101ST GENERAL ASSEMBLY

State of Illinois

2019 and 2020

HB2141

by Rep. William Davis

SYNOPSIS AS INTRODUCED:

65 ILCS 5/10-1-7.3 65 ILCS 5/10-2.1-4 70 ILCS 705/16.04b

from Ch. 24, par. 10-2.1-4

Amends the Illinois Municipal Code and Fire Protection District Act. Removes the requirement that a person with a minimum of 10 years' experience as a firefighter may not be appointed a fire chief for more than 180 days if the experience is not at the fire department from which the appointment is being made. Provides that a person not meeting any of the 4 specified qualifications for a fire chief may be hired as fire chief for up to one year on the condition that the person obtain one of the applicable certifications within one year of appointment. Effective January 1, 2020.

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A BILL FOR

HB2141

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AN ACT concerning local government.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 5. The Illinois Municipal Code is amended by 5 changing Sections 10-1-7.3 and 10-2.1-4 as follows:

6 (65 ILCS 5/10-1-7.3)

7 Sec. 10-1-7.3. Appointment of fire chief. Notwithstanding 8 any other provision in this Division and except as provided 9 below, after the effective date of this amendatory Act of the 101st 100th General Assembly, a person shall not be appointed 10 as the chief, the acting chief, the department head, or a 11 position, by whatever title, that is responsible for day-to-day 12 operations of a fire department for greater than 180 days 13 14 unless he or she possesses the following qualifications and certifications: 15

(1) Office of the State Fire Marshal Basic Operations
Firefighter Certification or Office of the State Fire
Marshal Firefighter II Certification; Office of the State
Fire Marshal Advanced Fire Officer Certification or Office
of the State Fire Marshal Fire Officer II Certification;
and an associate degree in fire science or a bachelor's
degree from an accredited university or college;

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(2) a current certification from the International

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Fire Service Accreditation Congress or Pro Board Fire 1 2 Service Professional Qualifications System that meets the National Fire Protection Association standard NFPA 1001, 3 Standard for Fire Fighter Professional Qualifications, 4 5 Level I job performance requirements; а current 6 certification from the International Fire Service 7 Accreditation Congress or Pro Board Fire Service 8 Professional Qualifications System that meets the National 9 Fire Protection Association standard NFPA 1021, Standard 10 for Fire Officer Professional Qualifications, Fire Officer 11 II job performance requirements; and an associate degree in 12 fire science or a bachelor's degree from an accredited 13 university or college;

14 gualifications that meet the National Fire (3) 15 Protection Association standard NFPA 1001, Standard for 16 Fire Fighter Professional Qualifications, Level I job 17 performance requirements; gualifications that meet the National Fire Protection Association standard NFPA 1021, 18 Standard for Fire Officer Professional Qualifications, 19 20 Fire Officer II job performance requirements; and an 21 associate degree in fire science or a bachelor's degree 22 from an accredited university or college; or

(4) a minimum of 10 years' experience as a firefighter
 at the fire department in the jurisdiction making the
 appointment.

26 <u>A person who does not otherwise qualify to be appointed the</u>

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1 <u>chief under this Section may be appointed up to one year on the</u> 2 <u>condition that the person obtain certification under paragraph</u> 3 (1), (2), or (3) within one year of appointment.

4 This Section applies to fire departments that employ 5 firefighters hired under the provisions of this Division. This 6 Section does not apply to a municipality with more than 7 1,000,000 inhabitants.

8 On and after the effective date of this amendatory Act of 9 the 100th General Assembly, a home rule municipality may not 10 appoint a fire chief, an acting chief, a department head, or a 11 position, by whatever title, that is responsible for day-to-day 12 operations of a fire department for greater than 180 days in a 13 manner inconsistent with this Section. This Section is a limitation under subsection (i) of Section 6 of Article VII of 14 15 the Illinois Constitution on the concurrent exercise by home 16 rule units of powers and functions exercised by the State. 17 (Source: P.A. 100-425, eff. 8-25-17; 100-1126, eff. 1-1-19.)

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(65 ILCS 5/10-2.1-4) (from Ch. 24, par. 10-2.1-4)

19 Sec. 10-2.1-4. Fire and police departments; appointment of 20 members; certificates of appointments. The board of fire and 21 police commissioners shall appoint all officers and members of 22 the fire and police departments of the municipality, including 23 the chief of police and the chief of the fire department, 24 unless the council or board of trustees shall by ordinance as 25 to them otherwise provide; except as otherwise provided in this Section, and except that in any municipality which adopts or has adopted this Division 2.1 and also adopts or has adopted Article 5 of this Code, the chief of police and the chief of the fire department shall be appointed by the municipal manager, if it is provided by ordinance in such municipality that such chiefs, or either of them, shall not be appointed by the board of fire and police commissioners.

8 If the chief of the fire department or the chief of the 9 police department or both of them are appointed in the manner 10 provided by ordinance, they may be removed or discharged by the 11 appointing authority. In such case the appointing authority 12 shall file with the corporate authorities the reasons for such 13 removal or discharge, which removal or discharge shall not become effective unless confirmed by a majority vote of the 14 15 corporate authorities.

16 Except as otherwise provided in this paragraph, after the 17 effective date of this amendatory Act of the 101st General Assembly After August 25, 2017 (the effective date of Public 18 19 Act 100 425) this amendatory Act of the 100th General Assembly, 20 a person shall not be appointed as the chief, the acting chief, the department head, or a position, by whatever title, that is 21 22 responsible for day-to-day operations of a fire department for 23 greater than 180 days unless he or she possesses the following qualifications and certifications: 24

(1) Office of the State Fire Marshal Basic Operations
 Firefighter Certification or Office of the State Fire

Marshal Firefighter II Certification; Office of the State
 Fire Marshal Advanced Fire Officer Certification or Office
 of the State Fire Marshal Fire Officer II Certification;
 and an associate degree in fire science or a bachelor's
 degree from an accredited university or college;

(2) a current certification from the International 6 7 Fire Service Accreditation Congress or Pro Board Fire Service Professional Qualifications System that meets the 8 9 National Fire Protection Association standard NFPA 1001, Standard for Fire Fighter Professional Qualifications, 10 11 Level Ι job performance requirements; а current 12 certification from the International Fire Service Board 13 Accreditation Congress or Pro Fire Service 14 Professional Qualifications System that meets the National 15 Fire Protection Association standard NFPA 1021, Standard 16 for Fire Officer Professional Qualifications, Fire Officer 17 II job performance requirements; and an associate degree in fire science or a bachelor's degree from an accredited 18 19 university or college;

20 (3) qualifications that meet the National Fire Protection Association standard NFPA 1001, Standard for 21 22 Fire Fighter Professional Qualifications, Level I iob 23 performance requirements; qualifications that meet the 24 National Fire Protection Association standard NFPA 1021, Standard for Fire Officer Professional Qualifications, 25 26 Fire Officer II job performance requirements; and an

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- 1 associate degree in fire science or a bachelor's degree
 2 from an accredited university or college; or
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(4) a minimum of 10 years' experience as a firefighter at the fire department in the jurisdiction making the appointment.

A person who does not otherwise qualify to be appointed the
 chief under this Section may be appointed up to one year on the
 condition that the person obtain certification under item (1),
 (2), or (3) within one year of appointment.

10 This paragraph applies to fire departments that employ firefighters hired under the provisions of this Division. On 11 12 and after the effective date of this amendatory Act of the 101st 100th General Assembly, a home rule municipality may not 13 appoint a fire chief, an acting chief, a department head, or a 14 15 position, by whatever title, that is responsible for day-to-day 16 operations of a fire department for greater than 180 days in a 17 manner inconsistent with this paragraph. This paragraph is a limitation under subsection (i) of Section 6 of Article VII of 18 the Illinois Constitution on the concurrent exercise by home 19 20 rule units of powers and functions exercised by the State.

If a member of the department is appointed chief of police or chief of the fire department prior to being eligible to retire on pension, he shall be considered as on furlough from the rank he held immediately prior to his appointment as chief. If he resigns as chief or is discharged as chief prior to attaining eligibility to retire on pension, he shall revert to and be established in whatever rank he currently holds, except for previously appointed positions, and thereafter be entitled to all the benefits and emoluments of that rank, without regard as to whether a vacancy then exists in that rank.

5 All appointments to each department other than that of the 6 lowest rank, however, shall be from the rank next below that to 7 which the appointment is made except as otherwise provided in 8 this Section, and except that the chief of police and the chief 9 of the fire department may be appointed from among members of 10 the police and fire departments, respectively, regardless of 11 rank, unless the council or board of trustees shall have by 12 ordinance as to them otherwise provided. A chief of police or the chief of the fire department, having been appointed from 13 14 among members of the police or fire department, respectively, 15 shall be permitted, regardless of rank, to take promotional 16 exams and be promoted to a higher classified rank than he 17 currently holds, without having to resign as chief of police or chief of the fire department. 18

19 The sole authority to issue certificates of appointment 20 shall be vested in the Board of Fire and Police Commissioners 21 and all certificates of appointments issued to any officer or 22 member of the fire or police department of a municipality shall 23 be signed by the chairman and secretary respectively of the board of fire and police commissioners of such municipality, 24 25 upon appointment of such officer or member of the fire and 26 police department of such municipality by action of the board

1 of fire and police commissioners. After being selected from the 2 register of eligibles to fill a vacancy in the affected 3 department, each appointee shall be presented with his or her certificate of appointment on the day on which he or she is 4 5 sworn in as a classified member of the affected department. 6 Firefighters who were not issued a certificate of appointment when originally appointed shall be provided with a certificate 7 8 within 10 days after making a written request to the 9 chairperson of the Board of Fire and Police Commissioners. In fire 10 municipal department that employs full-time anv 11 firefighters and is subject to a collective bargaining 12 agreement, a person who has not qualified for regular 13 appointment under the provisions of this Division 2.1 shall not 14 be used as a temporary or permanent substitute for classified 15 members of a municipality's fire department or for regular 16 appointment as a classified member of a municipality's fire 17 department unless mutually agreed to by the employee's certified bargaining agent. Such agreement shall be considered 18 a permissive subject of bargaining. Municipal fire departments 19 20 covered by the changes made by Public Act 95-490 that are using 21 non-certificated employees as substitutes immediately prior to 22 June 1, 2008 (the effective date of Public Act 95-490) may, by 23 mutual agreement with the certified bargaining agent, continue the existing practice or a modified practice and that agreement 24 25 shall be considered a permissive subject of bargaining. A home 26 rule unit may not regulate the hiring of temporary or

substitute members of the municipality's fire department in a manner that is inconsistent with this Section. This Section is a limitation under subsection (i) of Section 6 of Article VII of the Illinois Constitution on the concurrent exercise by home rule units of powers and functions exercised by the State.

6 The term "policemen" as used in this Division does not 7 include auxiliary police officers except as provided for in 8 Section 10-2.1-6.

9 Any full-time member of a regular fire or police department 10 of any municipality which comes under the provisions of this 11 Division or adopts this Division 2.1 or which has adopted any 12 of the prior Acts pertaining to fire and police commissioners, 13 is a city officer.

Notwithstanding any other provision of this Section, the 14 15 Chief of Police of a department in a non-home rule municipality 16 of more than 130,000 inhabitants may, without the advice or 17 consent of the Board of Fire and Police Commissioners, appoint up to 6 officers who shall be known as deputy chiefs or 18 19 assistant deputy chiefs, and whose rank shall be immediately below that of Chief. The deputy or assistant deputy chiefs may 20 appointed from any rank of sworn officers of that 21 be 22 municipality, but no person who is not such a sworn officer may 23 be so appointed. Such deputy chief or assistant deputy chief 24 shall have the authority to direct and issue orders to all 25 employees of the Department holding the rank of captain or any 26 lower rank. A deputy chief of police or assistant deputy chief

of police, having been appointed from any rank of sworn officers of that municipality, shall be permitted, regardless of rank, to take promotional exams and be promoted to a higher classified rank than he currently holds, without having to resign as deputy chief of police or assistant deputy chief of police.

7 Notwithstanding any other provision of this Section, a non-home rule municipality of 130,000 or fewer inhabitants, 8 9 through its council or board of trustees, may, by ordinance, 10 provide for a position of deputy chief to be appointed by the 11 chief of the police department. The ordinance shall provide for 12 no more than one deputy chief position if the police department has fewer than 25 full-time police officers and for no more 13 than 2 deputy chief positions if the police department has 25 14 or more full-time police officers. The deputy chief position 15 16 shall be an exempt rank immediately below that of Chief. The 17 deputy chief may be appointed from any rank of sworn, full-time officers of the municipality's police department, but must have 18 at least 5 years of full-time service as a police officer in 19 20 that department. A deputy chief shall serve at the discretion of the Chief and, if removed from the position, shall revert to 21 22 the rank currently held, without regard as to whether a vacancy 23 exists in that rank. A deputy chief of police, having been appointed from any rank of sworn full-time officers of that 24 25 municipality's police department, shall be permitted, 26 regardless of rank, to take promotional exams and be promoted

1 to a higher classified rank than he currently holds, without 2 having to resign as deputy chief of police.

3 No municipality having a population less than 1,000,000 shall require that any firefighter appointed to the lowest rank 4 5 serve a probationary employment period of longer than one year. The limitation on periods of probationary employment provided 6 7 in Public Act 86-990 is an exclusive power and function of the State. Pursuant to subsection (h) of Section 6 of Article VII 8 9 of the Illinois Constitution, a home rule municipality having a 10 population less than 1,000,000 must comply with this limitation 11 on periods of probationary employment, which is a denial and 12 limitation of home rule powers. Notwithstanding anything to the contrary in this Section, the probationary employment period 13 limitation may be extended for a firefighter who is required, 14 15 as a condition of employment, to be a licensed paramedic, 16 during which time the sole reason that a firefighter may be 17 discharged without a hearing is for failing to meet the requirements for paramedic licensure. 18

To the extent that this Section or any other Section in this Division conflicts with Section 10-2.1-6.3 or 10-2.1-6.4, then Section 10-2.1-6.3 or 10-2.1-6.4 shall control.

22 (Source: P.A. 100-252, eff. 8-22-17; 100-425, eff. 8-25-17; 23 100-863, eff, 8-14-18; 100-1126, eff. 1-1-19; revised 24 12-19-18.)

Section 10. The Fire Protection District Act is amended by

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1 changing Section 16.04b as follows:

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(70 ILCS 705/16.04b)

3 Sec. 16.04b. Appointment of fire chief. Notwithstanding any other provision in this Act and except as provided below, 4 after the effective date of this amendatory Act of the 101st 5 6 100th General Assembly, a person shall not be appointed as the 7 chief, the acting chief, the department head, or a position, by whatever title, that is responsible for day-to-day operations 8 9 of a fire protection district for greater than 180 days unless 10 he or she possesses the following gualifications and 11 certifications:

(1) Office of the State Fire Marshal Basic Operations
Firefighter Certification or Office of the State Fire
Marshal Firefighter II Certification; Office of the State
Fire Marshal Advanced Fire Officer Certification or Office
of the State Fire Marshal Fire Officer II Certification;
and an associate degree in fire science or a bachelor's
degree from an accredited university or college;

(2) a current certification from the International 19 20 Fire Service Accreditation Congress or Pro Board Fire 21 Service Professional Qualifications System that meets the 22 National Fire Protection Association standard NFPA 1001, 23 Standard for Fire Fighter Professional Qualifications, 24 performance requirements; Level Ι job а current 25 certification from the International Fire Service

Fire 1 Accreditation Congress or Pro Board Service 2 Professional Qualifications System that meets the National Fire Protection Association standard NFPA 1021, Standard 3 for Fire Officer Professional Oualifications, Fire Officer 4 5 II job performance requirements; and an associate degree in 6 fire science or a bachelor's degree from an accredited 7 university or college;

8 qualifications that meet the National (3) Fire 9 Protection Association standard NFPA 1001, Standard for 10 Fire Fighter Professional Qualifications, Level I iob 11 performance requirements; qualifications that meet the 12 National Fire Protection Association standard NFPA 1021, Standard for Fire Officer Professional Qualifications, 13 14 Fire Officer II job performance requirements; and an 15 associate degree in fire science or a bachelor's degree 16 from an accredited university or college; or

17 (4) a minimum of 10 years' experience as a firefighter
 18 in the fire protection district of the jurisdiction making
 19 the appointment.

A person who does not otherwise qualify to be appointed the chief under this Section may be appointed up to one year on the condition that the person obtain certification under paragraph (1), (2), or (3) within one year of appointment.

This Section applies to fire protection districts that employ firefighters hired under the provisions of this Act. (Source: P.A. 100-425, eff. 8-25-17; 100-1126, eff. 1-1-19.) HB2141 - 14 - LRB101 07074 AWJ 52111 b

Section 99. Effective date. This Act takes effect January
 1, 2020.