102ND GENERAL ASSEMBLY

State of Illinois

2021 and 2022

HB4607

Introduced 1/21/2022, by Rep. Marcus C. Evans, Jr.

SYNOPSIS AS INTRODUCED:

35 ILCS 120/2a	from Ch.	120,	par.	441a
35 ILCS 120/2b	from Ch.	120,	par.	441b
235 ILCS 5/1-3.45 new				
235 ILCS 5/7-6.5 new				

Amends the Retailers' Occupation Tax Act. Provides that, if a person who is licensed as a retailer of alcoholic liquor under the Liquor Control Act of 1934 has had the renewal of his or her certificate of registration denied or has had his or her certificate of registration revoked, the Department shall file a notice with the Liquor Control Commission that includes a certification attesting that the person's certificate of registration renewal has been denied after notice and an opportunity to be heard. Amends the Liquor Control Act of 1934. Provides that the Liquor Control Commission shall deactivate the license of any licensee authorized to sell alcoholic liquor at retail if that person's certificate of registration renewal has been denied by the Department of Revenue or revoked. Effective January 1, 2023.

LRB102 21813 HLH 33852 b

1 AN ACT concerning revenue.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

Section 5. The Retailers' Occupation Tax Act is amended by
changing Sections 2a and 2b as follows:

6 (35 ILCS 120/2a) (from Ch. 120, par. 441a)

7 Sec. 2a. It is unlawful for any person to engage in the business of selling tangible personal property at retail in 8 9 this State without a certificate of registration from the Department. Application for a certificate of registration 10 11 shall be made to the Department upon forms furnished by it. Each such application shall be signed and verified and shall 12 state: (1) the name and social security number of the 13 14 applicant; (2) the address of his principal place of business; (3) the address of the principal place of business from which 15 16 he engages in the business of selling tangible personal 17 property at retail in this State and the addresses of all other places of business, if any (enumerating such addresses, if 18 19 any, in a separate list attached to and made a part of the 20 application), from which he engages in the business of selling 21 tangible personal property at retail in this State; (4) the 22 name and address of the person or persons who will be responsible for filing returns and payment of taxes due under 23

this Act; (5) in the case of a publicly traded corporation, the 1 2 name and title of the Chief Financial Officer, Chief Operating Officer, and any other officer or employee with responsibility 3 for preparing tax returns under this Act, and, in the case of 4 5 all other corporations, the name, title, and social security number of each corporate officer; (6) in the case of a limited 6 liability company, the name, social security number, and FEIN 7 8 number of each manager and member; and (7) such other 9 information as the Department may reasonably require. The 10 application shall contain an acceptance of responsibility 11 signed by the person or persons who will be responsible for 12 filing returns and payment of the taxes due under this Act. If the applicant will sell tangible personal property at retail 13 through vending machines, his application to register shall 14 15 indicate the number of vending machines to be so operated. If 16 requested by the Department at any time, that person shall 17 verify the total number of vending machines he or she uses in his or her business of selling tangible personal property at 18 19 retail.

The Department shall provide by rule for an expedited business registration process for remote retailers required to register and file under subsection (b) of Section 2 who use a certified service provider to file their returns under this Act. Such expedited registration process shall allow the Department to register a taxpayer based upon the same registration information required by the Streamlined Sales Tax

Governing Board for states participating in the Streamlined
 Sales Tax Project.

The Department may deny a certificate of registration to 3 any applicant if a person who is named as the owner, a partner, 4 5 a manager or member of a limited liability company, or a corporate officer of the applicant on the application for the 6 7 certificate of registration is or has been named as the owner, 8 a partner, a manager or member of a limited liability company, 9 or a corporate officer on the application for the certificate 10 of registration of another retailer that is in default for 11 moneys due under this Act or any other tax or fee Act 12 administered by the Department. For purposes of this paragraph only, in determining whether a person is in default for moneys 13 14 due, the Department shall include only amounts established as 15 a final liability within the 23 years prior to the date of the 16 Department's notice of denial of а certificate of 17 registration.

The Department may require an applicant for a certificate 18 19 of registration hereunder to, at the time of filing such 20 application, furnish a bond from a surety company authorized to do business in the State of Illinois, or an irrevocable bank 21 22 letter of credit or a bond signed by 2 personal sureties who 23 have filed, with the Department, sworn statements disclosing net assets equal to at least 3 times the amount of the bond to 24 be required of such applicant, or a bond secured by an 25 26 assignment of a bank account or certificate of deposit, stocks

- 4 - LRB102 21813 HLH 33852 b

or bonds, conditioned upon the applicant paying to the State 1 2 of Illinois all moneys becoming due under this Act and under any other State tax law or municipal or county tax ordinance or 3 resolution under which the certificate of registration that is 4 5 issued to the applicant under this Act will permit the 6 applicant to engage in business without registering separately under such other law, ordinance or resolution. In making a 7 8 determination as to whether to require a bond or other 9 security, the Department shall take into consideration whether 10 the owner, any partner, any manager or member of a limited 11 liability company, or a corporate officer of the applicant is 12 or has been the owner, a partner, a manager or member of a 13 limited liability company, or a corporate officer of another 14 retailer that is in default for moneys due under this Act or 15 any other tax or fee Act administered by the Department; and 16 whether the owner, any partner, any manager or member of a 17 limited liability company, or a corporate officer of the applicant is or has been the owner, a partner, a manager or 18 19 member of a limited liability company, or a corporate officer 20 of another retailer whose certificate of registration has been revoked within the previous 5 years under this Act or any other 21 22 tax or fee Act administered by the Department. If a bond or 23 other security is required, the Department shall fix the 24 amount of the bond or other security, taking into 25 consideration the amount of money expected to become due from 26 the applicant under this Act and under any other State tax law

- 5 - LRB102 21813 HLH 33852 b

or municipal or county tax ordinance or resolution under which 1 2 the certificate of registration that is issued to the applicant under this Act will permit the applicant to engage 3 in business without registering separately under such other 4 5 law, ordinance, or resolution. The amount of security required by the Department shall be such as, in its opinion, will 6 7 protect the State of Illinois against failure to pay the 8 amount which may become due from the applicant under this Act 9 and under any other State tax law or municipal or county tax 10 ordinance or resolution under which the certificate of 11 registration that is issued to the applicant under this Act 12 will permit the applicant to engage in business without 13 registering separately under such other law, ordinance or resolution, but the amount of the security required by the 14 Department shall not exceed three times the amount of the 15 16 applicant's average monthly tax liability, or \$50,000.00, 17 whichever amount is lower.

No certificate of registration under this Act shall be issued by the Department until the applicant provides the Department with satisfactory security, if required, as herein provided for.

Upon receipt of the application for certificate of registration in proper form, and upon approval by the Department of the security furnished by the applicant, if required, the Department shall issue to such applicant a certificate of registration which shall permit the person to

whom it is issued to engage in the business of selling tangible personal property at retail in this State. The certificate of registration shall be conspicuously displayed at the place of business which the person so registered states in his application to be the principal place of business from which he engages in the business of selling tangible personal property at retail in this State.

8 No certificate of registration issued prior to July 1, 9 2017 to a taxpayer who files returns required by this Act on a 10 monthly basis or renewed prior to July 1, 2017 by a taxpayer 11 who files returns required by this Act on a monthly basis shall 12 be valid after the expiration of 5 years from the date of its 13 issuance or last renewal. No certificate of registration issued on or after July 1, 2017 to a taxpayer who files returns 14 15 required by this Act on a monthly basis or renewed on or after 16 July 1, 2017 by a taxpayer who files returns required by this 17 Act on a monthly basis shall be valid after the expiration of one year from the date of its issuance or last renewal. The 18 expiration date of a sub-certificate of registration shall be 19 that of the certificate of registration to which the 20 sub-certificate relates. Prior to July 1, 2017, a certificate 21 22 of registration shall automatically be renewed, subject to 23 revocation as provided by this Act, for an additional 5 years from the date of its expiration unless otherwise notified by 24 25 the Department as provided by this paragraph. On and after 26 July 1, 2017, a certificate of registration shall

automatically be renewed, subject to revocation as provided by this Act, for an additional one year from the date of its expiration unless otherwise notified by the Department as provided by this paragraph.

5 Where a taxpayer to whom a certificate of registration is issued under this Act is in default to the State of Illinois 6 7 for delinquent returns or for moneys due under this Act or any 8 other State tax law or municipal or county ordinance 9 administered or enforced by the Department, the Department 10 shall, not less than 60 days before the expiration date of such 11 certificate of registration, give notice to the taxpayer to 12 whom the certificate was issued of the account period of the delinquent returns, the amount of tax, penalty and interest 13 14 due and owing from the taxpayer, and that the certificate of 15 registration shall not be automatically renewed upon its 16 expiration date unless the taxpayer, on or before the date of 17 expiration, has filed and paid the delinquent returns or paid the defaulted amount in full. A taxpayer to whom such a notice 18 is issued shall be deemed an applicant for renewal. 19 The 20 Department shall promulgate regulations establishing 21 procedures for taxpayers who file returns on a monthly basis 22 but desire and qualify to change to a quarterly or yearly 23 filing basis and will no longer be subject to renewal under 24 this Section, and for taxpayers who file returns on a yearly or 25 quarterly basis but who desire or are required to change to a 26 monthly filing basis and will be subject to renewal under this

- 8 - LRB102 21813 HLH 33852 b

HB4607

1 Section.

2 The Department may in its discretion approve renewal by an applicant who is in default if, at the time of application for 3 renewal, the applicant files all of the delinquent returns or 4 5 pays to the Department such percentage of the defaulted amount 6 as may be determined by the Department and agrees in writing to 7 waive all limitations upon the Department for collection of 8 the remaining defaulted amount to the Department over a period 9 not to exceed 5 years from the date of renewal of the 10 certificate; however, no renewal application submitted by an 11 applicant who is in default shall be approved if the 12 immediately preceding renewal by the applicant was conditioned 13 upon the installment payment agreement described in this Section. The payment agreement herein provided for shall be in 14 15 addition to and not in lieu of the security that may be 16 required by this Section of a taxpayer who is no longer 17 considered a prior continuous compliance taxpayer. The execution of the payment agreement as provided in this Act 18 shall not toll the accrual of interest at the statutory rate. 19

The Department may suspend a certificate of registration if the Department finds that the person to whom the certificate of registration has been issued knowingly sold contraband cigarettes.

A certificate of registration issued under this Act more than 5 years before January 1, 1990 (the effective date of Public Act 86-383) shall expire and be subject to the renewal

provisions of this Section on the next anniversary of the date 1 2 of issuance of such certificate which occurs more than 6 months after January 1, 1990 (the effective date of Public Act 3 86-383). A certificate of registration issued less than 5 4 5 years before January 1, 1990 (the effective date of Public Act 86-383) shall expire and be subject to the renewal provisions 6 7 of this Section on the 5th anniversary of the issuance of the 8 certificate.

9 If a person who is licensed as a retailer of alcoholic 10 liquor under the Liquor Control Act of 1934 has had the renewal 11 of his or her certificate of registration denied under this 12 Section 2a, then, pursuant to Section 7-6.5 of the Liquor Control Act of 1934, the Department shall file a notice with 13 14 the Liquor Control Commission that includes a certification, signed by the Director of Revenue or his or her designee, 15 16 attesting that the person's certificate of registration 17 renewal has been denied after notice and an opportunity to be 18 heard.

19 If the person so registered states that he operates other 20 places of business from which he engages in the business of 21 selling tangible personal property at retail in this State, 22 the Department shall furnish him with a sub-certificate of 23 registration for each such place of business, and the 24 applicant shall display the appropriate sub-certificate of such place of 25 registration each business. at All 26 sub-certificates of registration shall bear the same

1 registration number as that appearing upon the certificate of 2 registration to which such sub-certificates relate.

If the applicant will sell tangible personal property at 3 retail through vending machines, the Department shall furnish 4 5 him with a sub-certificate of registration for each such 6 vending machine, and the applicant shall display the appropriate sub-certificate of registration on each such 7 8 vending machine by attaching the sub-certificate of 9 registration to a conspicuous part of such vending machine. If 10 a person who is registered to sell tangible personal property 11 at retail through vending machines adds an additional vending 12 machine or additional vending machines to the number of vending machines he or she uses in his or her business of 13 selling tangible personal property at retail, he or she shall 14 15 notify the Department, on a form prescribed by the Department, 16 request an additional sub-certificate or additional to 17 sub-certificates of registration, as applicable. With each such request, the applicant shall report the number of 18 sub-certificates of registration he or she is requesting as 19 20 well as the total number of vending machines from which he or she makes retail sales. 21

22 Where the same person engages in 2 or more businesses of 23 selling tangible personal property at retail in this State, 24 which businesses are substantially different in character or 25 engaged in under different trade names or engaged in under 26 other substantially dissimilar circumstances (so that it is

more practicable, from an accounting, auditing or bookkeeping 1 2 standpoint, for such businesses to be separately registered), 3 the Department may require or permit such person (subject to the same requirements concerning the furnishing of security as 4 5 those that are provided for hereinbefore in this Section as to each application for a certificate of registration) to apply 6 7 for and obtain a separate certificate of registration for each 8 such business or for any of such businesses, under a single of 9 certificate registration supplemented by related 10 sub-certificates of registration.

HB4607

11 Any person who is registered under the Retailers' 12 Occupation Tax Act as of March 8, 1963, and who, during the 3-year period immediately prior to March 8, 1963, or during a 13 continuous 3-year period part of which passed immediately 14 15 before and the remainder of which passes immediately after 16 March 8, 1963, has been so registered continuously and who is 17 determined by the Department not to have been either delinquent or deficient in the payment of tax liability during 18 that period under this Act or under any other State tax law or 19 20 municipal or county tax ordinance or resolution under which the certificate of registration that is issued to the 21 22 registrant under this Act will permit the registrant to engage 23 in business without registering separately under such other law, ordinance or resolution, shall be considered to be a 24 25 Prior Continuous Compliance taxpayer. Also any taxpayer who 26 has, as verified by the Department, faithfully and

continuously complied with the condition of his bond or other
 security under the provisions of this Act for a period of 3
 consecutive years shall be considered to be a Prior Continuous
 Compliance taxpayer.

5 Every Prior Continuous Compliance taxpayer shall be exempt from all requirements under this Act concerning the furnishing 6 of a bond or other security as a condition precedent to his 7 8 being authorized to engage in the business of selling tangible 9 personal property at retail in this State. This exemption 10 shall continue for each such taxpayer until such time as he may 11 be determined by the Department to be delinquent in the filing 12 of any returns, or is determined by the Department (either through the Department's issuance of a final assessment which 13 has become final under the Act, or by the taxpayer's filing of 14 15 a return which admits tax that is not paid to be due) to be 16 delinquent or deficient in the paying of any tax under this Act 17 or under any other State tax law or municipal or county tax ordinance or resolution under which the certificate of 18 19 registration that is issued to the registrant under this Act will permit the registrant to engage in business without 20 registering separately under such other law, ordinance or 21 22 resolution, at which time that taxpayer shall become subject 23 to all the financial responsibility requirements of this Act and, as a condition of being allowed to continue to engage in 24 25 the business of selling tangible personal property at retail, 26 may be required to post bond or other acceptable security with

1 the Department covering liability which such taxpayer may 2 thereafter incur. Any taxpayer who fails to pay an admitted or 3 established liability under this Act may also be required to 4 post bond or other acceptable security with this Department 5 guaranteeing the payment of such admitted or established 6 liability.

No certificate of registration shall be issued to any 7 8 person who is in default to the State of Illinois for moneys 9 due under this Act or under any other State tax law or 10 municipal or county tax ordinance or resolution under which 11 the certificate of registration that is issued to the 12 applicant under this Act will permit the applicant to engage 13 in business without registering separately under such other 14 law, ordinance or resolution.

Any person aggrieved by any decision of the Department 15 16 under this Section may, within 20 days after notice of such 17 decision, protest and request a hearing, whereupon the Department shall give notice to such person of the time and 18 place fixed for such hearing and shall hold a hearing in 19 20 conformity with the provisions of this Act and then issue its final administrative decision in the matter to such person. In 21 22 the absence of such a protest within 20 days, the Department's 23 decision shall become final without any further determination 24 being made or notice given.

25 With respect to security other than bonds (upon which the 26 Department may sue in the event of a forfeiture), if the

1 taxpayer fails to pay, when due, any amount whose payment such 2 security guarantees, the Department shall, after such 3 liability is admitted by the taxpayer or established by the Department through the issuance of a final assessment that has 4 5 become final under the law, convert the security which that taxpayer has furnished into money for the State, after first 6 7 giving the taxpayer at least 10 days' written notice, by 8 registered or certified mail, to pay the liability or forfeit 9 such security to the Department. If the security consists of 10 stocks or bonds or other securities which are listed on a 11 public exchange, the Department shall sell such securities 12 through such public exchange. If the security consists of an 13 irrevocable bank letter of credit, the Department shall 14 convert the security in the manner provided for in the Uniform security consists of a 15 Commercial Code. If the bank 16 certificate of deposit, the Department shall convert the 17 security into money by demanding and collecting the amount of such bank certificate of deposit from the bank which issued 18 such certificate. If the security consists of a type of stocks 19 20 or other securities which are not listed on a public exchange, the Department shall sell such security to the highest and 21 22 best bidder after giving at least 10 days' notice of the date, 23 time and place of the intended sale by publication in the "State Official Newspaper". If the Department realizes more 24 25 than the amount of such liability from the security, plus the 26 expenses incurred by the Department in converting the security

1 into money, the Department shall pay such excess to the 2 taxpayer who furnished such security, and the balance shall be 3 paid into the State Treasury.

4 The Department shall discharge any surety and shall 5 release and return any security deposited, assigned, pledged 6 or otherwise provided to it by a taxpayer under this Section 7 within 30 days after:

8 (1) such taxpayer becomes a Prior Continuous
9 Compliance taxpayer; or

10 (2) such taxpayer has ceased to collect receipts on 11 which he is required to remit tax to the Department, has 12 filed a final tax return, and has paid to the Department an 13 sufficient his amount to discharge remaining tax 14 liability, as determined by the Department, under this Act 15 and under every other State tax law or municipal or county 16 tax ordinance or resolution under which the certificate of 17 registration issued under this Act permits the registrant to engage in business without registering separately under 18 19 such other law, ordinance or resolution. The Department 20 shall make a final determination of the taxpayer's 21 outstanding tax liability as expeditiously as possible 22 after his final tax return has been filed; if the 23 Department cannot make such final determination within 45 24 days after receiving the final tax return, within such 25 period it shall so notify the taxpayer, stating its 26 reasons therefor.

- 16 - LRB102 21813 HLH 33852 b

HB4607

1 (Source: P.A. 101-31, eff. 6-28-19; 102-40, eff. 6-25-21.)

2

(35 ILCS 120/2b) (from Ch. 120, par. 441b)

3 Sec. 2b. The Department may, after notice and a hearing as 4 provided herein, revoke the certificate of registration of any 5 person who violates any of the provisions of this Act. Before 6 revocation of a certificate of registration the Department 7 shall, within 90 days after non-compliance and at least 7 days prior to the date of the hearing, give the person so accused 8 9 notice in writing of the charge against him or her, and on the 10 date designated shall conduct a hearing upon this matter. The 11 lapse of such 90 day period shall not preclude the Department 12 from conducting revocation proceedings at a later date if necessary. Any hearing held under this Section shall be 13 conducted by the Director of Revenue or by any officer or 14 15 employee of the Department designated, in writing, by the 16 Director of Revenue.

Upon the hearing of any such proceeding, the Director of 17 Revenue, or any officer or employee of the Department 18 designated, in writing, by the Director of Revenue, may 19 20 administer oaths and the Department may procure by its 21 subpoena the attendance of witnesses and, by its subpoena 22 duces tecum, the production of relevant books and papers. Any circuit court, upon application either of the accused or of 23 24 the Department, may, by order duly entered, require the 25 attendance of witnesses and the production of relevant books

and papers, before the Department in any hearing relating to the revocation of certificates of registration. Upon refusal or neglect to obey the order of the court, the court may compel obedience thereof by proceedings for contempt.

5 The Department may, by application to any circuit court, obtain an injunction restraining any person who engages in the 6 business of selling tangible personal property at retail in 7 this State without a certificate of registration (either 8 9 because the certificate of registration has been revoked or 10 because of a failure to obtain a certificate of registration 11 in the first instance) from engaging in such business until 12 such person, as if he or she were a new applicant for a certificate of registration, shall comply with all of the 13 14 conditions, restrictions and requirements of Section 2a of 15 this Act and qualify for and obtain a certificate of 16 registration. Upon refusal or neglect to obey the order of the 17 court, the court may compel obedience thereof by proceedings 18 for contempt.

19 It shall not be a defense in a proceeding before the 20 Department to revoke a certificate of registration issued 21 under the Act, or in any action by the Department to collect 22 any tax due under this Act, that the holder of the certificate 23 is a party to an installment payment agreement under Section 2a of this Act if the liability which is the basis of the 24 25 revocation proceeding, or the tax that is sought to be 26 collected: (1) was incurred after the date of the agreement

1 was approved by the Department; or (2) was incurred prior to 2 the date the agreement was approved by the Department, but was 3 not included in the agreement; or (3) was included in the 4 agreement, but the taxpayer is in default of the agreement.

5 If a person who is licensed as a retailer of alcoholic liquor under the Liquor Control Act of 1934 has had his or her 6 7 certificate of registration revoked under this Section 2b, 8 then, pursuant to Section 7-6.5 of the Liquor Control Act of 9 1934, the Department shall file a notice with the Liquor Control Commission that includes a certification, signed by 10 11 the Director of Revenue or his or her designee, attesting that 12 the person's certificate of registration has been revoked 13 after notice and an opportunity to be heard.

14 (Source: P.A. 86-338; 86-383; 86-1028.)

HB4607

Section 10. The Liquor Control Act of 1934 is amended by adding Sections 1-3.45 and 7-6.5 as follows:

17 (235 ILCS 5/1-3.45 new)
18 Sec. 1-3.45. Inactive license. "Inactive" means a status
19 of licensure in which the licensee holds a current license
20 under this Act, but the licensee is prohibited from engaging
21 in all licensed activities because the licensee does not hold
22 an active certificate of registration issued by the Department
23 of Revenue pursuant to the Retailers' Occupation Tax Act.

1	(235 ILCS 5/7-6.5 new)
2	Sec. 7-6.5. Inactive licenses; certificate of
3	registration. Notwithstanding any provision of this Act to the
4	contrary, the Commission shall deactivate the license of any
5	licensee authorized to sell alcoholic liquor at retail if that
6	person's certificate of registration renewal has been denied
7	by the Department of Revenue pursuant to Section 2a of the
8	Retailers' Occupation Tax Act or that person's certificate of
9	registration has been revoked by the Department of Revenue
10	pursuant to Section 2b of the Retailers' Occupation Tax Act
11	until the violation resulting in the nonrenewal or revocation
12	has been remedied and the certificate of registration has been
13	reinstated by the Department of Revenue. The Department of
14	Revenue shall file a notice with the Commission that includes
15	a certification, signed by the Director of Revenue or his or
16	her designee, attesting that the person's certificate of
17	registration renewal has been denied or the person's
18	certificate of registration has been revoked, after notice and
19	an opportunity to be heard.
20	If a person who is licensed as a retailer of alcoholic
21	liquor under this Act has had the renewal of his or her
22	certificate of registration denied under Section 2a or revoked
23	under Section 2b of the Retailers' Occupation Tax Act, then,
24	pursuant to this Section, distributors licensed under this Act
25	are prohibited from selling alcoholic liquor to that retailer,

26 <u>that retailer is prohibited from purchasing alcoholic liquor</u>

1 from distributors, and all other licensed activities are 2 prohibited, pending notification by the Department of Revenue 3 that the nonrenewal or revocation has been resolved to the 4 Department of Revenue's satisfaction.

5 Section 99. Effective date. This Act takes effect January6 1, 2023.