1 AN ACT concerning employment.

Be it enacted by the People of the State of Illinois,represented in the General Assembly:

Section 5. The State Finance Act is amended by adding
Section 5.595 as follows:

6 (30 ILCS 105/5.595 new)

7 <u>Sec. 5.595.</u> The Prevailing Wage Enforcement Fund.

8 Section 10. The Prevailing Wage Act is amended by 9 changing Sections 2, 4, 5, 6, 9, 10, and 11a and adding 10 Section 11c as follows:

11 (820 ILCS 130/2) (from Ch. 48, par. 39s-2)

12 Sec. 2. This Act applies to the wages of laborers, 13 mechanics and other workers employed in any public works, as 14 hereinafter defined, by any public body and to anyone under 15 contracts for public works.

16 As used in this Act, unless the context indicates 17 otherwise:

"Public works" means all fixed works constructed for 18 public use by any public body, other than work done directly 19 20 by any public utility company, whether or not done under public supervision or direction, or paid for wholly or in 21 part out of public funds. "Public works" as defined herein 22 includes all projects financed in whole or in part with bonds 23 issued under the Industrial Project Revenue Bond Act (Article 24 11, Division 74 of the Illinois Municipal Code), the 25 Industrial Building Revenue Bond Act, the Illinois 26 27 Development Finance Authority Act, the Illinois Sports Facilities Authority Act, or the Build Illinois Bond Act, and 28 all projects financed in whole or in part with loans or other 29

1 funds made available pursuant to the Build Illinois Act. 2 "Public works" also includes all projects financed in whole or in part with funds from the Fund for Illinois' Future 3 4 under Section 6z-47 of the State Finance Act, funds for school construction under Section 5 of the General Obligation 5 Bond Act, funds authorized under Section 3 of the School 6 7 Construction Bond Act, funds for school infrastructure under Section 6z-45 of the State Finance Act, or funds for 8 9 transportation purposes under Section 4 of the General 10 Obligation Bond Act.

11 "Construction" means all work on public works involving 12 laborers, workers or mechanics.

"Locality" means the county where the physical work upon 13 public works is performed, except (1) that if there is 14 not. 15 available in the county a sufficient number of competent 16 skilled laborers, workers and mechanics to construct the public works efficiently and properly, "locality" includes 17 any other county nearest the one in which the work or 18 19 construction is to be performed and from which such persons may be obtained in sufficient numbers to perform the work and 20 21 (2) that, with respect to contracts for highway work with the 22 Department of Transportation of this State, "locality" may at 23 the discretion of the Secretary of the Department of Transportation be construed to include two or more adjacent 24 25 counties from which workers may be accessible for work on 26 such construction.

"Public body" means the State or any officer, board or 27 commission of the State or any political subdivision or 28 29 department thereof, or any institution supported in whole or 30 in part by public funds, authorized--by--law--to--construct 31 public---works---or--to--enter--into--any--contract--for--the 32 construction-of-public--works, and includes every county, city, town, village, township, school district, irrigation, 33 34 utility, reclamation improvement or other district and every other political subdivision, district or municipality of the state whether such political subdivision, municipality or district operates under a special charter or not.

4 The terms "general prevailing rate of hourly wages", 5 "general prevailing rate of wages" or "prevailing rate of б wages" when used in this Act mean the hourly cash wages plus 7 fringe benefits for training and apprenticeship programs 8 approved by the U.S. Department of Labor, Bureau of 9 Apprenticeship and Training, health and welfare, insurance, vacations and pensions paid generally, in the locality in 10 11 which the work is being performed, to employees engaged in work of a similar character on public works. 12

13 (Source: P.A. 91-105, eff. 1-1-00; 91-935, eff. 6-1-01; 14 92-16, eff. 6-28-01.)

15 (820 ILCS 130/4) (from Ch. 48, par. 39s-4)

Sec. 4. (a) The public body awarding any contract for 16 17 public work or otherwise undertaking any public works, shall 18 ascertain the general prevailing rate of hourly wages in the locality in which the work is to be performed, for each craft 19 20 or type of worker or mechanic needed to execute the contract, 21 and where the public body performs the work without letting a 22 contract therefor, shall ascertain the prevailing rate of wages on a per hour basis in the locality, and such public 23 24 body shall specify in the resolution or ordinance and in the call for bids for the contract, that the general prevailing 25 rate of wages in the locality for each craft or type 26 of worker or mechanic needed to execute the contract or perform 27 28 such work, also the general prevailing rate for legal holiday 29 and overtime work, as ascertained by the public body or by the Department of Labor shall be paid for each craft or type 30 31 of worker needed to execute the contract or to perform such work, and it shall be mandatory upon the contractor to whom 32 33 the contract is awarded and upon any subcontractor under him,

1 and where the public body performs the work, upon the public 2 body, to pay not less than the specified rates to all laborers, workers and mechanics employed by them in the 3 4 execution of the contract or such work; provided, however, 5 that if the public body desires that the Department of Labor 6 ascertain the prevailing rate of wages, it shall notify the 7 Department of Labor to ascertain the general prevailing rate 8 of hourly wages for work under contract, or for work 9 performed by a public body without letting a contract as required in the locality in which the work is to be 10 11 performed, for each craft or type of worker or mechanic needed to execute the contract or project or work to be 12 performed. Upon such notification the Department of Labor 13 shall ascertain such general prevailing rate of wages, and 14 15 certify the prevailing wage to such public body. The public 16 body awarding the contract shall cause to be inserted in the contract or bid proposal submitted by the bidding contractor 17 a stipulation to the effect that not less than the prevailing 18 rate of wages as found by the public body or Department of 19 Labor or determined by the court on review shall be paid to 20 21 all laborers, workers and mechanics performing work under the 22 contract.

23 (b) It shall also be mandatory upon the contractor to whom the contract is awarded to insert into each subcontract, 24 25 or require in each subcontractor's bid proposal, a written stipulation to the effect that not less than the prevailing 26 rate of wages shall be paid to all laborers, workers, and 27 mechanics performing work under the contract. It shall also 28 29 be mandatory upon each subcontractor to cause to be inserted into each additional tier subcontract, or require in each 30 31 tier subcontractor's bid proposal, a stipulation to the effect that not less than the prevailing rate of wages shall 32 be paid to all laborers, workers, and mechanics performing 33 34 work under the contract. A contractor or subcontractor who

1 <u>fails to comply with this subsection (b) is in violation of</u>
2 <u>this Act.</u>

-5-

3 (c) It shall also require in all such contractor's bonds 4 that the contractor include such provision as will guarantee 5 the faithful performance of such prevailing wage clause as 6 provided by contract. All bid specifications shall list the 7 specified rates to all laborers, workers and mechanics in the 8 locality for each craft or type of worker or mechanic needed 9 to execute the contract.

10 (d) If the Department of Labor revises the prevailing 11 rate of hourly wages to be paid by the public body, the 12 revised rate shall apply to such contract, and the public 13 body shall be responsible to notify the contractor and each 14 subcontractor, of the revised rate.

(e) Two or more investigatory hearings under this 15 16 Section on the issue of establishing a new prevailing wage classification for a particular craft or type of worker shall 17 be consolidated in a single hearing before the Department. 18 19 Such consolidation shall occur whether each separate investigatory hearing is conducted by a public body or the 20 21 Department. The party requesting a consolidated investigatory hearing shall have the burden of establishing that there is 22 23 no existing prevailing wage classification for the particular craft or type of worker in any of the localities under 24 25 consideration.

26 (f) It shall be mandatory upon the contractor or 27 construction manager to whom a contract for public works is awarded to post, at a location on the project site of the 28 29 public works that is easily accessible to the workers engaged on the project, the prevailing wage rates for each craft or 30 31 type of worker or mechanic needed to execute the contract or project or work to be performed. A failure to post a 32 33 prevailing wage rate as required by this subsection (f) is a 34 violation of this Act.

1 (Source: P.A. 92-783, eff. 8-6-02.)

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(820 ILCS 130/5) (from Ch. 48, par. 39s-5)

3 5. The contractor and each subcontractor or the Sec. officer of the public body in charge of the project shall 4 5 make and keep, for a period of not less than 3 years, true and accurate records of the name, address, telephone number 6 when available, social security number, keep-or-cause-to-be 7 kept,-an-accurate-record-showing-the-names and occupation of 8 9 all laborers, workers and mechanics employed by them, in 10 connection with said public work. The records shall also show 11 the actual hourly wages paid in each pay period to each 12 employee and the hours worked each day in each work week by each employee. While participating on public works, each 13 contractor's payroll records shall include the starting and 14 15 ending times of work for each employee. The,-and-showing-also the-actual-hourly-wages-paid-to-each-of-such--persons,--which 16 17 shall be open at all reasonable hours to the record inspection of the public body awarding the contract, 18 its officers and agents, and to the Director of Labor and his 19 20 deputies and agents. Any contractor or subcontractor that maintains its principal place of business outside of this 21 22 State shall make the required records or accurate copies of those records available within this State at all reasonable 23 24 hours for inspection.

25 (Source: P.A. 92-783, eff. 8-6-02.)

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(820 ILCS 130/6) (from Ch. 48, par. 39s-6)

27 Sec. 6. Any officer, agent or representative of any 28 public body who wilfully violates, or omits to comply with, 29 any of the provisions of this Act, and any contractor or 30 subcontractor, or agent or representative thereof, doing 31 public work as aforesaid, who neglects to keep, or cause to 32 be kept, an accurate record of the names, occupation and

1 actual wages paid to each laborer, worker and mechanic 2 employed by him, in connection with the public work or who refuses to allow access to same at any reasonable hour to any 3 4 person authorized to inspect same under this Act, is quilty of a Class B misdemeanor. If the Director of Labor or his or 5 her deputies or agents find that a contractor or 6 7 subcontractor has failed to comply with the provisions of 8 this Act, a request may be made to the public body to 9 withhold payment to the contractor or subcontractor in the amount of the alleged underpayment. If agreed to by the 10 11 public body, the withholding shall remain in effect until it is determined that the violation no longer exists. 12

13 The Department of Labor shall inquire diligently as to 14 any violation of this Act, shall institute actions for 15 penalties herein prescribed, and shall enforce generally the 16 provisions of this Act. The Attorney General shall prosecute 17 such cases upon complaint by the Department or any interested 18 person.

19 (Source: P.A. 81-992.)

20 (820 ILCS 130/9) (from Ch. 48, par. 39s-9)

21 Sec. 9. To effectuate the purpose and policy of this Act 22 each public body shall, during the month of June of each calendar year, investigate and ascertain the prevailing rate 23 24 of wages as defined in this Act and publicly post or keep available for inspection by any interested party in the main 25 office of such public body its determination of 26 such prevailing rate of wage and shall promptly file, no later 27 28 than July 15 of each year, a certified copy thereof in the 29 office of the Secretary of State at Springfield and the office of the Illinois Department of Labor. 30

The Department of Labor shall during the month of June of each calendar year, investigate and ascertain the prevailing rate of wages for each county in the State. If a public body does not investigate and ascertain the prevailing rate of wages during the month of June as required by the previous paragraph, then the prevailing rate of wages for that public body shall be the rate as determined by the Department under this paragraph for the county in which such public body is located.

7 Where the Department of Labor ascertains the prevailing 8 rate of wages, it is the duty of the Department of Labor 9 within 30 days after receiving a notice from the public body authorizing the proposed work, to conduct an investigation to 10 11 ascertain the prevailing rate of wages as defined in this Act and such investigation shall be conducted in the locality in 12 which the work is to be performed. The Department of Labor 13 shall send a certified copy of its findings to the public 14 15 body authorizing the work and keep a record of its findings 16 available for inspection by any interested party in the office of the Department of Labor at Springfield. 17

The public body except for the Department of 18 19 Transportation with respect to highway contracts shall within 30 days after filing with the Secretary of State, or the 20 21 Department of Labor shall within 30 days after filing with 22 such public body, publish in a newspaper of general 23 circulation within the area that the determination is effective, a notice of its determination and shall promptly 24 25 mail a copy of its determination to any employer, and to any association of employers and to any person or association of 26 employees who have filed their and 27 names addresses, requesting copies of any determination stating the particular 28 rates and the particular class of workers whose wages will be 29 30 affected by such rates.

At any time within <u>30</u> 15 days after <u>the Department of</u> <u>Labor has published on its official web site a prevailing</u> <u>wage schedule</u> a-certified-copy-of-the-determination-has-been published-as-herein-provided, any person affected thereby may

-9-

1 object in writing to the determination or such part thereof 2 as they may deem objectionable by filing a written notice with the public body or Department of Labor, whichever has 3 4 made such determination, stating the specified grounds of the 5 objection. It shall thereafter be the duty of the public body б or Department of Labor to set a date for a hearing on the 7 objection after giving written notice to the objectors at least 10 days before the date of the hearing and said notice 8 9 shall state the time and place of such hearing. Such hearing by a public body shall be held within 45 20 days after the 10 11 objection is filed, and shall not be postponed or reset for a later date except upon the consent, in writing, of all the 12 objectors and the public body. If such hearing is not held by 13 the public body within the time herein specified, 14 the 15 Department of Labor may, upon request of the objectors, 16 conduct the hearing on behalf of the public body.

The public body or Department of Labor, whichever has 17 made such determination, is authorized in its discretion to 18 19 hear each written objection filed separately or consolidate for hearing any one or more written objections filed with 20 21 them. At such hearing the public body or Department of Labor 22 shall introduce in evidence the investigation it instituted 23 which formed the basis of its determination, and the public body or Department of Labor, or any interested objectors may 24 25 thereafter introduce such evidence as is material to the issue. Thereafter, the public body or Department of Labor, 26 must rule upon the written objection and make such final 27 determination as it believes the evidence warrants, and 28 promptly file a certified copy of its final determination 29 30 with such public body and the Secretary of State, and serve a copy by personal service or registered mail on all parties to 31 the proceedings. The final determination by the Department of 32 <u>Labor or</u> a public body shall be rendered within <u>30</u>  $\pm \theta$  days 33 after the conclusion of the hearing. 34

1 If proceedings to review judicially the final 2 determination of the public body or Department of Labor are 3 not instituted as hereafter provided, such determination 4 shall be final and binding.

5 The provisions of the Administrative Review Law, and all 6 amendments and modifications thereof, and the rules adopted 7 pursuant thereto, shall apply to and govern all proceedings 8 for the judicial review of final administrative decisions of 9 any public body or the Department of Labor hereunder. The 10 term "administrative decision" is defined as in Section 3-101 11 of the Code of Civil Procedure.

Appeals from all final orders and judgments entered by the court in review of the final administrative decision of the public body or Department of Labor, may be taken by any party to the action.

16 Any proceeding in any court affecting a determination of 17 the Department of Labor or public body shall have priority in 18 hearing and determination over all other civil proceedings 19 pending in said court, except election contests.

In all reviews or appeals under this Act, it shall be the duty of the Attorney General to represent the Department of Labor, and defend its determination. The Attorney General shall not represent any public body, except the State, in any such review or appeal.

25 (Source: P.A. 83-201.)

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(820 ILCS 130/10) (from Ch. 48, par. 39s-10)

27 Sec. 10. The presiding officer of the public body, or 28 his or her authorized representative and the Director of the 29 Department of Labor, or his or her authorized representative 30 may <u>interview workers</u>, administer oaths, take or cause to be 31 taken the depositions of witnesses, and require by subpoena 32 the attendance and testimony of witnesses, and the production 33 of all books, records, and other evidence relative to the

1 matter under investigation or hearing. Such subpoena shall be 2 signed and issued by such presiding officer or his or her 3 authorized representative, or the Director or his or her 4 authorized representative.

5 Upon request by the Director of Labor or his or her б deputies or agents, records shall be copied and submitted for evidence at no cost to the Department of Labor. Every 7 8 employer upon request shall furnish to the Director or his or 9 her authorized representative, on demand, a sworn statement of the accuracy of the records. The sworn statement shall be 10 11 a statement approved by the Director of Labor and presented 12 to the contractor by the Director or an authorized representative of the Director. Any employer who refuses to 13 furnish a sworn statement of the records is in violation of 14 15 this Act.

16 In case of failure of any person to comply with any subpoena lawfully issued under this section or on the refusal 17 of any witness to produce evidence or to testify to any 18 19 matter regarding which he or she may be lawfully interrogated, it is the duty of any circuit court, upon 20 application of such presiding officer or his 21 or her 22 authorized representative, or the Director or his or her 23 authorized representative, to compel obedience by proceedings for contempt, as in the case of disobedience of 24 the 25 requirements of a subpoena issued by such court or a refusal to testify therein. Such presiding officer and the Director 26 may certify to official acts. 27

28 (Source: P.A. 83-334.)

(820 ILCS 130/11a) (from Ch. 48, par. 39s-11a)
Sec. 11a. The Director of the Department of Labor shall
publish in the Illinois Register no less often than once each
calendar quarter a list of contractors or subcontractors
found to have disregarded their obligations to employees

1 under this Act. The Department of Labor shall determine the 2 contractors or subcontractors who, on 2 separate occasions, have been determined to have violated the provisions of this 3 4 Act. Upon such determination the Department shall notify the 5 violating contractor or subcontractor. Such contractor or б subcontractor shall then have 10 working days to request a 7 hearing by the Department on the alleged violations. Failure 8 to respond within the 10 working day period shall result in 9 automatic and immediate placement and publication on the If the contractor or subcontractor requests a hearing 10 list. 11 within the 10 working day period, the Director shall set a hearing on the alleged violations. Such hearing shall take 12 place no later than 45 30 calendar days after the receipt by 13 the Department of Labor of the request for a hearing. The 14 15 Department of Labor is empowered to promulgate, adopt, amend 16 and rescind rules and regulations to govern the hearing procedure. No contract shall be awarded to a contractor or 17 subcontractor appearing on the list, or to any firm, 18 corporation, partnership or association in which 19 such contractor or subcontractor has an interest until 2 years 20 21 have elapsed from the date of publication of the list 22 containing the name of such contractor or subcontractor. (Source: P.A. 86-693; 86-799; 86-1028.) 23

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(820 ILCS 130/11c new)

Sec. 11c. Prevailing Wage Enforcement Fund. Twenty 25 26 percent of the civil penalties recovered under this Act shall be paid into the Prevailing Wage Enforcement Fund, a special 27 28 fund that is hereby created in the State treasury. Moneys in the Fund shall be used, subject to appropriation, for 29 30 exemplary programs, demonstration projects, and other activities or purposes related to the enforcement of this 31 32 <u>Act.</u>