- 1 AN ACT concerning employment.
- 2 Be it enacted by the People of the State of Illinois,
- 3 represented in the General Assembly:
- 4 Section 5. The State Finance Act is amended by adding
- 5 Section 5.595 as follows:
- 6 (30 ILCS 105/5.595 new)
- 7 Sec. 5.595. The Prevailing Wage Enforcement Fund.
- 8 Section 10. The Prevailing Wage Act is amended by
- 9 changing Sections 2, 4, 5, 6, 9, 10, and 11a and adding
- 10 Section 11c as follows:
- 11 (820 ILCS 130/2) (from Ch. 48, par. 39s-2)
- 12 Sec. 2. This Act applies to the wages of laborers,
- 13 mechanics and other workers employed in any public works, as
- 14 hereinafter defined, by any public body and to anyone under
- 15 contracts for public works.
- 16 As used in this Act, unless the context indicates
- 17 otherwise:
- 18 "Public works" means all fixed works constructed for
- 19 public use by any public body, other than work done directly
- 20 by any public utility company, whether or not done under
- 21 public supervision or direction, or paid for wholly or in
- 22 part out of public funds. "Public works" as defined herein
- includes all projects financed in whole or in part with bonds
- 24 issued under the Industrial Project Revenue Bond Act (Article
- 25 11, Division 74 of the Illinois Municipal Code), the
- 26 Industrial Building Revenue Bond Act, the Illinois
- 27 Development Finance Authority Act, the Illinois Sports
- 28 Facilities Authority Act, or the Build Illinois Bond Act, and
- 29 all projects financed in whole or in part with loans or other

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1 funds made available pursuant to the Build Illinois Act or

- 2 the Illinois FIRST program.
- 3 "Fixed works" means all construction associated with a
- 4 permanent change in real estate.
- 5 "Construction" means all work on public works involving
- 6 laborers, workers or mechanics.
- 7 "Locality" means the county where the physical work upon
- 8 public works is performed, except (1) that if there is not
- 9 available in the county a sufficient number of competent
- 10 skilled laborers, workers and mechanics to construct the
- 11 public works efficiently and properly, "locality" includes
- 12 any other county nearest the one in which the work or
- 13 construction is to be performed and from which such persons
- 14 may be obtained in sufficient numbers to perform the work and
- 15 (2) that, with respect to contracts for highway work with the
- Department of Transportation of this State, "locality" may at
- 17 the discretion of the Secretary of the Department of
- 18 Transportation be construed to include two or more adjacent
- 19 counties from which workers may be accessible for work on
- 20 such construction.
- 21 "Public body" means the State or any officer, board or
- 22 commission of the State or any political subdivision or
- 23 department thereof, or any institution supported in whole or
- 24 in part by public funds, authorized--by-law-to-construct
- 25 public--works--or--to--enter--into--any--contract---for---the
- 26 construction--of--public--works, and includes every county,
- 27 city, town, village, township, school district, irrigation,
- 28 utility, reclamation improvement or other district and every
- other political subdivision, district or municipality of the
- 30 state whether such political subdivision, municipality or
- 31 district operates under a special charter or not.
- The terms "general prevailing rate of hourly wages",
- 33 "general prevailing rate of wages" or "prevailing rate of
- 34 wages" when used in this Act mean the hourly cash wages plus

- 1 fringe benefits for training and apprenticeship programs
- 2 approved by the U.S. Department of Labor, Bureau of
- 3 Apprenticeship and Training, health and welfare, insurance,
- 4 vacations and pensions paid generally, in the locality in
- 5 which the work is being performed, to employees engaged in
- 6 work of a similar character on public works.
- 7 (Source: P.A. 91-105, eff. 1-1-00; 91-935, eff. 6-1-01;
- 8 92-16, eff. 6-28-01.)

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- 9 (820 ILCS 130/4) (from Ch. 48, par. 39s-4)
- 10 Sec. 4. (a) The public body awarding any contract for
- 11 public work or otherwise undertaking any public works, shall
- 12 ascertain the general prevailing rate of hourly wages in the
- 13 locality in which the work is to be performed, for each craft
- or type of worker or mechanic needed to execute the contract,
- and where the public body performs the work without letting a
- 16 contract therefor, shall ascertain the prevailing rate of
- 17 wages on a per hour basis in the locality, and such public
- 18 body shall specify in the resolution or ordinance and in the
- 19 call for bids for the contract, that the general prevailing
- 20 rate of wages in the locality for each craft or type of
- 22 such work, also the general prevailing rate for legal holiday

worker or mechanic needed to execute the contract or perform

- 23 and overtime work, as ascertained by the public body or by
- 24 the Department of Labor shall be paid for each craft or type
- of worker needed to execute the contract or to perform such
- 26 work, and it shall be mandatory upon the contractor to whom
- the contract is awarded and upon any subcontractor under him,
- and where the public body performs the work, upon the public
- 29 body, to pay not less than the specified rates to all
- 30 laborers, workers and mechanics employed by them in the
- 31 execution of the contract or such work; provided, however,
- 32 that if the public body desires that the Department of Labor
- 33 ascertain the prevailing rate of wages, it shall notify the

2 of hourly wages for work under contract, or for work

3 performed by a public body without letting a contract as

required in the locality in which the work is to be

performed, for each craft or type of worker or mechanic

needed to execute the contract or project or work to be

performed. Upon such notification the Department of Labor

shall ascertain such general prevailing rate of wages, and

certify the prevailing wage to such public body. The public

body awarding the contract shall cause to be inserted in the

contract or bid proposal submitted by the bidding contractor

a stipulation to the effect that not less than the prevailing

rate of wages as found by the public body or Department of

Labor or determined by the court on review shall be paid to

all laborers, workers and mechanics performing work under the

16 contract.

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this Act.

- 17 (b) It shall also be mandatory upon the contractor to whom the contract is awarded to insert into each subcontract, 18 19 or require in each subcontractor's bid proposal, a written stipulation to the effect that not less than the prevailing 20 rate of wages shall be paid to all laborers, workers, and 2.1 22 mechanics performing work under the contract. It shall also 23 be mandatory upon each subcontractor to cause to be inserted into each additional tier subcontract, or require in each 24 25 tier subcontractor's bid proposal, a stipulation to the 26 effect that not less than the prevailing rate of wages shall 27 be paid to all laborers, workers, and mechanics performing work under the contract. A contractor or subcontractor who 28
- 31 (c) It shall also require in all such contractor's bonds 32 that the contractor include such provision as will guarantee 33 the faithful performance of such prevailing wage clause as 34 provided by contract. All bid specifications shall list the

fails to comply with this subsection (b) is in violation of

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- 1 specified rates to all laborers, workers and mechanics in the
- 2 locality for each craft or type of worker or mechanic needed
- 3 to execute the contract.
- 4 (d) If the Department of Labor revises the prevailing
- 5 rate of hourly wages to be paid by the public body, the
- 6 revised rate shall apply to such contract, and the public
- 7 body shall be responsible to notify the contractor and each
- 8 subcontractor, of the revised rate. <u>If any prevailing wage</u>
- 9 <u>rate is increased from the rate contained in the original</u>
- 10 contract, the contractor may recover from the public body any
- 11 additional sums of money that the contractor may be required
- to pay as the result of the increase.
- 13 <u>(e)</u> Two or more investigatory hearings under this
- 14 Section on the issue of establishing a new prevailing wage
- 15 classification for a particular craft or type of worker shall
- 16 be consolidated in a single hearing before the Department.
- 17 Such consolidation shall occur whether each separate
- 18 investigatory hearing is conducted by a public body or the
- 19 Department. The party requesting a consolidated investigatory
- 20 hearing shall have the burden of establishing that there is
- 21 no existing prevailing wage classification for the particular
- 22 craft or type of worker in any of the localities under
- 23 consideration.
- 24 <u>(f) When 5 or more laborers, workers, or mechanics are</u>
- 25 <u>working on a public works project, it shall be mandatory upon</u>
- 26 the contractor to whom the contract is awarded to cause to be
- 27 <u>posted on the job site in a area readily accessible to the</u>
- 28 <u>employees a current copy of the prevailing rate of wages as</u>
- 29 <u>established</u> by the Illinois Department of Labor. Any
- 30 <u>contractor who fails to comply with this subsection (f) is in</u>
- 31 <u>violation of this Act. One posting per job site is sufficient</u>
- 32 <u>to comply with this subsection (f).</u>
- 33 (Source: P.A. 92-783, eff. 8-6-02.)

1 (820 ILCS 130/5) (from Ch. 48, par. 39s-5)

2 Sec. 5. The contractor and each subcontractor or the officer of the public body in charge of the project shall 3 4 make and keep, for a period of not less than 3 years, true and accurate records of the name, address, telephone number 5 when available, social security number, keep-or-cause--to--be 6 7 kept, -- an -accurate - record - showing - the - names and occupation of 8 all laborers, workers and mechanics employed by them, 9 connection with said public work. The records shall also show the actual hourly wages paid in each pay period to each 10 11 employee and the hours worked each day in each work week by 12 each employee. While participating on public works, each contractor's payroll records shall include the starting and 13 ending times of work for each employee. The,-and-showing-also 14 15 the--actual--hourly-wages-paid-to-each-of-such-persons,-which 16 record shall be open at all reasonable hours to inspection of the public body awarding the contract, its 17 officers and agents, and to the Director of Labor 18 19 deputies and agents. Any contractor or subcontractor that maintains its principal place of business outside of this 20 21 State shall make the required records or accurate copies of those records available within this State at all reasonable 22 23 hours for inspection.

24 (Source: P.A. 92-783, eff. 8-6-02.)

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25 (820 ILCS 130/6) (from Ch. 48, par. 39s-6)

Sec. 6. Any officer, agent or representative of any public body who wilfully violates, or omits to comply with, any of the provisions of this Act, and any contractor or subcontractor, or agent or representative thereof, doing public work as aforesaid, who neglects to keep, or cause to be kept, an accurate record of the names, occupation and actual wages paid to each laborer, worker and mechanic employed by him, in connection with the public work or who

- 1 refuses to allow access to same at any reasonable hour to any
- 2 person authorized to inspect same under this Act, is guilty
- of a Class B misdemeanor. <u>If the Director of Labor or his or</u>
- 4 her deputies or agents find that a contractor or
- 5 <u>subcontractor has failed to comply with the provisions of</u>
- 6 this Act, a request may be made to the public body to
- 7 <u>withhold payment to the contractor or subcontractor in the</u>
- 8 amount of the alleged underpayment. If agreed to by the
- 9 public body, the withholding shall remain in effect until it
- is determined that the violation no longer exists.
- 11 The Department of Labor shall inquire diligently as to
- 12 any violation of this Act, shall institute actions for
- 13 penalties herein prescribed, and shall enforce generally the
- 14 provisions of this Act. The Attorney General shall prosecute
- such cases upon complaint by the Department or any interested
- 16 person.
- 17 (Source: P.A. 81-992.)
- 18 (820 ILCS 130/9) (from Ch. 48, par. 39s-9)
- 19 Sec. 9. To effectuate the purpose and policy of this Act
- 20 each public body shall, during the month of June of each
- 21 calendar year, investigate and ascertain the prevailing rate
- of wages as defined in this Act and publicly post or keep
- 23 available for inspection by any interested party in the main
- 24 office of such public body its determination of such
- 25 prevailing rate of wage and shall promptly file, no later
- 26 <u>than July 15 of each year,</u> a certified copy thereof in the
- 27 office of the Secretary of State at Springfield <u>and the</u>
- office of the Illinois Department of Labor.
- The Department of Labor shall during the month of June of
- 30 each calendar year, investigate and ascertain the prevailing
- 31 rate of wages for each county in the State. If a public body
- 32 does not investigate and ascertain the prevailing rate of
- 33 wages during the month of June as required by the previous

1 paragraph, then the prevailing rate of wages for that public

body shall be the rate as determined by the Department under

3 this paragraph for the county in which such public body is

4 located.

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Where the Department of Labor ascertains the prevailing rate of wages, it is the duty of the Department of Labor within 30 days after receiving a notice from the public body authorizing the proposed work, to conduct an investigation to ascertain the prevailing rate of wages as defined in this Act and such investigation shall be conducted in the locality in which the work is to be performed. The Department of Labor shall send a certified copy of its findings to the public body authorizing the work and keep a record of its findings available for inspection by any interested party in the office of the Department of Labor at Springfield.

public body except for the Department of Transportation with respect to highway contracts shall within 30 days after filing with the Secretary of State, or Department of Labor shall within 30 days after filing with such public body, publish in a newspaper general of circulation within the area that the determination is effective, a notice of its determination and shall promptly mail a copy of its determination to any employer, and to any association of employers and to any person or association of who have filed their names and addresses, employees requesting copies of any determination stating the particular rates and the particular class of workers whose wages will be affected by such rates.

At any time within 30 15 days after the Department of Labor has published on its official web site a prevailing wage schedule a-certified-copy-of-the-determination-has--been published-as-herein-provided, any person affected thereby may object in writing to the determination or such part thereof as they may deem objectionable by filing a written notice

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1 with the public body or Department of Labor, whichever has 2 made such determination, stating the specified grounds of the objection. It shall thereafter be the duty of the public body 3 4 or Department of Labor to set a date for a hearing on the 5 objection after giving written notice to the objectors at б least 10 days before the date of the hearing and said notice 7 shall state the time and place of such hearing. Such hearing by a public body shall be held within 45 20 days after 8 9 objection is filed, and shall not be postponed or reset for a later date except upon the consent, in writing, of all the 10 11 objectors and the public body. If such hearing is not held by the public body within the time herein specified, the 12 Department of Labor may, upon request of 13 the objectors, conduct the hearing on behalf of the public body. 14

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The public body or Department of Labor, whichever has made such determination, is authorized in its discretion to hear each written objection filed separately or consolidate for hearing any one or more written objections filed with them. At such hearing the public body or Department of Labor shall introduce in evidence the investigation it instituted which formed the basis of its determination, and the public body or Department of Labor, or any interested objectors may thereafter introduce such evidence as is material to the issue. Thereafter, the public body or Department of Labor, must rule upon the written objection and make such final determination as it believes the evidence warrants, and promptly file a certified copy of its final determination with such public body and the Secretary of State, and serve a copy by personal service or registered mail on all parties to the proceedings. The final determination by the Department of Labor or a public body shall be rendered within 30 10 days after the conclusion of the hearing.

If proceedings to review judicially the final determination of the public body or Department of Labor are

- 1 not instituted as hereafter provided, such determination
- 2 shall be final and binding.
- 3 The provisions of the Administrative Review Law, and all
- 4 amendments and modifications thereof, and the rules adopted
- 5 pursuant thereto, shall apply to and govern all proceedings
- 6 for the judicial review of final administrative decisions of
- 7 any public body or the Department of Labor hereunder. The
- 8 term "administrative decision" is defined as in Section 3-101
- 9 of the Code of Civil Procedure.
- 10 Appeals from all final orders and judgments entered by
- 11 the court in review of the final administrative decision of
- 12 the public body or Department of Labor, may be taken by any
- 13 party to the action.
- 14 Any proceeding in any court affecting a determination of
- 15 the Department of Labor or public body shall have priority in
- 16 hearing and determination over all other civil proceedings
- 17 pending in said court, except election contests.
- In all reviews or appeals under this Act, it shall be the
- 19 duty of the Attorney General to represent the Department of
- 20 Labor, and defend its determination. The Attorney General
- 21 shall not represent any public body, except the State, in any
- 22 such review or appeal.
- 23 (Source: P.A. 83-201.)
- 24 (820 ILCS 130/10) (from Ch. 48, par. 39s-10)
- Sec. 10. The presiding officer of the public body, or
- 26 his or her authorized representative and the Director of the
- 27 Department of Labor, or his or her authorized representative
- 28 may administer oaths, take or cause to be taken the
- 29 depositions of witnesses, and require by subpoena the
- 30 attendance and testimony of witnesses, and the production of
- 31 all books, records, and other evidence relative to the matter
- 32 under investigation or hearing. Such subpoena shall be signed
- and issued by such presiding officer or his or her authorized

representative, or the Director or his or her authorized representative.

Upon request by the Director of Labor or his or her deputies or agents, records shall be copied and submitted for evidence at no cost to the Department of Labor. Every employer upon request shall furnish to the Director or his or her authorized representative, on demand, a sworn statement of the accuracy of the records. The sworn statement shall be a statement approved by the Director of Labor and presented to the contractor by the Director or an authorized representative of the Director. Any employer who refuses to furnish a sworn statement of the records is in violation of this Act.

In case of failure of any person to comply with any subpoena lawfully issued under this section or on the refusal of any witness to produce evidence or to testify to any matter regarding which he or she may be lawfully interrogated, it is the duty of any circuit court, upon application of such presiding officer or his or authorized representative, or the Director or his or her authorized representative, to compel obedience by proceedings for contempt, as in the case of disobedience of the requirements of a subpoena issued by such court or a refusal to testify therein. Such presiding officer and the Director may certify to official acts.

(Source: P.A. 83-334.)

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27 (820 ILCS 130/11a) (from Ch. 48, par. 39s-11a)

Sec. 11a. The Director of the Department of Labor shall publish in the Illinois Register no less often than once each calendar quarter a list of contractors or subcontractors found to have disregarded their obligations to employees under this Act. The Department of Labor shall determine the contractors or subcontractors who, on 2 separate occasions,

1 have been determined to have violated the provisions of this 2 Act. Upon such determination the Department shall notify the violating contractor or subcontractor. Such contractor or 3 4 subcontractor shall then have 10 working days to request a hearing by the Department on the alleged violations. Failure 5 б to respond within the 10 working day period shall result in 7 automatic and immediate placement and publication on the 8 If the contractor or subcontractor requests a hearing 9 within the 10 working day period, the Director shall hearing on the alleged violations. Such hearing shall take 10 11 place no later than 45 30 calendar days after the receipt by 12 the Department of Labor of the request for a hearing. The 13 Department of Labor is empowered to promulgate, adopt, amend and rescind rules and regulations to govern the hearing 14 15 procedure. No contract shall be awarded to a contractor 16 subcontractor appearing on the list, or to any firm, 17 corporation, partnership or association in which contractor or subcontractor has an interest until 2 years 18 19 have elapsed from the date of publication of the list containing the name of such contractor or subcontractor. 20

21 (Source: P.A. 86-693; 86-799; 86-1028.)

22 (820 ILCS 130/11c new)

23 Sec. 11c. Prevailing Wage Enforcement Fund. Twenty percent of the civil penalties recovered under this Act shall 24 25 be paid into the Prevailing Wage Enforcement Fund, a special 26 fund that is hereby created in the State treasury. Moneys in the Fund shall be used, subject to appropriation, for 27 exemplary programs, demonstration projects, and other 28 activities or purposes related to the enforcement of this 29 30 Act.