## **103RD GENERAL ASSEMBLY**

# State of Illinois

## 2023 and 2024

#### HB4972

Introduced 2/7/2024, by Rep. Brandun Schweizer

### SYNOPSIS AS INTRODUCED:

5 ILCS 375/6.5

5 ILCS 375/6.6

Amends the State Employees Group Insurance Act of 1971. Provides that, at least 120 days prior to making any changes to the health benefits for TRS benefit recipients, the Department of Central Management Services shall post those changes on its website and shall submit the planned changes to the Commission on Government Forecasting and Accountability. Provides that at least 120 days prior to making any changes to funding for the Teacher Health Insurance Security Fund, the Department shall post those changes on its website and shall submit the planned changes to the Commission on Government Forecasting and Accountability.

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AN ACT concerning State government.

# Be it enacted by the People of the State of Illinois, represented in the General Assembly:

Section 5. The State Employees Group Insurance Act of 1971
is amended by changing Sections 6.5 and 6.6 as follows:

6 (5 ILCS 375/6.5)

Sec. 6.5. Health benefits for TRS benefit recipients and
TRS dependent beneficiaries.

9 (a) Purpose. It is the purpose of this amendatory Act of 10 1995 to transfer the administration of the program of health 11 benefits established for benefit recipients and their 12 dependent beneficiaries under Article 16 of the Illinois 13 Pension Code to the Department of Central Management Services.

14 (b) Transition provisions. The Board of Trustees of the Teachers' Retirement System shall continue to administer the 15 16 health benefit program established under Article 16 of the 17 Illinois Pension Code through December 31, 1995. Beginning January 1, 1996, the Department of Central Management Services 18 19 shall be responsible for administering a program of health benefit recipients and TRS 20 benefits for TRS dependent 21 beneficiaries under this Section. The Department of Central 22 Management Services and the Teachers' Retirement System shall cooperate in this endeavor and shall coordinate their 23

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1 activities so as to ensure a smooth transition and 2 uninterrupted health benefit coverage.

3 (c) Eligibility. All persons who were enrolled in the Article 16 program at the time of the transfer shall be 4 5 eligible to participate in the program established under this Section without any interruption or delay in coverage or 6 7 limitation as to pre-existing medical conditions. Eligibility 8 to participate shall be determined by the Teachers' Retirement 9 System. Eligibility information shall be communicated to the 10 Department of Central Management Services in a format 11 acceptable to the Department.

12 Eligible TRS benefit recipients may enroll or re-enroll in 13 the program of health benefits established under this Section during any applicable annual open enrollment period and as 14 15 otherwise permitted by the Department of Central Management 16 Services. A TRS benefit recipient shall not be deemed 17 ineligible to participate solely by reason of the TRS benefit recipient having made a previous election to disenroll or 18 19 otherwise not participate in the program of health benefits.

20 A TRS dependent beneficiary who is a child age 19 or over and mentally or physically disabled does not become ineligible 21 22 to participate by reason of (i) becoming ineligible to be 23 claimed as a dependent for Illinois or federal income tax purposes or (ii) receiving earned income, so long as those 24 25 earnings are insufficient for the child to be fully self-sufficient. 26

1 (d) Coverage. The level of health benefits provided under 2 this Section shall be similar to the level of benefits 3 provided by the program previously established under Article 4 16 of the Illinois Pension Code.

5 Group life insurance benefits are not included in the 6 benefits to be provided to TRS benefit recipients and TRS 7 dependent beneficiaries under this Act.

8 The program of health benefits under this Section may 9 include any or all of the benefit limitations, including but 10 not limited to a reduction in benefits based on eligibility 11 for federal Medicare benefits, that are provided under 12 subsection (a) of Section 6 of this Act for other health 13 benefit programs under this Act.

(e) Insurance rates and premiums. The Director shall 14 15 determine the insurance rates and premiums for TRS benefit 16 recipients and TRS dependent beneficiaries, and shall present 17 to the Teachers' Retirement System of the State of Illinois, of each calendar year, the rate-setting by April 15 18 methodology (including but not limited to utilization levels 19 and costs) used to determine the amount of the health care 20 21 premiums.

For Fiscal Year 1996, the premium shall be equal to the premium actually charged in Fiscal Year 1995; in subsequent years, the premium shall never be lower than the premium charged in Fiscal Year 1995.

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For Fiscal Year 2003, the premium shall not exceed

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110% of the premium actually charged in Fiscal Year 2002.

For Fiscal Year 2004, the premium shall not exceed 112% of the premium actually charged in Fiscal Year 2003.

For Fiscal Year 2005, the premium shall not exceed a weighted average of 106.6% of the premium actually charged in Fiscal Year 2004.

For Fiscal Year 2006, the premium shall not exceed a
weighted average of 109.1% of the premium actually charged
in Fiscal Year 2005.

10 For Fiscal Year 2007, the premium shall not exceed a 11 weighted average of 103.9% of the premium actually charged 12 in Fiscal Year 2006.

For Fiscal Year 2008 and thereafter, the premium in each fiscal year shall not exceed 105% of the premium actually charged in the previous fiscal year.

16 Rates and premiums may be based in part on age and 17 eligibility for federal medicare coverage. However, the cost of participation for a TRS dependent beneficiary who is an 18 unmarried child age 19 or over and mentally or physically 19 disabled shall not exceed the cost for a TRS dependent 20 beneficiary who is an unmarried child under age 19 and 21 22 participates in the same major medical or managed care 23 program.

The cost of health benefits under the program shall be paid as follows:

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(1) For a TRS benefit recipient selecting a managed

care program, up to 75% of the total insurance rate shall
be paid from the Teacher Health Insurance Security Fund.
Effective with Fiscal Year 2007 and thereafter, for a TRS
benefit recipient selecting a managed care program, 75% of
the total insurance rate shall be paid from the Teacher
Health Insurance Security Fund.

7 (2) For a TRS benefit recipient selecting the major medical coverage program, up to 50% of the total insurance 8 9 rate shall be paid from the Teacher Health Insurance 10 Security Fund if a managed care program is accessible, as 11 determined by the Teachers' Retirement System. Effective 12 with Fiscal Year 2007 and thereafter, for a TRS benefit 13 recipient selecting the major medical coverage program, 14 50% of the total insurance rate shall be paid from the 15 Teacher Health Insurance Security Fund if a managed care 16 program is accessible, as determined by the Department of 17 Central Management Services.

(3) For a TRS benefit recipient selecting the major 18 19 medical coverage program, up to 75% of the total insurance 20 rate shall be paid from the Teacher Health Insurance 21 Security Fund if a managed care program is not accessible, 22 determined by the Teachers' Retirement System. as 23 Effective with Fiscal Year 2007 and thereafter, for a TRS 24 benefit recipient selecting the major medical coverage 25 program, 75% of the total insurance rate shall be paid 26 from the Teacher Health Insurance Security Fund if a

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managed care program is not accessible, as determined by the Department of Central Management Services.

3 (3.1) For a TRS dependent beneficiary who is Medicare primary and enrolled in a managed care plan, or the major 4 5 medical coverage program if a managed care plan is not 6 available, 25% of the total insurance rate shall be paid 7 from the Teacher Health Security Fund as determined by the Department of Central Management Services. For the purpose 8 9 of this item (3.1), the term "TRS dependent beneficiary 10 who is Medicare primary" means a TRS dependent beneficiary 11 who is participating in Medicare Parts A and B.

12 (4) Except as otherwise provided in item (3.1), the balance of the rate of insurance, including the entire 13 14 premium of any coverage for TRS dependent beneficiaries 15 that has been elected, shall be paid by deductions 16 authorized by the TRS benefit recipient to be withheld 17 from his or her monthly annuity or benefit payment from the Teachers' Retirement System; except that (i) if the 18 19 balance of the cost of coverage exceeds the amount of the 20 monthly annuity or benefit payment, the difference shall 21 be paid directly to the Teachers' Retirement System by the 22 TRS benefit recipient, and (ii) all or part of the balance 23 of the cost of coverage may, at the school board's option, 24 be paid to the Teachers' Retirement System by the school 25 board of the school district from which the TRS benefit 26 recipient retired, in accordance with Section 10-22.3b of

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the School Code. The Teachers' Retirement System shall promptly deposit all moneys withheld by or paid to it under this subdivision (e)(4) into the Teacher Health Insurance Security Fund. These moneys shall not be considered assets of the Retirement System.

6 (5) If, for any month beginning on or after January 1, 2013, a TRS benefit recipient or TRS dependent beneficiary 7 was enrolled in Medicare Parts A and B and such Medicare 8 9 coverage was primary to coverage under this Section but 10 payment for coverage under this Section was made at a rate 11 greater than the Medicare primary rate published by the 12 Department of Central Management Services, the TRS benefit 13 recipient or TRS dependent beneficiary shall be eligible 14 for a refund equal to the difference between the amount 15 paid by the TRS benefit recipient or TRS dependent 16 beneficiary and the published Medicare primary rate. To 17 receive a refund pursuant to this subsection, the TRS 18 benefit recipient or TRS dependent beneficiary must 19 provide documentation to the Department of Central 20 Management Services evidencing the TRS benefit recipient's 21 or TRS dependent beneficiary's Medicare coverage and the 22 amount paid by the TRS benefit recipient or TRS dependent 23 beneficiary during the applicable time period.

(f) Financing. Beginning July 1, 1995, all revenues
arising from the administration of the health benefit programs
established under Article 16 of the Illinois Pension Code or

1 this Section shall be deposited into the Teacher Health 2 Insurance Security Fund, which is hereby created as a 3 nonappropriated trust fund to be held outside the State 4 Treasury, with the State Treasurer as custodian. Any interest 5 earned on moneys in the Teacher Health Insurance Security Fund 6 shall be deposited into the Fund.

7 Moneys in the Teacher Health Insurance Security Fund shall 8 be used only to pay the costs of the health benefit program 9 established under this Section, including associated 10 administrative costs, and the costs associated with the health 11 benefit program established under Article 16 of the Illinois 12 Pension Code, as authorized in this Section. Beginning July 1, 1995, the Department of Central Management Services may make 13 14 expenditures from the Teacher Health Insurance Security Fund 15 for those costs.

16 After other funds authorized for the payment of the costs 17 of the health benefit program established under Article 16 of the Illinois Pension Code are exhausted and until January 1, 18 19 1996 (or such later date as may be agreed upon by the Director 20 of Central Management Services and the Secretary of the 21 Teachers' Retirement System), the Secretary of the Teachers' 22 Retirement System may make expenditures from the Teacher 23 Health Insurance Security Fund as necessary to pay up to 75% of 24 the cost of providing health coverage to eligible benefit 25 recipients (as defined in Sections 16-153.1 and 16-153.3 of the Illinois Pension Code) who are enrolled in the Article 16 26

health benefit program and to facilitate the transfer of
 administration of the health benefit program to the Department
 of Central Management Services.

The Department of Central Management Services, or any 4 5 successor agency designated to procure healthcare contracts pursuant to this Act, is authorized to establish funds, 6 7 separate accounts provided by any bank or banks as defined by 8 the Illinois Banking Act, or separate accounts provided by any 9 savings and loan association or associations as defined by the 10 Illinois Savings and Loan Act of 1985 to be held by the 11 Director, outside the State treasury, for the purpose of 12 receiving the transfer of moneys from the Teacher Health Insurance Security Fund. The Department may promulgate rules 13 14 further defining the methodology for the transfers. Any 15 interest earned by moneys in the funds or accounts shall inure 16 to the Teacher Health Insurance Security Fund. The transferred 17 interest accrued thereon, shall be moneys, and used exclusively for transfers administrative 18 to service 19 organizations or their financial institutions for payments of 20 claims to claimants and providers under the self-insurance 21 health plan. The transferred moneys, and interest accrued 22 thereon, shall not be used for any other purpose including, 23 but not limited to, reimbursement of administration fees due the administrative service organization pursuant to its 24 25 contract or contracts with the Department.

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(g) Contract for benefits. The Director shall by contract,

1 self-insurance, or otherwise make available the program of 2 health benefits for TRS benefit recipients and their TRS 3 dependent beneficiaries that is provided for in this Section. The contract or other arrangement for the provision of these 4 5 health benefits shall be on terms deemed by the Director to be in the best interest of the State of Illinois and the TRS 6 benefit recipients based on, but not limited to, such criteria 7 8 as administrative cost, service capabilities of the carrier or 9 other contractor, and the costs of the benefits.

10 (g-5) Committee. A Teacher Retirement Insurance Program 11 Committee shall be established, to consist of 10 persons 12 appointed by the Governor.

The Committee shall convene at least 4 times each year, and shall consider and make recommendations on issues affecting the program of health benefits provided under this Section. Recommendations of the Committee shall be based on a consensus of the members of the Committee.

If the Teacher Health Insurance Security Fund experiences 18 19 a deficit balance based upon the contribution and subsidy 20 rates established in this Section and Section 6.6 for Fiscal 21 Year 2008 or thereafter, the Committee shall make 22 recommendations for adjustments to the funding sources 23 established under these Sections.

In addition, the Committee shall identify proposed solutions to the funding shortfalls that are affecting the Teacher Health Insurance Security Fund, and it shall report

1 those solutions to the Governor and the General Assembly 2 within 6 months after August 15, 2011 (the effective date of 3 Public Act 97-386).

4 (h) Continuation of program. It is the intention of the 5 General Assembly that the program of health benefits provided 6 under this Section be maintained on an ongoing, affordable 7 basis.

8 The program of health benefits provided under this Section 9 may be amended by the State and is not intended to be a pension 10 or retirement benefit subject to protection under Article 11 XIII, Section 5 of the Illinois Constitution.

12

(i) Repeal. (Blank).

13 (j) At least 120 days prior to making any changes to the 14 benefits allowed under this Section, the Department shall post 15 those changes on its website and shall submit the planned 16 changes to the Commission on Government Forecasting and 17 Accountability.

18 (Source: P.A. 101-483, eff. 1-1-20; 102-210, eff. 7-30-21.)

19 (5 ILCS 375/6.6)

20 Sec. 6.6. Contributions to the Teacher Health Insurance21 Security Fund.

(a) Beginning July 1, 1995, all active contributors of the
Teachers' Retirement System (established under Article 16 of
the Illinois Pension Code) who are not employees of a
department as defined in Section 3 of this Act shall make

contributions toward the cost of annuitant and survivor health 1 2 benefits. These contributions shall be at the following rates: until January 1, 2002, 0.5% of salary; beginning January 1, 3 2002, 0.65% of salary; beginning July 1, 2003, 0.75% of 4 5 salary; beginning July 1, 2005, 0.80% of salary; beginning July 1, 2007, a percentage of salary to be determined by the 6 7 Department of Central Management Services by rule, which in each fiscal year shall not exceed 105% of the percentage of 8 9 salary actually required to be paid in the previous fiscal 10 year.

11 These contributions shall be deducted by the employer and 12 paid to the System as service agent for the Department of 13 Central Management Services. The System may use the same 14 processes for collecting the contributions required by this 15 subsection that it uses to collect contributions received from 16 school districts and other covered employers under Sections 17 16-154 and 16-155 of the Illinois Pension Code.

An employer may agree to pick up or pay the contributions 18 required under this subsection on behalf of the teacher; such 19 20 contributions shall be deemed to have to have been paid by the teacher. Beginning January 1, 2002, if the employer does not 21 22 directly pay the required member contribution, then the 23 employer shall reduce the member's salary by an amount equal required contribution and shall 24 the then pav the to contribution on behalf of the member. This reduction shall not 25 change the amounts reported as creditable earnings to the 26

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1 Teachers' Retirement System.

2 A person who purchases optional service credit under Article 16 of the Illinois Pension Code for a period after June 3 30, 1995 must also make a contribution under this subsection 4 5 for that optional credit, at the rate provided in subsection 6 (a), based on the salary used in computing the optional 7 service credit, plus interest on this employee contribution. This contribution shall be collected by the System as service 8 9 agent for the Department of Central Management Services. The 10 contribution required under this subsection for the optional 11 service credit must be paid in full before any annuity based on 12 that credit begins.

13 (a-5) Beginning January 1, 2002, every employer of a 14 teacher (other than an employer that is a department as 15 defined in Section 3 of this Act) shall pay an employer 16 contribution toward the cost of annuitant and survivor health 17 benefits. These contributions shall be computed as follows:

(1) Beginning January 1, 2002 through June 30, 2003,
the employer contribution shall be equal to 0.4% of each
teacher's salary.

(2) Beginning July 1, 2003, the employer contribution
shall be equal to 0.5% of each teacher's salary.

(3) Beginning July 1, 2005, the employer contribution
shall be equal to 0.6% of each teacher's salary.

(4) Beginning July 1, 2007, the employer contribution
shall be a percentage of each teacher's salary to be

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determined by the Department of Central Management 1 2 Services by rule, which in each fiscal year shall not exceed 105% of the percentage of each teacher's salary 3 actually required to be paid in the previous fiscal year. 4 5 These contributions shall be paid by the employer to the service agent for the Department of Central 6 System as 7 Management Services. The System may use the same processes for collecting the contributions required by this subsection that 8 9 it uses to collect contributions received from school 10 districts and other covered employers under the Illinois 11 Pension Code.

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12 The school district or other employing unit may pay these 13 employer contributions out of any source of funding available 14 for that purpose and shall forward the contributions to the 15 System on the schedule established for the payment of member 16 contributions.

17 (b) The Teachers' Retirement System shall promptly deposit all moneys collected under subsections (a) and (a-5) of this 18 19 Section into the Teacher Health Insurance Security Fund 20 created in Section 6.5 of this Act. The moneys collected under 21 this Section shall be used only for the purposes authorized in 22 Section 6.5 of this Act and shall not be considered to be 23 assets of the Teachers' Retirement System. Contributions made under this Section are not transferable to other pension funds 24 25 or retirement systems and are not refundable upon termination 26 of service.

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(c) On or before November 15 of each year, the Board of 1 2 Trustees of the Teachers' Retirement System shall certify to 3 the Governor, the Director of Central Management Services, and the State Comptroller its estimate of the total amount of 4 5 contributions to be paid under subsection (a) of this Section 6.6 for the next fiscal year. The amount certified shall be 6 decreased or increased each year by the amount that the actual 7 active teacher contributions either fell short of or exceeded 8 9 the estimate used by the Board in making the certification for 10 the previous fiscal year. The certification shall include a 11 detailed explanation of the methods and information that the 12 Board relied upon in preparing its estimate. As soon as possible after the effective date of this amendatory Act of 13 14 the 92nd General Assembly, the Board shall recalculate and 15 recertify its certifications for fiscal years 2002 and 2003.

16 (d) Beginning in fiscal year 1996, on the first day of each 17 month, or as soon thereafter as may be practical, the State Treasurer and the State Comptroller shall transfer from the 18 General Revenue Fund to the Teacher Health Insurance Security 19 20 Fund 1/12 of the annual amount appropriated for that fiscal 21 year to the State Comptroller for deposit into the Teacher 22 Health Insurance Security Fund under Section 1.3 of the State 23 Pension Funds Continuing Appropriation Act.

(e) Except where otherwise specified in this Section, the
definitions that apply to Article 16 of the Illinois Pension
Code apply to this Section.

1 (f) (Blank).

2	(g) At least 120 days prior to making any changes to the
3	funding under this Section, the Department shall make those
4	changes available on its website and shall submit the planned
5	changes to the Commission on Government Forecasting and
6	Accountability.
7	(Source: P.A. 92-505, eff. 12-20-01; 93-679, eff. 6-30-04.)