

101ST GENERAL ASSEMBLY State of Illinois 2019 and 2020 HB0352

by Rep. Thomas M. Bennett

SYNOPSIS AS INTRODUCED:

30 ILCS 105/5.891 new 30 ILCS 105/6z-65.1 new 30 ILCS 605/7.1

from Ch. 127, par. 133b10.1

Amends the State Property Control Act. Provides that "surplus real property" means property that is determined by the head of the owning agency to no longer be required for the State agency's needs and responsibilities (currently, vacant, unoccupied or unused and having no foreseeable use by the owning agency). Makes changes concerning transfers of surplus real property to State agencies. Provides that surplus real property may be conveyed by the Administrator for less than fair market value if the Administrator makes a written determination that it is in the best interests of the State to establish a different value. Provides that the determination shall be published in the Illinois Procurement Bulletin and filed with the Executive Ethics Commission. Provides that the proceeds from the sale of surplus real property shall be deposited into the Deferred Maintenance Property Fund and shall be used for the maintenance and repair of State properties. Amends the State Finance Act to create the Deferred Maintenance Property Fund.

LRB101 06822 RJF 51851 b

FISCAL NOTE ACT MAY APPLY

1 AN ACT concerning State government.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The State Finance Act is amended by adding Sections 5.891 and 6z-65.1 as follows:
- 6 (30 ILCS 105/5.891 new)
- Sec. 5.891. The Deferred Maintenance Property Fund.
- 8 (30 ILCS 105/6z-65.1 new)
- 9 Sec. 6z-65.1. The Deferred Maintenance Property Fund.
- 10 (a) The Deferred Maintenance Property Fund is created as a

 11 special fund in the State treasury. The proceeds of a sale of

 12 surplus property by the Department of Central Management
- 13 Services shall be deposed into the Fund.
- 14 (b) Revenue derived from the sale of surplus property shall
- 15 be expended only for the following purposes: payment of
- 16 property obligations; costs for construction, reconstruction,
- 17 <u>maintenance</u>, <u>repair</u>, <u>and</u> any betterment of State owned
- properties; and other statutory purposes.
- (c) Any federal funds in the Deferred Maintenance Property
- 20 Fund may be spent for any purposes authorized by federal law.
- 21 (d) None of the revenues described in this Section shall,
- 22 by transfer, offset, or otherwise, be diverted to any other

1 purpose.

- 2 Section 10. The State Property Control Act is amended by
- 3 changing Section 7.1 as follows:
- 4 (30 ILCS 605/7.1) (from Ch. 127, par. 133b10.1)
- 5 Sec. 7.1. (a) Except as otherwise provided by law, all
- 6 surplus real property held by the State of Illinois shall be
- 7 disposed of by the administrator as provided in this Section.
- 8 "Surplus real property," as used in this Section, means any
- 9 real property to which the State holds fee simple title or
- 10 lesser interest, and is determined by the head of the owning
- 11 agency to no longer be required for the State agency's needs
- 12 and responsibilities vacant, unoccupied or unused and which has
- 13 no foreseeable use by the owning agency.
- 14 (b) All responsible officers shall submit an Annual Real
- 15 Property Utilization Report to the Administrator, or annual
- 16 update of such report, on forms required by the Administrator,
- by July 31 of each year. The Administrator may require such
- 18 documentation as he deems reasonably necessary in connection
- 19 with this Report, and shall require that such Report include
- 20 the following information:
- 21 (1) A legal description of all real property owned by the
- 22 State under the control of the responsible officer.
- 23 (2) A description of the use of the real property listed
- 24 under (1).

- 1 (3) A list of any improvements made to such real property
 2 during the previous year.
 - (4) The dates on which the State first acquired its interest in such real property, and the purchase price and source of the funds used to acquire the property.
- 6 (5) Plans for the future use of currently unused real property.
 - (6) A declaration of any surplus real property. On or before October 31 of each year the Administrator shall furnish copies of each responsible officer's report along with a list of surplus property indexed by legislative district to the General Assembly.

This report shall be filed with the Speaker, the Minority Leader and the Clerk of the House of Representatives and the President, the Minority Leader and the Secretary of the Senate and shall be duplicated and made available to the members of the General Assembly for evaluation by such members for possible liquidation of unused public property at public sale.

(c) Following receipt of the Annual Real Property Utilization Report required under paragraph (b), the Administrator shall notify all State agencies by October 31 of all declared surplus real property. Any State agency may submit a written request to the Administrator, within 60 days of the date of such notification, to have control of surplus real property transferred to that agency. Such request must indicate the reason for the transfer and the intended use to be made of

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such surplus real property. The Administrator may deny any or all such requests by a State agency or agencies if the Administrator determines that it is more advantageous to the State to dispose of the surplus real property under paragraph (d). In case requests for the same surplus real property are received from more than one State agency, the Administrator shall weigh the benefits to the State and determine to which agency, if any, to transfer control of such property. The Administrator shall coordinate the use and disposal of State surplus real property with any State space utilization program.

(d) Any surplus real property which is not transferred to the control of another State agency under paragraph (c) shall be disposed of by the Administrator. No appraisal is required if during his initial survey of surplus real property the Administrator determines such property has a fair market value of less than \$5,000. If the value of such property is determined by the Administrator in his initial survey to be \$5,000 or more, then the Administrator shall obtain 2 $\frac{3}{2}$ appraisals of such real property, which shall include known liabilities, including, but not limited to, environmental costs one of which shall be performed by an appraiser residing in the county in which said surplus real property is located. The average of these 2 3 appraisals, plus the costs obtaining the appraisals, shall represent the fair market value of the surplus real property. However, if the 2 appraisals differ by more than 15%, then the Administrator shall obtain a

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1 third appraisal, and the fair market value shall be the average
2 of these 3 appraisals.

surplus real property may be conveyed by No the Administrator for less than the fair market value unless the Administrator makes a written determination that it is in the best interests of the State to establish a different value. That written determination shall be published in the Illinois Procurement Bulletin. Such written determination, along with an affidavit setting forth the conditions and circumstances that make the use of a different value in the best interests of the State, shall also be filed with the Executive Ethics Commission. The Executive Ethics Commission shall have 30 days to review the written determination. The Executive Ethics Commission may order an additional 30 days to review the written determination. The Administrator shall provide the Executive Ethics Commission with any information requested by the Executive Ethics Commission related to the Administrator's determination of the value of the surplus real property. If the Executive Ethics Commission objects in writing to the value determined by the Administrator, then the Administrator shall not convey the surplus real property for less than either the fair market value as determined by the average of appraisals or an amount agreed upon by the Executive Ethics Commission and the Administrator. Circumstances in which it is in the best interest of the State to establish a different value may include, but are not limited to, the following: an auction did

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not yield any bids at the established fair market value; a unit of local government is interested in acquiring the surplus real property; or the costs to the State of maintaining such surplus real property are sufficiently high that it would be reasonable to a prudent person to sell such surplus real property for less than the fair market value established by the average of the appraisals.

Prior to offering the surplus real property for sale to the public the Administrator shall give notice in writing of the existence and fair market value of the surplus real property to each State agency and to the governing bodies of the county and of all cities, villages and incorporated towns in the county in which such real property is located. Any such State agency or governing body may notify the Administrator of its interest in acquiring exercise its option to acquire the surplus real property for the fair market value within a notice period set by the Administrator of at least 14 days. If any State agency notifies the Administrator of its interest in acquiring the surplus property, the Administrator may deny any such requests by such agency if the Administrator determines that it is more advantageous to the State to dispose of the surplus real property to a governing body or the public. If a governing body notifies the Administrator of its interest in acquiring the property, then the Administrator shall wait a minimum of 30 additional days during which the Administrator may engage in negotiations with such governing body for the sale of the

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surplus real property 60 days of the notice. After the notice period set by the Administrator of at least 14 days the 60 day period has passed, the Administrator may sell the surplus real property by public auction, which may include an electronic auction or the use of sealed bids, following notice of such sale by publication on 3 separate days not less than 15 nor more than 30 days prior to the sale in the State newspaper and in a newspaper having general circulation in the county in which the surplus real property is located. The Administrator shall post "For Sale" signs of a conspicuous nature on such surplus real property offered for sale to the public. If no acceptable offers for the surplus real property are received, the Administrator may have new appraisals of such property made. The Administrator shall have all power necessary to convey surplus real property under this Section. All moneys received for the sale of surplus real property shall be deposited into the Deferred Maintenance Property Fund and shall be used for the maintenance and repair of State properties in the General Revenue Fund, except that:

- (1) Where moneys expended for the acquisition of such real property were from a special fund which is still a special fund in the State treasury, this special fund shall be reimbursed in the amount of the original expenditure and any amount in excess thereof shall be deposited in the General Revenue Fund.
 - (2) Whenever a State mental health facility operated by

the Department of Human Services is closed and the real estate on which the facility is located is sold by the State, the net proceeds of the sale of the real estate shall be deposited into the Community Mental Health Medicaid Trust Fund.

- (3) Whenever a State developmental disabilities facility operated by the Department of Human Services is closed and the real estate on which the facility is located is sold by the State, the net proceeds of the sale of the real estate shall be deposited into the Community Developmental Disability Services Medicaid Trust Fund.
- (4) Any net proceeds from the sale of the James R.

 Thompson Center shall be deposited into the General Revenue

 Fund.

The Administrator shall have authority to order such surveys, abstracts of title, or commitments for title insurance as may, in his reasonable discretion, be deemed necessary to demonstrate to prospective purchasers or bidders good and marketable title in any property offered for sale pursuant to this Section. Unless otherwise specifically authorized by the General Assembly, all conveyances of property made by the Administrator shall be by quit claim deed.

(e) The Administrator shall submit an annual report on or before February 1 to the Governor and the General Assembly containing a detailed statement of surplus real property either transferred or conveyed under this Section.

- 1 (Source: P.A. 96-527, eff. 1-1-10; 96-660, eff. 8-25-09;
- 2 96-1000, eff. 7-2-10.)