HB3808 Engrossed

1 AN ACT concerning regulation.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

Section 5. The Public Utilities Act is amended by changing
Sections 21-201 and 21-801 as follows:

6 (220 ILCS 5/21-201)

7 (Section scheduled to be repealed on December 31, 2026)
8 Sec. 21-201. Definitions. As used in this Article:

9 (a) "Access" means that the cable or video provider is capable of providing cable services or video services at the 10 11 household address using any technology, other than 12 direct-to-home satellite service, that provides 2-way 13 broadband Internet capability and video programming, content, 14 and functionality, regardless of whether any customer has ordered service or whether the owner or landlord or other 15 16 responsible person has granted access to the household. If 17 more than one technology is used, the technologies shall provide similar 2-way broadband Internet accessibility and 18 19 similar video programming.

20 (b) "Basic cable or video service" means any cable or 21 video service offering or tier that includes the 22 retransmission of local television broadcast signals.

23 (c) "Broadband service" means a high speed service

HB3808 Engrossed - 2 - LRB103 30973 AMQ 57562 b

1 connection to the public Internet capable of supporting, in at 2 least one direction, a speed in excess of 200 kilobits per 3 second (kbps) to the network demarcation point at the 4 subscriber's premises.

5 (d) "Cable operator" means that term as defined in item 6 (5) of 47 U.S.C. 522.

7 (e) "Cable service" means that term as defined in item (6)
8 of 47 U.S.C. 522.

9 (f) "Cable system" means that term as defined in item (7) 10 of 47 U.S.C. 522.

11

(g) "Commission" means the Illinois Commerce Commission.

(h) "Competitive cable service or video service provider" means a person or entity that is providing or seeks to provide cable service or video service in an area where there is at least one incumbent cable operator.

16 (i) "Designated market area" means a designated market 17 area, as determined by Nielsen Media Research and published in the 1999-2000 Nielsen Station Index Directory and Nielsen 18 Station Index United States Television Household Estimates or 19 20 any successor publication. For any designated market area that 21 crosses State lines, only households in the portion of the 22 designated market area that is located within the holder's 23 telecommunications service area in the State where access to video service will be offered shall be considered. 24

(j) "Footprint" means the geographic area designated bythe cable service or video service provider as the geographic

HB3808 Engrossed - 3 - LRB103 30973 AMQ 57562 b

area in which it will offer cable services or video services 1 2 during the period of its State-issued authorization. Each shall be identified in terms of either 3 footprint (i) exchanges, as that term is defined in Section 13-206 of this 4 5 Act; (ii) a collection of United States Census Bureau Block numbers (13 digit); (iii) if the area is smaller than the areas 6 7 identified in either (i) or (ii), by geographic information 8 system digital boundaries meeting or exceeding national map 9 accuracy standards; or (iv) local units of government.

10 (k) "Holder" means a person or entity that has received 11 authorization to offer or provide cable or video service from 12 the Commission pursuant to Section 21-401 of this Article.

13 (1) "Household" means a house, an apartment, a mobile 14 home, a group of rooms, or a single room that is intended for 15 occupancy as separate living quarters. Separate living 16 quarters are those in which the occupants live and eat 17 separately from any other persons in the building and that have direct access from the outside of the building or through 18 a common hall. This definition is consistent with the United 19 20 States Census Bureau, as that definition may be amended thereafter. 21

(m) "Incumbent cable operator" means a person or entity that provided cable services or video services in a particular area under a franchise agreement with a local unit of government pursuant to Section 11-42-11 of the Illinois Municipal Code (65 ILCS 5/11-42-11) or Section 5-1095 of the HB3808 Engrossed - 4 - LRB103 30973 AMQ 57562 b

1 Counties Code (55 ILCS 5/5-1095) on January 1, 2007.

(n) "Local franchising authority" means the local unit of
government that has or requires a franchise with a cable
operator, a provider of cable services, or a provider of video
services to construct or operate a cable or video system or to
offer cable services or video services under Section 11-42-11
of the Illinois Municipal Code (65 ILCS 5/11-42-11) or Section
5-1095 of the Counties Code (55 ILCS 5/5-1095).

9 (o) "Local unit of government" means a city, village,10 incorporated town, or county.

(p) "Low-income household" means those residential households located within the holder's existing telephone service area where the average annual household income is less than \$35,000, based on the United States Census Bureau estimates adjusted annually to reflect rates of change and distribution.

(q) "Public rights-of-way" means the areas on, below, or above a public roadway, highway, street, public sidewalk, alley, waterway, or utility easements dedicated for compatible uses.

(r) "Service" means the provision of cable service or video service to subscribers and the interaction of subscribers with the person or entity that has received authorization to offer or provide cable or video service from the Commission pursuant to Section 21-401 of this Act.

26 (s) "Service provider fee" means the amount paid under

HB3808 Engrossed - 5 - LRB103 30973 AMQ 57562 b

Section 21-801 of this Act by the holder to a municipality, or in the case of an unincorporated service area to a county, for service areas within its territorial jurisdiction, but under no circumstances shall the service provider fee be paid to more than one local unit of government for the same portion of the holder's service area.

7 "Telecommunications service area" means the area (t) designated by the Commission as the area 8 which in а 9 telecommunications company was obligated to provide 10 non-competitive local telephone service as of February 8, 1996 11 as incorporated into Section 13-202.5 of this Act.

(u) "Video programming" means that term as defined in item(20) of 47 U.S.C. 522.

(v) "Video service" means video programming provided by a 14 15 video service provider and subscriber interaction, if any, that is required for the selection or use of such video 16 17 programming services, and that is provided through wireline facilities located least 18 at in part in the public 19 rights-of-way without regard to delivery technology, including 20 Internet protocol technology. This definition does not include 21 the following: (1) any video programming provided by a 22 commercial mobile service provider defined in subsection (d) 23 of 47 U.S.C. 332; (2) direct-to-home satellite services 24 defined in subsection (v) of 47 U.S.C. 303; or (3) any video 25 programming provided solely as part of, and accessed via ar 26 service that enables users to access content, information,

- 6 -HB3808 Engrossed LRB103 30973 AMQ 57562 b electronic mail, or other services offered over the public 1 2 Internet, including Internet streaming content. (Source: P.A. 100-20, eff. 7-1-17.) 3 4 (220 ILCS 5/21-801) (Section scheduled to be repealed on December 31, 2026) 5 6 Sec. 21-801. Applicable fees payable to the local unit of 7 government. (a) Prior to offering cable service or video service in a 8 9 local unit of government's jurisdiction, a holder shall notify 10 the local unit of government. The notice shall be given to the 11 local unit of government at least 10 days before the holder 12 begins to offer cable service or video service within the 13 boundaries of that local unit of government.

14 (b) In any local unit of government in which a holder 15 offers cable service or video service on a commercial basis, 16 the holder shall be liable for and pay the service provider fee to the local unit of government. The local unit of government 17 18 shall adopt an ordinance imposing such a fee. The holder's 19 liability for the fee shall commence on the first day of the calendar month that is at least 30 days after the holder 20 21 receives such ordinance. For any such ordinance adopted on or 22 after the effective date of this amendatory Act of the 99th 23 General Assembly, the holder's liability shall commence on the 24 first day of the calendar month that is at least 30 days after 25 the adoption of such ordinance. The ordinance shall be sent by HB3808 Engrossed - 7 - LRB103 30973 AMQ 57562 b

mail, postage prepaid, to the address listed on the holder's 1 2 application provided to the local unit of government pursuant to item (6) of subsection (b) of Section 21-401 of this Act. 3 The fee authorized by this Section shall be 5% of gross 4 5 revenues or the same as the fee paid to the local unit of 6 government by any incumbent cable operator providing cable 7 service. The payment of the service provider fee shall be due 8 on a quarterly basis, 45 days after the close of the calendar 9 quarter. If mailed, the fee is considered paid on the date it 10 is postmarked. Except as provided in this Article, the local 11 unit of government may not demand any additional fees or 12 charges from the holder and may not demand the use of any other 13 calculation method other than allowed under this Article.

(c) For purposes of this Article, "gross revenues" means all consideration of any kind or nature, including, without limitation, cash, credits, property, and in-kind contributions received by the holder for the operation of a cable or video system to provide cable service or video service within the holder's cable service or video service area within the local unit of government's jurisdiction.

21

(1) Gross revenues shall include the following:

22 (i) Recurring charges for cable service or video23 service.

24 (ii) Event-based charges for cable service or
25 video service, including, but not limited to,
26 pay-per-view and video-on-demand charges.

HB3808 Engrossed - 8 - LRB103 30973 AMQ 57562 b

(iii) Rental of set-top boxes and other cable
 service or video service equipment.

3 (iv) Service charges related to the provision of 4 cable service or video service, including, but not 5 limited to, activation, installation, and repair 6 charges.

7 (v) Administrative charges related to the 8 provision of cable service or video service, including 9 but not limited to service order and service 10 termination charges.

(vi) Late payment fees or charges, insufficient
 funds check charges, and other charges assessed to
 recover the costs of collecting delinquent payments.

14 (vii) A pro rata portion of all revenue derived by 15 the holder or its affiliates pursuant to compensation 16 arrangements for advertising or for promotion or 17 exhibition of any products or services derived from the operation of the holder's network to provide cable 18 service or video service within the local unit of 19 20 government's jurisdiction. The allocation shall be 21 based on the number of subscribers in the local unit of 22 government divided by the total number of subscribers 23 in relation to the relevant regional or national 24 compensation arrangement.

(viii) Compensation received by the holder that is
 derived from the operation of the holder's network to

HB3808 Engrossed - 9 - LRB103 30973 AMQ 57562 b

provide cable service or video service with respect to commissions that are received by the holder as compensation for promotion or exhibition of any products or services on the holder's network, such as a "home shopping" or similar channel, subject to item (ix) of this paragraph (1).

7 (ix) In the case of a cable service or video 8 service that is bundled or integrated functionally 9 with other services, capabilities, or applications, 10 the portion of the holder's revenue attributable to 11 the other services, capabilities, or applications 12 shall be included in gross revenue unless the holder 13 can reasonably identify the division or exclusion of 14 the revenue from its books and records that are kept in 15 the regular course of business.

16 (x) The service provider fee permitted by17 subsection (b) of this Section.

18 (2) Gross revenues do not include any of the 19 following:

20 (i) Revenues not actually received, even if
21 billed, such as bad debt, subject to item (vi) of
22 paragraph (1) of this subsection (c).

discounts, or 23 Refunds, other (ii) price 24 adjustments that reduce the amount of gross revenues 25 received by the holder of the State-issued 26 authorization to the extent the refund, rebate,

2

credit, or discount is attributable to cable service 1 or video service.

3 (iii) Regardless of whether the services are bundled, packaged, or functionally integrated with 4 5 cable service or video service, any revenues received from services not classified as cable service or video 6 7 service, including, without limitation, revenue received from telecommunications services, information 8 services, or the provision of directory or Internet 9 10 advertising, including yellow pages, white pages, 11 banner advertisement, and electronic publishing, or 12 any other revenues attributed by the holder to 13 noncable service or nonvideo service in accordance 14 with the holder's books and records and records kept 15 in the regular course of business and any applicable 16 laws, rules, regulations, standards, or orders.

17 (iv) The sale of cable services or video services 18 for resale in which the purchaser is required to 19 collect the service provider fee from the purchaser's 20 subscribers to the extent the purchaser certifies in writing that it will resell the service within the 21 22 local unit of government's jurisdiction and pay the 23 fee permitted by subsection (b) of this Section with 24 respect to the service.

25 (v) Any tax or fee of general applicability imposed upon the subscribers or the transaction by a 26

city, State, federal, or any other governmental entity
 and collected by the holder of the State-issued
 authorization and required to be remitted to the
 taxing entity, including sales and use taxes.

5 (vi) Security deposits collected from subscribers. 6 (vii) Amounts paid by subscribers to "home 7 shopping" or similar vendors for merchandise sold 8 through any home shopping channel offered as part of 9 the cable service or video service.

10(viii) Any revenues received from video11programming accessed via a service that enables users12to access content, information, electronic mail, or13other services offered over the Internet, including14Internet streaming content.

(3) Revenue of an affiliate of a holder shall be included in the calculation of gross revenues to the extent the treatment of the revenue as revenue of the affiliate rather than the holder has the effect of evading the payment of the fee permitted by subsection (b) of this Section which would otherwise be paid by the cable service or video service.

(d) (1) Except for a holder providing cable service that is subject to the fee in subsection (i) of this Section, the holder shall pay to the local unit of government or the entity designated by that local unit of government to manage public, education, and government access, upon request as support for HB3808 Engrossed - 12 - LRB103 30973 AMQ 57562 b

public, education, and government access, a fee equal to no 1 2 less than (i) 1% of gross revenues or (ii) if greater, the 3 percentage of gross revenues that incumbent cable operators pay to the local unit of government or its designee for public, 4 5 education, and government access support in the local unit of 6 government's jurisdiction. For purposes of item (ii) of 7 paragraph (1) of this subsection (d), the percentage of gross 8 revenues that all incumbent cable operators pay shall be equal 9 to the annual sum of the payments that incumbent cable 10 operators in the service area are obligated to pay by 11 franchises and agreements or by contracts with the local 12 government designee for public, education and government 13 access in effect on January 1, 2007, including the total of any 14 lump sum payments required to be made over the term of each 15 franchise or agreement divided by the number of years of the 16 applicable term, divided by the annual sum of such incumbent 17 cable operator's or operators' gross revenues during the immediately prior calendar year. The sum of payments includes 18 19 any payments that an incumbent cable operator is required to 20 pay pursuant to item (3) of subsection (c) of Section 21-301.

(2) A local unit of government may require all holders of a State-issued authorization and all cable operators franchised by that local unit of government on June 30, 2007 (the effective date of this Section) in the franchise area to provide to the local unit of government, or to the entity designated by that local unit of government to manage public, HB3808 Engrossed - 13 - LRB103 30973 AMQ 57562 b

education, and government access, information sufficient to calculate the public, education, and government access equivalent fee and any credits under paragraph (1) of this subsection (d).

5 (3) The fee shall be due on a quarterly basis and paid 45 days after the close of the calendar quarter. Each payment 6 shall include a statement explaining the basis for the 7 8 calculation of the fee. If mailed, the fee is considered paid 9 on the date it is postmarked. The liability of the holder for 10 payment of the fee under this subsection shall commence on the 11 same date as the payment of the service provider fee pursuant 12 to subsection (b) of this Section.

(e) The holder may identify and collect the amount of the
service provider fee as a separate line item on the regular
bill of each subscriber.

16 (f) The holder may identify and collect the amount of the 17 public, education, and government programming support fee as a 18 separate line item on the regular bill of each subscriber.

(g) All determinations and computations under this Section shall be made pursuant to the definition of gross revenues set forth in this Section and shall be made pursuant to generally accepted accounting principles.

(h) Nothing contained in this Article shall be construed to exempt a holder from any tax that is or may later be imposed by the local unit of government, including any tax that is or may later be required to be paid by or through the holder with HB3808 Engrossed - 14 - LRB103 30973 AMQ 57562 b

respect to cable service or video service. A State-issued 1 2 authorization shall not affect any requirement of the holder 3 with respect to payment of the local unit of government's simplified municipal telecommunications tax or any other tax 4 5 as it applies to any telephone service provided by the holder. A State-issued authorization shall not affect any requirement 6 7 of the holder with respect to payment of the local unit of 8 government's 911 or E911 fees, taxes, or charges.

9 (i) Except for a municipality having a population of 10 2,000,000 or more, the fee imposed under paragraph (1) of 11 subsection (d) by a local unit of government against a holder 12 who is a cable operator shall be as follows:

(1) the fee shall be collected and paid only for capital costs that are considered lawful under Subchapter VI of the federal Communications Act of 1934, as amended, and as implemented by the Federal Communications Commission;

18 (2) the local unit of government shall impose any fee19 by ordinance; and

(3) the fee may not exceed 1% of gross revenue; if, however, on the date that an incumbent cable operator files an application under Section 21-401, the incumbent cable operator is operating under a franchise agreement that imposes a fee for support for capital costs for public, education, and government access facilities obligations in excess of 1% of gross revenue, then the HB3808 Engrossed - 15 - LRB103 30973 AMQ 57562 b

1	cable operator shall continue to provide support for
2	capital costs for public, education, and government access
3	facilities obligations at the rate stated in such
4	agreement.
5	(Source: P.A. 99-6, eff. 6-29-15; 100-20, eff. 7-1-17.)