### **101ST GENERAL ASSEMBLY**

## State of Illinois

# 2019 and 2020

#### HB4832

Introduced 2/18/2020, by Rep. Tom Weber

## SYNOPSIS AS INTRODUCED:

325 ILCS 5/7.4

from Ch. 23, par. 2057.4

Amends the Abused and Neglected Child Reporting Act. Provides that if there have been 3 or more reports of suspected child abuse or neglect of a child and the Department of Children and Family Services did not conclude in its reports that it found evidence of abuse or neglect during the first 2 visits to the child's home, a local law enforcement officer or State's Attorney, or his or her designee in the appropriate county, shall accompany the Department's investigator to the child's home and make a report with his or her own findings and conclusions on (i) whether or not abuse or neglect exists and (ii) whether or not action should be taken to provide services to the parent or parents or to remove the child or children from the home.

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AN ACT concerning children.

# Be it enacted by the People of the State of Illinois, represented in the General Assembly:

Section 5. The Abused and Neglected Child Reporting Act is
amended by changing Section 7.4 as follows:

6 (325 ILCS 5/7.4) (from Ch. 23, par. 2057.4)

7 Sec. 7.4. (a) The Department shall be capable of receiving 8 reports of suspected child abuse or neglect 24 hours a day, 7 9 days a week. Whenever the Department receives a report alleging 10 that a child is a truant as defined in Section 26-2a of the School Code, as now or hereafter amended, the Department shall 11 notify the superintendent of the school district in which the 12 13 child resides and the appropriate superintendent of the 14 educational service region. The notification to the appropriate officials by the Department shall not be considered 15 16 an allegation of abuse or neglect under this Act.

(a-5) The Department of Children and Family Services may 17 implement a "differential response program" in accordance with 18 19 criteria, standards, and procedures prescribed by rule. The 20 program may provide that, upon receiving a report, the 21 Department shall determine whether to conduct a family 22 assessment or an investigation as appropriate to prevent or provide a remedy for child abuse or neglect. 23

For purposes of this subsection (a-5), "family assessment" 1 2 means a comprehensive assessment of child safety, risk of 3 subsequent child maltreatment, and family strengths and needs that is applied to a child maltreatment report that does not 4 5 allege substantial child endangerment. "Family assessment" include a determination as to whether child 6 does not 7 maltreatment occurred but does determine the need for services to address the safety of family members and the risk of 8 9 subsequent maltreatment.

For purposes of this subsection (a-5), "investigation" means fact-gathering related to the current safety of a child and the risk of subsequent abuse or neglect that determines whether a report of suspected child abuse or neglect should be indicated or unfounded and whether child protective services are needed.

16 Under the "differential response program" implemented 17 under this subsection (a-5), the Department:

18 (1) Shall conduct an investigation on reports19 involving substantial child abuse or neglect.

(2) Shall begin an immediate investigation if, at any
time when it is using a family assessment response, it
determines that there is reason to believe that substantial
child abuse or neglect or a serious threat to the child's
safety exists.

(3) May conduct a family assessment for reports that do
 not allege substantial child endangerment. In determining

that a family assessment is appropriate, the Department may consider issues, including, but not limited to, child safety, parental cooperation, and the need for an immediate response.

5 (4) Shall promulgate criteria, standards, and 6 procedures that shall be applied in making this 7 determination, taking into consideration the Child 8 Endangerment Risk Assessment Protocol of the Department.

9 (5) May conduct a family assessment on a report that 10 was initially screened and assigned for an investigation.

In determining that a complete investigation is not required, the Department must document the reason for terminating the investigation and notify the local law enforcement agency or the Department of State Police if the local law enforcement agency or Department of State Police is conducting a joint investigation.

17 Once it is determined that a "family assessment" will be 18 implemented, the case shall not be reported to the central 19 register of abuse and neglect reports.

During a family assessment, the Department shall collect any available and relevant information to determine child safety, risk of subsequent abuse or neglect, and family strengths.

Information collected includes, but is not limited to, when relevant: information with regard to the person reporting the alleged abuse or neglect, including the nature of the – 4 – LRB101 18172 KTG 67614 b

1 reporter's relationship to the child and to the alleged 2 offender, and the basis of the reporter's knowledge for the 3 report; the child allegedly being abused or neglected; the 4 alleged offender; the child's caretaker; and other collateral 5 sources having relevant information related to the alleged 6 abuse or neglect. Information relevant to the assessment must 7 be asked for, and may include:

8 (A) The child's sex and age, prior reports of abuse or 9 neglect, information relating to developmental 10 functioning, credibility of the child's statement, and 11 whether the information provided under this paragraph (A) 12 is consistent with other information collected during the 13 course of the assessment or investigation.

14 (B) The alleged offender's age, a record check for 15 prior reports of abuse or neglect, and criminal charges and 16 convictions. The alleged offender may submit supporting 17 documentation relevant to the assessment.

Collateral source information regarding 18 (C) the 19 alleged abuse or neglect and care of the child. Collateral 20 information includes, when relevant: (i) a medical examination of the child; (ii) prior medical records 21 22 relating to the alleged maltreatment or care of the child 23 maintained by any facility, clinic, or health care 24 professional, and an interview with the treating 25 professionals; and (iii) interviews with the child's 26 caretakers, including the child's parent, guardian, foster

parent, child care provider, teachers, counselors, family members, relatives, and other persons who may have knowledge regarding the alleged maltreatment and the care of the child.

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(D) Information on the existence of domestic abuse and violence in the home of the child, and substance abuse.

Nothing in this subsection (a-5) precludes the Department from collecting other relevant information necessary to conduct the assessment or investigation. Nothing in this subsection (a-5) shall be construed to allow the name or identity of a reporter to be disclosed in violation of the protections afforded under Section 7.19 of this Act.

After conducting the family assessment, the Department shall determine whether services are needed to address the safety of the child and other family members and the risk of subsequent abuse or neglect.

Upon completion of the family assessment, if the Department concludes that no services shall be offered, then the case shall be closed. If the Department concludes that services shall be offered, the Department shall develop a family preservation plan and offer or refer services to the family.

At any time during a family assessment, if the Department believes there is any reason to stop the assessment and conduct an investigation based on the information discovered, the Department shall do so.

26 The procedures available to the Department in conducting

investigations under this Act shall be followed as appropriate
 during a family assessment.

If the Department implements a differential response program authorized under this subsection (a-5), the Department shall arrange for an independent evaluation of the program for at least the first 3 years of implementation to determine whether it is meeting the goals in accordance with Section 2 of this Act.

9 The Department may adopt administrative rules necessary 10 for the execution of this Section, in accordance with Section 4 11 of the Children and Family Services Act.

12 The Department shall submit a report to the General 13 Assembly by January 15, 2018 on the implementation progress and 14 recommendations for additional needed legislative changes.

(b) (1) The following procedures shall be followed in the investigation of all reports of suspected abuse or neglect of a child, except as provided in subsection (c) of this Section.

(2) If, during a family assessment authorized by subsection 18 19 (a-5) or an investigation, it appears that the immediate safety 20 or well-being of a child is endangered, that the family may flee or the child disappear, or that the facts otherwise so 21 22 warrant, the Child Protective Service Unit shall commence an 23 investigation immediately, regardless of the time of day or 24 night. All other investigations shall be commenced within 24 25 hours of receipt of the report. Upon receipt of a report, the 26 Child Protective Service Unit shall conduct a family assessment

1 authorized by subsection (a-5) or begin an initial 2 investigation and make an initial determination whether the 3 report is a good faith indication of alleged child abuse or 4 neglect.

5 (3) Based on an initial investigation, if the Unit determines the report is a good faith indication of alleged 6 7 child abuse or neglect, then a formal investigation shall 8 commence and, pursuant to Section 7.12 of this Act, may or may 9 not result in an indicated report. The formal investigation 10 shall include: direct contact with the subject or subjects of 11 the report as soon as possible after the report is received; an 12 evaluation of the environment of the child named in the report 13 and any other children in the same environment; a determination of the risk to such children if they continue to remain in the 14 15 existing environments, as well as a determination of the 16 nature, extent and cause of any condition enumerated in such 17 report; the name, age and condition of other children in the environment; and an evaluation as to whether there would be an 18 19 immediate and urgent necessity to remove the child from the 20 environment if appropriate family preservation services were provided. After seeing to the safety of the child or children, 21 22 the Department shall forthwith notify the subjects of the 23 report in writing, of the existence of the report and their 24 rights existing under this Act in regard to amendment or 25 expungement. To fulfill the requirements of this Section, the 26 Child Protective Service Unit shall have the capability of

providing or arranging for comprehensive emergency services to
 children and families at all times of the day or night.

If (i) at the conclusion of the Unit's initial 3 (4) investigation of a report, the Unit determines the report to be 4 5 a good faith indication of alleged child abuse or neglect that warrants a formal investigation by the Unit, the Department, 6 any law enforcement agency or any other responsible agency and 7 8 (ii) the person who is alleged to have caused the abuse or 9 neglect is employed or otherwise engaged in an activity 10 resulting in frequent contact with children and the alleged 11 abuse or neglect are in the course of such employment or 12 activity, then the Department shall, except in investigations 13 where the Director determines that such notification would be 14 detrimental to the Department's investigation, inform the 15 appropriate supervisor or administrator of that employment or 16 activity that the Unit has commenced a formal investigation 17 pursuant to this Act, which may or may not result in an indicated report. The Department shall also notify the person 18 being investigated, unless the Director determines that such 19 20 notification would be detrimental to the Department's 21 investigation.

(c) In an investigation of a report of suspected abuse or neglect of a child by a school employee at a school or on school grounds, the Department shall make reasonable efforts to follow the following procedures:

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(1) Investigations involving teachers shall not, to

the extent possible, be conducted when the teacher is 1 2 scheduled to conduct classes. Investigations involving 3 other school employees shall be conducted so as to minimize disruption of the school day. The school employee accused 4 5 of child abuse or neglect may have his superior, his 6 association or union representative and his attornev 7 present at any interview or meeting at which the teacher or 8 administrator is present. The accused school employee 9 shall be informed by a representative of the Department, at 10 any interview or meeting, of the accused school employee's 11 due process rights and of the steps in the investigation 12 process. These due process rights shall also include the right of the school employee to present countervailing 13 14 evidence regarding the accusations. In an investigation in 15 which the alleged perpetrator of abuse or neglect is a 16 school employee, including, but not limited to, a school 17 teacher or administrator, and the recommendation is to determine the report to be indicated, in addition to other 18 19 procedures as set forth and defined in Department rules and 20 procedures, the employee's due process rights shall also 21 include: (i) the right to a copy of the investigation 22 summary; (ii) the right to review the specific allegations 23 which gave rise to the investigation; and (iii) the right to an administrator's teleconference which shall 24 be 25 convened to provide the school employee with the 26 opportunity to present documentary evidence or other

1 2 information that supports his or her position and to provide information before a final finding is entered.

3 (2) If a report of neglect or abuse of a child by a 4 teacher or administrator does not involve allegations of 5 sexual abuse or extreme physical abuse, the Child 6 Protective Service Unit shall make reasonable efforts to 7 conduct the initial investigation in coordination with the 8 employee's supervisor.

9 If the Unit determines that the report is a good faith 10 indication of potential child abuse or neglect, it shall 11 then commence a formal investigation under paragraph (3) of 12 subsection (b) of this Section.

13 (3) If a report of neglect or abuse of a child by a 14 teacher or administrator involves an allegation of sexual 15 abuse or extreme physical abuse, the Child Protective Unit 16 shall commence an investigation under paragraph (2) of 17 subsection (b) of this Section.

18 (c-5) In any instance in which a report is made or caused 19 to made by a school district employee involving the conduct of 20 a person employed by the school district, at the time the 21 report was made, as required under Section 4 of this Act, the 22 Child Protective Service Unit shall send a copy of its final 23 finding report to the general superintendent of that school 24 district.

25 (c-10) The Department may recommend that a school district 26 remove a school employee who is the subject of an investigation 1 from his or her employment position pending the outcome of the 2 investigation; however, all employment decisions regarding 3 school personnel shall be the sole responsibility of the school 4 district or employer. The Department may not require a school 5 district to remove a school employee from his or her employment 6 position or limit the school employee's duties pending the 7 outcome of an investigation.

8 (d) If the Department has contact with an employer, or with 9 religious institution or religious official а having 10 supervisory or hierarchical authority over a member of the clergy accused of the abuse of a child, in the course of its 11 12 investigation, the Department shall notify the employer or the 13 religious institution or religious official, in writing, when a 14 report is unfounded so that any record of the investigation can 15 be expunded from the employee's or member of the clergy's 16 personnel or other records. The Department shall also notify 17 the employee or the member of the clergy, in writing, that notification has been sent to the employer or to 18 the appropriate religious institution or religious 19 official 20 informing the employer or religious institution or religious 21 official that the Department's investigation has resulted in an 22 unfounded report.

(d-1) Whenever a report alleges that a child was abused or neglected while receiving care in a hospital, including a freestanding psychiatric hospital licensed by the Department of Public Health, the Department shall send a copy of its final

1 finding to the Director of Public Health and the Director of

Healthcare and Family Services.

3 (e) Upon request by the Department, the Department of State Police and law enforcement agencies are authorized to provide 4 5 criminal history record information as defined in the Illinois Uniform Conviction Information Act and information maintained 6 in the adjudicatory and dispositional record system as defined 7 8 in Section 2605-355 of the Department of State Police Law (20 9 ILCS 2605/2605-355) to properly designated employees of the 10 Department of Children and Family Services if the Department 11 determines the information is necessary to perform its duties 12 under the Abused and Neglected Child Reporting Act, the Child 13 Care Act of 1969, and the Children and Family Services Act. The 14 request shall be in the form and manner required by the 15 Department of State Police. Any information obtained by the 16 Department of Children and Family Services under this Section 17 is confidential and may not be transmitted outside the Department of Children and Family Services other than to a 18 court of competent jurisdiction or unless otherwise authorized 19 20 by law. Any employee of the Department of Children and Family Services who transmits confidential information in violation 21 22 of this Section or causes the information to be transmitted in 23 violation of this Section is quilty of a Class A misdemeanor unless the transmittal of the information is authorized by this 24 25 Section or otherwise authorized by law.

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(f) For purposes of this Section, "child abuse or neglect"

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1 includes abuse or neglect of an adult resident as defined in 2 this Act.

3 (g) If there have been 3 or more reports of suspected child abuse or neglect of a child and the Department did not conclude 4 5 in its reports that it found evidence of abuse or neglect 6 during the first 2 visits to the child's home, a local law enforcement officer or State's Attorney, or his or her designee 7 in the appropriate county, shall accompany the Department's 8 9 investigator to the child's home and make a report with his or 10 her own findings and conclusions on (i) whether or not abuse or 11 neglect exists and (ii) whether or not action should be taken 12 to provide services to the parent or parents or to remove the child or children from the home. 13 (Source: P.A. 100-68, eff. 1-1-18; 100-176, eff. 1-1-18; 14 100-191, eff. 1-1-18; 100-863, eff. 8-14-18; 101-43, eff. 15

16 1-1-20.)