



104TH GENERAL ASSEMBLY

State of Illinois

2025 and 2026

SB2173

Introduced 2/7/2025, by Sen. Suzy Glowiak Hilton

SYNOPSIS AS INTRODUCED:

5 ILCS 140/9.5

Amends the Freedom of Information Act. Provides that a public body and any officer or employee of a public body (rather than only a public body) that discloses records in accordance with an opinion of the Attorney General is immune from all liabilities by reason thereof and shall not be liable for penalties under the Act.

LRB104 08954 BDA 19009 b

1 AN ACT concerning government.

2 **Be it enacted by the People of the State of Illinois,**
3 **represented in the General Assembly:**

4 Section 5. The Freedom of Information Act is amended by
5 changing Section 9.5 as follows:

6 (5 ILCS 140/9.5)

7 Sec. 9.5. Public Access Counselor; opinions.

8 (a) A person whose request to inspect or copy a public
9 record is denied by a public body, except the General Assembly
10 and committees, commissions, and agencies thereof, may file a
11 request for review with the Public Access Counselor
12 established in the Office of the Attorney General not later
13 than 60 days after the date of the final denial. The request
14 for review must be in writing, signed by the requester, and
15 include (i) a copy of the request for access to records and
16 (ii) any responses from the public body.

17 (b) A person whose request to inspect or copy a public
18 record is made for a commercial purpose as defined in
19 subsection (c-10) of Section 2 of this Act may not file a
20 request for review with the Public Access Counselor. A person
21 whose request to inspect or copy a public record was treated by
22 the public body as a request for a commercial purpose under
23 Section 3.1 of this Act may file a request for review with the

1 Public Access Counselor for the limited purpose of reviewing
2 whether the public body properly determined that the request
3 was made for a commercial purpose.

4 (b-5) A person whose request to inspect or copy a public
5 record was treated by a public body, except the General
6 Assembly and committees, commissions, and agencies thereof, as
7 a voluminous request under Section 3.6 of this Act may file a
8 request for review with the Public Access Counselor for the
9 purpose of reviewing whether the public body properly
10 determined that the request was a voluminous request.

11 (c) Upon receipt of a request for review, the Public
12 Access Counselor shall determine whether further action is
13 warranted. If the Public Access Counselor determines that the
14 alleged violation is unfounded, he or she shall so advise the
15 requester and the public body and no further action shall be
16 undertaken. In all other cases, the Public Access Counselor
17 shall forward a copy of the request for review to the public
18 body within 7 business days after receipt and shall specify
19 the records or other documents that the public body shall
20 furnish to facilitate the review. Within 7 business days after
21 receipt of the request for review, the public body shall
22 provide copies of records requested and shall otherwise fully
23 cooperate with the Public Access Counselor. If a public body
24 fails to furnish specified records pursuant to this Section,
25 or if otherwise necessary, the Attorney General may issue a
26 subpoena to any person or public body having knowledge of or

1 records pertaining to a request for review of a denial of
2 access to records under the Act. Records or documents obtained
3 by the Public Access Counselor from a public body for the
4 purpose of addressing a request for review under this Section
5 may not be disclosed to the public, including the requester,
6 by the Public Access Counselor. These records, while in the
7 possession of the Public Access Counselor, are exempt under
8 this Act from disclosure by the Public Access Counselor.

9 (d) Within 7 business days after it receives a copy of a
10 request for review and request for production of records from
11 the Public Access Counselor, the public body may, but is not
12 required to, answer the allegations of the request for review.
13 The answer may take the form of a letter, brief, or memorandum.
14 The Public Access Counselor shall forward a copy of the answer
15 to the person submitting the request for review, with any
16 alleged confidential information to which the request pertains
17 redacted from the copy. The requester may, but is not required
18 to, respond in writing to the answer within 7 business days and
19 shall provide a copy of the response to the public body.

20 (e) In addition to the request for review, and the answer
21 and the response thereto, if any, a requester or a public body
22 may furnish affidavits or records concerning any matter
23 germane to the review.

24 (f) Unless the Public Access Counselor extends the time by
25 no more than 30 business days by sending written notice to the
26 requester and the public body that includes a statement of the

1 reasons for the extension in the notice, or decides to address
2 the matter without the issuance of a binding opinion, the
3 Attorney General shall examine the issues and the records,
4 shall make findings of fact and conclusions of law, and shall
5 issue to the requester and the public body an opinion in
6 response to the request for review within 60 days after its
7 receipt. The opinion shall be binding upon both the requester
8 and the public body, subject to administrative review under
9 Section 11.5.

10 In responding to any request under this Section 9.5, the
11 Attorney General may exercise his or her discretion and choose
12 to resolve a request for review by mediation or by a means
13 other than the issuance of a binding opinion. The decision not
14 to issue a binding opinion shall not be reviewable.

15 Upon receipt of a binding opinion concluding that a
16 violation of this Act has occurred, the public body shall
17 either take necessary action immediately to comply with the
18 directive of the opinion or shall initiate administrative
19 review under Section 11.5. If the opinion concludes that no
20 violation of the Act has occurred, the requester may initiate
21 administrative review under Section 11.5.

22 A public body and any officer or employee of a public body
23 that discloses records in accordance with an opinion of the
24 Attorney General is immune from all liabilities by reason
25 thereof and shall not be liable for penalties under this Act.

26 (g) If the requester files suit under Section 11 with

1 respect to the same denial that is the subject of a pending
2 request for review, the requester shall notify the Public
3 Access Counselor, and the Public Access Counselor shall take
4 no further action with respect to the request for review and
5 shall so notify the public body.

6 (h) The Attorney General may also issue advisory opinions
7 to public bodies regarding compliance with this Act. A review
8 may be initiated upon receipt of a written request from the
9 head of the public body or its attorney, which shall contain
10 sufficient accurate facts from which a determination can be
11 made. The Public Access Counselor may request additional
12 information from the public body in order to assist in the
13 review. A public body that relies in good faith on an advisory
14 opinion of the Attorney General in responding to a request is
15 not liable for penalties under this Act, so long as the facts
16 upon which the opinion is based have been fully and fairly
17 disclosed to the Public Access Counselor.

18 (Source: P.A. 103-69, eff. 1-1-24.)