

104TH GENERAL ASSEMBLY**State of Illinois****2025 and 2026****SB2685**

Introduced 10/14/2025, by Sen. Willie Preston

SYNOPSIS AS INTRODUCED:

New Act

Creates the Unmasked Federal Enforcement Transparency Act. Provides that an officer, agent, employee, or contractor of the U.S. Immigration and Customs Enforcement, Enforcement and Removal Operations, Homeland Security Investigations, or any other component of the U.S. Department of Homeland Security engaged in immigration-related arrests, detentions, or field investigations in Illinois shall not wear a face covering or otherwise intentionally conceal the officer's or agent's face or identity while conducting or participating in an enforcement action in the State. Provides that a temporary face covering may be used only when the supervising officer documents, in writing, an immediate and specific safety threat that cannot be mitigated by other means. Provides that during an enforcement action, a covered federal officer or agent shall display: (1) a clearly visible name or unique identification number; and (2) a clearly visible insignia or marking identifying the officer's federal agency. Provides that use of unmarked uniforms or equipment that obscures agency affiliation is prohibited during public-facing enforcement activity. Provides that no State agency, unit of local government, or law enforcement officer shall materially assist, coordinate with, or provide resources to any enforcement action that violates these provisions. Provides that the Attorney General may receive and investigate complaints of violations of the Act, may issue subpoenas, and may bring a civil action for declaratory or injunctive relief in any court of competent jurisdiction. Provides that no employee or contractor of a State or local governmental entity shall be retaliated against for reporting a violation of the Act to the Attorney General. Preempts home rule. Defines terms. Contains a severability provision. Effective immediately.

LRB104 14519 RLC 27659 b

1 AN ACT concerning immigration enforcement.

2 **Be it enacted by the People of the State of Illinois,**
3 **represented in the General Assembly:**

4 Section 1. Short title. This Act may be cited as the
5 Unmasked Federal Enforcement Transparency Act.

6 Section 5. Legislative findings. The General Assembly
7 finds that:

8 (1) The use of masked, unidentified federal agents in
9 public enforcement actions has generated fear, confusion, and
10 distrust in communities across Illinois, particularly among
11 immigrant residents.

12 (2) Illinois Attorney General Kwame Raoul, along with a
13 coalition of state attorneys general, has urged Congress to
14 prohibit such practices as contrary to transparency and
15 accountability standards traditionally observed by law
16 enforcement.

17 (3) Federal legislation such as the "No Secret Police Act
18 of 2025" has been introduced to require clear identification
19 of Department of Homeland Security personnel and to ban face
20 coverings during detentions and arrests.

21 (4) Illinois has a compelling interest in protecting civil
22 liberties, preventing impersonation of officers, and ensuring
23 public safety during any law enforcement activity carried out

1 within its borders.

2 Section 10. Definitions. In this Act:

3 "Covered federal officer or agent" means any officer,
4 employee, or contractor of the U.S. Immigration and Customs
5 Enforcement, Enforcement and Removal Operations, Homeland
6 Security Investigations, or any other component of the U.S.
7 Department of Homeland Security engaged in immigration-related
8 arrests, detentions, or field investigations in Illinois.

9 "Enforcement action" means an arrest, detention, search,
10 seizure, or other field operation involving interaction with
11 members of the public.

12 "Face covering" means any mask, balaclava, scarf, shield,
13 or other item worn primarily to conceal the identity of the
14 wearer, but does not include equipment necessary for
15 respiratory protection in a declared public health emergency
16 when the officer's name and agency remain clearly displayed.

17 Section 15. Prohibition on concealing identity.

18 (a) A covered federal officer or agent shall not wear a
19 face covering or otherwise intentionally conceal the officer's
20 or agent's face or identity while conducting or participating
21 in an enforcement action in this State.

22 (b) A temporary face covering may be used only when the
23 supervising officer documents, in writing, an immediate and
24 specific safety threat that cannot be mitigated by other

1 means.

2 (c) Any use of the exception in subsection (b) must be
3 reported to the Office of the Illinois Attorney General within
4 7 calendar days, including:

5 (1) the date, time, and location of the enforcement
6 action;

7 (2) the nature of the documented threat; and

8 (3) steps taken to minimize concealment and protect
9 the public.

10 Section 20. Uniform and identification requirements.

11 (a) During an enforcement action, a covered federal
12 officer or agent shall display:

13 (1) a clearly visible name or unique identification
14 number; and

15 (2) a clearly visible insignia or marking identifying
16 the officer's federal agency.

17 (b) Use of unmarked uniforms or equipment that obscures
18 agency affiliation is prohibited during public-facing
19 enforcement activity.

20 Section 25. State and local cooperation.

21 (a) No State agency, unit of local government, or law
22 enforcement officer shall materially assist, coordinate with,
23 or provide resources to any enforcement action that violates
24 Sections 15 or 20 of this Act.

1 (b) This Section does not prohibit cooperation required by
2 a valid federal court order.

3 Section 30. Enforcement; Attorney General.

4 (a) The Attorney General may receive and investigate
5 complaints of violations of this Act, may issue subpoenas, and
6 may bring a civil action for declaratory or injunctive relief
7 in any court of competent jurisdiction.

8 (b) The Attorney General shall publish an annual public
9 report summarizing complaints and compliance trends.

10 Section 35. Whistleblower protection. No employee or
11 contractor of a State or local governmental entity shall be
12 retaliated against for reporting a violation of this Act to
13 the Attorney General.

14 Section 40. Home rule. The regulation of face coverings
15 and identity under this Act are exclusive powers and functions
16 of the State. A home rule unit may not regulate the matters
17 covered by this Act. This Act is a denial and limitation of
18 home rule powers and functions under subsection (h) of Section
19 6 of Article VII of the Illinois Constitution.

20 Section 45. Severability. The provisions of this Act are
21 severable. If any provision or its application is held
22 invalid, the remaining provisions are not affected.

1 Section 99. Effective date. This Act takes effect upon
2 becoming law.