

## 103RD GENERAL ASSEMBLY

# State of Illinois

# 2023 and 2024

#### HB5801

Introduced 4/2/2024, by Rep. Lindsey LaPointe

## SYNOPSIS AS INTRODUCED:

215 ILCS 124/10

Amends the Network Adequacy and Transparency Act. Provides that the Department of Insurance shall consider establishing ratios for providers of genetic medicine and genetic counseling.

LRB103 39930 RPS 70997 b

HB5801

AN ACT concerning regulation.

# Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- 4 Section 5. The Network Adequacy and Transparency Act is 5 amended by changing Section 10 as follows:
- 6 (215 ILCS 124/10)

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Sec. 10. Network adequacy.

8 (a) An insurer providing a network plan shall file a 9 description of all of the following with the Director:

10 (1) The written policies and procedures for adding 11 providers to meet patient needs based on increases in the 12 number of beneficiaries, changes in the 13 patient-to-provider ratio, changes in medical and health 14 care capabilities, and increased demand for services.

15 (2) The written policies and procedures for making16 referrals within and outside the network.

17 (3) The written policies and procedures on how the 18 network plan will provide 24-hour, 7-day per week access 19 to network-affiliated primary care, emergency services, 20 and women's principal health care providers.

21 An insurer shall not prohibit a preferred provider from 22 discussing any specific or all treatment options with 23 beneficiaries irrespective of the insurer's position on those 1 treatment options from advocating on behalf or of 2 beneficiaries within the utilization review, grievance, or 3 appeals processes established by the insurer in accordance with any rights or remedies available under applicable State 4 5 or federal law.

6 (b) Insurers must file for review a description of the 7 services to be offered through a network plan. The description 8 shall include all of the following:

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(1) A geographic map of the area proposed to be served by the plan by county service area and zip code, including marked locations for preferred providers.

12 (2) As deemed necessary by the Department, the names,
13 addresses, phone numbers, and specialties of the providers
14 who have entered into preferred provider agreements under
15 the network plan.

16 (3) The number of beneficiaries anticipated to be17 covered by the network plan.

(4) An Internet website and toll-free telephone number
for beneficiaries and prospective beneficiaries to access
current and accurate lists of preferred providers,
additional information about the plan, as well as any
other information required by Department rule.

(5) A description of how health care services to be
rendered under the network plan are reasonably accessible
and available to beneficiaries. The description shall
address all of the following:

(A) the type of health care services to be
 provided by the network plan;

(B) the ratio of physicians and other providers to
beneficiaries, by specialty and including primary care
physicians and facility-based physicians when
applicable under the contract, necessary to meet the
health care needs and service demands of the currently
enrolled population;

9 (C) the travel and distance standards for plan 10 beneficiaries in county service areas; and

(D) a description of how the use of telemedicine, telehealth, or mobile care services may be used to partially meet the network adequacy standards, if applicable.

15 (6) A provision ensuring that whenever a beneficiary 16 has made a good faith effort, as evidenced by accessing 17 the provider directory, calling the network plan, and calling the provider, to utilize preferred providers for a 18 covered service and it is determined the insurer does not 19 20 have the appropriate preferred providers due to 21 insufficient number, type, unreasonable travel distance or 22 delay, or preferred providers refusing to provide a 23 covered service because it is contrary to the conscience 24 of the preferred providers, as protected by the Health 25 Care Right of Conscience Act, the insurer shall ensure, 26 directly or indirectly, by terms contained in the payer

- 4 - LRB103 39930 RPS 70997 b

contract, that the beneficiary will be provided the 1 covered service at no greater cost to the beneficiary than 2 3 if the service had been provided by a preferred provider. This paragraph (6) does not apply to: (A) a beneficiary 4 5 who willfully chooses to access a non-preferred provider for health care services available through the panel of 6 7 preferred providers, or (B) a beneficiary enrolled in a 8 health maintenance organization. In these circumstances, 9 the contractual requirements for non-preferred provider 10 reimbursements shall apply unless Section 356z.3a of the 11 Illinois Insurance Code requires otherwise. In no event 12 shall a beneficiary who receives care at a participating facility be 13 health care required to search for 14 participating providers under the circumstances described 15 in subsection (b) or (b-5) of Section 356z.3a of the 16 Illinois Insurance Code except under the circumstances 17 described in paragraph (2) of subsection (b-5).

(7) A provision that the beneficiary shall receive 18 19 emergency care coverage such that payment for this 20 coverage is not dependent upon whether the emergency 21 services are performed by a preferred or non-preferred 22 provider and the coverage shall be at the same benefit 23 level as if the service or treatment had been rendered by a 24 preferred provider. For purposes of this paragraph (7), "the same benefit level" means that the beneficiary is 25 26 provided the covered service at no greater cost to the

- 5 - LRB103 39930 RPS 70997 b

beneficiary than if the service had been provided by a
 preferred provider. This provision shall be consistent
 with Section 356z.3a of the Illinois Insurance Code.

4 (8) A limitation that, if the plan provides that the
5 beneficiary will incur a penalty for failing to
6 pre-certify inpatient hospital treatment, the penalty may
7 not exceed \$1,000 per occurrence in addition to the plan
8 cost sharing provisions.

9 (c) The network plan shall demonstrate to the Director a 10 minimum ratio of providers to plan beneficiaries as required 11 by the Department.

12 (1) The ratio of physicians or other providers to plan 13 beneficiaries shall be established annually by the 14 Department in consultation with the Department of Public 15 Health based upon the guidance from the federal Centers for Medicare and Medicaid Services. The Department shall 16 17 not establish ratios for vision or dental providers who provide services under dental-specific or vision-specific 18 19 benefits. The Department shall consider establishing 20 ratios for the following physicians or other providers:

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- (A) Primary Care;
- (B) Pediatrics;
- 23 (C) Cardiology;
  - (D) Gastroenterology;
- 25 (E) General Surgery;
- 26 (F) Neurology;

| 1  | (G) OB/GYN;  |
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| 2  | (H) Oncology/Radiation;                                  |
| 3  | (I) Ophthalmology;                                       |
| 4  | (J) Urology;   |
| 5  | (K) Behavioral Health;                                   |
| 6  | (L) Allergy/Immunology;                                  |
| 7  | (M) Chiropractic;  |
| 8  | (N) Dermatology;   |
| 9  | (O) Endocrinology;                                       |
| 10 | (P) Ears, Nose, and Throat (ENT)/Otolaryngology;         |
| 11 | (Q) Infectious Disease;                                  |
| 12 | (R) Nephrology;  |
| 13 | (S) Neurosurgery;  |
| 14 | (T) Orthopedic Surgery;                                  |
| 15 | (U) Physiatry/Rehabilitative;                            |
| 16 | (V) Plastic Surgery;                                     |
| 17 | (W) Pulmonary;   |
| 18 | (X) Rheumatology;  |
| 19 | (Y) Anesthesiology;                                      |
| 20 | (Z) Pain Medicine;                                       |
| 21 | (AA) Pediatric Specialty Services;                       |
| 22 | (BB) Outpatient Dialysis; and                            |
| 23 | (CC) HIV; and $\div$                                     |
| 24 | (DD) Genetic Medicine and Genetic Counseling.            |
| 25 | (2) The Director shall establish a process for the       |
| 26 | review of the adequacy of these standards, along with an |

1 2 assessment of additional specialties to be included in the list under this subsection (c).

3 The network plan shall demonstrate to the Director (d) maximum travel and distance standards for plan beneficiaries, 4 5 which shall be established annually by the Department in 6 consultation with the Department of Public Health based upon 7 the guidance from the federal Centers for Medicare and Medicaid Services. These standards shall consist of 8 the 9 maximum minutes or miles to be traveled by a plan beneficiary for each county type, such as large counties, metro counties, 10 11 or rural counties as defined by Department rule.

12 The maximum travel time and distance standards must 13 include standards for each physician and other provider 14 category listed for which ratios have been established.

The Director shall establish a process for the review of the adequacy of these standards along with an assessment of additional specialties to be included in the list under this subsection (d).

(d-5)(1) Every insurer shall ensure that beneficiaries 19 20 have timely and proximate access to treatment for mental, emotional, nervous, or substance use disorders or conditions 21 22 in accordance with the provisions of paragraph (4) of 23 subsection (a) of Section 370c of the Illinois Insurance Code. 24 Insurers shall use a comparable process, strategy, evidentiary 25 standard, and other factors in the development and application 26 of the network adequacy standards for timely and proximate - 8 - LRB103 39930 RPS 70997 b

to treatment for mental, emotional, nervous, 1 access or 2 substance use disorders or conditions and those for the access 3 to treatment for medical and surgical conditions. As such, the network adequacy standards for timely and proximate access 4 5 shall equally be applied to treatment facilities and providers for mental, emotional, nervous, or substance use disorders or 6 7 conditions and specialists providing medical or surgical 8 benefits pursuant to the parity requirements of Section 370c.1 9 of the Illinois Insurance Code and the federal Paul Wellstone 10 and Pete Domenici Mental Health Parity and Addiction Equity 11 Act of 2008. Notwithstanding the foregoing, the network 12 adequacy standards for timely and proximate access to treatment for mental, emotional, nervous, or substance use 13 disorders or conditions shall, at a minimum, satisfy the 14 15 following requirements:

16 (A) For beneficiaries residing in the metropolitan 17 counties of Cook, DuPage, Kane, Lake, McHenry, and Will, network adequacy standards for timely and proximate access 18 19 to treatment for mental, emotional, nervous, or substance 20 use disorders or conditions means a beneficiary shall not have to travel longer than 30 minutes or 30 miles from the 21 22 beneficiary's residence to receive outpatient treatment 23 for mental, emotional, nervous, or substance use disorders or conditions. Beneficiaries shall not be required to wait 24 25 longer than 10 business days between requesting an initial 26 appointment and being seen by the facility or provider of

1 mental, emotional, nervous, or substance use disorders or 2 conditions for outpatient treatment or to wait longer than 3 20 business days between requesting a repeat or follow-up appointment and being seen by the facility or provider of 4 5 mental, emotional, nervous, or substance use disorders or 6 conditions for outpatient treatment; however, subject to 7 the protections of paragraph (3) of this subsection, a 8 network plan shall not be held responsible if the 9 beneficiary or provider voluntarily chooses to schedule an 10 appointment outside of these required time frames.

HB5801

11 (B) For beneficiaries residing in Illinois counties 12 other than those counties listed in subparagraph (A) of this paragraph, network adequacy standards for timely and 13 14 proximate access to treatment for mental, emotional, 15 nervous, or substance use disorders or conditions means a 16 beneficiary shall not have to travel longer than 60 17 minutes or 60 miles from the beneficiary's residence to receive outpatient treatment for mental, 18 emotional, 19 nervous, or substance use disorders or conditions. 20 Beneficiaries shall not be required to wait longer than 10 21 business days between requesting an initial appointment 22 and being seen by the facility or provider of mental, 23 emotional, nervous, or substance use disorders or 24 conditions for outpatient treatment or to wait longer than 25 20 business days between requesting a repeat or follow-up 26 appointment and being seen by the facility or provider of 1 mental, emotional, nervous, or substance use disorders or 2 conditions for outpatient treatment; however, subject to 3 the protections of paragraph (3) of this subsection, a 4 network plan shall not be held responsible if the 5 beneficiary or provider voluntarily chooses to schedule an 6 appointment outside of these required time frames.

7 (2) For beneficiaries residing in all Illinois counties, 8 network adequacy standards for timely and proximate access to 9 treatment for mental, emotional, nervous, or substance use 10 disorders or conditions means a beneficiary shall not have to 11 travel longer than 60 minutes or 60 miles from the 12 beneficiary's residence to receive inpatient or residential 13 treatment for mental, emotional, nervous, or substance use disorders or conditions. 14

15 (3) If there is no in-network facility or provider 16 available for a beneficiary to receive timely and proximate 17 access to treatment for mental, emotional, nervous, or substance use disorders or conditions in accordance with the 18 19 network adequacy standards outlined in this subsection, the 20 insurer shall provide necessary exceptions to its network to 21 ensure admission and treatment with a provider or at a 22 treatment facility in accordance with the network adequacy 23 standards in this subsection.

(e) Except for network plans solely offered as a group
health plan, these ratio and time and distance standards apply
to the lowest cost-sharing tier of any tiered network.

HB5801

(f) The network plan may consider use of other health care
 service delivery options, such as telemedicine or telehealth,
 mobile clinics, and centers of excellence, or other ways of
 delivering care to partially meet the requirements set under
 this Section.

6 (g) Except for the requirements set forth in subsection 7 (d-5), insurers who are not able to comply with the provider 8 ratios and time and distance standards established by the 9 Department may request an exception to these requirements from 10 the Department. The Department may grant an exception in the 11 following circumstances:

12 (1) if no providers or facilities meet the specific time and distance standard in a specific service area and 13 14 the insurer (i) discloses information on the distance and 15 travel time points that beneficiaries would have to travel 16 beyond the required criterion to reach the next closest 17 contracted provider outside of the service area and (ii) provides contact information, including names, addresses, 18 19 and phone numbers for the next closest contracted provider 20 or facility;

(2) if patterns of care in the service area do not support the need for the requested number of provider or facility type and the insurer provides data on local patterns of care, such as claims data, referral patterns, or local provider interviews, indicating where the beneficiaries currently seek this type of care or where 1

HB5801

the physicians currently refer beneficiaries, or both; or

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(3) other circumstances deemed appropriate by the Department consistent with the requirements of this Act.

4 (h) Insurers are required to report to the Director any 5 material change to an approved network plan within 15 days 6 after the change occurs and any change that would result in 7 failure to meet the requirements of this Act. Upon notice from 8 the insurer, the Director shall reevaluate the network plan's 9 compliance with the network adequacy and transparency 10 standards of this Act.

11 (Source: P.A. 102-144, eff. 1-1-22; 102-901, eff. 7-1-22; 12 102-1117, eff. 1-13-23.)