

103RD GENERAL ASSEMBLY

State of Illinois

2023 and 2024

SB2247

Introduced 2/10/2023, by Sen. Paul Faraci

SYNOPSIS AS INTRODUCED:

15 ILCS 505/16.6

Amends the State Treasurer Act. Provides that any entity may make contributions to an ABLE account. Makes changes concerning privacy of ABLE account information. Provides that the ABLE Account Program may also be referred to as the Senator Scott Bennett ABLE Program. Effective immediately.

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AN ACT concerning assistance to persons with disabilities.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

Section 5. The State Treasurer Act is amended by changing
Section 16.6 as follows:

6 (15 ILCS 505/16.6)

7 Sec. 16.6. ABLE account program.

8 (a) As used in this Section:

9 "ABLE account" or "account" means an account established 10 for the purpose of financing certain qualified expenses of 11 eligible individuals as specifically provided for in this 12 Section and authorized by Section 529A of the Internal Revenue 13 Code.

14 "ABLE account plan" or "plan" means the savings account 15 plan provided for in this Section.

16 "Account administrator" means the person or entity 17 selected by the State Treasurer to administer the daily 18 operations of the ABLE account plan and provide marketing, 19 recordkeeping, investment management, and other services for 20 the plan.

21 "Aggregate account balance" means the amount in an account 22 on a particular date or the fair market value of an account on 23 a particular date. 1 "Beneficiary" or "designated beneficiary" means the ABLE 2 account owner.

3 "Contracting state" means a state without a qualified ABLE 4 program which has entered into a contract with Illinois to 5 provide residents of the contracting state access to a 6 qualified ABLE program.

7 "Designated representative" means a person or entity who is authorized to act on behalf of a "designated beneficiary". 8 9 A designated beneficiary is authorized to act on his or her own 10 behalf unless the designated beneficiary is a minor or the 11 designated beneficiary has been adjudicated to have a 12 disability so that a guardian has been appointed. A designated 13 representative acts in a fiduciary capacity to the designated 14 beneficiary. A person or entity seeking to open an ABLE 15 account on behalf of a designated beneficiary must provide certification, subject to penalties of perjury, of the basis 16 17 for the person's or entity's authority to act as a designated representative and that there is no other person or entity 18 with higher priority to establish the ABLE account under 19 20 Section 529A of the Internal Revenue Code and federal 21 regulations.

"Disability certification" has the meaning given to thatterm under Section 529A of the Internal Revenue Code.

24 "Eligible individual" has the meaning given to that term 25 under Section 529A of the Internal Revenue Code.

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"Internal Revenue Code" means the federal Internal Revenue

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1 Code.

2 "Participation agreement" means an agreement to 3 participate in the ABLE account plan between a designated 4 beneficiary and the State, through its agencies and the State 5 Treasurer.

6 "Qualified disability expenses" has the meaning given to 7 that term under Section 529A of the Internal Revenue Code.

8 "Qualified withdrawal" or "qualified distribution" means a 9 withdrawal from an ABLE account to pay the qualified 10 disability expenses of the beneficiary of the account.

11 (b) Establishment of the ABLE Program. The "Achieving a 12 Better Life Experience" or "ABLE" account program is hereby 13 created and shall be administered by the State Treasurer. The 14 purpose of the ABLE program is to encourage and assist 15 individuals and families in saving private funds for the 16 purpose of supporting individuals with disabilities to 17 maintain health, independence, and quality of life, and to provide secure funding for disability-related expenses on 18 behalf of designated beneficiaries with disabilities that will 19 supplement, but not supplant, benefits provided through 20 private insurance, federal and State medical and disability 21 22 insurance, the beneficiary's employment, and other sources. 23 Under the plan, a person or entity may make contributions to an ABLE account to meet the qualified disability expenses of the 24 designated beneficiary of the account. The plan must be 25 26 operated as an accounts-type plan that permits saving persons

1 to save for qualified disability expenses incurred by or on
2 behalf of an eligible individual.

3 (c) Promotion of the ABLE Program. The State Treasurer 4 shall promote awareness of the availability and advantages of 5 the ABLE account plan as a way to assist individuals and 6 families in saving private funds for the purpose of supporting 7 individuals with disabilities.

8 (d) Availability of the ABLE Program. An ABLE account may 9 be established under this Section for a designated beneficiary 10 who is a resident of Illinois, a resident of a contracting 11 state, or a resident of any other state.

12 Annual contributions to an ABLE account on behalf of a beneficiary are subject to the requirements of subsection (b) 13 14 of Section 529A of the Internal Revenue Code. No person or 15 entity may make a contribution to an ABLE account if such a 16 contribution would result in the aggregate account balance of 17 an ABLE account exceeding the account balance limit authorized under Section 529A of the Internal Revenue Code. The Treasurer 18 shall review the contribution limit at least annually. A 19 20 separate account must be maintained for each beneficiary for whom contributions are made, and no more than one account 21 22 shall be established per beneficiary. If an ABLE account is 23 established for a designated beneficiary, no account 24 subsequently established for such beneficiary shall be treated 25 as an ABLE account. The preceding sentence shall not apply in 26 the case of an ABLE account established for purposes of a

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rollover as permitted under Sections 529 and 529A of the
 Internal Revenue Code.

3 Administration of the ABLE Program. The State (e) Treasurer shall administer the plan, including accepting and 4 5 processing applications, maintaining account records, making payments, and undertaking any other necessary tasks to 6 7 administer the plan, including the appointment of an account 8 administrator. The State Treasurer may contract with one or 9 more third parties to carry out some or all of these 10 administrative duties, including, but not limited to, 11 providing investment management services, incentives, and 12 marketing the plan. The State Treasurer may enter into 13 agreements with other states to either allow Illinois 14 residents to participate in a plan operated by another state 15 or to allow residents of other states to participate in the 16 Illinois ABLE plan. The State Treasurer may require any 17 certifications that he or she deems necessary to implement the program, including oaths or affirmations made under penalties 18 19 of perjury.

(f) Fees. The State Treasurer may establish fees to be imposed on participants to cover the costs of administration, recordkeeping, and investment management. The State Treasurer must use his or her best efforts to keep these fees as low as possible, consistent with efficient administration.

(g) The Illinois ABLE Accounts Administrative Fund. The
 Illinois ABLE Accounts Administrative Fund is created as a

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nonappropriated trust fund in the State treasury. The State 1 2 Treasurer shall use moneys in the Administrative Fund to cover 3 administrative expenses incurred under this Section. The Administrative Fund may receive any grants or other moneys 4 5 designated for administrative purposes from the State, or any unit of federal, state, or local government, or any other 6 7 person, firm, partnership, or corporation. Any interest 8 earnings that are attributable to moneys in the Administrative 9 Fund must be deposited into the Administrative Fund. Any fees 10 established by the State Treasurer to cover the costs of 11 administration, recordkeeping, and investment management shall 12 be deposited into the Administrative Fund.

13 Subject to appropriation, the State Treasurer may pay 14 administrative costs associated with the creation and 15 management of the plan until sufficient assets are available 16 in the Administrative Fund for that purpose.

17 (h) Privacy. Applications for accounts and other records obtained or compiled by the Treasurer or the Treasurer's 18 19 agents reflecting τ designated beneficiary information $\frac{data}{data}$, 20 account information data, or designated representative information and data on beneficiaries of accounts are 21 22 confidential and exempt from disclosure under the Freedom of 23 Information Act.

(i) Investment Policy. The Treasurer shall prepare and
 adopt a written statement of investment policy that includes a
 risk management and oversight program which shall be reviewed

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annually and posted on the Treasurer's website prior to 1 implementation. The risk management and oversight program 2 3 shall be designed to ensure that an effective risk management system is in place to monitor the risk levels of the ABLE plan, 4 5 to ensure that the risks taken are prudent and properly 6 managed, to provide an integrated process for overall risk 7 management, and to assess investment returns as well as risk 8 to determine if the risks taken are adequately compensated 9 compared to applicable performance benchmarks and standards. 10 To enhance the safety and liquidity of ABLE accounts, to 11 ensure the diversification of the investment portfolio of 12 accounts, and in an effort to keep investment dollars in the 13 State, the State Treasurer may make a percentage of each account available for investment in participating financial 14 15 institutions doing business in the State, except that the 16 accounts may be invested without limit in investment options 17 from open-ended investment companies registered under Section 80a of the federal Investment Company Act of 1940. The State 18 19 Treasurer may contract with one or more third parties for 20 investment management, recordkeeping, or other services in 21 connection with investing the accounts.

(j) Investment restrictions. The State Treasurer shall ensure that the plan meets the requirements for an ABLE account under Section 529A of the Internal Revenue Code. The State Treasurer may request a private letter ruling or rulings from the Internal Revenue Service and must take any necessary

1 steps to ensure that the plan qualifies under relevant 2 provisions of federal law. Notwithstanding the foregoing, any 3 determination by the Secretary of the Treasury of the United 4 States that an account was utilized to make non-qualified 5 distributions shall not result in an ABLE account being 6 disregarded as a resource.

7 Contributions. A person <u>or entity</u> (k) may make 8 contributions to an ABLE account on behalf of a beneficiary. 9 Contributions to an account made by persons or entities other 10 than the designated beneficiary become the property of the 11 designated beneficiary. Contributions to an account shall be 12 considered as a transfer of assets for fair market value. A 13 person or entity does not acquire an interest in an ABLE 14 account by making contributions to an account. A contribution to any account for a beneficiary must be rejected if the 15 contribution would cause either the aggregate or annual 16 17 account balance of the account to exceed the limits imposed by Section 529A of the Internal Revenue Code. 18

Any change in designated beneficiary must be done in a manner consistent with Section 529A of the Internal Revenue Code.

(1) Notice. Notice of any proposed amendments to the rules and regulations shall be provided to all designated beneficiaries or their designated representatives prior to adoption. Amendments to rules and regulations shall apply only to contributions made after the adoption of the amendment.

1 Amendments to this Section automatically amend the 2 participation agreement. Any amendments to the operating 3 procedures and policies of the plan shall automatically amend 4 the participation agreement after adoption by the State 5 Treasurer.

6 (m) Plan assets. All assets of the plan, including any 7 contributions to accounts, are held in trust for the exclusive 8 benefit of the designated beneficiary and shall be considered 9 spendthrift accounts exempt from all of the designated 10 beneficiary's creditors. The plan shall provide separate 11 accounting for each designated beneficiary sufficient to 12 satisfy the requirements of paragraph (3) of subsection (b) of 13 Section 529A of the Internal Revenue Code. Assets must be held 14 in either a state trust fund outside the State treasury, to be 15 known as the Illinois ABLE plan trust fund, or in accounts with 16 a third-party provider selected pursuant to this Section. 17 Amounts contributed to ABLE accounts shall not be commingled with State funds and the State shall have no claim to or 18 19 against, or interest in, such funds.

Plan assets are not subject to claims by creditors of the State and are not subject to appropriation by the State. Payments from the Illinois ABLE account plan shall be made under this Section.

The assets of ABLE accounts and their income may not be used as security for a loan.

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(n) Taxation. The assets of ABLE accounts and their income

and operation shall be exempt from all taxation by the State of 1 2 Illinois and any of its subdivisions to the extent exempt from federal income taxation. The accrued earnings on investments 3 in an ABLE account once disbursed on behalf of a designated 4 5 beneficiary shall be similarly exempt from all taxation by the State of Illinois and its subdivisions to the extent exempt 6 7 from federal income taxation, so long as they are used for 8 qualified expenses.

9 Notwithstanding any other provision of law that requires 10 consideration of one or more financial circumstances of an 11 individual, for the purpose of determining eligibility to 12 receive, or the amount of, any assistance or benefit authorized by such provision to be provided to or for the 13 14 benefit of such individual, any amount, including earnings 15 thereon, in the ABLE account of such individual, any 16 contributions to the ABLE account of the individual, and any 17 distribution for qualified disability expenses shall be disregarded for such purpose with respect to any period during 18 which such individual maintains, makes contributions to, or 19 20 receives distributions from such ABLE account.

(o) Distributions. The designated beneficiary or the designated representative of the designated beneficiary may make a qualified distribution for the benefit of the designated beneficiary. Qualified distributions shall be made for qualified disability expenses allowed pursuant to Section 529A of the Internal Revenue Code. Qualified distributions

must be withdrawn proportionally from contributions 1 and 2 earnings in a designated beneficiary's account on the date of 3 distribution as provided in Section 529A of the Internal Revenue Code. Unless prohibited by federal law, upon the death 4 5 of a designated beneficiary, proceeds from an account may be transferred to the estate of a designated beneficiary, or to 6 7 an account for another eligible individual specified by the 8 designated beneficiary or the estate of the designated 9 beneficiary, or transferred pursuant to a payable on death 10 account agreement. A payable on death account agreement may be 11 executed by the designated beneficiary or a designated 12 representative who has been granted such power. Upon the death 13 of a designated beneficiary, prior to distribution of the 14 balance to the estate, account for another eligible 15 individual, or transfer pursuant to a payable on death account 16 agreement, the State Treasurer may require verification that 17 the funeral and burial expenses of the designated beneficiary have been paid. An agency or instrumentality of the State may 18 not seek payment under subsection (f) of Section 529A of the 19 federal Internal Revenue Code from the account or its proceeds 20 for benefits provided to a designated beneficiary. 21

(p) Rules. The State Treasurer may adopt rules to carry out the purposes of this Section. The State Treasurer shall further have the power to issue peremptory rules necessary to ensure that ABLE accounts meet all of the requirements for a qualified state ABLE program under Section 529A of the

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Internal Revenue Code and any regulations issued by the
Internal Revenue Service.
(q) Name. The ABLE Account Program may also be referred to
as the Senator Scott Bennett ABLE Program.
(Source: P.A. 101-329, eff. 8-9-19; 102-392, eff. 8-16-21;
102-1024, eff. 5-27-22.)
Section 99. Effective date. This Act takes effect upon

7 Section 99. Effective date. This Act takes effect upon8 becoming law.