102ND GENERAL ASSEMBLY

State of Illinois

2021 and 2022

HB2446

Introduced 2/19/2021, by Rep. C.D. Davidsmeyer

SYNOPSIS AS INTRODUCED:

10 ILCS 5/9-8.5

Amends the Election Code. Removes a provision that provides that the State Board of Elections shall adjust the amounts of the contribution limits for inflation.

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AN ACT concerning elections.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Election Code is amended by changing
Section 9-8.5 as follows:

6 (10 ILCS 5/9-8.5)

Sec. 9-8.5. Limitations on campaign contributions.

8 (a) It is unlawful for a political committee to accept9 contributions except as provided in this Section.

During an election cycle, a candidate political 10 (b) 11 committee may not accept contributions with an aggregate value over the following: (i) \$5,000 from any individual, (ii) 12 \$10,000 from any corporation, labor organization, or 13 14 association, or (iii) \$50,000 from a candidate political committee or political action committee. A candidate political 15 16 committee may accept contributions in any amount from a 17 political party committee except during an election cycle in which the candidate seeks nomination at a primary election. 18 19 During an election cycle in which the candidate seeks nomination at a primary election, a candidate political 20 21 committee may not accept contributions from political party 22 committees with an aggregate value over the following: (i) \$200,000 for a candidate political committee established to 23

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support a candidate seeking nomination to statewide office, 1 2 (ii) \$125,000 for a candidate political committee established 3 to support a candidate seeking nomination to the Senate, the Supreme Court or Appellate Court in the First Judicial 4 5 District, or an office elected by all voters in a county with 1,000,000 or more residents, (iii) \$75,000 for a candidate 6 7 political committee established to support a candidate seeking 8 nomination to the House of Representatives, the Supreme Court 9 or Appellate Court for a Judicial District other than the 10 First Judicial District, an office elected by all voters of a 11 county of fewer than 1,000,000 residents, and municipal and 12 county offices in Cook County other than those elected by all voters of Cook County, and (iv) \$50,000 for a candidate 13 14 political committee established to support the nomination of a 15 candidate to any other office. A candidate political committee established to elect a candidate to the General Assembly may 16 17 accept contributions from only one legislative caucus committee. A candidate political committee may not accept 18 contributions from a ballot initiative committee or from an 19 20 independent expenditure committee.

(c) During an election cycle, a political party committee may not accept contributions with an aggregate value over the following: (i) \$10,000 from any individual, (ii) \$20,000 from any corporation, labor organization, or association, or (iii) \$50,000 from a political action committee. A political party committee may accept contributions in any amount from another

political party committee or a candidate political committee, 1 2 except as provided in subsection (c-5). Nothing in this Section shall limit the amounts that may be transferred 3 political party committee established under 4 between а 5 subsection (a) of Section 7-8 of this Code and an affiliated federal political committee established under the Federal 6 Election Code by the same political party. A political party 7 8 may not accept contributions from committee а ballot 9 initiative committee or from an independent expenditure 10 committee. A political party committee established by a 11 legislative caucus may not accept contributions from another 12 political party committee established by a legislative caucus.

13 (c-5) During the period beginning on the date candidates 14 may begin circulating petitions for a primary election and 15 ending on the day of the primary election, a political party 16 committee may not accept contributions with an aggregate value 17 over \$50,000 from a candidate political committee or political party committee. A political party committee may accept 18 19 contributions in any amount from a candidate political 20 committee or political party committee if the political party committee receiving the contribution filed a statement of 21 22 nonparticipation in the primary as provided in subsection 23 (c-10). The Task Force on Campaign Finance Reform shall study and make recommendations on the provisions of this subsection 24 25 to the Governor and General Assembly by September 30, 2012. 26 This subsection becomes inoperative on July 1, 2013 and

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1 thereafter no longer applies.

2 (c-10) A political party committee that does not intend to 3 make contributions to candidates to be nominated at a general primary election or consolidated primary election may file a 4 5 Statement of Nonparticipation in a Primary Election with the Board. The Statement of Nonparticipation shall include a 6 7 verification signed by the chairperson and treasurer of the committee that (i) the committee will not make contributions 8 9 or coordinated expenditures in support of or opposition to a 10 candidate or candidates to be nominated at the general primary 11 election or consolidated primary election (select one) to be 12 held on (insert date), (ii) the political party committee may accept unlimited contributions from candidate political 13 committees and political party committees, provided that the 14 15 political party committee does not make contributions to a 16 candidate or candidates to be nominated at the primary 17 election, and (iii) failure to abide by these requirements shall deem the political party committee in violation of this 18 Article and subject the committee to a fine of no more than 19 20 150% of the total contributions or coordinated expenditures made by the committee in violation of this Article. This 21 22 subsection becomes inoperative on July 1, 2013 and thereafter 23 no longer applies.

(d) During an election cycle, a political action committee
may not accept contributions with an aggregate value over the
following: (i) \$10,000 from any individual, (ii) \$20,000 from

1 any corporation, labor organization, political party 2 committee, or association, or (iii) \$50,000 from a political 3 action committee or candidate political committee. A political 4 action committee may not accept contributions from a ballot 5 initiative committee or from an independent expenditure 6 committee.

7 (e) A ballot initiative committee may accept contributions 8 in any amount from any source, provided that the committee 9 files the document required by Section 9-3 of this Article and 10 files the disclosure reports required by the provisions of 11 this Article.

12 (e-5) An independent expenditure committee may accept 13 contributions in any amount from any source, provided that the 14 committee files the document required by Section 9-3 of this 15 Article and files the disclosure reports required by the 16 provisions of this Article.

(f) Nothing in this Section shall prohibit a political committee from dividing the proceeds of joint fundraising efforts; provided that no political committee may receive more than the limit from any one contributor, and provided that an independent expenditure committee may not conduct joint fundraising efforts with a candidate political committee or a political party committee.

(g) (Blank). On January 1 of each odd-numbered year, the
 State Board of Elections shall adjust the amounts of the
 contribution limitations established in this Section for

1 inflation as determined by the Consumer Price Index for All 2 Urban Consumers as issued by the United States Department of 3 Labor and rounded to the nearest \$100. The State Board shall 4 publish this information on its official website.

5 (h) Self-funding candidates. If a public official, a candidate, or the public official's or candidate's immediate 6 family contributes or loans to the public official's or 7 8 candidate's political committee or to other political 9 committees that transfer funds to the public official's or 10 candidate's political committee or makes independent 11 expenditures for the benefit of the public official's or 12 candidate's campaign during the 12 months prior to an election in an aggregate amount of more than (i) \$250,000 for statewide 13 office or (ii) \$100,000 for all other elective offices, then 14 the public official or candidate shall file with the State 15 Board of Elections, within one day, a Notification of 16 17 Self-funding that shall detail each contribution or loan made by the public official, the candidate, or the public 18 official's or candidate's immediate family. Within 2 business 19 20 days after the filing of a Notification of Self-funding, the notification shall be posted on the Board's website and the 21 22 Board shall give official notice of the filing to each 23 candidate for the same office as the public official or candidate making the filing, including the public official or 24 25 candidate filing the Notification of Self-funding. Notice shall be sent via first class mail to the candidate and the 26

treasurer of the candidate's committee. Notice shall also be 1 2 sent by e-mail to the candidate and the treasurer of the candidate's committee if the candidate and the treasurer, as 3 applicable, have provided the Board with an e-mail address. 4 5 Upon posting of the notice on the Board's website, all candidates for that office, including the public official or 6 candidate who filed a Notification of Self-funding, shall be 7 8 permitted to accept contributions in excess of any 9 contribution limits imposed by subsection (b). If a public official or candidate filed a Notification of Self-funding 10 11 during an election cycle that includes a general primary 12 election or consolidated primary election and that public 13 official or candidate is nominated, all candidates for that 14 office, including the nominee who filed the notification of 15 self-funding, shall be permitted to accept contributions in 16 excess of any contribution limit imposed by subsection (b) for 17 the subsequent election cycle. For the purposes of this subsection, "immediate family" means the spouse, parent, or 18 child of a public official or candidate. 19

(h-5) If a natural person or independent expenditure committee makes independent expenditures in support of or in opposition to the campaign of a particular public official or candidate in an aggregate amount of more than (i) \$250,000 for statewide office or (ii) \$100,000 for all other elective offices in an election cycle, as reported in a written disclosure filed under subsection (a) of Section 9-8.6 or

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subsection (e-5) of Section 9-10, then the State Board of 1 2 Elections shall, within 2 business days after the filing of 3 the disclosure, post the disclosure on the Board's website and give official notice of the disclosure to each candidate for 4 5 the same office as the public official or candidate for whose detriment the natural person or independent 6 benefit or expenditure committee made independent expenditures. Upon 7 posting of the notice on the Board's website, all candidates 8 9 for that office in that election, including the public 10 official or candidate for whose benefit or detriment the 11 natural person or independent expenditure committee made 12 independent expenditures, shall be permitted to accept 13 contributions in excess of any contribution limits imposed by 14 subsection (b).

15 (h-10)If the State Board of Elections receives 16 notification or determines that a natural person or persons, 17 independent expenditure committee or committees, an or combination thereof has made independent expenditures in 18 19 support of or in opposition to the campaign of a particular 20 public official or candidate in an aggregate amount of more than (i) \$250,000 for statewide office or (ii) \$100,000 for 21 22 all other elective offices in an election cycle, then the 23 Board shall, within 2 business days after discovering the 24 independent expenditures that, in the aggregate, exceed the 25 threshold set forth in (i) and (ii) of this subsection, post notice of this fact on the Board's website and give official 26

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notice to each candidate for the same office as the public 1 2 official or candidate for whose benefit or detriment the 3 independent expenditures were made. Notice shall be sent via first class mail to the candidate and the treasurer of the 4 5 candidate's committee. Notice shall also be sent by e-mail to the candidate and the treasurer of the candidate's committee 6 7 if the candidate and the treasurer, as applicable, have 8 provided the Board with an e-mail address. Upon posting of the 9 notice on the Board's website, all candidates of that office 10 in that election, including the public official or candidate 11 for whose benefit or detriment the independent expenditures 12 may accept contributions in excess of were made, any contribution limits imposed by subsection (b). 13

14 (i) For the purposes of this Section, a corporation, labor 15 organization, association, or a political action committee 16 established by а corporation, labor organization, or 17 association may act as a conduit in facilitating the delivery to a political action committee of contributions made through 18 19 dues, levies, or similar assessments and the political action 20 committee may report the contributions in the aggregate, provided that: (i) contributions made through dues, levies, or 21 22 similar assessments paid by any natural person, corporation, 23 labor organization, or association in a calendar year may not exceed the limits set forth in this Section; 24 (ii) the 25 corporation, labor organization, association, or a political 26 action committee established by a corporation, labor

organization, or association facilitating the delivery of 1 2 list contributions maintains а of natural persons, corporations, labor organizations, and associations that paid 3 the dues, levies, or similar assessments from which the 4 5 contributions comprising the aggregate amount derive; and (iii) contributions made through dues, levies, or similar 6 7 assessments paid by any natural person, corporation, labor organization, or association that exceed \$500 in a quarterly 8 9 reporting period shall be itemized on the committee's 10 quarterly report and may not be reported in the aggregate. A 11 political action committee facilitating the delivery of 12 contributions or receiving contributions shall disclose the 13 amount of contributions made through dues delivered or 14 received and the name of the corporation, labor organization, association, or political action committee delivering the 15 16 contributions, if applicable. On January 1 of each 17 odd-numbered year, the State Board of Elections shall adjust the amounts of the contribution limitations established in 18 this subsection for inflation as determined by the Consumer 19 20 Price Index for All Urban Consumers as issued by the United States Department of Labor and rounded to the nearest \$100. 21 22 The State Board shall publish this information on its official 23 website.

(j) A political committee that receives a contribution or transfer in violation of this Section shall dispose of the contribution or transfer by returning the contribution or

transfer, or an amount equal to the contribution or transfer, 1 2 to the contributor or transferor or donating the contribution 3 or transfer, or an amount equal to the contribution or transfer, to a charity. A contribution or transfer received in 4 5 violation of this Section that is not disposed of as provided in this subsection within 30 days after the Board sends 6 7 notification to the political committee of the excess 8 contribution by certified mail shall escheat to the General 9 Revenue Fund and the political committee shall be deemed in 10 violation of this Section and subject to a civil penalty not to 11 exceed 150% of the total amount of the contribution.

12 (k) For the purposes of this Section, "statewide office"
13 means the Governor, Lieutenant Governor, Attorney General,
14 Secretary of State, Comptroller, and Treasurer.

(1) This Section is repealed if and when the United States Supreme Court invalidates contribution limits on committees formed to assist candidates, political parties, corporations, associations, or labor organizations established by or pursuant to federal law.

20 (Source: P.A. 97-766, eff. 7-6-12; 98-115, eff. 7-29-13.)