



Sen. Bill Cunningham

Filed: 4/28/2026

10400HB5228sam001

LRB104 20014 SPS 37114 a

1 AMENDMENT TO HOUSE BILL 5228

2 AMENDMENT NO. _____. Amend House Bill 5228 on page 1,
3 line 5, after "4", by inserting ", 8.7, and 19"; and

4 on page 44, immediately below line 6, by inserting the
5 following:

6 "(820 ILCS 305/8.7)

7 Sec. 8.7. Utilization review programs.

8 (a) As used in this Section:

9 "Utilization review" means the evaluation of proposed or
10 provided health care services to determine the appropriateness
11 of both the level of health care services medically necessary
12 and the quality of health care services provided to a patient,
13 including evaluation of their efficiency, efficacy, and
14 appropriateness of treatment, hospitalization, or office
15 visits based on medically accepted standards. The evaluation
16 must be accomplished by means of a system that identifies the

1 utilization of health care services based on standards of care
2 of nationally recognized, generally accepted standards, except
3 where State law provides a standard. The standards shall be
4 developed in accordance with the current standards of a
5 national medical accreditation entity and shall (i) be
6 evidence-based, (ii) ensure quality of care and access to
7 needed health care services, and (iii) be sufficiently
8 flexible to allow deviations from norms when justified on a
9 case-by-case basis. The standards shall be evaluated and
10 updated, if necessary, at least annually ~~peer review~~
11 ~~guidelines as well as nationally recognized treatment~~
12 ~~guidelines and evidence-based medicine based upon standards as~~
13 ~~provided in this Act.~~

14 Utilization techniques may include prospective review,
15 second opinions, concurrent review, discharge planning, peer
16 review, independent medical examinations, and retrospective
17 review (for purposes of this sentence, retrospective review
18 shall be applicable to services rendered on or after July 20,
19 2005). Nothing in this Section applies to prospective review
20 of necessary first aid or emergency treatment. A report made
21 under Section 12 is not a valid utilization review and shall
22 not be used to determine the appropriateness, medical
23 necessity, reasonableness, or quality of treatment.

24 (b) No person may conduct a utilization review program for
25 workers' compensation services in this State unless once every
26 2 years the person registers the utilization review program

1 with the Department of Insurance and certifies compliance with
2 the Workers' Compensation Utilization Management standards or
3 Health Utilization Management Standards of URAC sufficient to
4 achieve URAC accreditation or submits evidence of
5 accreditation by URAC for its Workers' Compensation
6 Utilization Management Standards or Health Utilization
7 Management Standards. Nothing in this Act shall be construed
8 to require an employer or insurer or its subcontractors to
9 become URAC accredited.

10 (c) In addition, the Director of Insurance may certify
11 alternative utilization review standards of national
12 accreditation organizations or entities in order for plans to
13 comply with this Section. Any alternative utilization review
14 standards shall meet or exceed those standards required under
15 subsection (b).

16 (d) This registration shall include submission of all of
17 the following information regarding utilization review program
18 activities:

19 (1) The name, address, and telephone number of the
20 utilization review programs.

21 (2) The organization and governing structure of the
22 utilization review programs.

23 (3) The number of lives for which utilization review
24 is conducted by each utilization review program.

25 (4) Hours of operation of each utilization review
26 program.

1 (5) Description of the grievance process for each
2 utilization review program.

3 (6) Number of covered lives for which utilization
4 review was conducted for the previous calendar year for
5 each utilization review program.

6 (7) Written policies and procedures for protecting
7 confidential information according to applicable State and
8 federal laws for each utilization review program.

9 (e) A utilization review program shall have written
10 procedures to ensure that patient-specific information
11 obtained during the process of utilization review will be:

12 (1) kept confidential in accordance with applicable
13 State and federal laws; and

14 (2) shared only with the employee, the employee's
15 designee, and the employee's health care provider, and
16 those who are authorized by law to receive the
17 information. Summary data shall not be considered
18 confidential if it does not provide information to allow
19 identification of individual patients or health care
20 providers.

21 Only a health care professional may make determinations
22 regarding the medical necessity of health care services during
23 the course of utilization review. Any adverse determination
24 shall be made by a physician if the health care services are to
25 be delivered or recommended by a physician. The reviewing
26 physician shall have:

1 (1) a current and valid nonrestricted license in any
2 United States jurisdiction and a current certification by
3 a recognized American medical specialty board in the area
4 or areas appropriate to the subject of the review; and

5 (2) experience treating and managing patients with the
6 medical condition or disease for which the health care
7 service is being requested.

8 Notwithstanding the provisions of this subsection, a
9 licensed health care professional who satisfies the
10 requirements of this subsection may make an adverse
11 determination of a service request submitted by a health care
12 professional licensed in the same profession.

13 When making retrospective reviews, utilization review
14 programs shall base reviews solely on the medical information
15 available to the attending physician or ordering provider at
16 the time the health care services were provided.

17 (f) If the Department of Insurance finds that a
18 utilization review program is not in compliance with this
19 Section, the Department shall issue a corrective action plan
20 and allow a reasonable amount of time for compliance with the
21 plan. If the utilization review program does not come into
22 compliance, the Department may issue a cease and desist order.
23 Before issuing a cease and desist order under this Section,
24 the Department shall provide the utilization review program
25 with a written notice of the reasons for the order and allow a
26 reasonable amount of time to supply additional information

1 demonstrating compliance with the requirements of this Section
2 and to request a hearing. The hearing notice shall be sent by
3 certified mail, return receipt requested, and the hearing
4 shall be conducted in accordance with the Illinois
5 Administrative Procedure Act.

6 (g) A utilization review program subject to a corrective
7 action may continue to conduct business until a final decision
8 has been issued by the Department.

9 (h) The Department of Insurance may by rule establish a
10 registration fee for each person conducting a utilization
11 review program.

12 (i) Upon receipt of written notice that the employer or
13 the employer's agent or insurer wishes to invoke the
14 utilization review process, the provider of medical, surgical,
15 or hospital services shall submit to the utilization review,
16 following accredited procedural guidelines. The provider of
17 medical, surgical, or hospital services may invoke the
18 utilization review process, in which case the employer or the
19 employer's agent or insurer must comply with the following
20 process:

21 (1) The provider shall make reasonable efforts to
22 provide timely and complete reports of clinical
23 information needed to support a request for treatment. If
24 the provider fails to make such reasonable efforts, the
25 charges for the treatment or service may not be
26 compensable nor collectible by the provider or claimant

1 from the employer, the employer's agent, or the employee.
2 The reporting obligations of providers shall not be
3 unreasonable or unduly burdensome.

4 (2) Written notice of utilization review decisions,
5 including the clinical rationale for certification or
6 non-certification and references to applicable standards
7 of care or evidence-based medical guidelines, shall be
8 furnished to the provider and employee. The certification
9 shall be valid for the 6 months immediately after the date
10 on which the employee and health care provider receive the
11 certification or for the length of treatment as determined
12 by the employee's health care provider, whichever is less.
13 The certification shall be inclusive of supplies or
14 additional health care services that are routinely used as
15 part of the associated health care service. The separate
16 certification of supplies or additional health care
17 services shall not be required if certification is not
18 required for the associated health care service.

19 (3) An employer may ~~only~~ deny payment of or refuse to
20 authorize payment of medical services rendered or proposed
21 to be rendered on the grounds that the extent and scope of
22 medical treatment is excessive and unnecessary only in
23 compliance with an accredited utilization review program
24 under this Section. Any other denial or refusal of the
25 necessity of medical services except by utilization review
26 constitutes unreasonable and frivolous delay.

1 (4) When a payment for medical services has been
2 denied or not authorized by an employer or when
3 authorization for medical services is denied pursuant to
4 utilization review, the employee has the burden of proof
5 to show by a preponderance of the evidence that the
6 medical services are reasonable and necessary ~~a variance~~
7 ~~from the standards of care used by the person or entity~~
8 ~~performing the utilization review pursuant to subsection~~
9 ~~(a) is reasonably required to cure or relieve the effects~~
10 ~~of his or her injury.~~

11 (5) The medical professional responsible for review in
12 the final stage of utilization review or appeal must be
13 available in this State for interview or deposition; or
14 must be available for deposition by telephone, video
15 conference, or other remote electronic means. A medical
16 professional who works or resides in this State or outside
17 of this State may comply with this requirement by making
18 himself or herself available for an interview or
19 deposition in person or by making himself or herself
20 available by telephone, video conference, or other remote
21 electronic means. The remote interview or deposition shall
22 be conducted in a fair, open, and cost-effective manner.
23 The expense of interview and the deposition method shall
24 be paid by the employer. The deponent shall be in the
25 presence of the officer administering the oath and
26 recording the deposition, unless otherwise agreed by the

1 parties. Any exhibits or other demonstrative evidence to
2 be presented to the deponent by any party at the
3 deposition shall be provided to the officer administering
4 the oath and all other parties within a reasonable period
5 of time prior to the deposition. Nothing shall prohibit
6 any party from being with the deponent during the
7 deposition, at that party's expense; provided, however,
8 that a party attending a deposition shall give written
9 notice of that party's intention to appear at the
10 deposition to all other parties within a reasonable time
11 prior to the deposition.

12 An admissible utilization review shall be considered by
13 the Commission, along with all other evidence and in the same
14 manner as all other evidence, and must be addressed along with
15 all other evidence in the determination of the reasonableness
16 and necessity of the medical bills or treatment. Nothing in
17 this Section shall be construed to diminish the rights of
18 employees to reasonable and necessary medical treatment or
19 employee choice of health care provider under Section 8(a) ~~or~~
20 ~~the rights of employers to medical examinations under Section~~
21 ~~12.~~

22 (j) When an employer denies payment of or refuses to
23 authorize payment of first aid, medical, surgical, or hospital
24 services under Section 8(a) of this Act, if that denial or
25 refusal to authorize complies with a utilization review
26 program registered under this Section and complies with all

1 other requirements of this Section, then there shall be a
2 rebuttable presumption that the employer shall not be
3 responsible for payment of additional compensation pursuant to
4 Section 16, 19(k), or 19(1) of this Act and if that denial or
5 refusal to authorize does not comply with a utilization review
6 program and all required timelines registered under this
7 Section and does not comply with all other requirements of
8 this Section, then there shall be a rebuttable presumption
9 ~~that will be considered by the Commission, along with all~~
10 ~~other evidence and in the same manner as all other evidence, in~~
11 ~~the determination of whether~~ the employer shall ~~may~~ be
12 responsible for the payment of additional compensation
13 pursuant to Section 16, 19(k), or 19(1) of this Act.

14 The changes to this Section made by this amendatory Act of
15 the 97th General Assembly apply only to health care services
16 provided or proposed to be provided on or after September 1,
17 2011.

18 (Source: P.A. 97-18, eff. 6-28-11.)

19 (820 ILCS 305/19) (from Ch. 48, par. 138.19)

20 Sec. 19. Any disputed questions of law or fact shall be
21 determined as herein provided.

22 (a) It shall be the duty of the Commission upon
23 notification that the parties have failed to reach an
24 agreement, to designate an Arbitrator.

25 1. Whenever any claimant misconceives his remedy and

1 files an application for adjustment of claim under this
2 Act and it is subsequently discovered, at any time before
3 final disposition of such cause, that the claim for
4 disability or death which was the basis for such
5 application should properly have been made under the
6 Workers' Occupational Diseases Act, then the provisions of
7 Section 19, paragraph (a-1) of the Workers' Occupational
8 Diseases Act having reference to such application shall
9 apply.

10 2. Whenever any claimant misconceives his remedy and
11 files an application for adjustment of claim under the
12 Workers' Occupational Diseases Act and it is subsequently
13 discovered, at any time before final disposition of such
14 cause that the claim for injury or death which was the
15 basis for such application should properly have been made
16 under this Act, then the application so filed under the
17 Workers' Occupational Diseases Act may be amended in form,
18 substance or both to assert claim for such disability or
19 death under this Act and it shall be deemed to have been so
20 filed as amended on the date of the original filing
21 thereof, and such compensation may be awarded as is
22 warranted by the whole evidence pursuant to this Act. When
23 such amendment is submitted, further or additional
24 evidence may be heard by the Arbitrator or Commission when
25 deemed necessary. Nothing in this Section contained shall
26 be construed to be or permit a waiver of any provisions of

1 this Act with reference to notice but notice if given
2 shall be deemed to be a notice under the provisions of this
3 Act if given within the time required herein.

4 (b) The Arbitrator shall make such inquiries and
5 investigations as he or they shall deem necessary and may
6 examine and inspect all books, papers, records, places, or
7 premises relating to the questions in dispute and hear such
8 proper evidence as the parties may submit.

9 The hearings before the Arbitrator shall be held in the
10 vicinity where the injury occurred after 10 days' notice of
11 the time and place of such hearing shall have been given to
12 each of the parties or their attorneys of record.

13 The Arbitrator may find that the disabling condition is
14 temporary and has not yet reached a permanent condition and
15 may order the payment of compensation up to the date of the
16 hearing, which award shall be reviewable and enforceable in
17 the same manner as other awards, and in no instance be a bar to
18 a further hearing and determination of a further amount of
19 temporary total compensation or of compensation for permanent
20 disability, but shall be conclusive as to all other questions
21 except the nature and extent of said disability.

22 The decision of the Arbitrator shall be filed with the
23 Commission which Commission shall immediately send to each
24 party or his attorney a copy of such decision, together with a
25 notification of the time when it was filed. As of the effective
26 date of this amendatory Act of the 94th General Assembly, all

1 decisions of the Arbitrator shall set forth in writing
2 findings of fact and conclusions of law, separately stated, if
3 requested by either party. Unless a petition for review is
4 filed by either party within 30 days after the receipt by such
5 party of the copy of the decision and notification of time when
6 filed, and unless such party petitioning for a review shall
7 within 35 days after the receipt by him of the copy of the
8 decision, file with the Commission either an agreed statement
9 of the facts appearing upon the hearing before the Arbitrator,
10 or if such party shall so elect a correct transcript of
11 evidence of the proceedings at such hearings, then the
12 decision shall become the decision of the Commission and in
13 the absence of fraud shall be conclusive. The Petition for
14 Review shall contain a statement of the petitioning party's
15 specific exceptions to the decision of the arbitrator. The
16 jurisdiction of the Commission to review the decision of the
17 arbitrator shall not be limited to the exceptions stated in
18 the Petition for Review. The Commission, or any member
19 thereof, may grant further time not exceeding 30 days, in
20 which to file such agreed statement or transcript of evidence.
21 Such agreed statement of facts or correct transcript of
22 evidence, as the case may be, shall be authenticated by the
23 signatures of the parties or their attorneys, and in the event
24 they do not agree as to the correctness of the transcript of
25 evidence it shall be authenticated by the signature of the
26 Arbitrator designated by the Commission.

1 Whether the employee is working or not, if the employee is
2 not receiving or has not received medical, surgical, or
3 hospital services or other services or compensation as
4 provided in paragraph (a) of Section 8, or compensation as
5 provided in paragraph (b) of Section 8, the employee may at any
6 time petition for an expedited hearing by an Arbitrator on the
7 issue of whether or not he or she is entitled to receive
8 payment of the services or compensation. Provided the employer
9 continues to pay compensation pursuant to paragraph (b) of
10 Section 8, the employer may at any time petition for an
11 expedited hearing on the issue of whether or not the employee
12 is entitled to receive medical, surgical, or hospital services
13 or other services or compensation as provided in paragraph (a)
14 of Section 8, or compensation as provided in paragraph (b) of
15 Section 8. When an employer has petitioned for an expedited
16 hearing, the employer shall continue to pay compensation as
17 provided in paragraph (b) of Section 8 unless the arbitrator
18 renders a decision that the employee is not entitled to the
19 benefits that are the subject of the expedited hearing or
20 unless the employee's treating physician has released the
21 employee to return to work at his or her regular job with the
22 employer or the employee actually returns to work at any other
23 job. If the arbitrator renders a decision that the employee is
24 not entitled to the benefits that are the subject of the
25 expedited hearing, a petition for review filed by the employee
26 shall receive the same priority as if the employee had filed a

1 petition for an expedited hearing by an Arbitrator. Neither
2 party shall be entitled to an expedited hearing when the
3 employee has returned to work and the sole issue in dispute
4 amounts to less than 12 weeks of unpaid compensation pursuant
5 to paragraph (b) of Section 8.

6 Expedited hearings shall have priority over all other
7 petitions and shall be heard by the Arbitrator and Commission
8 with all convenient speed. Any party requesting an expedited
9 hearing shall give notice of a request for an expedited
10 hearing under this paragraph. A copy of the Application for
11 Adjustment of Claim shall be attached to the notice. The
12 Commission shall adopt rules and procedures under which the
13 final decision of the Commission under this paragraph is filed
14 not later than 180 days from the date that the Petition for
15 Review is filed with the Commission.

16 Where 2 or more insurance carriers, private self-insureds,
17 or a group workers' compensation pool under Article V 3/4 of
18 the Illinois Insurance Code dispute coverage for the same
19 injury, any such insurance carrier, private self-insured, or
20 group workers' compensation pool may request an expedited
21 hearing pursuant to this paragraph to determine the issue of
22 coverage, provided coverage is the only issue in dispute and
23 all other issues are stipulated and agreed to and further
24 provided that all compensation benefits including medical
25 benefits pursuant to Section 8(a) continue to be paid to or on
26 behalf of petitioner. Any insurance carrier, private

1 self-insured, or group workers' compensation pool that is
2 determined to be liable for coverage for the injury in issue
3 shall reimburse any insurance carrier, private self-insured,
4 or group workers' compensation pool that has paid benefits to
5 or on behalf of petitioner for the injury.

6 (b-1) If the employee is not receiving medical, surgical
7 or hospital services as provided in paragraph (a) of Section 8
8 or compensation as provided in paragraph (b) of Section 8, the
9 employee, in accordance with Commission Rules, may file a
10 petition for an emergency hearing by an Arbitrator on the
11 issue of whether or not he is entitled to receive payment of
12 such compensation or services as provided therein. Such
13 petition shall have priority over all other petitions and
14 shall be heard by the Arbitrator and Commission with all
15 convenient speed.

16 Such petition shall contain the following information and
17 shall be served on the employer at least 15 days before it is
18 filed:

19 (i) the date and approximate time of accident;

20 (ii) the approximate location of the accident;

21 (iii) a description of the accident;

22 (iv) the nature of the injury incurred by the
23 employee;

24 (v) the identity of the person, if known, to whom the
25 accident was reported and the date on which it was
26 reported;

1 (vi) the name and title of the person, if known,
2 representing the employer with whom the employee conferred
3 in any effort to obtain compensation pursuant to paragraph
4 (b) of Section 8 of this Act or medical, surgical or
5 hospital services pursuant to paragraph (a) of Section 8
6 of this Act and the date of such conference;

7 (vii) a statement that the employer has refused to pay
8 compensation pursuant to paragraph (b) of Section 8 of
9 this Act or for medical, surgical or hospital services
10 pursuant to paragraph (a) of Section 8 of this Act;

11 (viii) the name and address, if known, of each witness
12 to the accident and of each other person upon whom the
13 employee will rely to support his allegations;

14 (ix) the dates of treatment related to the accident by
15 medical practitioners, and the names and addresses of such
16 practitioners, including the dates of treatment related to
17 the accident at any hospitals and the names and addresses
18 of such hospitals, and a signed authorization permitting
19 the employer to examine all medical records of all
20 practitioners and hospitals named pursuant to this
21 paragraph;

22 (x) a copy of a signed report by a medical
23 practitioner, relating to the employee's current inability
24 to return to work because of the injuries incurred as a
25 result of the accident or such other documents or
26 affidavits which show that the employee is entitled to

1 receive compensation pursuant to paragraph (b) of Section
2 8 of this Act or medical, surgical or hospital services
3 pursuant to paragraph (a) of Section 8 of this Act. Such
4 reports, documents or affidavits shall state, if possible,
5 the history of the accident given by the employee, and
6 describe the injury and medical diagnosis, the medical
7 services for such injury which the employee has received
8 and is receiving, the physical activities which the
9 employee cannot currently perform as a result of any
10 impairment or disability due to such injury, and the
11 prognosis for recovery;

12 (xi) complete copies of any reports, records,
13 documents and affidavits in the possession of the employee
14 on which the employee will rely to support his
15 allegations, provided that the employer shall pay the
16 reasonable cost of reproduction thereof;

17 (xii) a list of any reports, records, documents and
18 affidavits which the employee has demanded by subpoena and
19 on which he intends to rely to support his allegations;

20 (xiii) a certification signed by the employee or his
21 representative that the employer has received the petition
22 with the required information 15 days before filing.

23 Fifteen days after receipt by the employer of the petition
24 with the required information the employee may file said
25 petition and required information and shall serve notice of
26 the filing upon the employer. The employer may file a motion

1 addressed to the sufficiency of the petition. If an objection
2 has been filed to the sufficiency of the petition, the
3 arbitrator shall rule on the objection within 2 working days.
4 If such an objection is filed, the time for filing the final
5 decision of the Commission as provided in this paragraph shall
6 be tolled until the arbitrator has determined that the
7 petition is sufficient.

8 The employer shall, within 15 days after receipt of the
9 notice that such petition is filed, file with the Commission
10 and serve on the employee or his representative a written
11 response to each claim set forth in the petition, including
12 the legal and factual basis for each disputed allegation and
13 the following information: (i) complete copies of any reports,
14 records, documents and affidavits in the possession of the
15 employer on which the employer intends to rely in support of
16 his response, (ii) a list of any reports, records, documents
17 and affidavits which the employer has demanded by subpoena and
18 on which the employer intends to rely in support of his
19 response, (iii) the name and address of each witness on whom
20 the employer will rely to support his response, and (iv) the
21 names and addresses of any medical practitioners selected by
22 the employer pursuant to Section 12 of this Act and the time
23 and place of any examination scheduled to be made pursuant to
24 such Section.

25 Any employer who does not timely file and serve a written
26 response without good cause may not introduce any evidence to

1 dispute any claim of the employee but may cross examine the
2 employee or any witness brought by the employee and otherwise
3 be heard.

4 No document or other evidence not previously identified by
5 either party with the petition or written response, or by any
6 other means before the hearing, may be introduced into
7 evidence without good cause. If, at the hearing, material
8 information is discovered which was not previously disclosed,
9 the Arbitrator may extend the time for closing proof on the
10 motion of a party for a reasonable period of time which may be
11 more than 30 days. No evidence may be introduced pursuant to
12 this paragraph as to permanent disability. No award may be
13 entered for permanent disability pursuant to this paragraph.
14 Either party may introduce into evidence the testimony taken
15 by deposition of any medical practitioner.

16 The Commission shall adopt rules, regulations and
17 procedures whereby the final decision of the Commission is
18 filed not later than 90 days from the date the petition for
19 review is filed but in no event later than 180 days from the
20 date the petition for an emergency hearing is filed with the
21 Illinois Workers' Compensation Commission.

22 All service required pursuant to this paragraph (b-1) must
23 be by personal service or by certified mail and with evidence
24 of receipt. In addition for the purposes of this paragraph,
25 all service on the employer must be at the premises where the
26 accident occurred if the premises are owned or operated by the

1 employer. Otherwise service must be at the employee's
2 principal place of employment by the employer. If service on
3 the employer is not possible at either of the above, then
4 service shall be at the employer's principal place of
5 business. After initial service in each case, service shall be
6 made on the employer's attorney or designated representative.

7 (c)(1) At a reasonable time in advance of and in
8 connection with the hearing under Section 19(e) or 19(h), the
9 Commission may on its own motion order an impartial physical
10 or mental examination of a petitioner whose mental or physical
11 condition is in issue, when in the Commission's discretion it
12 appears that such an examination will materially aid in the
13 just determination of the case. The examination shall be made
14 by a member or members of a panel of physicians chosen for
15 their special qualifications by the Illinois State Medical
16 Society. The Commission shall establish procedures by which a
17 physician shall be selected from such list.

18 (2) Should the Commission at any time during the hearing
19 find that compelling considerations make it advisable to have
20 an examination and report at that time, the commission may in
21 its discretion so order.

22 (3) A copy of the report of examination shall be given to
23 the Commission and to the attorneys for the parties.

24 (4) Either party or the Commission may call the examining
25 physician or physicians to testify. Any physician so called
26 shall be subject to cross-examination.

1 (5) The examination shall be made, and the physician or
2 physicians, if called, shall testify, without cost to the
3 parties. The Commission shall determine the compensation and
4 the pay of the physician or physicians. The compensation for
5 this service shall not exceed the usual and customary amount
6 for such service.

7 (6) The fees and payment thereof of all attorneys and
8 physicians for services authorized by the Commission under
9 this Act shall, upon request of either the employer or the
10 employee or the beneficiary affected, be subject to the review
11 and decision of the Commission.

12 (d) If any employee shall persist in insanitary or
13 injurious practices which tend to either imperil or retard his
14 recovery or shall refuse to submit to such medical, surgical,
15 or hospital treatment as is reasonably essential to promote
16 his recovery, the Commission may, in its discretion, reduce or
17 suspend the compensation of any such injured employee.
18 However, when an employer and employee so agree in writing,
19 the foregoing provision shall not be construed to authorize
20 the reduction or suspension of compensation of an employee who
21 is relying in good faith, on treatment by prayer or spiritual
22 means alone, in accordance with the tenets and practice of a
23 recognized church or religious denomination, by a duly
24 accredited practitioner thereof.

25 (e) This paragraph shall apply to all hearings before the
26 Commission. Such hearings may be held in its office or

1 elsewhere as the Commission may deem advisable. The taking of
2 testimony on such hearings may be had before any member of the
3 Commission. If a petition for review and agreed statement of
4 facts or transcript of evidence is filed, as provided herein,
5 the Commission shall promptly review the decision of the
6 Arbitrator and all questions of law or fact which appear from
7 the statement of facts or transcript of evidence.

8 In all cases in which the hearing before the arbitrator is
9 held after December 18, 1989, no additional evidence shall be
10 introduced by the parties before the Commission on review of
11 the decision of the Arbitrator. In reviewing decisions of an
12 arbitrator the Commission shall award such temporary
13 compensation, permanent compensation and other payments as are
14 due under this Act. The Commission shall file in its office its
15 decision thereon, and shall immediately send to each party or
16 his attorney a copy of such decision and a notification of the
17 time when it was filed. Decisions shall be filed within 60 days
18 after the Statement of Exceptions and Supporting Brief and
19 Response thereto are required to be filed or oral argument
20 whichever is later.

21 In the event either party requests oral argument, such
22 argument shall be had before a panel of 3 members of the
23 Commission (or before all available members pursuant to the
24 determination of 7 members of the Commission that such
25 argument be held before all available members of the
26 Commission) pursuant to the rules and regulations of the

1 Commission. A panel of 3 members, which shall be comprised of
2 not more than one representative citizen of the employing
3 class and not more than one representative from a labor
4 organization recognized under the National Labor Relations Act
5 or an attorney who has represented labor organizations or has
6 represented employees in workers' compensation cases, shall
7 hear the argument; provided that if all the issues in dispute
8 are solely the nature and extent of the permanent partial
9 disability, if any, a majority of the panel may deny the
10 request for such argument and such argument shall not be held;
11 and provided further that 7 members of the Commission may
12 determine that the argument be held before all available
13 members of the Commission. A decision of the Commission shall
14 be approved by a majority of Commissioners present at such
15 hearing if any; provided, if no such hearing is held, a
16 decision of the Commission shall be approved by a majority of a
17 panel of 3 members of the Commission as described in this
18 Section. The Commission shall give 10 days' notice to the
19 parties or their attorneys of the time and place of such taking
20 of testimony and of such argument.

21 In any case the Commission in its decision may find
22 specially upon any question or questions of law or fact which
23 shall be submitted in writing by either party whether ultimate
24 or otherwise; provided that on issues other than nature and
25 extent of the disability, if any, the Commission in its
26 decision shall find specially upon any question or questions

1 of law or fact, whether ultimate or otherwise, which are
2 submitted in writing by either party; provided further that
3 not more than 5 such questions may be submitted by either
4 party. Any party may, within 20 days after receipt of notice of
5 the Commission's decision, or within such further time, not
6 exceeding 30 days, as the Commission may grant, file with the
7 Commission either an agreed statement of the facts appearing
8 upon the hearing, or, if such party shall so elect, a correct
9 transcript of evidence of the additional proceedings presented
10 before the Commission, in which report the party may embody a
11 correct statement of such other proceedings in the case as
12 such party may desire to have reviewed, such statement of
13 facts or transcript of evidence to be authenticated by the
14 signature of the parties or their attorneys, and in the event
15 that they do not agree, then the authentication of such
16 transcript of evidence shall be by the signature of any member
17 of the Commission.

18 If a reporter does not for any reason furnish a transcript
19 of the proceedings before the Arbitrator in any case for use on
20 a hearing for review before the Commission, within the
21 limitations of time as fixed in this Section, the Commission
22 may, in its discretion, order a trial de novo before the
23 Commission in such case upon application of either party. The
24 applications for adjustment of claim and other documents in
25 the nature of pleadings filed by either party, together with
26 the decisions of the Arbitrator and of the Commission and the

1 statement of facts or transcript of evidence hereinbefore
2 provided for in paragraphs (b) and (c) shall be the record of
3 the proceedings of the Commission, and shall be subject to
4 review as hereinafter provided.

5 At the request of either party or on its own motion, the
6 Commission shall set forth in writing the reasons for the
7 decision, including findings of fact and conclusions of law
8 separately stated. The Commission shall by rule adopt a format
9 for written decisions for the Commission and arbitrators. The
10 written decisions shall be concise and shall succinctly state
11 the facts and reasons for the decision. The Commission may
12 adopt in whole or in part, the decision of the arbitrator as
13 the decision of the Commission. When the Commission does so
14 adopt the decision of the arbitrator, it shall do so by order.
15 Whenever the Commission adopts part of the arbitrator's
16 decision, but not all, it shall include in the order the
17 reasons for not adopting all of the arbitrator's decision.
18 When a majority of a panel, after deliberation, has arrived at
19 its decision, the decision shall be filed as provided in this
20 Section without unnecessary delay, and without regard to the
21 fact that a member of the panel has expressed an intention to
22 dissent. Any member of the panel may file a dissent. Any
23 dissent shall be filed no later than 10 days after the decision
24 of the majority has been filed.

25 Decisions rendered by the Commission and dissents, if any,
26 shall be published together by the Commission. The conclusions

1 of law set out in such decisions shall be regarded as
2 precedents by arbitrators for the purpose of achieving a more
3 uniform administration of this Act.

4 (f) The decision of the Commission acting within its
5 powers, according to the provisions of paragraph (d) of
6 Section 4 and paragraph (e) of this Section shall, in the
7 absence of fraud, be conclusive unless reviewed as in this
8 paragraph hereinafter provided. However, the Arbitrator or the
9 Commission may on his or its own motion, or on the motion of
10 either party, correct any clerical error or errors in
11 computation within 15 days after the date of receipt of any
12 award by such Arbitrator or any decision on review of the
13 Commission and shall have the power to recall the original
14 award on arbitration or decision on review, and issue in lieu
15 thereof such corrected award or decision. Where such
16 correction is made the time for review herein specified shall
17 begin to run from the date of the receipt of the corrected
18 award or decision.

19 (1) Except in cases of claims against the State of
20 Illinois other than those claims under Section 18.1, in
21 which case the decision of the Commission shall not be
22 subject to judicial review, the Circuit Court of the
23 county where any of the parties defendant may be found, or
24 if none of the parties defendant can be found in this State
25 then the Circuit Court of the county where the accident
26 occurred, shall by summons to the Commission have power to

1 review all questions of law and fact presented by such
2 record.

3 A proceeding for review shall be commenced within 20
4 days of the receipt of notice of the decision of the
5 Commission. The summons shall be issued by the clerk of
6 such court upon written request returnable on a designated
7 return day, not less than 10 or more than 60 days from the
8 date of issuance thereof, and the written request shall
9 contain the last known address of other parties in
10 interest and their attorneys of record who are to be
11 served by summons. Service upon any member of the
12 Commission or the Secretary or the Assistant Secretary
13 thereof shall be service upon the Commission, and service
14 upon other parties in interest and their attorneys of
15 record shall be by summons, and such service shall be made
16 upon the Commission and other parties in interest by
17 mailing notices of the commencement of the proceedings and
18 the return day of the summons to the office of the
19 Commission and to the last known place of residence of
20 other parties in interest or their attorney or attorneys
21 of record. The clerk of the court issuing the summons
22 shall on the day of issue mail notice of the commencement
23 of the proceedings which shall be done by mailing a copy of
24 the summons to the office of the Commission, and a copy of
25 the summons to the other parties in interest or their
26 attorney or attorneys of record and the clerk of the court

1 shall make certificate that he has so sent said notices in
2 pursuance of this Section, which shall be evidence of
3 service on the Commission and other parties in interest.

4 The Commission shall not be required to certify the
5 record of their proceedings to the Circuit Court, unless
6 the party commencing the proceedings for review in the
7 Circuit Court as above provided, shall file with the
8 Commission notice of intent to file for review in Circuit
9 Court. It shall be the duty of the Commission upon such
10 filing of notice of intent to file for review in the
11 Circuit Court to prepare a true and correct copy of such
12 testimony and a true and correct copy of all other matters
13 contained in such record and certified to by the Secretary
14 or Assistant Secretary thereof. The changes made to this
15 subdivision (f)(1) by this amendatory Act of the 98th
16 General Assembly apply to any Commission decision entered
17 after the effective date of this amendatory Act of the
18 98th General Assembly.

19 No request for a summons may be filed and no summons
20 shall issue unless the party seeking to review the
21 decision of the Commission shall exhibit to the clerk of
22 the Circuit Court proof of filing with the Commission of
23 the notice of the intent to file for review in the Circuit
24 Court or an affidavit of the attorney setting forth that
25 notice of intent to file for review in the Circuit Court
26 has been given in writing to the Secretary or Assistant

1 Secretary of the Commission.

2 (2) No such summons shall issue unless the one against
3 whom the Commission shall have rendered an award for the
4 payment of money shall upon the filing of his written
5 request for such summons file with the clerk of the court a
6 bond conditioned that if he shall not successfully
7 prosecute the review, he will pay the award and the costs
8 of the proceedings in the courts. The amount of the bond
9 shall be fixed by any member of the Commission and the
10 surety or sureties of the bond shall be approved by the
11 clerk of the court. The acceptance of the bond by the clerk
12 of the court shall constitute evidence of his approval of
13 the bond.

14 The following shall not be required to file a bond to
15 secure the payment of the award and the costs of the
16 proceedings in the court to authorize the court to issue
17 such summons:

18 (1) the State Treasurer, for a fund administered
19 by the State Treasurer ex officio against whom the
20 Commission shall have rendered an award for the
21 payment of money; and

22 (2) a county, city, town, township, incorporated
23 village, school district, body politic, or municipal
24 corporation against whom the Commission shall have
25 rendered an award for the payment of money.

26 The court may confirm or set aside the decision of the

1 Commission. If the decision is set aside and the facts
2 found in the proceedings before the Commission are
3 sufficient, the court may enter such decision as is
4 justified by law, or may remand the cause to the
5 Commission for further proceedings and may state the
6 questions requiring further hearing, and give such other
7 instructions as may be proper. If the court affirms the
8 Commission's decision imposing fines on the employer under
9 subsection (d) of Section 4, the court shall enter
10 judgment against the employer in the amount of the fines
11 assessed by the Commission. Appeals shall be taken to the
12 Appellate Court in accordance with Supreme Court Rules
13 22(g) and 303. Appeals shall be taken from the Appellate
14 Court to the Supreme Court in accordance with Supreme
15 Court Rule 315.

16 It shall be the duty of the clerk of any court
17 rendering a decision affecting or affirming an award of
18 the Commission to promptly furnish the Commission with a
19 copy of such decision, without charge.

20 The decision of a majority of the members of the panel
21 of the Commission, shall be considered the decision of the
22 Commission.

23 (g) Except in the case of a claim against the State of
24 Illinois, either party may present a certified copy of the
25 award of the Arbitrator, or a certified copy of the decision of
26 the Commission when the same has become final, when no

1 proceedings for review are pending, providing for the payment
2 of compensation according to this Act, to the Circuit Court of
3 the county in which such accident occurred or either of the
4 parties are residents, whereupon the court shall enter a
5 judgment in accordance therewith. In a case where the employer
6 refuses to pay compensation according to such final award or
7 such final decision upon which such judgment is entered the
8 court shall in entering judgment thereon, tax as costs against
9 him the reasonable costs and attorney fees in the arbitration
10 proceedings and in the court entering the judgment for the
11 person in whose favor the judgment is entered, which judgment
12 and costs taxed as therein provided shall, until and unless
13 set aside, have the same effect as though duly entered in an
14 action duly tried and determined by the court, and shall with
15 like effect, be entered and docketed. The Circuit Court shall
16 have power at any time upon application to make any such
17 judgment conform to any modification required by any
18 subsequent decision of the Supreme Court upon appeal, or as
19 the result of any subsequent proceedings for review, as
20 provided in this Act.

21 Judgment shall not be entered until 15 days' notice of the
22 time and place of the application for the entry of judgment
23 shall be served upon the employer by filing such notice with
24 the Commission, which Commission shall, in case it has on file
25 the address of the employer or the name and address of its
26 agent upon whom notices may be served, immediately send a copy

1 of the notice to the employer or such designated agent.

2 (h) An agreement or award under this Act providing for
3 compensation in installments, may at any time within 18 months
4 after such agreement or award be reviewed by the Commission at
5 the request of either the employer or the employee, on the
6 ground that the disability of the employee has subsequently
7 recurred, increased, diminished or ended.

8 However, as to accidents occurring subsequent to July 1,
9 1955, which are covered by any agreement or award under this
10 Act providing for compensation in installments made as a
11 result of such accident, such agreement or award may at any
12 time within 30 months, or 60 months in the case of an award
13 under Section 8(d)1, after such agreement or award be reviewed
14 by the Commission at the request of either the employer or the
15 employee on the ground that the disability of the employee has
16 subsequently recurred, increased, diminished or ended.

17 On such review, compensation payments may be
18 re-established, increased, diminished or ended. The Commission
19 shall give 15 days' notice to the parties of the hearing for
20 review. Any employee, upon any petition for such review being
21 filed by the employer, shall be entitled to one day's notice
22 for each 100 miles necessary to be traveled by him in attending
23 the hearing of the Commission upon the petition, and 3 days in
24 addition thereto. Such employee shall, at the discretion of
25 the Commission, also be entitled to 5 cents per mile
26 necessarily traveled by him within the State of Illinois in

1 attending such hearing, not to exceed a distance of 300 miles,
2 to be taxed by the Commission as costs and deposited with the
3 petition of the employer.

4 When compensation which is payable in accordance with an
5 award or settlement contract approved by the Commission, is
6 ordered paid in a lump sum by the Commission, no review shall
7 be had as in this paragraph mentioned.

8 (i) Each party, upon taking any proceedings or steps
9 whatsoever before any Arbitrator, Commission or court, shall
10 file with the Commission his address, or the name and address
11 of any agent upon whom all notices to be given to such party
12 shall be served, either personally or by registered mail,
13 addressed to such party or agent at the last address so filed
14 with the Commission. In the event such party has not filed his
15 address, or the name and address of an agent as above provided,
16 service of any notice may be had by filing such notice with the
17 Commission.

18 (j) Whenever in any proceeding testimony has been taken or
19 a final decision has been rendered and after the taking of such
20 testimony or after such decision has become final, the injured
21 employee dies, then in any subsequent proceedings brought by
22 the personal representative or beneficiaries of the deceased
23 employee, such testimony in the former proceeding may be
24 introduced with the same force and effect as though the
25 witness having so testified were present in person in such
26 subsequent proceedings and such final decision, if any, shall

1 be taken as final adjudication of any of the issues which are
2 the same in both proceedings.

3 (k) In case where there has been any unreasonable or
4 vexatious delay of payment or authorization or approval of
5 medical treatment or intentional underpayment of compensation,
6 or proceedings have been instituted or carried on by the one
7 liable to pay the compensation, which do not present a real
8 controversy, but are merely frivolous or for delay, then the
9 Commission may award compensation additional to that otherwise
10 payable under this Act equal to 50% of the amount payable at
11 the time of such award. Failure to pay compensation in
12 accordance with the provisions of Section 8, paragraph (b) of
13 this Act, shall be considered unreasonable delay.

14 When determining whether this subsection (k) shall apply,
15 the Commission shall consider whether an Arbitrator has
16 determined that the claim is not compensable or whether the
17 employer has made payments under Section 8(j).

18 (l) If the employee has made written demand for payment of
19 benefits or authorization or approval of medical treatment
20 under Section 8(a) or Section 8(b), the employer shall have 14
21 days after receipt of the demand to set forth in writing the
22 reason for the delay of payment or authorization or approval.
23 In the case of demand for payment of medical benefits or
24 authorization or approval of medical treatment under Section
25 8(a), the time for the employer to respond shall not commence
26 until the expiration of the allotted 30 days specified under

1 Section 8.2(d). In case the employer or his or her insurance
2 carrier shall without good and just cause fail, neglect,
3 refuse, or unreasonably delay the payment of benefits or
4 authorization or approval of medical treatment under Section
5 8(a) or Section 8(b), the Arbitrator or the Commission shall
6 allow to the employee additional compensation in the sum of
7 \$30 per day for each day that the benefits or authorization or
8 approval under Section 8(a) or Section 8(b) have been so
9 withheld or refused, not to exceed \$10,000. A delay in payment
10 or authorization or approval of 14 days or more shall create a
11 rebuttable presumption of unreasonable delay.

12 (m) If the commission finds that an accidental injury was
13 directly and proximately caused by the employer's wilful
14 violation of a health and safety standard under the Health and
15 Safety Act or the Occupational Safety and Health Act in force
16 at the time of the accident, the arbitrator or the Commission
17 shall allow to the injured employee or his dependents, as the
18 case may be, additional compensation equal to 25% of the
19 amount which otherwise would be payable under the provisions
20 of this Act exclusive of this paragraph. The additional
21 compensation herein provided shall be allowed by an
22 appropriate increase in the applicable weekly compensation
23 rate.

24 (n) After June 30, 1984, decisions of the Illinois
25 Workers' Compensation Commission reviewing an award of an
26 arbitrator of the Commission shall draw interest at a rate

1 equal to the yield on indebtedness issued by the United States
2 Government with a 26-week maturity next previously auctioned
3 on the day on which the decision is filed. Said rate of
4 interest shall be set forth in the Arbitrator's Decision.
5 Interest shall be drawn from the date of the arbitrator's
6 award on all accrued compensation due the employee through the
7 day prior to the date of payments. However, when an employee
8 appeals an award of an Arbitrator or the Commission, and the
9 appeal results in no change or a decrease in the award,
10 interest shall not further accrue from the date of such
11 appeal.

12 The employer or his insurance carrier may tender the
13 payments due under the award to stop the further accrual of
14 interest on such award notwithstanding the prosecution by
15 either party of review, certiorari, appeal to the Supreme
16 Court or other steps to reverse, vacate or modify the award.

17 (o) By the 15th day of each month each insurer providing
18 coverage for losses under this Act shall notify each insured
19 employer of any compensable claim incurred during the
20 preceding month and the amounts paid or reserved on the claim
21 including a summary of the claim and a brief statement of the
22 reasons for compensability. A cumulative report of all claims
23 incurred during a calendar year or continued from the previous
24 year shall be furnished to the insured employer by the insurer
25 within 30 days after the end of that calendar year.

26 The insured employer may challenge, in proceeding before

1 the Commission, payments made by the insurer without
2 arbitration and payments made after a case is determined to be
3 noncompensable. If the Commission finds that the case was not
4 compensable, the insurer shall purge its records as to that
5 employer of any loss or expense associated with the claim,
6 reimburse the employer for attorneys' fees arising from the
7 challenge and for any payment required of the employer to the
8 Rate Adjustment Fund or the Second Injury Fund, and may not
9 reflect the loss or expense for rate making purposes. The
10 employee shall not be required to refund the challenged
11 payment. The decision of the Commission may be reviewed in the
12 same manner as in arbitrated cases. No challenge may be
13 initiated under this paragraph more than 3 years after the
14 payment is made. An employer may waive the right of challenge
15 under this paragraph on a case by case basis.

16 (p) After filing an application for adjustment of claim
17 but prior to the hearing on arbitration the parties may
18 voluntarily agree to submit such application for adjustment of
19 claim for decision by an arbitrator under this subsection (p)
20 where such application for adjustment of claim raises only a
21 dispute over temporary total disability, permanent partial
22 disability or medical expenses. Such agreement shall be in
23 writing in such form as provided by the Commission.
24 Applications for adjustment of claim submitted for decision by
25 an arbitrator under this subsection (p) shall proceed
26 according to rule as established by the Commission. The

1 Commission shall promulgate rules including, but not limited
2 to, rules to ensure that the parties are adequately informed
3 of their rights under this subsection (p) and of the voluntary
4 nature of proceedings under this subsection (p). The findings
5 of fact made by an arbitrator acting within his or her powers
6 under this subsection (p) in the absence of fraud shall be
7 conclusive. However, the arbitrator may on his own motion, or
8 the motion of either party, correct any clerical errors or
9 errors in computation within 15 days after the date of receipt
10 of such award of the arbitrator and shall have the power to
11 recall the original award on arbitration, and issue in lieu
12 thereof such corrected award. The decision of the arbitrator
13 under this subsection (p) shall be considered the decision of
14 the Commission and proceedings for review of questions of law
15 arising from the decision may be commenced by either party
16 pursuant to subsection (f) of Section 19. The Advisory Board
17 established under Section 13.1 shall compile a list of
18 certified Commission arbitrators, each of whom shall be
19 approved by at least 7 members of the Advisory Board. The
20 chairman shall select 5 persons from such list to serve as
21 arbitrators under this subsection (p). By agreement, the
22 parties shall select one arbitrator from among the 5 persons
23 selected by the chairman except that if the parties do not
24 agree on an arbitrator from among the 5 persons, the parties
25 may, by agreement, select an arbitrator of the American
26 Arbitration Association, whose fee shall be paid by the State

1 in accordance with rules promulgated by the Commission.
2 Arbitration under this subsection (p) shall be voluntary.
3 (Source: P.A. 102-775, eff. 5-13-22; 103-590, eff. 6-5-24.)".