

100TH GENERAL ASSEMBLY State of Illinois 2017 and 2018 HB5865

by Rep. Sara Feigenholtz

SYNOPSIS AS INTRODUCED:

35 ILCS 200/15-178 new

Amends the Property Tax Code. Provides for a reduction in the equalized assessed value of rental property if the owner of the residential real property commits that, for a period of 10 years, at least 15% of the multifamily building's units will have rents that are at or below maximum rents and are occupied by households with household incomes at or below maximum income limits. Sets forth application requirements and the amount of the reduction. Provides that the chief county assessment officer of any county with 3,000,000 or more inhabitants shall, and the chief assessment officer of any county with less than 3,000,000 inhabitants may, make such reductions. Effective immediately.

LRB100 21586 HLH 38631 b

FISCAL NOTE ACT MAY APPLY

HOUSING
AFFORDABILITY
IMPACT NOTE ACT
MAY APPLY

1 AN ACT concerning revenue.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Property Tax Code is amended by adding Section 15-178 as follows:
- 6 (35 ILCS 200/15-178 new)
- Sec. 15-178. Reduction in assessed value for affordable
 rental housing construction or rehabilitation.
- 9 (a) The chief county assessment officer of any county with 3,000,000 or more inhabitants shall, and the chief assessment 10 officer of any county with less than 3,000,000 inhabitants may, 11 12 reduce the equalized assessed value of newly-constructed residential real property or qualifying rehabilitation to 13 existing residential real property in accordance with 14 subsection (b) for 10 taxable years after the newly constructed 15 residential real property or improvements to existing 16 17 residential real property are put in service, if and only if
- 19 (1) the property consists of a newly-constructed
 20 multifamily building containing 6 or more rental dwelling
 21 units, or an existing multifamily building that has
 22 undergone qualifying rehabilitation containing 6 or more
 23 rental dwelling units;

all of the following factors have been met:

(2) except as defined	d in	subpara	agraph	ns (E),	(F),	and
(G) of paragraph (4) of	subse	ection	(c) c	of this	Sect	cion,
prior to the newly-const	ructe	d resi	dentia	al real	prop	erty
or improvements to exis	sting	resid	ential	real	prop	erty
being put in service, th	ne own	ner of	the :	residen	tial	real
property commits that, for	or a p	period	of 10	years,	at 1	.east
15% of the multifamily bu	ildin	g's uni	its wi	ll have	rent	s as
defined in this Section t	hat a	re at c	or bel	ow maxi	mum r	ents
and are occupied by housel	nolds	with h	ouseho	old inco	mes a	at or
below maximum income limit	cs; ar	<u>ıd</u>				

- (3) the property meets the application requirements defined in subsection (c).
- (b) The amount of the reduction shall be calculated as follows:
 - (1) if at least 15% but fewer than 35% of the multifamily building's units have rents at or below maximum rents and are occupied by households with household incomes at or below maximum income limits, the equalized assessed value of the property used to calculate the tax bill shall be reduced by an amount equal to 25% of the equalized assessed value of the property as initially determined by the assessor for the property in the current taxable year for the newly-constructed residential real property or based on the improvements to an existing residential real property; and
 - (2) if at least 35% of the multifamily building's units

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1	have rents at or below maximum rents and are occupied by
2	households with household incomes at or below maximum
3	income limits, the equalized assessed value of the property
4	used to calculate the tax bill shall be reduced by an
5	amount equal to 35% of the equalized assessed value of the
6	property as initially determined by the assessor for the
7	property in the current taxable year for the newly
8	constructed residential real property or based on the
9	improvements to an existing residential real property.
10	(c) Application requirements.
1	(1) In order to receive benefits under this Section,
12	the owner must submit the following information to the
L3	chief county assessment officer for review in the form
_4	required by the chief county assessment officer:
15	(A) the owner's name;
16	(B) the postal address and permanent index number
17	of the parcel;
18	(C) a deed or other instrument conveying the parcel
19	to the current owner;
20	(D) written evidence that the new construction or
21	qualifying rehabilitation has been completed with
22	respect to the residential real property, including,
23	but not limited to, copies of building permits, a
24	notarized contractor's sworn affidavit, and

photographs of the interior and exterior of the

building after new construction or rehabilitation is

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<u>(E)</u>	written	evidence	that th	ne reside	ential r	real
propert	y meets lo	cal build	ing codes	s, or if t	here are	e no
local	building o	codes, Hou	sing Qua	ality Sta	andards,	as
determi	ned by the	e United S	States De	epartment	of Hous	sing
and Urb	an Develop	oment;				
<u>(F)</u>	a list	identifyir	ng the a	affordabl	e units	in
<u>resider</u>	ntial real	property	and a wr	itten sta	tement t	that
the aff	ordable ur	nits are c	omparable	e to the	market 1	<u>rate</u>
units :	in terms o	of unit ty	pe, numl	oer of be	edrooms	per
unit,	quality	of ext	erior a	appearanc	e, ene	ergy
efficie	ency, and c	verall qua	ality of	construct	ion;	
<u>(G)</u>	a writter	schedule	certifyi	ng the re	nts in e	each
afforda	able unit	and a wr	itten st	tatement	that th	nese
rents d	lo not exce	ed the max	imum ren	ts allowa	ble for	the
area in	which the	residenti	al real	property	is locat	ted;
<u>(H)</u>	document	ation fro	m the a	dminister	ring age	ency
<u>verifyi</u>	ng the ov	vner's par	ticipati	on in a	qualify	ying
<u>income</u> -	-based rer	ntal subsi	ldy prog	ram as	defined	in
subsect	cion (d)	of this S	Section	if units	receit	/ing
rental	subsidies	are to be	counted	among the	afforda	able
units i	n order t	o meet the	thresho	olds defi	ned in t	this
Section	1 <u>;</u>					

(I) a written statement identifying the household

income for every household occupying an affordable

unit and certifying that the household income does not

_	exceed the maximum income limits allowable for the area
2	in which the residential real property is located;

- (J) a written statement that the owner has verified and retained documentation of household income for every household occupying an affordable unit; and
- (K) any additional information as reasonably required by the chief county assessment officer, including, but not limited to, any information necessary to ensure compliance with applicable local ordinances and to ensure the owner is complying with the provisions of subparagraph (F) of paragraph (4) of subsection (c) of this Section.
- (2) The chief county assessment officer shall notify the owner as to whether or not the property meets the requirements of this Section. If the property does not meet the requirements of this Section, the chief county assessment officer shall provide written notice of any deficiencies to the owner, who shall then have 14 days from the date of notification to provide supplemental information showing compliance with this Section. If the owner does not exercise this right to cure the deficiency, or if the information submitted, in the sole judgment of the chief county assessment officer, is insufficient to meet the requirements of this Section, the chief county assessment officer shall provide a written explanation of the reasons for denial.

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1	(3) The chief county assessment officer may charge a
2	reasonable application fee to offset the administrative
3	expenses associated with the program.
4	(4) The benefit conferred by this Section is limited as
5	follows:
6	(A) The owner is eligible to apply for the benefit
7	conferred by this Section beginning January 1, 2019
8	through December 31, 2028. If approved, the reduction
9	will be effective for the current taxable year, which
10	will be reflected in the tax bill issued in the
11	following taxable year. Owners that are approved for
12	the benefit under this Section before December 31, 2028
13	shall, at minimum, be eligible for annual renewal of
14	the benefit during an initial 10-year period, as
15	described in subparagraph (B) of paragraph (4) of
16	subsection (c) of this Section benefit until December
17	<u>31, 2037.</u>
18	(B) Property receiving a reduction outlined in
19	this Section shall continue to be eligible for annual
20	renewal for an initial period of up to 10 years, but
21	shall be extended for up to an additional 10-year
22	period with annual renewals if the owner continues to
23	meet the requirements of this Section, excluding the
24	requirements regarding new construction or qualifying

rehabilitation defined in subparagraph (D) of

paragraph (1) of this subsection.

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1	(C) The application materials in the year prior to
2	final year of eligibility for the reduction in assessed
3	value during the initial 10-year period and any
4	additional 10-year periods must include a dated copy of
5	written notice provided to tenants informing them of
6	the date of the termination regardless of whether or
7	not the owner is eligible for or seeking a renewal.
8	(D) If the property is sold or transferred, the
9	purchaser or transferee must comply with all
10	requirements of this Section in order to continue
11	receiving the reduction in assessed value.
12	(E) The owner may apply for the benefit if the
13	newly-constructed residential real property or
14	improvements to existing residential real property
15	were put in service on or after January 1, 2015.
16	However, the initial 10-year eligibility period shall
17	be reduced by the number of years between the placed in
18	service date and the date the owner first receives this
19	benefit.
20	(F) The owner may apply for the benefit within 2
21	years after the newly-constructed residential real
22	property or improvements to existing residential real
23	property are put in service. However, the initial 10
24	year eligibility period shall be reduced for the number

of years between the placed in service date and the

date the owner first receives this benefit.

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(G) Owners of a multifamily building receiving a benefit through the Cook County Class 9 program on December 31, 2018 shall be deemed automatically eligible for the benefit defined in this Section in terms of meeting the criteria for new construction or substantial rehabilitation for a specific multifamily building regardless of when the newly-constructed residential real property or improvements to existing residential real property were put in service. If a Cook County Class 9 owner had Class 9 status revoked on or after January 1, 2017 but can provide documents sufficient to prove that the revocation was in error or any deficiencies leading to the revocation have been cured, the chief county assessment officer may deem the owner to be eligible. However, owners may not receive the both the benefits defined in this Section and the Cook County Class 9 program in any single taxable year. In addition, the number of years during which an owner has participated in the Class 9 program shall count against the number of remaining years eligible for the benefit as defined in this Section.

(H) At the completion of the assessment reduction period described in this Section, the entire parcel will be assessed as otherwise provided in State law.

(d) For the purposes of this Section,

"Affordable units" means units that have rents that do not

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exceed the maximum rents as defined in this Section.

"Household income" includes the annual income for all the people who occupy a housing unit that is anticipated to be received from a source outside of the family during the 12-month period following admission or the annual recertification, including related family members and all the unrelated people who share the housing unit. Household income includes the sum total of the following income sources: wages, salaries and tips before any payroll deductions; net business income; interest and dividends; payments in lieu of earnings, such as unemployment and disability compensation, worker's compensation and severance pay; Social Security income, including lump sum payments; payments from insurance policies, annuities, pensions, disability benefits and other types of periodic payments, alimony, child support, and other regular monetary contributions; and public assistance, except for assistance from the Supplemental Nutrition Assistance Program (SNAP). "Household income" does not include: earnings of children under age 18; temporary income such as cash gifts; reimbursement for medical expenses; lump sums from inheritance, insurance payments, settlements for personal or property losses; student financial assistance paid directly to the student or to an educational institution; foster child care payments; receipts from government-funded training programs; assistance from the Supplemental Nutrition Assistance Program (SNAP).

"Maximum income limits" means the maximum regular income limits for 60% of area median income for the geographic area in which the multifamily building is located for multifamily programs as determined by the United States Department of Housing and Urban Development and published annually by the Illinois Housing Development Authority.

"Maximum rent" means the maximum regular rent for 60% of the area median income for the geographic area in which the multifamily building is located for multifamily programs as determined by the United States Department and published annually by the Illinois Housing Development Authority. To be eligible for the benefit defined in this Section, maximum rents are to be reduced by the owner based on the Illinois Housing Development Authority's rules regarding tenant payment of utilities; or if the owner is leasing an affordable unit to a household with an income at or below the maximum income limit who is participating in qualifying income-based rental subsidy program, "maximum rent" means the maximum rents allowable under the quidelines of the qualifying income-based rental subsidy program.

"Qualifying income-based rental subsidy program" means a Housing Choice Voucher issued by a housing authority under Section 8 of the United States Housing Act of 1937, a tenant voucher converted to a project-based voucher by a housing authority or any other program administered or funded by a housing authority, the Illinois Housing Development Authority,

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or another State agency, or a unit of local government where
participation is limited to households with incomes at or below
the maximum income limits as defined in this Section and the
tenants' portion of the rent payment is based on a percentage
of their income or a flat amount that does not exceed the
maximum rent as defined in this Section.

"Qualifying rehabilitation" means, at a minimum, compliance with local building codes and the replacement or renovation of at least 2 primary building systems. Although the cost of each primary building system may vary, to be approved for the benefit under paragraph (1) of subsection (b) of this Section, the combined expenditure for making the building compliant with local codes and replacing primary building systems must be at least \$8 per square foot for work completed between January 1, 2019 and December 31, 2019 and in subsequent years, \$8 adjusted by the Consumer Price Index for All Urban Consumers, as published annually by the U.S. Department of Labor. To be approved for the benefit under (b)(2) of this Section, the combined expenditure for making the building compliant with local codes and replacing primary building systems must be at least \$12.50 per square foot for work completed between January 1, 2019 and December 31, 2019 and in subsequent years, \$12.50 adjusted by the Consumer Price Index for All Urban Consumers, as published annually by the U.S. Department of Labor. "Primary building systems", together with their related rehabilitations, specifically approved for this

Τ	program are:
2	(1) Electrical. All electrical work must comply with
3	applicable codes; it may consist of a combination of any of
4	the following alternatives:
5	(A) installing individual equipment and appliance
6	branch circuits as required by code (the minimum being
7	a kitchen appliance branch circuit);
8	(B) installing a new emergency service, including
9	emergency lighting with all associated conduits and
10	wiring;
11	(C) rewiring all existing feeder conduits ("home
12	runs") from the main switchgear to apartment area
13	distribution panels;
14	(D) installing new in-wall conduits for
15	receptacles, switches, appliances, equipment, and
16	fixtures;
17	(E) replacing power wiring for receptacles,
18	switches, appliances, equipment, and fixtures;
19	(F) installing new light fixtures throughout the
20	building including closets and central areas;
21	(G) replacing, adding, or doing work as necessary
22	to bring all receptacles, switches, and other
23	electrical devices into code compliance;
24	(H) installing a new main service, including
25	conduit, cables into the building, and main disconnect
26	switch; and

1	(I) installing new distribution panels, including
2	all panel wiring, terminals, circuit breakers, and all
3	other panel devices.
4	(2) Heating. All heating work must comply with
5	applicable codes; it may consist of a combination of any of
6	the following alternatives:
7	(A) installing a new system to replace one of the
8	following heat distribution systems:
9	(i) piping and heat radiating units, including
10	new main line venting and radiator venting; or
11	(ii) duct work, diffusers, and cold air
12	returns; or
13	(iii) any other type of existing heat
14	distribution and radiation/diffusion components;
15	<u>or</u>
16	(B) installing a new system to replace one of the
17	following heat generating units:
18	<pre>(i) hot water/steam boiler;</pre>
19	(ii) gas furnace; or
20	(iii) any other type of existing heat
21	generating unit.
22	(3) Plumbing. All plumbing work must comply with
23	applicable codes. Replace all or a part of the in-wall
24	supply and waste plumbing; however, main supply risers,
25	waste stacks and vents, and code-conforming waste lines
26	need not be replaced.

1	(4) Roofing. All roofing work must comply with
2	applicable codes; it may consist of either of the following
3	alternatives, separately or in combination:
4	(A) replacing all rotted roof decks and
5	insulation; or
6	(B) replacing or repairing leaking roof membranes
7	(10% is the suggested minimum replacement of
8	membrane); restoration of the entire roof is an
9	acceptable substitute for membrane replacement.
10	(5) Exterior doors and windows. Replace the exterior
11	doors and windows. Renovation of ornate entry doors is an
12	acceptable substitute for replacement.
13	(6) Floors, walls, and ceilings. Finishes must be
14	replaced or covered over with new material. Acceptable
15	replacement or covering materials are as follows:
16	(A) floors must have new carpeting, vinyl tile,
17	ceramic, refurbished wood finish, or a similar
18	substitute;
19	(B) walls must have new drywall, including joint
20	taping and painting; or
21	(C) new ceilings must be either drywall, suspended
22	type, or a similar
23	(7) Exterior walls.
24	(A) replace loose or crumbling mortar and masonry
25	with new material;
26	(B) replace or paint wall siding and trim as

Τ	needed;
2	(C) bring porches and balconies to a sound
3	condition; or
4	(D) any combination of (A), (B), and (C).
5	(8) Elevators. Where applicable, at least 4 of the
6	following 7 alternatives must be accomplished:
7	(A) replace or rebuild the machine room controls
8	and refurbish the elevator machine (or equivalent
9	mechanisms in the case of hydraulic elevators);
10	(B) replace hoistway electro-mechanical items
11	including: ropes, switches, limits, buffers, levelers,
12	and deflector sheaves (or equivalent mechanisms in the
13	<pre>case of hydraulic elevators);</pre>
14	(C) replace hoistway wiring;
15	(D) replace door operators and linkage;
16	(E) replace door panels at each opening;
17	(F) replace hall stations, car stations, and
18	signal fixtures; or
19	(G) rebuild the car shell and refinish the
20	interior.
21	(9) Health and safety.
22	(A) install or replace fire suppression systems;
23	(B) install or replace security systems; or
24	(C) environmental remediation of lead-based paint,
25	asbestos, leaking underground storage tanks, or radon.
26	(10) Energy conservation improvements undertaken to

1	limit the amount of solar energy absorbed by a building's
2	roof or to reduce energy use for the property, including
3	any of the following activities:
4	(A) installing or replacing reflective roof
5	<pre>coatings (flat roofs);</pre>
6	(B) installing or replacing R-49 roof insulation;
7	(C) installing or replacing R-19 perimeter wall
8	<pre>insulation;</pre>
9	(D) installing or replacing insulated entry doors;
10	(E) installing or replacing Low E, insulated
11	windows;
12	(F) installing or replacing WaterSense labeled
13	<pre>plumbing fixtures;</pre>
14	(G) installing or replacing 90% or better sealed
15	<pre>combustion heating systems;</pre>
16	(H) installing or replacing direct exhaust hot
17	water heaters;
18	(I) installing or replacing mechanical ventilation
19	to exterior for kitchens and baths;
20	(J) installing or replacing Energy Star
21	appliances;
22	(K) installing low VOC interior paints on interior
23	finishes;
24	(L) installing or replacing Energy Star certified
25	lighting in common areas; or
26	(M) installing or replacing grading and

9 becoming law.

1	landscaping to promote on-site water retention.
2	(11) Any applicant who has purchased the property in an
3	arm's length transaction not more than 90 days before
4	applying for this benefit may use the cost of
5	rehabilitation or repairs required by documented code
6	violations, up to a maximum of \$2 per square foot, to meet
7	the qualifying rehabilitation requirements.
8	Section 99. Effective date. This Act takes effect upon