

# HB1857



## 102ND GENERAL ASSEMBLY

State of Illinois

2021 and 2022

HB1857

Introduced 2/17/2021, by Rep. Dagmara Avelar

### SYNOPSIS AS INTRODUCED:

35 ILCS 200/15-172

Amends the Property Tax Code. In the Senior Citizens Assessment Freeze Homestead Exemption provisions of the Code, provides that "household income" does not include wages paid to a member of the household who is a person with a disability. Effective immediately.

LRB102 03947 HLH 13963 b

FISCAL NOTE ACT  
MAY APPLY

HOUSING  
AFFORDABILITY  
IMPACT NOTE ACT  
MAY APPLY

A BILL FOR

1 AN ACT concerning revenue.

2 **Be it enacted by the People of the State of Illinois,**  
3 **represented in the General Assembly:**

4 Section 5. The Property Tax Code is amended by changing  
5 Section 15-172 as follows:

6 (35 ILCS 200/15-172)

7 Sec. 15-172. Senior Citizens Assessment Freeze Homestead  
8 Exemption.

9 (a) This Section may be cited as the Senior Citizens  
10 Assessment Freeze Homestead Exemption.

11 (b) As used in this Section:

12 "Applicant" means an individual who has filed an  
13 application under this Section.

14 "Base amount" means the base year equalized assessed value  
15 of the residence plus the first year's equalized assessed  
16 value of any added improvements which increased the assessed  
17 value of the residence after the base year.

18 "Base year" means the taxable year prior to the taxable  
19 year for which the applicant first qualifies and applies for  
20 the exemption provided that in the prior taxable year the  
21 property was improved with a permanent structure that was  
22 occupied as a residence by the applicant who was liable for  
23 paying real property taxes on the property and who was either

1 (i) an owner of record of the property or had legal or  
2 equitable interest in the property as evidenced by a written  
3 instrument or (ii) had a legal or equitable interest as a  
4 lessee in the parcel of property that was single family  
5 residence. If in any subsequent taxable year for which the  
6 applicant applies and qualifies for the exemption the  
7 equalized assessed value of the residence is less than the  
8 equalized assessed value in the existing base year (provided  
9 that such equalized assessed value is not based on an assessed  
10 value that results from a temporary irregularity in the  
11 property that reduces the assessed value for one or more  
12 taxable years), then that subsequent taxable year shall become  
13 the base year until a new base year is established under the  
14 terms of this paragraph. For taxable year 1999 only, the Chief  
15 County Assessment Officer shall review (i) all taxable years  
16 for which the applicant applied and qualified for the  
17 exemption and (ii) the existing base year. The assessment  
18 officer shall select as the new base year the year with the  
19 lowest equalized assessed value. An equalized assessed value  
20 that is based on an assessed value that results from a  
21 temporary irregularity in the property that reduces the  
22 assessed value for one or more taxable years shall not be  
23 considered the lowest equalized assessed value. The selected  
24 year shall be the base year for taxable year 1999 and  
25 thereafter until a new base year is established under the  
26 terms of this paragraph.

1 "Chief County Assessment Officer" means the County  
2 Assessor or Supervisor of Assessments of the county in which  
3 the property is located.

4 "Equalized assessed value" means the assessed value as  
5 equalized by the Illinois Department of Revenue.

6 "Household" means the applicant, the spouse of the  
7 applicant, and all persons using the residence of the  
8 applicant as their principal place of residence.

9 "Household income" means the combined income of the  
10 members of a household for the calendar year preceding the  
11 taxable year. Notwithstanding any other provision of law,  
12 "household income" does not include wages paid to a member of  
13 the household who is a person with a disability.

14 "Income" has the same meaning as provided in Section 3.07  
15 of the Senior Citizens and Persons with Disabilities Property  
16 Tax Relief Act, except that, beginning in assessment year  
17 2001, "income" does not include veteran's benefits.

18 "Internal Revenue Code of 1986" means the United States  
19 Internal Revenue Code of 1986 or any successor law or laws  
20 relating to federal income taxes in effect for the year  
21 preceding the taxable year.

22 "Life care facility that qualifies as a cooperative" means  
23 a facility as defined in Section 2 of the Life Care Facilities  
24 Act.

25 "Maximum income limitation" means:

26 (1) \$35,000 prior to taxable year 1999;

- 1 (2) \$40,000 in taxable years 1999 through 2003;
- 2 (3) \$45,000 in taxable years 2004 through 2005;
- 3 (4) \$50,000 in taxable years 2006 and 2007;
- 4 (5) \$55,000 in taxable years 2008 through 2016;
- 5 (6) for taxable year 2017, (i) \$65,000 for qualified  
6 property located in a county with 3,000,000 or more  
7 inhabitants and (ii) \$55,000 for qualified property  
8 located in a county with fewer than 3,000,000 inhabitants;  
9 and
- 10 (7) for taxable years 2018 and thereafter, \$65,000 for  
11 all qualified property.

12 "Person with a disability" means a person who suffers from  
13 a permanent physical or mental impairment resulting from  
14 disease, an injury, a functional disorder, or a congenital  
15 condition that renders the person incapable of adequately  
16 providing for his or her own health or personal care.

17 "Residence" means the principal dwelling place and  
18 appurtenant structures used for residential purposes in this  
19 State occupied on January 1 of the taxable year by a household  
20 and so much of the surrounding land, constituting the parcel  
21 upon which the dwelling place is situated, as is used for  
22 residential purposes. If the Chief County Assessment Officer  
23 has established a specific legal description for a portion of  
24 property constituting the residence, then that portion of  
25 property shall be deemed the residence for the purposes of  
26 this Section.

1 "Taxable year" means the calendar year during which ad  
2 valorem property taxes payable in the next succeeding year are  
3 levied.

4 (c) Beginning in taxable year 1994, a senior citizens  
5 assessment freeze homestead exemption is granted for real  
6 property that is improved with a permanent structure that is  
7 occupied as a residence by an applicant who (i) is 65 years of  
8 age or older during the taxable year, (ii) has a household  
9 income that does not exceed the maximum income limitation,  
10 (iii) is liable for paying real property taxes on the  
11 property, and (iv) is an owner of record of the property or has  
12 a legal or equitable interest in the property as evidenced by a  
13 written instrument. This homestead exemption shall also apply  
14 to a leasehold interest in a parcel of property improved with a  
15 permanent structure that is a single family residence that is  
16 occupied as a residence by a person who (i) is 65 years of age  
17 or older during the taxable year, (ii) has a household income  
18 that does not exceed the maximum income limitation, (iii) has  
19 a legal or equitable ownership interest in the property as  
20 lessee, and (iv) is liable for the payment of real property  
21 taxes on that property.

22 In counties of 3,000,000 or more inhabitants, the amount  
23 of the exemption for all taxable years is the equalized  
24 assessed value of the residence in the taxable year for which  
25 application is made minus the base amount. In all other  
26 counties, the amount of the exemption is as follows: (i)

1 through taxable year 2005 and for taxable year 2007 and  
2 thereafter, the amount of this exemption shall be the  
3 equalized assessed value of the residence in the taxable year  
4 for which application is made minus the base amount; and (ii)  
5 for taxable year 2006, the amount of the exemption is as  
6 follows:

7 (1) For an applicant who has a household income of  
8 \$45,000 or less, the amount of the exemption is the  
9 equalized assessed value of the residence in the taxable  
10 year for which application is made minus the base amount.

11 (2) For an applicant who has a household income  
12 exceeding \$45,000 but not exceeding \$46,250, the amount of  
13 the exemption is (i) the equalized assessed value of the  
14 residence in the taxable year for which application is  
15 made minus the base amount (ii) multiplied by 0.8.

16 (3) For an applicant who has a household income  
17 exceeding \$46,250 but not exceeding \$47,500, the amount of  
18 the exemption is (i) the equalized assessed value of the  
19 residence in the taxable year for which application is  
20 made minus the base amount (ii) multiplied by 0.6.

21 (4) For an applicant who has a household income  
22 exceeding \$47,500 but not exceeding \$48,750, the amount of  
23 the exemption is (i) the equalized assessed value of the  
24 residence in the taxable year for which application is  
25 made minus the base amount (ii) multiplied by 0.4.

26 (5) For an applicant who has a household income

1           exceeding \$48,750 but not exceeding \$50,000, the amount of  
2           the exemption is (i) the equalized assessed value of the  
3           residence in the taxable year for which application is  
4           made minus the base amount (ii) multiplied by 0.2.

5           When the applicant is a surviving spouse of an applicant  
6           for a prior year for the same residence for which an exemption  
7           under this Section has been granted, the base year and base  
8           amount for that residence are the same as for the applicant for  
9           the prior year.

10          Each year at the time the assessment books are certified  
11          to the County Clerk, the Board of Review or Board of Appeals  
12          shall give to the County Clerk a list of the assessed values of  
13          improvements on each parcel qualifying for this exemption that  
14          were added after the base year for this parcel and that  
15          increased the assessed value of the property.

16          In the case of land improved with an apartment building  
17          owned and operated as a cooperative or a building that is a  
18          life care facility that qualifies as a cooperative, the  
19          maximum reduction from the equalized assessed value of the  
20          property is limited to the sum of the reductions calculated  
21          for each unit occupied as a residence by a person or persons  
22          (i) 65 years of age or older, (ii) with a household income that  
23          does not exceed the maximum income limitation, (iii) who is  
24          liable, by contract with the owner or owners of record, for  
25          paying real property taxes on the property, and (iv) who is an  
26          owner of record of a legal or equitable interest in the



1 cooperative apartment building, other than a leasehold  
2 interest. In the instance of a cooperative where a homestead  
3 exemption has been granted under this Section, the cooperative  
4 association or its management firm shall credit the savings  
5 resulting from that exemption only to the apportioned tax  
6 liability of the owner who qualified for the exemption. Any  
7 person who willfully refuses to credit that savings to an  
8 owner who qualifies for the exemption is guilty of a Class B  
9 misdemeanor.

10 When a homestead exemption has been granted under this  
11 Section and an applicant then becomes a resident of a facility  
12 licensed under the Assisted Living and Shared Housing Act, the  
13 Nursing Home Care Act, the Specialized Mental Health  
14 Rehabilitation Act of 2013, the ID/DD Community Care Act, or  
15 the MC/DD Act, the exemption shall be granted in subsequent  
16 years so long as the residence (i) continues to be occupied by  
17 the qualified applicant's spouse or (ii) if remaining  
18 unoccupied, is still owned by the qualified applicant for the  
19 homestead exemption.

20 Beginning January 1, 1997, when an individual dies who  
21 would have qualified for an exemption under this Section, and  
22 the surviving spouse does not independently qualify for this  
23 exemption because of age, the exemption under this Section  
24 shall be granted to the surviving spouse for the taxable year  
25 preceding and the taxable year of the death, provided that,  
26 except for age, the surviving spouse meets all other

1 qualifications for the granting of this exemption for those  
2 years.

3 When married persons maintain separate residences, the  
4 exemption provided for in this Section may be claimed by only  
5 one of such persons and for only one residence.

6 For taxable year 1994 only, in counties having less than  
7 3,000,000 inhabitants, to receive the exemption, a person  
8 shall submit an application by February 15, 1995 to the Chief  
9 County Assessment Officer of the county in which the property  
10 is located. In counties having 3,000,000 or more inhabitants,  
11 for taxable year 1994 and all subsequent taxable years, to  
12 receive the exemption, a person may submit an application to  
13 the Chief County Assessment Officer of the county in which the  
14 property is located during such period as may be specified by  
15 the Chief County Assessment Officer. The Chief County  
16 Assessment Officer in counties of 3,000,000 or more  
17 inhabitants shall annually give notice of the application  
18 period by mail or by publication. In counties having less than  
19 3,000,000 inhabitants, beginning with taxable year 1995 and  
20 thereafter, to receive the exemption, a person shall submit an  
21 application by July 1 of each taxable year to the Chief County  
22 Assessment Officer of the county in which the property is  
23 located. A county may, by ordinance, establish a date for  
24 submission of applications that is different than July 1. The  
25 applicant shall submit with the application an affidavit of  
26 the applicant's total household income, age, marital status

1 (and if married the name and address of the applicant's  
2 spouse, if known), and principal dwelling place of members of  
3 the household on January 1 of the taxable year. The Department  
4 shall establish, by rule, a method for verifying the accuracy  
5 of affidavits filed by applicants under this Section, and the  
6 Chief County Assessment Officer may conduct audits of any  
7 taxpayer claiming an exemption under this Section to verify  
8 that the taxpayer is eligible to receive the exemption. Each  
9 application shall contain or be verified by a written  
10 declaration that it is made under the penalties of perjury. A  
11 taxpayer's signing a fraudulent application under this Act is  
12 perjury, as defined in Section 32-2 of the Criminal Code of  
13 2012. The applications shall be clearly marked as applications  
14 for the Senior Citizens Assessment Freeze Homestead Exemption  
15 and must contain a notice that any taxpayer who receives the  
16 exemption is subject to an audit by the Chief County  
17 Assessment Officer.

18 Notwithstanding any other provision to the contrary, in  
19 counties having fewer than 3,000,000 inhabitants, if an  
20 applicant fails to file the application required by this  
21 Section in a timely manner and this failure to file is due to a  
22 mental or physical condition sufficiently severe so as to  
23 render the applicant incapable of filing the application in a  
24 timely manner, the Chief County Assessment Officer may extend  
25 the filing deadline for a period of 30 days after the applicant  
26 regains the capability to file the application, but in no case

1 may the filing deadline be extended beyond 3 months of the  
2 original filing deadline. In order to receive the extension  
3 provided in this paragraph, the applicant shall provide the  
4 Chief County Assessment Officer with a signed statement from  
5 the applicant's physician, advanced practice registered nurse,  
6 or physician assistant stating the nature and extent of the  
7 condition, that, in the physician's, advanced practice  
8 registered nurse's, or physician assistant's opinion, the  
9 condition was so severe that it rendered the applicant  
10 incapable of filing the application in a timely manner, and  
11 the date on which the applicant regained the capability to  
12 file the application.

13 Beginning January 1, 1998, notwithstanding any other  
14 provision to the contrary, in counties having fewer than  
15 3,000,000 inhabitants, if an applicant fails to file the  
16 application required by this Section in a timely manner and  
17 this failure to file is due to a mental or physical condition  
18 sufficiently severe so as to render the applicant incapable of  
19 filing the application in a timely manner, the Chief County  
20 Assessment Officer may extend the filing deadline for a period  
21 of 3 months. In order to receive the extension provided in this  
22 paragraph, the applicant shall provide the Chief County  
23 Assessment Officer with a signed statement from the  
24 applicant's physician, advanced practice registered nurse, or  
25 physician assistant stating the nature and extent of the  
26 condition, and that, in the physician's, advanced practice

1 registered nurse's, or physician assistant's opinion, the  
2 condition was so severe that it rendered the applicant  
3 incapable of filing the application in a timely manner.

4 In counties having less than 3,000,000 inhabitants, if an  
5 applicant was denied an exemption in taxable year 1994 and the  
6 denial occurred due to an error on the part of an assessment  
7 official, or his or her agent or employee, then beginning in  
8 taxable year 1997 the applicant's base year, for purposes of  
9 determining the amount of the exemption, shall be 1993 rather  
10 than 1994. In addition, in taxable year 1997, the applicant's  
11 exemption shall also include an amount equal to (i) the amount  
12 of any exemption denied to the applicant in taxable year 1995  
13 as a result of using 1994, rather than 1993, as the base year,  
14 (ii) the amount of any exemption denied to the applicant in  
15 taxable year 1996 as a result of using 1994, rather than 1993,  
16 as the base year, and (iii) the amount of the exemption  
17 erroneously denied for taxable year 1994.

18 For purposes of this Section, a person who will be 65 years  
19 of age during the current taxable year shall be eligible to  
20 apply for the homestead exemption during that taxable year.  
21 Application shall be made during the application period in  
22 effect for the county of his or her residence.

23 The Chief County Assessment Officer may determine the  
24 eligibility of a life care facility that qualifies as a  
25 cooperative to receive the benefits provided by this Section  
26 by use of an affidavit, application, visual inspection,

1 questionnaire, or other reasonable method in order to insure  
2 that the tax savings resulting from the exemption are credited  
3 by the management firm to the apportioned tax liability of  
4 each qualifying resident. The Chief County Assessment Officer  
5 may request reasonable proof that the management firm has so  
6 credited that exemption.

7 Except as provided in this Section, all information  
8 received by the chief county assessment officer or the  
9 Department from applications filed under this Section, or from  
10 any investigation conducted under the provisions of this  
11 Section, shall be confidential, except for official purposes  
12 or pursuant to official procedures for collection of any State  
13 or local tax or enforcement of any civil or criminal penalty or  
14 sanction imposed by this Act or by any statute or ordinance  
15 imposing a State or local tax. Any person who divulges any such  
16 information in any manner, except in accordance with a proper  
17 judicial order, is guilty of a Class A misdemeanor.

18 Nothing contained in this Section shall prevent the  
19 Director or chief county assessment officer from publishing or  
20 making available reasonable statistics concerning the  
21 operation of the exemption contained in this Section in which  
22 the contents of claims are grouped into aggregates in such a  
23 way that information contained in any individual claim shall  
24 not be disclosed.

25 Notwithstanding any other provision of law, for taxable  
26 year 2017 and thereafter, in counties of 3,000,000 or more

1 inhabitants, the amount of the exemption shall be the greater  
2 of (i) the amount of the exemption otherwise calculated under  
3 this Section or (ii) \$2,000.

4 (c-5) Notwithstanding any other provision of law, each  
5 chief county assessment officer may approve this exemption for  
6 the 2020 taxable year, without application, for any property  
7 that was approved for this exemption for the 2019 taxable  
8 year, provided that:

9 (1) the county board has declared a local disaster as  
10 provided in the Illinois Emergency Management Agency Act  
11 related to the COVID-19 public health emergency;

12 (2) the owner of record of the property as of January  
13 1, 2020 is the same as the owner of record of the property  
14 as of January 1, 2019;

15 (3) the exemption for the 2019 taxable year has not  
16 been determined to be an erroneous exemption as defined by  
17 this Code; and

18 (4) the applicant for the 2019 taxable year has not  
19 asked for the exemption to be removed for the 2019 or 2020  
20 taxable years.

21 Nothing in this subsection shall preclude or impair the  
22 authority of a chief county assessment officer to conduct  
23 audits of any taxpayer claiming an exemption under this  
24 Section to verify that the taxpayer is eligible to receive the  
25 exemption as provided elsewhere in this Section.

26 (d) Each Chief County Assessment Officer shall annually

1 publish a notice of availability of the exemption provided  
2 under this Section. The notice shall be published at least 60  
3 days but no more than 75 days prior to the date on which the  
4 application must be submitted to the Chief County Assessment  
5 Officer of the county in which the property is located. The  
6 notice shall appear in a newspaper of general circulation in  
7 the county.

8 Notwithstanding Sections 6 and 8 of the State Mandates  
9 Act, no reimbursement by the State is required for the  
10 implementation of any mandate created by this Section.

11 (Source: P.A. 100-401, eff. 8-25-17; 100-513, eff. 1-1-18;  
12 100-863, eff. 8-14-18; 101-635, eff. 6-5-20.)

13 Section 99. Effective date. This Act takes effect upon  
14 becoming law.