



102ND GENERAL ASSEMBLY

State of Illinois

2021 and 2022

HB1780

Introduced 2/17/2021, by Rep. Jennifer Gong-Gershowitz

SYNOPSIS AS INTRODUCED:

New Act
5 ILCS 140/7

from Ch. 116, par. 207

Provides that the Act may be cited as the Drug Take-Back Act. Requires covered manufacturers to, no later than July 1, 2022 or 6 months after becoming a covered manufacturer, whichever is later, participate in an approved drug take-back program or have established and implemented a drug take-back program independently or as part of a group of covered manufacturers. Provides requirements for the drug take-back program and for manufacturer program operators. Requires each manufacturer program operator to submit a proposal for the establishment and implementation of a drug take-back program to the Environmental Protection Agency for review and approval. Contains provisions regarding changes or modifications to drug take-back programs, promotion of drug take-back programs, annual reports, funding, and reimbursement. Requires covered manufacturers and manufacturer program operators to submit an annual \$5,000 registration fee. Provides civil penalties. Contains other provisions. Amends the Freedom of Information Act. Provides that proprietary information submitted to the Environmental Protection Agency under the Pharmaceutical Recovery Act is exempt from inspection and copying under the Act. Preempts home rule. Contains other provisions. Effective immediately.

LRB102 13555 CPF 18902 b

FISCAL NOTE ACT
MAY APPLY

A BILL FOR

1 AN ACT concerning safety.

2 **Be it enacted by the People of the State of Illinois,**
3 **represented in the General Assembly:**

4 Section 1. Short title. This Act may be cited as the Drug
5 Take-Back Act.

6 Section 5. Findings. The General Assembly finds that:

7 (1) A safe system for the collection and disposal of
8 unused, unwanted, and expired medicines is a key element
9 of a comprehensive strategy to prevent prescription drug
10 abuse and pharmaceutical pollution. Home medicine cabinets
11 are full of unused and expired prescription drugs, only a
12 fraction of which get disposed of properly.

13 (2) Storing unused, unwanted, or expired medicines can
14 lead to accidental poisoning, drug abuse, and even drug
15 trafficking, but disposing of medicines by flushing them
16 down the toilet or placing them in the garbage can
17 contaminate groundwater and other bodies of water,
18 contributing to long-term harm to the environment and
19 animal life.

20 (3) Manufacturers of these drugs hold the ultimate
21 responsibility for the lasting impacts of the drugs they
22 produce.

23 (4) The General Assembly therefore finds that it is in

1 the interest of public health and environmental protection
2 to establish a single, uniform, statewide system of
3 regulation for safe and secure collection and disposal of
4 medicines through a uniform drug "take-back" program
5 operated and funded by drug manufacturers.

6 Section 10. Definitions. In this Act:

7 "Agency" means the Environmental Protection Agency.

8 "Authorized collector" means any of the following who
9 elect to collect covered drugs through participation in a
10 pharmaceutical drug take-back program:

11 (1) a person who is registered with the United States
12 Drug Enforcement Administration to collect controlled
13 substances for the purpose of destruction;

14 (2) a law enforcement agency;

15 (3) a unit of local government working in conjunction
16 with a law enforcement agency; or

17 (4) a person authorized by the Agency to provide
18 alternative collection methods for a covered drug that is
19 not a controlled substance.

20 "Collection site" means the location where an authorized
21 collector collects covered drugs as part of a drug take-back
22 program under this Act.

23 "Consumer" means a person who possesses a covered drug for
24 personal use or for the use of a member of the person's
25 household.

1 "Covered drug" means a legend drug, nonlegend drug, brand
2 name drug, or generic drug. "Covered drug" does not include:

3 (1) a dietary supplement as defined by 21 U.S.C. 321
4 (ff);

5 (2) drugs that are defined as Schedule I controlled
6 substances under the Illinois Controlled Substances Act;

7 (3) personal care products, including, but not limited
8 to, cosmetics, shampoos, sunscreens, lip balms,
9 toothpastes, and antiperspirants, that are regulated as
10 both cosmetics and nonprescription drugs under the federal
11 Food, Drug, and Cosmetic Act, 21 U.S.C. 301.

12 (4) drugs for which manufacturers provide a
13 pharmaceutical product stewardship or drug take-back
14 program as part of a federal managed risk evaluation and
15 mitigation strategy under 21 U.S.C. 355-1;

16 (5) biological drug products, as defined by 42 U.S.C.
17 262(i)(1);

18 (6) drugs that are administered in a clinical setting;

19 (7) emptied injector products or emptied medical
20 devices and their component parts or accessories;

21 (8) needles or sharps;

22 (9) pet pesticide products contained in pet collars,
23 powders, shampoos, topical applications, or other forms;
24 or

25 (10) dialysate drugs or other saline solutions
26 required to perform kidney dialysis.

1 "Covered manufacturer" means a manufacturer, distributor,
2 or licensed wholesale drug distributor, as defined in the
3 Wholesale Drug Distribution Licensing Act, of a covered drug
4 that is sold or offered for sale in Illinois. "Covered
5 manufacturer" does not include:

6 (1) a private label distributor of a covered drug, or
7 a pharmacy that sells a covered drug under the pharmacy's
8 store label, if the manufacturer of the covered drug is
9 identified under Section 20;

10 (2) a pharmacy chain that is licensed as a wholesale
11 drug distributor under the Wholesale Drug Distribution
12 Licensing Act, if it engages in intracompany transfers of
13 covered drugs between any division, affiliate, subsidiary,
14 parent, or other entity under complete common ownership or
15 control, or if the manufacturer of the covered drug
16 distributed at wholesale is identified under Section 20;

17 (3) a repackager of a covered drug, if the
18 manufacturer of the drug is identified under Section 20,
19 or if the repackager is a pharmacy chain that engages in
20 intracompany transfers of the covered drug between any
21 division, affiliate, subsidiary, parent, or other entity
22 under complete common ownership or control; or

23 (4) a health care corporation exempt from taxation
24 under Section 501(c)(3) of the federal Internal Revenue
25 Code of 1986 that repackages covered drugs solely for the
26 purpose of supplying the drugs to facilities or pharmacies

1 operated by the corporation or an affiliate of the
2 corporation, if the manufacturer of the drug is identified
3 under Section 20.

4 "Drug" means an article:

5 (1) recognized in the official United States
6 Pharmacopoeia, National Formulary, Homeopathic
7 Pharmacopoeia of the United States, or any supplement to
8 any of those sources;

9 (2) intended for use in the diagnosis, cure,
10 mitigation, treatment or prevention of disease in human
11 beings or animals;

12 (3) other than food and that is intended to affect the
13 structure or any function of the body of human beings or
14 animals; or

15 (4) intended for use as a component of any article
16 specified in paragraph (1), (2) or (3), but not devices or
17 their components, parts or accessories.

18 "Drug take-back program" means a program implemented under
19 this Act by a manufacturer program operator for the
20 collection, transportation, and disposal of covered drugs by
21 consumers.

22 "Generic drug" means a drug that is chemically identical
23 or bioequivalent to a brand name drug in dosage, form, safety,
24 strength, route of administration, quality, performance
25 characteristics, and intended use. The inactive ingredients in
26 a generic drug need not be identical to the inactive

1 ingredients in the chemically identical or bioequivalent brand
2 name drug.

3 "Legend drug" means a drug limited by the federal Food,
4 Drug, and Cosmetic Act to being dispensed by or upon a medical
5 practitioner's prescription because the drug is:

6 (1) habit forming;

7 (2) toxic or having potential for harm; or

8 (3) limited by the new drug application for the drug
9 to use only under a medical practitioner's supervision.

10 "Manufacturer program operator" means a covered
11 manufacturer, a group of covered manufacturers, or an entity
12 acting on behalf of a covered manufacturer or group of covered
13 manufacturers, that implements a drug take-back program.

14 "Medical practitioner" means any person licensed to
15 practice medicine in all its branches in the State.

16 "Nonlegend drug" means a drug that does not require
17 dispensing by prescription and which is not restricted to use
18 by practitioners only.

19 "Person" means any individual, partnership,
20 co-partnership, firm, company, limited liability company,
21 corporation, association, joint stock company, trust, estate,
22 political subdivision, State agency, or any other legal
23 entity, or their legal representative, agent, or assign.

24 "Pharmacy" has the meaning provided in Section 3 of the
25 Pharmacy Practice Act.

26 "Prescription drug" means a drug that is required under

1 State or federal law to be dispensed with a prescription or
2 that is restricted to use by medical practitioners only.

3 "Proprietary information" means information that is all
4 of the following:

5 (1) submitted under this Act;

6 (2) a trade secret or commercial or financial
7 information that is privileged or confidential and is
8 identified as such by the person providing the
9 information; and

10 (3) not required to be disclosed under any other law
11 or any regulation affecting a covered product, covered
12 manufacturer, or pharmacy.

13 Section 15. Participation in a drug take-back program.
14 Each covered manufacturer must, no later than July 1, 2022 or 6
15 months after becoming a covered manufacturer, whichever is
16 later, participate in an approved drug take-back program or
17 have established and implemented a drug take-back program that
18 complies with the requirements of this Act. A covered
19 manufacturer must establish, fund, and implement a drug
20 take-back program independently or as part of a group of
21 covered manufacturers.

22 Section 20. Identification of covered manufacturers.

23 (a) No later than April 1, 2022, each pharmacy, private
24 label distributor, and repackager that sells or offers for

1 sale in Illinois, under its own label, a covered drug must
2 provide written notification to the Agency identifying the
3 covered manufacturer from which the covered drug is obtained.

4 (b) All covered manufacturers of covered drugs sold or
5 offered for sale in Illinois must register with the Agency and
6 pay to the Agency the annual registration fee set forth under
7 Section 60.

8 Section 25. Drug take-back program requirements.

9 (a) At least 120 days prior to submitting a proposal under
10 Section 35, a manufacturer program operator must notify
11 potential authorized collectors of the opportunity to serve as
12 an authorized collector for the proposed drug take-back
13 program. No later than 30 days after a potential authorized
14 collector expresses interest in participating in a proposed
15 program, the manufacturer program operator must commence good
16 faith negotiations with the potential authorized collector
17 regarding the collector's participation in the program.

18 (b) A person may serve as an authorized collector for a
19 drug take-back program voluntarily or in exchange for
20 compensation. Nothing in this Act requires any person to serve
21 as an authorized collector for a drug take-back program.

22 (c) A pharmacy shall not be required to participate in a
23 drug take-back program.

24 (d) A drug take-back program must include as a collector
25 any entity that (i) is an authorized collector and (ii) offers

1 to participate in the program. The manufacturer program
2 operator must include the entity in the program as a collector
3 no later than 90 days after receiving a written offer to
4 participate.

5 (e) A drug take-back program must pay for all
6 administrative and operational costs of the drug take-back
7 program, as outlined in subsection (a) of Section 55.

8 (f) An authorized collector operating a drug take-back
9 program collection site must accept all covered drugs from
10 consumers during the hours that the location used as a
11 collection site is normally open for business to the public.

12 (g) A drug take-back program collection site must collect
13 covered drugs and store them in compliance with State and
14 federal law, including United States Drug Enforcement
15 Administration regulations. The manufacturer program operator
16 must provide for transportation and disposal of collected
17 covered drugs in a manner that ensures each collection site is
18 serviced as often as necessary to avoid reaching capacity and
19 that collected covered drugs are transported to final disposal
20 in a manner consistent with State and federal law, including a
21 process for additional prompt collection service upon
22 notification from the collection site. Covered drugs shall be
23 disposed of at a permitted hazardous waste facility that meets
24 the requirements under 40 CFR 264 and 40 CFR 265 or a permitted
25 municipal waste incinerator that meets the requirements under
26 40 CFR 50 and 40 CFR 62.

1 (h) Authorized collectors must comply with all State and
2 federal laws and regulations governing the collection,
3 storage, and disposal of covered drugs, including United
4 States Drug Enforcement Administration regulations.

5 (i) A drug take-back program's collection system must be
6 on an ongoing, year-round basis and must provide access for
7 residents across the State.

8 (j) A drug take-back program shall provide, in every
9 county with a potential authorized collector, one collection
10 site and a minimum of at least one additional collection site
11 for every 10,000 county residents at each location of the
12 potential authorized collector, provided that there are enough
13 authorized collectors offering to participate in the drug
14 take-back program.

15 All authorized collection sites that offer to participate
16 in a drug take-back program or that offer their own drug
17 take-back program shall be counted towards meeting the minimum
18 number of collection sites within a drug take-back program.

19 (k) Each manufacturer program operator shall provide a
20 plan to the Agency that states the number and locations of
21 mail-back distribution locations or the frequency and
22 locations of periodic collection events for each county in the
23 State. The manufacturer program operator shall consult with
24 each county authority identified in the written notice prior
25 to preparing the plan to determine the role that mail-back
26 distribution locations or periodic collection events will have

1 in the drug take-back program.

2 The Agency shall approve the plan if the number and
3 locations of mail-back distribution locations or the frequency
4 and locations of periodic collection events provide convenient
5 service.

6 The requirement to hold periodic collection events shall
7 be deemed to be satisfied if a manufacturer program operator
8 makes reasonable efforts to arrange periodic collection events
9 but they cannot be scheduled due to lack of law enforcement
10 availability.

11 A manufacturer program operator must permit an ultimate
12 user who is a homeless, homebound, or disabled individual to
13 request prepaid, preaddressed mailing envelopes. A
14 manufacturer program operator shall accept the request through
15 a website and toll-free telephone number that it must maintain
16 to comply with the requests.

17 Section 30. Manufacturer program operator requirements. A
18 manufacturer program operator shall:

19 (1) Adopt policies and procedures to be followed by
20 persons handling covered drugs collected under the program
21 to ensure compliance with State and federal laws, rules,
22 and regulations, including regulations adopted by the
23 United States Drug Enforcement Administration.

24 (2) Ensure the security of patient information on drug
25 packaging during collection, transportation, recycling,

1 and disposal.

2 (3) Promote the program by providing consumers,
3 pharmacies, and other entities with educational and
4 informational materials as required under Section 45.

5 (4) Consider:

6 (A) the use of existing providers of
7 pharmaceutical waste transportation and disposal
8 services;

9 (B) separation of covered drugs from packaging to
10 reduce transportation and disposal costs; and

11 (C) recycling of drug packaging.

12 Section 35. Drug take-back program approval.

13 (a) By July 1, 2022, each manufacturer program operator
14 must submit to the Agency for review and approval a proposal
15 for the establishment and implementation of a drug take-back
16 program. If the Agency receives more than one proposal for a
17 drug take-back program, the Agency shall have the authority to
18 ensure the proposals are coordinated to achieve an effective
19 and efficient statewide program.

20 (b) The Agency shall approve a proposed program if the
21 manufacturer program operator pays the program operator fee
22 established under Section 60, the program fulfills the
23 requirements under Section 25, and the manufacturer program
24 operator submits the following information on forms prescribed
25 by the Agency:

1 (1) The identity and contact information for the
2 manufacturer program operator and each participating
3 covered manufacturer.

4 (2) The identity and contact information for the
5 authorized collectors contracting with a manufacturer
6 program operator under a drug take-back program.

7 (3) The identity of transporters and waste disposal
8 facilities that the program will use to transport and
9 dispose of collected covered drugs.

10 (4) The identity of all potential authorized
11 collectors that were notified of the opportunity to serve
12 as an authorized collector, including how they were
13 notified.

14 (c) The Agency shall either approve or reject the proposal
15 in writing to the manufacturer program operator. If the Agency
16 rejects the proposal, it shall provide the reason for
17 rejection.

18 (d) No later than 90 days after receipt of a notice of
19 rejection under subsection (c) of this Section, the
20 manufacturer program operator shall submit a revised proposal
21 to the Agency. Within 90 days of receipt of a revised proposal
22 the Agency shall either approve or reject the revised proposal
23 in writing to the manufacturer program operator.

24 (e) A manufacturer program operator must initiate
25 operation of a drug take-back program meeting the requirements
26 under Section 25 no later than December 1, 2022.

1 Section 40. Proposed changes or modifications to the
2 approved manufacturer drug take-back program. A manufacturer
3 program operator shall maintain records for 5 years of any
4 proposed changes to an approved drug take-back program. These
5 include, but are not limited to, changes in:

6 (1) participating covered manufacturers;

7 (2) collection methods;

8 (3) collection site locations; or

9 (4) contact information for the program operator or
10 collection sites.

11 Section 45. Drug take-back program promotion. Each drug
12 take-back program must include a system of promotion,
13 education, and public outreach about the proper collection and
14 management of covered drugs. If there is more than one drug
15 take-back program operated by more than one manufacturer
16 program operator, the requirements of this Section shall be
17 implemented using a single toll-free number and website and
18 similar education, outreach, and promotional materials. This
19 may include, but is not limited to, signage, written materials
20 to be provided at the time of purchase or delivery of covered
21 drugs, and advertising or other promotional materials. At a
22 minimum, each program must do the following:

23 (1) Promote the proper collection and management of
24 covered drugs by residents before disposal through a drug

1 take-back program.

2 (2) Discourage residents from disposing of covered
3 drugs in household waste, sewers, or septic systems.

4 (3) Promote the use of the drug take-back program so
5 that where and how to return covered drugs is readily
6 understandable to residents.

7 (4) Maintain a toll-free telephone number and web site
8 publicizing collection options and collection sites, and
9 discouraging improper disposal practices for covered
10 drugs, such as disposal in household waste, sewers, or
11 septic systems.

12 (5) Prepare and distribute the educational and
13 outreach materials to program collection sites for
14 dissemination to consumers. The materials must use plain
15 language and explanatory images to make collection
16 services and discouraged disposal practices readily
17 understandable to all residents, including residents with
18 limited English proficiency.

19 (6) Promotional materials prepared and distributed in
20 conjunction with an approved drug take-back program under
21 this Section may not be used to promote in-home disposal
22 products of any kind, including, but not limited to,
23 in-home disposal products of authorized collectors
24 participating directly in a drug take-back program.

25 Section 50. Annual program report.

1 (a) By July 1st 2023, and each July 1st thereafter, a
2 manufacturer program operator must submit to the Agency a
3 report describing implementation of the drug take-back program
4 during the previous calendar year. The report must include:

5 (1) a list of the covered manufacturers participating
6 in the drug take-back program during the prior year;

7 (2) the total amount, by weight, of covered drugs
8 collected and the amount, by weight, from each collection
9 method used during the prior years, reported by county;

10 (3) the total amount, by weight, of covered drugs
11 collected from each collection site during the prior year;

12 (4) the following details regarding the program's
13 collection system:

14 (A) a list of collection sites with addresses;

15 (B) collection sites where mailers were made
16 available to the public;

17 (C) dates and locations of collection events held;

18 and

19 (D) the transporters and disposal facility or
20 facilities used to dispose of the covered drugs
21 collected; and

22 (5) a description of the public education, outreach,
23 and evaluation activities implemented;

24 (6) a description of how collected packaging was
25 recycled to the extent feasible; and

26 (7) an evaluation of the program based on the

1 short-term and long-term goals established by the
2 manufacturer program operator in accordance with paragraph
3 (4) of Section 30.

4 Section 55. Manufacturer drug take-back program funding.

5 (a) A covered manufacturer or group of covered
6 manufacturers must pay all administrative and operational
7 costs associated with establishing and implementing the drug
8 take-back program in which it participates. Such
9 administrative and operational costs include, but are not
10 limited to:

11 (1) collection and transportation supplies for each
12 collection site;

13 (2) purchase of collection receptacles for each
14 collection site;

15 (3) ongoing maintenance or replacement of collection
16 receptacles when requested by authorized collectors;

17 (4) costs related to prepaid, preaddressed mail;

18 (5) compensation of authorized collectors, if
19 applicable;

20 (6) operation of periodic collection events,
21 including, but not limited to, the cost of law enforcement
22 staff time;

23 (7) transportation of all collected covered drugs to
24 final disposal;

25 (8) proper disposal of all collected covered drugs in

1 compliance with State and federal laws, rules, and
2 regulations; and

3 (9) program promotion and outreach.

4 (b) A manufacturer program operator may allocate
5 responsibility to covered manufacturers participating in the
6 drug take-back program for the administration and operational
7 costs of the programs identified under this Section. During a
8 program year, as part of a manufacturer drug take-back program
9 proposal submitted pursuant to Section 35, the manufacturer
10 program operator shall identify the allocation methodology for
11 the Agency's review and approval.

12 (c) If a manufacturer program operator does not identify
13 and submit an allocation methodology in its proposal submitted
14 pursuant to subsection (b), the Agency may set the appropriate
15 fees each program year to fund the administration and
16 operational costs of the manufacturer drug take-back program.

17 (d) A manufacturer program operator, covered manufacturer,
18 authorized collector, or other person may not charge:

19 (1) a specific point-of-sale fee to consumers to
20 recoup the costs of a drug take-back program;

21 (2) a specific point-of-collection fee at the time
22 covered drugs are collected from a person; or

23 (3) an increase in the cost of covered drugs to recoup
24 the costs of a drug take-back program.

25 (e) A manufacturer program operator or covered
26 manufacturer shall not charge any fee to an authorized

1 collector or authorized collection site.

2 Section 60. Registration fee.

3 (a) By April 1, 2022, and by April 1 of each year
4 thereafter, each covered manufacturer and manufacturer program
5 operator shall submit to the Agency a \$5,000 registration fee.

6 (b) All fees collected under this Section must be
7 deposited in the Solid Waste Management Fund and used by the
8 Agency to administer and enforce this Act.

9 Section 65. Rules; enforcement; penalties.

10 (a) The Agency may adopt any rules it deems necessary to
11 implement and administer this Act.

12 (b) Except as otherwise provided in this Act, any person
13 who violates any provision of this Act is liable for a civil
14 penalty of \$7,000 per violation per day, provided that the
15 penalty for failure to register or pay a fee under this Act
16 shall be double the applicable registration fee.

17 (c) The penalties provided for in this Section may be
18 recovered in a civil action brought in the name of the People
19 of the State of Illinois by the State's Attorney of the county
20 in which the violation occurred or by the Attorney General.
21 Any penalties collected under this Section in an action in
22 which the Attorney General has prevailed shall be deposited in
23 the Environmental Protection Trust Fund, to be used in
24 accordance with the provisions of this Act.

1 (d) The Attorney General or the State's Attorney of a
2 county in which a violation occurs may institute a civil
3 action for an injunction, prohibitory or mandatory, to
4 restrain violations of this Act or to require such actions as
5 may be necessary to address violations of this Act.

6 (e) The Agency may impose a civil penalty for a violation
7 of this Act of \$7,000 per violation per day, plus any hearing
8 costs incurred by the Agency. Such penalties shall be made
9 payable to the Environmental Protection Trust Fund to be used
10 in accordance with this Act.

11 (f) The penalties and injunctions provided in this Act are
12 in addition to any penalties, injunctions, or other relief
13 provided under any other law. Nothing in this Act bars a cause
14 of action by the State for any other penalty, injunction, or
15 other relief provided by any other law.

16 (g) Any person who knowingly makes a false, fictitious, or
17 fraudulent material statement, orally or in writing, to the
18 Agency, related to or required by this Act or any rule adopted
19 under this Act commits a Class 4 felony, and each such
20 statement or writing shall be considered a separate Class 4
21 felony. A person who, after being convicted under this
22 subsection (g), violates this subsection (g) a second or
23 subsequent time, commits a Class 3 felony.

24 Section 70. Antitrust immunity. The activities authorized
25 by this Act require collaboration among covered manufacturers

1 and among authorized collectors. These activities will enable
2 safe and secure collection and disposal of covered drugs in
3 Illinois and are therefore in the best interest of the public.
4 The benefits of collaboration, together with active State
5 supervision, outweigh potential adverse impacts. Therefore,
6 the General Assembly intends to exempt from State antitrust
7 laws, and provide immunity through the state action doctrine
8 from federal antitrust laws, activities that are undertaken
9 pursuant to this Act that might otherwise be constrained by
10 such laws. The General Assembly does not intend and does not
11 authorize any person or entity to engage in activities not
12 provided for by this Act, and the General Assembly neither
13 exempts nor provides immunity for such activities.

14 Section 75. Public disclosure. The Agency shall only use
15 and disclose proprietary information submitted to the Agency
16 under this Act in summary or aggregated form that does not
17 directly or indirectly identify financial, production, or
18 sales data of an individual covered manufacturer, authorized
19 collector, or pharmacy.

20 Section 90. Home rule. A home rule municipality may not
21 regulate drug take-back programs in a manner inconsistent with
22 the regulation by the State of drug take-back programs under
23 this Act. This Section is a limitation under subsection (i) of
24 Section 6 of Article VII of the Illinois Constitution on the

1 concurrent exercise by home rule units of powers and functions
2 exercised by the State.

3 Section 95. The Freedom of Information Act is amended by
4 changing Section 7 as follows:

5 (5 ILCS 140/7) (from Ch. 116, par. 207)

6 Sec. 7. Exemptions.

7 (1) When a request is made to inspect or copy a public
8 record that contains information that is exempt from
9 disclosure under this Section, but also contains information
10 that is not exempt from disclosure, the public body may elect
11 to redact the information that is exempt. The public body
12 shall make the remaining information available for inspection
13 and copying. Subject to this requirement, the following shall
14 be exempt from inspection and copying:

15 (a) Information specifically prohibited from
16 disclosure by federal or State law or rules and
17 regulations implementing federal or State law.

18 (b) Private information, unless disclosure is required
19 by another provision of this Act, a State or federal law or
20 a court order.

21 (b-5) Files, documents, and other data or databases
22 maintained by one or more law enforcement agencies and
23 specifically designed to provide information to one or
24 more law enforcement agencies regarding the physical or

1 mental status of one or more individual subjects.

2 (c) Personal information contained within public
3 records, the disclosure of which would constitute a
4 clearly unwarranted invasion of personal privacy, unless
5 the disclosure is consented to in writing by the
6 individual subjects of the information. "Unwarranted
7 invasion of personal privacy" means the disclosure of
8 information that is highly personal or objectionable to a
9 reasonable person and in which the subject's right to
10 privacy outweighs any legitimate public interest in
11 obtaining the information. The disclosure of information
12 that bears on the public duties of public employees and
13 officials shall not be considered an invasion of personal
14 privacy.

15 (d) Records in the possession of any public body
16 created in the course of administrative enforcement
17 proceedings, and any law enforcement or correctional
18 agency for law enforcement purposes, but only to the
19 extent that disclosure would:

20 (i) interfere with pending or actually and
21 reasonably contemplated law enforcement proceedings
22 conducted by any law enforcement or correctional
23 agency that is the recipient of the request;

24 (ii) interfere with active administrative
25 enforcement proceedings conducted by the public body
26 that is the recipient of the request;

1 (iii) create a substantial likelihood that a
2 person will be deprived of a fair trial or an impartial
3 hearing;

4 (iv) unavoidably disclose the identity of a
5 confidential source, confidential information
6 furnished only by the confidential source, or persons
7 who file complaints with or provide information to
8 administrative, investigative, law enforcement, or
9 penal agencies; except that the identities of
10 witnesses to traffic accidents, traffic accident
11 reports, and rescue reports shall be provided by
12 agencies of local government, except when disclosure
13 would interfere with an active criminal investigation
14 conducted by the agency that is the recipient of the
15 request;

16 (v) disclose unique or specialized investigative
17 techniques other than those generally used and known
18 or disclose internal documents of correctional
19 agencies related to detection, observation or
20 investigation of incidents of crime or misconduct, and
21 disclosure would result in demonstrable harm to the
22 agency or public body that is the recipient of the
23 request;

24 (vi) endanger the life or physical safety of law
25 enforcement personnel or any other person; or

26 (vii) obstruct an ongoing criminal investigation

1 by the agency that is the recipient of the request.

2 (d-5) A law enforcement record created for law
3 enforcement purposes and contained in a shared electronic
4 record management system if the law enforcement agency
5 that is the recipient of the request did not create the
6 record, did not participate in or have a role in any of the
7 events which are the subject of the record, and only has
8 access to the record through the shared electronic record
9 management system.

10 (e) Records that relate to or affect the security of
11 correctional institutions and detention facilities.

12 (e-5) Records requested by persons committed to the
13 Department of Corrections, Department of Human Services
14 Division of Mental Health, or a county jail if those
15 materials are available in the library of the correctional
16 institution or facility or jail where the inmate is
17 confined.

18 (e-6) Records requested by persons committed to the
19 Department of Corrections, Department of Human Services
20 Division of Mental Health, or a county jail if those
21 materials include records from staff members' personnel
22 files, staff rosters, or other staffing assignment
23 information.

24 (e-7) Records requested by persons committed to the
25 Department of Corrections or Department of Human Services
26 Division of Mental Health if those materials are available

1 through an administrative request to the Department of
2 Corrections or Department of Human Services Division of
3 Mental Health.

4 (e-8) Records requested by a person committed to the
5 Department of Corrections, Department of Human Services
6 Division of Mental Health, or a county jail, the
7 disclosure of which would result in the risk of harm to any
8 person or the risk of an escape from a jail or correctional
9 institution or facility.

10 (e-9) Records requested by a person in a county jail
11 or committed to the Department of Corrections or
12 Department of Human Services Division of Mental Health,
13 containing personal information pertaining to the person's
14 victim or the victim's family, including, but not limited
15 to, a victim's home address, home telephone number, work
16 or school address, work telephone number, social security
17 number, or any other identifying information, except as
18 may be relevant to a requester's current or potential case
19 or claim.

20 (e-10) Law enforcement records of other persons
21 requested by a person committed to the Department of
22 Corrections, Department of Human Services Division of
23 Mental Health, or a county jail, including, but not
24 limited to, arrest and booking records, mug shots, and
25 crime scene photographs, except as these records may be
26 relevant to the requester's current or potential case or

1 claim.

2 (f) Preliminary drafts, notes, recommendations,
3 memoranda and other records in which opinions are
4 expressed, or policies or actions are formulated, except
5 that a specific record or relevant portion of a record
6 shall not be exempt when the record is publicly cited and
7 identified by the head of the public body. The exemption
8 provided in this paragraph (f) extends to all those
9 records of officers and agencies of the General Assembly
10 that pertain to the preparation of legislative documents.

11 (g) Trade secrets and commercial or financial
12 information obtained from a person or business where the
13 trade secrets or commercial or financial information are
14 furnished under a claim that they are proprietary,
15 privileged, or confidential, and that disclosure of the
16 trade secrets or commercial or financial information would
17 cause competitive harm to the person or business, and only
18 insofar as the claim directly applies to the records
19 requested.

20 The information included under this exemption includes
21 all trade secrets and commercial or financial information
22 obtained by a public body, including a public pension
23 fund, from a private equity fund or a privately held
24 company within the investment portfolio of a private
25 equity fund as a result of either investing or evaluating
26 a potential investment of public funds in a private equity

1 fund. The exemption contained in this item does not apply
2 to the aggregate financial performance information of a
3 private equity fund, nor to the identity of the fund's
4 managers or general partners. The exemption contained in
5 this item does not apply to the identity of a privately
6 held company within the investment portfolio of a private
7 equity fund, unless the disclosure of the identity of a
8 privately held company may cause competitive harm.

9 Nothing contained in this paragraph (g) shall be
10 construed to prevent a person or business from consenting
11 to disclosure.

12 (h) Proposals and bids for any contract, grant, or
13 agreement, including information which if it were
14 disclosed would frustrate procurement or give an advantage
15 to any person proposing to enter into a contractor
16 agreement with the body, until an award or final selection
17 is made. Information prepared by or for the body in
18 preparation of a bid solicitation shall be exempt until an
19 award or final selection is made.

20 (i) Valuable formulae, computer geographic systems,
21 designs, drawings and research data obtained or produced
22 by any public body when disclosure could reasonably be
23 expected to produce private gain or public loss. The
24 exemption for "computer geographic systems" provided in
25 this paragraph (i) does not extend to requests made by
26 news media as defined in Section 2 of this Act when the

1 requested information is not otherwise exempt and the only
2 purpose of the request is to access and disseminate
3 information regarding the health, safety, welfare, or
4 legal rights of the general public.

5 (j) The following information pertaining to
6 educational matters:

7 (i) test questions, scoring keys and other
8 examination data used to administer an academic
9 examination;

10 (ii) information received by a primary or
11 secondary school, college, or university under its
12 procedures for the evaluation of faculty members by
13 their academic peers;

14 (iii) information concerning a school or
15 university's adjudication of student disciplinary
16 cases, but only to the extent that disclosure would
17 unavoidably reveal the identity of the student; and

18 (iv) course materials or research materials used
19 by faculty members.

20 (k) Architects' plans, engineers' technical
21 submissions, and other construction related technical
22 documents for projects not constructed or developed in
23 whole or in part with public funds and the same for
24 projects constructed or developed with public funds,
25 including, but not limited to, power generating and
26 distribution stations and other transmission and

1 distribution facilities, water treatment facilities,
2 airport facilities, sport stadiums, convention centers,
3 and all government owned, operated, or occupied buildings,
4 but only to the extent that disclosure would compromise
5 security.

6 (l) Minutes of meetings of public bodies closed to the
7 public as provided in the Open Meetings Act until the
8 public body makes the minutes available to the public
9 under Section 2.06 of the Open Meetings Act.

10 (m) Communications between a public body and an
11 attorney or auditor representing the public body that
12 would not be subject to discovery in litigation, and
13 materials prepared or compiled by or for a public body in
14 anticipation of a criminal, civil, or administrative
15 proceeding upon the request of an attorney advising the
16 public body, and materials prepared or compiled with
17 respect to internal audits of public bodies.

18 (n) Records relating to a public body's adjudication
19 of employee grievances or disciplinary cases; however,
20 this exemption shall not extend to the final outcome of
21 cases in which discipline is imposed.

22 (o) Administrative or technical information associated
23 with automated data processing operations, including, but
24 not limited to, software, operating protocols, computer
25 program abstracts, file layouts, source listings, object
26 modules, load modules, user guides, documentation

1 pertaining to all logical and physical design of
2 computerized systems, employee manuals, and any other
3 information that, if disclosed, would jeopardize the
4 security of the system or its data or the security of
5 materials exempt under this Section.

6 (p) Records relating to collective negotiating matters
7 between public bodies and their employees or
8 representatives, except that any final contract or
9 agreement shall be subject to inspection and copying.

10 (q) Test questions, scoring keys, and other
11 examination data used to determine the qualifications of
12 an applicant for a license or employment.

13 (r) The records, documents, and information relating
14 to real estate purchase negotiations until those
15 negotiations have been completed or otherwise terminated.
16 With regard to a parcel involved in a pending or actually
17 and reasonably contemplated eminent domain proceeding
18 under the Eminent Domain Act, records, documents, and
19 information relating to that parcel shall be exempt except
20 as may be allowed under discovery rules adopted by the
21 Illinois Supreme Court. The records, documents, and
22 information relating to a real estate sale shall be exempt
23 until a sale is consummated.

24 (s) Any and all proprietary information and records
25 related to the operation of an intergovernmental risk
26 management association or self-insurance pool or jointly

1 self-administered health and accident cooperative or pool.
2 Insurance or self insurance (including any
3 intergovernmental risk management association or self
4 insurance pool) claims, loss or risk management
5 information, records, data, advice or communications.

6 (t) Information contained in or related to
7 examination, operating, or condition reports prepared by,
8 on behalf of, or for the use of a public body responsible
9 for the regulation or supervision of financial
10 institutions, insurance companies, or pharmacy benefit
11 managers, unless disclosure is otherwise required by State
12 law.

13 (u) Information that would disclose or might lead to
14 the disclosure of secret or confidential information,
15 codes, algorithms, programs, or private keys intended to
16 be used to create electronic or digital signatures under
17 the Electronic Commerce Security Act.

18 (v) Vulnerability assessments, security measures, and
19 response policies or plans that are designed to identify,
20 prevent, or respond to potential attacks upon a
21 community's population or systems, facilities, or
22 installations, the destruction or contamination of which
23 would constitute a clear and present danger to the health
24 or safety of the community, but only to the extent that
25 disclosure could reasonably be expected to jeopardize the
26 effectiveness of the measures or the safety of the

1 personnel who implement them or the public. Information
2 exempt under this item may include such things as details
3 pertaining to the mobilization or deployment of personnel
4 or equipment, to the operation of communication systems or
5 protocols, or to tactical operations.

6 (w) (Blank).

7 (x) Maps and other records regarding the location or
8 security of generation, transmission, distribution,
9 storage, gathering, treatment, or switching facilities
10 owned by a utility, by a power generator, or by the
11 Illinois Power Agency.

12 (y) Information contained in or related to proposals,
13 bids, or negotiations related to electric power
14 procurement under Section 1-75 of the Illinois Power
15 Agency Act and Section 16-111.5 of the Public Utilities
16 Act that is determined to be confidential and proprietary
17 by the Illinois Power Agency or by the Illinois Commerce
18 Commission.

19 (z) Information about students exempted from
20 disclosure under Sections 10-20.38 or 34-18.29 of the
21 School Code, and information about undergraduate students
22 enrolled at an institution of higher education exempted
23 from disclosure under Section 25 of the Illinois Credit
24 Card Marketing Act of 2009.

25 (aa) Information the disclosure of which is exempted
26 under the Viatical Settlements Act of 2009.

1 (bb) Records and information provided to a mortality
2 review team and records maintained by a mortality review
3 team appointed under the Department of Juvenile Justice
4 Mortality Review Team Act.

5 (cc) Information regarding interments, entombments, or
6 inurnments of human remains that are submitted to the
7 Cemetery Oversight Database under the Cemetery Care Act or
8 the Cemetery Oversight Act, whichever is applicable.

9 (dd) Correspondence and records (i) that may not be
10 disclosed under Section 11-9 of the Illinois Public Aid
11 Code or (ii) that pertain to appeals under Section 11-8 of
12 the Illinois Public Aid Code.

13 (ee) The names, addresses, or other personal
14 information of persons who are minors and are also
15 participants and registrants in programs of park
16 districts, forest preserve districts, conservation
17 districts, recreation agencies, and special recreation
18 associations.

19 (ff) The names, addresses, or other personal
20 information of participants and registrants in programs of
21 park districts, forest preserve districts, conservation
22 districts, recreation agencies, and special recreation
23 associations where such programs are targeted primarily to
24 minors.

25 (gg) Confidential information described in Section
26 1-100 of the Illinois Independent Tax Tribunal Act of

1 2012.

2 (hh) The report submitted to the State Board of
3 Education by the School Security and Standards Task Force
4 under item (8) of subsection (d) of Section 2-3.160 of the
5 School Code and any information contained in that report.

6 (ii) Records requested by persons committed to or
7 detained by the Department of Human Services under the
8 Sexually Violent Persons Commitment Act or committed to
9 the Department of Corrections under the Sexually Dangerous
10 Persons Act if those materials: (i) are available in the
11 library of the facility where the individual is confined;
12 (ii) include records from staff members' personnel files,
13 staff rosters, or other staffing assignment information;
14 or (iii) are available through an administrative request
15 to the Department of Human Services or the Department of
16 Corrections.

17 (jj) Confidential information described in Section
18 5-535 of the Civil Administrative Code of Illinois.

19 (kk) The public body's credit card numbers, debit card
20 numbers, bank account numbers, Federal Employer
21 Identification Number, security code numbers, passwords,
22 and similar account information, the disclosure of which
23 could result in identity theft or impression or defrauding
24 of a governmental entity or a person.

25 (ll) ~~(kk)~~ Records concerning the work of the threat
26 assessment team of a school district.

1 (mm) Proprietary information submitted to the
2 Environmental Protection Agency under the Drug Take-Back
3 Act.

4 (1.5) Any information exempt from disclosure under the
5 Judicial Privacy Act shall be redacted from public records
6 prior to disclosure under this Act.

7 (2) A public record that is not in the possession of a
8 public body but is in the possession of a party with whom the
9 agency has contracted to perform a governmental function on
10 behalf of the public body, and that directly relates to the
11 governmental function and is not otherwise exempt under this
12 Act, shall be considered a public record of the public body,
13 for purposes of this Act.

14 (3) This Section does not authorize withholding of
15 information or limit the availability of records to the
16 public, except as stated in this Section or otherwise provided
17 in this Act.

18 (Source: P.A. 100-26, eff. 8-4-17; 100-201, eff. 8-18-17;
19 100-732, eff. 8-3-18; 101-434, eff. 1-1-20; 101-452, eff.
20 1-1-20; 101-455, eff. 8-23-19; revised 9-27-19.)

21 Section 999. Effective date. This Act takes effect upon
22 becoming law.