

## 102ND GENERAL ASSEMBLY State of Illinois 2021 and 2022 HB5754

Introduced 11/16/2022, by Rep. Mark Luft and Daniel Swanson

## SYNOPSIS AS INTRODUCED:

725 ILCS 5/110-6.1

from Ch. 38, par. 110-6.1

Amends the Code of Criminal Procedure of 1963. Provides that a judge may deny bail to a defendant charged with aggravated battery to a peace officer. Effective immediately.

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1 AN ACT concerning criminal law.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Code of Criminal Procedure of 1963 is amended by changing Section 110-6.1 as follows:
- 6 (725 ILCS 5/110-6.1) (from Ch. 38, par. 110-6.1)
- 7 (Text of Section before amendment by P.A. 101-652)
- 8 Sec. 110-6.1. Denial of bail in non-probationable felony 9 offenses.
  - (a) Upon verified petition by the State, the court shall hold a hearing to determine whether bail should be denied to a defendant who is charged with a felony offense for which a sentence of imprisonment, without probation, periodic imprisonment or conditional discharge, is required by law upon conviction, when it is alleged that the defendant's admission to bail poses a real and present threat to the physical safety of any person or persons.
  - (1) A petition may be filed without prior notice to the defendant at the first appearance before a judge, or within the 21 calendar days, except as provided in Section 110-6, after arrest and release of the defendant upon reasonable notice to defendant; provided that while such petition is pending before the court, the defendant if

previously released shall not be detained.

- (2) The hearing shall be held immediately upon the defendant's appearance before the court, unless for good cause shown the defendant or the State seeks a continuance. A continuance on motion of the defendant may not exceed 5 calendar days, and a continuance on the motion of the State may not exceed 3 calendar days. The defendant may be held in custody during such continuance.
- (b) The court may deny bail to the defendant where, after the hearing, it is determined that:
  - (1) the proof is evident or the presumption great that the defendant has committed an offense for which a sentence of imprisonment, without probation, periodic imprisonment or conditional discharge, must be imposed by law as a consequence of conviction, and
  - (2) the defendant poses a real and present threat to the physical safety of any person or persons, by conduct which may include, but is not limited to, a forcible felony, aggravated battery to a peace officer under Section 12-3.05 of the Criminal Code of 2012, the obstruction of justice, intimidation, injury, physical harm, an offense under the Illinois Controlled Substances Act which is a Class X felony, or an offense under the Methamphetamine Control and Community Protection Act which is a Class X felony, and
    - (3) the court finds that no condition or combination

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of conditions set forth in subsection (b) of Section 110-10 of this Article, can reasonably assure the physical safety of any other person or persons.

- (c) Conduct of the hearings.
- (1) The hearing on the defendant's culpability and dangerousness shall be conducted in accordance with the following provisions:
  - (A) Information used by the court in its findings or stated in or offered at such hearing may be by way of proffer based upon reliable information offered by the State or by defendant. Defendant has the right to be represented by counsel, and if he is indigent, to have counsel appointed for him. Defendant shall have the opportunity to testify, to present witnesses in his own behalf, and to cross-examine witnesses if any are called by the State. The defendant has the right to present witnesses in his favor. When the ends of justice so require, the court may exercises discretion and compel the appearance of a complaining witness. The court shall state on the record reasons for granting a defense request to compel the presence of a complaining witness. Cross-examination of a complaining witness at the pretrial detention hearing for the purpose of impeaching the witness' credibility is insufficient reason to compel the presence of the witness. In deciding whether to compel the appearance

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considerate of the emotional and physical well-being of the witness. The pre-trial detention hearing is not to be used for purposes of discovery, and the post arraignment rules of discovery do not apply. The State shall tender to the defendant, prior to the hearing, copies of defendant's criminal history, if any, if available, and any written or recorded statements and the substance of any oral statements made by any person, if relied upon by the State in its petition. The rules concerning the admissibility of evidence in criminal trials do not apply to the presentation and consideration of information at the hearing. At the trial concerning the offense for which the hearing was conducted neither the finding of the court nor any transcript or other record of the hearing shall be admissible in the State's case in chief, but shall be admissible for impeachment, or as provided in Section 115-10.1 of this Code, or in a perjury proceeding.

complaining witness, the court

(B) A motion by the defendant to suppress evidence or to suppress a confession shall not be entertained. Evidence that proof may have been obtained as the result of an unlawful search and seizure or through improper interrogation is not relevant to this state of the prosecution.

(2) The facts relied upon by the court to support a

finding that the defendant poses a real and present threat to the physical safety of any person or persons shall be supported by clear and convincing evidence presented by the State.

- (d) Factors to be considered in making a determination of dangerousness. The court may, in determining whether the defendant poses a real and present threat to the physical safety of any person or persons, consider but shall not be limited to evidence or testimony concerning:
  - (1) The nature and circumstances of any offense charged, including whether the offense is a crime of violence, involving a weapon.
  - (2) The history and characteristics of the defendant including:
    - (A) Any evidence of the defendant's prior criminal history indicative of violent, abusive or assaultive behavior, or lack of such behavior. Such evidence may include testimony or documents received in juvenile proceedings, criminal, quasi-criminal, civil commitment, domestic relations or other proceedings.
    - (B) Any evidence of the defendant's psychological, psychiatric or other similar social history which tends to indicate a violent, abusive, or assaultive nature, or lack of any such history.
  - (3) The identity of any person or persons to whose safety the defendant is believed to pose a threat, and the

- (4) Any statements made by, or attributed to the defendant, together with the circumstances surrounding them.  $\div$
- (5) The age and physical condition of any person assaulted by the defendant;
- (6) Whether the defendant is known to possess or have access to any weapon or weapons.  $\div$
- (7) Whether, at the time of the current offense or any other offense or arrest, the defendant was on probation, parole, aftercare release, mandatory supervised release or other release from custody pending trial, sentencing, appeal or completion of sentence for an offense under federal or state law. ÷
- (8) Any other factors, including those listed in Section 110-5 of this Article deemed by the court to have a reasonable bearing upon the defendant's propensity or reputation for violent, abusive or assaultive behavior, or lack of such behavior.
- (e) Detention order. The court shall, in any order for detention:
  - (1) briefly summarize the evidence of the defendant's culpability and its reasons for concluding that the defendant should be held without bail:
  - (2) direct that the defendant be committed to the custody of the sheriff for confinement in the county jail

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pending trial;

- (3) direct that the defendant be given a reasonable opportunity for private consultation with counsel, and for communication with others of his choice by visitation, mail and telephone; and
- (4) direct that the sheriff deliver the defendant as required for appearances in connection with court proceedings.
- (f) If the court enters an order for the detention of the defendant pursuant to subsection (e) of this Section, the defendant shall be brought to trial on the offense for which he is detained within 90 days after the date on which the order for detention was entered. If the defendant is not brought to trial within the 90 day period required by the preceding sentence, he shall not be held longer without bail. In computing the 90 day period, the court shall omit any period of delay resulting from a continuance granted at the request of the defendant.
- (g) Rights of the defendant. Any person shall be entitled to appeal any order entered under this Section denying bail to the defendant.
- 22 (h) The State may appeal any order entered under this 23 Section denying any motion for denial of bail.
- 24 (i) Nothing in this Section shall be construed as 25 modifying or limiting in any way the defendant's presumption 26 of innocence in further criminal proceedings.

1 (Source: P.A. 98-558, eff. 1-1-14.)

- 2 (Text of Section after amendment by P.A. 101-652)
- 3 Sec. 110-6.1. Denial of pretrial release.
- 4 (a) Upon verified petition by the State, the court shall hold a hearing and may deny a defendant pretrial release only
- 6 if:

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- (1) the defendant is charged with a forcible felony offense for which a sentence of imprisonment, without probation, periodic imprisonment or conditional discharge, is required by law upon conviction, and it is alleged that the defendant's pretrial release poses a specific, real and present threat to any person or the community;
- (2) the defendant is charged with stalking or aggravated stalking and it is alleged that the defendant's pretrial pretrial release poses a real and present threat to the physical safety of a victim of the alleged offense, and denial of release is necessary to prevent fulfillment of the threat upon which the charge is based;
- (3) the victim of abuse was a family or household member as defined by paragraph (6) of Section 103 of the Illinois Domestic Violence Act of 1986, and the person charged, at the time of the alleged offense, was subject to the terms of an order of protection issued under Section 112A-14 of this Code, or Section 214 of the Illinois Domestic Violence Act of 1986 or previously was

convicted of a violation of an order of protection under Section 12-3.4 or 12-30 of the Criminal Code of 1961 or the Criminal Code of 2012 or a violent crime if the victim was a family or household member as defined by paragraph (6) of the Illinois Domestic Violence Act of 1986 at the time of the offense or a violation of a substantially similar municipal ordinance or law of this or any other state or the United States if the victim was a family or household member as defined by paragraph (6) of Section 103 of the Illinois Domestic Violence Act of 1986 at the time of the offense, and it is alleged that the defendant's pretrial pre-trial release poses a real and present threat to the physical safety of any person or persons;

- (4) the defendant is charged with domestic battery or aggravated domestic battery under Section 12-3.2 or 12-3.3 of the Criminal Code of 2012 and it is alleged that the defendant's pretrial release poses a real and present threat to the physical safety of any person or persons;
- (5) the defendant is charged with any offense under Article 11 of the Criminal Code of 2012, except for Sections 11-30, 11-35, 11-40, and 11-45 of the Criminal Code of 2012, or similar provisions of the Criminal Code of 1961 and it is alleged that the defendant's pretrial release poses a real and present threat to the physical safety of any person or persons;
  - (6) the defendant is charged with any of these

Τ	violations under the triminal tode of 2012 and it is
2	alleged that the defendant's pretrial releases poses a
3	real and present threat to the physical safety of any
4	specifically identifiable person or persons:-
5	(A) Section 24-1.2 (aggravated discharge of a
6	<pre>firearm);</pre>
7	(B) Section 24-2.5 (aggravated discharge of a
8	machine gun or a firearm equipped with a device
9	designed or use for silencing the report of a
10	<pre>firearm);</pre>
11	(C) Section 24-1.5 (reckless discharge of a
12	<pre>firearm);</pre>
13	(D) Section 24-1.7 (armed habitual criminal);
14	(E) Section 24-2.2 $\frac{2}{2}$ (manufacture, sale or
15	transfer of bullets or shells represented to be armor
16	piercing bullets, dragon's breath shotgun shells, bold
17	shells, or flechette shells);
18	(F) Section 24-3 (unlawful sale or delivery of
19	firearms);
20	(G) Section 24-3.3 (unlawful sale or delivery of
21	firearms on the premises of any school);
22	(H) Section 24-34 (unlawful sale of firearms by
23	liquor license);
24	(I) Section 24-3.5 $\underline{\text{(+}}$ unlawful purchase of a
25	firearm);

(J) Section 24-3A (gunrunning); or

1	(K) Section on 24-3B (firearms trafficking);
2	(L) Section 10-9 (b) (involuntary servitude);
3	(M) Section 10-9 (c) (involuntary sexual servitude
4	of a minor);
5	(N) Section 10-9(d) (trafficking in persons);
6	(O) Non-probationable violations: (i) (unlawful
7	use or possession of weapons by felons or persons in
8	the Custody of the Department of Corrections
9	facilities (Section 24-1.1), (ii) aggravated unlawful
10	use of a weapon (Section 24-1.6), or (iii) aggravated
11	possession of a stolen firearm (Section 24-3.9);
12	(6.5) the defendant is charged with aggravated battery
13	to a peace officer under Section 12-3.05 of the Criminal
14	<u>Code of 2012;</u>
15	(7) the person has a high likelihood of willful flight
16	to avoid prosecution and is charged with:
17	(A) Any felony described in Sections (a)(1)
18	through (a)(5) of this Section; or
19	(B) A felony offense other than a Class 4 offense.
20	(b) If the charged offense is a felony, the Court shall
21	hold a hearing pursuant to <u>Section</u> 109-3 of this Code to
22	determine whether there is probable cause the defendant has
23	committed an offense, unless a grand jury has returned a true
24	bill of indictment against the defendant. If there is a
25	finding of no probable cause, the defendant shall be released.
26	No such finding is necessary if the defendant is charged with a

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- 2 (c) Timing of petition.
  - (1) A petition may be filed without prior notice to the defendant at the first appearance before a judge, or within the 21 calendar days, except as provided in Section 110-6, after arrest and release of the defendant upon reasonable notice to defendant; provided that while such petition is pending before the court, the defendant if previously released shall not be detained.
  - (2)  $\frac{(2)}{(2)}$  Upon filing, the court shall immediately hold a hearing on the petition unless a continuance is requested. If a continuance is requested, the hearing shall be held within 48 hours of the defendant's first appearance if the defendant is charged with a Class X, Class 1, Class 2, or Class 3 felony, and within 24 hours if the defendant is charged with a Class 4 or misdemeanor offense. The Court may deny and or grant the request for continuance. Τf the court decides grant to continuance, the Court retains the discretion to detain or release the defendant in the time between the filing of the petition and the hearing.
  - (d) Contents of petition.
  - (1) The petition shall be verified by the State and shall state the grounds upon which it contends the defendant should be denied pretrial release, including the identity of the specific person or persons the State

- 1 believes the defendant poses a danger to.
- 2 (2) Only one petition may be filed under this Section.
  - (e) Eligibility: All defendants shall be presumed eligible for pretrial release, and the State shall bear the burden of proving by clear and convincing evidence that:
    - (1) the proof is evident or the presumption great that the defendant has committed an offense listed in paragraphs (1) through (6) of subsection (a), and
    - (2) the defendant poses a real and present threat to the safety of a specific, identifiable person or persons, by conduct which may include, but is not limited to, a forcible felony, the obstruction of justice, intimidation, injury, or abuse as defined by paragraph (1) of Section 103 of the Illinois Domestic Violence Act of 1986, and
    - (3) no condition or combination of conditions set forth in subsection (b) of Section 110-10 of this Article can mitigate the real and present threat to the safety of any person or persons or the defendant's willful flight.
    - (f) Conduct of the hearings.
    - (1) Prior to the hearing the State shall tender to the defendant copies of defendant's criminal history available, any written or recorded statements, and the substance of any oral statements made by any person, if relied upon by the State in its petition, and any police reports in the State's Attorney's possession at the time of the hearing that are required to be disclosed to the

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defense under Illinois Supreme Court rules.

- (2) The State or defendant may present evidence at the hearing by way of proffer based upon reliable information.
- (3) The defendant has the right to be represented by counsel, and if he or she is indigent, to have counsel appointed for him or her. The defendant shall have the opportunity to testify, to present witnesses on his or her own behalf, and to cross-examine any witnesses that are called by the State.
- (4) If the defense seeks to call the complaining witness as a witness in its favor, it shall petition the court for permission. When the ends of justice so require, the court may exercise its discretion and compel the appearance of a complaining witness. The court shall state on the record reasons for granting a defense request to compel the presence of a complaining witness. In making a determination under this Section section, the court shall state on the record the reason for granting a defense request to compel the presence of a complaining witness, and only grant the request if the court finds by clear and convincing evidence that the defendant will be materially prejudiced if the complaining witness does not appear. Cross-examination of a complaining witness at the pretrial detention hearing for the purpose of impeaching the witness' credibility is insufficient reason to compel the presence of the witness. In deciding whether to compel the

appearance of a complaining witness, the court shall be considerate of the emotional and physical well-being of the witness. The <u>pretrial</u> <u>pre-trial</u> detention hearing is not to be used for purposes of discovery, and the post arraignment rules of discovery do not apply.

- (5) The rules concerning the admissibility of evidence in criminal trials do not apply to the presentation and consideration of information at the hearing. At the trial concerning the offense for which the hearing was conducted neither the finding of the court nor any transcript or other record of the hearing shall be admissible in the State's case in chief, but shall be admissible for impeachment, or as provided in Section 115-10.1 of this Code, or in a perjury proceeding.
- (6) The defendant may not move to suppress evidence or a confession, however, evidence that proof of the charged crime may have been the result of an unlawful search or seizure, or both, or through improper interrogation, is relevant in assessing the weight of the evidence against the defendant.
- (7) Decisions regarding release, conditions of release and detention prior trial should be individualized, and no single factor or standard should be used exclusively to make a condition or detention decision.
- (g) Factors to be considered in making a determination of dangerousness. The court may, in determining whether the

1	defendant	poses	а	specifi	c, i	Lmminen	t	threat	of	serious
2	physical h	narm to	an	identifi	able	person	or	person	s, c	onsider <u>,</u>
3	but shall	not be 1	Limi	ited to,	evide	ence or	tes	stimonv	conc	ernina:

- (1) The nature and circumstances of any offense charged, including whether the offense is a crime of violence, involving a weapon, or a sex offense.
- (2) The history and characteristics of the defendant including:
  - (A) Any evidence of the defendant's prior criminal history indicative of violent, abusive or assaultive behavior, or lack of such behavior. Such evidence may include testimony or documents received in juvenile proceedings, criminal, quasi-criminal, civil commitment, domestic relations, or other proceedings.
  - (B) Any evidence of the defendant's psychological, psychiatric or other similar social history which tends to indicate a violent, abusive, or assaultive nature, or lack of any such history.
- (3) The identity of any person or persons to whose safety the defendant is believed to pose a threat, and the nature of the threat. $\div$
- (4) Any statements made by, or attributed to the defendant, together with the circumstances surrounding them.  $\div$ 
  - (5) The age and physical condition of the defendant. +
  - (6) The age and physical condition of any victim or

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	COMDI	ain	$1 n \alpha$	witness. +
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- (7) Whether the defendant is known to possess or have access to any weapon or weapons. +
- (8) Whether, at the time of the current offense or any other offense or arrest, the defendant was on probation, parole, aftercare release, mandatory supervised release or other release from custody pending trial, sentencing, appeal or completion of sentence for an offense under federal or state law. \*\*
- (9) Any other factors, including those listed in Section 110-5 of this Article deemed by the court to have a reasonable bearing upon the defendant's propensity or reputation for violent, abusive, or assaultive behavior, or lack of such behavior.
- (h) Detention order. The court shall, in any order for detention:
  - (1) briefly summarize the evidence of the defendant's guilt or innocence, and the court's reasons for concluding that the defendant should be denied pretrial release;
  - (2) direct that the defendant be committed to the custody of the sheriff for confinement in the county jail pending trial;
  - (3) direct that the defendant be given a reasonable opportunity for private consultation with counsel, and for communication with others of his or her choice by visitation, mail and telephone; and

- 1 (4) direct that the sheriff deliver the defendant as 2 required for appearances in connection with court 3 proceedings.
  - (i) Detention. If the court enters an order for the detention of the defendant pursuant to subsection (e) of this Section, the defendant shall be brought to trial on the offense for which he is detained within 90 days after the date on which the order for detention was entered. If the defendant is not brought to trial within the 90-day 90 day period required by the preceding sentence, he shall not be denied pretrial release. In computing the 90-day 90 day period, the court shall omit any period of delay resulting from a continuance granted at the request of the defendant.
  - (j) Rights of the defendant. Any person shall be entitled to appeal any order entered under this Section denying pretrial release to the defendant.
  - (k) Appeal. The State may appeal any order entered under this Section denying any motion for denial of pretrial release.
    - (1) Presumption of innocence. Nothing in this Section shall be construed as modifying or limiting in any way the defendant's presumption of innocence in further criminal proceedings.
- 24 (m) Victim notice. <del>(1)</del> Crime victims shall be given notice 25 by the State's Attorney's office of this hearing as required 26 in paragraph (1) of subsection (b) of Section 4.5 of the Rights

Public Act.

- of Crime Victims and Witnesses Act and shall be informed of
- 2 their opportunity at this hearing to obtain an order of
- 3 protection under Article 112A of this Code.
- 4 (Source: P.A. 101-652, eff. 1-1-23; revised 2-28-22.)
- Section 95. No acceleration or delay. Where this Act makes changes in a statute that is represented in this Act by text that is not yet or no longer in effect (for example, a Section represented by multiple versions), the use of that text does not accelerate or delay the taking effect of (i) the changes made by this Act or (ii) provisions derived from any other
- Section 99. Effective date. This Act takes effect upon becoming law.