



## 102ND GENERAL ASSEMBLY

### State of Illinois

2021 and 2022

HB3625

Introduced 2/22/2021, by Rep. Dan Ugaste

#### SYNOPSIS AS INTRODUCED:

15 ILCS 20/50-5

Amends the State Budget Law of the Civil Administrative Code of Illinois. Provides that beginning with the budget prepared for fiscal year 2023, the rate of growth of general funds appropriations shall not exceed the rate of growth of the Illinois median household income. Defines "rate of growth of the Illinois median household income".

LRB102 12533 RJF 17871 b

1 AN ACT concerning State government.

2 **Be it enacted by the People of the State of Illinois,**  
3 **represented in the General Assembly:**

4 Section 5. The State Budget Law of the Civil  
5 Administrative Code of Illinois is amended by changing Section  
6 50-5 as follows:

7 (15 ILCS 20/50-5)

8 Sec. 50-5. Governor to submit State budget.

9 (a) The Governor shall, as soon as possible and not later  
10 than the second Wednesday in March in 2010 (March 10, 2010),  
11 the third Wednesday in February in 2011, the fourth Wednesday  
12 in February in 2012 (February 22, 2012), the first Wednesday  
13 in March in 2013 (March 6, 2013), the fourth Wednesday in March  
14 in 2014 (March 26, 2014), and the third Wednesday in February  
15 of each year thereafter, except as otherwise provided in this  
16 Section, submit a State budget, embracing therein the amounts  
17 recommended by the Governor to be appropriated to the  
18 respective departments, offices, and institutions, and for all  
19 other public purposes, the estimated revenues from taxation,  
20 and the estimated revenues from sources other than taxation.  
21 Except with respect to the capital development provisions of  
22 the State budget, beginning with the revenue estimates  
23 prepared for fiscal year 2012, revenue estimates shall be

1 based solely on: (i) revenue sources (including non-income  
2 resources), rates, and levels that exist as of the date of the  
3 submission of the State budget for the fiscal year and (ii)  
4 revenue sources (including non-income resources), rates, and  
5 levels that have been passed by the General Assembly as of the  
6 date of the submission of the State budget for the fiscal year  
7 and that are authorized to take effect in that fiscal year.  
8 Except with respect to the capital development provisions of  
9 the State budget, the Governor shall determine available  
10 revenue, deduct the cost of essential government services,  
11 including, but not limited to, pension payments and debt  
12 service, and assign a percentage of the remaining revenue to  
13 each statewide prioritized goal, as established in Section  
14 50-25 of this Law, taking into consideration the proposed  
15 goals set forth in the report of the Commission established  
16 under that Section. The Governor shall also demonstrate how  
17 spending priorities for the fiscal year fulfill those  
18 statewide goals. The amounts recommended by the Governor for  
19 appropriation to the respective departments, offices and  
20 institutions shall be formulated according to each  
21 department's, office's, and institution's ability to  
22 effectively deliver services that meet the established  
23 statewide goals. The amounts relating to particular functions  
24 and activities shall be further formulated in accordance with  
25 the object classification specified in Section 13 of the State  
26 Finance Act. In addition, the amounts recommended by the

1 Governor for appropriation shall take into account each State  
2 agency's effectiveness in achieving its prioritized goals for  
3 the previous fiscal year, as set forth in Section 50-25 of this  
4 Law, giving priority to agencies and programs that have  
5 demonstrated a focus on the prevention of waste and the  
6 maximum yield from resources.

7 Beginning in fiscal year 2011, the Governor shall  
8 distribute written quarterly financial reports on operating  
9 funds, which may include general, State, or federal funds and  
10 may include funds related to agencies that have significant  
11 impacts on State operations, and budget statements on all  
12 appropriated funds to the General Assembly and the State  
13 Comptroller. The reports shall be submitted no later than 45  
14 days after the last day of each quarter of the fiscal year and  
15 shall be posted on the Governor's Office of Management and  
16 Budget's website on the same day. The reports shall be  
17 prepared and presented for each State agency and on a  
18 statewide level in an executive summary format that may  
19 include, for the fiscal year to date, individual itemizations  
20 for each significant revenue type as well as itemizations of  
21 expenditures and obligations, by agency, with an appropriate  
22 level of detail. The reports shall include a calculation of  
23 the actual total budget surplus or deficit for the fiscal year  
24 to date. The Governor shall also present periodic budget  
25 addresses throughout the fiscal year at the invitation of the  
26 General Assembly.

1           The Governor shall not propose expenditures and the  
2           General Assembly shall not enact appropriations that exceed  
3           the resources estimated to be available, as provided in this  
4           Section. Appropriations may be adjusted during the fiscal year  
5           by means of one or more supplemental appropriation bills if  
6           any State agency either fails to meet or exceeds the goals set  
7           forth in Section 50-25 of this Law.

8           For the purposes of Article VIII, Section 2 of the 1970  
9           Illinois Constitution, the State budget for the following  
10          funds shall be prepared on the basis of revenue and  
11          expenditure measurement concepts that are in concert with  
12          generally accepted accounting principles for governments:

- 13                 (1) General Revenue Fund.
- 14                 (2) Common School Fund.
- 15                 (3) Educational Assistance Fund.
- 16                 (4) Road Fund.
- 17                 (5) Motor Fuel Tax Fund.
- 18                 (6) Agricultural Premium Fund.

19          These funds shall be known as the "budgeted funds". The  
20          revenue estimates used in the State budget for the budgeted  
21          funds shall include the estimated beginning fund balance, plus  
22          revenues estimated to be received during the budgeted year,  
23          plus the estimated receipts due the State as of June 30 of the  
24          budgeted year that are expected to be collected during the  
25          lapse period following the budgeted year, minus the receipts  
26          collected during the first 2 months of the budgeted year that

1 became due to the State in the year before the budgeted year.  
2 Revenues shall also include estimated federal reimbursements  
3 associated with the recognition of Section 25 of the State  
4 Finance Act liabilities. For any budgeted fund for which  
5 current year revenues are anticipated to exceed expenditures,  
6 the surplus shall be considered to be a resource available for  
7 expenditure in the budgeted fiscal year.

8 Expenditure estimates for the budgeted funds included in  
9 the State budget shall include the costs to be incurred by the  
10 State for the budgeted year, to be paid in the next fiscal  
11 year, excluding costs paid in the budgeted year which were  
12 carried over from the prior year, where the payment is  
13 authorized by Section 25 of the State Finance Act. For any  
14 budgeted fund for which expenditures are expected to exceed  
15 revenues in the current fiscal year, the deficit shall be  
16 considered as a use of funds in the budgeted fiscal year.

17 Revenues and expenditures shall also include transfers  
18 between funds that are based on revenues received or costs  
19 incurred during the budget year.

20 Appropriations for expenditures shall also include all  
21 anticipated statutory continuing appropriation obligations  
22 that are expected to be incurred during the budgeted fiscal  
23 year.

24 By March 15 of each year, the Commission on Government  
25 Forecasting and Accountability shall prepare revenue and fund  
26 transfer estimates in accordance with the requirements of this

1 Section and report those estimates to the General Assembly and  
2 the Governor.

3 For all funds other than the budgeted funds, the proposed  
4 expenditures shall not exceed funds estimated to be available  
5 for the fiscal year as shown in the budget. Appropriation for a  
6 fiscal year shall not exceed funds estimated by the General  
7 Assembly to be available during that year.

8 Beginning with the budget prepared for fiscal year 2023,  
9 the rate of growth of general funds appropriations shall not  
10 exceed the rate of growth of the Illinois median household  
11 income. For the purposes of this paragraph, "rate of growth of  
12 the Illinois median household income" means the average annual  
13 growth rate of median household income in this State over the  
14 preceding 10 calendar years, using data reported by the United  
15 States Census Bureau or its successor agency as reported in  
16 the American Community Survey 1-Year Estimates or, if  
17 unavailable or discontinued, its equivalent survey before  
18 December 31 immediately preceding the beginning of the fiscal  
19 year.

20 (b) By February 24, 2010, the Governor must file a written  
21 report with the Secretary of the Senate and the Clerk of the  
22 House of Representatives containing the following:

23 (1) for fiscal year 2010, the revenues for all  
24 budgeted funds, both actual to date and estimated for the  
25 full fiscal year;

26 (2) for fiscal year 2010, the expenditures for all

1 budgeted funds, both actual to date and estimated for the  
2 full fiscal year;

3 (3) for fiscal year 2011, the estimated revenues for  
4 all budgeted funds, including without limitation the  
5 affordable General Revenue Fund appropriations, for the  
6 full fiscal year; and

7 (4) for fiscal year 2011, an estimate of the  
8 anticipated liabilities for all budgeted funds, including  
9 without limitation the affordable General Revenue Fund  
10 appropriations, debt service on bonds issued, and the  
11 State's contributions to the pension systems, for the full  
12 fiscal year.

13 Between July 1 and August 31 of each fiscal year, the  
14 members of the General Assembly and members of the public may  
15 make written budget recommendations to the Governor.

16 Beginning with budgets prepared for fiscal year 2013, the  
17 budgets submitted by the Governor and appropriations made by  
18 the General Assembly for all executive branch State agencies  
19 must adhere to a method of budgeting where each priority must  
20 be justified each year according to merit rather than  
21 according to the amount appropriated for the preceding year.

22 (Source: P.A. 97-669, eff. 1-13-12; 97-813, eff. 7-13-12;  
23 98-2, eff. 2-19-13; 98-626, eff. 2-5-14.)