

102ND GENERAL ASSEMBLY State of Illinois 2021 and 2022 HB4960

Introduced 1/27/2022, by Rep. Lakesia Collins - Sue Scherer

SYNOPSIS AS INTRODUCED:

5 ILCS 315/3 from Ch. 48, par. 1603 5 ILCS 315/9 from Ch. 48, par. 1609

Amends the Illinois Public Labor Relations Act. Modifies defined terms for purposes of the Act, and provides that such defined terms apply to all public employees. Provides that no public employee position shall be excluded from a bargaining unit prior to that position being filled. Provides that in describing the unit found appropriate for purposes of collective bargaining, the Illinois Labor Relations Board shall, at a party's request, describe the unit in job function terms rather than by job titles. Provides that unit descriptions may also include those currently existing job titles that perform the job functions. Provides that a bargaining unit shall also include positions later filled that perform the job functions of a unit and job titles later created that: (i) are successor job titles to the currently existing job titles; (ii) perform the same or substantially similar job functions as the currently existing job titles; or (iii) are logically encompassed within an existing unit. Provides that specified provisions shall apply to bargaining units in existence on the effective date of this amendatory Act.

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1 AN ACT concerning government.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Illinois Public Labor Relations Act is amended by changing Sections 3 and 9 as follows:
- 6 (5 ILCS 315/3) (from Ch. 48, par. 1603)
- 7 (Text of Section before amendment by P.A. 102-686)
- 8 Sec. 3. Definitions. As used in this Act, unless the 9 context otherwise requires:
- 10 (a) "Board" means the Illinois Labor Relations Board or,
 11 with respect to a matter over which the jurisdiction of the
 12 Board is assigned to the State Panel or the Local Panel under
 13 Section 5, the panel having jurisdiction over the matter.
 - (b) "Collective bargaining" means bargaining over terms and conditions of employment, including hours, wages, and other conditions of employment, as detailed in Section 7 and which are not excluded by Section 4.
 - (c) "Confidential employee" means an employee who, in the regular course of his or her duties, assists and acts in a confidential capacity to persons who formulate, determine, and effectuate management policies with regard to labor relations or who, in the regular course of his or her duties, has authorized access to information relating to the effectuation

- or review of the employer's collective bargaining policies.
- 2 Determinations of confidential employee status shall be based
- 3 on actual employee job duties and not solely on written job
- 4 descriptions.
- 5 (d) "Craft employees" means skilled journeymen, crafts
- 6 persons, and their apprentices and helpers.
- 7 (e) "Essential services employees" means those public
- 8 employees performing functions so essential that the
- 9 interruption or termination of the function will constitute a
- 10 clear and present danger to the health and safety of the
- 11 persons in the affected community.
- 12 (f) "Exclusive representative", except with respect to
- 13 non-State fire fighters and paramedics employed by fire
- 14 departments and fire protection districts, non-State peace
- officers, and peace officers in the Illinois State Police,
- means the labor organization that has been (i) designated by
- 17 the Board as the representative of a majority of public
- 18 employees in an appropriate bargaining unit in accordance with
- 19 the procedures contained in this Act_{7} (ii) historically
- 20 recognized by the State of Illinois or any political
- 21 subdivision of the State before July 1, 1984 (the effective
- 22 date of this Act) as the exclusive representative of the
- employees in an appropriate bargaining unit; τ (iii) after July
- 24 1, 1984 (the effective date of this Act) recognized by an
- 25 employer upon evidence, acceptable to the Board, that the
- 26 labor organization has been designated as the exclusive

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representative by a majority of the employees in appropriate bargaining unit; (iv) recognized as the exclusive representative of personal assistants under Executive Order 2003-8 prior to July 16, 2003 (the effective date of Public Act 93-204) this amendatory Act of the 93rd General Assembly, and the organization shall be considered to be the exclusive representative of the personal assistants as defined in this Section; or (v) recognized as the exclusive representative of child and day care home providers, including licensed and license exempt providers, pursuant to an election held under Executive Order 2005-1 prior to January 1, 2006 (the effective date of Public Act 94-320) this amendatory Act of the 94th General Assembly, and the organization shall be considered to be the exclusive representative of the child and day care home providers as defined in this Section.

With respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace officers, and peace officers in the Illinois State Police, "exclusive representative" means the labor organization that has been (i) designated by the Board as the representative of a majority of peace officers or fire fighters in an appropriate bargaining unit in accordance with the procedures contained in this Act, (ii) historically recognized by the State of Illinois or any political subdivision of the State before January 1, 1986 (the effective date of this amendatory Act of 1985) as the exclusive

representative by a majority of the peace officers or fire fighters in an appropriate bargaining unit, or (iii) after January 1, 1986 (the effective date of this amendatory Act of 1985) recognized by an employer upon evidence, acceptable to the Board, that the labor organization has been designated as the exclusive representative by a majority of the peace officers or fire fighters in an appropriate bargaining unit.

Where a historical pattern of representation exists for the workers of a water system that was owned by a public utility, as defined in Section 3-105 of the Public Utilities Act, prior to becoming certified employees of a municipality or municipalities once the municipality or municipalities have acquired the water system as authorized in Section 11-124-5 of the Illinois Municipal Code, the Board shall find the labor organization that has historically represented the workers to be the exclusive representative under this Act, and shall find the unit represented by the exclusive representative to be the appropriate unit.

(g) "Fair share agreement" means an agreement between the employer and an employee organization under which all or any of the employees in a collective bargaining unit are required to pay their proportionate share of the costs of the collective bargaining process, contract administration, and pursuing matters affecting wages, hours, and other conditions of employment, but not to exceed the amount of dues uniformly required of members. The amount certified by the exclusive

- representative shall not include any fees for contributions related to the election or support of any candidate for political office. Nothing in this subsection (g) shall preclude an employee from making voluntary political contributions in conjunction with his or her fair share payment.
 - (g-1) "Fire fighter" means, for the purposes of this Act only, any person who has been or is hereafter appointed to a fire department or fire protection district or employed by a state university and sworn or commissioned to perform fire fighter duties or paramedic duties, including paramedics employed by a unit of local government, except that the following persons are not included: part-time fire fighters, auxiliary, reserve or voluntary fire fighters, including paid on-call fire fighters, clerks and dispatchers or other civilian employees of a fire department or fire protection district who are not routinely expected to perform fire fighter duties, or elected officials.
 - (g-2) "General Assembly of the State of Illinois" means the legislative branch of the government of the State of Illinois, as provided for under Article IV of the Constitution of the State of Illinois, and includes, but is not limited to, the House of Representatives, the Senate, the Speaker of the House of Representatives, the Minority Leader of the House of Representatives, the President of the Senate, the Minority Leader of the Senate, the Minority

- 1 Support Services \underline{L} and any legislative support services agency
- 2 listed in the Legislative Commission Reorganization Act of
- 3 1984.
- 4 (h) "Governing body" means, in the case of the State, the
- 5 State Panel of the Illinois Labor Relations Board, the
- 6 Director of the Department of Central Management Services, and
- 7 the Director of the Department of Labor; the county board in
- 8 the case of a county; the corporate authorities in the case of
- 9 a municipality; and the appropriate body authorized to provide
- 10 for expenditures of its funds in the case of any other unit of
- 11 government.
- 12 (i) "Labor organization" means any organization in which
- public employees participate and that exists for the purpose,
- in whole or in part, of dealing with a public employer
- 15 concerning wages, hours, and other terms and conditions of
- 16 employment, including the settlement of grievances.
- 17 (i-5) "Legislative liaison" means a person who is an
- 18 employee of a State agency, the Attorney General, the
- 19 Secretary of State, the Comptroller, or the Treasurer, as the
- 20 case may be, and whose job duties require the person to
- 21 regularly communicate in the course of his or her employment
- 22 with any official or staff of the General Assembly of the State
- of Illinois for the purpose of influencing any legislative
- 24 action.
- 25 (j) "Managerial employee" means an individual who is
- 26 engaged predominantly in executive and management functions

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and is charged with the responsibility of directing the of management policies effectuation and practices. Determination of managerial employee status shall be based on actual employee job duties and not solely on written job descriptions. With respect only to State employees in positions under the jurisdiction of the Attorney General, Secretary of State, Comptroller, or Treasurer (i) that were certified in a bargaining unit on or after December 2, 2008, (ii) for which a petition is filed with the Illinois Public Labor Relations Board on or after April 5, 2013 (the effective date of Public Act 97-1172), or (iii) for which a petition is pending before the Illinois Public Labor Relations Board on that date, "managerial employee" means an individual who is engaged in executive and management functions or who is charged with the effectuation of management policies and practices or who represents management interests by taking or recommending discretionary actions that effectively control or implement policy. Nothing in this definition prohibits an individual from also meeting the definition of "supervisor" under subsection (r) of this Section.

(k) "Peace officer" means, for the purposes of this Act only, any persons who have been or are hereafter appointed to a police force, department, or agency and sworn or commissioned to perform police duties, except that the following persons are not included: part-time police officers, special police officers, auxiliary police as defined by Section 3.1-30-20 of

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- Illinois Municipal Code, night watchmen, 1 "merchant 2 police", court security officers as defined by Section 3-6012.1 of the Counties Code, temporary employees, traffic 3 wardens, civilian parking meter and parking 4 guards or 5 facilities personnel or other individuals specially appointed to aid or direct traffic at or near schools or public functions 6 7 or to aid in civil defense or disaster, parking enforcement 8 employees who are not commissioned as peace officers and who 9 are not armed and who are not routinely expected to effect 10 arrests, parking lot attendants, clerks and dispatchers or 11 other civilian employees of a police department who are not 12 routinely expected to effect arrests, or elected officials.
 - (1) "Person" includes one or more individuals, labor organizations, public employees, associations, corporations, legal representatives, trustees, trustees in bankruptcy, receivers, or the State of Illinois or any political subdivision of the State or governing body, but does not include the General Assembly of the State of Illinois or any individual employed by the General Assembly of the State of Illinois.
 - (m) "Professional employee" means any employee engaged in work predominantly intellectual and varied in character rather than routine mental, manual, mechanical or physical work; involving the consistent exercise of discretion and adjustment in its performance; of such a character that the output produced or the result accomplished cannot be standardized in

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relation to a given period of time; and requiring advanced knowledge in a field of science or learning customarily acquired by a prolonged course of specialized intellectual instruction and study in an institution of higher learning or a hospital, as distinguished from a general academic education or from apprenticeship or from training in the performance of routine mental, manual, or physical processes; or any employee who has completed the courses of specialized intellectual instruction and study prescribed in this subsection (m) and is performing related work under the supervision of professional person to qualify to become a professional employee as defined in this subsection (m).

(n) "Public employee" or "employee", for the purposes of this Act, means any individual employed by a public employer, including (i) interns and residents at public hospitals, (ii) as of July 16, 2003 (the effective date of Public Act 93-204) this amendatory Act of the 93rd General Assembly, but not before, personal assistants working under the Home Services Program under Section 3 of the Rehabilitation of Persons with Disabilities Act, subject to the limitations set forth in this Act and in the Rehabilitation of Persons with Disabilities Act, (iii) as of January 1, 2006 (the effective date of Public Act 94-320) this amendatory Act of the 94th General Assembly, before, child and day care home providers participating in the child care assistance program under Section 9A-11 of the Illinois Public Aid Code, subject to the

limitations set forth in this Act and in Section 9A-11 of the 1 2 Illinois Public Aid Code, (iv) as of January 29, 2013 (the effective date of Public Act 97-1158), but not before except 3 as otherwise provided in this subsection (n), home care and 5 home health workers who function as personal assistants and individual maintenance home health workers and who also work 6 7 under the Home Services Program under Section 3 of the Rehabilitation of Persons with Disabilities Act, no matter 8 9 whether the State provides those services through direct 10 fee-for-service arrangements, with the assistance of a managed 11 care organization or other intermediary, or otherwise, (v) 12 beginning on July 19, 2013 (the effective date of Public Act 98-100) this amendatory Act of the 98th General Assembly and 13 14 notwithstanding any other provision of this Act, any person 15 employed by a public employer and who is classified as or who holds the employment title of Chief Stationary Engineer, 16 17 Assistant Chief Stationary Engineer, Sewage Plant Operator, Water Plant Operator, Stationary Engineer, Plant Operating 18 19 Engineer, and any other employee who holds the position of: 20 Civil Engineer V, Civil Engineer VI, Civil Engineer VII, Technical Manager I, Technical Manager II, Technical Manager 21 22 III, Technical Manager IV, Technical Manager V, Technical 23 Manager VI, Realty Specialist III, Realty Specialist IV, Realty Specialist V, Technical Advisor I, Technical Advisor 24 25 II, Technical Advisor III, Technical Advisor IV, or Technical 26 Advisor V employed by the Department of Transportation who is

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in a position which is certified in a bargaining unit on or before July 19, 2013 (the effective date of Public Act 98-100) this amendatory Act of the 98th General Assembly, and (vi) beginning on July 19, 2013 (the effective date of Public Act 98-100) this amendatory Act of the 98th General Assembly and notwithstanding any other provision of this Act, any mental health administrator in the Department of Corrections who is classified as or who holds the position of Public Service Administrator (Option 8K), any employee of the Office of the Inspector General in the Department of Human Services who is classified as or who holds the position of Public Service Administrator (Option 7), any Deputy of Intelligence in the Department of Corrections who is classified as or who holds the position of Public Service Administrator (Option 7), and any employee of the Illinois State Police who handles issues concerning the Illinois State Police Sex Offender Registry and who is classified as or holds the position of Public Service Administrator (Option 7), but excluding all of the following: employees of the General Assembly of the State of Illinois; elected officials; executive heads of a department; members of boards or commissions; the Executive Inspectors General; any special Executive Inspectors General; employees of each Office of an Executive Inspector General; commissioners and employees of the Executive Ethics Commission; the Auditor General's Inspector General; employees of the Office of the Auditor General's Inspector General; the Legislative Inspector

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General; any special Legislative Inspectors General; employees of the Office of the Legislative Inspector General; commissioners and employees of the Legislative Ethics Commission; employees of any agency, board or commission created by this Act; employees appointed to State positions of a temporary or emergency nature; all employees of school districts and higher education institutions firefighters and peace officers employed by a state university and except peace officers employed by a school district in its own police department in existence on July 23, 2010 (the effective date of Public Act 96-1257) this amendatory Act of the 96th General Assembly; managerial employees; short-term employees; legislative liaisons; a person who is a State employee under the jurisdiction of the Office of the Attorney General who is licensed to practice law or whose position authorizes, either directly or indirectly, meaningful input into government decision-making on issues where there is room for principled disagreement on goals or their implementation; a person who is a State employee under the jurisdiction of the Office of the Comptroller who holds the position of Public Service Administrator or whose position is otherwise exempt under the Comptroller Merit Employment Code; a person who is a State employee under the jurisdiction of the Secretary of State who holds the position classification of Executive I or higher, whose position authorizes, either directly indirectly, meaningful input into government decision-making

on issues where there is room for principled disagreement on 1 2 goals or their implementation, or who is otherwise exempt 3 under the Secretary of State Merit Employment Code; employees in the Office of the Secretary of State who are completely 5 exempt from jurisdiction B of the Secretary of State Merit Employment Code and who are in Rutan-exempt positions on or 6 after April 5, 2013 (the effective date of Public Act 7 8 97-1172); a person who is a State employee under 9 jurisdiction of the Treasurer who holds a position that is 10 exempt from the State Treasurer Employment Code; any employee 11 of a State agency who (i) holds the title or position of, or 12 exercises substantially similar duties as a legislative 13 liaison, Agency General Counsel, Agency Chief of Staff, Agency 14 Executive Director, Agency Deputy Director, Agency Chief 15 Fiscal Officer, Agency Human Resources Director, Public 16 Information Officer, or Chief Information Officer and (ii) was 17 neither included in a bargaining unit nor subject to an active petition for certification in a bargaining unit; any employee 18 19 a State agency who (i) is in a position that is 20 Rutan-exempt, as designated by the employer, and completely exempt from jurisdiction B of the Personnel Code and (ii) was 21 22 neither included in a bargaining unit nor subject to an active 23 petition for certification in a bargaining unit; any term appointed employee of a State agency pursuant to Section 8b.18 24 or 8b.19 of the Personnel Code who was neither included in a 25 26 bargaining unit nor subject to an active petition for

certification in a bargaining unit; any employment position properly designated pursuant to Section 6.1 of this Act; confidential employees; independent contractors; and supervisors except as provided in this Act.

Home care and home health workers who function as personal assistants and individual maintenance home health workers and who also work under the Home Services Program under Section 3 of the Rehabilitation of Persons with Disabilities Act shall not be considered public employees for any purposes not specifically provided for in Public Act 93-204 or Public Act 97-1158, including, but not limited to, purposes of vicarious liability in tort and purposes of statutory retirement or health insurance benefits. Home care and home health workers who function as personal assistants and individual maintenance home health workers and who also work under the Home Services Program under Section 3 of the Rehabilitation of Persons with Disabilities Act shall not be covered by the State Employees Group Insurance Act of 1971.

Child and day care home providers shall not be considered public employees for any purposes not specifically provided for in <u>Public Act 94-320</u> this amendatory Act of the 94th General Assembly, including, but not limited to, purposes of vicarious liability in tort and purposes of statutory retirement or health insurance benefits. Child and day care home providers shall not be covered by the State Employees Group Insurance Act of 1971.

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Notwithstanding Section 9, subsection (c), or any other provisions of this Act, all peace officers above the rank of captain in municipalities with more than 1,000,000 inhabitants shall be excluded from this Act.

(o) Except as otherwise in subsection (o-5), "public employer" or "employer" means the State of Illinois; any political subdivision of the State, unit of local government school district; authorities including departments, divisions, bureaus, boards, commissions, or other agencies of the foregoing entities; and any person acting within the scope of his or her authority, express or implied, on behalf of those entities in dealing with its employees. As of July 16, 2003 (the effective date of Public Act 93-204) the amendatory Act of the 93rd General Assembly, but not before, the State of Illinois shall be considered the employer of the personal assistants working under the Home Services Program under Section 3 of the Rehabilitation of Persons with Disabilities Act, subject to the limitations set forth in this Act and in the Rehabilitation of Persons with Disabilities Act. As of January 29, 2013 (the effective date of Public Act 97-1158), but not before except as otherwise provided in this subsection (o), the State shall be considered the employer of home care and home health workers who function as personal assistants and individual maintenance home health workers and who also work under the Home Services Program under Section 3 of the Rehabilitation of Persons with Disabilities Act, no matter

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whether the State provides those services through direct fee-for-service arrangements, with the assistance of a managed care organization or other intermediary, or otherwise, but subject to the limitations set forth in this Act and the Rehabilitation of Persons with Disabilities Act. The State shall not be considered to be the employer of home care and home health workers who function as personal assistants and individual maintenance home health workers and who also work under the Home Services Program under Section 3 of Rehabilitation of Persons with Disabilities Act, for purposes not specifically provided for in Public Act 93-204 or Public Act 97-1158, including but not limited to, purposes of liability in tort and purposes of statutory vicarious retirement or health insurance benefits. Home care and home health workers who function as personal assistants individual maintenance home health workers and who also work under the Home Services Program under Section 3 of the Rehabilitation of Persons with Disabilities Act shall not be covered by the State Employees Group Insurance Act of 1971. As of January 1, 2006 (the effective date of Public Act 94-320) this amendatory Act of the 94th General Assembly but not before, the State of Illinois shall be considered the employer of the day and child care home providers participating in the child care assistance program under Section 9A-11 of the Illinois Public Aid Code, subject to the limitations set forth in this Act and in Section 9A-11 of the Illinois Public Aid

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Code. The State shall not be considered to be the employer of 1 child and day care home providers for any purposes not 2 specifically provided for in Public Act 94-320 this amendatory 3 Act of the 94th General Assembly, including, but not limited 4 5 to, purposes of vicarious liability in tort and purposes of statutory retirement or health insurance benefits. Child and 6 day care home providers shall not be covered by the State 7 8 Employees Group Insurance Act of 1971.

"Public employer" or "employer" as used in this Act, however, does not mean and shall not include the General Assembly of the State of Illinois, the Executive Ethics Commission, the Offices of the Executive Inspectors General, Legislative Ethics Commission, the Office Legislative Inspector General, the Office of the Auditor General's Inspector General, the Office of the Governor, the Governor's Office of Management and Budget, the Illinois Finance Authority, the Office of the Lieutenant Governor, the State Board of Elections, and educational employers or employers as defined in the Illinois Educational Labor Relations Act, except with respect to a state university in its employment of firefighters and peace officers and except with respect to a school district in the employment of peace officers in its own police department in existence on July 23, 2010 (the effective date of Public Act 96-1257) amendatory Act of the 96th General Assembly. County boards and county sheriffs shall be designated as joint or co-employers

- of county peace officers appointed under the authority of a county sheriff. Nothing in this subsection (o) shall be construed to prevent the State Panel or the Local Panel from determining that employers are joint or co-employers.
 - (o-5) With respect to wages, fringe benefits, hours, holidays, vacations, proficiency examinations, sick leave, and other conditions of employment, the public employer of public employees who are court reporters, as defined in the Court Reporters Act, shall be determined as follows:
 - (1) For court reporters employed by the Cook County Judicial Circuit, the chief judge of the Cook County Circuit Court is the public employer and employer representative.
 - (2) For court reporters employed by the 12th, 18th, 19th, and, on and after December 4, 2006, the 22nd judicial circuits, a group consisting of the chief judges of those circuits, acting jointly by majority vote, is the public employer and employer representative.
 - (3) For court reporters employed by all other judicial circuits, a group consisting of the chief judges of those circuits, acting jointly by majority vote, is the public employer and employer representative.
 - (p) "Security employee" means an employee who is responsible for the supervision and control of inmates at correctional facilities. The term also includes other non-security employees in bargaining units having the majority

- of employees being responsible for the supervision and control of inmates at correctional facilities.
 - (q) "Short-term employee" means an employee who is employed for less than 2 consecutive calendar quarters during a calendar year and who does not have a reasonable assurance that he or she will be rehired by the same employer for the same service in a subsequent calendar year.
 - (q-5) "State agency" means an agency directly responsible to the Governor, as defined in Section 3.1 of the Executive Reorganization Implementation Act, and the Illinois Commerce Commission, the Illinois Workers' Compensation Commission, the Civil Service Commission, the Pollution Control Board, the Illinois Racing Board, and the Illinois State Police Merit Board.

(r) "Supervisor" is:

(1) An employee whose principal work is substantially different from that of his or her subordinates and who has authority, in the interest of the employer, to hire, transfer, suspend, lay off, recall, promote, discharge, direct, reward, or discipline employees, to adjust their grievances, or to effectively recommend any of those actions, if the exercise of that authority is not of a merely routine or clerical nature, but requires the consistent use of independent judgment. Except with respect to police employment, the term "supervisor" includes only those individuals who devote a preponderance

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of their employment time to exercising that authority, State supervisors notwithstanding. Determinations supervisor status shall be based on actual employee job duties and not solely on written job descriptions. Nothing in this definition prohibits an individual from also meeting the definition of "managerial employee" under subsection (j) of this Section. In addition, determining supervisory status in police employment, rank shall not be determinative. The Board shall consider, as evidence of bargaining unit inclusion or exclusion, the common law enforcement policies and relationships between police officer ranks and certification under applicable service law, ordinances, personnel civil codes, Division 2.1 of Article 10 of the Illinois Municipal Code, but these factors shall not be the sole or predominant factors considered by the Board in determining police supervisory status.

Notwithstanding the provisions of the preceding paragraph, in determining supervisory status in fire fighter employment, no fire fighter shall be excluded as a supervisor who has established representation rights under Section 9 of this Act. Further, in new fire fighter units, employees shall consist of fire fighters of the rank of company officer and below. If a company officer otherwise qualifies as a supervisor under the preceding paragraph, however, he or she shall not be included in the fire

fighter unit. If there is no rank between that of chief and the highest company officer, the employer may designate a position on each shift as a Shift Commander, and the persons occupying those positions shall be supervisors. All other ranks above that of company officer shall be supervisors.

- (2) With respect only to State employees in positions under the jurisdiction of the Attorney General, Secretary of State, Comptroller, or Treasurer (i) that were certified in a bargaining unit on or after December 2, 2008, (ii) for which a petition is filed with the Illinois Public Labor Relations Board on or after April 5, 2013 (the effective date of Public Act 97-1172), or (iii) for which a petition is pending before the Illinois Public Labor Relations Board on that date, an employee who qualifies as a supervisor under (A) Section 152 of the National Labor Relations Act and (B) orders of the National Labor Relations Board interpreting that provision or decisions of courts reviewing decisions of the National Labor Relations Board.
- (s) (1) "Unit" means a class of jobs or positions that are held by employees whose collective interests may suitably be represented by a labor organization for collective bargaining. Except with respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace officers, and peace officers in the Illinois

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State Police, a bargaining unit determined by the Board shall not include both employees and supervisors, or supervisors only, except as provided in paragraph (2) of this subsection (s) and except for bargaining units in existence on July 1, 1984 (the effective date of this Act). With respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace officers, and peace officers in the Illinois State Police, a bargaining unit determined by the Board shall not include both supervisors and nonsupervisors, or supervisors only, except as provided in paragraph (2) of this subsection (s) and except for bargaining units in existence on January 1, 1986 (the effective date of this amendatory Act of 1985). A bargaining unit determined by the Board to contain peace officers shall contain no employees other than peace officers unless otherwise agreed to by the employer and the labor organization or labor organizations involved. Notwithstanding any other provision of this Act, a bargaining unit, including a historical bargaining unit, containing sworn peace officers of the Department of Natural Resources (formerly designated the Department of Conservation) shall contain no employees other than such sworn peace officers upon September 11, 1990 (the effective date of Public Act 86-1413) this amendatory Act of 1990 or upon the expiration date of any collective bargaining agreement in effect upon September 11, 1990 (the effective date of Public Act 86-1413) this amendatory Act of 1990

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- 1 covering both such sworn peace officers and other employees.
 - (2) Notwithstanding the exclusion of supervisors from bargaining units as provided in paragraph (1) of this subsection (s), a public employer may agree to permit its supervisory employees to form bargaining units and may bargain with those units. This Act shall apply if the public employer chooses to bargain under this subsection.
 - (3) Public employees who are court reporters, as defined in the Court Reporters Act, shall be divided into 3 units for collective bargaining purposes. One unit shall be court reporters employed by the Cook County Judicial Circuit; one unit shall be court reporters employed by the 12th, 18th, 19th, and, on and after December 4, 2006, the 22nd judicial circuits; and one unit shall be court reporters employed by all other judicial circuits.
- 16 (t) "Active petition for certification in a bargaining 17 unit" means a petition for certification filed with the Board of the following case numbers: S-RC-11-110; 18 under one 19 S-RC-11-098; S-UC-11-080; S-RC-11-086; S-RC-11-074; 20 S-RC-11-076; S-RC-11-078; S-UC-11-052; S-UC-11-054; S-RC-11-060; S-RC-11-062; S-RC-11-042; S-RC-11-014; 21 S-RC-11-020; 22 S-RC-11-016; S-RC-11-030; S-RC-11-004; 23 S-RC-10-244: S-RC-10-228; S-RC-10-222; S-RC-10-220;S-RC-10-214; S-RC-10-196; S-RC-10-194; S-RC-10-178; 24 25 S-RC-10-176; S-RC-10-162; S-RC-10-156; S-RC-10-088; S-RC-10-078; S-RC-10-074; S-RC-10-076; 26 S-RC-10-060;

- 1 S-RC-10-070; S-RC-10-044; S-RC-10-038; S-RC-10-040;
- 2 S-RC-10-042; S-RC-10-018; S-RC-10-024; S-RC-10-004;
- 3 S-RC-10-006; S-RC-10-008; S-RC-10-010; S-RC-10-012;
- 4 S-RC-09-202; S-RC-09-182; S-RC-09-180; S-RC-09-156;
- 5 S-UC-09-196; S-UC-09-182; S-RC-08-130; S-RC-07-110; or
- 6 S-RC-07-100.

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- 7 (Source: P.A. 102-151, eff. 7-23-21; 102-538, eff. 8-20-21;
- 8 revised 10-13-21.)
- 9 (Text of Section after amendment by P.A. 102-686)
- Sec. 3. Definitions. As used in this Act, unless the context otherwise requires:
- 12 (a) "Board" means the Illinois Labor Relations Board or,
 13 with respect to a matter over which the jurisdiction of the
 14 Board is assigned to the State Panel or the Local Panel under
 15 Section 5, the panel having jurisdiction over the matter.
 - (b) "Collective bargaining" means bargaining over terms and conditions of employment, including hours, wages, and other conditions of employment, as detailed in Section 7 and which are not excluded by Section 4.
 - (c) "Confidential employee" means an employee who, in the regular course of his or her duties, assists and acts in a confidential capacity to persons who formulate, determine, and effectuate management policies with regard to labor relations or who, in the regular course of his or her duties, has authorized, actual, and more than incidental access to

- information relating to the effectuation or review of the
 employer's collective bargaining policies. Determinations of
 confidential employee status shall be based on actual employee
 job duties and not solely on written job descriptions. The
 definition of "confidential employee" herein applies to all
 public employees.
- 7 (d) "Craft employees" means skilled journeymen, crafts 8 persons, and their apprentices and helpers.
 - (e) "Essential services employees" means those public employees performing functions so essential that the interruption or termination of the function will constitute a clear and present danger to the health and safety of the persons in the affected community.
 - (f) "Exclusive representative", except with respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace officers, and peace officers in the Illinois State Police, means the labor organization that has been (i) designated by the Board as the representative of a majority of public employees in an appropriate bargaining unit in accordance with the procedures contained in this Actir (ii) historically recognized by the State of Illinois or any political subdivision of the State before July 1, 1984 (the effective date of this Act) as the exclusive representative of the employees in an appropriate bargaining unit; (iii) after July 1, 1984 (the effective date of this Act) recognized by an

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employer upon evidence, acceptable to the Board, that the labor organization has been designated as the exclusive representative by a majority of the employees in appropriate bargaining unit; (iv) recognized as the exclusive representative of personal assistants under Executive Order 2003-8 prior to July 16, 2003 (the effective date of Public Act 93-204) this amendatory Act of the 93rd General Assembly, and the organization shall be considered to be the exclusive representative of the personal assistants as defined in this Section; or (v) recognized as the exclusive representative of child and day care home providers, including licensed and license exempt providers, pursuant to an election held under Executive Order 2005-1 prior to January 1, 2006 (the effective date of Public Act 94-320) this amendatory Act of the 94th General Assembly, and the organization shall be considered to be the exclusive representative of the child and day care home providers as defined in this Section.

With respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace officers, and peace officers in the Illinois State Police, "exclusive representative" means the labor organization that has been (i) designated by the Board as the representative of a majority of peace officers or fire fighters in an appropriate bargaining unit in accordance with the procedures contained in this Act, (ii) historically recognized by the State of Illinois or any political

subdivision of the State before January 1, 1986 (the effective date of this amendatory Act of 1985) as the exclusive representative by a majority of the peace officers or fire fighters in an appropriate bargaining unit, or (iii) after January 1, 1986 (the effective date of this amendatory Act of 1985) recognized by an employer upon evidence, acceptable to the Board, that the labor organization has been designated as the exclusive representative by a majority of the peace officers or fire fighters in an appropriate bargaining unit.

Where a historical pattern of representation exists for the workers of a water system that was owned by a public utility, as defined in Section 3-105 of the Public Utilities Act, prior to becoming certified employees of a municipality or municipalities once the municipality or municipalities have acquired the water system as authorized in Section 11-124-5 of the Illinois Municipal Code, the Board shall find the labor organization that has historically represented the workers to be the exclusive representative under this Act, and shall find the unit represented by the exclusive representative to be the appropriate unit.

(g) "Fair share agreement" means an agreement between the employer and an employee organization under which all or any of the employees in a collective bargaining unit are required to pay their proportionate share of the costs of the collective bargaining process, contract administration, and pursuing matters affecting wages, hours, and other conditions

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of employment, but not to exceed the amount of dues uniformly 1 2 required of members. The amount certified by the exclusive representative shall not include any fees for contributions 3 related to the election or support of any candidate for 5 political office. Nothing in this subsection (q) 6 preclude an employee from making voluntary political 7 contributions in conjunction with his or her fair share 8 payment.

- only, any person who has been or is hereafter appointed to a fire department or fire protection district or employed by a state university and sworn or commissioned to perform fire fighter duties or paramedic duties, including paramedics employed by a unit of local government, except that the following persons are not included: part-time fire fighters, auxiliary, reserve or voluntary fire fighters, including paid on-call fire fighters, clerks and dispatchers or other civilian employees of a fire department or fire protection district who are not routinely expected to perform fire fighter duties, or elected officials.
- (g-2) "General Assembly of the State of Illinois" means the legislative branch of the government of the State of Illinois, as provided for under Article IV of the Constitution of the State of Illinois, and includes, but is not limited to, the House of Representatives, the Senate, the Speaker of the House of Representatives, the Minority Leader of the House of

- Representatives, the President of the Senate, the Minority
 Leader of the Senate, the Joint Committee on Legislative
 Support Services, and any legislative support services agency
- 4 listed in the Legislative Commission Reorganization Act of
- 5 1984.

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- (h) "Governing body" means, in the case of the State, the State Panel of the Illinois Labor Relations Board, the Director of the Department of Central Management Services, and the Director of the Department of Labor; the county board in the case of a county; the corporate authorities in the case of a municipality; and the appropriate body authorized to provide for expenditures of its funds in the case of any other unit of government.
- (i) "Labor organization" means any organization in which public employees participate and that exists for the purpose, in whole or in part, of dealing with a public employer concerning wages, hours, and other terms and conditions of employment, including the settlement of grievances.
- (i-5) "Legislative liaison" means a person who is an 19 20 employee of a State agency, the Attorney General, the Secretary of State, the Comptroller, or the Treasurer, as the 21 22 case may be, and whose job duties require the person to 23 regularly communicate in the course of his or her employment with any official or staff of the General Assembly of the State 24 25 of Illinois for the purpose of influencing any legislative 26 action.

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"Managerial employee" means an individual who is engaged predominantly in executive and management functions for a majority of his or her employment time and is charged with the responsibility of, and devotes a majority of his or her employment time to, directing the effectuation of management policies and practices. Exercise of discretion or acting on behalf of an office holder, agency head, or board or commission by professional employees, including attorneys, as part of the performance of their work as professional employees, does not constitute evidence of executive and management functions or of directing the effectuation of management policies and practices. Determination of managerial employee status shall be based on actual employee job duties and not on written job descriptions. No employee shall be determined to be a managerial employee as a matter of law. Determination of managerial employee status shall be based on actual employee job duties and not solely on written job descriptions. With respect only to State employees positions under the jurisdiction of the Attorney General, Secretary of State, Comptroller, or Treasurer (i) that were certified in a bargaining unit on or after December 2, 2008, (ii) for which a petition is filed with the Illinois Public Labor Relations Board on or after April 5, 2013 (the effective date of Public Act 97-1172), or (iii) for which a petition is pending before the Illinois Public Labor Relations Board on that date, "managerial employee" means an individual who is

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engaged in executive and management functions or who is charged with the effectuation of management policies and practices or who represents management interests by taking or recommending discretionary actions that effectively control or implement policy. Nothing in this definition prohibits an individual from also meeting the definition of "supervisor" under subsection (r) of this Section. The definition of "managerial employee" herein applies to all public employees.

(k) "Peace officer" means, for the purposes of this Act only, any persons who have been or are hereafter appointed to a police force, department, or agency and sworn or commissioned to perform police duties, except that the following persons are not included: part-time police officers, special police officers, auxiliary police as defined by Section 3.1-30-20 of Illinois Municipal Code, night watchmen, police", court security officers as defined by Section 3-6012.1 of the Counties Code, temporary employees, traffic quards or wardens, civilian parking meter and parking facilities personnel or other individuals specially appointed to aid or direct traffic at or near schools or public functions or to aid in civil defense or disaster, parking enforcement employees who are not commissioned as peace officers and who are not armed and who are not routinely expected to effect arrests, parking lot attendants, clerks and dispatchers or other civilian employees of a police department who are not routinely expected to effect arrests, or elected officials.

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- (1) "Person" includes one or more individuals, labor organizations, public employees, associations, corporations, legal representatives, trustees, trustees in bankruptcy, receivers, or the State of Illinois or any political subdivision of the State or governing body, but does not include the General Assembly of the State of Illinois or any individual employed by the General Assembly of the State of Illinois.
- 9 (m) "Professional employee" means any employee engaged in 10 work predominantly intellectual and varied in character rather 11 than routine mental, manual, mechanical or physical work; 12 involving the consistent exercise of discretion and adjustment in its performance; of such a character that the output 13 14 produced or the result accomplished cannot be standardized in 15 relation to a given period of time; and requiring advanced 16 knowledge in a field of science or learning customarily 17 acquired by a prolonged course of specialized intellectual instruction and study in an institution of higher learning or 18 a hospital, as distinguished from a general academic education 19 20 or from apprenticeship or from training in the performance of routine mental, manual, or physical processes; or any employee 21 22 who has completed the courses of specialized intellectual 23 instruction and study prescribed in this subsection (m) and is 24 performing related work under the supervision 25 professional person to qualify to become a professional 26 employee as defined in this subsection (m).

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(n) "Public employee" or "employee", for the purposes of this Act, means any individual employed by a public employer, including (i) interns and residents at public hospitals, (ii) as of July 16, 2003 (the effective date of Public Act 93-204) this amendatory Act of the 93rd General Assembly, but not before, personal assistants working under the Home Services Program under Section 3 of the Rehabilitation of Persons with Disabilities Act, subject to the limitations set forth in this Act and in the Rehabilitation of Persons with Disabilities Act, (iii) as of <u>January 1, 2006</u> (the effective date of <u>Public</u> Act 94-320) this amendatory Act of the 94th General Assembly, before, child and day care home providers but not participating in the child care assistance program under Section 9A-11 of the Illinois Public Aid Code, subject to the limitations set forth in this Act and in Section 9A-11 of the Illinois Public Aid Code, (iv) as of January 29, 2013 (the effective date of Public Act 97-1158), but not before except as otherwise provided in this subsection (n), home care and home health workers who function as personal assistants and individual maintenance home health workers and who also work under the Home Services Program under Section 3 of the Rehabilitation of Persons with Disabilities Act, no matter whether the State provides those services through direct fee-for-service arrangements, with the assistance of a managed care organization or other intermediary, or otherwise, (v) beginning on July 19, 2013 (the effective date of Public Act

98-100) this amendatory Act of the 98th General Assembly and 1 2 notwithstanding any other provision of this Act, any person 3 employed by a public employer and who is classified as or who holds the employment title of Chief Stationary Engineer, 5 Assistant Chief Stationary Engineer, Sewage Plant Operator, 6 Water Plant Operator, Stationary Engineer, Plant Operating 7 Engineer, and any other employee who holds the position of: Civil Engineer V, Civil Engineer VI, Civil Engineer VII, 8 9 Technical Manager I, Technical Manager II, Technical Manager III, Technical Manager IV, Technical Manager V, Technical 10 11 Manager VI, Realty Specialist III, Realty Specialist IV, 12 Realty Specialist V, Technical Advisor I, Technical Advisor II, Technical Advisor III, Technical Advisor IV, or Technical 13 14 Advisor V employed by the Department of Transportation who is 15 in a position which is certified in a bargaining unit on or 16 before July 19, 2013 (the effective date of Public Act 98-100) 17 this amendatory Act of the 98th General Assembly, and (vi) beginning on July 19, 2013 (the effective date of Public Act 18 98-100) this amendatory Act of the 98th General Assembly and 19 20 notwithstanding any other provision of this Act, any mental health administrator in the Department of Corrections who is 21 22 classified as or who holds the position of Public Service 23 Administrator (Option 8K), any employee of the Office of the Inspector General in the Department of Human Services who is 24 25 classified as or who holds the position of Public Service Administrator (Option 7), any Deputy of Intelligence in the 26

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Department of Corrections who is classified as or who holds the position of Public Service Administrator (Option 7), and any employee of the Illinois State Police who handles issues concerning the Illinois State Police Sex Offender Registry and who is classified as or holds the position of Public Service Administrator (Option 7), but excluding all of the following: employees of the General Assembly of the State of Illinois; elected officials; executive heads of a department; members of boards or commissions; the Executive Inspectors General; any special Executive Inspectors General; employees of each Office of an Executive Inspector General; commissioners and employees of the Executive Ethics Commission; the Auditor General's Inspector General; employees of the Office of the Auditor Inspector General; the Legislative Inspector General; any special Legislative Inspectors General; employees Office of the Legislative Inspector General: and employees of the Legislative commissioners Ethics Commission; employees of any agency, board or commission created by this Act; employees appointed to State positions of a temporary or emergency nature; all employees of school education districts and higher institutions firefighters and peace officers employed by a state university and except peace officers employed by a school district in its own police department in existence on July 23, 2010 (the effective date of Public Act 96-1257) this amendatory Act of the 96th General Assembly; managerial employees; short-term

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employees; legislative liaisons; a person who is a State employee under the jurisdiction of the Office of the Attorney General who is licensed to practice law or whose position authorizes, either directly or indirectly, meaningful input into government decision-making on issues where there is room for principled disagreement on goals or their implementation; a person who is a State employee under the jurisdiction of the Office of the Comptroller who holds the position of Public Service Administrator or whose position is otherwise exempt under the Comptroller Merit Employment Code; a person who is a State employee under the jurisdiction of the Secretary of State who holds the position classification of Executive I or position authorizes, either whose directly indirectly, meaningful input into government decision-making on issues where there is room for principled disagreement on goals or their implementation, or who is otherwise exempt under the Secretary of State Merit Employment Code; employees in the Office of the Secretary of State who are completely exempt from jurisdiction B of the Secretary of State Merit Employment Code and who are in Rutan-exempt positions on or after April 5, 2013 (the effective date of Public Act 97-1172); a person who is a State employee under jurisdiction of the Treasurer who holds a position that is exempt from the State Treasurer Employment Code; any employee of a State agency who (i) holds the title or position of, or exercises substantially similar duties as a legislative

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liaison, Agency General Counsel, Agency Chief of Staff, Agency Executive Director, Agency Deputy Director, Agency Chief Fiscal Officer, Agency Human Resources Director, Information Officer, or Chief Information Officer and (ii) was neither included in a bargaining unit nor subject to an active petition for certification in a bargaining unit; any employee of a State agency who (i) is in a position that is Rutan-exempt, as designated by the employer, and completely exempt from jurisdiction B of the Personnel Code and (ii) was neither included in a bargaining unit nor subject to an active petition for certification in a bargaining unit; any term appointed employee of a State agency pursuant to Section 8b.18 or 8b.19 of the Personnel Code who was neither included in a bargaining unit nor subject to an active petition for certification in a bargaining unit; any employment position properly designated pursuant to Section 6.1 of this Act; confidential employees; independent contractors; and supervisors except as provided in this Act.

Home care and home health workers who function as personal assistants and individual maintenance home health workers and who also work under the Home Services Program under Section 3 of the Rehabilitation of Persons with Disabilities Act shall not be considered public employees for any purposes not specifically provided for in Public Act 93-204 or Public Act 97-1158, including, but not limited to, purposes of vicarious liability in tort and purposes of statutory retirement or

health insurance benefits. Home care and home health workers
who function as personal assistants and individual maintenance
home health workers and who also work under the Home Services
Program under Section 3 of the Rehabilitation of Persons with
Disabilities Act shall not be covered by the State Employees
Group Insurance Act of 1971.

Child and day care home providers shall not be considered public employees for any purposes not specifically provided for in <u>Public Act 94-320</u> this amendatory Act of the 94th General Assembly, including, but not limited to, purposes of vicarious liability in tort and purposes of statutory retirement or health insurance benefits. Child and day care home providers shall not be covered by the State Employees Group Insurance Act of 1971.

Notwithstanding Section 9, subsection (c), or any other provisions of this Act, all peace officers above the rank of captain in municipalities with more than 1,000,000 inhabitants shall be excluded from this Act.

(o) Except as otherwise in subsection (o-5), "public employer" or "employer" means the State of Illinois; any political subdivision of the State, unit of local government or school district; authorities including departments, divisions, bureaus, boards, commissions, or other agencies of the foregoing entities; and any person acting within the scope of his or her authority, express or implied, on behalf of those entities in dealing with its employees. As of <u>July 16, 2003</u>

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(the effective date of Public Act 93-204) the amendatory Act of the 93rd General Assembly, but not before, the State of Illinois shall be considered the employer of the personal assistants working under the Home Services Program under Section 3 of the Rehabilitation of Persons with Disabilities Act, subject to the limitations set forth in this Act and in the Rehabilitation of Persons with Disabilities Act. As of January 29, 2013 (the effective date of Public Act 97-1158), but not before except as otherwise provided in this subsection (o), the State shall be considered the employer of home care and home health workers who function as personal assistants and individual maintenance home health workers and who also work under the Home Services Program under Section 3 of the Rehabilitation of Persons with Disabilities Act, no matter whether the State provides those services through direct fee-for-service arrangements, with the assistance of a managed care organization or other intermediary, or otherwise, but subject to the limitations set forth in this Act and the Rehabilitation of Persons with Disabilities Act. The State shall not be considered to be the employer of home care and home health workers who function as personal assistants and individual maintenance home health workers and who also work under the Home Services Program under Section 3 of Rehabilitation of Persons with Disabilities Act, for any purposes not specifically provided for in Public Act 93-204 or Public Act 97-1158, including but not limited to, purposes of

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liability in tort vicarious and purposes of retirement or health insurance benefits. Home care and home health workers who function as personal assistants individual maintenance home health workers and who also work under the Home Services Program under Section 3 of the Rehabilitation of Persons with Disabilities Act shall not be covered by the State Employees Group Insurance Act of 1971. As of January 1, 2006 (the effective date of Public Act 94-320) this amendatory Act of the 94th General Assembly but not before, the State of Illinois shall be considered the employer of the day and child care home providers participating in the child care assistance program under Section 9A-11 of the Illinois Public Aid Code, subject to the limitations set forth in this Act and in Section 9A-11 of the Illinois Public Aid Code. The State shall not be considered to be the employer of child and day care home providers for any purposes not specifically provided for in Public Act 94-320 this amendatory Act of the 94th General Assembly, including, but not limited to, purposes of vicarious liability in tort and purposes of statutory retirement or health insurance benefits. Child and day care home providers shall not be covered by the State Employees Group Insurance Act of 1971.

"Public employer" or "employer" as used in this Act, however, does not mean and shall not include the General Assembly of the State of Illinois, the Executive Ethics Commission, the Offices of the Executive Inspectors General,

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Legislative Ethics Commission, the Office of the Legislative Inspector General, the Office of the Auditor General's Inspector General, the Office of the Governor, the Governor's Office of Management and Budget, the Illinois Finance Authority, the Office of the Lieutenant Governor, the State Board of Elections, and educational employers or employers as defined in the Illinois Educational Labor Relations Act, except with respect to a state university in its employment of firefighters and peace officers and except with respect to a school district in the employment of peace officers in its own police department in existence on July 23, 2010 (the effective date of Public Act 96-1257) this amendatory Act of the 96th General Assembly. County boards and county sheriffs shall be designated as joint or co-employers of county peace officers appointed under the authority of a county sheriff. Nothing in this subsection (o) shall be construed to prevent the State Panel or the Local Panel from determining that employers are joint or co-employers.

- (o-5) With respect to wages, fringe benefits, hours, holidays, vacations, proficiency examinations, sick leave, and other conditions of employment, the public employer of public employees who are court reporters, as defined in the Court Reporters Act, shall be determined as follows:
- 24 (1) For court reporters employed by the Cook County
 25 Judicial Circuit, the chief judge of the Cook County
 26 Circuit Court is the public employer and employer

- 1 representative.
 - (2) For court reporters employed by the 12th, 18th, 19th, and, on and after December 4, 2006, the 22nd judicial circuits, a group consisting of the chief judges of those circuits, acting jointly by majority vote, is the public employer and employer representative.
 - (3) For court reporters employed by all other judicial circuits, a group consisting of the chief judges of those circuits, acting jointly by majority vote, is the public employer and employer representative.
 - (p) "Security employee" means an employee who is responsible for the supervision and control of inmates at correctional facilities. The term also includes other non-security employees in bargaining units having the majority of employees being responsible for the supervision and control of inmates at correctional facilities.
 - (q) "Short-term employee" means an employee who is employed for less than 2 consecutive calendar quarters during a calendar year and who does not have a reasonable assurance that he or she will be rehired by the same employer for the same service in a subsequent calendar year.
 - (q-5) "State agency" means an agency directly responsible to the Governor, as defined in Section 3.1 of the Executive Reorganization Implementation Act, and the Illinois Commerce Commission, the Illinois Workers' Compensation Commission, the Civil Service Commission, the Pollution Control Board, the

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Illinois Racing Board, and the Illinois State Police Merit
Board.

(r) "Supervisor" is:

(1) An employee whose principal work is substantially different from that of his or her subordinates and who has authority, in the interest of the employer, to hire, transfer, suspend, lay off, recall, promote, discharge, direct, reward, or discipline employees, to adjust their grievances, or to effectively recommend any of those actions without independent review by others, if the exercise of that authority is not of a merely routine or clerical nature, but requires the consistent use of independent judgment on behalf of the employer. authority to assign is not an indication of supervisory status. Except with respect to police employment, the term "supervisor" includes only those individuals who devote a majority preponderance of their employment time to the actual exercise of exercising that authority, State supervisors notwithstanding. Determinations of supervisor status shall be based on actual employee job duties and not solely on written job descriptions. Nothing in this definition prohibits an individual from also meeting the definition of "managerial employee" under subsection (j) of this Section. In addition, in determining supervisory police employment, rank in shall determinative. The Board shall consider, as evidence of

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bargaining unit inclusion or exclusion, the common law enforcement policies and relationships between police officer ranks and certification under applicable civil service law, ordinances, personnel codes, or Division 2.1 of Article 10 of the Illinois Municipal Code, but these factors shall not be the sole or predominant factors considered by the Board in determining police supervisory status. Subject to the following provisions of this subsection (r), the definition of "supervisor" herein applies to all public employees.

Notwithstanding the provisions of the preceding paragraph, in determining supervisory status in fire fighter employment, no fire fighter shall be excluded as a supervisor who has established representation rights under Section 9 of this Act. Further, in fire fighter units, employees shall consist of fire fighters of the highest rank of company officer and below. A company officer may be responsible for multiple companies or apparatus on a shift, multiple stations, or an entire shift. There may be more than one company officer per shift. If a company officer otherwise qualifies as a supervisor under the preceding paragraph, however, he or she shall not be included in the fire fighter unit. If there is no rank between that of chief and the highest company officer, the employer may designate a position on each shift as a Shift Commander, and the persons occupying those positions shall

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be supervisors. All other ranks above that of the highest company officer shall be supervisors.

- (2) With respect only to State employees in positions under the jurisdiction of the Attorney General, Secretary State, Comptroller, or Treasurer (i) that were certified in a bargaining unit on or after December 2, 2008, (ii) for which a petition is filed with the Illinois Public Labor Relations Board on or after April 5, 2013 (the effective date of Public Act 97-1172), or (iii) for which a petition is pending before the Illinois Public Labor Relations Board on that date, an employee who qualifies as a supervisor under (A) Section 152 of the National Labor Relations Act and (B) orders of National Labor Relations Board interpreting that provision or decisions of courts reviewing decisions of the National Labor Relations Board.
- (s) (1) "Unit" means a class of jobs or positions that are held by employees whose collective interests may suitably be represented by a labor organization for collective bargaining. Except with respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace officers, and peace officers in the Illinois State Police, a bargaining unit determined by the Board shall not include both employees and supervisors, or supervisors only, except as provided in paragraph (2) of this subsection (s) and except for bargaining units in existence on July 1,

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(the effective date of this Act). With respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace officers, and peace officers in the Illinois State Police, a bargaining unit determined by the Board shall not include both supervisors and nonsupervisors, or supervisors only, except as provided in paragraph (2) of this subsection (s) and except for bargaining units in existence on January 1, 1986 (the effective date of this amendatory Act of 1985). A bargaining unit determined by the Board to contain peace officers shall contain no employees other than peace officers unless otherwise agreed to by the employer and the labor organization or labor organizations involved. Notwithstanding any other provision of this Act, a bargaining unit, including a historical bargaining unit, containing sworn peace officers of the Department of Natural Resources (formerly designated the Department of Conservation) shall contain no employees other than such sworn peace officers upon September 11, 1990 (the effective date of Public Act 86-1413) this amendatory Act of 1990 or upon the expiration date of any collective bargaining agreement in effect upon September 11, 1990 (the effective date of Public Act 86-1413) this amendatory Act of 1990 covering both such sworn peace officers and other employees. In bargaining units created after the effective date of this amendatory Act of the 102nd General Assembly, a bargaining unit determined by the Board shall not include both employees

- and managerial employees, or managerial employees only, except

 as provided in paragraph (4) of this subsection (s).
 - (2) Notwithstanding the exclusion of supervisors from bargaining units as provided in paragraph (1) of this subsection (s), a public employer may agree to permit its supervisory employees to form bargaining units and may bargain with those units. This Act shall apply if the public employer chooses to bargain under this subsection. Changes to bargaining units formed under this paragraph (2) shall be made only in accordance with Section 9.
 - (3) Public employees who are court reporters, as defined in the Court Reporters Act, shall be divided into 3 units for collective bargaining purposes. One unit shall be court reporters employed by the Cook County Judicial Circuit; one unit shall be court reporters employed by the 12th, 18th, 19th, and, on and after December 4, 2006, the 22nd judicial circuits; and one unit shall be court reporters employed by all other judicial circuits.
 - (4) Notwithstanding the exclusion of managerial employees from bargaining units as provided in paragraph (1) of this subsection (s), a public employer may agree to permit its managerial employees to form bargaining units and may bargain with those units. This Act shall apply if the public employer chooses to bargain under this subsection (s). Changes to bargaining units formed under this paragraph (4) shall be made only in accordance with Section 9.

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(t) "Active petition for certification in a bargaining
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      unit" means a petition for certification filed with the Board
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     under one of the following
                                     case numbers:
                                                     S-RC-11-110;
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      S-RC-11-098;
                     S-UC-11-080;
                                     S-RC-11-086;
                                                     S-RC-11-074;
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      S-RC-11-076;
                     S-RC-11-078;
                                     S-UC-11-052;
                                                     S-UC-11-054;
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      S-RC-11-062;
                     S-RC-11-060;
                                     S-RC-11-042;
                                                     S-RC-11-014;
                    S-RC-11-020;
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      S-RC-11-016;
                                     S-RC-11-030;
                                                     S-RC-11-004;
      S-RC-10-244;
                    S-RC-10-228;
                                     S-RC-10-222;
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                                                     S-RC-10-220;
                    S-RC-10-196;
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      S-RC-10-214;
                                     S-RC-10-194;
                                                     S-RC-10-178;
                     S-RC-10-162;
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      S-RC-10-176;
                                     S-RC-10-156;
                                                     S-RC-10-088;
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      S-RC-10-074;
                     S-RC-10-076;
                                     S-RC-10-078;
                                                     S-RC-10-060;
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      S-RC-10-070;
                     S-RC-10-044;
                                     S-RC-10-038;
                                                     S-RC-10-040;
      S-RC-10-042;
                     S-RC-10-018;
                                     S-RC-10-024;
                                                     S-RC-10-004;
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     S-RC-10-006;
                     S-RC-10-008;
                                     S-RC-10-010;
                                                     S-RC-10-012;
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      S-RC-09-202;
                     S-RC-09-182;
                                     S-RC-09-180;
                                                     S-RC-09-156;
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      S-UC-09-196;
                    S-UC-09-182; S-RC-08-130; S-RC-07-110; or
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     S-RC-07-100.
      (Source: P.A. 102-151, eff. 7-23-21; 102-538, eff. 8-20-21;
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      102-686, eff. 6-1-22; revised 1-6-22.)
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- 20 (5 ILCS 315/9) (from Ch. 48, par. 1609)
- 21 Sec. 9. Elections; recognition.
- 22 (a) Whenever in accordance with such regulations as may be 23 prescribed by the Board a petition has been filed:
- 24 (1) by a public employee or group of public employees 25 or any labor organization acting in their behalf

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demonstrating that 30% of the public employees in an appropriate unit (A) wish to be represented for the purposes of collective bargaining by a labor organization as exclusive representative, or (B) asserting that the labor organization which has been certified or is currently recognized by the public employer as bargaining representative is no longer the representative of the majority of public employees in the unit; or

(2) by a public employer alleging that one or more labor organizations have presented to it a claim that they be recognized as the representative of a majority of the public employees in an appropriate unit, the Board shall investigate such petition, and if it has reasonable cause to believe that a question of representation exists, shall provide for an appropriate hearing upon due notice. Such hearing shall be held at the offices of the Board or such other location as the Board deems appropriate. If it finds upon the record of the hearing that a question of representation exists, it shall direct an election in accordance with subsection (d) of this Section, which election shall be held not later than 120 days after the date the petition was filed regardless of whether that petition was filed before or after July 1, 1988 (the effective date of Public Act 85-924) this amendatory Act of 1987; provided, however, the Board may extend the time for holding an election by an additional 60 days if, upon

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motion by a person who has filed a petition under this Section or is the subject of a petition filed under this Section and is a party to such hearing, or upon the Board's own motion, the Board finds that good cause has been shown for extending the election date; provided further, that nothing in this Section shall prohibit the Board, in its discretion, from extending the time for holding an election for so long as may be necessary under the circumstances, where the purpose for such extension is to permit resolution by the Board of an unfair labor practice charge filed by one of the parties to a representational proceeding against the other based upon conduct which may either affect the existence of a question concerning representation or have a tendency to interfere with a fair and free election, where the party filing the charge has not filed a request to proceed with the election; and provided further that prior to the expiration of the total time allotted for holding an election, a person who has filed a petition under this Section or is the subject of a petition filed under this Section and is a party to such hearing or the Board, may move for and obtain the entry of an order in the circuit court of the county in which the majority of the public employees sought to be represented by such person reside, such order extending the date upon which the election shall be held. Such order shall be issued by the circuit court only upon a judicial finding

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that there has been a sufficient showing that there is good cause to extend the election date beyond such period and shall require the Board to hold the election as soon as is feasible given the totality of the circumstances. Such 120-day 120 day period may be extended one or more times by the agreement of all parties to the hearing to a date certain without the necessity of obtaining a court order. The showing of interest in support of a petition filed under paragraph (1) of this subsection (a) mav be evidenced by electronic communications, and such writing communication may be evidenced by the electronic signature of the employee as provided under Section 5-120 of the Electronic Commerce Security Act. The showing of interest shall be valid only if signed within 12 months prior to the filing of the petition. Nothing in this Section prohibits the waiving of hearings by stipulation for the purpose of a consent election in conformity with the rules and regulations of the Board or an election in a unit agreed upon by the parties. Other interested employee organizations may intervene in the proceedings in the manner and within the time period specified by rules and regulations of the Board. Interested parties who are necessary to the proceedings may also intervene in the proceedings in the manner and within the time period specified by the rules and regulations of the Board.

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representative for purposes of collective bargaining when the representative demonstrates a showing of majority interest by employees in the unit. If the parties to a dispute are without agreement on the means to ascertain the choice, if any, of employee organization as their representative, the Board shall ascertain the employees' choice of employee organization, on the basis of dues deduction authorization or other evidence, or, if necessary, by conducting an election. The showing of interest in support of a petition filed under this subsection (a-5) may be evidenced by electronic communications, and such writing or communication may be evidenced by the electronic signature of the employee as provided under Section 5-120 of the Electronic Commerce Security Act. The showing of interest shall be valid only if signed within 12 months prior to the filing of the petition. All evidence submitted by an employee organization to the Board to ascertain an employee's choice of an employee organization is confidential and shall not be submitted to the employer for review. The Board shall ascertain the employee's choice of employee organization within 120 days after the filing of the majority interest petition; however, the Board may extend time by an additional 60 days, upon its own motion or upon the motion of a party to the proceeding. If either party provides to the Board, before the designation of a representative, clear and convincing evidence that the dues deduction authorizations, and other evidence upon which the Board would otherwise rely to

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employees' choice of representative, ascertain the fraudulent or were obtained through coercion, the Board shall promptly thereafter conduct an election. The Board shall also investigate and consider a party's allegations that the dues deduction authorizations and other evidence submitted in support of a designation of representative without an election were subsequently changed, altered, withdrawn, or withheld as a result of employer fraud, coercion, or any other unfair labor practice by the employer. If the Board determines that a labor organization would have had a majority interest but for an employer's fraud, coercion, or unfair labor practice, it shall designate the labor organization as an exclusive representative without conducting an election. If a hearing is necessary to resolve any issues of representation under this Section, the Board shall conclude its hearing process and issue a certification of the entire appropriate unit not later than 120 days after the date the petition was filed. The 120-day period may be extended one or more times by the agreement of all parties to a hearing to a date certain.

(a-6) A labor organization or an employer may file a unit clarification petition seeking to clarify an existing bargaining unit. Unit clarification petitions may be filed if:
(1) substantial changes occur in the duties and functions of an existing job title, raising an issue as to the title's unit placement; (2) an existing job title that is logically encompassed within the existing unit was inadvertently

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excluded by the parties at the time the unit was established; (3) a newly created job title is logically encompassed within an existing unit; (4) a significant change takes place in statutory or case law that affects the bargaining rights of employees; (5) a determination needs to be made as to the unit dispute following a majority placement of positions in interest certification of representative issued subsection (a-5); (6) a determination needs to be made as to the unit placement of positions in dispute following a certification of representative issued following a direction of election under subsection (d); (7) the parties have agreed to eliminate a position or title because the employer no longer uses it; (8) the parties have agreed to exclude some of the positions in a title or classification from a bargaining unit and include others; or (9) as prescribed in rules set by the Board. The Board shall conclude its investigation, including any hearing process deemed necessary, and issue a certification of clarified unit or dismiss the petition not later than 120 days after the date the petition was filed. The 120-day period may be extended one or more times by the agreement of all parties to a hearing to a date certain.

(b) The Board shall decide in each case, in order to assure public employees the fullest freedom in exercising the rights guaranteed by this Act, a unit appropriate for the purpose of collective bargaining, based upon but not limited to such factors as: historical pattern of recognition; community of

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interest including employee skills and functions; degree of functional integration; interchangeability and contact among employees; fragmentation of employee groups; common supervision, wages, hours and other working conditions of the employees involved; and the desires of the employees. For purposes of this subsection, fragmentation shall not be the sole or predominant factor used by the Board in determining an appropriate bargaining unit. Except with respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace officers and peace officers in the Illinois State Police, a single bargaining unit determined by the Board may not include both supervisors and nonsupervisors, except for bargaining units in existence on the effective date of this Act. With respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace officers and peace officers in the Illinois State Police, a single bargaining unit determined by the Board may not include both supervisors and nonsupervisors, except for bargaining units in existence on January 1, 1986 (the effective date of Public Act 84-1104) this amendatory Act of 1985.

In cases involving an historical pattern of recognition, and in cases where the employer has recognized the union as the sole and exclusive bargaining agent for a specified existing unit, the Board shall find the employees in the unit then represented by the union pursuant to the recognition to be the

1 appropriate unit.

Notwithstanding the above factors, where the majority of public employees of a craft so decide, the Board shall designate such craft as a unit appropriate for the purposes of collective bargaining.

Notwithstanding any rule or provision of law to the contrary, no public employee position shall be excluded from a bargaining unit prior to that position being filled.

The Board shall not decide that any unit is appropriate if such unit includes both professional and nonprofessional employees, unless a majority of each group votes for inclusion in such unit.

In describing the unit found appropriate for purposes of collective bargaining, the Board shall, at a party's request, describe the unit in job function terms rather than by job titles. Unit descriptions may also include those currently existing job titles that perform the job functions. A bargaining unit shall also include positions later filled that perform the job functions of a unit and job titles later created that: (i) are successor job titles to the currently existing job titles; (ii) perform the same or substantially similar job functions as the currently existing job titles; or (iii) are logically encompassed within an existing unit. The provisions of this paragraph shall apply to bargaining units in existence on the effective date of this amendatory Act of the 102nd General Assembly.

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- (c) Nothing in this Act shall interfere with or negate the current representation rights or patterns and practices of labor organizations which have historically represented public employees for the purpose of collective bargaining, including but not limited to the negotiations of wages, hours and working conditions, discussions of employees' grievances, resolution of jurisdictional disputes, or the establishment and maintenance of prevailing wage rates, unless a majority of employees so represented express a contrary desire pursuant to the procedures set forth in this Act.
- (d) In instances where the employer does not voluntarily recognize a labor organization as the exclusive bargaining representative for a unit of employees, the Board shall determine the majority representative of the public employees in an appropriate collective bargaining unit by conducting a secret ballot election, except as otherwise provided in subsection (a-5). Such a secret ballot election may be conducted electronically, using an electronic voting system, in addition to paper ballot voting systems. Within 7 days after the Board issues its bargaining unit determination and direction of election or the execution of a stipulation for the purpose of a consent election, the public employer shall submit to the labor organization the complete names and addresses of those employees who are determined by the Board to be eligible to participate in the election. When the Board has determined that a labor organization has been fairly and

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freely chosen by a majority of employees in an appropriate unit, it shall certify such organization as the exclusive representative. If the Board determines that a majority of employees in an appropriate unit has fairly and freely chosen not to be represented by a labor organization, it shall so certify. The Board may also revoke the certification of the public employee organizations as exclusive bargaining representatives which have been found by a secret ballot election to be no longer the majority representative.

The Board shall not conduct an election in any bargaining unit or any subdivision thereof within which a valid election has been held in the preceding 12-month period. The Board shall determine who is eliqible to vote in an election and shall establish rules governing the conduct of the election or conduct affecting the results of the election. The Board shall include on a ballot in a representation election a choice of "no representation". A labor organization currently representing the bargaining unit of employees shall be placed on the ballot in any representation election. In any election where none of the choices on the ballot receives a majority, a runoff election shall be conducted between the 2 choices receiving the largest number of valid votes cast in the election. A labor organization which receives a majority of the votes cast in an election shall be certified by the Board as exclusive representative of all public employees in the unit.

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- (f) A labor organization shall be designated as exclusive representative by a public employer, provided that the labor organization represents a majority of the public employees in an appropriate unit. Any employee organization which is designated or selected by the majority of public employees, in a unit of the public employer having no other recognized or certified representative, as representative for purposes of collective bargaining may request recognition by the public employer in writing. The public employer shall post such request for a period of at least 20 days following its receipt thereof on bulletin boards or other places used or reserved for employee notices.
- (g) Within the 20-day period any other interested employee organization may petition the Board in the manner specified by rules and regulations of the Board, provided that such interested employee organization has been designated by at least 10% of the employees in an appropriate bargaining unit which includes all or some of the employees in the unit recognized by the employer. In such event, the Board shall proceed with the petition in the same manner as provided by paragraph (1) of subsection (a) of this Section.
- (h) No election shall be directed by the Board in any bargaining unit where there is in force a valid collective bargaining agreement. The Board, however, may process an election petition filed between 90 and 60 days prior to the expiration of the date of an agreement, and may further

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refine, by rule or decision, the implementation of this provision. Where more than 4 years have elapsed since the effective date of the agreement, the agreement shall continue to bar an election, except that the Board may process an election petition filed between 90 and 60 days prior to the end of the fifth year of such an agreement, and between 90 and 60 days prior to the end of each successive year of such agreement.

(i) An order of the Board dismissing a representation petition, determining and certifying that a labor organization has been fairly and freely chosen by a majority of employees in an appropriate bargaining unit, determining and certifying that a labor organization has not been fairly and freely chosen by a majority of employees in the bargaining unit or certifying a labor organization as the representative of employees in an appropriate bargaining unit because of a determination by the Board that the labor organization is the historical bargaining representative of employees in the bargaining unit, is a final order. Any person aggrieved by any such order issued on or after July 1, 1988 (the effective date of Public Act 85-924) this amendatory Act of 1987 may apply for and obtain judicial review in accordance with provisions of the Administrative Review Law, as now or hereafter amended, except that such review shall be afforded directly in the Appellate Court for the district in which the aggrieved party resides or transacts business. Any direct

Public Act.

- 1 appeal to the Appellate Court shall be filed within 35 days
- 2 from the date that a copy of the decision sought to be reviewed
- 3 was served upon the party affected by the decision.
- 4 (Source: P.A. 102-151, eff. 7-23-21; 102-538, eff. 8-20-21;
- 5 102-596, eff. 8-27-21; revised 10-15-21.)
- Section 95. No acceleration or delay. Where this Act makes changes in a statute that is represented in this Act by text that is not yet or no longer in effect (for example, a Section represented by multiple versions), the use of that text does not accelerate or delay the taking effect of (i) the changes made by this Act or (ii) provisions derived from any other