

1 AN ACT concerning criminal law.

2 **Be it enacted by the People of the State of Illinois,**
3 **represented in the General Assembly:**

4 Section 5. The Illinois Controlled Substances Act is
5 amended by changing Section 318 as follows:

6 (720 ILCS 570/318)

7 Sec. 318. Confidentiality of information.

8 (a) Information received by the central repository under
9 Section 316 and former Section 321 is confidential.

10 (a-1) To ensure the federal Health Insurance Portability
11 and Accountability Act and confidentiality of substance use
12 disorder patient records rules that mandate the privacy of an
13 individual's prescription data reported to the Prescription
14 Monitoring Program received from a retail dispenser under this
15 Act, and in order to execute the duties and responsibilities
16 under Section 316 of this Act and rules for disclosure under
17 this Section, the Clinical Director of the Prescription
18 Monitoring Program or his or her designee shall maintain
19 direct access to all Prescription Monitoring Program data. Any
20 request for Prescription Monitoring Program data from any
21 other department or agency must be approved in writing by the
22 Clinical Director of the Prescription Monitoring Program or
23 his or her designee unless otherwise permitted by law.

1 Prescription Monitoring Program data shall only be disclosed
2 as permitted by law.

3 (a-2) As an active step to address the current opioid
4 crisis in this State and to prevent and reduce addiction
5 resulting from a sports injury or an accident, the
6 Prescription Monitoring Program and the Department of Public
7 Health shall coordinate a continuous review of the
8 Prescription Monitoring Program and the Department of Public
9 Health data to determine if a patient may be at risk of opioid
10 addiction. Each patient discharged from any medical facility
11 with an International Classification of Disease, 10th edition
12 code related to a sport or accident injury shall be subject to
13 the data review. If the discharged patient is dispensed a
14 controlled substance, the Prescription Monitoring Program
15 shall alert the patient's prescriber as to the addiction risk
16 and urge each to follow the Centers for Disease Control and
17 Prevention guidelines or his or her respective profession's
18 treatment guidelines related to the patient's injury. This
19 subsection (a-2), other than this sentence, is inoperative on
20 or after January 1, 2024.

21 (b) The Department must carry out a program to protect the
22 confidentiality of the information described in subsection
23 (a). The Department may disclose the information to another
24 person only under subsection (c), (d), or (f) and may charge a
25 fee not to exceed the actual cost of furnishing the
26 information.

1 (c) The Department may disclose confidential information
2 described in subsection (a) to any person who is engaged in
3 receiving, processing, or storing the information.

4 (d) The Department may release confidential information
5 described in subsection (a) to the following persons:

6 (1) A governing body that licenses practitioners and
7 is engaged in an investigation, an adjudication, or a
8 prosecution of a violation under any State or federal law
9 that involves a controlled substance.

10 (2) An investigator for the Consumer Protection
11 Division of the office of the Attorney General, a
12 prosecuting attorney, the Attorney General, a deputy
13 Attorney General, or an investigator from the office of
14 the Attorney General, who is engaged in any of the
15 following activities involving controlled substances:

16 (A) an investigation;

17 (B) an adjudication; or

18 (C) a prosecution of a violation under any State
19 or federal law that involves a controlled substance.

20 (3) A law enforcement officer who is:

21 (A) authorized by the Illinois State Police or the
22 office of a county sheriff or State's Attorney or
23 municipal police department of Illinois to receive
24 information of the type requested for the purpose of
25 investigations involving controlled substances; or

26 (B) approved by the Department to receive

1 information of the type requested for the purpose of
2 investigations involving controlled substances; and

3 (C) engaged in the investigation or prosecution of
4 a violation under any State or federal law that
5 involves a controlled substance.

6 (4) Select representatives of the Department of
7 Children and Family Services through the indirect online
8 request process. Access shall be established by an
9 intergovernmental agreement between the Department of
10 Children and Family Services and the Department of Human
11 Services.

12 (e) Before the Department releases confidential
13 information under subsection (d), the applicant must
14 demonstrate in writing to the Department that:

15 (1) the applicant has reason to believe that a
16 violation under any State or federal law that involves a
17 controlled substance has occurred; and

18 (2) the requested information is reasonably related to
19 the investigation, adjudication, or prosecution of the
20 violation described in subdivision (1).

21 (f) The Department may receive and release prescription
22 record information under Section 316 and former Section 321
23 to:

24 (1) a governing body that licenses practitioners;

25 (2) an investigator for the Consumer Protection
26 Division of the office of the Attorney General, a

1 prosecuting attorney, the Attorney General, a deputy
2 Attorney General, or an investigator from the office of
3 the Attorney General;

4 (3) any Illinois law enforcement officer who is:

5 (A) authorized to receive the type of information
6 released; and

7 (B) approved by the Department to receive the type
8 of information released; or

9 (4) prescription monitoring entities in other states
10 per the provisions outlined in subsection (g) and (h)
11 below;

12 confidential prescription record information collected under
13 Sections 316 and 321 (now repealed) that identifies vendors or
14 practitioners, or both, who are prescribing or dispensing
15 large quantities of Schedule II, III, IV, or V controlled
16 substances outside the scope of their practice, pharmacy, or
17 business, as determined by the Advisory Committee created by
18 Section 320.

19 (f-5) In accordance with a confidentiality agreement
20 entered into with the Department, a medical director, or a
21 public health administrator and their delegated analysts, of a
22 county or municipal health department or the Department of
23 Public Health shall have access to data from the system for any
24 of the following purposes:

25 (1) developing education programs or public health
26 interventions relating to prescribing trends and

1 controlled substance use; or

2 (2) conducting analyses and publish reports on
3 prescribing trends in their respective jurisdictions.

4 At a minimum, the confidentiality agreement entered into
5 with the Department shall:

6 (i) prohibit analysis and reports produced under
7 subparagraph (2) from including information that
8 identifies, by name, license, or address, any
9 practitioner, dispenser, ultimate user, or other person
10 administering a controlled substance; and

11 (ii) specify the appropriate technical and physical
12 safeguards that the county or municipal health department
13 must implement to ensure the privacy and security of data
14 obtained from the system. The data from the system shall
15 not be admissible as evidence, nor discoverable in any
16 action of any kind in any court or before any tribunal,
17 board, agency, or person. The disclosure of any such
18 information or data, whether proper or improper, shall not
19 wave or have any effect upon its confidentiality,
20 non-discoverability, or non-admissibility.

21 (g) The information described in subsection (f) may not be
22 released until it has been reviewed by an employee of the
23 Department who is licensed as a prescriber or a dispenser and
24 until that employee has certified that further investigation
25 is warranted. However, failure to comply with this subsection
26 (g) does not invalidate the use of any evidence that is

1 otherwise admissible in a proceeding described in subsection
2 (h).

3 (h) An investigator or a law enforcement officer receiving
4 confidential information under subsection (c), (d), or (f) may
5 disclose the information to a law enforcement officer or an
6 attorney for the office of the Attorney General for use as
7 evidence in the following:

8 (1) A proceeding under any State or federal law that
9 involves a controlled substance.

10 (2) A criminal proceeding or a proceeding in juvenile
11 court that involves a controlled substance.

12 (i) The Department may compile statistical reports from
13 the information described in subsection (a). The reports must
14 not include information that identifies, by name, license or
15 address, any practitioner, dispenser, ultimate user, or other
16 person administering a controlled substance.

17 (j) Based upon federal, initial and maintenance funding, a
18 prescriber and dispenser inquiry system shall be developed to
19 assist the health care community in its goal of effective
20 clinical practice and to prevent patients from diverting or
21 abusing medications.

22 (1) An inquirer shall have read-only access to a
23 stand-alone database which shall contain records for the
24 previous 12 months.

25 (2) Dispensers may, upon positive and secure
26 identification, make an inquiry on a patient or customer

1 solely for a medical purpose as delineated within the
2 federal HIPAA law.

3 (3) The Department shall provide a one-to-one secure
4 link and encrypted software necessary to establish the
5 link between an inquirer and the Department. Technical
6 assistance shall also be provided.

7 (4) Written inquiries are acceptable but must include
8 the fee and the requester's ~~requestor's~~ Drug Enforcement
9 Administration license number and submitted upon the
10 requester's ~~requestor's~~ business stationery.

11 (5) As directed by the Prescription Monitoring Program
12 Advisory Committee and the Clinical Director for the
13 Prescription Monitoring Program, aggregate data that does
14 not indicate any prescriber, practitioner, dispenser, or
15 patient may be used for clinical studies.

16 (6) Tracking analysis shall be established and used
17 per administrative rule.

18 (7) Nothing in this Act or Illinois law shall be
19 construed to require a prescriber or dispenser to make use
20 of this inquiry system.

21 (8) If there is an adverse outcome because of a
22 prescriber or dispenser making an inquiry, which is
23 initiated in good faith, the prescriber or dispenser shall
24 be held harmless from any civil liability.

25 (k) The Department shall establish, by rule, the process
26 by which to evaluate possible erroneous association of

1 prescriptions to any licensed prescriber or end user of the
2 Illinois Prescription Information Library (PIL).

3 (l) The Prescription Monitoring Program Advisory Committee
4 is authorized to evaluate the need for and method of
5 establishing a patient specific identifier.

6 (m) Patients who identify prescriptions attributed to them
7 that were not obtained by them shall be given access to their
8 personal prescription history pursuant to the validation
9 process as set forth by administrative rule.

10 (n) The Prescription Monitoring Program is authorized to
11 develop operational push reports to entities with compatible
12 electronic medical records. The process shall be covered
13 within administrative rule established by the Department.

14 (o) Hospital emergency departments and freestanding
15 healthcare facilities providing healthcare to walk-in patients
16 may obtain, for the purpose of improving patient care, a
17 unique identifier for each shift to utilize the PIL system.

18 (p) The Prescription Monitoring Program shall
19 automatically create a log-in to the inquiry system when a
20 prescriber or dispenser obtains or renews his or her
21 controlled substance license. The Department of Financial and
22 Professional Regulation must provide the Prescription
23 Monitoring Program with electronic access to the license
24 information of a prescriber or dispenser to facilitate the
25 creation of this profile. The Prescription Monitoring Program
26 shall send the prescriber or dispenser information regarding

1 the inquiry system, including instructions on how to log into
2 the system, instructions on how to use the system to promote
3 effective clinical practice, and opportunities for continuing
4 education for the prescribing of controlled substances. The
5 Prescription Monitoring Program shall also send to all
6 enrolled prescribers, dispensers, and designees information
7 regarding the unsolicited reports produced pursuant to Section
8 314.5 of this Act.

9 (q) A prescriber or dispenser may authorize a designee to
10 consult the inquiry system established by the Department under
11 this subsection on his or her behalf, provided that all the
12 following conditions are met:

13 (1) the designee so authorized is employed by the same
14 hospital or health care system; is employed by the same
15 professional practice; or is under contract with such
16 practice, hospital, or health care system;

17 (2) the prescriber or dispenser takes reasonable steps
18 to ensure that such designee is sufficiently competent in
19 the use of the inquiry system;

20 (3) the prescriber or dispenser remains responsible
21 for ensuring that access to the inquiry system by the
22 designee is limited to authorized purposes and occurs in a
23 manner that protects the confidentiality of the
24 information obtained from the inquiry system, and remains
25 responsible for any breach of confidentiality; and

26 (4) the ultimate decision as to whether or not to

1 prescribe or dispense a controlled substance remains with
2 the prescriber or dispenser.

3 The Prescription Monitoring Program shall send to
4 registered designees information regarding the inquiry system,
5 including instructions on how to log onto the system.

6 (r) The Prescription Monitoring Program shall maintain an
7 Internet website in conjunction with its prescriber and
8 dispenser inquiry system. This website shall include, at a
9 minimum, the following information:

10 (1) current clinical guidelines developed by health
11 care professional organizations on the prescribing of
12 opioids or other controlled substances as determined by
13 the Advisory Committee;

14 (2) accredited continuing education programs related
15 to prescribing of controlled substances;

16 (3) programs or information developed by health care
17 professionals that may be used to assess patients or help
18 ensure compliance with prescriptions;

19 (4) updates from the Food and Drug Administration, the
20 Centers for Disease Control and Prevention, and other
21 public and private organizations which are relevant to
22 prescribing;

23 (5) relevant medical studies related to prescribing;

24 (6) other information regarding the prescription of
25 controlled substances; and

26 (7) information regarding prescription drug disposal

1 events, including take-back programs or other disposal
2 options or events.

3 The content of the Internet website shall be periodically
4 reviewed by the Prescription Monitoring Program Advisory
5 Committee as set forth in Section 320 and updated in
6 accordance with the recommendation of the advisory committee.

7 (s) The Prescription Monitoring Program shall regularly
8 send electronic updates to the registered users of the
9 Program. The Prescription Monitoring Program Advisory
10 Committee shall review any communications sent to registered
11 users and also make recommendations for communications as set
12 forth in Section 320. These updates shall include the
13 following information:

14 (1) opportunities for accredited continuing education
15 programs related to prescribing of controlled substances;

16 (2) current clinical guidelines developed by health
17 care professional organizations on the prescribing of
18 opioids or other drugs as determined by the Advisory
19 Committee;

20 (3) programs or information developed by health care
21 professionals that may be used to assess patients or help
22 ensure compliance with prescriptions;

23 (4) updates from the Food and Drug Administration, the
24 Centers for Disease Control and Prevention, and other
25 public and private organizations which are relevant to
26 prescribing;

- 1 (5) relevant medical studies related to prescribing;
- 2 (6) other information regarding prescribing of
- 3 controlled substances;
- 4 (7) information regarding prescription drug disposal
- 5 events, including take-back programs or other disposal
- 6 options or events; and
- 7 (8) reminders that the Prescription Monitoring Program
- 8 is a useful clinical tool.

9 (t) Notwithstanding any other provision of this Act,

10 neither the Prescription Monitoring Program nor any other

11 person shall disclose any information in violation of the

12 restrictions and requirements of paragraph (3.5) of subsection

13 (a) of Section 316 as implemented under Public Act 102-527.

14 (Source: P.A. 99-480, eff. 9-9-15; 100-125, eff. 1-1-18;

15 100-1093, eff. 8-26-18.)