

## 102ND GENERAL ASSEMBLY State of Illinois 2021 and 2022 HB3417

Introduced 2/22/2021, by Rep. Terra Costa Howard

## SYNOPSIS AS INTRODUCED:

210 ILCS 9/20 210 ILCS 9/23 new 210 ILCS 9/135 210 ILCS 9/150 210 ILCS 46/3-202.5

Amends the Assisted Living and Shared Housing Act. Provides that before commencing construction of new facilities or specified types of alteration or additions to an existing assisted living establishment or shared housing establishment involving major construction with an estimated cost greater than \$50,000, architectural drawings and specifications therefor shall be submitted to the Department of Public Health for review and approval. Contains provisions regarding review, notice, approval, and on-site inspections under the provisions. Requires the Department to charge specified fees in connection with its reviews. Provides that all fees received by the Department under the provisions shall be deposited into the Health Facility Plan Review Fund. Contains other provisions. Provides that the Department may assess a civil penalty not to exceed \$10,000 (rather than \$5,000) against any establishment subject to the Act for violations of the Act. Makes other changes. Amends the MC/DD Act. Provides that moneys shall be appropriated from the Health Facility Plan Review Fund to the Department of Public Health to pay the costs of conducting reviews under the Assisted Living and Shared Housing Act. Effective July 1, 2021.

LRB102 14426 CPF 19778 b

FISCAL NOTE ACT MAY APPLY

1 AN ACT concerning regulation.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- 4 Section 5. The Assisted Living and Shared Housing Act is
- 5 amended by changing Sections 20, 135 and 150 and by adding
- 6 Section 23 as follows:
- 7 (210 ILCS 9/20)
- 8 Sec. 20. Construction and operating standards. The
- 9 Department shall prescribe minimum standards for
- 10 establishments. These standards shall include:
- 11 (1) the location and construction of the
- 12 establishment, including plumbing, heating, lighting,
- ventilation, and other physical conditions which shall
- 14 ensure the health, safety, and comfort of residents and
- 15 their protection from fire hazards; these standards shall
- include, at a minimum, compliance with the residential
- 17 board and care occupancies or health care occupancies
- 18 chapters chapter of the National Fire Protection
- 19 Association's Life Safety Code, local and State building
- 20 codes for the building type, and accessibility standards
- of the Americans with Disabilities Act; compliance with a
- 22 more recent edition of the National Fire Protection
- 23 <u>Association's Life Safety Code shall be deemed compliant</u>

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- (2) the number and qualifications of all personnel having responsibility for any part of the services provided for residents;
  - (3) all sanitary conditions within the establishment and its surroundings, including water supply, sewage disposal, food handling, infection control, and general hygiene, which shall ensure the health and comfort of residents;
  - (4) a program for adequate maintenance of physical plant and equipment;
  - (5) adequate accommodations, staff, and services for the number and types of residents for whom the establishment is licensed;
  - (6) the development of evacuation and other appropriate safety plans for use during weather, health, fire, physical plant, environmental, and national defense emergencies; and
- (7) the maintenance of minimum financial and other resources necessary to meet the standards established under this Section and to operate the establishment in accordance with this Act.
- 23 (Source: P.A. 96-975, eff. 7-2-10.)
- 24 (210 ILCS 9/23 new)
- 25 Sec. 23. Facility new constructions, alterations, or

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additions; plan review; fees.

(a) Before commencing construction of new facilities or specified types of alteration or additions to an existing assisted living establishment or shared housing establishment involving major construction, as defined by rule by the Department, with an estimated cost greater than \$50,000, architectural drawings and specifications therefor shall be submitted to the Department for review and approval. A facility may submit architectural drawings and specifications for other construction projects for Department review according to subsection (b) that shall not be subject to fees under subsection (d). Review of drawings and specifications shall be conducted by an employee of the Department meeting the qualifications established by the Department of Central Management Services class specifications for such an individual's position or by a person contracting with the Department who meets those class specifications. Final approval of the drawings and specifications for compliance with design and construction standards shall be obtained from the Department before the alteration, addition, or new construction is begun. (b) The Department shall inform an applicant in writing

within 10 working days after receiving architectural drawings and specifications and the required fee, if any, from the applicant whether the applicant's submission is complete or incomplete. Failure to provide the applicant with this notice

within 10 working days shall result in the submission being 1 2 deemed complete for purposes of initiating the 60 calendar day 3 review period under this subsection. If the submission is incomplete, the Department shall inform the applicant of the 4 5 deficiencies of the submission in writing. If the submission is complete and the required fee, if any, has been paid, the 6 7 Department shall approve or disapprove drawings and 8 specifications submitted to the Department no later than 60 9 calendar days following receipt by the Department. The drawings and specifications shall be of sufficient detail, as 10 11 provided by Department rule, to enable the Department to 12 render a determination of compliance with design and construction standards under this Section. If the Department 13 14 finds that the drawings are not of sufficient detail for it to render a determination of compliance, the plans shall be 15 16 determined to be incomplete and shall not be considered for 17 purposes of initiating the 60 calendar day review period. If a submission of drawings and specifications is incomplete, the 18 19 applicant may submit additional information. The 60 calendar 20 day review period shall not commence until the Department 21 determines that a submission of drawings and specifications is 22 complete or the submission is deemed complete. If the Department has not approved or disapproved the drawings and 23 24 specifications within 60 calendar days, the new construction, 25 alteration, or addition shall be deemed approved. If the drawings and specifications are disapproved, the Department 26

- shall state in writing, with specificity, the reasons for the disapproval. The entity submitting the drawings and specifications may submit additional information in response to the written comments from the Department or request a reconsideration of the disapproval. A final decision of approval or disapproval shall be made within 45 calendar days of the receipt of the additional information or reconsideration request. If denied, the Department shall state the specific reasons for the denial.
- (c) The Department shall provide written approval for occupancy pursuant to subsection (g).
  - (d) The Department shall charge the following fees in connection with its reviews conducted after July 1, 2021 under this Section:
    - (1) If the estimated dollar value of the new construction, alteration, or addition is \$50,000 or more but less than \$500,000, the fee shall be the greater of \$3,000 or 1.5% of that estimated dollar value.
    - (2) If the estimated dollar value of the new construction, alteration, or addition is \$500,000 or more but less than \$1,000,000, the fee shall be the greater of \$7,500 or 1.2% of that estimated dollar value.
    - (3) If the estimated dollar value of the new construction, alteration, or addition is \$1,000,000 or more but less than \$5,000,000, the fee shall be the greater of \$12,000 or 0.30% of that estimated dollar

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2 (4) If the estimated dollar value of the new
3 construction, alteration, or addition is \$5,000,000 or
4 more, the fee shall be the greater of \$15,000 or 0.15% of
5 that estimated dollar value, but shall not exceed \$50,000.
6 The fees provided in this subsection shall not apply to
7 major construction projects involving facility changes that

are required by the Department by rule.

The Department shall not commence the facility plan review process under this Section until the applicable fee has been paid.

- (e) All fees received by the Department under this Section shall be deposited into the Health Facility Plan Review Fund.

  Moneys shall be appropriated from that Fund to the Department to pay the costs of conducting reviews under this Section. All fees paid by establishments under subsection (d) shall be used only to cover the costs relating to the Department's review of establishment new constructions, alterations, or additions under this Section. None of the moneys in the Health Facility Plan Review Fund shall be used to reduce the amount of General Revenue Fund moneys appropriated to the Department for establishment plan reviews conducted pursuant to this Section.
- (f) The Department shall review the fee structure 3 years after the effective date of this amendatory Act of the 102nd General Assembly and shall increase or decrease fees to maintain the plan review program. The fee structure shall be

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- 2 (q) The Department shall conduct an on-site inspection of 3 a completed project no later than 30 working days after notification from the applicant that the project has been 4 5 completed and all certifications required by the Department have been received and accepted by the Department. The 6 7 Department shall provide written approval for occupancy to the applicant within 5 working days of the Department's final 8 9 inspection, provided the applicant has demonstrated substantial compliance as defined by Department rule. 10 11 Occupancy of a new major construction is prohibited until 12 Department approval is received, unless the Department has not acted within the time frames provided in this subsection (q), 13 14 in which case the construction shall be deemed approved. Occupancy shall be authorized after any required health 15 16 inspection by the Department has been conducted. 17 (h) The Department shall establish, by rule, a procedure
  - (h) The Department shall establish, by rule, a procedure to conduct voluntary interim on-site review of large or complex construction projects for a fee of \$3,000 per interim on-site review.
  - (i) The Department shall establish, by rule, an expedited process for emergency repairs or replacement of like equipment.
    - (j) Nothing in this Section shall be construed to apply to maintenance, upkeep, or renovation that does not affect the structural integrity of a building, does not add units or

- 1 <u>services over the number for which an establishment is</u>
- licensed, and provides a reasonable degree of safety for the
- 3 <u>residents.</u>
- 4 (210 ILCS 9/135)
- 5 Sec. 135. Civil penalties.
- 6 (a) The Department may assess a civil penalty not to
- 7 exceed \$10,000 \$5,000 against any establishment subject to
- 8 this Act for violations of this Act. Each day a violation
- 9 continues shall be deemed a separate violation.
- 10 (b) Beginning 180 days after the adoption of rules under
- 11 this Act, the Department may assess a civil penalty not to
- 12 exceed \$3,000 against any establishment subject to this Act
- for caring for a resident who exceeds the care needs defined in
- 14 this Act. Each day a violation continues shall be deemed a
- 15 separate violation.
- 16 (c) The Department is authorized to hold hearings in
- 17 contested cases regarding appeals of the penalties assessed
- 18 pursuant to this Section. Establishments are entitled to
- 19 notices of denial, requests for hearings, and hearings under
- this Section as outlined in Section 60.
- 21 (Source: P.A. 91-656, eff. 1-1-01.)
- 22 (210 ILCS 9/150)
- Sec. 150. Alzheimer and dementia programs.
- 24 (a) In addition to this Section, Alzheimer and dementia

- 1 programs shall comply with all of the other provisions of this 2 Act.
  - (b) No person shall be admitted or retained if the assisted living or shared housing establishment cannot provide or secure appropriate care, if the resident requires a level of service or type of service for which the establishment is not licensed or which the establishment does not provide, or if the establishment does not have the staff appropriate in numbers and with appropriate skill to provide such services.
  - (c) No person shall be accepted for residency or remain in residence if the person's mental or physical condition has so deteriorated to render residency in such a program to be detrimental to the health, welfare or safety of the person or of other residents of the establishment. The Department by rule shall identify a validated dementia-specific standard with inter-rater reliability that will be used to assess individual residents. The assessment must be reviewed approved by the resident's physician and shall occur within 30 days of prior to acceptance for residency, annually, and at such time that a change in the resident's condition is identified by a family member, staff of the establishment, or the resident's physician.
  - (d) No person shall be accepted for residency or remain in residence if the person is dangerous to self or others and the establishment would be unable to eliminate the danger through the use of appropriate treatment modalities.

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- 1 (e) No person shall be accepted for residency or remain in 2 residence if the person meets the criteria provided in 3 subsections (b) through (g) of Section 75 of this Act.
  - (f) An establishment that offers to provide a special program or unit for persons with Alzheimer's disease and related disorders shall:
    - (1) disclose to the Department and to a potential or actual resident of the establishment information as specified under the Alzheimer's Disease and Related Dementias Special Care Disclosure Act;
    - (2) ensure that a resident's representative is designated for the resident;
    - (3) develop and implement policies and procedures that ensure the continued safety of all residents in the establishment including, but not limited to, those who:
      - (A) may wander; and
      - (B) may need supervision and assistance when evacuating the building in an emergency;
    - (4) provide coordination of communications with each resident, resident's representative, relatives and other persons identified in the resident's service plan;
    - (5) provide cognitive stimulation and activities to maximize functioning;
    - (6) provide an appropriate number of staff for its resident population, as established by rule;
      - (7) require the director or administrator and direct

- 1 care staff to complete sufficient comprehensive and
- 2 ongoing dementia and cognitive deficit training, the
- 3 content of which shall be established by rule; and
- 4 (8) develop emergency procedures and staffing patterns
- 5 to respond to the needs of residents.
- 6 (Source: P.A. 96-990, eff. 7-2-10.)
- 7 Section 10. The MC/DD Act is amended by changing Section
- 8 3-202.5 as follows:
- 9 (210 ILCS 46/3-202.5)
- 10 Sec. 3-202.5. Facility plan review; fees.
- 11 (a) Before commencing construction of a new facility or
- 12 specified types of alteration or additions to an existing
- facility involving major construction, as defined by rule by
- 14 the Department, with an estimated cost greater than \$100,000,
- 15 architectural drawings and specifications for the facility
- shall be submitted to the Department for review and approval.
- 17 A facility may submit architectural drawings and
- 18 specifications for other construction projects for Department
- 19 review according to subsection (b) that shall not be subject
- 20 to fees under subsection (d). Review of drawings and
- 21 specifications shall be conducted by an employee of the
- 22 Department meeting the qualifications established by the
- 23 Department of Central Management Services class specifications
- for such an individual's position or by a person contracting

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- 1 with the Department who meets those class specifications.
- 2 Final approval of the drawings and specifications for
- 3 compliance with design and construction standards shall be
- 4 obtained from the Department before the alteration, addition,
- 5 or new construction is begun.
  - (b) The Department shall inform an applicant in writing within 10 working days after receiving drawings specifications and the required fee, if any, from the applicant whether the applicant's submission is complete or incomplete. Failure to provide the applicant with this notice within 10 working days shall result in the submission being deemed complete for purposes of initiating the 60 day review period under this Section. If the submission is incomplete, the Department shall inform the applicant of the deficiencies with the submission in writing. If the submission is complete the required fee, if any, has been paid, the Department shall approve or disapprove drawings and specifications submitted to the Department no later than 60 days following receipt by the Department. The drawings and specifications shall be of sufficient detail, as provided by Department rule, to enable the Department to render a determination of compliance with design and construction standards under this Act. If the Department finds that the drawings are not of sufficient detail for it to render a determination of compliance, the plans shall be determined to be incomplete and shall not be considered for purposes of initiating the 60 day review

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period. If a submission of drawings and specifications is 1 2 incomplete, the applicant may submit additional information. 3 The 60 day review period shall not commence until the Department determines that a submission of drawings 5 specifications is complete or the submission is deemed 6 complete. If the Department has not approved or disapproved 7 and specifications within 60 days, drawings 8 construction, major alteration, or addition shall be deemed 9 approved. If the drawings and specifications are disapproved, 10 the Department shall state in writing, with specificity, the 11 reasons for the disapproval. The entity submitting the 12 drawings and specifications may submit additional information 13 in response to the written comments from the Department or request a reconsideration of the disapproval. A final decision 14 15 of approval or disapproval shall be made within 45 days of the 16 receipt of the additional information or reconsideration 17 request. If denied, the Department shall state the specific reasons for the denial. 18

- (c) The Department shall provide written approval for occupancy pursuant to subsection (g) and shall not issue a violation to a facility as a result of a licensure or complaint survey based upon the facility's physical structure if:
- (1) the Department reviewed and approved or deemed approved the drawings and specifications for compliance with design and construction standards;
  - (2) the construction, major alteration, or addition

- was built as submitted;
- 2 (3) the law or rules have not been amended since the original approval; and
  - (4) the conditions at the facility indicate that there is a reasonable degree of safety provided for the residents.
  - (d) (Blank).

- (e) All fees received by the Department under this Section shall be deposited into the Health Facility Plan Review Fund, a special fund created in the State Treasury. Moneys shall be appropriated from that Fund to the Department only to pay the costs of conducting reviews under this Section, under Section 3-202.5 of the Nursing Home Care Act, or under Section 3-202.5 of the ID/DD Community Care Act, or under Section 23 of the Assisted Living and Shared Housing Act. None of the moneys in the Health Facility Plan Review Fund shall be used to reduce the amount of General Revenue Fund moneys appropriated to the Department for facility plan reviews conducted pursuant to this Section.
- 20 (f) (Blank).
  - (g) The Department shall conduct an on site inspection of the completed project no later than 30 days after notification from the applicant that the project has been completed and all certifications required by the Department have been received and accepted by the Department. The Department shall provide written approval for occupancy to the applicant within 5

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- working days of the Department's final inspection, provided 1 2 the applicant has demonstrated substantial compliance as 3 defined by Department rule. Occupancy of new construction is prohibited until Department approval is 5 received, unless the Department has not acted within the time frames provided in this subsection (q), in which case the 6 7 construction shall be deemed approved. Occupancy shall be 8 authorized after any required health inspection by the 9 Department has been conducted.
- 10 (h) The Department shall establish, by rule, a procedure 11 to conduct interim on site review of large or complex 12 construction projects.
- 13 (i) The Department shall establish, by rule, an expedited 14 process for emergency repairs or replacement of like 15 equipment.
  - (j) Nothing in this Section shall be construed to apply to maintenance, upkeep, or renovation that does not affect the structural integrity of the building, does not add beds or services over the number for which the facility is licensed, and provides a reasonable degree of safety for the residents.
- 21 (Source: P.A. 99-180, eff. 7-29-15.)
- 22 Section 99. Effective date. This Act takes effect July 1, 23 2021.