

Rep. Mark L. Walker

## Filed: 2/17/2022

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1	AMENDMENT TO HOUSE BILL 448
2	AMENDMENT NO Amend House Bill 448 by replacing
3	everything after the enacting clause with the following:
4	"Section 5. The Property Tax Code is amended by changing
5	Section 18-185 as follows:
6	(35 ILCS 200/18-185)
7	Sec. 18-185. Short title; definitions. This Division 5
8	may be cited as the Property Tax Extension Limitation Law. As
9	used in this Division 5:
10	"Consumer Price Index" means the Consumer Price Index for
11	All Urban Consumers for all items published by the United
12	States Department of Labor.
13	"Extension limitation" means (a) the lesser of 5% or the
14	percentage increase in the Consumer Price Index during the
15	12-month calendar year preceding the levy year or (b) the rate
16	of increase approved by voters under Section 18-205.

1 "Affected county" means a county of 3,000,000 or more 2 inhabitants or a county contiguous to a county of 3,000,000 or 3 more inhabitants.

4 "Taxing district" has the same meaning provided in Section 5 1-150, except as otherwise provided in this Section. For the 1991 through 1994 levy years only, "taxing district" includes 6 only each non-home rule taxing district having the majority of 7 its 1990 equalized assessed value within any county or 8 counties contiguous to a county with 3,000,000 or more 9 10 inhabitants. Beginning with the 1995 levy year, "taxing 11 district" includes only each non-home rule taxing district subject to this Law before the 1995 levy year and each non-home 12 rule taxing district not subject to this Law before the 1995 13 levy year having the majority of its 1994 equalized assessed 14 15 value in an affected county or counties. Beginning with the 16 levy year in which this Law becomes applicable to a taxing district as provided in Section 18-213, "taxing district" also 17 18 includes those taxing districts made subject to this Law as 19 provided in Section 18-213.

20 "Aggregate extension" for taxing districts to which this 21 Law applied before the 1995 levy year means the annual 22 corporate extension for the taxing district and those special 23 purpose extensions that are made annually for the taxing 24 district, excluding special purpose extensions: (a) made for 25 the taxing district to pay interest or principal on general 26 obligation bonds that were approved by referendum; (b) made 10200HB0448ham001 -3- LRB102 02872 HLH 36538 a

1 for any taxing district to pay interest or principal on general obligation bonds issued before October 1, 1991; (c) 2 made for any taxing district to pay interest or principal on 3 4 bonds issued to refund or continue to refund those bonds 5 issued before October 1, 1991; (d) made for any taxing district to pay interest or principal on bonds issued to 6 refund or continue to refund bonds issued after October 1, 7 8 1991 that were approved by referendum; (e) made for any taxing 9 district to pay interest or principal on revenue bonds issued 10 before October 1, 1991 for payment of which a property tax levy 11 or the full faith and credit of the unit of local government is pledged; however, a tax for the payment of interest or 12 13 principal on those bonds shall be made only after the 14 governing body of the unit of local government finds that all 15 other sources for payment are insufficient to make those 16 payments; (f) made for payments under a building commission lease when the lease payments are for the retirement of bonds 17 issued by the commission before October 1, 1991, to pay for the 18 building project; (g) made for payments due under installment 19 20 contracts entered into before October 1, 1991; (h) made for 21 payments of principal and interest on bonds issued under the 22 Metropolitan Water Reclamation District Act to finance 23 construction projects initiated before October 1, 1991; (i) 24 made for payments of principal and interest on limited bonds, 25 as defined in Section 3 of the Local Government Debt Reform 26 Act, in an amount not to exceed the debt service extension base

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1 less the amount in items (b), (c), (e), and (h) of this definition for non-referendum obligations, except obligations 2 3 initially issued pursuant to referendum; (j) made for payments 4 of principal and interest on bonds issued under Section 15 of 5 the Local Government Debt Reform Act; (k) made by a school district that participates in the Special Education District 6 of Lake County, created by special education joint agreement 7 under Section 10-22.31 of the School Code, for payment of the 8 school district's share of the amounts required to 9 be 10 contributed by the Special Education District of Lake County 11 to the Illinois Municipal Retirement Fund under Article 7 of the Illinois Pension Code; the amount of any extension under 12 13 this item (k) shall be certified by the school district to the 14 county clerk; (1) made to fund expenses of providing joint 15 recreational programs for persons with disabilities under 16 Section 5-8 of the Park District Code or Section 11-95-14 of the Illinois Municipal Code; (m) made for temporary relocation 17 18 loan repayment purposes pursuant to Sections 2-3.77 and 17-2.2d of the School Code; (n) made for payment of principal 19 20 and interest on any bonds issued under the authority of Section 17-2.2d of the School Code; (o) made for contributions 21 22 to a firefighter's pension fund created under Article 4 of the 23 Illinois Pension Code, to the extent of the amount certified 24 under item (5) of Section 4-134 of the Illinois Pension Code; 25 and (p) made for road purposes in the first year after a 26 township assumes the rights, powers, duties, assets, property,

1 liabilities, obligations, and responsibilities of a road 2 district abolished under the provisions of Section 6-133 of 3 the Illinois Highway Code.

4 "Aggregate extension" for the taxing districts to which 5 this Law did not apply before the 1995 levy year (except taxing districts subject to this Law in accordance with Section 6 18-213) means the annual corporate extension for the taxing 7 8 district and those special purpose extensions that are made 9 annually for the taxing district, excluding special purpose 10 extensions: (a) made for the taxing district to pay interest 11 or principal on general obligation bonds that were approved by referendum; (b) made for any taxing district to pay interest 12 13 or principal on general obligation bonds issued before March 1, 1995; (c) made for any taxing district to pay interest or 14 15 principal on bonds issued to refund or continue to refund 16 those bonds issued before March 1, 1995; (d) made for any taxing district to pay interest or principal on bonds issued 17 to refund or continue to refund bonds issued after March 1, 18 1995 that were approved by referendum; (e) made for any taxing 19 20 district to pay interest or principal on revenue bonds issued before March 1, 1995 for payment of which a property tax levy 21 or the full faith and credit of the unit of local government is 22 23 pledged; however, a tax for the payment of interest or 24 principal on those bonds shall be made only after the 25 governing body of the unit of local government finds that all 26 other sources for payment are insufficient to make those

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1 payments; (f) made for payments under a building commission lease when the lease payments are for the retirement of bonds 2 issued by the commission before March 1, 1995 to pay for the 3 4 building project; (g) made for payments due under installment 5 contracts entered into before March 1, 1995; (h) made for payments of principal and interest on bonds issued under the 6 Metropolitan Water Reclamation District Act to finance 7 8 construction projects initiated before October 1, 1991; (h-4) 9 made for stormwater management purposes by the Metropolitan 10 Water Reclamation District of Greater Chicago under Section 12 11 of the Metropolitan Water Reclamation District Act; (i) made for payments of principal and interest on limited bonds, as 12 13 defined in Section 3 of the Local Government Debt Reform Act, in an amount not to exceed the debt service extension base less 14 15 the amount in items (b), (c), and (e) of this definition for 16 non-referendum obligations, except obligations initially issued pursuant to referendum and bonds described 17 in subsection (h) of this definition; (j) made for payments of 18 principal and interest on bonds issued under Section 15 of the 19 20 Local Government Debt Reform Act; (k) made for payments of 21 principal and interest on bonds authorized by Public Act 88-503 and issued under Section 20a of the Chicago Park 22 23 District Act for aquarium or museum projects and bonds issued 24 under Section 20a of the Chicago Park District Act for the 25 purpose of making contributions to the pension fund 26 established under Article 12 of the Illinois Pension Code; (1)

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1 made for payments of principal and interest on bonds authorized by Public Act 87-1191 or 93-601 and (i) issued 2 pursuant to Section 21.2 of the Cook County Forest Preserve 3 4 District Act, (ii) issued under Section 42 of the Cook County 5 Forest Preserve District Act for zoological park projects, or 6 (iii) issued under Section 44.1 of the Cook County Forest Preserve District Act for botanical gardens projects; (m) made 7 pursuant to Section 34-53.5 of the School Code, whether levied 8 9 annually or not; (n) made to fund expenses of providing joint 10 recreational programs for persons with disabilities under 11 Section 5-8 of the Park District Code or Section 11-95-14 of the Illinois Municipal Code; (o) made by the Chicago Park 12 District for recreational programs for 13 persons with disabilities under subsection (c) of Section 7.06 of the 14 15 Chicago Park District Act; (p) made for contributions to a 16 firefighter's pension fund created under Article 4 of the Illinois Pension Code, to the extent of the amount certified 17 under item (5) of Section 4-134 of the Illinois Pension Code; 18 (g) made by Ford Heights School District 169 under Section 19 20 17-9.02 of the School Code; and (r) made for the purpose of making employer contributions to the Public School Teachers' 21 22 Pension and Retirement Fund of Chicago under Section 34-53 of the School Code. 23

24 "Aggregate extension" for all taxing districts to which 25 this Law applies in accordance with Section 18-213, except for 26 those taxing districts subject to paragraph (2) of subsection 10200HB0448ham001 -8- LRB102 02872 HLH 36538 a

1 (e) of Section 18-213, means the annual corporate extension for the taxing district and those special purpose extensions 2 that are made annually for the taxing district, excluding 3 4 special purpose extensions: (a) made for the taxing district 5 to pay interest or principal on general obligation bonds that were approved by referendum; (b) made for any taxing district 6 to pay interest or principal on general obligation bonds 7 8 issued before the date on which the referendum making this Law 9 applicable to the taxing district is held; (c) made for any 10 taxing district to pay interest or principal on bonds issued 11 to refund or continue to refund those bonds issued before the date on which the referendum making this Law applicable to the 12 13 taxing district is held; (d) made for any taxing district to 14 pay interest or principal on bonds issued to refund or continue to refund bonds issued after the date on which the 15 16 referendum making this Law applicable to the taxing district is held if the bonds were approved by referendum after the date 17 18 on which the referendum making this Law applicable to the taxing district is held; (e) made for any taxing district to 19 20 pay interest or principal on revenue bonds issued before the 21 date on which the referendum making this Law applicable to the 22 taxing district is held for payment of which a property tax levy or the full faith and credit of the unit of local 23 24 government is pledged; however, a tax for the payment of 25 interest or principal on those bonds shall be made only after 26 the governing body of the unit of local government finds that

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1 all other sources for payment are insufficient to make those payments; (f) made for payments under a building commission 2 3 lease when the lease payments are for the retirement of bonds 4 issued by the commission before the date on which the 5 referendum making this Law applicable to the taxing district is held to pay for the building project; (g) made for payments 6 due under installment contracts entered into before the date 7 8 on which the referendum making this Law applicable to the 9 taxing district is held; (h) made for payments of principal 10 and interest on limited bonds, as defined in Section 3 of the 11 Local Government Debt Reform Act, in an amount not to exceed the debt service extension base less the amount in items (b), 12 13 (C), and (e) of this definition for non-referendum 14 obligations, except obligations initially issued pursuant to 15 referendum; (i) made for payments of principal and interest on 16 bonds issued under Section 15 of the Local Government Debt Reform Act; (j) made for a qualified airport authority to pay 17 18 interest or principal on general obligation bonds issued for 19 the purpose of paying obligations due under, or financing 20 airport facilities required to be acquired, constructed, installed or equipped pursuant to, contracts entered into 21 22 before March 1, 1996 (but not including any amendments to such 23 a contract taking effect on or after that date); (k) made to 24 fund expenses of providing joint recreational programs for 25 persons with disabilities under Section 5-8 of the Park District Code or Section 11-95-14 of the Illinois Municipal 26

1 Code; (1) made for contributions to a firefighter's pension 2 fund created under Article 4 of the Illinois Pension Code, to 3 the extent of the amount certified under item (5) of Section 4 4-134 of the Illinois Pension Code; and (m) made for the taxing 5 district to pay interest or principal on general obligation 6 bonds issued pursuant to Section 19-3.10 of the School Code.

"Aggregate extension" for all taxing districts to which 7 8 this Law applies in accordance with paragraph (2) of 9 subsection (e) of Section 18-213 means the annual corporate 10 extension for the taxing district and those special purpose 11 extensions that are made annually for the taxing district, excluding special purpose extensions: (a) made for the taxing 12 district to pay interest or principal on general obligation 13 14 bonds that were approved by referendum; (b) made for any 15 taxing district to pay interest or principal on general obligation bonds issued before March 7, 1997 (the effective 16 date of Public Act 89-718); (c) made for any taxing district to 17 pay interest or principal on bonds issued to refund or 18 continue to refund those bonds issued before March 7, 1997 19 20 (the effective date of Public Act 89-718); (d) made for any 21 taxing district to pay interest or principal on bonds issued 22 to refund or continue to refund bonds issued after March 7, 1997 (the effective date of Public Act 89-718) if the bonds 23 24 were approved by referendum after March 7, 1997 (the effective 25 date of Public Act 89-718); (e) made for any taxing district to 26 pay interest or principal on revenue bonds issued before March 10200HB0448ham001 -11- LRB102 02872 HLH 36538 a

1 7, 1997 (the effective date of Public Act 89-718) for payment of which a property tax levy or the full faith and credit of 2 3 the unit of local government is pledged; however, a tax for the 4 payment of interest or principal on those bonds shall be made 5 only after the governing body of the unit of local government finds that all other sources for payment are insufficient to 6 make those payments; (f) made for payments under a building 7 8 commission lease when the lease payments are for the 9 retirement of bonds issued by the commission before March 7, 10 1997 (the effective date of Public Act 89-718) to pay for the 11 building project; (q) made for payments due under installment contracts entered into before March 7, 1997 (the effective 12 date of Public Act 89-718); (h) made for payments of principal 13 and interest on limited bonds, as defined in Section 3 of the 14 15 Local Government Debt Reform Act, in an amount not to exceed 16 the debt service extension base less the amount in items (b), this definition 17 (C), and (e) of for non-referendum obligations, except obligations initially issued pursuant to 18 referendum; (i) made for payments of principal and interest on 19 20 bonds issued under Section 15 of the Local Government Debt 21 Reform Act; (j) made for a qualified airport authority to pay 22 interest or principal on general obligation bonds issued for 23 the purpose of paying obligations due under, or financing 24 airport facilities required to be acquired, constructed, 25 installed or equipped pursuant to, contracts entered into before March 1, 1996 (but not including any amendments to such 26

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1 a contract taking effect on or after that date); (k) made to fund expenses of providing joint recreational programs for 2 persons with disabilities under Section 5-8 of the Park 3 4 District Code or Section 11-95-14 of the Illinois Municipal 5 Code; and (1) made for contributions to a firefighter's pension fund created under Article 4 of the Illinois Pension 6 Code, to the extent of the amount certified under item (5) of 7 Section 4-134 of the Illinois Pension Code. 8

9 "Debt service extension base" means an amount equal to 10 that portion of the extension for a taxing district for the 11 1994 levy year, or for those taxing districts subject to this Law in accordance with Section 18-213, except for those 12 13 subject to paragraph (2) of subsection (e) of Section 18-213, 14 for the levy year in which the referendum making this Law 15 applicable to the taxing district is held, or for those taxing 16 districts subject to this Law in accordance with paragraph (2) of subsection (e) of Section 18-213 for the 1996 levy year, 17 constituting an extension for payment of principal and 18 interest on bonds issued by the taxing district without 19 20 referendum, but not including excluded non-referendum bonds. 21 For park districts (i) that were first subject to this Law in 22 1991 or 1995 and (ii) whose extension for the 1994 levy year 23 for the payment of principal and interest on bonds issued by 24 the park district without referendum (but not including 25 excluded non-referendum bonds) was less than 51% of the amount 26 for the 1991 levy year constituting an extension for payment 10200HB0448ham001 -13- LRB102 02872 HLH 36538 a

1 of principal and interest on bonds issued by the park district without referendum (but not including excluded non-referendum 2 bonds), "debt service extension base" means an amount equal to 3 4 that portion of the extension for the 1991 levy vear 5 constituting an extension for payment of principal and interest on bonds issued by the park district without 6 referendum (but not including excluded non-referendum bonds). 7 8 A debt service extension base established or increased at any 9 time pursuant to any provision of this Law, except Section 10 18-212, shall be increased each year commencing with the later 11 of (i) the 2009 levy year or (ii) the first levy year in which this Law becomes applicable to the taxing district, by the 12 13 lesser of 5% or the percentage increase in the Consumer Price 14 Index during the 12-month calendar year preceding the levy 15 year. The debt service extension base may be established or 16 provided under Section 18-212. increased as "Excluded non-referendum bonds" means (i) bonds authorized by Public Act 17 88-503 and issued under Section 20a of the Chicago Park 18 District Act for aquarium and museum projects; (ii) bonds 19 20 issued under Section 15 of the Local Government Debt Reform Act; or (iii) refunding obligations issued to refund or to 21 22 continue to refund obligations initially issued pursuant to 23 referendum.

"Special purpose extensions" include, but are not limited to, extensions for levies made on an annual basis for unemployment and workers' compensation, self-insurance, 1 contributions to pension plans, and extensions made pursuant 2 to Section 6-601 of the Illinois Highway Code for a road 3 district's permanent road fund whether levied annually or not. 4 The extension for a special service area is not included in the 5 aggregate extension.

"Aggregate extension base" means the taxing district's 6 last preceding aggregate extension as adjusted under Sections 7 18-135, 18-215, 18-230, 18-206, and 18-233. Beginning with 8 9 levy year 2022, for school districts that are subject to this 10 Division 5, "aggregate extension base" means the greater of 11 (A) the school district's aggregate extension limit or (B) the school district's last preceding aggregate extension, as 12 adjusted under Sections 18-135, 18-215, 18-230, 18-206, and 13 14 18-233. An adjustment under Section 18-135 shall be made for 15 the 2007 levy year and all subsequent levy years whenever one 16 or more counties within which a taxing district is located (i) used estimated valuations or rates when extending taxes in the 17 taxing district for the last preceding levy year that resulted 18 in the over or under extension of taxes, or (ii) increased or 19 20 decreased the tax extension for the last preceding levy year 21 as required by Section 18-135(c). Whenever an adjustment is 22 required under Section 18-135, the aggregate extension base of 23 the taxing district shall be equal to the amount that the 24 aggregate extension of the taxing district would have been for 25 the last preceding levy year if either or both (i) actual, 26 rather than estimated, valuations or rates had been used to

calculate the extension of taxes for the last levy year, or
 (ii) the tax extension for the last preceding levy year had not
 been adjusted as required by subsection (c) of Section 18-135.

Notwithstanding any other provision of law, for levy year
2012, the aggregate extension base for West Northfield School
District No. 31 in Cook County shall be \$12,654,592.

Notwithstanding any other provision of law, for levy year 2022, the aggregate extension base of a home equity assurance program that levied at least \$1,000,000 in property taxes in levy year 2019 or 2020 under the Home Equity Assurance Act shall be the amount that the program's aggregate extension base for levy year 2021 would have been if the program had levied a property tax for levy year 2021.

14 "Levy year" has the same meaning as "year" under Section 15 1-155.

16 <u>"Aggregate extension limit" means the district's last</u>
17 preceding aggregate extension if the school district had
18 utilized the maximum limiting rate permitted without
19 referendum for each of the 3 immediately preceding levy years,
20 as adjusted under Section 18-135, 18-215, 18-230, 18-206, and
21 18-233.

"New property" means (i) the assessed value, after final board of review or board of appeals action, of new improvements or additions to existing improvements on any parcel of real property that increase the assessed value of that real property during the levy year multiplied by the 10200HB0448ham001 -16- LRB102 02872 HLH 36538 a

1 equalization factor issued by the Department under Section 2 17-30, (ii) the assessed value, after final board of review or board of appeals action, of real property not exempt from real 3 4 estate taxation, which real property was exempt from real 5 estate taxation for any portion of the immediately preceding levy year, multiplied by the equalization factor issued by the 6 Department under Section 17-30, including the assessed value, 7 upon final stabilization of occupancy after new construction 8 9 is complete, of any real property located within the 10 boundaries of an otherwise or previously exempt military 11 reservation that is intended for residential use and owned by or leased to a private corporation or other entity, (iii) in 12 13 counties that classify in accordance with Section 4 of Article 14 IX of the Illinois Constitution, an incentive property's 15 additional assessed value resulting from a scheduled increase 16 in the level of assessment as applied to the first year final board of review market value, and (iv) any increase in 17 assessed value due to oil or gas production from an oil or gas 18 well required to be permitted under the Hydraulic Fracturing 19 20 Regulatory Act that was not produced in or accounted for during the previous levy year. In addition, the county clerk 21 22 in a county containing a population of 3,000,000 or more shall 23 include in the 1997 recovered tax increment value for any 24 school district, any recovered tax increment value that was 25 applicable to the 1995 tax year calculations.

26

"Qualified airport authority" means an airport authority

organized under the Airport Authorities Act and located in a
 county bordering on the State of Wisconsin and having a
 population in excess of 200,000 and not greater than 500,000.

4 "Recovered tax increment value" means, except as otherwise 5 provided in this paragraph, the amount of the current year's equalized assessed value, in the first 6 year after а municipality terminates the designation of an area as a 7 8 redevelopment project area previously established under the 9 Tax Increment Allocation Redevelopment Act in the Illinois 10 Municipal Code, previously established under the Industrial 11 Jobs Recovery Law in the Illinois Municipal Code, previously established under the Economic Development Project Area Tax 12 13 Increment Act of 1995, or previously established under the 14 Economic Development Area Tax Increment Allocation Act, of 15 each taxable lot, block, tract, or parcel of real property in 16 the redevelopment project area over and above the initial equalized assessed value of each property in the redevelopment 17 project area. For the taxes which are extended for the 1997 18 levy year, the recovered tax increment value for a non-home 19 20 rule taxing district that first became subject to this Law for the 1995 levy year because a majority of its 1994 equalized 21 22 assessed value was in an affected county or counties shall be 23 increased if a municipality terminated the designation of an 24 area in 1993 as a redevelopment project area previously 25 established under the Tax Increment Allocation Redevelopment 26 Act in the Illinois Municipal Code, previously established

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1 under the Industrial Jobs Recovery Law in the Illinois Municipal Code, or previously established under the Economic 2 3 Development Area Tax Increment Allocation Act, by an amount 4 equal to the 1994 equalized assessed value of each taxable 5 lot, block, tract, or parcel of real property in the redevelopment project area over and above the initial 6 7 equalized assessed value of each property in the redevelopment 8 project area. In the first year after a municipality removes a 9 taxable lot, block, tract, or parcel of real property from a 10 redevelopment project area established under the Tax Increment 11 Allocation Redevelopment Act in the Illinois Municipal Code, the Industrial Jobs Recovery Law in the Illinois Municipal 12 13 Code, or the Economic Development Area Tax Increment Allocation Act, "recovered tax increment value" means the 14 15 amount of the current year's equalized assessed value of each 16 taxable lot, block, tract, or parcel of real property removed from the redevelopment project area over and above the initial 17 18 equalized assessed value of that real property before removal 19 from the redevelopment project area.

Except as otherwise provided in this Section, "limiting rate" means a fraction the numerator of which is the last preceding aggregate extension base times an amount equal to one plus the extension limitation defined in this Section and the denominator of which is the current year's equalized assessed value of all real property in the territory under the jurisdiction of the taxing district during the prior levy 10200HB0448ham001 -19- LRB102 02872 HLH 36538 a

1 year. For those taxing districts that reduced their aggregate extension for the last preceding levy year, except for school 2 districts that reduced their extension for educational 3 4 purposes pursuant to Section 18-206, the highest aggregate 5 extension in any of the last 3 preceding levy years shall be 6 used for the purpose of computing the limiting rate. The denominator shall not include new property or the recovered 7 tax increment value. If a new rate, a rate decrease, or a 8 limiting rate increase has been approved at an election held 9 10 after March 21, 2006, then (i) the otherwise applicable 11 limiting rate shall be increased by the amount of the new rate or shall be reduced by the amount of the rate decrease, as the 12 13 case may be, or (ii) in the case of a limiting rate increase, 14 the limiting rate shall be equal to the rate set forth in the 15 proposition approved by the voters for each of the years 16 specified in the proposition, after which the limiting rate of the taxing district shall be calculated as otherwise provided. 17 18 In the case of a taxing district that obtained referendum 19 approval for an increased limiting rate on March 20, 2012, the 20 limiting rate for tax year 2012 shall be the rate that 21 generates the approximate total amount of taxes extendable for 22 that tax year, as set forth in the proposition approved by the 23 voters; this rate shall be the final rate applied by the county 24 clerk for the aggregate of all capped funds of the district for 25 tax year 2012.

26 (Source: P.A. 102-263, eff. 8-6-21; 102-311, eff. 8-6-21;

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1 102-519, eff. 8-20-21; 102-558, eff. 8-20-21; revised 2 10-5-21.)

3 Section 99. Effective date. This Act takes effect upon
4 becoming law.".