102ND GENERAL ASSEMBLY

State of Illinois

2021 and 2022

HB4097

Introduced 6/15/2021, by Rep. La Shawn K. Ford

SYNOPSIS AS INTRODUCED:

410 ILCS 705/1-10 410 ILCS 705/30-5 410 ILCS 705/30-30 410 ILCS 705/35-31 410 ILCS 705/40-25 410 ILCS 705/55-20 410 ILCS 705/60-10

Amends the Cannabis Regulation and Tax Act. Removes language providing that any person or entity awarded a craft grower license under specified provisions shall only hold one craft grower license. Requires the Department of Agriculture to issue an additional 30 craft grower licenses on or before December 21, 2021 and an additional 30 craft grower licenses on or before March 15, 2022 under specified conditions. Removes language providing that a craft grower shall not be located within 1,500 feet of another craft grower. Requires each adult use cultivation center or Early Approval Adult Use Cultivation Center License holder that produces THC oil extract to set aside a portion of its total monthly production of THC oil extract to sell to infuser organizations to provide infuser organizations with an adequate supply for their infusion processes. Provides that a transporting organization may transport cannabis or cannabis-infused products to a transporting organization depot or other transporting organization transfer facility. Provides that no cannabis business establishment nor any other person or entity shall engage in advertising that contains any statement or illustration that includes a description of or reference to a cannabis product as "craft", unless that product or the raw material used to create that product is produced by a craft grower. Provides that the tax imposed under the Cannabis Cultivation Privilege Tax Law shall not be assessed against or collected from any craft grower awarded a craft grower license under the Act until 2 years after the date that the license is awarded to the craft grower. Makes other changes.

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A BILL FOR

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AN ACT concerning health.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

Section 5. The Cannabis Regulation and Tax Act is amended
by changing Sections 1-10, 30-5, 30-30, 35-31, 40-25, 55-20,
and 60-10 as follows:

7 (410 ILCS 705/1-10)

8 Sec. 1-10. Definitions. In this Act:

9 "Adult Use Cultivation Center License" means a license 10 issued by the Department of Agriculture that permits a person 11 to act as a cultivation center under this Act and any 12 administrative rule made in furtherance of this Act.

13 "Adult Use Dispensing Organization License" means a 14 license issued by the Department of Financial and Professional 15 Regulation that permits a person to act as a dispensing 16 organization under this Act and any administrative rule made 17 in furtherance of this Act.

18 "Advertise" means to engage in promotional activities 19 including, but not limited to: newspaper, radio, Internet and 20 electronic media, and television advertising; the distribution 21 of fliers and circulars; billboard advertising; and the 22 display of window and interior signs. "Advertise" does not 23 mean exterior signage displaying only the name of the licensed - 2 - LRB102 18741 CPF 27299 b

1 cannabis business establishment.

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2 "BLS Region" means a region in Illinois used by the United States Bureau of Labor Statistics to gather and categorize 3 certain employment and wage data. The 17 such regions in 4 5 Illinois are: Bloomington, Cape Girardeau, Carbondale-Marion, 6 Champaign-Urbana, Chicago-Naperville-Elgin, Danville, 7 Davenport-Moline-Rock Island, Decatur, Kankakee, Peoria, 8 Rockford, St. Louis, Springfield, Northwest Illinois 9 nonmetropolitan area, West Central Illinois nonmetropolitan 10 area, East Central Illinois nonmetropolitan area, and South 11 Illinois nonmetropolitan area.

12 "Cannabis" means marijuana, hashish, and other substances 13 that are identified as including any parts of the plant 14 Cannabis sativa and including derivatives or subspecies, such 15 as indica, of all strains of cannabis, whether growing or not; 16 the seeds thereof, the resin extracted from any part of the 17 plant; and any compound, manufacture, salt, derivative, mixture, or preparation of the plant, its seeds, or resin, 18 19 including tetrahydrocannabinol (THC) and all other naturally 20 produced cannabinol derivatives, whether produced directly or indirectly by extraction; however, "cannabis" does not include 21 22 the mature stalks of the plant, fiber produced from the 23 stalks, oil or cake made from the seeds of the plant, any other manufacture, salt, derivative, mixture, 24 compound, or 25 preparation of the mature stalks (except the resin extracted 26 from it), fiber, oil or cake, or the sterilized seed of the

plant that is incapable of germination. "Cannabis" does not include industrial hemp as defined and authorized under the Industrial Hemp Act. "Cannabis" also means cannabis flower, concentrate, and cannabis-infused products.

5 "Cannabis business establishment" means a cultivation 6 center, craft grower, processing organization, infuser 7 organization, dispensing organization, or transporting 8 organization.

9 "Cannabis concentrate" means a product derived from 10 cannabis that is produced by extracting cannabinoids, 11 including tetrahydrocannabinol (THC), from the plant through 12 the use of propylene glycol, glycerin, butter, olive oil or other typical cooking fats; water, ice, or dry ice; or butane, 13 14 propane, CO₂, ethanol, or isopropanol and with the intended 15 use of smoking or making a cannabis-infused product. The use 16 of any other solvent is expressly prohibited unless and until 17 it is approved by the Department of Agriculture.

18 "Cannabis container" means a sealed, traceable, container, 19 or package used for the purpose of containment of cannabis or 20 cannabis-infused product during transportation.

"Cannabis flower" means marijuana, hashish, and other substances that are identified as including any parts of the plant Cannabis sativa and including derivatives or subspecies, such as indica, of all strains of cannabis; including raw kief, leaves, and buds, but not resin that has been extracted from any part of such plant; nor any compound, manufacture,

salt, derivative, mixture, or preparation of such plant, its
 seeds, or resin.

3 "Cannabis-infused product" means a beverage, food, oil, 4 ointment, tincture, topical formulation, or another product 5 containing cannabis or cannabis concentrate that is not 6 intended to be smoked.

7 "Cannabis paraphernalia" means equipment, products, or 8 materials intended to be used for planting, propagating, 9 cultivating, growing, harvesting, manufacturing, producing, 10 processing, preparing, testing, analyzing, packaging, 11 repackaging, storing, containing, concealing, ingesting, or 12 otherwise introducing cannabis into the human body.

13 "Cannabis plant monitoring system" or "plant monitoring system" means a system that includes, but is not limited to, 14 15 testing and data collection established and maintained by the cultivation center, craft grower, or processing organization 16 17 and that is available to the Department of Revenue, the Department of Agriculture, the Department of Financial and 18 Professional Regulation, and the Department of State Police 19 20 for the purposes of documenting each cannabis plant and 21 monitoring plant development throughout the life cycle of a 22 cannabis plant cultivated for the intended use by a customer 23 from seed planting to final packaging.

24 "Cannabis testing facility" means an entity registered by 25 the Department of Agriculture to test cannabis for potency and 26 contaminants.

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1 "Clone" means a plant section from a female cannabis plant 2 not yet rootbound, growing in a water solution or other 3 propagation matrix, that is capable of developing into a new 4 plant.

5 "Community College Cannabis Vocational Training Pilot 6 Program faculty participant" means a person who is 21 years of 7 age or older, licensed by the Department of Agriculture, and 8 is employed or contracted by an Illinois community college to 9 provide student instruction using cannabis plants at an 10 Illinois Community College.

"Community College Cannabis Vocational Training Pilot Program faculty participant Agent Identification Card" means a document issued by the Department of Agriculture that identifies a person as Community College Cannabis Vocational Training Pilot Program faculty participant.

"Conditional Adult Use Dispensing Organization License" means a license awarded to top-scoring applicants for an Adult Use Dispensing Organization License that reserves the right to an Adult Use Dispensing Organization License if the applicant meets certain conditions described in this Act, but does not entitle the recipient to begin purchasing or selling cannabis or cannabis-infused products.

23 "Conditional Adult Use Cultivation Center License" means a 24 license awarded to top-scoring applicants for an Adult Use 25 Cultivation Center License that reserves the right to an Adult 26 Use Cultivation Center License if the applicant meets certain conditions as determined by the Department of Agriculture by
 rule, but does not entitle the recipient to begin growing,
 processing, or selling cannabis or cannabis-infused products.

"Craft grower" means a facility operated 4 bv an 5 organization or business that is licensed by the Department of Agriculture to cultivate, dry, cure, and package cannabis and 6 7 perform other necessary activities to make cannabis available 8 for sale at a dispensing organization or use at a processing 9 organization. A craft grower may contain up to 14,000 5,000 10 square feet of canopy space on its premises for plants in the 11 flowering state. The Department of Agriculture may authorize 12 an increase or decrease of flowering stage cultivation space increments of 3,000 square feet by rule based on market 13 in need, craft grower capacity, and the licensee's history of 14 15 compliance or noncompliance, with a maximum space of 14,000 16 square feet for cultivating plants in the flowering stage, 17 which must be cultivated in all stages of growth in an enclosed and secure area. A craft grower may share premises with a 18 19 processing organization or a dispensing organization, or both, 20 provided each licensee stores currency and cannabis or cannabis-infused products in a separate secured vault to which 21 22 the other licensee does not have access or all licensees 23 sharing a vault share more than 50% of the same ownership.

24 "Craft grower agent" means a principal officer, board 25 member, employee, or other agent of a craft grower who is 21 26 years of age or older.

"Craft Grower Agent Identification Card" means a document
 issued by the Department of Agriculture that identifies a
 person as a craft grower agent.

4 "Cultivation center" means a facility operated by an 5 organization or business that is licensed by the Department of 6 Agriculture to cultivate, process, transport (unless otherwise 7 limited by this Act), and perform other necessary activities 8 to provide cannabis and cannabis-infused products to cannabis 9 business establishments.

10 "Cultivation center agent" means a principal officer, 11 board member, employee, or other agent of a cultivation center 12 who is 21 years of age or older.

13 "Cultivation Center Agent Identification Card" means a 14 document issued by the Department of Agriculture that 15 identifies a person as a cultivation center agent.

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"Currency" means currency and coin of the United States.

17 "Dispensary" means a facility operated by a dispensing 18 organization at which activities licensed by this Act may 19 occur.

"Dispensing organization" means a facility operated by an 20 organization or business that is licensed by the Department of 21 22 Financial and Professional Regulation to acquire cannabis from 23 a cultivation center, craft grower, processing organization, or another dispensary for the purpose of selling or dispensing 24 25 cannabis, cannabis-infused products, cannabis seeds, 26 paraphernalia, or related supplies under this Act to

purchasers or to qualified registered medical cannabis 1 2 patients and caregivers. As used in this Act, "dispensing 3 organization" includes а registered medical cannabis organization as defined in the Compassionate Use of Medical 4 5 Cannabis Program Act or its successor Act that has obtained an Early Approval Adult Use Dispensing Organization License. 6

7 "Dispensing organization agent" means a principal officer,
8 employee, or agent of a dispensing organization who is 21
9 years of age or older.

10 "Dispensing organization agent identification card" means 11 a document issued by the Department of Financial and 12 Professional Regulation that identifies a person as a 13 dispensing organization agent.

14 "Disproportionately Impacted Area" means a census tract or 15 comparable geographic area that satisfies the following 16 criteria as determined by the Department of Commerce and 17 Economic Opportunity, that:

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(1) meets at least one of the following criteria:

19(A) the area has a poverty rate of at least 20%20according to the latest federal decennial census; or

(B) 75% or more of the children in the area
participate in the federal free lunch program
according to reported statistics from the State Board
of Education; or

(C) at least 20% of the households in the area
 receive assistance under the Supplemental Nutrition

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Assistance Program; or

2 (D) the area has an average unemployment rate, as 3 determined by the Illinois Department of Employment 4 Security, that is more than 120% of the national 5 unemployment average, as determined by the United 6 States Department of Labor, for a period of at least 2 7 consecutive calendar years preceding the date of the 8 application; and

9 (2) has high rates of arrest, conviction, and 10 incarceration related to the sale, possession, use, 11 cultivation, manufacture, or transport of cannabis.

12 "Early Approval Adult Use Cultivation Center License" 13 means a license that permits a medical cannabis cultivation 14 center licensed under the Compassionate Use of Medical 15 Cannabis Program Act as of the effective date of this Act to 16 begin cultivating, infusing, packaging, transporting (unless 17 otherwise provided in this Act), processing and selling cannabis or cannabis-infused product to cannabis business 18 establishments for resale to purchasers as permitted by this 19 20 Act as of January 1, 2020.

"Early Approval Adult Use Dispensing Organization License" means a license that permits a medical cannabis dispensing organization licensed under the Compassionate Use of Medical Cannabis Program Act as of the effective date of this Act to begin selling cannabis or cannabis-infused product to purchasers as permitted by this Act as of January 1, 2020. HB4097

"Early Approval Adult Use Dispensing Organization at a 1 2 secondary site" means a license that permits a medical 3 cannabis dispensing organization licensed under the Compassionate Use of Medical Cannabis Program Act as of the 4 5 effective date of this Act to begin selling cannabis or 6 cannabis-infused product to purchasers as permitted by this Act on January 1, 2020 at a different dispensary location from 7 8 its existing registered medical dispensary location.

9 "Enclosed, locked facility" means a room, greenhouse, 10 building, or other enclosed area equipped with locks or other 11 security devices that permit access only by cannabis business 12 establishment agents working for the licensed cannabis 13 business establishment or acting pursuant to this Act to 14 cultivate, process, store, or distribute cannabis.

"Enclosed, locked space" means a closet, room, greenhouse, building or other enclosed area equipped with locks or other security devices that permit access only by authorized individuals under this Act. "Enclosed, locked space" may include:

(1) a space within a residential building that (i) is the primary residence of the individual cultivating 5 or fewer cannabis plants that are more than 5 inches tall and (ii) includes sleeping quarters and indoor plumbing. The space must only be accessible by a key or code that is different from any key or code that can be used to access the residential building from the exterior; or - 11 - LRB102 18741 CPF 27299 b

1 (2) a structure, such as a shed or greenhouse, that 2 lies on the same plot of land as a residential building 3 that (i) includes sleeping quarters and indoor plumbing 4 and (ii) is used as a primary residence by the person 5 cultivating 5 or fewer cannabis plants that are more than 6 5 inches tall, such as a shed or greenhouse. The structure 7 must remain locked when it is unoccupied by people.

8 "Financial institution" has the same meaning as "financial 9 organization" as defined in Section 1501 of the Illinois 10 Income Tax Act, and also includes the holding companies, 11 subsidiaries, and affiliates of such financial organizations.

12 "Flowering stage" means the stage of cultivation where and 13 when a cannabis plant is cultivated to produce plant material 14 for cannabis products. This includes mature plants as follows:

15 (1) if greater than 2 stigmas are visible at each16 internode of the plant; or

(2) if the cannabis plant is in an area that has been
intentionally deprived of light for a period of time
intended to produce flower buds and induce maturation,
from the moment the light deprivation began through the
remainder of the marijuana plant growth cycle.

22 "Individual" means a natural person.

23 "Infuser organization" or "infuser" means a facility 24 operated by an organization or business that is licensed by 25 the Department of Agriculture to directly incorporate cannabis 26 or cannabis concentrate into a product formulation to produce

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1 a cannabis-infused product.

2 "Kief" means the resinous crystal-like trichomes that are 3 found on cannabis and that are accumulated, resulting in a 4 higher concentration of cannabinoids, untreated by heat or 5 pressure, or extracted using a solvent.

6 "Labor peace agreement" means an agreement between a cannabis business establishment and any labor organization 7 8 recognized under the National Labor Relations Act, referred to 9 in this Act as a bona fide labor organization, that prohibits 10 labor organizations and members from engaging in picketing, 11 work stoppages, boycotts, and any other economic interference 12 with the cannabis business establishment. This agreement means 13 that the cannabis business establishment has agreed not to disrupt efforts by the bona fide labor organization to 14 15 communicate with, and attempt to organize and represent, the 16 cannabis business establishment's employees. The agreement 17 shall provide a bona fide labor organization access at reasonable times to areas in which the cannabis business 18 establishment's employees work, for the purpose of meeting 19 with employees to discuss their right to representation, 20 employment rights under State law, and terms and conditions of 21 22 employment. This type of agreement shall not mandate a 23 particular method of election or certification of the bona 24 fide labor organization.

25 "Limited access area" means a room or other area under the 26 control of a cannabis dispensing organization licensed under

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this Act and upon the licensed premises where cannabis sales 1 limited to 2 occur with access purchasers, dispensing organization owners and other dispensing organization agents, 3 service professionals conducting business 4 or with the 5 dispensing organization, or, if sales to registered qualifying patients, caregivers, provisional Opioid 6 patients, and Alternative Pilot Program participants licensed pursuant to 7 the Compassionate Use of Medical Cannabis Program Act are also 8 9 permitted at the dispensary, registered qualifying patients, 10 caregivers, provisional patients, and Opioid Alternative Pilot 11 Program participants.

"Member of an impacted family" means an individual who has a parent, legal guardian, child, spouse, or dependent, or was dependent of an individual who, prior to the effective date of this Act, was arrested for, convicted of, or adjudicated delinquent for any offense that is eligible for expungement under this Act.

18 "Mother plant" means a cannabis plant that is cultivated 19 or maintained for the purpose of generating clones, and that 20 will not be used to produce plant material for sale to an 21 infuser or dispensing organization.

"Ordinary public view" means within the sight line with normal visual range of a person, unassisted by visual aids, from a public street or sidewalk adjacent to real property, or from within an adjacent property.

26 "Ownership and control" means ownership of at least 51% of

the business, including corporate stock if a corporation, and control over the management and day-to-day operations of the business and an interest in the capital, assets, and profits and losses of the business proportionate to percentage of ownership.

6 "Person" means a natural individual, firm, partnership, 7 association, joint stock company, joint venture, public or 8 private corporation, limited liability company, or a receiver, 9 executor, trustee, guardian, or other representative appointed 10 by order of any court.

"Possession limit" means the amount of cannabis under Section 10-10 that may be possessed at any one time by a person 21 years of age or older or who is a registered qualifying medical cannabis patient or caregiver under the Compassionate Use of Medical Cannabis Program Act.

16 "Principal officer" includes а cannabis business 17 licensed establishment applicant or cannabis business establishment's board member, owner with more than 1% interest 18 of the total cannabis business establishment or more than 5% 19 20 interest of the total cannabis business establishment of a 21 publicly traded company, president, vice president, secretary, 22 treasurer, partner, officer, member, manager member, or person 23 with a profit sharing, financial interest, or revenue sharing arrangement. The definition includes a person with authority 24 25 to control the cannabis business establishment, a person who 26 assumes responsibility for the debts of the cannabis business

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1 establishment and who is further defined in this Act.

2 "Primary residence" means a dwelling where a person usually stays or stays more often than other locations. It may 3 be determined by, without limitation, presence, tax filings; 4 5 address on an Illinois driver's license, an Illinois Identification Card, or an Illinois Person with a Disability 6 7 Identification Card; or voter registration. No person may have 8 more than one primary residence.

9 "Processing organization" or "processor" means a facility 10 operated by an organization or business that is licensed by 11 the Department of Agriculture to either extract constituent 12 chemicals or compounds to produce cannabis concentrate or 13 incorporate cannabis or cannabis concentrate into a product 14 formulation to produce a cannabis product.

15 "Processing organization agent" means a principal officer,16 board member, employee, or agent of a processing organization.

17 "Processing organization agent identification card" means 18 a document issued by the Department of Agriculture that 19 identifies a person as a processing organization agent.

20 "Purchaser" means a person 21 years of age or older who 21 acquires cannabis for a valuable consideration. "Purchaser" 22 does not include a cardholder under the Compassionate Use of 23 Medical Cannabis Program Act.

24 "Qualified Social Equity Applicant" means a Social Equity 25 Applicant who has been awarded a conditional license under 26 this Act to operate a cannabis business establishment.

"Resided" means an individual's primary residence was 1 2 located within the relevant geographic area as established by 2 of the following: 3 (1) a signed lease agreement that includes the 4 5 applicant's name; 6 (2) a property deed that includes the applicant's 7 name; 8 (3) school records; 9 (4) a voter registration card; 10 (5)an Illinois driver's license, an Illinois 11 Identification Card, or an Illinois Person with a 12 Disability Identification Card; 13 (6) a paycheck stub; (7) a utility bill; 14 15 (8) tax records; or 16 (9) any other proof of residency or other information 17 necessary to establish residence as provided by rule. "Smoking" means the inhalation of smoke caused by the 18 combustion of cannabis. 19 "Social Equity Applicant" means an applicant that is an 20 Illinois resident that meets one of the following criteria: 21 22 (1) an applicant with at least 51% ownership and 23 control by one or more individuals who have resided for at least 5 of the preceding 10 years in a Disproportionately 24 25 Impacted Area; 26 (2) an applicant with at least 51% ownership and

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control by one or more individuals who:

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2 (i) have been arrested for, convicted of, or 3 adjudicated delinquent for any offense that is 4 eligible for expungement under this Act; or

(ii) is a member of an impacted family;

6 (3) for applicants with a minimum of 10 full-time 7 employees, an applicant with at least 51% of current 8 employees who:

9 (i) currently reside in a Disproportionately 10 Impacted Area; or

(ii) have been arrested for, convicted of, or adjudicated delinquent for any offense that is eligible for expungement under this Act or member of an impacted family.

Nothing in this Act shall be construed to preempt or limit the duties of any employer under the Job Opportunities for Qualified Applicants Act. Nothing in this Act shall permit an employer to require an employee to disclose sealed or expunged offenses, unless otherwise required by law.

20 <u>"Social Equity Justice Involved Applicant" means an</u> 21 <u>applicant that is an Illinois resident that meets the</u> 22 <u>following criteria:</u>

23 (1) an applicant with at least 51% ownership and 24 control by one or more individuals who have resided for at 25 least 5 of the preceding 10 years in a Disproportionately 26 Impacted Area; or (2) either:

2	(A) an applicant with at least 51% of ownership
3	and control by one or more individuals who have been
4	arrested for, convicted of, or adjudicated delinquent
5	for any offense that is eligible for expungement under
6	subsection (i) of Section 5.2 of the Criminal
7	Identification Act; or

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control by one or more members of an impacted family.

(B) an applicant with at least 51% ownership and

10 "Tincture" means a cannabis-infused solution, typically 11 comprised of alcohol, glycerin, or vegetable oils, derived 12 either directly from the cannabis plant or from a processed 13 cannabis extract. A tincture is not an alcoholic liquor as 14 defined in the Liquor Control Act of 1934. A tincture shall 15 include a calibrated dropper or other similar device capable 16 of accurately measuring servings.

17 "Transporting organization" or "transporter" means an 18 organization or business that is licensed by the Department of 19 Agriculture to transport cannabis or cannabis-infused product 20 on behalf of a cannabis business establishment or a community 21 college licensed under the Community College Cannabis 22 Vocational Training Pilot Program.

23 "Transporting organization agent" means a principal 24 officer, board member, employee, or agent of a transporting 25 organization.

26 "Transporting organization agent identification card"

- means a document issued by the Department of Agriculture that identifies a person as a transporting organization agent.
- 3 "Unit of local government" means any county, city,4 village, or incorporated town.

5 "Vegetative stage" means the stage of cultivation in which 6 a cannabis plant is propagated to produce additional cannabis 7 plants or reach a sufficient size for production. This 8 includes seedlings, clones, mothers, and other immature 9 cannabis plants as follows:

10 (1) if the cannabis plant is in an area that has not 11 been intentionally deprived of light for a period of time 12 intended to produce flower buds and induce maturation, it 13 has no more than 2 stigmas visible at each internode of the 14 cannabis plant; or

15 (2) any cannabis plant that is cultivated solely for
16 the purpose of propagating clones and is never used to
17 produce cannabis.

18 (Source: P.A. 101-27, eff. 6-25-19; 101-593, eff. 12-4-19.)

19 (410 ILCS 705/30-5)

20 Sec. 30-5. Issuance of licenses.

(a) The Department of Agriculture shall issue up to 40
craft grower licenses by July 1, 2020. Any person or entity
awarded a license pursuant to this subsection shall only hold
one craft grower license and may not sell that license until
after December 21, 2021.

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1	(a-5) The Department of Agriculture shall issue an
2	additional 30 craft grower licenses on or before December 21,
3	2021, cost free, to applicants who submitted craft grower
4	license applications on or before April 30, 2020 but were not
5	awarded a license under subsection (a) and who received at
6	least 85% of the total points available on their applications.
7	Any person or entity awarded a license under this subsection
8	may sell that license at any time after it is awarded.

9 (a-10) The Department of Agriculture shall issue an additional 30 craft grower licenses on or before March 15, 10 11 2022, cost free, to applicants who submitted craft grower 12 license applications on or before April 30, 2020 but were not 13 awarded a license under subsection (a) or subsection (a-5), 14 received at least 85% of the total points available on their applications, and qualify as Social Equity Justice Involved 15 16 Applicants. Any applicant awarded a license under this 17 subsection may sell that license at any time after it is 18 awarded.

(b) By December 21, 2021, the Department of Agriculture 19 20 shall issue up to 60 additional craft grower licenses. Any person or entity awarded a license pursuant to this Section 21 22 subsection shall not hold more than 2 craft grower licenses. 23 The person or entity awarded a license pursuant to this subsection or subsection (a) of this Section may sell its 24 25 craft grower license subject to the restrictions of this Act 26 or as determined by administrative rule. Prior to issuing such

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licenses, the Department may adopt rules through emergency 1 rulemaking in accordance with subsection (gg) of Section 5-45 2 3 of the Illinois Administrative Procedure Act, to modify or raise the number of craft grower licenses and modify or change 4 5 the licensing application process to reduce or eliminate barriers. The General Assembly finds that the adoption of 6 7 rules to regulate cannabis use is deemed an emergency and 8 necessary for the public interest, safety, and welfare. In 9 determining whether to exercise the authority granted by this 10 subsection, the Department of Agriculture must consider the 11 following factors:

12 (1) the percentage of cannabis sales occurring in Illinois not in the regulated market using data from the 13 14 Substance Abuse and Mental Health Services Administration, 15 National Survey on Drug Use and Health, Illinois 16 Behavioral Risk Factor Surveillance System, and tourism 17 data from the Illinois Office of Tourism to ascertain total cannabis consumption in Illinois compared to the 18 19 amount of sales in licensed dispensing organizations;

20 (2) whether there is an adequate supply of cannabis
21 and cannabis-infused products to serve registered medical
22 cannabis patients;

(3) whether there is an adequate supply of cannabis
 and cannabis-infused products to serve purchasers;

(4) whether there is an oversupply of cannabis in
Illinois leading to trafficking of cannabis to states

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where the sale of cannabis is not permitted by law; 1 2 (5) population increases or shifts; 3 (6) the density of craft growers in any area of the State: 4 5 (7) perceived security risks of increasing the number 6 or location of craft growers; 7 (8) the past safety record of craft growers; 8 Department of Agriculture's capacity to (9) the 9 appropriately regulate additional licensees; 10 (10) the findings and recommendations from the 11 disparity and availability study commissioned by the 12 Illinois Cannabis Regulation Oversight Officer to reduce 13 or eliminate any identified barriers to entry in the 14 cannabis industry; and 15 (11) any other criteria the Department of Agriculture

deems relevant.

17 After January 1 2023, 2022, the Department of (C) Agriculture may by rule modify or raise the number of craft 18 grower licenses and modify or change the licensing application 19 20 process to reduce or eliminate barriers based on the criteria 21 in subsection (b). At no time may the number of craft grower 22 licenses exceed 150. Any person or entity awarded a license 23 pursuant to this subsection shall not hold more than 5 $\frac{3}{2}$ craft grower licenses. A person or entity awarded a license pursuant 24 25 to this subsection or subsections subsection (a), (a-5), or 26 (a-10) or subsection (b) of this Section may sell its craft HB4097 - 23 - LRB102 18741 CPF 27299 b

grower license or licenses subject to the restrictions of this
 Act or as determined by administrative rule.

3 (Source: P.A. 101-27, eff. 6-25-19; 101-593, eff. 12-4-19.)

4 (410 ILCS 705/30-30)

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Sec. 30-30. Craft grower requirements; prohibitions.

6 (a) The operating documents of a craft grower shall 7 include procedures for the oversight of the craft grower, a 8 cannabis plant monitoring system including a physical 9 inventory recorded weekly, accurate recordkeeping, and a 10 staffing plan.

11 (b) A craft grower shall implement a security plan 12 reviewed by the Department of State Police that includes, but 13 is not limited to: facility access controls, perimeter 14 intrusion detection systems, personnel identification systems, 15 and a 24-hour surveillance system to monitor the interior and 16 exterior of the craft grower facility and that is accessible authorized law enforcement and the 17 Department to of 18 Agriculture in real time.

(c) All cultivation of cannabis by a craft grower must take place in an enclosed, locked facility at the physical address provided to the Department of Agriculture during the licensing process. The craft grower location shall only be accessed by the agents working for the craft grower, the Department of Agriculture staff performing inspections, the Department of Public Health staff performing inspections,

State and local law enforcement or other emergency personnel, 1 2 contractors working on jobs unrelated to cannabis, such as installing or maintaining security devices or performing 3 electrical wiring, transporting organization 4 agents as 5 provided in this Act, or participants in the incubator program, individuals in a mentoring or educational program 6 7 approved by the State, or other individuals as provided by 8 rule. However, if a craft grower shares a premises with an 9 infuser or dispensing organization, agents from those other 10 licensees may access the craft grower portion of the premises 11 if that is the location of common bathrooms, lunchrooms, 12 locker rooms, or other areas of the building where work or cultivation of cannabis is not performed. At no time may an 13 infuser or dispensing organization agent perform work at a 14 craft grower without being a registered agent of the craft 15 16 grower.

17 (d) A craft grower may not sell or distribute any cannabis 18 to any person other than a cultivation center, a craft grower, 19 an infuser organization, a dispensing organization, or as 20 otherwise authorized by rule.

(e) A craft grower may not be located in an area zoned forresidential use.

(f) A craft grower may not either directly or indirectly discriminate in price between different cannabis business establishments that are purchasing a like grade, strain, brand, and quality of cannabis or cannabis-infused product.

Nothing in this subsection (f) prevents a craft grower from pricing cannabis differently based on differences in the cost of manufacturing or processing, the quantities sold, such as volume discounts, or the way the products are delivered.

5 (q) All cannabis harvested by a craft grower and intended for distribution to a dispensing organization must be entered 6 7 into a data collection system, packaged and labeled under Section 55-21, and, if distribution is to a dispensing 8 9 organization that does not share a premises with the 10 dispensing organization receiving the cannabis, placed into a 11 cannabis container for transport. All cannabis harvested by a 12 craft grower and intended for distribution to a cultivation 13 center, to an infuser organization, or to a craft grower with which it does not share a premises, must be packaged in a 14 labeled cannabis container and entered into a data collection 15 16 system before transport.

(h) Craft growers are subject to random inspections by the
Department of Agriculture, local safety or health inspectors,
and the Department of State Police.

shall notify local 20 (i) А craft grower agent law 21 enforcement, the Department of State Police, and the 22 Department of Agriculture within 24 hours of the discovery of 23 any loss or theft. Notification shall be made by phone, in person, or written or electronic communication. 24

(j) A craft grower shall comply with all State and anyapplicable federal rules and regulations regarding the use of

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1 pesticides.

2 (k) A craft grower or craft grower agent shall not 3 transport cannabis or cannabis-infused products to any other 4 cannabis business establishment without a transport 5 organization license unless:

6 (i) If the craft grower is located in a county with a 7 population of 3,000,000 or more, the cannabis business 8 establishment receiving the cannabis is within 2,000 feet 9 of the property line of the craft grower;

10 (ii) If the craft grower is located in a county with a 11 population of more than 700,000 but fewer than 3,000,000, 12 the cannabis business establishment receiving the cannabis 13 is within 2 miles of the craft grower; or

14 (iii) If the craft grower is located in a county with a 15 population of fewer than 700,000, the cannabis business 16 establishment receiving the cannabis is within 15 miles of 17 the craft grower.

(1) A craft grower may enter into a contract with a
transporting organization to transport cannabis to a
cultivation center, a craft grower, an infuser organization, a
dispensing organization, or a laboratory.

22 (m) No person or entity shall hold any legal, equitable, 23 ownership, or beneficial interest, directly or indirectly, of 24 more than 3 craft grower licenses. Further, no person or 25 entity that is employed by, an agent of, or has a contract to 26 receive payment from or participate in the management of a

craft grower, is a principal officer of a craft grower, or 1 2 entity controlled by or affiliated with a principal officer of a craft grower shall hold any legal, equitable, ownership, or 3 beneficial interest, directly or indirectly, in a craft grower 4 5 license that would result in the person or entity owning or controlling in combination with any craft grower, principal 6 7 officer of a craft grower, or entity controlled or affiliated with a principal officer of a craft grower by which he, she, or 8 9 it is employed, is an agent of, or participates in the 10 management of more than 3 craft grower licenses.

11 (n) It is unlawful for any person having a craft grower 12 license or any officer, associate, member, representative, or agent of the licensee to offer or deliver money, or anything 13 else of value, directly or indirectly, to any person having an 14 15 Early Approval Adult Use Dispensing Organization License, a 16 Conditional Adult Use Dispensing Organization License, an 17 Adult Use Dispensing Organization License, or a medical cannabis dispensing organization license issued under the 18 19 Compassionate Use of Medical Cannabis Program Act, or to any 20 person connected with or in any way representing, or to any member of the family of, the person holding an Early Approval 21 22 Adult Use Dispensing Organization License, a Conditional Adult 23 Use Dispensing Organization License, an Adult Use Dispensing Organization License, or a medical 24 cannabis dispensing organization license issued under the Compassionate Use of 25 26 Medical Cannabis Program Act, or to any stockholders in any

corporation engaged in the retail sale of cannabis, or to any 1 2 officer, manager, agent, or representative of the Early 3 Approval Adult Use Dispensing Organization License, а Conditional Adult Use Dispensing Organization License, an 4 5 Adult Use Dispensing Organization License, or a medical cannabis dispensing organization license issued under the 6 Compassionate Use of Medical Cannabis Program Act to obtain 7 8 preferential placement within the dispensing organization, 9 including, without limitation, on shelves and in display cases 10 where purchasers can view products, or on the dispensing 11 organization's website.

(o) A craft grower shall not be located within 1,500 feet
of another craft grower or a cultivation center.

(p) A craft grower may process cannabis, cannabisconcentrates, and cannabis-infused products.

16 (q) A craft grower must comply with any other requirements 17 or prohibitions set by administrative rule of the Department 18 of Agriculture.

19 (Source: P.A. 101-27, eff. 6-25-19; 101-593, eff. 12-4-19.)

20 (410 ILCS 705/35-31)

21 Sec. 35-31. Ensuring an adequate supply of raw materials 22 to serve infusers.

(a) As used in this Section, "raw materials" includes, but
is not limited to, CO₂ hash oil, "crude", "distillate", or any
other cannabis concentrate extracted from cannabis flower by

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1 use of a solvent or a mechanical process.

2 (b) The Department of Agriculture may by rule design a method for assessing whether licensed infusers have access to 3 an adequate supply of reasonably affordable raw materials, 4 5 which may include but not be limited to: (i) a survey of 6 (ii) a market study on the sales trends of infusers: cannabis-infused products manufactured by infusers; and (iii) 7 the costs cultivation centers and craft growers assume for the 8 9 raw materials they use in any cannabis-infused products they 10 manufacture.

11 (b-5) Each adult use cultivation center or Early Approval 12 Adult Use Cultivation Center License holder licensed under 13 Article 20 that produces THC oil extract shall set aside a 14 portion of its total monthly production of THC oil extract to sell to infuser organizations at market price, quality, and 15 16 variety to provide infuser organizations with an adequate 17 supply for their infusion processes. The portion set aside by each cultivation center or Early Approval Adult Use 18 19 Cultivation Center License holder shall be on a proportionate, 20 pro rata basis and based upon its total monthly production compared to the industry total monthly production in the 21 22 previous year as determined by the Department of Agriculture. 23 The total monthly portion of THC oil extract set aside by all 24 cultivation centers and Early Approval Adult Use Cultivation 25 Center License holders shall be as follows:

26 (1) During calendar year 2022, 50,000 grams per month.

1	(2) During calendar year 2023, 60,000 grams per month.
2	(3) During calendar year 2024, 70,000 grams per month.
3	(4) During calendar year 2025, 80,000 grams per month.
4	(5) During calendar year 2026, 90,000 grams per month.
5	The price of THC oil extract shall be the average fair
6	market price as determined quarterly by the Department of
7	Agriculture or an amount equal to 900% of the U.S. Cannabis
8	Spot Index's price for cannabis flower if, during any quarter,
9	the Department fails to establish a fair market price based
10	upon quality and variety. After January 1, 2023, the monthly
11	portion of THC oil extract may be adjusted by the Department of
12	Agriculture based upon market assessments as provided in
13	subsections (c) and (d).

14 (c) The Department of Agriculture shall perform an 15 assessment of whether infusers have access to an adequate 16 supply of reasonably affordable raw materials that shall start 17 no sooner than January 1, <u>2023</u> 2022 and shall conclude no later 18 than April 1, <u>2023</u> 2022. The Department of Agriculture may 19 rely on data from the Illinois Cannabis Regulation Oversight 20 Officer as part of this assessment.

(d) The Department of Agriculture shall perform an assessment of whether infusers have access to an adequate supply of reasonably affordable raw materials that shall start no sooner than January 1, <u>2024</u> 2023 and shall conclude no later than April 1, <u>2024</u> 2023. The Department of Agriculture may rely on data from the Cannabis Regulation Oversight Officer as - 31 - LRB102 18741 CPF 27299 b

1 part of this assessment.

2 The Department of Agriculture may by rule adopt (e) 3 measures to ensure infusers have access to an adequate supply of reasonably affordable raw materials necessary for the 4 5 manufacture of cannabis-infused products. Such measures may include, but not be limited to (i) requiring cultivation 6 centers and craft growers to set aside a minimum amount of raw 7 materials for the wholesale market or (ii) enabling infusers 8 9 to apply for a processor license to extract raw materials from 10 cannabis flower.

11 (f) If the Department of Agriculture determines processor 12 licenses may be available to infuser organizations based upon 13 subsection findings made pursuant to (e), infuser 14 organizations may submit to the Department of Agriculture on 15 forms provided by the Department of Agriculture the following 16 information as part of an application to receive a processor 17 license:

18 (1) experience with the extraction, processing, or 19 infusing of oils similar to those derived from cannabis, 20 or other business practices to be performed by the 21 infuser;

(2) a description of the applicant's experience with
 manufacturing equipment and chemicals to be used in
 processing;

25

(3) expertise in relevant scientific fields;

26

(4) a commitment that any cannabis waste, liquid

waste, or hazardous waste shall be disposed of 1 in 2 accordance with 8 Ill. Adm. Code 1000.460, except, to the greatest extent feasible, all cannabis plant waste will be 3 rendered unusable by grinding and incorporating the 4 5 cannabis plant waste with compostable mixed waste to be accordance with 6 disposed of in Ill. Adm. Code 7 1000.460(q)(1); and

8 (5) any other information the Department of
9 Agriculture deems relevant.

10 (a) The Department of Agriculture may only issue an infuser organization a processor license if, based on the 11 12 information pursuant to subsection (f) and any other criteria set by the Department of Agriculture, which may include but 13 not be limited an inspection of the site where processing 14 would occur, the Department of Agriculture is reasonably 15 16 certain the infuser organization will process cannabis in a 17 safe and compliant manner.

18 (Source: P.A. 101-27, eff. 6-25-19; 101-593, eff. 12-4-19.)

19 (410 ILCS 705/40-25)

20 Sec. 40-25. Transporting organization requirements;21 prohibitions.

(a) The operating documents of a transporting organization
shall include procedures for the oversight of the transporter,
an inventory monitoring system including a physical inventory
recorded weekly, accurate recordkeeping, and a staffing plan.

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(b) A transporting organization may not transport cannabis 1 2 or cannabis-infused products to any person other than a 3 cultivation center, a craft grower, an infuser organization, a dispensing organization, a testing facility, a transporting 4 5 organization depot or other transporting organization transfer 6 facility, or as otherwise authorized by rule. A transporting 7 organization shall be specifically allowed to use the same transport vehicle to pick up or deliver cannabis products from 8 9 and to multiple craft growers, processors, and dispensaries during the transporting organization's pick up and delivery 10 11 process.

12 (c) All cannabis transported by a transporting 13 organization must be entered into a data collection system and 14 placed into a cannabis container for transport.

(d) Transporters are subject to random inspections by the
Department of Agriculture, the Department of Public Health,
and the Department of State Police.

(e) A transporting organization agent shall notify local
law enforcement, the Department of State Police, and the
Department of Agriculture within 24 hours of the discovery of
any loss or theft. Notification shall be made by phone, in
person, or by written or electronic communication.

(f) No person under the age of 21 years shall be in a
 commercial vehicle or trailer transporting cannabis goods.

25 (g) No person or individual who is not a transporting 26 organization agent shall be in a vehicle while transporting - 34 - LRB102 18741 CPF 27299 b

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1 cannabis goods.

2 (h) Transporters may not use commercial motor vehicles3 with a weight rating of over 10,001 pounds.

4 (i) It is unlawful for any person to offer or deliver 5 money, or anything else of value, directly or indirectly, to 6 any of the following persons to obtain preferential placement 7 within the dispensing organization, including, without 8 limitation, on shelves and in display cases where purchasers 9 can view products, or on the dispensing organization's 10 website:

(1) a person having a transporting organization license, or any officer, associate, member, representative, or agent of the licensee;

(2) a person having an Early Applicant Adult Use
Dispensing Organization License, an Adult Use Dispensing
Organization License, or a medical cannabis dispensing
organization license issued under the Compassionate Use of
Medical Cannabis Program Act;

19 (3) person connected with or а in any way representing, or a member of the family of, a person 20 21 holding an Early Applicant Adult Use Dispensing 22 Organization License, an Adult Use Dispensing Organization 23 License, or a medical cannabis dispensing organization license issued under the Compassionate Use of Medical 24 25 Cannabis Program Act; or

26

(4) a stockholder, officer, manager, agent, or

1 representative of a corporation engaged in the retail sale 2 of cannabis, an Early Applicant Adult Use Dispensing 3 Organization License, an Adult Use Dispensing Organization 4 License, or a medical cannabis dispensing organization 5 license issued under the Compassionate Use of Medical 6 Cannabis Program Act.

7 (j) A transporting organization agent must keep his or her identification card visible at all times when on the property 8 9 cannabis business establishment and during of а the 10 transporting of cannabis when acting under his or her duties 11 as a transportation organization agent. During these times, 12 the transporting organization agent must also provide the 13 identification card upon request of any law enforcement officer engaged in his or her official duties. 14

15 (k) A copy of the transporting organization's registration 16 and a manifest for the delivery shall be present in any vehicle 17 transporting cannabis.

18 (1) Cannabis shall be transported so it is not visible or19 recognizable from outside the vehicle.

20 (m) A vehicle transporting cannabis must not bear any 21 markings to indicate the vehicle contains cannabis or bear the 22 name or logo of the cannabis business establishment.

(n) Cannabis must be transported in an enclosed, locked storage compartment <u>or security cage</u> that is secured or affixed to the vehicle.

26

(o) The Department of Agriculture may, by rule, impose any

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1	other requirements or prohibitions on the transportation of
2	cannabis.
3	(Source: P.A. 101-27, eff. 6-25-19; 101-593, eff. 12-4-19.)
4	(410 ILCS 705/55-20)
5	Sec. 55-20. Advertising and promotions.
6	(a) No cannabis business establishment nor any other
7	person or entity shall engage in advertising that contains any
8	statement or illustration that:
9	(1) is false or misleading;
10	(2) promotes overconsumption of cannabis or cannabis
11	products;
12	(3) depicts the actual consumption of cannabis or
13	cannabis products;
14	(4) depicts a person under 21 years of age consuming
15	cannabis;
16	(5) makes any health, medicinal, or therapeutic claims
17	about cannabis or cannabis-infused products;
18	(6) includes the image of a cannabis leaf or bud; or
19	(7) includes any image designed or likely to appeal to
20	minors, including cartoons, toys, animals, or children, or
21	any other likeness to images, characters, or phrases that
22	is designed in any manner to be appealing to or encourage
23	consumption by persons under 21 years of age <u>; or</u> .
24	(8) includes a description of or reference to a
25	cannabis product as "craft", unless that product or the

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<u>raw material used to create that product is produced by a</u>
 craft grower licensed under this Act.

3 (b) No cannabis business establishment nor any other 4 person or entity shall place or maintain, or cause to be placed 5 or maintained, an advertisement of cannabis or a 6 cannabis-infused product in any form or through any medium:

7 (1) within 1,000 feet of the perimeter of school
8 grounds, a playground, a recreation center or facility, a
9 child care center, a public park or public library, or a
10 game arcade to which admission is not restricted to
11 persons 21 years of age or older;

12 (2) on or in a public transit vehicle or public13 transit shelter;

14 (3) on or in publicly owned or publicly operated 15 property; or

16

17

18

(4) that contains information that:

(A) is false or misleading;

(B) promotes excessive consumption;

19 (C) depicts a person under 21 years of age20 consuming cannabis;

21

(D) includes the image of a cannabis leaf; or

(E) includes any image designed or likely to appeal to minors, including cartoons, toys, animals, or children, or any other likeness to images, characters, or phrases that are popularly used to advertise to children, or any imitation of candy HB4097

packaging or labeling, or that promotes consumption of
 cannabis.

3 (c) Subsections (a) and (b) do not apply to an educational 4 message.

5 (d) Sales promotions. No cannabis business establishment 6 nor any other person or entity may encourage the sale of 7 cannabis or cannabis products by giving away cannabis or 8 cannabis products, by conducting games or competitions related 9 to the consumption of cannabis or cannabis products, or by 10 providing promotional materials or activities of a manner or 11 type that would be appealing to children.

12 (Source: P.A. 101-27, eff. 6-25-19; 101-593, eff. 12-4-19.)

13 (410 ILCS 705/60-10)

14 Sec. 60-10. Tax imposed.

15 (a) Beginning September 1, 2019, a tax is imposed upon the 16 privilege of cultivating cannabis at the rate of 7% of the gross receipts from the first sale of cannabis by a 17 18 cultivator. The sale of any product that contains any amount of cannabis or any derivative thereof is subject to the tax 19 20 under this Section on the full selling price of the product. 21 The Department may determine the selling price of the cannabis 22 when the seller and purchaser are affiliated persons, when the 23 sale and purchase of cannabis is not an arm's length 24 transaction, or when cannabis is transferred by a craft grower 25 to the craft grower's dispensing organization or infuser or

processing organization and a value is not established for the 1 2 cannabis. The value determined by the Department shall be commensurate with the actual price received for products of 3 like quality, character, and use in the area. If there are no 4 5 sales of cannabis of like quality, character, and use in the same area, then the Department shall establish a reasonable 6 7 value based on sales of products of like quality, character, and use in other areas of the State, taking into consideration 8 9 any other relevant factors.

10 <u>(a-5) The tax imposed under this Article shall not be</u> 11 <u>assessed against or collected from any craft grower awarded a</u> 12 <u>craft grower license under this Act until 2 years after the</u> 13 <u>date that the license is awarded to the craft grower.</u>

(b) The Cannabis Cultivation Privilege Tax imposed under 14 15 this Article is solely the responsibility of the cultivator 16 who makes the first sale and is not the responsibility of a 17 subsequent purchaser, a dispensing organization, or an infuser. Persons subject to the tax imposed under this Article 18 may, however, reimburse themselves for their tax liability 19 20 hereunder by separately stating reimbursement for their tax 21 liability as an additional charge.

(c) The tax imposed under this Article shall be in addition to all other occupation, privilege, or excise taxes imposed by the State of Illinois or by any unit of local government.

26 (Source: P.A. 101-27, eff. 6-25-19.)