

103RD GENERAL ASSEMBLY State of Illinois 2023 and 2024 SB2621

Introduced 10/24/2023, by Sen. Dale Fowler

SYNOPSIS AS INTRODUCED:

See Index

Amends the Day and Temporary Labor Services Act. Provides that, if there is not a directly hired comparative employee of the third party client, the day or temporary laborer shall be paid not less than the rate of pay (rather than the rate of pay and equivalent benefits) of the lowest paid direct hired employee of the company with the closest level of seniority at the company. Provides that, before the assignment of an employee to a worksite employer, a day and temporary labor service agency must notify a day or temporary laborer of any safety and health training that the day and temporary labor service agency or the third party client are responsible for providing to the day or temporary laborer, including training required by the Occupational Health and Administration. Provides that the definition of "day and temporary labor service agency" does not include a person or entity who employs laborers that require specialized training or education, including, but not limited to, machine operators, machine maintenance technicians, or quality technicians. Provides that the definition of "day and temporary labor service agency" does not include a staffing and recruiting agency. Defines "staffing and recruiting agency". Provides that that the amended version of Public Act 103-427 takes effect on and after January 1, 2025. Makes other changes. Effective immediately.

LRB103 34222 SPS 64047 b

1 AN ACT concerning employment.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Day and Temporary Labor Services Act is amended by changing Sections 2, 5, 11, 30, 42, 45, 50, 55, 67, 70, and 85 and by adding Sections 2a, 5a, 30a, 45a, 50a, 55a, 70a, and 85a as follows:
- 8 (820 ILCS 175/2)

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- 9 Sec. 2. Legislative findings.
- 10 (a) The General Assembly finds as follows:
- Since the passage of this Act, the number of workers who work as day or temporary laborers in Illinois has risen from approximately 300,000 to more than 650,000 according to data collected by the Department of Labor.
 - Since the passage of this Act, the number of day labor and temporary labor service agencies registered in Illinois has risen from approximately 150 with 600 branch offices to over 300 with over 800 branch offices. In addition, there still exists a significant, though unknown, number of unregistered day labor and temporary labor service agencies that operate outside the radar of law enforcement.
- Recent studies and a survey of low-wage day or temporary laborers themselves have consistently found that as a group,

- 1 they are particularly vulnerable to abuse of their labor
- 2 rights, including unpaid wages, failure to pay for all hours
- 3 worked, minimum wage and overtime violations, and unlawful
- 4 deductions from pay for meals, transportation, equipment, and
- 5 other items.
- 6 Current law is inadequate to protect the labor and
- 7 employment rights of these workers.
- 8 At the same time, in Illinois and in other states,
- 9 democratically run nonprofit day labor centers, which charge
- 10 no fee for their services, have been established to provide an
- 11 alternative for day or temporary laborers to solicit work on
- 12 street corners. These centers are not subject to this Act.
- 13 (b) This Section is effective on and after January 1,
- 14 2025.
- 15 (Source: P.A. 103-437, eff. 8-4-23.)
- 16 (820 ILCS 175/2a new)
- 17 Sec. 2a. Legislative Findings.
- 18 (a) The General Assembly finds as follows:
- 19 Over 300,000 workers work as day or temporary laborers in
- 20 Illinois.
- 21 Approximately 150 day labor and temporary labor service
- 22 agencies with nearly 600 branch offices are licensed
- 23 throughout Illinois. In addition, there is a large, though
- 24 unknown, number of unlicensed day labor and temporary labor
- 25 service agencies that operate outside the radar of law

- 1 enforcement.
- 2 Recent studies and a survey of low-wage day or temporary
- 3 laborers themselves finds that as a group, they are
- 4 particularly vulnerable to abuse of their labor rights,
- 5 including unpaid wages, failure to pay for all hours worked,
- 6 minimum wage and overtime violations, and unlawful deduction
- from pay for meals, transportation, equipment and other items.
- 8 Current law is inadequate to protect the labor and
- 9 employment rights of these workers.
- 10 At the same time, in Illinois and in other states,
- 11 democratically run nonprofit day labor centers, which charge
- 12 no fee for their services, have been established to provide an
- 13 alternative for day or temporary laborers to solicit work on
- 14 street corners. These centers are not subject to this Act.
- 15 (b) This Section is repealed on January 1, 2025.
- 16 (820 ILCS 175/5)
- 17 Sec. 5. Definitions.
- 18 (a) As used in this Act:
- "Day or temporary laborer" means a natural person who
- 20 contracts for employment with a day and temporary labor
- 21 service agency.
- "Day and temporary labor" means work performed by a day or
- 23 temporary laborer at a third party client, the duration of
- 24 which may be specific or undefined, pursuant to a contract or
- 25 understanding between the day and temporary labor service

- 1 agency and the third party client. "Day and temporary labor"
- 2 does not include labor or employment of a professional or
- 3 clerical nature.
- 4 "Day and temporary labor service agency" means any person
- 5 or entity engaged in the business of employing day or
- 6 temporary laborers to provide services, for a fee, to or for
- 7 any third party client pursuant to a contract with the day and
- 8 temporary labor service agency and the third party client.
- 9 "Day and temporary labor service agency" does not include a
- 10 person or entity who employs laborers that require specialized
- 11 training or education, including, but not limited to, machine
- 12 operators, machine maintenance technicians, or quality
- 13 technicians. "Day and temporary labor service agency" does not
- include a staffing and recruiting agency.
- 15 "Department" means the Department of Labor.
- "Interested party" means an organization that monitors or
- is attentive to compliance with public or worker safety laws,
- 18 wage and hour requirements, or other statutory requirements.
- "Third party client" means any person that contracts with
- 20 a day and temporary labor service agency for obtaining day or
- 21 temporary laborers.
- "Person" means every natural person, firm, partnership,
- 23 co-partnership, limited liability company, corporation,
- 24 association, business trust, or other legal entity, or its
- legal representatives, agents, or assigns.
- 26 "Staffing and recruiting agency" means any person or

- 1 entity that recruits, screens, interviews, and assesses
- 2 individuals for project, contract-to-hire, and direct hire
- 3 positions.
- 4 (b) This Section is effective on and after January 1,
- 5 2025.
- 6 (Source: P.A. 103-437, eff. 8-4-23.)
- 7 (820 ILCS 175/5a new)
- 8 <u>Sec. 5a. Definitions.</u>
- 9 (a) As used in this Act:
- "Day or temporary laborer" means a natural person who
- 11 contracts for employment with a day and temporary labor
- 12 service agency.
- "Day and temporary labor" means work performed by a day or
- 14 temporary laborer at a third party client, the duration of
- 15 which may be specific or undefined, pursuant to a contract or
- 16 understanding between the day and temporary labor service
- 17 agency and the third party client. "Day and temporary labor"
- 18 does not include labor or employment of a professional or
- 19 clerical nature.
- "Day and temporary labor service agency" means any person
- 21 or entity engaged in the business of employing day or
- temporary laborers to provide services, for a fee, to or for
- any third party client pursuant to a contract with the day and
- temporary labor service agency and the third party client.
- 25 "Department" means the Department of Labor.

- 2 <u>a day and temporary labor service agency for obtaining day or</u>
- 3 <u>temporary laborers.</u>
- 4 "Person" means every natural person, firm, partnership,
- 5 co-partnership, limited liability company, corporation,
- 6 <u>association</u>, <u>business trust</u>, <u>or other legal entity</u>, <u>or its</u>
- 7 <u>legal representatives</u>, agents, or assigns.
 - (b) This Section is repealed on January 1, 2025.
- 9 (820 ILCS 175/11)
- 10 Sec. 11. Right to refuse assignment to a labor dispute.
- 11 (a) No day and temporary labor service agency may send a
- day or temporary laborer to a place where a strike, a lockout,
- or other labor trouble exists without providing, at or before
- the time of dispatch, a statement, in writing and in a language
- 15 that the day and temporary laborer understands, informing the
- day or temporary laborer of the labor dispute and the day or
- 17 temporary laborer's right to refuse the assignment without
- 18 prejudice to receiving another assignment.
- 19 (b) The failure by a day and temporary labor service
- 20 agency to provide any of the information required by this
- 21 Section shall constitute a notice violation under Section 95.
- 22 The failure of a day and temporary labor service agency to
- 23 provide each piece of information required by this Section at
- 24 each time it is required by this Section shall constitute a
- 25 separate and distinct notice violation. If a day and temporary

- 1 labor service agency claims that it has provided a notice as
- 2 required under this Section electronically, the day and
- 3 temporary labor service agency shall bear the burden of
- 4 showing that the notice was provided if there is a dispute.
- 5 (c) This Section is effective on and after January 1,
- 6 <u>2025.</u>
- 7 (Source: P.A. 103-437, eff. 8-4-23.)
- 8 (820 ILCS 175/30)
- 9 Sec. 30. Wage payment and notice.
- 10 (a) At the time of payment of wages, a day and temporary
- 11 labor service agency shall provide each day or temporary
- 12 laborer with a detailed itemized statement, on the day or
- temporary laborer's paycheck stub or on a form approved by the
- 14 Department, listing the following:
- 15 (1) the name, address, and telephone number of each
- third party client at which the day or temporary laborer
- 17 worked. If this information is provided on the day or
- 18 temporary laborer's paycheck stub, a code for each third
- 19 party client may be used so long as the required
- 20 information for each coded third party client is made
- 21 available to the day or temporary laborer;
- (2) the number of hours worked by the day or temporary
- laborer at each third party client each day during the pay
- 24 period. If the day or temporary laborer is assigned to
- work at the same work site of the same third party client

for multiple days in the same work week, the day and temporary labor service agency may record a summary of hours worked at that third party client's worksite so long as the first and last day of that work week are identified as well. The term "hours worked" has the meaning ascribed to that term in 56 Ill. Adm. Code 210.110 and in accordance with all applicable rules or court interpretations under 56 Ill. Adm. Code 210.110;

- (3) the rate of payment for each hour worked, including any premium rate or bonus;
 - (4) the total pay period earnings;
- (5) all deductions made from the day or temporary laborer's compensation made either by the third party client or by the day and temporary labor service agency, and the purpose for which deductions were made, including for the day or temporary laborer's transportation, food, equipment, withheld income tax, withheld social security payments, and every other deduction; and
- (6) any additional information required by rules issued by the Department.
- (a-1) For each day or temporary laborer who is contracted to work a single day, the third party client shall, at the end of the work day, provide such day or temporary laborer with a Work Verification Form, approved by the Department, which shall contain the date, the day or temporary laborer's name, the work location, and the hours worked on that day. Any third

party client who violates this subsection (a-1) may be subject to a civil penalty of not less than \$100 and not more than \$1,500 for each violation found by the Department. Such civil penalty shall increase to not less than \$500 and not more than \$7,500 for a second or subsequent violation. For purposes of this subsection (a-1), each violation of this subsection (a-1) for each day or temporary laborer and for each day the violation continues shall constitute a separate and distinct violation.

- (b) A day and temporary labor service agency shall provide each worker an annual earnings summary within a reasonable time after the preceding calendar year, but in no case later than February 1. A day and temporary labor service agency shall, at the time of each wage payment, give notice to day or temporary laborers of the availability of the annual earnings summary or post such a notice in a conspicuous place in the public reception area.
- (c) At the request of a day or temporary laborer, a day and temporary labor service agency shall hold the daily wages of the day or temporary laborer and make either weekly, bi-weekly, or semi-monthly payments. The wages shall be paid in a single check, or, at the day or temporary laborer's sole option, by direct deposit or other manner approved by the Department, representing the wages earned during the period, either weekly, bi-weekly, or semi-monthly, designated by the day or temporary laborer in accordance with the Illinois Wage

- Payment and Collection Act. Vouchers or any other method of payment which is not generally negotiable shall be prohibited as a method of payment of wages. Day and temporary labor service agencies that make daily wage payments shall provide written notification to all day or temporary laborers of the right to request weekly, bi-weekly, or semi-monthly checks. The day and temporary labor service agency may provide this notice by conspicuously posting the notice at the location where the wages are received by the day or temporary laborers.
- (d) No day and temporary labor service agency shall charge any day or temporary laborer for cashing a check issued by the agency for wages earned by a day or temporary laborer who performed work through that agency. No day and temporary labor service agency or third party client shall charge any day or temporary laborer for the expense of conducting any consumer report, as that term is defined in the Fair Credit Reporting Act, 15 U.S.C. 1681a(d), any criminal background check of any kind, or any drug test of any kind.
- (e) Day or temporary laborers shall be paid no less than the wage rate stated in the notice as provided in Section 10 of this Act for all the work performed on behalf of the third party client in addition to the work listed in the written description.
- 24 (f) The total amount deducted for meals, equipment, and 25 transportation may not cause a day or temporary laborer's 26 hourly wage to fall below the State or federal minimum wage.

- However, a day and temporary labor service agency may deduct
 the actual market value of reusable equipment provided to the
 day or temporary laborer by the day and temporary labor
 service agency which the day or temporary laborer fails to
 return, if the day or temporary laborer provides a written
 authorization for such deduction at the time the deduction is
 made.
 - and temporary labor service agency to work at a third party client's worksite but is not utilized by the third party client shall be paid by the day and temporary labor service agency for a minimum of 4 hours of pay at the agreed upon rate of pay. However, in the event the day and temporary labor service agency contracts the day or temporary laborer to work at another location during the same shift, the day or temporary laborer service agency for a minimum of 2 hours of pay at the agreed upon rate of pay.
 - (h) A third party client is required to pay wages and related payroll taxes to a licensed day and temporary labor service agency for services performed by the day or temporary laborer for the third party client according to payment terms outlined on invoices, service agreements, or stated terms provided by the day and temporary labor service agency. A third party client who fails to comply with this subsection (h) is subject to the penalties provided in Section 70 of this

- 1 Act. The Department shall review a complaint filed by a
- licensed day and temporary labor agency. The Department shall
- 3 review the payroll and accounting records of the day and
- 4 temporary labor service agency and the third party client for
- 5 the period in which the violation of this Act is alleged to
- 6 have occurred to determine if wages and payroll taxes have
- 7 been paid to the agency and that the day or temporary laborer
- 8 has been paid the wages owed him or her.
- 9 (i) This Section is effective on and after January 1,
- 10 2025.
- 11 (Source: P.A. 103-437, eff. 8-4-23.)
- 12 (820 ILCS 175/30a new)
- 13 Sec. 30a. Wage Payment and Notice.
- 14 (a) At the time of payment of wages, a day and temporary
- 15 labor service agency shall provide each day or temporary
- laborer with a detailed itemized statement, on the day or
- 17 <u>temporary laborer's paycheck stub or</u> on a form approved by the
- Department, listing the following:
- 19 (1) the name, address, and telephone number of each
- third party client at which the day or temporary laborer
- 21 worked. If this information is provided on the day or
- temporary laborer's paycheck stub, a code for each third
- 23 party client may be used so long as the required
- information for each coded third party client is made
- 25 available to the day or temporary laborer;

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1	(2) the number of hours worked by the day or temporary					
2	laborer at each third party client each day during the pay					
3	period. If the day or temporary laborer is assigned to					
4	work at the same work site of the same third party client					
5	for multiple days in the same work week, the day and					
6	temporary labor service agency may record a summary of					
7	hours worked at that third party client's worksite so long					
8	as the first and last day of that work week are identified					
9	as well. The term "hours worked" has the meaning ascribed					
10	to that term in 56 Ill. Adm. Code 210.110 and in accordance					
11	with all applicable rules or court interpretations under					
12	56 Ill. Adm. Code 210.110;					
13	(3) the rate of payment for each hour worked,					
14	including any premium rate or bonus;					
15	(4) the total pay period earnings;					
16	(5) all deductions made from the day or temporary					
17	laborer's compensation made either by the third party					
18	client or by the day and temporary labor service agency,					
19	and the purpose for which deductions were made, including					
20	for the day or temporary laborer's transportation, food,					
21	equipment, withheld income tax, withheld social security					
22	payments, and every other deduction; and					
23	(6) any additional information required by rules					

(a-1) For each day or temporary laborer who is contracted

to work a single day, the third party client shall, at the end

issued by the Department.

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of the work day, provide such day or temporary laborer with a Work Verification Form, approved by the Department, which shall contain the date, the day or temporary laborer's name, the work location, and the hours worked on that day. Any third party client who violates this subsection (a-1) may be subject to a civil penalty not to exceed \$500 for each violation found by the Department. Such civil penalty may increase to \$2,500 for a second or subsequent violation. For purposes of this subsection (a-1), each violation of this subsection (a-1) for each day or temporary laborer and for each day the violation continues shall constitute a separate and distinct violation.

(b) A day and temporary labor service agency shall provide each worker an annual earnings summary within a reasonable time after the preceding calendar year, but in no case later than February 1. A day and temporary labor service agency shall, at the time of each wage payment, give notice to day or temporary laborers of the availability of the annual earnings summary or post such a notice in a conspicuous place in the public reception area.

(c) At the request of a day or temporary laborer, a day and temporary labor service agency shall hold the daily wages of the day or temporary laborer and make either weekly, bi-weekly, or semi-monthly payments. The wages shall be paid in a single check, or, at the day or temporary laborer's sole option, by direct deposit or other manner approved by the Department, representing the wages earned during the period,

either weekly, bi-weekly, or semi-monthly, designated by the day or temporary laborer in accordance with the Illinois Wage Payment and Collection Act. Vouchers or any other method of payment which is not generally negotiable shall be prohibited as a method of payment of wages. Day and temporary labor service agencies that make daily wage payments shall provide written notification to all day or temporary laborers of the right to request weekly, bi-weekly, or semi-monthly checks. The day and temporary labor service agency may provide this notice by conspicuously posting the notice at the location where the wages are received by the day or temporary laborers.

- (d) No day and temporary labor service agency shall charge any day or temporary laborer for cashing a check issued by the agency for wages earned by a day or temporary laborer who performed work through that agency. No day and temporary labor service agency or third party client shall charge any day or temporary laborer for the expense of conducting any consumer report, as that term is defined in the Fair Credit Reporting Act, 15 U.S.C. 1681a(d), any criminal background check of any kind, or any drug test of any kind.
- (e) Day or temporary laborers shall be paid no less than the wage rate stated in the notice as provided in Section 10 of this Act for all the work performed on behalf of the third party client in addition to the work listed in the written description.
 - (f) The total amount deducted for meals, equipment, and

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transportation may not cause a day or temporary laborer's 2 hourly wage to fall below the State or federal minimum wage. 3 However, a day and temporary labor service agency may deduct 4 the actual market value of reusable equipment provided to the 5 day or temporary laborer by the day and temporary labor service agency which the day or temporary laborer fails to 6

return, if the day or temporary laborer provides a written authorization for such deduction at the time the deduction is

9 made.

(q) A day or temporary laborer who is contracted by a day and temporary labor service agency to work at a third party client's worksite but is not utilized by the third party client shall be paid by the day and temporary labor service agency for a minimum of 4 hours of pay at the agreed upon rate of pay. However, in the event the day and temporary labor service agency contracts the day or temporary laborer to work at another location during the same shift, the day or temporary laborer shall be paid by the day and temporary labor service agency for a minimum of 2 hours of pay at the agreed upon rate of pay.

(h) A third party client is required to pay wages and related payroll taxes to a licensed day and temporary labor service agency for services performed by the day or temporary laborer for the third party client according to payment terms outlined on invoices, service agreements, or stated terms provided by the day and temporary labor service agency. A

third party client who fails to comply with this subsection 1 2 (h) is subject to the penalties provided in Section 70 of this 3 Act. The Department shall review a complaint filed by a licensed day and temporary labor agency. The Department shall 4 5 review the payroll and accounting records of the day and temporary labor service agency and the third party client for 6 the period in which the violation of this Act is alleged to 7 8 have occurred to determine if wages and payroll taxes have 9 been paid to the agency and that the day or temporary laborer 10 has been paid the wages owed him or her.

- (i) This Section is repealed on January 1, 2025.
- 12 (820 ILCS 175/42)

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13 Sec. 42. Equal pay for equal work.

(a) A day or temporary laborer who is assigned to work at a third party client for more than 90 calendar days shall be paid not less than the rate of pay and equivalent benefits as the lowest paid directly hired employee of the third party client with the same level of seniority at the company and performing the same or substantially similar work on jobs the performance of which requires substantially similar skill, effort, and responsibility, and that are performed under similar working conditions. If there is not a directly hired comparative employee of the third party client, the day or temporary laborer shall be paid not less than the rate of pay and equivalent benefits of the lowest paid direct hired employee

of the company with the closest level of seniority at the 1 2 company. A day and temporary labor service agency may pay the hourly cash equivalent of the actual cost benefits in lieu of 3 benefits required under this Section. Upon request, a third 5 party client to which a day or temporary laborer has been assigned for more than 90 calendar days shall be obligated to 6 7 timely provide the day and temporary labor service agency with all necessary information related to job duties and 7 pay, and 8 9 benefits of directly hired employees necessary for the day and 10 temporary labor service agency to comply with this Section. 11 The failure by a third party client to provide any of the 12 information required under this Section shall constitute a 13 notice violation by the third party client under Section 95. For purposes of this Section, the day and temporary labor 14 service agency shall be considered a person aggrieved as 15 16 described in Section 95.

- 17 <u>(b) This Section is effective on and after January 1,</u>
 18 <u>2025.</u>
- 19 (Source: P.A. 103-437, eff. 8-4-23.)
- 20 (820 ILCS 175/45)
- 21 Sec. 45. Registration; Department of Labor.
- 22 (a) A day and temporary labor service agency which is 23 located, operates or transacts business within this State 24 shall register with the Department of Labor in accordance with 25 rules adopted by the Department for day and temporary labor

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service agencies and shall be subject to this Act and any rules adopted under this Act. Each day and temporary labor service agency shall provide proof of an employer account number issued by the Department of Employment Security for the payment of unemployment insurance contributions as required under the Unemployment Insurance Act, and proof of valid workers' compensation insurance in effect at the time of registration covering all of its employees. If, at any time, a day and temporary labor service agency's workers' compensation insurance coverage lapses, the agency shall have affirmative duty to report the lapse of such coverage to the Department and the agency's registration shall be suspended agency's workers' compensation insurance until the reinstated. The Department may assess each day and temporary labor service agency a non-refundable registration fee not exceeding \$3,000 \$1,000 per year per agency non-refundable fee not to exceed \$750 $\frac{$250}{}$ for each branch office or other location where the agency regularly contracts with day or temporary laborers for services. The fee may be paid by check, money order, or the State Treasurer's E-Pay program or any successor program, and the Department may not refuse to accept a check on the basis that it is not a certified check or a cashier's check. The Department may charge an additional fee to be paid by a day and temporary labor service agency if the agency, or any person on the agency's behalf, issues or delivers a check to the Department

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that is not honored by the financial institution upon which it is drawn. The Department shall also adopt rules for violation hearings and penalties for violations of this Act or the Department's rules in conjunction with the penalties set forth in this Act.

(a-1) At the time of registration with the Department of Labor each year, the day and temporary labor service agency shall submit to the Department of Labor a report containing the information identified in paragraph (9) of subsection (a) of Section 12, broken down by branch office, in the aggregate for all day or temporary laborers assigned within Illinois and subject to this Act during the preceding year. information shall be submitted on a form created by the Department of Labor. The Department of Labor shall aggregate the information submitted by all registering day and temporary labor service agencies by removing identifying data and shall have the information available to the public only on a municipal and county basis. As used in this paragraph, "identifying data" means any and all information that: (i) provides specific information on individual worker identity; (ii) identifies the service agency in any manner; and (iii) identifies clients utilizing the day and temporary labor service agency or any other information that can be traced back to any specific registering day and temporary labor service agency or its client. The information and reports submitted to the Department of Labor under this subsection by

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- the registering day and temporary labor service agencies are exempt from inspection and copying under Section 7.5 of the Freedom of Information Act.
 - (b) It is a violation of this Act to operate a day and temporary labor service agency without first registering with the Department in accordance with subsection (a) of this Section. The Department shall create and maintain at regular intervals on its website, accessible to the public: (1) a list of all registered day and temporary labor service agencies in the State whose registration is in good standing; (2) a list of day and temporary labor service agencies in the State whose registration has been suspended, including the reason for the suspension, the date the suspension was initiated, and the date, if known, the suspension is to be lifted; and (3) a list of day and temporary labor service agencies in the State whose registration has been revoked, including the reason for the revocation and the date the registration was revoked. Department has the authority to assess a penalty against any day and temporary labor service agency that fails to register with the Department of Labor in accordance with this Act or any rules adopted under this Act of \$500 for each violation. Each day during which a day and temporary labor service agency operates without registering with the Department shall be a separate and distinct violation of this Act.
 - (c) An applicant is not eligible to register to operate a day and temporary labor service agency under this Act if the

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- applicant or any of its officers, directors, partners, or managers or any owner of 25% or greater beneficial interest:
 - (1) has been involved, as owner, officer, director, partner, or manager, of any day and temporary labor service agency whose registration has been revoked or has been suspended without being reinstated within the 5 years immediately preceding the filing of the application; or
 - (2) is under the age of 18.
 - (d) Every agency shall post and keep posted at each location, in a position easily accessible to all employees, notices as supplied and required by the Department containing a copy or summary of the provisions of the Act and a notice which informs the public of a toll-free telephone number for day or temporary laborers and the public to file wage dispute complaints and other alleged violations by day and temporary labor service agencies. Such notices shall be in English or any other language generally understood in the locale of the day and temporary labor service agency.
- 19 <u>(e) This Section is effective on and after January 1,</u>
 20 2025.
- 21 (Source: P.A. 100-517, eff. 6-1-18.)
- 22 (820 ILCS 175/45a new)
- Sec. 45a. Registration; Department of Labor.
- 24 <u>(a) A day and temporary labor service agency which is</u> 25 located, operates or transacts business within this State

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shall register with the Department of Labor in accordance with rules adopted by the Department for day and temporary labor service agencies and shall be subject to this Act and any rules adopted under this Act. Each day and temporary labor service agency shall provide proof of an employer account number issued by the Department of Employment Security for the payment of unemployment insurance contributions as required under the Unemployment Insurance Act, and proof of valid workers' compensation insurance in effect at the time of registration covering all of its employees. If, at any time, a day and temporary labor service agency's workers' compensation insurance coverage lapses, the agency shall have an affirmative duty to report the lapse of such coverage to the Department and the agency's registration shall be suspended until the agency's workers' compensation insurance is reinstated. The Department may assess each day and temporary labor service agency a non-refundable registration fee not exceeding \$1,000 per year per agency and a non-refundable fee not to exceed \$250 for each branch office or other location where the agency regularly contracts with day or temporary laborers for services. The fee may be paid by check, money order, or the State Treasurer's E-Pay program or any successor program, and the Department may not refuse to accept a check on the basis that it is not a certified check or a cashier's check. The Department may charge an additional fee to be paid by a day and temporary labor service agency if the agency, or

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any person on the agency's behalf, issues or delivers a check
to the Department that is not honored by the financial
institution upon which it is drawn. The Department shall also
adopt rules for violation hearings and penalties for
violations of this Act or the Department's rules in
conjunction with the penalties set forth in this Act.

(a-1) At the time of registration with the Department of Labor each year, the day and temporary labor service agency shall submit to the Department of Labor a report containing the information identified in paragraph (9) of subsection (a) of Section 12, broken down by branch office, in the aggregate for all day or temporary laborers assigned within Illinois and subject to this Act during the preceding year. This information shall be submitted on a form created by the Department of Labor. The Department of Labor shall aggregate the information submitted by all registering day and temporary labor service agencies by removing identifying data and shall have the information available to the public only on a municipal and county basis. As used in this paragraph, "identifying data" means any and all information that: (i) provides specific information on individual worker identity; (ii) identifies the service agency in any manner; and (iii) identifies clients utilizing the day and temporary labor service agency or any other information that can be traced back to any specific registering day and temporary labor service agency or its client. The information and reports

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Freedom of Information Act.

submitted to the Department of Labor under this subsection by
the registering day and temporary labor service agencies are
exempt from inspection and copying under Section 7.5 of the

(b) It is a violation of this Act to operate a day and temporary labor service agency without first registering with the Department in accordance with subsection (a) of this Section. The Department shall create and maintain at regular intervals on its website, accessible to the public: (1) a list of all registered day and temporary labor service agencies in the State whose registration is in good standing; (2) a list of day and temporary labor service agencies in the State whose registration has been suspended, including the reason for the suspension, the date the suspension was initiated, and the date, if known, the suspension is to be lifted; and (3) a list of day and temporary labor service agencies in the State whose registration has been revoked, including the reason for the revocation and the date the registration was revoked. The Department has the authority to assess a penalty against any day and temporary labor service agency that fails to register with the Department of Labor in accordance with this Act or any rules adopted under this Act of \$500 for each violation. Each day during which a day and temporary labor service agency operates without registering with the Department shall be a separate and distinct violation of this Act.

(c) An applicant is not eligible to register to operate a

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1	day and temporary	labor service	agency under	this Act if the
2	applicant or any	of its offic	ers, directors	, partners, or
3	managers or any ow	ner of 25% or g	reater benefic	ial interest:

- (1) has been involved, as owner, officer, director, partner, or manager, of any day and temporary labor service agency whose registration has been revoked or has been suspended without being reinstated within the 5 years immediately preceding the filing of the application; or
 - (2) is under the age of 18.
- 10 (d) Every agency shall post and keep posted at each 11 location, in a position easily accessible to all employees, 12 notices as supplied and required by the Department containing 13 a copy or summary of the provisions of the Act and a notice 14 which informs the public of a toll-free telephone number for 15 day or temporary laborers and the public to file wage dispute 16 complaints and other alleged violations by day and temporary 17 labor service agencies. Such notices shall be in English or any other language generally understood in the locale of the 18 19 day and temporary labor service agency.
- 20 (e) This Section is repealed on January 1, 2025.
- 21 (820 ILCS 175/50)
- 22 Sec. 50. Violations.
- 23 <u>(a)</u> The Department shall have the authority to deny, 24 suspend, or revoke the registration of a day and temporary 25 labor service agency if warranted by public health and safety

- 1 concerns or violations of this Act. The Attorney General,
- 2 pursuant to its authority under Section 6.3 of the Attorney
- 3 General Act, may request that a circuit court suspend or
- 4 revoke the registration of a day and temporary labor service
- 5 agency when warranted by public health concern or violations
- 6 of this Act. The Attorney General shall provide notice to the
- 7 Director prior to requesting the suspension or revocation of
- 8 the registration of a day and temporary labor service agency.
- 9 (b) This Section is effective on and after January 1,
- 10 2025.
- 11 (Source: P.A. 103-437, eff. 8-4-23.)
- 12 (820 ILCS 175/50a new)
- 13 Sec. 50a. Violations.
- 14 (a) The Department shall have the authority to deny,
- 15 suspend, or revoke the registration of a day and temporary
- labor service agency if warranted by public health and safety
- 17 concerns or violations of this Act.
- 18 (b) This Section is repealed on January 1, 2025.
- 19 (820 ILCS 175/55)
- Sec. 55. Enforcement by the Department.
- 21 (a) It shall be the duty of the Department to enforce the
- 22 provisions of this Act. The Department shall have the power to
- 23 conduct investigations in connection with the administration
- 24 and enforcement of this Act and any investigator with the

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Department shall be authorized to visit and inspect, at all reasonable times, any places covered by this Act and shall be authorized to inspect, at all reasonable times, contracts for the employment of all day or temporary laborers entered into by a third party client if the Department has received a complaint indicating that the third party client may have contracted with a day and temporary labor service agency that is not registered under this Act. The Department shall conduct hearings in accordance with the Illinois Administrative Procedure Act upon written complaint by an investigator of the Department or any interested person of a violation of the Act. After the hearing, if supported by the evidence, Department may (i) issue and cause to be served on any party an order to cease and desist from further violation of the Act, (ii) take affirmative or other action as deemed reasonable to eliminate the effect of the violation, (iii) deny, suspend, or revoke any registration under this Act, and (iv) determine the amount of any civil penalty allowed by the Act. The Director of Labor or his or her representative may compel, by subpoena, the attendance and testimony of witnesses and the production of books, payrolls, records, papers, and other evidence in any investigation or hearing and may administer oaths witnesses. Nothing in this Act applies to labor or employment of a clerical or professional nature.

25 (b) This Section is effective on and after January 1, 26 2025.

(Source: P.A. 103-437, eff. 8-4-23.) 1

- 2 (820 ILCS 175/55a new)
- 3 Sec. 55a. Enforcement.

4 (a) It shall be the duty of the Department to enforce the 5 provisions of this Act. The Department shall have the power to conduct investigations in connection with the administration 6 7 and enforcement of this Act and any investigator with the 8 Department shall be authorized to visit and inspect, at all 9 reasonable times, any places covered by this Act and shall be 10 authorized to inspect, at all reasonable times, contracts for 11 the employment of all day or temporary laborers entered into by a third party client if the Department has received a 12 13 complaint indicating that the third party client may have 14 contracted with a day and temporary labor service agency that 15 is not registered under this Act. The Department shall conduct 16 hearings in accordance with the Illinois Administrative 17 Procedure Act upon written complaint by an investigator of the 18 Department or any interested person of a violation of the Act. After the hearing, if supported by the evidence, the 19 20 Department may (i) issue and cause to be served on any party an 21 order to cease and desist from further violation of the Act, 22 (ii) take affirmative or other action as deemed reasonable to 23 eliminate the effect of the violation, (iii) deny, suspend, or 24 revoke any registration under this Act, and (iv) determine the

amount of any civil penalty allowed by the Act. The Director of

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- 1 Labor or his or her representative may compel, by subpoena,
- 2 the attendance and testimony of witnesses and the production
- of books, payrolls, records, papers, and other evidence in any
- 4 investigation or hearing and may administer oaths to
- 5 witnesses. Nothing in this Act applies to labor or employment
- of a clerical or professional nature.
 - (b) This Section is repealed on January 1, 2025.
- 8 (820 ILCS 175/67)
- 9 Sec. 67. Action for civil penalties brought by an interested party.
 - (a) Upon a reasonable belief that a day and temporary labor service agency or a third party client covered by this Act is in violation of any part of this Act, an interested party may initiate a civil action in the county where the alleged offenses occurred or where any party to the action resides, asserting that a violation of the Act has occurred, pursuant to the following sequence of events:
 - (1) The interested party submits to the Department of Labor a complaint describing the violation and naming the day or temporary labor service agency or third party client alleged to have violated this Act.
 - (2) The Department sends notice of complaint to the named parties alleged to have violated this Act and the interested party. The named parties may either contest the alleged violation or cure the alleged violation.

	(3)	The	named	parties	s cont	est or	r cure	the	alleg	_l ed
vic	olatio	on wi	thin 3	0 days a	after	the red	ceipt c	of the	e noti	.ce
of	comp	laint	or,	if the	named	l party	y does	not	respo	nd
wit	hin 3	30 da	ys, the	Departi	ment i	ssues a	a notic	e of	right	to
sue	e to t	he ir	terest	ed party	as de	scribe	d in pa	ragra	ph (4)	

- (4) The Department issues a notice of right to sue to the interested party, if one or more of the following has occurred:
 - (i) the named party has cured the alleged violation to the satisfaction of the Director;
 - (ii) the Director has determined that the allegation is unjustified or that the Department does not have jurisdiction over the matter or the parties; or
 - (iii) the Director has determined that the allegation is justified or has not made a determination, and either has decided not to exercise jurisdiction over the matter or has concluded administrative enforcement of the matter.
- (b) If within 180 days after service of the notice of complaint to the parties, the Department has not (i) resolved the contest and cure period, (ii) with the mutual agreement of the parties, extended the time for the named party to cure the violation and resolve the complaint, or (iii) issued a right to sue letter, the interested party may initiate a civil action for penalties. The parties may extend the 180-day

- period by mutual agreement. The limitations period for the interested party to bring an action for the alleged violation of the Act shall be tolled for the 180-day period and for the period of any mutually agreed extensions. At the end of the 180-day period, or any mutually agreed extensions, the Department shall issue a right to sue letter to the interested party.
 - (c) Any claim or action filed under this Section must be made within 3 years of the alleged conduct resulting in the complaint plus any period for which the limitations period has been tolled.
 - (d) In an action brought pursuant to this Section, an interested party may recover against the covered entity any statutory penalties set forth in Section 70 and injunctive relief. An interested party who prevails in a civil action shall receive 10% of any statutory penalties assessed, plus any attorneys' fees and expenses in bringing the action. The remaining 90% of any statutory penalties assessed shall be deposited into the Child Labor and Day and Temporary Labor Services Enforcement Fund and shall be used exclusively for the purposes set forth in Section 17.3 of the Child Labor Law.
- (e) This Section is effective on and after January 1,
- 23 <u>2025</u>.
- 24 (Source: P.A. 103-437, eff. 8-4-23.)
- 25 (820 ILCS 175/70)

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Sec. 70. Penalties.

(a) A day and temporary labor service agency or third party client that violates any of the provisions of this Act or any rule adopted under this Act shall be subject to a civil penalty of not less than \$100 and not more than \$18,000 for violations found in the first audit by the Department or determined by a court in a civil action brought by an interested party, or determined by a court in a civil action brought by the Attorney General pursuant to its authority under Section 6.3 of the Attorney General Act. Following a first audit or civil action, a day and temporary labor service agency or third party client shall be subject to a civil penalty of not less than \$250 and not more than \$7,500 for each repeat violation found by the Department or circuit court within 3 years. For purposes of this subsection, each violation of this Act for each day or temporary laborer and for each day the violation continues shall constitute a separate and distinct violation. In determining the amount of a penalty, the Director or circuit court shall consider the appropriateness of the penalty to the day and temporary labor service agency or third party client charged, upon the determination of the gravity of the violations. For any violation determined by the Department or circuit court to be willful which is within 3 years of an earlier violation, the Department may revoke the registration of the violator, if the violator is a day and temporary labor service agency. The

- 1 amount of the penalty, when finally determined, may be:
- 2 (1) Recovered in a civil action brought by the 3 Director of Labor in any circuit court. In this 4 litigation, the Director of Labor shall be represented by
- 5 the Attorney General.
- 6 (2) Ordered by the court, in an action brought by any
 7 party, including the Attorney General pursuant to its
 8 authority under Section 6.3 of the Attorney General Act,
 9 for a violation under this Act, to be paid to the Director
 10 of Labor.
- 11 (b) The Department shall adopt rules for violation 12 hearings and penalties for violations of this Act or the 13 Department's rules in conjunction with the penalties set forth 14 in this Act.
- Any administrative determination by the Department as to the amount of each penalty shall be final unless reviewed as provided in Section 60 of this Act.
- 18 <u>(c) This Section is effective on and after January 1,</u>
 19 2025.
- 20 (Source: P.A. 103-437, eff. 8-4-23.)
- 21 (820 ILCS 175/70a new)
- Sec. 70a. Penalties.
- 23 (a) A day and temporary labor service agency or third 24 party client that violates any of the provisions of this Act or 25 any rule adopted under this Act shall be subject to a civil

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penalty not to exceed \$6,000 for violations found in the first audit by the Department. Following a first audit, a day and temporary labor service agency or third party client shall be subject to a civil penalty not to exceed \$2,500 for each repeat violation found by the Department within 3 years. For purposes of this subsection, each violation of this Act for each day or temporary laborer and for each day the violation continues shall constitute a separate and distinct violation. In determining the amount of a penalty, the Director shall consider the appropriateness of the penalty to the day and temporary labor service agency or third party client charged, upon the determination of the gravity of the violations. For any violation determined by the Department to be willful which is within 3 years of an earlier violation, the Department may revoke the registration of the violator, if the violator is a day and temporary labor service agency. The amount of the penalty, when finally determined, may be:

- (1) Recovered in a civil action brought by the Director of Labor in any circuit court. In this litigation, the Director of Labor shall be represented by the Attorney General.
- 22 (2) Ordered by the court, in an action brought by any 23 party for a violation under this Act, to be paid to the 24 Director of Labor.
 - The Department shall adopt rules for violation (b) hearings and penalties for violations of this Act or the

- 1 Department's rules in conjunction with the penalties set forth
- 2 in this Act.
- 3 (c) This Section is repealed on January 1, 2025.
- 4 (820 ILCS 175/85)
- 5 Sec. 85. Third party clients.
- (a) It is a violation of this Act for a third party client 6 7 to enter into a contract for the employment of day or temporary laborers with any day and temporary labor service agency not 8 9 registered under Section 45 of this Act. A third party client 10 has a duty to verify a day and temporary labor service agency's 11 status with the Department before entering into a contract 12 with such an agency, and on March 1 and September 1 of each 13 year. A day and temporary labor service agency shall be 14 required to provide each of its third party clients with proof 15 of valid registration issued by the Department at the time of 16 entering into a contract. A day and temporary labor service agency shall be required to notify, both by telephone and in 17 writing, each day or temporary laborer it employs and each 18 third party client with whom it has a contract within 24 hours 19 of any denial, suspension, or revocation of its registration 20 21 by the Department. All contracts between any day and temporary 22 labor service agency and any third party client shall be considered null and void from the date any such denial, 23 24 suspension, or revocation of registration becomes effective 25 and until such time as the day and temporary labor service

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agency becomes registered and considered in good standing by the Department as provided in Section 50 and Section 55. Upon request, the Department shall provide to a third party client a list of entities registered as day and temporary labor service agencies. The Department shall provide on the Internet a list of entities registered as day and temporary labor service agencies. A third party client may rely on information provided by the Department or maintained on the Department's website pursuant to Section 45 of this Act and shall be held harmless if such information maintained or provided by the Department was inaccurate. Any third party client that violates this provision of the Act is subject to a civil penalty of not less than \$100 and not to exceed \$1,500. Each day during which a third party client contracts with a day and temporary labor service agency not registered under Section 45 of this Act shall constitute a separate and distinct offense.

- (b) If a third party client leases or contracts with a day and temporary service agency for the services of a day or temporary laborer, the third party client shall share all legal responsibility and liability for the payment of wages under the Illinois Wage Payment and Collection Act and the Minimum Wage Law.
- (c) Before the assignment of an employee to a worksite employer, a day and temporary labor service agency must <u>notify</u> a day or temporary laborer of any safety and health training that the day and temporary labor service agency or the third

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party client are responsible for providing to the day or temporary laborer, including any training required by the Occupational Health and Safety Administration. +

(1) inquire about the client company's safety and health practices and hazards at the actual workplace where the day or temporary laborer will be working to assess the safety conditions, workers tasks, and the client company's safety program; these activities are required at the start of any contract to place day or temporary laborers and may include visiting the client company's actual worksite. If, during the inquiry or anytime during the period of the contract, the day and temporary labor service agency becomes aware of existing job hazards that mitigated by the client company, the day and temporary labor service agency must make the client company aware, urge the client company to correct it, and document these efforts, otherwise the day and temporary labor service agency must remove the day or temporary laborers from the client company's worksite;

(2) provide training to the day or temporary laborer for general awareness safety training for recognized industry hazards the day or temporary laborer may encounter at the client company's worksite. Industry hazard training must be completed, in the preferred language of the day or temporary laborer, and must be provided at no expense to the day or temporary laborer.

The training date and training	, content must be main	tained				
by the day and temporary staf	fing agency and provi-	ded to				
the day or temporary laborer;						

- (3) transmit a general description of the training program including topics covered to the client company, whether electronically or on paper, at the start of the contract with the client company;
- (4) provide the Department's hotline number for the employee to call to report safety hazards and concerns as part of the employment materials provided to the day or temporary laborer; and
- (5) inform the day or temporary laborer who the day or temporary laborer should report safety concerns to at the workplace.

Nothing in this Section shall diminish any existing client company or a day and temporary labor service agency's responsibility as an employer to provide a place of employment free from recognized hazards or to otherwise comply with other health and safety or employment laws. The client company and the day and temporary labor service agency are responsible for compliance with this Section and the rules adopted under this Section.

- (d) Before the day or temporary laborer engages in work for a client company, the client company must:
 - (1) document and inform the day and temporary labor service agency about anticipated job hazards likely

encountered by the day or temporary laborer;

- (2) review the safety and health awareness training provided by the day and temporary labor service agency to determine if it addresses recognized hazards for the client company's industry;
- (3) provide specific training tailored to the particular hazards at the client company's worksite; and
- (4) document and maintain records of site-specific training and provide confirmation that the training occurred to the day and temporary labor service agency within 3 business days of providing the training.
- (e) If the client company changes the job tasks or work location and new hazards may be encountered, the client company must:
 - (1) inform both the day and temporary labor service agency and the day or temporary laborer; and
 - (2) inform both the day and temporary labor service agency staffing agency and the day or temporary laborer of job hazards not previously covered before the day or temporary laborer undertakes the new tasks and update personal protective equipment and training for the new job tasks, if necessary.
- (f) A day and temporary labor service agency or day or temporary laborer may refuse a new job task at the worksite when the task has not been reviewed or if the day or temporary laborer has not had appropriate training to do the new task.

- (q) A client company that supervises a day or temporary 1 2 laborer must provide worksite specific training to the day or 3 temporary laborer and must allow a day and temporary labor service agency to visit any worksite where the day or 4 5 temporary laborer works or will be working to observe and confirm the client company's training and information related 6 to the worksite's job tasks, safety and health practices, and 7 8 hazards.
- 9 (h) This Section is effective on and after January 1,
 10 2025.
- 11 (Source: P.A. 103-437, eff. 8-4-23.)
- 12 (820 ILCS 175/85a new)
- 13 Sec. 85a. Third party clients.
- (a) It is a violation of this Act for a third party client 14 15 to enter into a contract for the employment of day or temporary 16 laborers with any day and temporary labor service agency not registered under Section 45 of this Act. A third party client 17 18 has a duty to verify a day and temporary labor service agency's 19 status with the Department before entering into a contract 20 with such an agency, and on March 1 and September 1 of each 21 year. A day and temporary labor service agency shall be 22 required to provide each of its third party clients with proof 23 of valid registration issued by the Department at the time of 24 entering into a contract. A day and temporary labor service agency shall be required to notify, both by telephone and in 25

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writing, each day or temporary laborer it employs and each third party client with whom it has a contract within 24 hours of any denial, suspension, or revocation of its registration by the Department. All contracts between any day and temporary labor service agency and any third party client shall be considered null and void from the date any such denial, suspension, or <u>revocation of registration becomes effective</u> and until such time as the day and temporary labor service agency becomes registered and considered in good standing by the Department as provided in Section 50 and Section 55. Upon request, the Department shall provide to a third party client a list of entities registered as day and temporary labor service agencies. The Department shall provide on the Internet a list of entities registered as day and temporary labor service agencies. A third party client may rely on information provided by the Department or maintained on the Department's website pursuant to Section 45 of this Act and shall be held harmless if such information maintained or provided by the Department was inaccurate. Any third party client that violates this provision of the Act is subject to a civil penalty not to exceed \$500. Each day during which a third party client contracts with a day and temporary labor service agency not registered under Section 45 of this Act shall constitute a separate and distinct offense.

(b) If a third party client leases or contracts with a day and temporary service agency for the services of a day or

- 1 temporary laborer, the third party client shall share all
- 2 <u>legal responsibility and liability for the payment of wages</u>
- 3 under the Illinois Wage Payment and Collection Act and the
- 4 Minimum Wage Law.
- 5 (c) This Section is repealed on January 1, 2025.
- 6 Section 99. Effective date. This Act takes effect upon
- 7 becoming law.

- 1 INDEX 2 Statutes amended in order of appearance 3 820 ILCS 175/2 820 ILCS 175/2a new 4 5 820 ILCS 175/5 820 ILCS 175/5a new 6 820 ILCS 175/11 7 820 ILCS 175/30 8 820 ILCS 175/30a new 9 820 ILCS 175/42 10 11 820 ILCS 175/45 820 ILCS 175/45a new 12 820 ILCS 175/50 13
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- 15 820 ILCS 175/55
- 16 820 ILCS 175/55a new

820 ILCS 175/50a new

- 17 820 ILCS 175/67
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- 19 820 ILCS 175/70a new
- 20 820 ILCS 175/85
- 21 820 ILCS 175/85a new