

## 102ND GENERAL ASSEMBLY

# State of Illinois

# 2021 and 2022

#### SB1560

Introduced 2/26/2021, by Sen. Celina Villanueva

### SYNOPSIS AS INTRODUCED:

15 ILCS 505/16.5

Amends the State Treasurer Act. Modifies provisions concerning the College Savings Pool. Provides that "qualified expenses" includes qualified higher education expenses, including amounts paid as principal or interest on any qualified education loan of a designated beneficiary or a sibling of the designated beneficiary, as provided under the Internal Revenue Code.

LRB102 16645 RJF 22045 b

SB1560

AN ACT concerning State government.

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# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The State Treasurer Act is amended by changing
Section 16.5 as follows:

6 (15 ILCS 505/16.5)

7 Sec. 16.5. College Savings Pool.

8 (a) Definitions. As used in this Section:

9 "Account owner" means any person or entity who has opened 10 an account or to whom ownership of an account has been 11 transferred, as allowed by the Internal Revenue Code, and who 12 has authority to withdraw funds, direct withdrawal of funds, 13 change the designated beneficiary, or otherwise exercise 14 control over an account in the College Savings Pool.

15 "Donor" means any person or entity who makes contributions16 to an account in the College Savings Pool.

"Designated beneficiary" means any individual designated as the beneficiary of an account in the College Savings Pool by an account owner. A designated beneficiary must have a valid social security number or taxpayer identification number. In the case of an account established as part of a scholarship program permitted under Section 529 of the Internal Revenue Code, the designated beneficiary is any individual receiving 1

benefits accumulated in the account as a scholarship.

2 "Member of the family" has the same meaning ascribed to
3 that term under Section 529 of the Internal Revenue Code.

"Nonqualified withdrawal" means a distribution from an 4 5 account other than a distribution that (i) is used for the qualified expenses of the designated beneficiary; (ii) results 6 from the beneficiary's death or disability; (iii) is a 7 8 rollover to another account in the College Savings Pool; or 9 (iv) is a rollover to an ABLE account, as defined in Section 10 16.6 of this Act, or any distribution that, within 60 days 11 after such distribution, is transferred to an ABLE account of 12 the designated beneficiary or a member of the family of the 13 designated beneficiary to the extent that the distribution, when added to all other contributions made to the ABLE account 14 for the taxable year, does not exceed the limitation under 15 16 Section 529A(b) of the Internal Revenue Code.

17 "Program manager" means any financial institution or 18 entity lawfully doing business in the State of Illinois 19 selected by the State Treasurer to oversee the recordkeeping, 20 custody, customer service, investment management, and 21 marketing for one or more of the programs in the College 22 Savings Pool.

"Qualified expenses" means: (i) tuition, fees, and the costs of books, supplies, and equipment required for enrollment or attendance at an eligible educational institution; (ii) expenses for special needs services, in the

case of a special needs beneficiary, which are incurred in 1 2 connection with such enrollment or attendance; (iii) certain 3 expenses for the purchase of computer or peripheral equipment, as defined in Section 168 of the federal Internal Revenue Code 4 5 (26 U.S.C. 168), computer software, as defined in Section 197 of the federal Internal Revenue Code (26 U.S.C. 197), or 6 7 Internet access and related services, if such equipment, 8 software, or services are to be used primarily by the 9 beneficiary during any of the years the beneficiary is 10 enrolled at an eligible educational institution, except that, 11 such expenses shall not include expenses for computer software 12 designed for sports, games, or hobbies, unless the software is 13 predominantly educational in nature; and (iv) room and board expenses incurred while attending an eligible educational 14 institution at least half-time; and (v) qualified higher 15 16 education expenses, including amounts paid as principal or 17 interest on any qualified education loan of the designated beneficiary or a sibling of the designated beneficiary, as 18 19 provided under Section 529 of the Internal Revenue Code. 20 "Eligible educational institutions", as used in this Section, means public and private colleges, junior colleges, graduate 21 22 schools, and certain vocational institutions that are 23 described in Section 1001 of the Higher Education Resource and Student Assistance Chapter of Title 20 of the United States 24 25 Code (20 U.S.C. 1001) and that are eligible to participate in 26 Department of Education student aid programs. A student shall

be considered to be enrolled at least half-time if the student is enrolled for at least half the full-time academic workload for the course of study the student is pursuing as determined under the standards of the institution at which the student is enrolled.

6 (b) Establishment of the Pool. The State Treasurer may 7 establish and administer the College Savings Pool as a 8 qualified tuition program under Section 529 of the Internal 9 Revenue Code. The Pool may consist of one or more college 10 savings programs. The State Treasurer, in administering the 11 College Savings Pool, may receive, hold, and invest moneys 12 paid into the Pool and perform such other actions as are 13 necessary to ensure that the Pool operates as a qualified 14 tuition program in accordance with Section 529 of the Internal Revenue Code. 15

16 (c) Administration of the College Savings Pool. The State 17 Treasurer may engage one or more financial institutions to handle the overall administration, investment management, 18 19 recordkeeping, and marketing of the programs in the College 20 Savings Pool. The contributions deposited in the Pool, and any 21 earnings thereon, shall not constitute property of the State 22 or be commingled with State funds and the State shall have no 23 claim to or against, or interest in, such funds; provided that the State Treasurer may collect fees in accordance with this 24 25 Act.

26 (c-5) The State Treasurer shall provide a separate

accounting for each designated beneficiary. The separate accounting shall be provided to the account owner of the account for the designated beneficiary at least annually and shall show the account balance, the investment in the account, the investment earnings, and the distributions from the account.

7 (d) Availability of the College Savings Pool. The State 8 Treasurer may permit persons, including trustees of trusts and 9 custodians under a Uniform Transfers to Minors Act or Uniform 10 Gifts to Minors Act account, and certain legal entities to be 11 account owners, including as part of a scholarship program, 12 provided that: (1) an individual, trustee or custodian must 13 have a valid social security number or taxpayer identification 14 number, be at least 18 years of age, and have a valid United 15 States street address; and (2) a legal entity must have a valid 16 taxpayer identification number and a valid United States 17 street address. Both in-state and out-of-state persons may be account owners and donors, and both in-state and out-of-state 18 individuals may be designated beneficiaries in the College 19 20 Savings Pool.

(e) Fees. The State Treasurer shall establish fees to be imposed on accounts to cover the costs of administration, recordkeeping, and investment management. The Treasurer must use his or her best efforts to keep these fees as low as possible and consistent with administration of high quality competitive college savings programs. Administrative fees,

costs, and expenses, including investment fees and expenses,
 shall be paid from the assets of the College Savings Pool.

(f) Investments in the State. To enhance the safety and 3 liquidity of the College Savings Pool, to ensure the 4 5 diversification of the investment portfolio of the College Savings Pool, and in an effort to keep investment dollars in 6 7 the State of Illinois, the State Treasurer may make a 8 percentage of each account available for investment in 9 participating financial institutions doing business in the 10 State.

11 Investment policy. The Treasurer shall develop, (q) 12 publish, and implement an investment policy covering the 13 investment of the moneys in each of the programs in the College Savings Pool. The policy shall be published each year as part 14 15 of the audit of the College Savings Pool by the Auditor 16 General, which shall be distributed to all account owners in 17 such program. The Treasurer shall notify all account owners in such program in writing, and the Treasurer shall publish in a 18 newspaper of general circulation in both Chicago and 19 20 Springfield, any changes to the previously published 21 investment policy at least 30 calendar days before 22 implementing the policy. Any investment policy adopted by the 23 Treasurer shall be reviewed and updated if necessary within 90 days following the date that the State Treasurer takes office. 24

(h) Investment restrictions. An account owner may,
directly or indirectly, direct the investment of any

1 contributions to the College Savings Pool (or any earnings 2 thereon) only as provided in Section 529(b)(4) of the Internal 3 Revenue Code. Donors and designated beneficiaries, in those 4 capacities, may not, directly or indirectly, direct the 5 investment of any contributions to the Pool (or any earnings 6 thereon).

7 (i) Distributions. Distributions from an account in the
8 College Savings Pool may be used for the designated
9 beneficiary's qualified expenses. Funds contained in a College
10 Savings Pool account may be rolled over into an eligible ABLE
11 account, as defined in Section 16.6 of this Act, to the extent
12 permitted by Section 529 of the Internal Revenue Code.

Distributions made from the College Savings Pool may be made directly to the eligible educational institution, directly to a vendor, in the form of a check payable to both the designated beneficiary and the institution or vendor, directly to the designated beneficiary or account owner, or in any other manner that is permissible under Section 529 of the Internal Revenue Code.

20 (j) Contributions. Contributions to the College Savings21 Pool shall be as follows:

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(1) Contributions to an account in the College Savings Pool may be made only in cash.

(2) The Treasurer shall limit the contributions that
may be made to the College Savings Pool on behalf of a
designated beneficiary, as required under Section 529 of

the Internal Revenue Code, to prevent contributions for 1 2 the benefit of a designated beneficiary in excess of those 3 necessary to provide for the qualified expenses of the designated beneficiary. The Pool shall not permit any 4 5 additional contributions to an account as soon as the 6 aggregate accounts for the designated beneficiary in the 7 Pool reach a specified account balance limit applicable to 8 all designated beneficiaries.

9 (3) The contributions made on behalf of a designated 10 beneficiary who is also a beneficiary under the Illinois 11 Prepaid Tuition Program shall be further restricted to 12 ensure that the contributions in both programs combined do 13 not exceed the limit established for the College Savings 14 Pool.

15 (k) Illinois Student Assistance Commission. The Treasurer 16 shall provide the Illinois Student Assistance Commission each 17 year at a time designated by the Commission, an electronic report of all account owner accounts in the Treasurer's 18 19 College Savings Pool, listing total contributions and 20 disbursements from each individual account during the previous 21 calendar year. As soon thereafter as is possible following 22 receipt of the Treasurer's report, the Illinois Student 23 Assistance Commission shall, in turn, provide the Treasurer 24 with an electronic report listing those College Savings Pool 25 account owners who also participate in the Illinois Prepaid 26 Tuition Program, administered by the Commission.

1 The Treasurer shall work with the Illinois Student 2 Assistance Commission to coordinate the marketing of the 3 College Savings Pool and the Illinois Prepaid Tuition Program 4 when considered beneficial by the Treasurer and the Director 5 of the Illinois Student Assistance Commission.

(1) Prohibition; exemption. No interest in the program, or 6 7 any portion thereof, may be used as security for a loan. Moneys 8 held in an account invested in the College Savings Pool shall 9 be exempt from all claims of the creditors of the account 10 owner, donor, or designated beneficiary of that account, 11 except for the non-exempt College Savings Pool transfers to or 12 from the account as defined under subsection (j) of Section 12-1001 of the Code of Civil Procedure. 13

14 (m) Taxation. The assets of the College Savings Pool and 15 its income and operation shall be exempt from all taxation by 16 the State of Illinois and any of its subdivisions. The accrued 17 earnings on investments in the Pool once disbursed on behalf of a designated beneficiary shall be similarly exempt from all 18 taxation by the State of Illinois and its subdivisions, so 19 20 long as they are used for qualified expenses. Contributions to a College Savings Pool account during the taxable year may be 21 22 deducted from adjusted gross income as provided in Section 203 23 of the Illinois Income Tax Act. The provisions of this paragraph are exempt from Section 250 of the Illinois Income 24 25 Tax Act.

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(n) Rules. The Treasurer shall adopt rules he or she

1 considers necessary for the efficient administration of the 2 College Savings Pool. The rules shall provide whatever 3 additional parameters and restrictions are necessary to ensure 4 that the College Savings Pool meets all the requirements for a 5 qualified tuition program under Section 529 of the Internal 6 Revenue Code.

7 The rules shall require the maintenance of records that 8 enable the Treasurer's office to produce a report for each 9 account in the Pool at least annually that documents the 10 account balance and investment earnings.

11 Notice of any proposed amendments to the rules and 12 regulations shall be provided to all account owners prior to 13 adoption.

(o) Bond. The State Treasurer shall give bond with at
least one surety, payable to and for the benefit of the account
owners in the College Savings Pool, in the penal sum of
\$10,000,000, conditioned upon the faithful discharge of his or
her duties in relation to the College Savings Pool.

(p) The changes made to subsections (c) and (e) of this Section by this amendatory Act of the 101st General Assembly are intended to be a restatement and clarification of existing law.

23 (Source: P.A. 100-161, eff. 8-18-17; 100-863, eff. 8-14-18; 24 100-905, eff. 8-17-18; 101-26, eff. 6-21-19; 101-81, eff. 25 7-12-19.)