



## 100TH GENERAL ASSEMBLY

### State of Illinois

2017 and 2018

**HB5599**

by Rep. Melissa Conyears-Ervin

#### SYNOPSIS AS INTRODUCED:

305 ILCS 5/9A-11

from Ch. 23, par. 9A-11

Amends the Illinois Public Aid Code. Provides that notwithstanding any other provision of law or administrative rule to the contrary, beginning in fiscal year 2019, the specified threshold for working families must be no less than 185% of the then-current federal poverty level for each family size. Effective immediately.

LRB100 20859 KTG 36356 b

FISCAL NOTE ACT  
MAY APPLY

A BILL FOR

1 AN ACT concerning public aid.

2 **Be it enacted by the People of the State of Illinois,**  
3 **represented in the General Assembly:**

4 Section 5. The Illinois Public Aid Code is amended by  
5 changing Section 9A-11 as follows:

6 (305 ILCS 5/9A-11) (from Ch. 23, par. 9A-11)

7 Sec. 9A-11. Child care.

8 (a) The General Assembly recognizes that families with  
9 children need child care in order to work. Child care is  
10 expensive and families with low incomes, including those who  
11 are transitioning from welfare to work, often struggle to pay  
12 the costs of day care. The General Assembly understands the  
13 importance of helping low income working families become and  
14 remain self-sufficient. The General Assembly also believes  
15 that it is the responsibility of families to share in the costs  
16 of child care. It is also the preference of the General  
17 Assembly that all working poor families should be treated  
18 equally, regardless of their welfare status.

19 (b) To the extent resources permit, the Illinois Department  
20 shall provide child care services to parents or other relatives  
21 as defined by rule who are working or participating in  
22 employment or Department approved education or training  
23 programs. At a minimum, the Illinois Department shall cover the

1 following categories of families:

2 (1) recipients of TANF under Article IV participating  
3 in work and training activities as specified in the  
4 personal plan for employment and self-sufficiency;

5 (2) families transitioning from TANF to work;

6 (3) families at risk of becoming recipients of TANF;

7 (4) families with special needs as defined by rule;

8 (5) working families with very low incomes as defined  
9 by rule; and

10 (6) families that are not recipients of TANF and that  
11 need child care assistance to participate in education and  
12 training activities.

13 The Department shall specify by rule the conditions of  
14 eligibility, the application process, and the types, amounts,  
15 and duration of services. Eligibility for child care benefits  
16 and the amount of child care provided may vary based on family  
17 size, income, and other factors as specified by rule.

18 In determining income eligibility for child care benefits,  
19 the Department annually, at the beginning of each fiscal year,  
20 shall establish, by rule, one income threshold for each family  
21 size, in relation to percentage of State median income for a  
22 family of that size, that makes families with incomes below the  
23 specified threshold eligible for assistance and families with  
24 incomes above the specified threshold ineligible for  
25 assistance. Through and including fiscal year 2007, the  
26 specified threshold must be no less than 50% of the

1 then-current State median income for each family size.  
2 Beginning in fiscal year 2008, the specified threshold must be  
3 no less than 185% of the then-current federal poverty level for  
4 each family size. Notwithstanding any other provision of law or  
5 administrative rule to the contrary, beginning in fiscal year  
6 2019, the specified threshold for working families with very  
7 low incomes as defined by rule must be no less than 185% of the  
8 then-current federal poverty level for each family size.

9 In determining eligibility for assistance, the Department  
10 shall not give preference to any category of recipients or give  
11 preference to individuals based on their receipt of benefits  
12 under this Code.

13 Nothing in this Section shall be construed as conferring  
14 entitlement status to eligible families.

15 The Illinois Department is authorized to lower income  
16 eligibility ceilings, raise parent co-payments, create waiting  
17 lists, or take such other actions during a fiscal year as are  
18 necessary to ensure that child care benefits paid under this  
19 Article do not exceed the amounts appropriated for those child  
20 care benefits. These changes may be accomplished by emergency  
21 rule under Section 5-45 of the Illinois Administrative  
22 Procedure Act, except that the limitation on the number of  
23 emergency rules that may be adopted in a 24-month period shall  
24 not apply.

25 The Illinois Department may contract with other State  
26 agencies or child care organizations for the administration of

1 child care services.

2 (c) Payment shall be made for child care that otherwise  
3 meets the requirements of this Section and applicable standards  
4 of State and local law and regulation, including any  
5 requirements the Illinois Department promulgates by rule in  
6 addition to the licensure requirements promulgated by the  
7 Department of Children and Family Services and Fire Prevention  
8 and Safety requirements promulgated by the Office of the State  
9 Fire Marshal and is provided in any of the following:

10 (1) a child care center which is licensed or exempt  
11 from licensure pursuant to Section 2.09 of the Child Care  
12 Act of 1969;

13 (2) a licensed child care home or home exempt from  
14 licensing;

15 (3) a licensed group child care home;

16 (4) other types of child care, including child care  
17 provided by relatives or persons living in the same home as  
18 the child, as determined by the Illinois Department by  
19 rule.

20 (c-5) Solely for the purposes of coverage under the  
21 Illinois Public Labor Relations Act, child and day care home  
22 providers, including licensed and license exempt,  
23 participating in the Department's child care assistance  
24 program shall be considered to be public employees and the  
25 State of Illinois shall be considered to be their employer as  
26 of the effective date of this amendatory Act of the 94th

1 General Assembly, but not before. The State shall engage in  
2 collective bargaining with an exclusive representative of  
3 child and day care home providers participating in the child  
4 care assistance program concerning their terms and conditions  
5 of employment that are within the State's control. Nothing in  
6 this subsection shall be understood to limit the right of  
7 families receiving services defined in this Section to select  
8 child and day care home providers or supervise them within the  
9 limits of this Section. The State shall not be considered to be  
10 the employer of child and day care home providers for any  
11 purposes not specifically provided in this amendatory Act of  
12 the 94th General Assembly, including but not limited to,  
13 purposes of vicarious liability in tort and purposes of  
14 statutory retirement or health insurance benefits. Child and  
15 day care home providers shall not be covered by the State  
16 Employees Group Insurance Act of 1971.

17 In according child and day care home providers and their  
18 selected representative rights under the Illinois Public Labor  
19 Relations Act, the State intends that the State action  
20 exemption to application of federal and State antitrust laws be  
21 fully available to the extent that their activities are  
22 authorized by this amendatory Act of the 94th General Assembly.

23 (d) The Illinois Department shall establish, by rule, a  
24 co-payment scale that provides for cost sharing by families  
25 that receive child care services, including parents whose only  
26 income is from assistance under this Code. The co-payment shall

1 be based on family income and family size and may be based on  
2 other factors as appropriate. Co-payments may be waived for  
3 families whose incomes are at or below the federal poverty  
4 level.

5 (d-5) The Illinois Department, in consultation with its  
6 Child Care and Development Advisory Council, shall develop a  
7 plan to revise the child care assistance program's co-payment  
8 scale. The plan shall be completed no later than February 1,  
9 2008, and shall include:

10 (1) findings as to the percentage of income that the  
11 average American family spends on child care and the  
12 relative amounts that low-income families and the average  
13 American family spend on other necessities of life;

14 (2) recommendations for revising the child care  
15 co-payment scale to assure that families receiving child  
16 care services from the Department are paying no more than  
17 they can reasonably afford;

18 (3) recommendations for revising the child care  
19 co-payment scale to provide at-risk children with complete  
20 access to Preschool for All and Head Start; and

21 (4) recommendations for changes in child care program  
22 policies that affect the affordability of child care.

23 (e) (Blank).

24 (f) The Illinois Department shall, by rule, set rates to be  
25 paid for the various types of child care. Child care may be  
26 provided through one of the following methods:

1           (1) arranging the child care through eligible  
2 providers by use of purchase of service contracts or  
3 vouchers;

4           (2) arranging with other agencies and community  
5 volunteer groups for non-reimbursed child care;

6           (3) (blank); or

7           (4) adopting such other arrangements as the Department  
8 determines appropriate.

9           (f-5) (Blank).

10          (g) Families eligible for assistance under this Section  
11 shall be given the following options:

12           (1) receiving a child care certificate issued by the  
13 Department or a subcontractor of the Department that may be  
14 used by the parents as payment for child care and  
15 development services only; or

16           (2) if space is available, enrolling the child with a  
17 child care provider that has a purchase of service contract  
18 with the Department or a subcontractor of the Department  
19 for the provision of child care and development services.  
20 The Department may identify particular priority  
21 populations for whom they may request special  
22 consideration by a provider with purchase of service  
23 contracts, provided that the providers shall be permitted  
24 to maintain a balance of clients in terms of household  
25 incomes and families and children with special needs, as  
26 defined by rule.



1 (Source: P.A. 100-387, eff. 8-25-17.)

2 Section 99. Effective date. This Act takes effect upon  
3 becoming law.