

# HB2795



## 101ST GENERAL ASSEMBLY

### State of Illinois

2019 and 2020

HB2795

by Rep. Dan Ugaste

#### SYNOPSIS AS INTRODUCED:

820 ILCS 305/8.2

Amends the Workers' Compensation Act. Provides that the Illinois Workers' Compensation Commission, upon consultation with the Workers' Compensation Medical Fee Advisory Board, shall promulgate an evidenced-based drug formulary. Requires prescriptions in workers' compensation cases to be limited to the drugs on the formulary. Effective immediately.

LRB101 08362 JLS 53431 b

A BILL FOR

1 AN ACT concerning employment.

2 **Be it enacted by the People of the State of Illinois,**  
3 **represented in the General Assembly:**

4 Section 5. The Workers' Compensation Act is amended by  
5 changing Section 8.2 as follows:

6 (820 ILCS 305/8.2)

7 Sec. 8.2. Fee schedule.

8 (a) Except as provided for in subsection (c), for  
9 procedures, treatments, or services covered under this Act and  
10 rendered or to be rendered on and after February 1, 2006, the  
11 maximum allowable payment shall be 90% of the 80th percentile  
12 of charges and fees as determined by the Commission utilizing  
13 information provided by employers' and insurers' national  
14 databases, with a minimum of 12,000,000 Illinois line item  
15 charges and fees comprised of health care provider and hospital  
16 charges and fees as of August 1, 2004 but not earlier than  
17 August 1, 2002. These charges and fees are provider billed  
18 amounts and shall not include discounted charges. The 80th  
19 percentile is the point on an ordered data set from low to high  
20 such that 80% of the cases are below or equal to that point and  
21 at most 20% are above or equal to that point. The Commission  
22 shall adjust these historical charges and fees as of August 1,  
23 2004 by the Consumer Price Index-U for the period August 1,

1 2004 through September 30, 2005. The Commission shall establish  
2 fee schedules for procedures, treatments, or services for  
3 hospital inpatient, hospital outpatient, emergency room and  
4 trauma, ambulatory surgical treatment centers, and  
5 professional services. These charges and fees shall be  
6 designated by geozip or any smaller geographic unit. The data  
7 shall in no way identify or tend to identify any patient,  
8 employer, or health care provider. As used in this Section,  
9 "geozip" means a three-digit zip code based on data  
10 similarities, geographical similarities, and frequencies. A  
11 geozip does not cross state boundaries. As used in this  
12 Section, "three-digit zip code" means a geographic area in  
13 which all zip codes have the same first 3 digits. If a geozip  
14 does not have the necessary number of charges and fees to  
15 calculate a valid percentile for a specific procedure,  
16 treatment, or service, the Commission may combine data from the  
17 geozip with up to 4 other geozips that are demographically and  
18 economically similar and exhibit similarities in data and  
19 frequencies until the Commission reaches 9 charges or fees for  
20 that specific procedure, treatment, or service. In cases where  
21 the compiled data contains less than 9 charges or fees for a  
22 procedure, treatment, or service, reimbursement shall occur at  
23 76% of charges and fees as determined by the Commission in a  
24 manner consistent with the provisions of this paragraph.  
25 Providers of out-of-state procedures, treatments, services,  
26 products, or supplies shall be reimbursed at the lesser of that

1 state's fee schedule amount or the fee schedule amount for the  
2 region in which the employee resides. If no fee schedule exists  
3 in that state, the provider shall be reimbursed at the lesser  
4 of the actual charge or the fee schedule amount for the region  
5 in which the employee resides. Not later than September 30 in  
6 2006 and each year thereafter, the Commission shall  
7 automatically increase or decrease the maximum allowable  
8 payment for a procedure, treatment, or service established and  
9 in effect on January 1 of that year by the percentage change in  
10 the Consumer Price Index-U for the 12 month period ending  
11 August 31 of that year. The increase or decrease shall become  
12 effective on January 1 of the following year. As used in this  
13 Section, "Consumer Price Index-U" means the index published by  
14 the Bureau of Labor Statistics of the U.S. Department of Labor,  
15 that measures the average change in prices of all goods and  
16 services purchased by all urban consumers, U.S. city average,  
17 all items, 1982-84=100.

18 (a-1) Notwithstanding the provisions of subsection (a) and  
19 unless otherwise indicated, the following provisions shall  
20 apply to the medical fee schedule starting on September 1,  
21 2011:

22 (1) The Commission shall establish and maintain fee  
23 schedules for procedures, treatments, products, services,  
24 or supplies for hospital inpatient, hospital outpatient,  
25 emergency room, ambulatory surgical treatment centers,  
26 accredited ambulatory surgical treatment facilities,

1 prescriptions filled and dispensed outside of a licensed  
2 pharmacy, dental services, and professional services. This  
3 fee schedule shall be based on the fee schedule amounts  
4 already established by the Commission pursuant to  
5 subsection (a) of this Section. However, starting on  
6 January 1, 2012, these fee schedule amounts shall be  
7 grouped into geographic regions in the following manner:

8 (A) Four regions for non-hospital fee schedule  
9 amounts shall be utilized:

10 (i) Cook County;

11 (ii) DuPage, Kane, Lake, and Will Counties;

12 (iii) Bond, Calhoun, Clinton, Jersey,  
13 Macoupin, Madison, Monroe, Montgomery, Randolph,  
14 St. Clair, and Washington Counties; and

15 (iv) All other counties of the State.

16 (B) Fourteen regions for hospital fee schedule  
17 amounts shall be utilized:

18 (i) Cook, DuPage, Will, Kane, McHenry, DeKalb,  
19 Kendall, and Grundy Counties;

20 (ii) Kankakee County;

21 (iii) Madison, St. Clair, Macoupin, Clinton,  
22 Monroe, Jersey, Bond, and Calhoun Counties;

23 (iv) Winnebago and Boone Counties;

24 (v) Peoria, Tazewell, Woodford, Marshall, and  
25 Stark Counties;

26 (vi) Champaign, Piatt, and Ford Counties;

- 1 (vii) Rock Island, Henry, and Mercer Counties;  
2 (viii) Sangamon and Menard Counties;  
3 (ix) McLean County;  
4 (x) Lake County;  
5 (xi) Macon County;  
6 (xii) Vermilion County;  
7 (xiii) Alexander County; and  
8 (xiv) All other counties of the State.

9 (2) If a geozip, as defined in subsection (a) of this  
10 Section, overlaps into one or more of the regions set forth  
11 in this Section, then the Commission shall average or  
12 repeat the charges and fees in a geozip in order to  
13 designate charges and fees for each region.

14 (3) In cases where the compiled data contains less than  
15 9 charges or fees for a procedure, treatment, product,  
16 supply, or service or where the fee schedule amount cannot  
17 be determined by the non-discounted charge data,  
18 non-Medicare relative values and conversion factors  
19 derived from established fee schedule amounts, coding  
20 crosswalks, or other data as determined by the Commission,  
21 reimbursement shall occur at 76% of charges and fees until  
22 September 1, 2011 and 53.2% of charges and fees thereafter  
23 as determined by the Commission in a manner consistent with  
24 the provisions of this paragraph.

25 (4) To establish additional fee schedule amounts, the  
26 Commission shall utilize provider non-discounted charge

1 data, non-Medicare relative values and conversion factors  
2 derived from established fee schedule amounts, and coding  
3 crosswalks. The Commission may establish additional fee  
4 schedule amounts based on either the charge or cost of the  
5 procedure, treatment, product, supply, or service.

6 (5) Implants shall be reimbursed at 25% above the net  
7 manufacturer's invoice price less rebates, plus actual  
8 reasonable and customary shipping charges whether or not  
9 the implant charge is submitted by a provider in  
10 conjunction with a bill for all other services associated  
11 with the implant, submitted by a provider on a separate  
12 claim form, submitted by a distributor, or submitted by the  
13 manufacturer of the implant. "Implants" include the  
14 following codes or any substantially similar updated code  
15 as determined by the Commission: 0274  
16 (prosthetics/orthotics); 0275 (pacemaker); 0276 (lens  
17 implant); 0278 (implants); 0540 and 0545 (ambulance); 0624  
18 (investigational devices); and 0636 (drugs requiring  
19 detailed coding). Non-implantable devices or supplies  
20 within these codes shall be reimbursed at 65% of actual  
21 charge, which is the provider's normal rates under its  
22 standard chargemaster. A standard chargemaster is the  
23 provider's list of charges for procedures, treatments,  
24 products, supplies, or services used to bill payers in a  
25 consistent manner.

26 (6) The Commission shall automatically update all

1 codes and associated rules with the version of the codes  
2 and rules valid on January 1 of that year.

3 (a-2) For procedures, treatments, services, or supplies  
4 covered under this Act and rendered or to be rendered on or  
5 after September 1, 2011, the maximum allowable payment shall be  
6 70% of the fee schedule amounts, which shall be adjusted yearly  
7 by the Consumer Price Index-U, as described in subsection (a)  
8 of this Section.

9 (a-3) Prescriptions filled and dispensed outside of a  
10 licensed pharmacy shall be subject to a fee schedule that shall  
11 not exceed the Average Wholesale Price (AWP) plus a dispensing  
12 fee of \$4.18. AWP or its equivalent as registered by the  
13 National Drug Code shall be set forth for that drug on that  
14 date as published in Medi-Span ~~Medi-span~~.

15 (a-4) By September 1, 2020, the Commission, in consultation  
16 with the Workers' Compensation Medical Fee Advisory Board,  
17 shall promulgate by rule an evidence-based drug formulary and  
18 any rules necessary for its administration. Prescriptions  
19 prescribed for workers' compensation cases shall be limited to  
20 the prescription drugs and doses on the closed formulary.

21 A request for a prescription that is not on the closed  
22 formulary shall be reviewed under Section 8.7.

23 (b) Notwithstanding the provisions of subsection (a), if  
24 the Commission finds that there is a significant limitation on  
25 access to quality health care in either a specific field of  
26 health care services or a specific geographic limitation on



1 access to health care, it may change the Consumer Price Index-U  
2 increase or decrease for that specific field or specific  
3 geographic limitation on access to health care to address that  
4 limitation.

5 (c) The Commission shall establish by rule a process to  
6 review those medical cases or outliers that involve  
7 extra-ordinary treatment to determine whether to make an  
8 additional adjustment to the maximum payment within a fee  
9 schedule for a procedure, treatment, or service.

10 (d) When a patient notifies a provider that the treatment,  
11 procedure, or service being sought is for a work-related  
12 illness or injury and furnishes the provider the name and  
13 address of the responsible employer, the provider shall bill  
14 the employer or its designee directly. The employer or its  
15 designee shall make payment for treatment in accordance with  
16 the provisions of this Section directly to the provider, except  
17 that, if a provider has designated a third-party billing entity  
18 to bill on its behalf, payment shall be made directly to the  
19 billing entity. Providers shall submit bills and records in  
20 accordance with the provisions of this Section.

21 (1) All payments to providers for treatment provided  
22 pursuant to this Act shall be made within 30 days of  
23 receipt of the bills as long as the bill contains  
24 substantially all the required data elements necessary to  
25 adjudicate the bill.

26 (2) If the bill does not contain substantially all the

1 required data elements necessary to adjudicate the bill, or  
2 the claim is denied for any other reason, in whole or in  
3 part, the employer or insurer shall provide written  
4 notification to the provider in the form of an explanation  
5 of benefits explaining the basis for the denial and  
6 describing any additional necessary data elements within  
7 30 days of receipt of the bill. The Commission, with  
8 assistance from the Medical Fee Advisory Board, shall adopt  
9 rules detailing the requirements for the explanation of  
10 benefits required under this subsection.

11 (3) In the case (i) of nonpayment to a provider within  
12 30 days of receipt of the bill which contained  
13 substantially all of the required data elements necessary  
14 to adjudicate the bill, (ii) of nonpayment to a provider of  
15 a portion of such a bill, or (iii) where the provider has  
16 not been issued an explanation of benefits for a bill, the  
17 bill, or portion of the bill up to the lesser of the actual  
18 charge or the payment level set by the Commission in the  
19 fee schedule established in this Section, shall incur  
20 interest at a rate of 1% per month payable by the employer  
21 to the provider. Any required interest payments shall be  
22 made by the employer or its insurer to the provider within  
23 30 days after payment of the bill.

24 (4) If the employer or its insurer fails to pay  
25 interest within 30 days after payment of the bill as  
26 required pursuant to paragraph (3), the provider may bring

1 an action in circuit court for the sole purpose of seeking  
2 payment of interest pursuant to paragraph (3) against the  
3 employer or its insurer responsible for insuring the  
4 employer's liability pursuant to item (3) of subsection (a)  
5 of Section 4. The circuit court's jurisdiction shall be  
6 limited to enforcing payment of interest pursuant to  
7 paragraph (3). Interest under paragraph (3) is only payable  
8 to the provider. An employee is not responsible for the  
9 payment of interest under this Section. The right to  
10 interest under paragraph (3) shall not delay, diminish,  
11 restrict, or alter in any way the benefits to which the  
12 employee or his or her dependents are entitled under this  
13 Act.

14 The changes made to this subsection (d) by this amendatory  
15 Act of the 100th General Assembly apply to procedures,  
16 treatments, and services rendered on and after the effective  
17 date of this amendatory Act of the 100th General Assembly.

18 (e) Except as provided in subsections (e-5), (e-10), and  
19 (e-15), a provider shall not hold an employee liable for costs  
20 related to a non-disputed procedure, treatment, or service  
21 rendered in connection with a compensable injury. The  
22 provisions of subsections (e-5), (e-10), (e-15), and (e-20)  
23 shall not apply if an employee provides information to the  
24 provider regarding participation in a group health plan. If the  
25 employee participates in a group health plan, the provider may  
26 submit a claim for services to the group health plan. If the

1 claim for service is covered by the group health plan, the  
2 employee's responsibility shall be limited to applicable  
3 deductibles, co-payments, or co-insurance. Except as provided  
4 under subsections (e-5), (e-10), (e-15), and (e-20), a provider  
5 shall not bill or otherwise attempt to recover from the  
6 employee the difference between the provider's charge and the  
7 amount paid by the employer or the insurer on a compensable  
8 injury, or for medical services or treatment determined by the  
9 Commission to be excessive or unnecessary.

10 (e-5) If an employer notifies a provider that the employer  
11 does not consider the illness or injury to be compensable under  
12 this Act, the provider may seek payment of the provider's  
13 actual charges from the employee for any procedure, treatment,  
14 or service rendered. Once an employee informs the provider that  
15 there is an application filed with the Commission to resolve a  
16 dispute over payment of such charges, the provider shall cease  
17 any and all efforts to collect payment for the services that  
18 are the subject of the dispute. Any statute of limitations or  
19 statute of repose applicable to the provider's efforts to  
20 collect payment from the employee shall be tolled from the date  
21 that the employee files the application with the Commission  
22 until the date that the provider is permitted to resume  
23 collection efforts under the provisions of this Section.

24 (e-10) If an employer notifies a provider that the employer  
25 will pay only a portion of a bill for any procedure, treatment,  
26 or service rendered in connection with a compensable illness or

1 disease, the provider may seek payment from the employee for  
2 the remainder of the amount of the bill up to the lesser of the  
3 actual charge, negotiated rate, if applicable, or the payment  
4 level set by the Commission in the fee schedule established in  
5 this Section. Once an employee informs the provider that there  
6 is an application filed with the Commission to resolve a  
7 dispute over payment of such charges, the provider shall cease  
8 any and all efforts to collect payment for the services that  
9 are the subject of the dispute. Any statute of limitations or  
10 statute of repose applicable to the provider's efforts to  
11 collect payment from the employee shall be tolled from the date  
12 that the employee files the application with the Commission  
13 until the date that the provider is permitted to resume  
14 collection efforts under the provisions of this Section.

15 (e-15) When there is a dispute over the compensability of  
16 or amount of payment for a procedure, treatment, or service,  
17 and a case is pending or proceeding before an Arbitrator or the  
18 Commission, the provider may mail the employee reminders that  
19 the employee will be responsible for payment of any procedure,  
20 treatment or service rendered by the provider. The reminders  
21 must state that they are not bills, to the extent practicable  
22 include itemized information, and state that the employee need  
23 not pay until such time as the provider is permitted to resume  
24 collection efforts under this Section. The reminders shall not  
25 be provided to any credit rating agency. The reminders may  
26 request that the employee furnish the provider with information

1 about the proceeding under this Act, such as the file number,  
2 names of parties, and status of the case. If an employee fails  
3 to respond to such request for information or fails to furnish  
4 the information requested within 90 days of the date of the  
5 reminder, the provider is entitled to resume any and all  
6 efforts to collect payment from the employee for the services  
7 rendered to the employee and the employee shall be responsible  
8 for payment of any outstanding bills for a procedure,  
9 treatment, or service rendered by a provider.

10 (e-20) Upon a final award or judgment by an Arbitrator or  
11 the Commission, or a settlement agreed to by the employer and  
12 the employee, a provider may resume any and all efforts to  
13 collect payment from the employee for the services rendered to  
14 the employee and the employee shall be responsible for payment  
15 of any outstanding bills for a procedure, treatment, or service  
16 rendered by a provider as well as the interest awarded under  
17 subsection (d) of this Section. In the case of a procedure,  
18 treatment, or service deemed compensable, the provider shall  
19 not require a payment rate, excluding the interest provisions  
20 under subsection (d), greater than the lesser of the actual  
21 charge or the payment level set by the Commission in the fee  
22 schedule established in this Section. Payment for services  
23 deemed not covered or not compensable under this Act is the  
24 responsibility of the employee unless a provider and employee  
25 have agreed otherwise in writing. Services not covered or not  
26 compensable under this Act are not subject to the fee schedule

1 in this Section.

2 (f) Nothing in this Act shall prohibit an employer or  
3 insurer from contracting with a health care provider or group  
4 of health care providers for reimbursement levels for benefits  
5 under this Act different from those provided in this Section.

6 (g) On or before January 1, 2010 the Commission shall  
7 provide to the Governor and General Assembly a report regarding  
8 the implementation of the medical fee schedule and the index  
9 used for annual adjustment to that schedule as described in  
10 this Section.

11 (Source: P.A. 100-1117, eff. 11-27-18; 100-1175, eff.  
12 1-11-19.)

13 Section 99. Effective date. This Act takes effect upon  
14 becoming law.