

103RD GENERAL ASSEMBLY State of Illinois 2023 and 2024 SB3776

Introduced 2/9/2024, by Sen. Lakesia Collins

SYNOPSIS AS INTRODUCED:

New Act
820 ILCS 105/3 from Ch. 48, par. 1003
820 ILCS 105/4 from Ch. 48, par. 1004
820 ILCS 105/9 from Ch. 48, par. 1009
820 ILCS 105/12.1 new
820 ILCS 115/4.1

Creates the Blue Star Restaurant Program Act. Provides that the Department of Labor shall create the Blue Star Restaurant Program to recognize restaurants that voluntarily take no allowance for gratuities under the Minimum Wage Law. Provides for program eligibility requirements, benefits, and revocation of certification. Provides that the Department may adopt rules to implement and enforce the program. Amends the Minimum Wage Law. Provides that, from July 1, 2024 through June 30, 2026, the allowance for gratuities to which an employer is entitled for an employee engaged in an occupation in which gratuities have been recognized as part of the remuneration shall not exceed 20% of the applicable minimum wage rate. Provides that, on and after July 1, 2026, an employer shall not be entitled to an allowance for gratuities and shall pay each employee no less than the applicable minimum wage rate. Defines "interested party". Amends the Minimum Wage Law. Provides for additional notice requirements that employers must provide to employees who receive gratuities. Sets forth provisions concerning civil actions brought by an interested party. Amends the Illinois Wage Payment and Collection Act. Provides that no employer shall withhold from gratuities paid by credit card any credit card processing fees that the employer must pay in connection with the transaction. Provides that any service charge imposed by an employer on a customer shall be a gratuity and is the property of the employees. Effectively immediately.

LRB103 39516 SPS 69717 b

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

1 AN ACT concerning employment.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 1. Short title. This Act may be cited as the Blue

 Star Restaurant Program Act.
- 6 Section 5. Blue Star Restaurant Program.
 - (a) The Department of Labor shall create the Blue Star Restaurant Program to recognize restaurants that voluntarily take no allowance for gratuities under subsection (c) of Section 4 of the Minimum Wage Law.
 - (b) To qualify for recognition as a Blue Star Restaurant under the program, an owner of a restaurant must certify, on a form created by the Department, that the restaurant has satisfied the following requirements:
 - (1) that it takes no allowance for gratuities under subsection (c) of Section 4 of the Minimum Wage Law;
 - (2) that all of the restaurant's owners and employees have completed an equity training program approved by the Department under Section 10; and
 - (3) that it has not been found to have violated the Illinois Wage Payment and Collection Act or the Minimum Wage Law by the Department or a court within the prior 3 years.

2

3

4

5

6

7

8

9

10

11

12

1.3

14

15

16

17

18

19

20

21

22

23

24

Section 10. Equity training program. The Department of Labor shall approve an equity training program that trains restaurant owners and employees on how to achieve equity among employees in the restaurant while maintaining profitability and eliminating the subminimum wage for workers who have customarily received gratuities. To develop the content of the training and provide the training, the Department may work with non-profit organizations with an established history of working toward the goal of a full minimum wage plus gratuities for employees who have customarily received gratuities, eliminating the subminimum wage for such employees, and with a history of advancing racial equity in restaurants. Director of Labor shall have the authority to approve any equity training program under this Section and certify any organization to provide the training that meets the criteria described in this Section. Under no circumstances may a restaurant owner charge an employee a fee for participation in an equity training program.

Section 15. Benefits of program membership. The Department of Labor shall certify restaurants participating in the Blue Star Restaurant Program that satisfy the requirements described in subsection (b) of Section 5 and provide those restaurants with the following benefits:

(1) issuing the owner of a restaurant a certificate

8

9

10

11

12

13

- identifying the restaurant as a certified Blue Star
 Restaurant Program, that may be posted inside of the
 restaurant; and
- 4 (2) listing the restaurant on its website as a certified member of the Blue Star Restaurant Program.
- 6 Section 20. Revocation of certification under the program.
 - (a) Upon a finding that a restaurant certified under this Act has committed a substantial violation of the Illinois Wage Payment and Collection Act or the Minimum Wage Law, the Department of Labor shall revoke the certification as soon as practicable. Upon written notice of the revocation of its certification, the restaurant shall be removed from the Department's website and shall not be permitted to display the program certification.
- 15 (b) The Department shall fine any restaurant that violates
 16 any provision of this Act up to \$1,500 per day for each
 17 violation, payable to the Wage Theft Enforcement Fund.
- Section 25. Rulemaking. The Department of Labor may adopt rules to implement and enforce the provisions of this Act.
- Section 90. The Minimum Wage Law is amended by changing Sections 3, 4, and 9 and by adding Section 12.1 as follows:
- 22 (820 ILCS 105/3) (from Ch. 48, par. 1003)

- 1 Sec. 3. As used in this Act:
- 2 (a) "Director" means the Director of the Department of Labor, and "Department" means the Department of Labor.
 - (b) "Wages" means compensation due to an employee by reason of his employment, including allowances determined by the Director in accordance with the provisions of this Act for gratuities and, when furnished by the employer, for meals and lodging actually used by the employee.
 - (c) "Employer" includes any individual, partnership, association, corporation, limited liability company, business trust, governmental or quasi-governmental body, or any person or group of persons acting directly or indirectly in the interest of an employer in relation to an employee, for which one or more persons are gainfully employed on some day within a calendar year. An employer is subject to this Act in a calendar year on and after the first day in such calendar year in which he employs one or more persons, and for the following calendar year.
 - (d) "Employee" includes any individual permitted to work by an employer in an occupation, and includes, notwithstanding subdivision (1) of this subsection (d), one or more domestic workers as defined in Section 10 of the Domestic Workers' Bill of Rights Act, but does not include any individual permitted to work:
- 25 (1) For an employer employing fewer than 4 employees 26 exclusive of the employer's parent, spouse or child or

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

other members of his immediate family.

employed in (2) As an employee agriculture aquaculture (A) if such employee is employed by an employer who did not, during any calendar quarter during the preceding calendar year, use more than 500 man-days of agricultural or aquacultural labor, (B) if such employee is the parent, spouse or child, or other member of the employer's immediate family, (C) if such employee (i) is employed as a hand harvest laborer and is paid on a piece rate basis in an operation which has been, and is customarily and generally recognized as having been, paid on a piece rate basis in the region of employment, (ii) commutes daily from his permanent residence to the farm on which he is so employed, and (iii) has been employed in agriculture less than 13 weeks during the preceding calendar year, (D) if such employee (other than an employee described in clause (C) of this subparagraph): (i) is 16 years of age or under and is employed as a hand harvest laborer, is paid on a piece rate basis in an operation which has been, and is customarily and generally recognized as having been, paid on a piece rate basis in the region of employment, (ii) is employed on the same farm as his parent or person standing in the place of his parent, and (iii) is paid at the same piece rate as employees over 16 are paid on the same farm.

(3) (Blank).

- 1 (4) As an outside salesman.
 - (5) As a member of a religious corporation or organization.
 - (6) At an accredited Illinois college or university employed by the college or university at which he is a student who is covered under the provisions of the Fair Labor Standards Act of 1938, as heretofore or hereafter amended.
 - (7) For a motor carrier and with respect to whom the U.S. Secretary of Transportation has the power to establish qualifications and maximum hours of service under the provisions of Title 49 U.S.C. or the State of Illinois under Section 18b-105 (Title 92 of the Illinois Administrative Code, Part 395 Hours of Service of Drivers) of the Illinois Vehicle Code.
 - (8) As an employee employed as a player who is 28 years old or younger, a manager, a coach, or an athletic trainer by a minor league professional baseball team not affiliated with a major league baseball club, if (A) the minor league professional baseball team does not operate for more than 7 months in any calendar year or (B) during the preceding calendar year, the minor league professional baseball team's average receipts for any 6-month period of the year were not more than 33 1/3% of its average receipts for the other 6 months of the year.
 - The above exclusions from the term "employee" may be

8

9

10

11

12

13

14

15

16

17

- 1 further defined by regulations of the Director.
- 2 (e) "Occupation" means an industry, trade, business or class of work in which employees are gainfully employed.
- 4 (f) "Gratuities" means voluntary monetary contributions to 5 an employee from a guest, patron or customer in connection 6 with services rendered.
 - (g) "Outside salesman" means an employee regularly engaged in making sales or obtaining orders or contracts for services where a major portion of such duties are performed away from his employer's place of business.
 - (h) "Day camp" means a seasonal recreation program in operation for no more than 16 weeks intermittently throughout the calendar year, accommodating for profit or under philanthropic or charitable auspices, 5 or more children under 18 years of age, not including overnight programs. The term "day camp" does not include a "day care agency", "child care facility" or "foster family home" as licensed by the Illinois Department of Children and Family Services.
- (i) "Interested party" means an organization that monitors
 or is attentive to compliance with public or worker safety
 laws, wage and hour requirements, or other statutory
 requirements.
- 23 (Source: P.A. 99-758, eff. 1-1-17; 100-192, eff. 8-18-17.)
- 24 (820 ILCS 105/4) (from Ch. 48, par. 1004)
- 25 Sec. 4. (a) (1) Every employer shall pay to each of his

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

employees in every occupation wages of not less than \$2.30 per hour or in the case of employees under 18 years of age wages of not less than \$1.95 per hour, except as provided in Sections 5 and 6 of this Act, and on and after January 1, 1984, every employer shall pay to each of his employees in every occupation wages of not less than \$2.65 per hour or in the case of employees under 18 years of age wages of not less than \$2.25 per hour, and on and after October 1, 1984 every employer shall pay to each of his employees in every occupation wages of not less than \$3.00 per hour or in the case of employees under 18 years of age wages of not less than \$2.55 per hour, and on or after July 1, 1985 every employer shall pay to each of his employees in every occupation wages of not less than \$3.35 per hour or in the case of employees under 18 years of age wages of not less than \$2.85 per hour, and from January 1, 2004 through December 31, 2004 every employer shall pay to each of his or her employees who is 18 years of age or older in every occupation wages of not less than \$5.50 per hour, and from January 1, 2005 through June 30, 2007 every employer shall pay to each of his or her employees who is 18 years of age or older in every occupation wages of not less than \$6.50 per hour, and from July 1, 2007 through June 30, 2008 every employer shall pay to each of his or her employees who is 18 years of age or older in every occupation wages of not less than \$7.50 per hour, and from July 1, 2008 through June 30, 2009 every employer shall pay to each of his or her employees who is 18

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

years of age or older in every occupation wages of not less than \$7.75 per hour, and from July 1, 2009 through June 30, 2010 every employer shall pay to each of his or her employees who is 18 years of age or older in every occupation wages of not less than \$8.00 per hour, and from July 1, 2010 through December 31, 2019 every employer shall pay to each of his or her employees who is 18 years of age or older in every occupation wages of not less than \$8.25 per hour, and from January 1, 2020 through June 30, 2020, every employer shall pay to each of his or her employees who is 18 years of age or older in every occupation wages of not less than \$9.25 per hour, and from July 1, 2020 through December 31, 2020 every employer shall pay to each of his or her employees who is 18 years of age or older in every occupation wages of not less than \$10 per hour, and from January 1, 2021 through December 31, 2021 every employer shall pay to each of his or her employees who is 18 years of age or older in every occupation wages of not less than \$11 per hour, and from January 1, 2022 through December 31, 2022 every employer shall pay to each of his or her employees who is 18 years of age or older in every occupation wages of not less than \$12 per hour, and from January 1, 2023 through December 31, 2023 every employer shall pay to each of his or her employees who is 18 years of age or older in every occupation wages of not less than \$13 per hour, and from January 1, 2024 through December 31, 2024, every employer shall pay to each of his or her employees who is 18

- years of age or older in every occupation wages of not less than \$14 per hour; and on and after January 1, 2025, every employer shall pay to each of his or her employees who is 18 years of age or older in every occupation wages of not less than \$15 per hour.
 - (2) Unless an employee's wages are reduced under Section 6, then in lieu of the rate prescribed in item (1) of this subsection (a), an employer may pay an employee who is 18 years of age or older, during the first 90 consecutive calendar days after the employee is initially employed by the employer, a wage that is not more than 50¢ less than the wage prescribed in item (1) of this subsection (a); however, an employer shall pay not less than the rate prescribed in item (1) of this subsection (a) to:
 - (A) a day or temporary laborer, as defined in Section 5 of the Day and Temporary Labor Services Act, who is 18 years of age or older; and
 - (B) an employee who is 18 years of age or older and whose employment is occasional or irregular and requires not more than 90 days to complete.
 - (3) At no time on or before December 31, 2019 shall the wages paid to any employee under 18 years of age be more than 50¢ less than the wage required to be paid to employees who are at least 18 years of age under item (1) of this subsection (a). Beginning on January 1, 2025 2020, every employer shall pay to each of his or her employees who is under 18 years of age that

has worked more than 650 hours for the employer during any ealendar year a wage not less than the wage required for employees who are 18 years of age or older under paragraph (1) of subsection (a) of Section 4 of this Act. Every employer shall pay to each of his or her employees who is under 18 years of age that has not worked more than 650 hours for the employer during any calendar year: (1) \$8 per hour from January 1, 2020 through December 31, 2020; (2) \$8.50 per hour from January 1, 2021 through December 31, 2021; (3) \$9.25 per hour from January 1, 2022 through December 31, 2022; (4) \$10.50 per hour from January 1, 2023 through December 31, 2023; (5) \$12 per hour from January 1, 2024 through December 31, 2024; and (6) \$13 per hour on and after January 1, 2025.

(b) No employer shall discriminate between employees on the basis of sex or mental or physical disability, except as otherwise provided in this Act by paying wages to employees at a rate less than the rate at which he pays wages to employees for the same or substantially similar work on jobs the performance of which requires equal skill, effort, and responsibility, and which are performed under similar working conditions, except where such payment is made pursuant to (1) a seniority system; (2) a merit system; (3) a system which measures earnings by quantity or quality of production; or (4) a differential based on any other factor other than sex or mental or physical disability, except as otherwise provided in this Act.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

(c) Every employer of an employee engaged in an occupation in which gratuities have customarily and usually constituted and have been recognized as part of the remuneration for hire purposes is entitled to an allowance for gratuities as part of the hourly wage rate provided in Section 4, subsection (a) in an amount not to exceed 40% of the applicable minimum wage rate through June 30, 2024. From July 1, 2024 through June 1, 2026, the allowance for gratuities shall not exceed 20% of the applicable minimum wage rate. On and after July 1, 2026, an employer shall not be entitled to an allowance for gratuities and shall pay each employee no less than the applicable minimum wage rate as provided in paragraph (1) of subsection (a). An allowance for gratuities shall only be taken for shifts in which an employee's wages and gratuities combined over that shift result in an average hourly wage rate equal to or greater than the hourly minimum wage provided in paragraph (1) of subsection (a).

The Director shall require each employer desiring an allowance for gratuities to provide substantial evidence that the amount claimed, which may not exceed the allowance amount prescribed in this subsection 40% of the applicable minimum wage rate, was received by the employee in the period for which the claim of exemption is made, and no part thereof was returned to the employer, and that the employer provides, at the time of payment, a written accounting of the hourly wages paid, the gratuities earned, and the average hourly

remuneration for each shift worked during the pay period.

An employer shall not keep any gratuities received by an employee for any purpose or allow a manager or a supervisor to keep any portion of an employee's gratuities, regardless of whether or not the employer takes an allowance for gratuities.

Nothing in this subsection shall be construed to prohibit an otherwise valid pooling of gratuities among non-managerial and non-supervisory employees.

- (d) No camp counselor who resides on the premises of a seasonal camp of an organized not-for-profit corporation shall be subject to the adult minimum wage if the camp counselor (1) works 40 or more hours per week, and (2) receives a total weekly salary of not less than the adult minimum wage for a 40-hour week. If the counselor works less than 40 hours per week, the counselor shall be paid the minimum hourly wage for each hour worked. Every employer of a camp counselor under this subsection is entitled to an allowance for meals and lodging as part of the hourly wage rate provided in Section 4, subsection (a), in an amount not to exceed 25% of the minimum wage rate.
- (e) A camp counselor employed at a day camp is not subject to the adult minimum wage if the camp counselor is paid a stipend on a onetime or periodic basis and, if the camp counselor is a minor, the minor's parent, guardian or other custodian has consented in writing to the terms of payment before the commencement of such employment.

4

5

6

7

8

9

10

11

12

1.3

14

15

16

17

18

19

20

21

22

23

24

25

1 (Source: P.A. 101-1, eff. 2-19-19.)

2 (820 ILCS 105/9) (from Ch. 48, par. 1009)

Sec. 9. (a) Every employer subject to any provision of this Act or of any regulations issued under this Act shall keep a summary of this Act approved by the Director, and copies of any applicable regulations issued under this Act or a summary of such regulations, posted in a conspicuous and accessible place in or about the premises wherever any person subject to this Act is employed. Every employer subject to any provision of this Act or any regulations issued under this Act with employees who do not regularly report to a physical workplace, such as employees who work remotely or travel for work, shall also provide the summaries and regulations by email to its employees or conspicuous posting on the employer's website or intranet site, if such site is regularly used by the employer to communicate work-related information to employees and is able to be regularly accessed by all employees, freely and without interference. Employers shall be furnished copies of such summaries and regulations by the State on request without charge.

- (b) Every employer shall provide each employee who receives gratuities, in writing in English and in the language identified by each employee as the primary language of the employee, at the time of hiring, a notice containing:
- (1) the rate of pay and basis thereof, whether paid by

24

25

1	the hour, shift, day, week, salary, or other method,
2	including overtime compensation rates for non-exempt
3	employees and allowances claimed as part of the minimum
4	wage, including gratuities;
5	(2) employees' rights to be compensated by their
6	employer at the rate prescribed in subsection (a) of
7	Section 4 when gratuities do not bring the employee to
8	that rate at the end of each shift;
9	(3) employee rights to retain gratuities as described
10	in this Act; and
11	(4) and other relevant employee rights deemed
12	necessary by the Director by rule.
13	The Director shall prepare a template that complies with
14	the notice requirements of this subsection. The template shall
15	include the information required by this subsection in 2
16	languages, including English and one additional language
17	determined by the Director based on the population of this
18	State that speaks the language and any other factor that the
19	Director deems relevant.
20	(Source: P.A. 103-201, eff. 1-1-24.)
21	(820 ILCS 105/12.1 new)
22	Sec. 12.1. Civil actions brought by an interested party.

(a) Upon a reasonable belief that an employer covered by

this Act is in violation of any part of this Act, an interested

party may initiate a civil action in the county where the

1	alleged offenses occurred or where any party to the action
2	resides, asserting that a violation of this Act has occurred,
3	pursuant to the following sequence of events:
4	(1) The interested party submits to the Department of
5	Labor a complaint describing the violation and naming the
6	employer alleged to have violated this Act.
7	(2) The Department sends notice of complaint to the
8	named parties alleged to have violated this Act and the
9	interested party. The named parties may either contest the
10	alleged violation or cure the alleged violation.
11	(4) The Department issues a notice of right to sue to
12	the interested party, if one or more of the following has
13	occurred:
14	(A) the named party has cured the alleged
15	violation to the satisfaction of the Director;
16	(B) the Director has determined that the
17	allegation is unjustified or that the Department does
18	not have jurisdiction over the matter or the parties;
19	<u>or</u>
20	(C) the Director has determined that the
21	allegation is justified or has not made a
22	determination, and either has decided not to exercise
23	jurisdiction over the matter or has concluded
24	administrative enforcement of the matter.
25	(b) If within 180 days after service of the notice of
26	complaint to the parties, the Department has not (i) resolved

the contest and cure period, (ii) with the mutual agreement of the parties, extended the time for the named party to cure the violation and resolve the complaint, or (iii) issued a right to sue letter, the interested party may initiate a civil action for penalties. The parties may extend the 180-day period by mutual agreement. The limitations period for the interested party to bring an action for the alleged violation of the Act shall be tolled for the 180-day period and for the period of any mutually agreed extensions. At the end of the 180-day period, or any mutually agreed extensions, the Department shall issue a right to sue letter to the interested party.

(c) Any claim or action filed under this Section must be made within 3 years of the alleged conduct resulting in the complaint plus any period for which the limitations period has been tolled.

(d) In an action brought in accordance with this Section, an interested party may recover against the covered entity any statutory penalties and injunctive relief. An interested party who prevails in a civil action shall receive 10% of any statutory penalties assessed, plus any attorneys' fees and expenses in bringing the action. The remaining 90% of any statutory penalties assessed shall be deposited into the Department's Wage Theft Enforcement Fund.

Section 95. The Illinois Wage Payment and Collection Act

1.3

- is amended by changing Section 4.1 as follows:
- 2 (820 ILCS 115/4.1)
- 3 Sec. 4.1. Gratuities.
- 4 (a) Gratuities to employees are the property of the
 5 employees, and employers shall not keep gratuities. Failure to
 6 pay gratuities owed to an employee more than 13 days after the
 7 end of the pay period in which such gratuities were earned
 8 constitutes a violation of this Act.
 - (a-5) Any service charge imposed by an employer on a customer shall be a gratuity as described in subsection (a) and is the property of the employees. An employer who imposes a bona fide service charge on a customer shall explicitly and conspicuously disclose to the consumer that all funds generated from the service charge are directly given to the employees in the form of a gratuity.
 - (b) No employer shall withhold This Section does not prohibit an employer from withholding from gratuities paid by credit card a proportionate amount of any credit card processing fees that the employer must pay in connection with the transaction, provided that the amount withheld does not exceed the proportion of the amount of the tip to the amount of the overall bill, regardless of whether the overall bill was paid using a credit card. This Section does not prohibit tip pooling as permitted by law. This Section does not affect an employer's entitlement to an allowance for gratuities to the

- 1 extent permitted under subsection (c) of Section 4 of the
- 2 Minimum Wage Law.
- 3 (Source: P.A. 101-509, eff. 1-1-20.)
- 4 Section 999. Effective date. This Act takes effect upon
- 5 becoming law.