harm or injure persons using the facility, as
4 defined in the rules and regulations of the State Board.
5 This procedure is exempt from public hearing requirements
6 of this Act.

7 (10) Prescribe rules, regulations, standards and
8 criteria for the conduct of an expeditious review, not
9 exceeding 60 days, of applications for permits for
10 projects to construct or modify health care facilities
11 which are needed for the care and treatment of persons who
12 have acquired immunodeficiency syndrome (AIDS) or related
13 conditions.

14 (10.5) Provide its basis or rationale when voting on
15 an item before it at a State Board meeting in order to
16 comply with subsection (b) of Section 3-108 of the Code of
17 Civil Procedure.

18 (11) If the State Board denies or fails to approve an
19 application for permit or exemption, the State Board
20 shall, upon request by the applicant, include in the final
21 decision a detailed explanation as to why the application
22 was denied and identify what specific criteria or
23 standards the applicant did not fulfill. ~~Issue written~~
24 ~~decisions upon request of the applicant or an adversely~~
25 ~~affected party to the Board.~~ Requests for a written
26 decision shall be made within 15 days after the State

1 Board meeting in which a final decision has been made. A
2 "final decision" for purposes of this Act is the decision
3 to approve or deny an application, or take other actions
4 permitted under this Act, at the time and date of the
5 meeting that such action is scheduled by the State Board.
6 The transcript of the State Board meeting shall be the
7 basis for the written decision and will be incorporated
8 into the State Board's final decision. The staff of the
9 State Board shall prepare a written copy of the final
10 decision and the State Board shall approve a final copy
11 for inclusion in the formal record. The State Board shall
12 consider, for approval, the written draft of the final
13 decision no later than the next scheduled State Board
14 meeting. The written decision shall identify the
15 applicable criteria and factors listed in this Act and the
16 State Board's regulations that were taken into
17 consideration by the State Board when coming to a final
18 decision. ~~If the Board denies or fails to approve an~~
19 ~~application for permit or exemption, the Board shall~~
20 ~~include in the final decision a detailed explanation as to~~
21 ~~why the application was denied and identify what specific~~
22 ~~criteria or standards the applicant did not fulfill.~~

23 (12) (Blank).

24 (13) Provide a mechanism for the public to comment on,
25 and request changes to, draft rules and standards.

26 (14) Implement public information campaigns to

1 regularly inform the general public about the opportunity
2 for public hearings and public hearing procedures.

3 (15) Establish a separate set of rules and guidelines
4 for long-term care that recognizes that nursing homes are
5 a different business line and service model from other
6 regulated facilities. An open and transparent process
7 shall be developed that considers the following: how
8 skilled nursing fits in the continuum of care with other
9 care providers, modernization of nursing homes,
10 establishment of more private rooms, development of
11 alternative services, and current trends in long-term care
12 services. The Chairman of the Board shall appoint a
13 permanent Health Services Review Board Long-term Care
14 Facility Advisory Subcommittee that shall develop and
15 recommend to the Board the rules to be established by the
16 Board under this paragraph (15). The Subcommittee shall
17 also provide continuous review and commentary on policies
18 and procedures relative to long-term care and the review
19 of related projects. The Subcommittee shall make
20 recommendations to the Board no later than January 1, 2016
21 and every January thereafter pursuant to the
22 Subcommittee's responsibility for the continuous review
23 and commentary on policies and procedures relative to
24 long-term care. In consultation with other experts from
25 the health field of long-term care, the Board and the
26 Subcommittee shall study new approaches to the current bed

1 need formula and Health Service Area boundaries to
2 encourage flexibility and innovation in design models
3 reflective of the changing long-term care marketplace and
4 consumer preferences and submit its recommendations to the
5 Chairman of the Board no later than January 1, 2017. The
6 Subcommittee shall evaluate, and make recommendations to
7 the State Board regarding, the buying, selling, and
8 exchange of beds between long-term care facilities within
9 a specified geographic area or drive time. The Board shall
10 file the proposed related administrative rules for the
11 separate rules and guidelines for long-term care required
12 by this paragraph (15) by no later than September 30,
13 2011. The Subcommittee shall be provided a reasonable and
14 timely opportunity to review and comment on any review,
15 revision, or updating of the criteria, standards,
16 procedures, and rules used to evaluate project
17 applications as provided under Section 12.3 of this Act.

18 The Chairman of the Board shall appoint voting members
19 of the Subcommittee, who shall serve for a period of 3
20 years, with one-third of the terms expiring each January,
21 to be determined by lot. Appointees shall include, but not
22 be limited to, recommendations from each of the 3
23 statewide long-term care associations, with an equal
24 number to be appointed from each. Compliance with this
25 provision shall be through the appointment and
26 reappointment process. All appointees serving as of April

1 1, 2015 shall serve to the end of their term as determined
2 by lot or until the appointee voluntarily resigns,
3 whichever is earlier.

4 One representative from the Department of Public
5 Health, the Department of Healthcare and Family Services,
6 the Department on Aging, and the Department of Human
7 Services may each serve as an ex-officio non-voting member
8 of the Subcommittee. The Chairman of the Board shall
9 select a Subcommittee Chair, who shall serve for a period
10 of 3 years.

11 (16) Prescribe the format of the State Board Staff
12 Report. A State Board Staff Report shall pertain to
13 applications that include, but are not limited to,
14 applications for permit or exemption, applications for
15 permit renewal, applications for extension of the
16 financial commitment period, applications requesting a
17 declaratory ruling, or applications under the Health Care
18 Worker Self-Referral Act. State Board Staff Reports shall
19 compare applications to the relevant review criteria under
20 the Board's rules.

21 (17) Establish a separate set of rules and guidelines
22 for facilities licensed under the Specialized Mental
23 Health Rehabilitation Act of 2013. An application for the
24 re-establishment of a facility in connection with the
25 relocation of the facility shall not be granted unless the
26 applicant has a contractual relationship with at least one

1 hospital to provide emergency and inpatient mental health
2 services required by facility consumers, and at least one
3 community mental health agency to provide oversight and
4 assistance to facility consumers while living in the
5 facility, and appropriate services, including case
6 management, to assist them to prepare for discharge and
7 reside stably in the community thereafter. No new
8 facilities licensed under the Specialized Mental Health
9 Rehabilitation Act of 2013 shall be established after June
10 16, 2014 (the effective date of Public Act 98-651) except
11 in connection with the relocation of an existing facility
12 to a new location. An application for a new location shall
13 not be approved unless there are adequate community
14 services accessible to the consumers within a reasonable
15 distance, or by use of public transportation, so as to
16 facilitate the goal of achieving maximum individual
17 self-care and independence. At no time shall the total
18 number of authorized beds under this Act in facilities
19 licensed under the Specialized Mental Health
20 Rehabilitation Act of 2013 exceed the number of authorized
21 beds on June 16, 2014 (the effective date of Public Act
22 98-651).

23 (18) Elect a Vice Chairman to preside over State Board
24 meetings and otherwise act in place of the Chairman when
25 the Chairman is unavailable.

26 (Source: P.A. 100-518, eff. 6-1-18; 100-681, eff. 8-3-18;

1 101-83, eff. 7-15-19.)

2 (20 ILCS 3960/12.2)

3 (Section scheduled to be repealed on December 31, 2029)

4 Sec. 12.2. Powers of the State Board staff. For purposes
5 of this Act, the staff shall exercise the following powers and
6 duties:

7 (1) Review applications for permits and exemptions in
8 accordance with the standards, criteria, and plans of need
9 established by the State Board under this Act and certify
10 its finding to the State Board.

11 (1.5) Post the following on the Board's web site:
12 relevant (i) rules, (ii) standards, (iii) criteria, (iv)
13 State norms, (v) references used by Board staff in making
14 determinations about whether application criteria are met,
15 and (vi) notices of project-related filings, including
16 notice of public comments related to the application.

17 (2) Charge and collect an amount determined by the
18 State Board and the staff to be reasonable fees for the
19 processing of applications by the State Board. The State
20 Board shall set the amounts by rule. Application fees for
21 continuing care retirement communities, and other health
22 care models that include regulated and unregulated
23 components, shall apply only to those components subject
24 to regulation under this Act. All fees and fines collected
25 under the provisions of this Act shall be deposited into

1 the Illinois Health Facilities Planning Fund to be used
2 for the expenses of administering this Act.

3 (2.1) Publish the following reports on the State Board
4 website:

5 (A) An annual accounting, aggregated by category
6 and with names of parties redacted, of fees, fines,
7 and other revenue collected as well as expenses
8 incurred, in the administration of this Act.

9 (B) An annual report, with names of the parties
10 redacted, that summarizes all settlement agreements
11 entered into with the State Board that resolve an
12 alleged instance of noncompliance with State Board
13 requirements under this Act.

14 (C) (Blank).

15 (D) Board reports showing the degree to which an
16 application conforms to the review standards, a
17 summation of relevant public testimony, and any
18 additional information that staff wants to
19 communicate.

20 (3) Coordinate with other State agencies having
21 responsibilities affecting health care facilities,
22 including licensure and cost reporting agencies.

23 (4) Issue advisory opinions upon request. Staff
24 advisory opinions do not constitute determinations by the
25 State Board. Determinations by the State Board are made
26 through the declaratory ruling process.

1 For purposes of this Section, "staff" means a person the
2 State Board or the Agency employs on a full-time, part-time,
3 contract, or intern basis.

4 (Source: P.A. 100-681, eff. 8-3-18; 101-83, eff. 7-15-19.)

5 (20 ILCS 3960/13) (from Ch. 111 1/2, par. 1163)

6 (Section scheduled to be repealed on December 31, 2029)

7 Sec. 13. Review and investigation ~~Investigation~~ of
8 applications for permits. The State Board and State Board
9 employees shall make or cause to be made such a review of all
10 submitted applications or investigations as it deems necessary
11 in connection with an application for a permit or exemption,
12 or in connection with a determination of whether or not a
13 project or transaction ~~construction or modification~~ that has
14 been commenced is in accord with the exemption or permit
15 issued by the State Board, or whether a project or transaction
16 ~~construction or modification~~ has been commenced without a
17 permit or exemption having been obtained. The State Board may
18 issue subpoenas duces tecum requiring the production of
19 records and may administer oaths to such witnesses.

20 Any circuit court of this State, upon the application of
21 the State Board or upon the application of any proper party to
22 such proceedings, may, in its discretion, compel the
23 attendance of witnesses, the production of books, papers,
24 records, or memoranda and the giving of testimony before the
25 State Board, by a proceeding as for contempt, or otherwise, in

1 the same manner as production of evidence may be compelled
2 before the court.

3 The State Board shall require all health facilities
4 operating in this State to provide such reasonable reports at
5 such times and containing such information as is needed by it
6 to carry out the purposes and provisions of this Act. Prior to
7 collecting information from health facilities, the State Board
8 shall make reasonable efforts through a public process to
9 consult with health facilities and associations that represent
10 them to determine whether data and information requests will
11 result in useful information for health planning, whether
12 sufficient information is available from other sources, and
13 whether data requested is routinely collected by health
14 facilities and is available without retrospective record
15 review. Data and information requests shall not impose undue
16 paperwork burdens on health care facilities and personnel.
17 Health facilities not complying with this requirement shall be
18 reported to licensing, accrediting, certifying, or payment
19 agencies as being in violation of State law. Health care
20 facilities and other parties at interest shall have reasonable
21 access, under rules established by the State Board, to all
22 planning information submitted in accord with this Act
23 pertaining to their area.

24 Among the reports to be required by the State Board are
25 facility questionnaires for health care facilities licensed
26 under the Ambulatory Surgical Treatment Center Act, the

1 Hospital Licensing Act, the Nursing Home Care Act, the ID/DD
2 Community Care Act, the MC/DD Act, or the Specialized Mental
3 Health Rehabilitation Act of 2013 and health care facilities
4 that are required to meet the requirements of 42 CFR 494 in
5 order to be certified for participation in Medicare and
6 Medicaid under Titles XVIII and XIX of the federal Social
7 Security Act. These questionnaires shall be conducted on an
8 annual basis and compiled by the State Board. For health care
9 facilities licensed under the Nursing Home Care Act or the
10 Specialized Mental Health Rehabilitation Act of 2013, these
11 reports shall include, but not be limited to, the
12 identification of specialty services provided by the facility
13 to patients, residents, and the community at large. Annual
14 reports for facilities licensed under the ID/DD Community Care
15 Act and facilities licensed under the MC/DD Act shall be
16 different from the annual reports required of other health
17 care facilities and shall be specific to those facilities
18 licensed under the ID/DD Community Care Act or the MC/DD Act.
19 The Health Facilities and Services Review Board shall consult
20 with associations representing facilities licensed under the
21 ID/DD Community Care Act and associations representing
22 facilities licensed under the MC/DD Act when developing the
23 information requested in these annual reports. For health care
24 facilities that contain long term care beds, the reports shall
25 also include the number of staffed long term care beds,
26 physical capacity for long term care beds at the facility, and

1 long term care beds available for immediate occupancy. For
2 purposes of this paragraph, "long term care beds" means beds
3 (i) licensed under the Nursing Home Care Act, (ii) licensed
4 under the ID/DD Community Care Act, (iii) licensed under the
5 MC/DD Act, (iv) licensed under the Hospital Licensing Act, or
6 (v) licensed under the Specialized Mental Health
7 Rehabilitation Act of 2013 and certified as skilled nursing or
8 nursing facility beds under Medicaid or Medicare.

9 (Source: P.A. 100-681, eff. 8-3-18; 100-957, eff. 8-19-18;
10 101-81, eff. 7-12-19.)".