- 1 AN ACT concerning disabled persons.
- Be it enacted by the People of the State of Illinois, 2
- 3 represented in the General Assembly:
- 4 Section 1. Short title. This Act may be cited as the
- Disabilities Services Act of 2003. 5
- 6 Section 5. Purpose. It is the purpose of this Act to
- create an advisory committee to develop and implement a 7
- 8 disabilities services implementation plan as provided in
- Section 20 to ensure compliance by the State of Illinois with 9
- the Americans with Disabilities Act and the decision in 10
- Olmstead v. L.C., 119 S.Ct. 2176 (1999). 11
- 12 Section 10. Application of Act; definitions.
- 13 (a) This Act applies to persons with disabilities. The
- 14 disabilities included are defined for purposes of this Act as
- 15 follows:

2.8

- "Disability" means a disability as defined by the 16
- Americans with Disabilities Act of 1990 that is attributable 17
- 18 to a developmental disability, a mental illness, or a
- 19 physical disability, or combination of those.
- "Developmental disability" means a disability that is 20
- 21 attributable to mental retardation or a related condition. A
- related condition must meet all of the following conditions: 22
- (1) It must be attributable to cerebral palsy, 23
- epilepsy, or any other condition (other than mental 24
- closely related to mental 25 illness) found to be
- 26 retardation because that condition results in impairment

of general intellectual functioning or adaptive behavior

- similar to that of individuals with mental retardation,
- and requires treatment or services similar to those 29
- required for those individuals. For purposes of this 30

- 1 Section, autism is considered a related condition.
- 2 (2) It must be manifested before the individual reaches age 22.
- 4 (3) It must be likely to continue indefinitely.
- (4) It must result in substantial functional limitations in 3 or more of the following areas of major life activity: self-care, language, learning, mobility, self-direction, and capacity for independent living.

9 "Mental Illness" means a mental or emotional disorder verified by a diagnosis contained in the Diagnostic and 10 11 Statistical Manual of Mental Disorders-Fourth Edition, published by the American Psychiatric Association (DSM-IV), 12 its successor, or International Classification of 13 or Diseases, 9th Revision, Clinical Modification (ICD-9-CM), or 14 15 successor, that substantially impairs a person's cognitive, emotional, or behavioral functioning, or any 16 combination of those, excluding (i) conditions that may be 17 the focus of clinical attention but are not of sufficient 18 duration or severity to be categorized as a mental illness, 19 such as parent-child relational problems, partner-relational 20 21 problems, sexual abuse of a child, bereavement, academic problems, phase-of-life problems, and occupational problems 22 (collectively, "V codes"), (ii) organic disorders such as 23 substance intoxication dementia, substance withdrawal 24 25 dementia, Alzheimer's disease, vascular dementia, dementia due to HIV infection, and dementia due to Creutzfeld-Jakob 26 disease and disorders associated with known or unknown 27 physical conditions such as hallucinasis, amnestic disorders 28 29 and delirium, and psychoactive substance-induced organic 30 disorders, and (iii) mental retardation or psychoactive

32 "Mental retardation" means significantly sub-average 33 general intellectual functioning existing concurrently with 34 deficits in adaptive behavior and manifested before the age

substance use disorders.

- 1 of 22 years.
- 2 "Physical disability" means a disability as defined by
- 3 the Americans with Disabilities Act of 1990 that meets the
- 4 following criteria:
- 5 (1) It is attributable to a physical impairment.
- 6 (2) It results in a substantial functional
- 7 limitation in any of the following areas of major life
- 8 activity: (i) self-care, (ii) receptive and expressive
- 9 language, (iii) learning, (iv) mobility, (v)
- 10 self-direction, (vi) capacity for independent living, and
- 11 (vii) economic sufficiency.
- 12 (3) It reflects the person's need for a combination
- and sequence of special, interdisciplinary, or general
- care, treatment, or other services that are of lifelong
- or of extended duration and must be individually planned
- 16 and coordinated.
- 17 (b) In this Act:
- "Chronological age-appropriate services" means services,
- 19 activities, and strategies for persons with disabilities that
- 20 are representative of the lifestyle activities of nondisabled
- 21 peers of similar age in the community.
- 22 "Comprehensive evaluation" means procedures used by
- 23 qualified professionals selectively with an individual to
- 24 determine whether a person has a disability and the nature
- 25 and extent of the services that the person with a disability
- 26 needs.
- 27 "Department" means the Department on Aging, the
- 28 Department of Human Services, the Department of Public
- 29 Health, the Department of Public Aid, the University of
- 30 Illinois Division of Specialized Care for Children, the
- 31 Department of Children and Family Services, and the Illinois
- 32 State Board of Education, where appropriate, as designated in
- 33 the implementation plan developed under Section 20.
- "Family" means a natural, adoptive, or foster parent or

- 1 parents or other person or persons responsible for the care
- of an individual with a disability in a family setting.
- 3 "Family or individual support" means those resources and
- 4 services that are necessary to maintain an individual with a
- 5 disability within the family home or his or her own home.
- 6 These services may include, but are not limited to, cash
- 7 subsidy, respite care, and counseling services.
- 8 "Independent service coordination" means a social service
- 9 that enables persons with developmental disabilities and
- 10 their families to locate, use, and coordinate resources and
- opportunities in their communities on the basis of individual
- 12 need. Independent service coordination is independent of
- 13 providers of services and funding sources and is designed to
- 14 ensure accessibility, continuity of care, and accountability
- 15 and to maximize the potential of persons with developmental
- 16 disabilities for independence, productivity, and integration
- 17 into the community. Independent service coordination
- 18 includes, at a minimum: (i) outreach to identify eligible
- 19 individuals; (ii) assessment and periodic reassessment to
- 20 determine each individual's strengths, functional
- 21 limitations, and need for specific services; (iii)
- 22 participation in the development of a comprehensive
- 23 individual service or treatment plan; (iv) referral to and
- linkage with needed services and supports; (v) monitoring to
- 25 ensure the delivery of appropriate services and to determine
- individual progress in meeting goals and objectives; and (vi)
- 27 advocacy to assist the person in obtaining all services for
- which he or she is eligible or entitled.
- 29 "Individual service or treatment plan" means a recorded
- 30 assessment of the needs of a person with a disability, a
- 31 description of the services recommended, the goals of each
- 32 type of element of service, an anticipated timetable for the
- 33 accomplishment of the goals, and a designation of the
- 34 qualified professionals responsible for the implementation of

1 the plan.

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

- 2 "Least restrictive environment" means an environment that
- 3 represents the least departure from the normal patterns of
- 4 living and that effectively meets the needs of the person
- 5 receiving the service.
- Section 15. Services. Services shall be provided in 6 accordance with the individual service or treatment plan 7 8 developed for an individual under this Section. The individual shall initially be screened for potential 9 10 eligibility by the appropriate State agency and, if the individual is deemed probably eligible for a disability 11 service or program, a comprehensive evaluation of the 12 individual shall be conducted to determine the services and 13 programs appropriate for that individual. The array of 14 15 available services shall be described in the Disabilities Services Implementation Plan required under this Act and may 16 17 include, but need not be limited to:
  - (1) Comprehensive evaluation and diagnosis. A person with a suspected disability who is applying for Department-authorized disability services must receive, after an initial screening and a determination of probable eligibility for a disability service or program, a comprehensive diagnosis and evaluation, including an assessment of skills, abilities, and potential for residential and work placement, adapted to his or her primary language, cultural background, and ethnic origin. All components of a comprehensive evaluation must be administered by a qualified examiner.
  - (2) Individual service or treatment plan. A person with a disability shall receive services in accordance with a current individual service or treatment plan. A person with a disability who is receiving services shall be provided periodic reevaluation and review of the

individual service or treatment plan, at least annually, in order to measure progress, to modify or change objectives if necessary, and to provide guidance and remediation techniques.

A person with a disability and his or her guardian have the right to participate in the planning and decision-making process regarding the person's individual service or treatment plan and to be informed in writing, or in that person's mode of communication, of progress at reasonable time intervals. Each person must be given the opportunity to make decisions and exercise options regarding the plan, consistent with the person's capabilities. Family members and other representatives of the person with a disability must be allowed, encouraged, and supported to participate as well, if the person with a disability consents to that participation.

- (3) Nondiscriminatory access to services. A person with a disability may not be denied program services because of sex, ethnic origin, marital status, ability to pay (except where contrary to law), or criminal record. Specific program eligibility requirements with regard to disability, level of need, age, and other matters may be established by the Department by rule. The Department may set priorities for the provision of services and for determining the need and eligibility for services in accordance with available funding.
- (4) Family or individual support. A person with a disability must be provided family or individual support services, or both, whenever possible and appropriate, to prevent unnecessary out-of-home placement and to foster independent living skills when authorized for such services.
- (5) Residential choices and options. A person with a disability who requires residential placement in a

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

- supervised or supported setting must be provided choices among various residential options when authorized for those services. The placement must be offered in the least restrictive environment appropriate to the individual.
  - (6) Education. A person with a disability has the right to a free, appropriate public education as provided in both State and federal law. Each local educational agency must prepare persons with disabilities for adult living. In anticipation of adulthood, each person with a disability has the right to a transition plan developed and ready for implementation before the person's exit by no later than the school year in which the person reaches age 14, consistent with the requirements of the federal Individuals with Disabilities Education Act and Article XIV of the School Code.
  - (7) Vocational training. Α person with а disability must be provided vocational training, appropriate, that contributes to the person's independence and employment potential. This training should include strategies and activities in programs that lead to employment and reemployment in the least restrictive environment appropriate to the individual.
  - (8) Employment. A person with a disability has the right to be employed free from discrimination, pursuant to the Constitution and laws of this State.
  - (9) Independent service coordination. A person with a disability who is receiving direct services from the Department must be provided independent service coordination when needed.
  - (10) Mental health supports. Individuals with a disability must be provided needed mental health supports such as psychological rehabilitation, psychiatric and medication coverage, day treatment, care management, and

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

1 crisis services.

(11) Due process. A person with a disability retains the rights of citizenship. Any person aggrieved decision of a department regarding services by provided under this Act must be given an opportunity to present complaints at a due process hearing before an impartial hearing officer designated by the director of department. Any person aggrieved by a final administrative decision rendered following the process hearing may seek judicial review of that decision pursuant to the Administrative Review Law. The term "administrative decision" is defined as in Section 3-101 of the Code of Civil Procedure. Attorney's fees and costs may be awarded to a prevailing complainant in any due process hearing or action for judicial review under this Act.

The right to a hearing under this item (11) is in addition to any other rights under federal, State, or local laws, however nothing in this Section shall be construed as requiring the establishment of a new due process hearing procedure if one already exists for a particular service or program.

23 Section 20. Implementation.

The Governor shall appoint an advisory committee to 24 assist in the development and implementation of a 25 Disabilities Services Implementation Plan that will ensure 26 compliance by the State of Illinois with the Americans with 27 Disabilities Act and the decision in Olmstead v. L.C., 119 28 29 S.Ct. 2176 (1999). The advisory committee shall be known as the Illinois Disabilities Services Advisory Committee and 30 31 shall be composed of no more than 33 members, including: persons who have a physical disability, a developmental 32 disability, or a mental illness; senior citizens; advocates 33

- 1 for persons with physical disabilities; advocates for
- 2 persons with developmental disabilities; advocates for
- 3 persons with mental illness; advocates for senior citizens;
- 4 representatives of providers of services to persons with
- 5 physical disabilities, developmental disabilities, and mental
- 6 illness; representatives of providers of services to senior
- 7 citizens; and representatives of organized labor.
- 8 In addition, the following State officials shall serve on
- 9 the committee as ex-officio non-voting members: the Secretary
- 10 of Human Services or his or her designee; the State
- 11 Superintendent of Education or his or her designee; the
- 12 Director of Aging or his or her designee; the Executive
- 13 Director of the Illinois Housing Development Authority or his
- or her designee; the Director of Public Aid or his or her
- designee; and the Director of Employment Security or his or
- 16 her designee.
- 17 The advisory committee shall select officers, including a
- 18 chair and a vice-chair.
- 19 The advisory committee shall meet at least quarterly and
- 20 shall keep official meeting minutes. Committee members shall
- 21 not be compensated but shall be paid for their expenses
- 22 related to attendance at meetings.
- 23 (b) The implementation plan must include, but need not
- 24 be limited to, the following:
- 25 (1) Establishing procedures for completing
- 26 comprehensive evaluations, including provisions for
- 27 Department review and approval of need determinations.
- The Department may utilize independent evaluators and
- 29 targeted or sample reviews during this review and
- approval process, as it deems appropriate.
- 31 (2) Establishing procedures for the development of
- 32 an individual service or treatment plan for each person
- with a disability, including provisions for Department
- 34 review and authorization.

6

9

10

- 1 (3) Identifying core services to be provided by 2 agencies of the State of Illinois or other agencies.
- 3 (4) Establishing minimum standards for 4 individualized services.
  - (5) Establishing minimum standards for residential services in the least restrictive environment.
- 7 (6) Establishing minimum standards for vocational services.
  - (7) Establishing due process hearing procedures.
  - (8) Establishing minimum standards for family support services.
- 12 (9) Securing financial resources necessary to
  13 fulfill the purposes and requirements of this Act,
  14 including but not limited to obtaining approval and
  15 implementing waivers or demonstrations authorized under
  16 federal law.
- 17 (c) The Governor, with the assistance of the Illinois
  18 Disabilities Services Advisory Committee and the Secretary of
  19 Human Services, is responsible for the completion of the
  20 implementation plan. The Governor must submit a report to the
  21 General Assembly by November 1, 2004, which must include the
  22 following:
- 23 (1) The implementation plan.
- (2) A description of current and planned programs 24 25 and services necessary to meet the requirements of the individual service or treatment plans required by this 26 Act, together with the actions to be taken by the State 27 of Illinois to ensure that those plans will be 28 29 implemented. This description shall include a report of 30 related program and service improvements or expansions implemented by the Department since the effective date of 31 32 this Act.
- 33 (3) The estimated costs of current and planned 34 programs and services to be provided under the

- 1 implementation plan.
- 2 (4) A report on the number of persons with
- 3 disabilities who may be eligible to receive services
- 4 under this Act, together with a report on the number of
- 5 persons who are currently receiving those services.
- 6 (5) Any proposed changes in State policies, laws,
- 7 or regulations necessary to fulfill the purposes and
- 8 requirements of this Act.
- 9 (d) The Governor, with the assistance of the Secretary
- of Human Services, shall annually update the implementation
- 11 plan and report changes to the General Assembly by July 1 of
- 12 each year. Initial implementation of the plan is required by
- July 1, 2005. The requirement of annual updates and reports
- 14 expires in 2008, unless otherwise extended by the General
- 15 Assembly.
- 16 Section 25. Appropriations. Services shall be provided
- 17 under this Act to the extent that appropriations are made
- 18 available by the General Assembly for the programs and
- 19 services indicated in the implementation plan.
- 20 Section 30. Entitlements. This Act does not create any
- 21 new entitlement to a service, program, or benefit, but shall
- 22 not be construed to affect any entitlement to a service,
- 23 program, or benefit created by any other law.
- 24 (405 ILCS 80/1-1 rep.)
- 25 (405 ILCS 80/1-2 rep.)
- 26 (405 ILCS 80/1-3 rep.)
- 27 (405 ILCS 80/1-4 rep.)
- 28 (405 ILCS 80/1-5 rep.)
- 29 Section 90. The Developmental Disability and Mental
- 30 Disability Services Act is amended by repealing Sections 1-1,
- 31 1-2, 1-3, 1-4, and 1-5 (the Developmental Disabilities

- 1 Services Law).
- 2 Section 99. Effective date. This Act takes effect upon
- 3 becoming law.