

HR0616 LRB102 24807 ECR 34052 r

1 HOUSE RESOLUTION

WHEREAS, On March 17, 2020, the Illinois Supreme Court issued an emergency response to the COVID-19 pandemic by allowing Illinois courts to establish and update, as necessary, temporary procedures, including the use of remote technology, to minimize the impact of COVID-19 on the court system while continuing to provide access to justice; and

WHEREAS, In May of 2020, the Illinois Supreme Court adopted the "Illinois Supreme Court Policy on Remote Court Appearances in Civil Proceedings" to allow and encourage the broad use of remote court appearances; and

WHEREAS, The subsequent development of a vaccine and fluctuating changes in COVID-19 numbers allowed the resumption of in-person court hearings periodically throughout the pandemic but on a sporadic and county by county basis; and

WHEREAS, The National Juvenile Defender Center (NJDC) issued a report in March of 2021 entitled "Due Process in the Time of COVID" that examined the use of remote technology on the ability of lawyers to represent children in conflict with the law; and

WHEREAS, The NJDC report, based on interviews with lawyers

- 1 representing children in 38 states, concluded that "the shift
- 2 to technology-based communications and remote hearings
- 3 threatens young people's constitutional rights, including
- 4 fundamental aspects of effective legal representation, due
- 5 process, and access to courts"; and
- 6 WHEREAS, The NJDC report also found that "the pandemic has
- 7 magnified the disparate treatment of youth of color in the
- 8 delinquency system and the disproportionate danger youth of
- 9 color face due to their overrepresentation in facilities and
- 10 the system as a whole"; and
- 11 WHEREAS, The NJDC report cautioned that the "findings
- 12 raise serious concerns about the future operations of juvenile
- 13 courts once the pandemic subsides...Technology-based
- 14 communications have caused significant barriers in client
- 15 communication and access to counsel"; and
- 16 WHEREAS, The NJDC report finds that "every person accused
- of a crime has a constitutional right to be present at hearings
- in which their participation may affect the outcome"; and
- 19 WHEREAS, Privacy concerns and technological challenges
- 20 with the use of remote conferencing technology has a chilling
- 21 impact on confidential communication between the attorney and
- 22 the client during hearings; and

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- Initiative with six children who were sentenced to juvenile prison in the Illinois Department of Juvenile Justice resulting from Zoom court hearings, the children were concerned when speaking with their lawyers through remote technology that their statements would be overheard by another person, such as counselors or correctional officers, who may be just outside the room where they were teleconferencing; and
- 9 WHEREAS, Remote conferencing limits the capacity of an attorney to ascertain the true level of comprehension of the legal process by their juvenile client; and
- WHEREAS, Virtual hearings limit the capacity of children to convey emotion and read subtle cues and gestures; and
- 14 WHEREAS, Virtual hearings dehumanize children; and
- 15 WHEREAS, A report from the Brennan Center for Justice 16 (Brennan Center) entitled "The Impact of Video Proceedings on 17 Fairness and Access to Justice in Court" highlights some of 18 the negative impacts of remote hearings; and
- 19 WHEREAS, The Brennan Center report includes a study of 20 Cook County's early use of remote technology in felony bond

- 1 hearings, beginning in 1999, where defendants participated in
- 2 bond hearings through closed-circuit television; and
- 3 WHEREAS, The study of over 645,000 Cook County felony bond
- 4 hearings between 1991 and 2007 concluded that the average bond
- 5 amount was 51 percent higher when the hearing was virtual and
- 6 that some cases saw increases of as much as 91 percent in bond
- 7 amount; and
- 8 WHEREAS, The study, along with a class action lawsuit,
- 9 caused Cook County to voluntarily return to live bail
- 10 hearings; therefore, be it
- 11 RESOLVED, BY THE HOUSE OF REPRESENTATIVES OF THE ONE
- 12 HUNDRED SECOND GENERAL ASSEMBLY OF THE STATE OF ILLINOIS, that
- 13 we urge the Illinois Supreme Court to exercise its authority
- 14 to require courts throughout Illinois to responsibly
- 15 transition hearings conducted under Article V of the Juvenile
- 16 Court Act of 1987 back to in-person hearings with priority to
- 17 those hearings where liberty interests are at stake; and be it
- 18 further
- 19 RESOLVED, That we urge the Illinois Supreme Court and the
- 20 Administrative Office of the Illinois Courts (AOIC) to
- 21 exercise a rights-based approach when weighing the impact of,
- 22 and determining policy on, remote court appearances,

- 1 especially those under Article V of the Juvenile Court Act,
- focusing primarily on protecting children's rights 2
- 3 in-person participation and confrontation, including the
- benefits of children being able to meet with their lawyers in
- 5 person prior to and after court hearings; and be it further
- 6 RESOLVED, That we urge the Illinois Supreme Court and AOIC 7 to work to ensure that court policies, processes, procedures implemented to protect the health and well-being of 8 9 youth involved in the justice system do not infringe upon 10 their access to counsel and their right to a fair trial; and be
- 11 it further
- RESOLVED, That we understand that with the possibility of 12 13 COVID-19 variants or another significant public health crisis 14 there may be times when the Illinois Supreme Court deems it 15 appropriate to transition to virtual hearings for the purpose of protecting the health and well-being for all court hearing 16 participants but that the use of remote technology shall be a 17 last resort for as short a time as possible and all efforts 18 should be made to ensure children have 19 their 20 physically present during virtual hearings, especially in 21 cases where liberty interests are at stake.