

## 104TH GENERAL ASSEMBLY State of Illinois 2025 and 2026 HB1762

Introduced 1/28/2025, by Rep. Maurice A. West, II

## SYNOPSIS AS INTRODUCED:

705 ILCS 405/1-3 from Ch. 37, par. 801-3 705 ILCS 405/2-17 from Ch. 37, par. 802-17 750 ILCS 5/506 from Ch. 40, par. 506

Amends the Juvenile Court Act of 1987. Defines a guardian ad litem as either (i) an attorney licensed in Illinois to practice law; or (ii) a person who holds at a minimum a bachelor's degree in psychology, psychiatry, social work, education, or any other relevant child-related discipline involving determining a child's best interests. Provides that a guardian ad litem must receive training to ensure the guardian ad litem has a fundamental working knowledge of abuser tactics and its effects on children in domestic violence cases as ordered by the Supreme Court. Requires a guardian ad litem to meet with a child who has been exposed to domestic violence in an age-appropriate manner for at least an hour before the issuance of any judicial decision affecting the parental rights of the child and to meet with the child for at least an hour every 3 months and provide a written update to the court at least every 6 months. Amends the Illinois Marriage and Dissolution of Marriage Act to make conforming changes.

LRB104 06312 JRC 16347 b

1 AN ACT concerning civil law.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Juvenile Court Act of 1987 is amended by changing Sections 1-3 and 2-17 as follows:
- 6 (705 ILCS 405/1-3) (from Ch. 37, par. 801-3)
- Sec. 1-3. Definitions. Terms used in this Act, unless the context otherwise requires, have the following meanings ascribed to them:
- (1) "Adjudicatory hearing" means a hearing to determine 10 whether the allegations of a petition under Section 2-13, 11 3-15, or 4-12 that a minor under 18 years of age is abused, 12 13 neglected, or dependent, or requires authoritative 14 intervention, or addicted, respectively, are supported by a preponderance of the evidence or whether the allegations of a 15 16 petition under Section 5-520 that a minor is delinquent are 17 proved beyond a reasonable doubt.
  - (2) "Adult" means a person 21 years of age or older.
- 19 (3) "Agency" means a public or private child care facility
  20 legally authorized or licensed by this State for placement or
  21 institutional care or for both placement and institutional
  22 care.
- 23 (4) "Association" means any organization, public or

1	private, engaged in welfare functions which include services
2	to or on behalf of children but does not include "agency" as
3	herein defined.
4	(4.05) Whenever a "best interest" determination is
5	required, the following factors shall be considered in the
6	context of the child's age and developmental needs:
7	(a) the physical safety and welfare of the child,
8	including food, shelter, health, and clothing;
9	(b) the development of the child's identity;
10	(c) the child's background and ties, including
11	familial, cultural, and religious;
12	(d) the child's sense of attachments, including:
13	(i) where the child actually feels love,
14	attachment, and a sense of being valued (as opposed to
15	where adults believe the child should feel such love,
16	attachment, and a sense of being valued);
17	<pre>(ii) the child's sense of security;</pre>
18	(iii) the child's sense of familiarity;
19	(iv) continuity of affection for the child;
20	(v) the least disruptive placement alternative for
21	the child;
22	(e) the child's wishes and long-term goals;
23	(f) the child's community ties, including church,
24	school, and friends;
25	(g) the child's need for permanence which includes the

child's need for stability and continuity of relationships

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- with parent figures and with siblings and other relatives;
- 2 (h) the uniqueness of every family and child;
- 3 (i) the risks attendant to entering and being in substitute care; and
- 5 (j) the preferences of the persons available to care 6 for the child.
- 7 (4.1) "Chronic truant" shall have the definition ascribed 8 to it in Section 26-2a of the School Code.
  - (5) "Court" means the circuit court in a session or division assigned to hear proceedings under this Act.
    - (6) "Dispositional hearing" means a hearing to determine whether a minor should be adjudged to be a ward of the court, and to determine what order of disposition should be made in respect to a minor adjudged to be a ward of the court.
    - (6.5) "Dissemination" or "disseminate" means to publish, produce, print, manufacture, distribute, sell, lease, exhibit, broadcast, display, transmit, or otherwise share information in any format so as to make the information accessible to others.
- 20 (7) "Emancipated minor" means any minor 16 years of age or 21 over who has been completely or partially emancipated under 22 the Emancipation of Minors Act or under this Act.
- 23 (7.03) "Expunge" means to physically destroy the records 24 and to obliterate the minor's name from any official index, 25 public record, or electronic database.
- 26 (7.05) "Foster parent" includes a relative caregiver

- selected by the Department of Children and Family Services to provide care for the minor.
  - (7.07) "Guardian ad litem" means either (i) an attorney licensed in Illinois to practice law; or (ii) a person who holds at a minimum a bachelor's degree in psychology, psychiatry, social work, education, or any other relevant child-related discipline involving determining a child's best interests. A quardian ad litem must receive training as ordered by the Supreme Court to ensure the quardian ad litem has a fundamental working knowledge of abuser tactics and its effects on children in domestic violence cases.
  - (8) "Guardianship of the person" of a minor means the duty and authority to act in the best interests of the minor, subject to residual parental rights and responsibilities, to make important decisions in matters having a permanent effect on the life and development of the minor and to be concerned with the minor's general welfare. It includes but is not necessarily limited to:
    - (a) the authority to consent to marriage, to enlistment in the armed forces of the United States, or to a major medical, psychiatric, and surgical treatment; to represent the minor in legal actions; and to make other decisions of substantial legal significance concerning the minor;
    - (b) the authority and duty of reasonable visitation, except to the extent that these have been limited in the

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- best interests of the minor by court order;
- 2 (c) the rights and responsibilities of legal custody
  3 except where legal custody has been vested in another
  4 person or agency; and
- 5 (d) the power to consent to the adoption of the minor, 6 but only if expressly conferred on the guardian in 7 accordance with Section 2-29, 3-30, or 4-27.
- 8 (8.1) "Juvenile court record" includes, but is not limited 9 to:
  - (a) all documents filed in or maintained by the juvenile court pertaining to a specific incident, proceeding, or individual;
    - (b) all documents relating to a specific incident, proceeding, or individual made available to or maintained by probation officers;
    - (c) all documents, video or audio tapes, photographs, and exhibits admitted into evidence at juvenile court hearings; or
  - (d) all documents, transcripts, records, reports, or other evidence prepared by, maintained by, or released by any municipal, county, or State agency or department, in any format, if indicating involvement with the juvenile court relating to a specific incident, proceeding, or individual.
- 25 (8.2) "Juvenile law enforcement record" includes records
  26 of arrest, station adjustments, fingerprints, probation

- adjustments, the issuance of a notice to appear, or any other records or documents maintained by any law enforcement agency relating to a minor suspected of committing an offense, and records maintained by a law enforcement agency that identifies a juvenile as a suspect in committing an offense, but does not include records identifying a juvenile as a victim, witness, or missing juvenile and any records created, maintained, or used for purposes of referral to programs relating to diversion as defined in subsection (6) of Section 5-105.
- (9) "Legal custody" means the relationship created by an order of court in the best interests of the minor which imposes on the custodian the responsibility of physical possession of a minor and the duty to protect, train and discipline the minor and to provide the minor with food, shelter, education, and ordinary medical care, except as these are limited by residual parental rights and responsibilities and the rights and responsibilities of the guardian of the person, if any.
- (9.1) "Mentally capable adult relative" means a person 21 years of age or older who is not suffering from a mental illness that prevents the person from providing the care necessary to safeguard the physical safety and welfare of a minor who is left in that person's care by the parent or parents or other person responsible for the minor's welfare.
- (10) "Minor" means a person under the age of 21 years subject to this Act.
  - (11) "Parent" means a father or mother of a child and

includes any adoptive parent. It also includes a person (i) 1 2 whose parentage is presumed or has been established under the 3 law of this or another jurisdiction or (ii) who has registered with the Putative Father Registry in accordance with Section 5 12.1 of the Adoption Act and whose paternity has not been ruled out under the law of this or another jurisdiction. It does not 6 7 include a parent whose rights in respect to the minor have been 8 terminated in any manner provided by law. It does not include a 9 person who has been or could be determined to be a parent under 10 the Illinois Parentage Act of 1984 or the Illinois Parentage 11 Act of 2015, or similar parentage law in any other state, if 12 that person has been convicted of or pled nolo contendere to a crime that resulted in the conception of the child under 13 Section 11-1.20, 11-1.30, 11-1.40, 11-11, 12-13, 12-14, 14 15 12-14.1, subsection (a) or (b) (but not subsection (c)) of 16 Section 11-1.50 or 12-15, or subsection (a), (b), (c), (e), or 17 (f) (but not subsection (d)) of Section 11-1.60 or 12-16 of the Criminal Code of 1961 or the Criminal Code of 2012, or similar 18 statute in another jurisdiction unless upon motion of any 19 party, other than the offender, to the juvenile court 20 proceedings the court finds it is in the child's best interest 21 22 to deem the offender a parent for purposes of the juvenile 23 court proceedings.

- 24 (11.1) "Permanency goal" means a goal set by the court as 25 defined in subdivision (2) of Section 2-28.
- 26 (11.2) "Permanency hearing" means a hearing to set the

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- permanency goal and to review and determine (i) the appropriateness of the services contained in the plan and whether those services have been provided, (ii) whether reasonable efforts have been made by all the parties to the service plan to achieve the goal, and (iii) whether the plan and goal have been achieved.
- 7 (12) "Petition" means the petition provided for in Section 8 2-13, 3-15, 4-12, or 5-520, including any supplemental 9 petitions thereunder in Section 3-15, 4-12, or 5-520.
  - (12.1) "Physically capable adult relative" means a person 21 years of age or older who does not have a severe physical disability or medical condition, or is not suffering from alcoholism or drug addiction, that prevents the person from providing the care necessary to safeguard the physical safety and welfare of a minor who is left in that person's care by the parent or parents or other person responsible for the minor's welfare.
    - (12.2) "Post Permanency Sibling Contact Agreement" has the meaning ascribed to the term in Section 7.4 of the Children and Family Services Act.
    - (12.3) "Residential treatment center" means a licensed setting that provides 24-hour care to children in a group home or institution, including a facility licensed as a child care institution under Section 2.06 of the Child Care Act of 1969, a licensed group home under Section 2.16 of the Child Care Act of 1969, a qualified residential treatment program under Section

- 1 2.35 of the Child Care Act of 1969, a secure child care
- 2 facility as defined in paragraph (18) of this Section, or any
- 3 similar facility in another state. "Residential treatment
- 4 center" does not include a relative foster home or a licensed
- 5 foster family home.
- 6 (13) "Residual parental rights and responsibilities" means
- 7 those rights and responsibilities remaining with the parent
- 8 after the transfer of legal custody or guardianship of the
- 9 person, including, but not necessarily limited to, the right
- 10 to reasonable visitation (which may be limited by the court in
- 11 the best interests of the minor as provided in subsection
- 12 (8) (b) of this Section), the right to consent to adoption, the
- 13 right to determine the minor's religious affiliation, and the
- responsibility for the minor's support.
- 15 (14) "Shelter" means the temporary care of a minor in
- 16 physically unrestricting facilities pending court disposition
- or execution of court order for placement.
- 18 (14.05) "Shelter placement" means a temporary or emergency
- 19 placement for a minor, including an emergency foster home
- 20 placement.
- 21 (14.1) "Sibling Contact Support Plan" has the meaning
- ascribed to the term in Section 7.4 of the Children and Family
- 23 Services Act.
- 24 (14.2) "Significant event report" means a written document
- 25 describing an occurrence or event beyond the customary
- operations, routines, or relationships in the Department of

Children of Family Services, a child care facility, or other entity that is licensed or regulated by the Department of Children of Family Services or that provides services for the Department of Children of Family Services under a grant, contract, or purchase of service agreement; involving children or youth, employees, foster parents, or relative caregivers; allegations of abuse or neglect or any other incident raising a concern about the well-being of a minor under the jurisdiction of the court under Article II of the Juvenile Court Act of 1987; incidents involving damage to property, allegations of criminal activity, misconduct, or other occurrences affecting the operations of the Department of Children of Family Services or a child care facility; any incident that could have media impact; and unusual incidents as defined by Department of Children and Family Services rule.

- (15) "Station adjustment" means the informal handling of an alleged offender by a juvenile police officer.
- (16) "Ward of the court" means a minor who is so adjudged under Section 2-22, 3-23, 4-20, or 5-705, after a finding of the requisite jurisdictional facts, and thus is subject to the dispositional powers of the court under this Act.
- (17) "Juvenile police officer" means a sworn police officer who has completed a Basic Recruit Training Course, has been assigned to the position of juvenile police officer by the officer's chief law enforcement officer and has completed the necessary juvenile officers training as prescribed by the

- Illinois Law Enforcement Training Standards Board, or in the case of a State police officer, juvenile officer training approved by the Director of the Illinois State Police.
- (18) "Secure child care facility" means any child care 4 5 facility licensed by the Department of Children and Family Services to provide secure living arrangements for children 6 under 18 years of age who are subject to placement in 7 8 facilities under the Children and Family Services Act and who 9 are not subject to placement in facilities for whom standards 10 are established by the Department of Corrections under Section 11 3-15-2 of the Unified Code of Corrections. "Secure child care 12 facility" also means a facility that is designed and operated to ensure that all entrances and exits from the facility, a 13 14 building, or a distinct part of the building are under the 15 exclusive control of the staff of the facility, whether or not 16 the child has the freedom of movement within the perimeter of 17 the facility, building, or distinct part of the building.
- 18 (Source: P.A. 102-538, eff. 8-20-21; 103-22, eff. 8-8-23;
- 19 103-564, eff. 11-17-23.)
- 20 (705 ILCS 405/2-17) (from Ch. 37, par. 802-17)
- 21 Sec. 2-17. Guardian ad litem.
- 22 (1) Immediately upon the filing of a petition alleging 23 that the minor is a person described in Sections 2-3 or 2-4 of 24 this Article, the court shall appoint a guardian ad litem for 25 the minor if:

	(a)	such	petition	alleges	that	the	minor	is	an	abused
or	negle	ected	child; or							

- (b) such petition alleges that charges alleging the commission of any of the sex offenses defined in Article 11 or in Sections 11-1.20, 11-1.30, 11-1.40, 11-1.50, 11-1.60, 12-13, 12-14, 12-14.1, 12-15 or 12-16 of the Criminal Code of 1961 or the Criminal Code of 2012, have been filed against a defendant in any court and that such minor is the alleged victim of the acts of the defendant in the commission of such offense.
- Unless the guardian ad litem appointed pursuant to this paragraph (1) is an attorney at law, the guardian ad litem shall be represented in the performance of the guardian ad litem's duties by counsel. The guardian ad litem shall represent the best interests of the minor and shall present recommendations to the court consistent with that duty.
- (2) Before proceeding with the hearing, the court shall appoint a guardian ad litem for the minor if:
  - (a) no parent, guardian, custodian or relative of the minor appears at the first or any subsequent hearing of the case;
  - (b) the petition prays for the appointment of a quardian with power to consent to adoption; or
  - (c) the petition for which the minor is before the court resulted from a report made pursuant to the Abused and Neglected Child Reporting Act.

- 1 (3) The court may appoint a guardian ad litem for the minor 2 whenever it finds that there may be a conflict of interest 3 between the minor and the minor's parents or other custodian 4 or that it is otherwise in the minor's best interest to do so.
  - (4) Unless the guardian ad litem is an attorney, the quardian ad litem shall be represented by counsel.
  - (4.5) Pursuant to Section 6b-1 of the Children and Family Services Act, the Department of Children and Family Services must maintain the name, electronic mail address, and telephone number for each minor's court-appointed guardian ad litem and, if applicable, the guardian ad litem's supervisor. The Department of Children and Family Services must update this contact information within 5 days of receiving notice of a change. The Advocacy Office for Children and Families, established pursuant to Section 5e of the Children and Family Services Act, must make this contact information available to the minor, current foster parent or caregiver, or caseworker, if requested.
    - (5) The reasonable fees of a guardian ad litem appointed under this Section shall be fixed by the court and charged to the parents of the minor, to the extent they are able to pay. If the parents are unable to pay those fees, they shall be paid from the general fund of the county.
  - (6) A guardian ad litem appointed under this Section, shall receive copies of any and all classified reports of child abuse and neglect made under the Abused and Neglected

- Child Reporting Act in which the minor who is the subject of a report under the Abused and Neglected Child Reporting Act, is also the minor for whom the guardian ad litem is appointed under this Section.
  - (6.5) A guardian ad litem appointed under this Section or attorney appointed under this Act shall receive a copy of each significant event report that involves the minor no later than 3 days after the Department learns of an event requiring a significant event report to be written, or earlier as required by Department rule.
  - (7) The appointed guardian ad litem shall remain the minor's guardian ad litem throughout the entire juvenile trial court proceedings, including permanency hearings and termination of parental rights proceedings, unless there is a substitution entered by order of the court.
  - (8) The guardian ad litem or an agent of the guardian ad litem shall do the following:
    - (A) have a minimum of one in-person contact with the minor and one contact with one of the current foster parents or caregivers prior to the adjudicatory hearing:  $\tau$  and
    - (B) at least one additional in-person contact with the child and one contact with one of the current foster parents or caregivers after the adjudicatory hearing but prior to the first permanency hearing; and
      - (C) one additional in-person contact with the child

and one contact with one of the current foster parents or caregivers each subsequent year; -

- (D) meet with a child who has been exposed to domestic violence in an age-appropriate manner for at least an hour before the issuance of any judicial decision affecting the parental rights of the child; and
- (E) meet with the child for at least an hour every 3 months and provide a written update to the court at least every 6 months.
- (F) For good cause shown, the judge may excuse face-to-face interviews required in this subsection.
- (9) In counties with a population of 100,000 or more but less than 3,000,000, each guardian ad litem must successfully complete a training program approved by the Department of Children and Family Services. The Department of Children and Family Services shall provide training materials and documents to guardians ad litem who are not mandated to attend the training program. The Department of Children and Family Services shall develop and distribute to all guardians ad litem a bibliography containing information including but not limited to the juvenile court process, termination of parental rights, child development, medical aspects of child abuse, and the child's need for safety and permanence.
- 24 (Source: P.A. 102-208, eff. 7-30-21; 103-22, eff. 8-8-23.)
  - Section 10. The Illinois Marriage and Dissolution of

- 1 Marriage Act is amended by changing Section 506 as follows:
- 2 (750 ILCS 5/506) (from Ch. 40, par. 506)
- 3 Sec. 506. Representation of child.
  - (a) Appointment Duties. In any proceedings involving the support, custody, visitation, allocation of parental responsibilities, education, parentage, property interest, or general welfare of a minor or dependent child, the court may, on its own motion or that of any party, appoint an attorney to serve in one of the following capacities to address the issues the court delineates:
    - (1) Attorney. The attorney shall provide independent legal counsel for the child and shall owe the same duties of undivided loyalty, confidentiality, and competent representation as are due an adult client.
    - (2) Guardian ad litem <u>qualifications</u>. A <u>quardian ad</u> litem must either be one of the following:
      - (A) an attorney licensed in Illinois to practice law; or
      - (B) a person who holds at a minimum a bachelor's degree in psychology, psychiatry, social work, education, or any other relevant child-related discipline involving determining a child's best interests.
      - (C) Duties of a guardian ad litem. The guardian ad litem shall do the following:

1	(i) investigate the facts of the case and
2	interview the child and the parties: $\cdot$
3	(ii) unless Unless the court directs
4	otherwise, the guardian ad litem shall submit to
5	the court and the parties a written report,
6	written recommendations, or a proposed parenting
7	plan, in accordance with the child's best
8	interests, not less than 30 days before a final
9	hearing or trial. The guardian ad litem's written
10	report or written recommendations shall be
11	admitted into evidence without the need for
12	foundation. The guardian ad litem shall be
13	available for deposition before a final hearing or
14	trial notwithstanding any other discovery cutoff.
15	The guardian ad litem may be called as a witness
16	for purposes of cross-examination regarding the
17	guardian ad litem's report or recommendations. At
18	the discretion of the court, the guardian ad
19	litem:
20	<u>(aa)</u> <del>(i)</del> may be present for all
21	proceedings, including in camera examinations
22	of the child;
23	(bb) (ii) may issue subpoenas for records
24	as part of the guardian ad litem's
25	investigation; and
26	(cc) (iii) may file pleadings relating to

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## procedural matters; -

- (dd) meet with a child who has been exposed to domestic violence in an age-appropriate manner for at least an hour before the issuance of any judicial decision affecting the parental rights of the child; and
- (ee) meet with the child for at least an hour every 3 months and provide a written update to the court at least every 6 months.
- (D) Training of a guardian ad litem. A guardian ad litem must receive training as ordered by the Supreme Court of Illinois to ensure the guardian ad litem has a fundamental working knowledge of abuser tactics and its effects on children in domestic violence cases.
- (3) Child representative. The child representative shall advocate what the child representative finds to be in the best interests of the child after reviewing the and circumstances of the case. The representative shall meet with the child and the parties, investigate the facts of the case, and encourage settlement and the use of alternative forms of dispute resolution. The child representative shall have the same authority and obligation to participate in the litigation as does an attorney for a party and shall possess all the powers of investigation as does a guardian ad litem. The

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child representative shall consider, but not be bound by, the expressed wishes of the child. A child representative shall have received training in child advocacy or shall possess such experience as determined to be equivalent to such training by the chief judge of the circuit where the representative has been appointed. The shall not disclose confidential representative communications made by the child, except as required by law or by the Rules of Professional Conduct. The child representative shall not render an opinion, recommendation, or report to the court and shall not be called as a witness, but shall offer evidence-based legal arguments. The child representative shall disclose the position as to what the child representative intends to advocate in a pre-trial memorandum that shall be served upon all counsel of record prior to the trial. position disclosed in the pre-trial memorandum shall not be considered evidence. The court and the parties may consider the position of the child representative for purposes of a settlement conference.

(a-3) Additional appointments. During the proceedings the court may appoint an additional attorney to serve in the capacity described in subdivision (a)(1) or an additional attorney to serve in another of the capacities described in subdivision (a)(2) or (a)(3) on the court's own motion or that of a party only for good cause shown and when the reasons for

1 the additional appointment are set forth in specific findings.

(a-5) Appointment considerations. In deciding whether to make an appointment of an attorney for the minor child, a guardian ad litem, or a child representative, the court shall consider the nature and adequacy of the evidence to be presented by the parties and the availability of other methods of obtaining information, including social service organizations and evaluations by mental health professions, as well as resources for payment.

In no event is this Section intended to or designed to abrogate the decision making power of the trier of fact. Any appointment made under this Section is not intended to nor should it serve to place any appointed individual in the role of a surrogate judge.

(b) Fees and costs. The court shall enter an order as appropriate for costs, fees, and disbursements, including a retainer, when the attorney, guardian ad litem, or child's representative is appointed. Any person appointed under this Section shall file with the court within 90 days of his or her appointment, and every subsequent 90-day period thereafter during the course of his or her representation, a detailed invoice for services rendered with a copy being sent to each party. The court shall review the invoice submitted and approve the fees, if they are reasonable and necessary. Any order approving the fees shall require payment by either or both parents, by any other party or source, or from the marital

estate or the child's separate estate. The court may not order payment by the Department of Healthcare and Family Services in cases in which the Department is providing child support enforcement services under Article X of the Illinois Public Aid Code. Unless otherwise ordered by the court at the time fees and costs are approved, all fees and costs payable to an attorney, guardian ad litem, or child representative under this Section are by implication deemed to be in the nature of support of the child and are within the exceptions to discharge in bankruptcy under 11 U.S.C.A. 523. The provisions of Sections 501 and 508 of this Act shall apply to fees and costs for attorneys appointed under this Section.

13 (Source: P.A. 103-126, eff. 1-1-24.)