

Rep. Maurice A. West, II

Filed: 3/19/2019

10100HB0142ham001 LRB101 02983 RJF 56745 a 1 AMENDMENT TO HOUSE BILL 142 2 AMENDMENT NO. . Amend House Bill 142 by replacing everything after the enacting clause with the following: 3 "Section 5. The Business Enterprise for Minorities, Women, 4 5 and Persons with Disabilities Act is amended by changing Sections 2 and 4f as follows: 6 7 (30 ILCS 575/2) (Section scheduled to be repealed on June 30, 2020) 8 Sec. 2. Definitions. 9 (A) For the purpose of this Act, the following terms shall 10 have the following definitions: 11 (1) "Minority person" shall mean a person who is a 12 citizen or lawful permanent resident of the United States 13 and who is any of the following: 14 (a) American Indian or Alaska Native (a person 15 having origins in any of the original peoples of North 16

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

ć	and	South	Americ	a,	includin	g C	entral	Amer	ica,	and	who
r	main	tains	tribal	af:	filiatior	n or	commur	nity a	attac	hmen	t).

- (b) Asian (a person having origins in any of the original peoples of the Far East, Southeast Asia, or the Indian subcontinent, including, but not limited to, Cambodia, China, India, Japan, Korea, Malaysia, Pakistan, the Philippine Islands, Thailand, and Vietnam).
- (c) Black or African American (a person having origins in any of the black racial groups of Africa). Terms such as "Haitian" or "Negro" can be used in addition to "Black or African American".
- (d) Hispanic or Latino (a person of Cuban, Mexican, Puerto Rican, South or Central American, or other Spanish culture or origin, regardless of race).
- (e) Native Hawaiian or Other Pacific Islander (a person having origins in any of the original peoples of Hawaii, Guam, Samoa, or other Pacific Islands).
- (2) "Woman" shall mean a person who is a citizen or lawful permanent resident of the United States and who is of the female gender.
- (2.05) "Person with a disability" means a person who is a citizen or lawful resident of the United States and is a person qualifying as a person with a disability under subdivision (2.1) of this subsection (A).
 - (2.1) "Person with a disability" means a person with a

1	severe physical or mental disability that:
2	(a) results from:
3	amputation,
4	arthritis,
5	autism,
6	blindness,
7	burn injury,
8	cancer,
9	cerebral palsy,
10	Crohn's disease,
11	cystic fibrosis,
12	deafness,
13	head injury,
14	heart disease,
15	hemiplegia,
16	hemophilia,
17	respiratory or pulmonary dysfunction,
18	an intellectual disability,
19	mental illness,
20	multiple sclerosis,
21	muscular dystrophy,
22	musculoskeletal disorders,
23	neurological disorders, including stroke and
24	epilepsy,
25	paraplegia,
26	quadriplegia and other spinal cord conditions,

2.1

1	sickle cell anemia,
2	ulcerative colitis,
3	specific learning disabilities, or

end stage renal failure disease; and

(b) substantially limits one or more of the person's major life activities.

Another disability or combination of disabilities may also be considered as a severe disability for the purposes of item (a) of this subdivision (2.1) if it is determined by an evaluation of rehabilitation potential to cause a comparable degree of substantial functional limitation similar to the specific list of disabilities listed in item (a) of this subdivision (2.1).

- (3) "Minority-owned business" means a business which is at least 51% owned by one or more minority persons, or in the case of a corporation, at least 51% of the stock in which is owned by one or more minority persons; and the management and daily business operations of which are controlled by one or more of the minority individuals who own it.
- (4) "Women-owned business" means a business which is at least 51% owned by one or more women, or, in the case of a corporation, at least 51% of the stock in which is owned by one or more women; and the management and daily business operations of which are controlled by one or more of the women who own it.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

- (4.1) "Business owned by a person with a disability" means a business that is at least 51% owned by one or more persons with a disability and the management and daily business operations of which are controlled by one or more persons with disabilities who own it. not-for-profit agency for persons with disabilities that is exempt from taxation under Section 501 of the Internal Revenue Code of 1986 is also considered a "business owned by a person with a disability".
- (4.2) "Council" means the Business Enterprise Council for Minorities, Women, and Persons with Disabilities created under Section 5 of this Act.
- (5) "State contracts" means all contracts entered into by the State, any agency or department thereof, or any institution of higher education, including public community college districts, regardless of the source of the funds with which the contracts are paid, which are not subject to federal reimbursement. "State contracts" does not include contracts awarded by a retirement system, pension fund, or investment board subject to Section 1-109.1 of the Illinois Pension Code. This definition shall control over any existing definition under this Act or applicable administrative rule.

"State construction contracts" means all State contracts entered into by a State agency or public institution of higher education for the

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

remodeling, renovation or construction of a building or structure, or for the construction or maintenance of a highway defined in Article 2 of the Illinois Highway Code.

- "State agencies" shall mean all departments, officers, boards, commissions, institutions and bodies politic and corporate of the State, but does not include the Board of Trustees of the University of Illinois, the Board of Trustees of Southern Illinois University, the Board of Trustees of Chicago State University, the Board of Trustees of Eastern Illinois University, the Board of Trustees of Governors State University, the Board of Illinois State University, the Board of Trustees of Trustees of Northeastern Illinois University, the Board of Trustees of Northern Illinois University, the Board of Trustees of Western Illinois University, municipalities or local governmental units, or other State constitutional officers.
- (7) "Public institutions of higher education" means the University of Illinois, Southern Illinois University, Chicago State University, Eastern Illinois University, Governors State University, Illinois State University, Northeastern Illinois University, Northern University, Western Illinois University, the public community colleges of the State, and any other public universities, colleges, and community colleges now or hereafter established or authorized by the General

1 Assembly.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

- (8) "Certification" means a determination made by the Council or by one delegated authority from the Council to make certifications, or by a State agency with statutory authority to make such a certification, that a business entity is a business owned by a minority, woman, or person with a disability for whatever purpose. A business owned and controlled by women shall be certified as a "woman-owned business". A business owned and controlled by women who are also minorities shall be certified as both a "women-owned business" and a "minority-owned business".
- (9) "Control" means the exclusive or ultimate and sole control of the business including, but not limited to, capital investment and all other financial matters, acquisitions, contract negotiations, property, officer-director-employee selection and comprehensive hiring, operating responsibilities, cost-control matters, income and dividend matters, financial transactions and rights of other shareholders or joint partners. Control shall be real, substantial and continuing, not pro forma. Control shall include the power to direct or cause the direction of the management and policies of the business and to make the day-to-day as well as major decisions in matters of policy, management and operations. Control shall be exemplified by possessing the requisite knowledge and expertise to run the particular

2.1

business and control shall not include simple majority or absentee ownership.

- (10) "Business" means a business that has annual gross sales of less than \$75,000,000 as evidenced by the federal income tax return of the business. A firm with gross sales in excess of this cap may apply to the Council for certification for a particular contract if the firm can demonstrate that the contract would have significant impact on businesses owned by minorities, women, or persons with disabilities as suppliers or subcontractors or in employment of minorities, women, or persons with disabilities.
- (11) "Utilization plan" means a form and additional documentations included in all bids or proposals that demonstrates a vendor's proposed utilization of vendors certified by the Business Enterprise Program to meet the targeted goal. The utilization plan shall demonstrate that the Vendor has either: (1) met the entire contract goal or (2) requested a full or partial waiver and made good faith efforts towards meeting the goal.
- (12) "Business Enterprise Program" means the Business Enterprise Program of the Department of Central Management Services.
- (B) When a business is owned at least 51% by any combination of minority persons, women, or persons with disabilities, even though none of the 3 classes alone holds at

- 1 least a 51% interest, the ownership requirement for purposes of
- 2 this Act is considered to be met. The certification category
- for the business is that of the class holding the largest 3
- 4 ownership interest in the business. If 2 or more classes have
- 5 equal ownership interests, the certification category shall be
- 6 determined by the business.
- (Source: P.A. 99-143, eff. 7-27-15; 99-462, eff. 8-25-15; 7
- 99-642, eff. 7-28-16; 100-391, eff. 8-25-17.) 8
- 9 (30 ILCS 575/4f)
- 10 (Section scheduled to be repealed on June 30, 2020)
- Sec. 4f. Award of State contracts. 11
- 12 (1) It is hereby declared to be the public policy of the
- 13 State of Illinois to promote and encourage each State agency
- 14 and public institution of higher education, including
- 15 community colleges, to use businesses owned by minorities,
- women, and persons with disabilities in the area of goods and 16
- 17 services, including, but not limited to, insurance services,
- services, information technology 18 investment management
- 19 services, accounting services, architectural and engineering
- services, and legal services. Furthermore, each State agency 20
- 21 and public institution of higher education, including
- 22 community colleges, shall utilize such firms to the greatest
- 23 extent feasible within the bounds of financial and fiduciary
- 24 prudence, and take affirmative steps to remove any barriers to
- 25 the full participation of such firms in the procurement and

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

contracting opportunities afforded.

- (a) When a State agency or public institution of higher education, other than a community college, awards a contract for insurance services, for each State agency or public institution of higher education, it shall be the aspirational goal to use insurance brokers owned by minorities, women, and persons with disabilities as defined by this Act, for not less than 20% of the total annual premiums or fees.
- (b) When a State agency or public institution of higher education, other than a community college, awards a contract for investment services, for each State agency or public institution of higher education, it shall be the aspirational goal to use emerging investment managers owned by minorities, women, and persons with disabilities as defined by this Act, for not less than 20% of the total under management. Furthermore, it aspirational goal that not less than 20% of the direct asset managers of the State funds be minorities, women, and persons with disabilities.
- (c) When a State agency or public institution of higher other than a community college, contracts for information technology services, accounting services, architectural and engineering services, legal services, for each State agency and public institution of higher education, it shall the

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

aspirational goal to use such firms owned by minorities, women, and persons with disabilities as defined by this Act and lawyers who are minorities, women, and persons with disabilities as defined by this Act, for not less than 20% of the total dollar amount of State contracts.

- (d) When a community college awards a contract for insurance services, investment services, information technology services, accounting services, architectural and engineering services, and legal services, it shall be the aspirational goal of each community college to use businesses owned by minorities, women, and persons with disabilities as defined in this Act for not less than 20% of the total amount spent on contracts for these services collectively. When a community college awards contracts for investment services, contracts awarded to investment managers who are not emerging investment managers as defined in this Act shall not be considered businesses owned by minorities, women, or persons with disabilities for the purposes of this Section.
- (e) When a community college awards a contract, it shall be the aspirational goal of each community college to use businesses owned by minorities, women, and persons with disabilities, as defined in this Act, for not less than 20% of the total dollar amount of all contracts entered into by the community college district, regardless of the source of the funds with which the contracts are paid, which are not

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

subject to federal reimbursement.

The percentage specified in this subsection (e) relates to the total dollar amount of contracts during each fiscal year, calculated by examining independently each type of contract for each community college which lets such contracts. Only the percentage of arrangements which represents the participation of businesses owned by minorities, women, and persons with disabilities on such contracts shall be included.

(f) When a community college awards construction contracts, it shall be the aspirational goal of each community college to use businesses owned by minorities and women, as defined in this Act, for not less than 20% of the total amount of construction contracts entered into by the community college district, regardless of the source of the funds for which the contracts are paid, which are not subject to federal reimbursement. In the case of construction contracts, the provisions of this Act requiring a portion of the contracts awarded to businesses owned and controlled by persons with disabilities do not apply.

(2) As used in this Section:

"Accounting services" means the measurement, processing and communication of financial information about economic entities including, but is not limited to, financial accounting, management accounting, auditing,

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

cost containment and auditing services, taxation and accounting information systems.

"Architectural and engineering services" professional services of an architectural or engineering nature, or incidental services, that members of the architectural and engineering professions, and individuals in their employ, may logically or justifiably perform, including studies, investigations, surveying and mapping, tests, evaluations, consultations, comprehensive planning, program management, conceptual designs, plans specifications, value engineering, construction phase services, soils engineering, drawing reviews, preparation of operating and maintenance manuals, and other related services.

"Emerging investment manager" means an investment or claims consultant having assets management below \$10 billion or otherwise adjudicating claims.

"Information technology services" means, but is not limited to, specialized technology-oriented solutions by combining the processes and functions of software, hardware, networks, telecommunications, web designers, cloud developing resellers, and electronics.

"Insurance broker" means an insurance brokerage firm, claims administrator, or both, that procures, places all lines of insurance, or administers claims with annual

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

1 premiums or fees of at least \$5,000,000 but not more than \$10,000,000. 2

> "Legal services" means work performed by a lawyer including, but not limited to, contracts in anticipation of litigation, enforcement actions, or investigations.

- (3) Each State agency and public institution of higher education, including community colleges, shall adopt policies that identify its plan and implementation procedures for increasing the use of service firms owned by minorities, women, and persons with disabilities.
- (4) Except as provided in subsection (5), the Council shall file no later than March 1 of each year an annual report to the Governor and the General Assembly. The report filed with the General Assembly shall be filed as required in Section 3.1 of the General Assembly Organization Act. This report shall: (i) identify the service firms used by each State agency and public institution of higher education, (ii) identify the actions it has undertaken to increase the use of service firms owned by minorities, women, and persons with disabilities, including encouraging non-minority-owned firms to use other service firms owned by minorities, women, and persons with disabilities as subcontractors when the opportunities arise, (iii) state any recommendations made by the Council to each State agency and institution of higher education to public participation by the use of service firms owned by minorities, women, and persons with disabilities, and (iv) include the

following:

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

- (A) For insurance services: the names of the insurance brokers or claims consultants used, the total of risk managed by each State agency and public institution of higher education by insurance brokers, the commissions, fees paid, or both, the lines or insurance policies placed, and the amount of premiums placed; and the percentage of the risk managed by insurance brokers, the percentage of total commission, fees paid, or both, the lines or insurance policies placed, and the amount of premiums placed with each by the insurance brokers owned by minorities, women, and persons with disabilities by each State agency and public institution of higher education.
- (B) For investment management services: the names of investment managers used, the total funds under management of investment managers; the total commissions, fees paid, or both; the total and percentage of funds under management of emerging investment managers owned by minorities, women, and persons with disabilities, including the total and percentage of total commissions, fees paid, or both by each State agency and public institution of higher education.
- (C) The names of service firms, the percentage and total dollar amount paid for professional services by category by each State agency and public institution of higher education.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

- (D) The names of service firms, the percentage and total dollar amount paid for services by category to firms owned by minorities, women, and persons with disabilities by each State agency and public institution of higher education.
- (E) The total number of contracts awarded for services by category and the total number of contracts awarded to firms owned by minorities, women, and persons with disabilities by each State agency and public institution of higher education.
- community college districts, the (5)For Business Enterprise Council shall only report the following information for each community college district: (i) the name of the community colleges in the district, (ii) the name and contact information of a person at each community college appointed to be the single point of contact for vendors owned by minorities, women, or persons with disabilities, (iii) the policy of the community college district concerning certified vendors, (iv) the certifications recognized by the community college district for determining whether a business is owned or controlled by a minority, woman, or person with a disability, (v) outreach efforts conducted by the community college district to increase the use of certified vendors, (vi) the total expenditures by the community college district in the prior fiscal year in the divisions of work specified in paragraphs (a), (b), and (c) of subsection (1) of this Section

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

and the amount paid to certified vendors in those divisions of work, and (vii) the total number of contracts entered into for the divisions of work specified in paragraphs (a), (b), and (c) of subsection (1) of this Section and the total number of contracts awarded to certified vendors providing these services to the community college district, (viii) the total expenditures and the total number of contracts entered into by the community college district in the prior fiscal year as specified in paragraph (e) of subsection (1), and the amount paid to certified vendors and the total number of contracts awarded to vendors, and (ix) the total expenditures and the total number of contracts entered into by the community college district in the prior fiscal years as specified under paragraph (f) of subsection (1), and the amount paid to certified vendors and the total number of contracts awarded to certified venders. The Business Enterprise Council shall not make any utilization reports under this Act for community college districts for Fiscal Year 2015 and Fiscal Year 2016, but shall make the report required by this subsection for Fiscal Year 2017 and for each fiscal year thereafter. The Business Enterprise Council shall report the information in items (i), (ii), (iii), and (iv) of this subsection beginning in September of 2016. The Business Enterprise Council shall may collect the data needed to make its report from the Illinois Community College Board.

(6) The status of the utilization of services shall be

discussed at each of the regularly scheduled Business

100-391, eff. 8-25-17.)

- 1 Enterprise Council meetings. Time shall be allotted for the 2 Council to receive, review, and discuss the progress of the use of service firms owned by minorities, women, and persons with 3 disabilities by each State agency and public institution of 4 5 higher education; and any evidence regarding past or present 6 racial, ethnic, or gender-based discrimination which directly impacts a State agency or public institution of higher 7 education contracting with such firms. If after reviewing such 8 9 evidence the Council finds that there is or has been such 10 discrimination against a specific group, race or sex, the 11 Council shall establish sheltered markets or adjust existing sheltered markets tailored to address the Council's specific 12 13 findings for the divisions of work specified in paragraphs (a), (b), and (c) of subsection (1) of this Section. 14 15 (Source: P.A. 99-462, eff. 8-25-15; 99-642, eff. 7-28-16;
- Section 99. Effective date. This Act takes effect upon 17 18 becoming law.".