



## 102ND GENERAL ASSEMBLY

### State of Illinois

2021 and 2022

**HB3244**

Introduced 2/19/2021, by Rep. Natalie A. Manley

#### SYNOPSIS AS INTRODUCED:

305 ILCS 5/5-5.12  
305 ILCS 5/5-36

from Ch. 23, par. 5-5.12

Amends the Medical Assistance Article of the Illinois Public Aid Code. Requires all Medicaid managed care organizations to reimburse pharmacy provider dispensing fees and acquisition costs at no less than the amounts established under the fee-for-service program whether the Medicaid managed care organization directly reimburses pharmacy providers or contracts with a pharmacy benefit manager to reimburse pharmacy providers. Provides that the reimbursement requirement applies to all pharmacy services for persons receiving benefits under the Code including pharmacy services. Effective immediately.

LRB102 13203 KTG 18547 b

FISCAL NOTE ACT  
MAY APPLY

A BILL FOR

1 AN ACT concerning public aid.

2 **Be it enacted by the People of the State of Illinois,**  
3 **represented in the General Assembly:**

4 Section 5. The Illinois Public Aid Code is amended by  
5 changing Sections 5-5.12 and 5-36 as follows:

6 (305 ILCS 5/5-5.12) (from Ch. 23, par. 5-5.12)

7 Sec. 5-5.12. Pharmacy payments.

8 (a) Every request submitted by a pharmacy for  
9 reimbursement under this Article for prescription drugs  
10 provided to a recipient of aid under this Article shall  
11 include the name of the prescriber or an acceptable  
12 identification number as established by the Department.

13 (b) Pharmacies providing prescription drugs under this  
14 Article shall be reimbursed at a rate which shall include a  
15 professional dispensing fee as determined by the Illinois  
16 Department, plus the current acquisition cost of the  
17 prescription drug dispensed. The Illinois Department shall  
18 update its information on the acquisition costs of all  
19 prescription drugs no less frequently than every 30 days.  
20 However, the Illinois Department may set the rate of  
21 reimbursement for the acquisition cost, by rule, at a  
22 percentage of the current average wholesale acquisition cost.

23 All Medicaid managed care organizations must reimburse

1 pharmacy provider dispensing fees and acquisition costs at no  
2 less than the amounts established under the fee-for-service  
3 program whether the Medicaid managed care organization  
4 directly reimburses pharmacy providers or contracts with a  
5 pharmacy benefit manager to reimburse pharmacy providers. The  
6 reimbursement requirement specified in this paragraph applies  
7 to all pharmacy services for persons receiving benefits under  
8 this Code including services reimbursed under Section 5-36.

9 (c) (Blank).

10 (d) The Department shall review utilization of narcotic  
11 medications in the medical assistance program and impose  
12 utilization controls that protect against abuse.

13 (e) When making determinations as to which drugs shall be  
14 on a prior approval list, the Department shall include as part  
15 of the analysis for this determination, the degree to which a  
16 drug may affect individuals in different ways based on factors  
17 including the gender of the person taking the medication.

18 (f) The Department shall cooperate with the Department of  
19 Public Health and the Department of Human Services Division of  
20 Mental Health in identifying psychotropic medications that,  
21 when given in a particular form, manner, duration, or  
22 frequency (including "as needed") in a dosage, or in  
23 conjunction with other psychotropic medications to a nursing  
24 home resident or to a resident of a facility licensed under the  
25 ID/DD Community Care Act or the MC/DD Act, may constitute a  
26 chemical restraint or an "unnecessary drug" as defined by the

1 Nursing Home Care Act or Titles XVIII and XIX of the Social  
2 Security Act and the implementing rules and regulations. The  
3 Department shall require prior approval for any such  
4 medication prescribed for a nursing home resident or to a  
5 resident of a facility licensed under the ID/DD Community Care  
6 Act or the MC/DD Act, that appears to be a chemical restraint  
7 or an unnecessary drug. The Department shall consult with the  
8 Department of Human Services Division of Mental Health in  
9 developing a protocol and criteria for deciding whether to  
10 grant such prior approval.

11 (g) The Department may by rule provide for reimbursement  
12 of the dispensing of a 90-day supply of a generic or brand  
13 name, non-narcotic maintenance medication in circumstances  
14 where it is cost effective.

15 (g-5) On and after July 1, 2012, the Department may  
16 require the dispensing of drugs to nursing home residents be  
17 in a 7-day supply or other amount less than a 31-day supply.  
18 The Department shall pay only one dispensing fee per 31-day  
19 supply.

20 (h) Effective July 1, 2011, the Department shall  
21 discontinue coverage of select over-the-counter drugs,  
22 including analgesics and cough and cold and allergy  
23 medications.

24 (h-5) On and after July 1, 2012, the Department shall  
25 impose utilization controls, including, but not limited to,  
26 prior approval on specialty drugs, oncolytic drugs, drugs for

1 the treatment of HIV or AIDS, immunosuppressant drugs, and  
2 biological products in order to maximize savings on these  
3 drugs. The Department may adjust payment methodologies for  
4 non-pharmacy billed drugs in order to incentivize the  
5 selection of lower-cost drugs. For drugs for the treatment of  
6 AIDS, the Department shall take into consideration the  
7 potential for non-adherence by certain populations, and shall  
8 develop protocols with organizations or providers primarily  
9 serving those with HIV/AIDS, as long as such measures intend  
10 to maintain cost neutrality with other utilization management  
11 controls such as prior approval. For hemophilia, the  
12 Department shall develop a program of utilization review and  
13 control which may include, in the discretion of the  
14 Department, prior approvals. The Department may impose special  
15 standards on providers that dispense blood factors which shall  
16 include, in the discretion of the Department, staff training  
17 and education; patient outreach and education; case  
18 management; in-home patient assessments; assay management;  
19 maintenance of stock; emergency dispensing timeframes; data  
20 collection and reporting; dispensing of supplies related to  
21 blood factor infusions; cold chain management and packaging  
22 practices; care coordination; product recalls; and emergency  
23 clinical consultation. The Department may require patients to  
24 receive a comprehensive examination annually at an appropriate  
25 provider in order to be eligible to continue to receive blood  
26 factor.

1           (i) On and after July 1, 2012, the Department shall reduce  
2 any rate of reimbursement for services or other payments or  
3 alter any methodologies authorized by this Code to reduce any  
4 rate of reimbursement for services or other payments in  
5 accordance with Section 5-5e.

6           (j) On and after July 1, 2012, the Department shall impose  
7 limitations on prescription drugs such that the Department  
8 shall not provide reimbursement for more than 4 prescriptions,  
9 including 3 brand name prescriptions, for distinct drugs in a  
10 30-day period, unless prior approval is received for all  
11 prescriptions in excess of the 4-prescription limit. Drugs in  
12 the following therapeutic classes shall not be subject to  
13 prior approval as a result of the 4-prescription limit:  
14 immunosuppressant drugs, oncolytic drugs, anti-retroviral  
15 drugs, and, on or after July 1, 2014, antipsychotic drugs. On  
16 or after July 1, 2014, the Department may exempt children with  
17 complex medical needs enrolled in a care coordination entity  
18 contracted with the Department to solely coordinate care for  
19 such children, if the Department determines that the entity  
20 has a comprehensive drug reconciliation program.

21           (k) No medication therapy management program implemented  
22 by the Department shall be contrary to the provisions of the  
23 Pharmacy Practice Act.

24           (l) Any provider enrolled with the Department that bills  
25 the Department for outpatient drugs and is eligible to enroll  
26 in the federal Drug Pricing Program under Section 340B of the

1 federal Public Health Service ~~Services~~ Act shall enroll in  
2 that program. No entity participating in the federal Drug  
3 Pricing Program under Section 340B of the federal Public  
4 Health Service ~~Services~~ Act may exclude Medicaid from their  
5 participation in that program, although the Department may  
6 exclude entities defined in Section 1905(1)(2)(B) of the  
7 Social Security Act from this requirement.

8 (Source: P.A. 98-463, eff. 8-16-13; 98-651, eff. 6-16-14;  
9 99-180, eff. 7-29-15; revised 9-2-20.)

10 (305 ILCS 5/5-36)

11 Sec. 5-36. Pharmacy benefits.

12 (a)(1) The Department may enter into a contract with a  
13 third party on a fee-for-service reimbursement model for the  
14 purpose of administering pharmacy benefits as provided in this  
15 Section for members not enrolled in a Medicaid managed care  
16 organization; however, these services shall be approved by the  
17 Department. The Department shall ensure coordination of care  
18 between the third-party administrator and managed care  
19 organizations as a consideration in any contracts established  
20 in accordance with this Section. Any managed care techniques,  
21 principles, or administration of benefits utilized in  
22 accordance with this subsection shall comply with State law.

23 (2) The following shall apply to contracts between  
24 entities contracting relating to the Department's third-party  
25 administrators and pharmacies:

1 (A) the Department shall approve any contract between  
2 a third-party administrator and a pharmacy;

3 (B) the Department's third-party administrator shall  
4 not change the terms of a contract between a third-party  
5 administrator and a pharmacy without written approval by  
6 the Department; and

7 (C) the Department's third-party administrator shall  
8 not create, modify, implement, or indirectly establish any  
9 fee on a pharmacy, pharmacist, or a recipient of medical  
10 assistance without written approval by the Department.

11 (b) The provisions of this Section shall not apply to  
12 outpatient pharmacy services provided by a health care  
13 facility registered as a covered entity pursuant to 42 U.S.C.  
14 256b or any pharmacy owned by or contracted with the covered  
15 entity. A Medicaid managed care organization shall, either  
16 directly or through a pharmacy benefit manager, administer and  
17 reimburse outpatient pharmacy claims submitted by a health  
18 care facility registered as a covered entity pursuant to 42  
19 U.S.C. 256b, its owned pharmacies, and contracted pharmacies  
20 in accordance with the contractual agreements the Medicaid  
21 managed care organization or its pharmacy benefit manager has  
22 with such facilities and pharmacies. Any pharmacy benefit  
23 manager that contracts with a Medicaid managed care  
24 organization to administer and reimburse pharmacy claims as  
25 provided in this Section must be registered with the Director  
26 of Insurance in accordance with Section 513b2 of the Illinois



1 Insurance Code.

2 (c) On at least an annual basis, the Director of the  
3 Department of Healthcare and Family Services shall submit a  
4 report beginning no later than one year after January 1, 2020  
5 (the effective date of Public Act 101-452) ~~this amendatory Act~~  
6 ~~of the 101st General Assembly~~ that provides an update on any  
7 contract, contract issues, formulary, dispensing fees, and  
8 maximum allowable cost concerns regarding a third-party  
9 administrator and managed care. The requirement for reporting  
10 to the General Assembly shall be satisfied by filing copies of  
11 the report with the Speaker, the Minority Leader, and the  
12 Clerk of the House of Representatives and with the President,  
13 the Minority Leader, and the Secretary of the Senate. The  
14 Department shall take care that no proprietary information is  
15 included in the report required under this Section.

16 (d) A pharmacy benefit manager shall notify the Department  
17 in writing of any activity, policy, or practice of the  
18 pharmacy benefit manager that directly or indirectly presents  
19 a conflict of interest that interferes with the discharge of  
20 the pharmacy benefit manager's duty to a managed care  
21 organization to exercise its contractual duties. "Conflict of  
22 interest" shall be defined by rule by the Department.

23 (e) A pharmacy benefit manager shall, upon request,  
24 disclose to the Department the following information:

25 (1) whether the pharmacy benefit manager has a  
26 contract, agreement, or other arrangement with a

1 pharmaceutical manufacturer to exclusively dispense or  
2 provide a drug to a managed care organization's enrollees,  
3 and the aggregate amounts of consideration of economic  
4 benefits collected or received pursuant to that  
5 arrangement;

6 (2) the percentage of claims payments made by the  
7 pharmacy benefit manager to pharmacies owned, managed, or  
8 controlled by the pharmacy benefit manager or any of the  
9 pharmacy benefit manager's management companies, parent  
10 companies, subsidiary companies, or jointly held  
11 companies;

12 (3) the aggregate amount of the fees or assessments  
13 imposed on, or collected from, pharmacy providers; and

14 (4) the average annualized percentage of revenue  
15 collected by the pharmacy benefit manager as a result of  
16 each contract it has executed with a managed care  
17 organization contracted by the Department to provide  
18 medical assistance benefits which is not paid by the  
19 pharmacy benefit manager to pharmacy providers and  
20 pharmaceutical manufacturers or labelers or in order to  
21 perform administrative functions pursuant to its contracts  
22 with managed care organizations.

23 (f) The information disclosed under subsection (e) shall  
24 include all retail, mail order, specialty, and compounded  
25 prescription products. All information made available to the  
26 Department under subsection (e) is confidential and not

1 subject to disclosure under the Freedom of Information Act.  
2 All information made available to the Department under  
3 subsection (e) shall not be reported or distributed in any way  
4 that compromises its competitive, proprietary, or financial  
5 value. The information shall only be used by the Department to  
6 assess the contract, agreement, or other arrangements made  
7 between a pharmacy benefit manager and a pharmacy provider,  
8 pharmaceutical manufacturer or labeler, managed care  
9 organization, or other entity, as applicable.

10 (g) A pharmacy benefit manager shall disclose directly in  
11 writing to a pharmacy provider or pharmacy services  
12 administrative organization contracting with the pharmacy  
13 benefit manager of any material change to a contract provision  
14 that affects the terms of the reimbursement, the process for  
15 verifying benefits and eligibility, dispute resolution,  
16 procedures for verifying drugs included on the formulary, and  
17 contract termination at least 30 days prior to the date of the  
18 change to the provision. The terms of this subsection shall be  
19 deemed met if the pharmacy benefit manager posts the  
20 information on a website, viewable by the public. A pharmacy  
21 service administration organization shall notify all contract  
22 pharmacies of any material change, as described in this  
23 subsection, within 2 days of notification. As used in this  
24 Section, "pharmacy services administrative organization" means  
25 an entity operating within the State that contracts with  
26 independent pharmacies to conduct business on their behalf

1 with third-party payers. A pharmacy services administrative  
2 organization may provide administrative services to pharmacies  
3 and negotiate and enter into contracts with third-party payers  
4 or pharmacy benefit managers on behalf of pharmacies.

5 (h) A pharmacy benefit manager shall not include the  
6 following in a contract with a pharmacy provider:

7 (1) a provision prohibiting the provider from  
8 informing a patient of a less costly alternative to a  
9 prescribed medication; or

10 (2) a provision that prohibits the provider from  
11 dispensing a particular amount of a prescribed medication,  
12 if the pharmacy benefit manager allows that amount to be  
13 dispensed through a pharmacy owned or controlled by the  
14 pharmacy benefit manager, unless the prescription drug is  
15 subject to restricted distribution by the United States  
16 Food and Drug Administration or requires special handling,  
17 provider coordination, or patient education that cannot be  
18 provided by a retail pharmacy.

19 (i) Nothing in this Section shall be construed to prohibit  
20 a pharmacy benefit manager from requiring the same  
21 reimbursement and terms and conditions for a pharmacy provider  
22 as for a pharmacy owned, controlled, or otherwise associated  
23 with the pharmacy benefit manager. Reimbursement must not be  
24 less than the dispensing fees and acquisition costs under the  
25 fee-for-service program as required under subsection (b) of  
26 Section 5-5.12.

1           (j) A pharmacy benefit manager shall establish and  
2 implement a process for the resolution of disputes arising out  
3 of this Section, which shall be approved by the Department.

4           (k) The Department shall adopt rules establishing  
5 reasonable dispensing fees for fee-for-service payments in  
6 accordance with guidance or guidelines from the federal  
7 Centers for Medicare and Medicaid Services.

8 (Source: P.A. 101-452, eff. 1-1-20; revised 10-22-19.)

9           Section 99. Effective date. This Act takes effect upon  
10 becoming law.